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By the Committee on Finance & Taxation and Representatives Starks, Melvin, Brooks and Kosmas $\,$

A bill to be entitled An act relating to intangible personal property taxes; amending s. 199.023, F.S.; defining "ministerial function" and "processing activity" for purposes of ch. 199, F.S.; amending s. 199.052, F.S.; increasing the minimum amount of annual intangible personal property tax which a person may be required to pay; providing taxable status of intangible personal property held by a trust for which a bank or savings association acts as trustee or as an agent other than a trustee; providing responsibilities of Florida residents with a beneficial interest in a trust for which a bank or savings association acts as trustee; providing taxable status of assets purchased by, and property managed by, an investment adviser under specified conditions; conforming language; repealing s. 199.052(11), F.S., relating to returns filed by banking organizations, to conform; amending s. 199.175, F.S., relating to taxable situs; conforming language; amending s. 199.185, F.S.; exempting accounts receivable arising out of a trade or business from intangible personal property taxes and providing a schedule for implementing the exemption; providing a full, rather than partial, exemption from the annual tax for banks and savings associations; exempting insurers from the annual tax; repealing s. 199.185(1)(i) and (k), F.S., relating to

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exemptions for international banking transactions and real estate mortgage investment conduits, to conform; repealing s. 199.104, F.S., which provides a credit against the annual tax for banks and savings associations; repealing s. 220.68, F.S., which provides a credit against the franchise tax imposed on banks and savings associations based on intangible tax paid; amending s. 199.282, F.S.; revising the penalty for late filing of an annual intangible tax return; providing a limitation on combined delinquency and late filing penalties; revising the penalty for omitting or undervaluing property on an annual return; amending s. 199.292, F.S.; revising the distribution of intangible tax revenues; providing for transition; amending s. 220.02, F.S., relating to order of credits against the corporate income tax or franchise tax, ss. 213.053 and 213.054, F.S., relating to information regarding the exemption for international banking transactions, and s. 624.509, F.S., relating to the insurance premium tax; conforming language; providing application; providing effective dates. Be It Enacted by the Legislature of the State of Florida: Section 1. Subsections (13) and (14) are added to section 199.023, Florida Statutes, to read: 199.023 Definitions.--As used in this chapter:

- (13) "Ministerial function" means an act the performance of which does not involve the use of discretion or judgment.
- undertaken to administer or service intangible personal property in accordance with such terms, guidelines, criteria, or directions as are provided solely by the owner of the property. Methods, systems, or techniques chosen by the processor to implement such terms, guidelines, criteria, or directions are not considered the exercise of management or control.

Section 2. Section 199.052, Florida Statutes, is amended to read:

199.052 Annual tax returns; payment of annual tax.--

- (1) An annual intangible tax return must be filed with the department by every corporation authorized to do business in this state or doing business in this state and by every person, regardless of domicile, who on January 1 owns, controls, or manages intangible personal property which has a taxable situs in this state. For purposes of this chapter, "control" or "manage" does not include any ministerial function or any processing activity. The return shall be due on June 30 of each year. It shall list separately the character, description, and just valuation of all such property.
- (2) No person shall be required to pay the annual tax in any year when the aggregate annual tax upon the person's intangible personal property, after exemptions, would be less than \$60\$. In such case, an annual return is not required unless the taxpayer is a corporation, a banking organization claiming the exemption provided in s. 199.185(1)(i), or an

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agent or fiduciary of whom the department requires an informational return. Agents and fiduciaries shall report for each person for whom they hold intangible personal property if the aggregate annual tax on such person is\$60 or more than 5 \$5.

- (3) A corporation having no intangible tax liability, and required to file an annual report pursuant to s. 607.1622, is not required to file the annual intangible tax return required by this section.
- (4) A husband and wife may file a joint return with regard to all intangible personal property held jointly or individually by them. They shall then be jointly liable for the payment of the annual tax.
- (5) The trustee of a Florida-situs trust is primarily responsible for returning the trust's intangible personal property and paying the annual tax on it. The trust's beneficiaries, however, may individually return their equitable shares of the trust's intangible personal property and pay the tax on such shares, in which case the trustee need not return such property or pay such tax, although the department may require the trustee to file an informational return.
- (6) Each Florida resident with a beneficial interest, as defined in s. 199.023(7), in a foreign-situs trust, that is, a trust with situs outside of this state, is primarily responsible for returning the resident's equitable share of the trust's intangible personal property and paying the annual tax on it. The trustee of a foreign trust may return and pay the tax on the equitable shares of all Florida residents having beneficial interests, in which case the residents need 31 not return such property or pay such tax.

- (7) The personal representative or curator of a Florida estate is primarily responsible for returning the estate's intangible personal property and paying the annual tax on it. The heirs or devisees, however, may individually return their equitable shares of the estate's intangible personal property and pay the tax on such shares, in which case the personal representative or curator need not return such property or pay such tax, although the department may require the personal representative or curator to file an informational return.
- (8) The guardian of the property of a Florida incompetent shall return the incompetent's intangible personal property and pay the annual tax on it. The custodian of a Florida minor under a gifts to minors or similar act shall return the minor's intangible personal property which is subject to the custodianship and pay the annual tax on it.
- (9) Where an agent has control or management of intangible personal property, the principal is primarily responsible for returning such property and paying the annual tax on it, but the agent shall return such property on behalf of the principal and pay the annual