By the Committee on Community Affairs and Representatives Wasserman Schultz, Dawson-White, Casey, Ziebarth, Lippman, Fasano, D. Prewitt, Bloom, Edwards, Heyman, Tamargo, Greene, Morroni and Jacobs

A bill to be entitled

An act relating to residential swimming pools; creating ch. 515, F.S., the Florida Residential Swimming Pool Safety Act; providing legislative findings and intent; providing definitions; providing residential swimming pool safety feature options; providing penalties; providing residential swimming pool barrier requirements; providing for a drowning prevention education program; requiring pool contractors to provide buyers with certain information; providing rulemaking authority; providing exemptions; providing an effective date.

WHEREAS, drowning is the number one killer of young children in the State of Florida, with an average of 75 young children drowning each year; and, for every young child who dies from drowning, four suffer brain injury from near-drowning incidents, and

WHEREAS, advances in medical technology are allowing more near-drowning victims to survive, but many are surviving with serious permanent neurological damage, and

WHEREAS, studies repeatedly show that most drownings of young children take place in backyard swimming pools, with the child generally opening a door leading to the pool and drowning before being missed, and

WHEREAS, young children who are drowning seldom cry out and usually simply slip into the water and succumb within a few minutes, and

WHEREAS, although the victim's family usually has taken precautions to protect the child from the pool, the child, who

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the family believes to be in the house, even napping, gets into the pool during a brief lapse in supervision, and

WHEREAS, one-third of these backyard incidents take place in the pool of a relative or friend and the rest take place in a pool at the child's home, while drownings of young children in public pools are rare and drownings of young children entering a pool from outside a fence or of young children who are trespassers on property containing a pool are rarer yet, and

WHEREAS, in addition to the incalculable human cost of these tragic incidents, drownings of young children result in significant losses in productivity and near drownings of young children result in costly emergency medical responses, costly stays in intensive care units, and, sometimes, costly lifetime medical equipment and health care support, to the extent that the health care costs, loss of lifetime productivity, and legal and administrative expenses associated with drownings of young children in Florida each year are estimated to be \$73.5 million and the lifetime cost for care and treatment of a young child who has suffered brain disability due to a near-drowning incident is estimated to be \$4.5 million, and

WHEREAS, experts in the fields of health care and injury prevention agree that having a fence as a barrier between a residence and a pool is the single most effective means of preventing drownings, and

WHEREAS, it is the intent of the Legislature that all new residential swimming pools be equipped with at least one pool safety feature, and

WHEREAS, it is also the intent of the Legislature that the Department of Health be responsible for developing for the 31 public a drowning prevention education program and for

producing for the public a publication that explains the 2 responsibilities of pool ownership, NOW, THEREFORE, 3 4 Be It Enacted by the Legislature of the State of Florida: 5 6 Section 1. Chapter 515, Florida Statutes, consisting 7 of sections 515.21, 515.23, 515.25, 515.27, 515.29, 515.31, 8 515.33, 515.35, and 515.37, is created to read: 9 515.21 Short title.--This chapter may be cited as the "Florida Residential Swimming Pool Safety Act." 10 11 515.23 Legislative findings and intent.--The 12 Legislature finds that drowning is the primary cause of death 13 of young children in this state, that most drownings of young 14 children take place in backyard swimming pools, that drownings of young children in public pools are rare, that drownings of 15 16 young children entering a pool from outside a fence or of 17 young children who are trespassers on property containing a pool are rarer yet, and that a fence barrier between a 18 19 residence and a pool is the single most effective means to 20 prevent drownings. In addition to the incalculable human cost of drownings and near drownings, the health care costs, loss 21 of lifetime productivity, and legal and administrative 22 expenses associated with drownings of young children in this 23 state each year and the lifetime costs for the care and 24 treatment of young children who have suffered brain disability 25 26 due to near-drowning incidents each year are enormous. 27 Therefore, it is the intent of the Legislature that all new 28 residential swimming pools be equipped with at least one pool 29 safety feature. It is also the intent of the Legislature that the Department of Health be responsible for developing for the 30 public a drowning prevention education program and for

producing for the public a publication that explains the responsibilities of pool ownership.

 $\underline{\mbox{515.25}}$  Definitions.--As used in this chapter, the term:

- (1) "Approved safety pool cover" means a manually or power-operated safety pool cover that meets all of the performance standards of the American Society for Testing and Materials (ASTM) in compliance with standard F1346-91.
- (2) "Barrier" means a fence, dwelling wall, nondwelling wall, or combination thereof which completely surrounds the swimming pool and obstructs access to the swimming pool, especially access from the residence or from the yard outside the barrier.
  - (3) "Department" means the Department of Health.
- (4) "Exit alarm" means a device that makes audible, continuous alarm sounds when any door or window which permits access from the residence to any pool area that is without an intervening enclosure is opened or left ajar.
- (5) "Indoor swimming pool" means a swimming pool that is totally contained within a building and surrounded on all four sides by walls of the building or within the building.
- (6) "Outdoor swimming pool" means any swimming pool that is not an indoor swimming pool.
- intended for recreational bathing, in which all controls and water-heating and water-circulating equipment are an integral part of the product and which is cord-connected and not permanently electrically wired.
- 29 (8) "Public swimming pool" means a swimming pool, as
  30 defined in s. 514.011(2), which is operated, with or without
  31 charge, for the use of the general public; however, the term

does not include a swimming pool located on the grounds of a
private residence.

- (9) "Residential" means situated on the premises of a detached one-family or two-family dwelling or a one-family townhouse not more than three stories high.
- (10) "Swimming pool" means any structure, located in a residential area, that is intended for swimming or recreational bathing and contains water over 24 inches deep, including, but not limited to, in-ground, aboveground, and on-ground swimming pools; hot tubs; and nonportable spas.
- (11) "Young child" means any person under the age of 6 years.
- 515.27 Residential swimming pool safety feature options; penalties.--
- (1) In order to pass final inspection and receive a certificate of completion, a residential swimming pool must meet at least one of the following requirements relating to pool safety features:
- (a) The pool must be isolated from access to a home by an enclosure that meets the pool barrier requirements of s. 515.29;
- (b) The pool must be equipped with an approved safety
  pool cover;
- (c) All doors and windows providing direct access from the home to the pool must be equipped with exit alarms; or
- (d) All doors providing direct access from the home to the pool must be equipped with a self-closing, self-latching device with a release mechanism placed no lower than 54 inches above the floor.
- 30 (2) A person who fails to equip a new residential 31 swimming pool with at least one pool safety feature as

required in subsection (1) commits a misdemeanor of the second 1 degree, punishable as provided in s. 775.082 or s. 775.083, 2 3 except that a fine may not be imposed if the person, within 45 4 days after issuance of a citation therefor, has equipped the 5 pool with at least one safety feature as required in 6 subsection (1) and has attended a drowning prevention 7 education program. The requirement of attending a drowning 8 prevention education program is waived if such program is not 9 offered within 45 days after issuance of the citation. 10 515.29 Residential swimming pool barrier 11

requirements. --

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- (1) A residential swimming pool barrier must have all of the following characteristics:
- The barrier must be at least 4 feet high on the (a) outside.
- (b) The barrier may not have any gaps, openings, indentations, protrusions, or structural components that could allow a young child to crawl under, squeeze through, or climb over the barrier.
- (c) The barrier must be placed around the perimeter of the pool and must be separate from any fence, wall, or other enclosure surrounding the yard unless the fence, wall, or other enclosure or portion thereof is situated on the perimeter of the pool, is being used as part of the barrier, and meets the barrier requirements of this section.
- (d) The barrier must be placed sufficiently away from the water's edge to prevent a young child who may have managed to penetrate the barrier from immediately falling into the water.
- (2) The structure of an aboveground swimming pool may 30 be used as its barrier or the barrier for such a pool may be

mounted on top of its structure; however, such structure or separately mounted barrier must meet all barrier requirements of this section. In addition, any ladder or steps that are the means of access to an aboveground pool must be capable of being secured, locked, or removed to prevent access or must be surrounded by a barrier that meets the requirements of this section.

- (3) Gates that provide access to swimming pools must open outwards away from the pool and be self-closing and equipped with a self-latching locking device, the release mechanism of which must be located on the pool side of the gate and so placed that it cannot be reached by a young child over the top or through any opening or gap.
- (4) A wall of a dwelling may serve as part of the barrier if it does not contain any door or window that opens to provide access to the swimming pool.
- (5) A barrier may not be located in a way that allows any permanent structure, equipment, or similar object to be used for climbing the barrier.
- 515.31 Drowning prevention education program.--The department shall develop for the public a drowning prevention education program and shall produce a publication for distribution to the public that explains the responsibilities of pool ownership. The drowning prevention education program shall be funded using state funds appropriated for this purpose and grants.
- <u>515.33</u> Information required to be furnished to buyers.--A licensed pool contractor, on entering into an agreement with a buyer to build a residential swimming pool, must give the buyer a document containing the requirements of this chapter and a publication produced by the department that

provides information on drowning prevention and the 1 2 responsibilities of pool ownership. 515.35 Rulemaking authority.--The department shall 3 4 adopt rules necessary to implement and administer the 5 provisions of this chapter. 515.37 Exemptions.--This chapter does not apply to: 6 7 (1) A system of sumps, irrigation canals, or irrigation flood control or drainage works constructed or 8 9 operated for the purpose of storing, delivering, distributing, 10 or conveying water. 11 (2) Stock ponds, storage tanks, livestock operations, 12 livestock watering troughs, or other structures used in normal 13 agricultural practices. 14 (3) Public swimming pools. 15 (4) Any political subdivision that has adopted or adopts a residential pool safety ordinance, provided the 16 ordinance is equal to or more stringent than the provisions of 17 18 this chapter. 19 (5) Any portable spa with a safety cover that complies 20 with ASTM F1346-91(Standard Performance Specification for Safety Covers and Labeling Requirements for All Covers for 21 Swimming Pools, Spas and Hot Tubs). 22 23 (6) Small, temporary pools without motors, which are 24 commonly referred to or known as "kiddy pools." Section 2. This act shall take effect October 1 of the 25 26 year in which enacted. 27 28 29 30

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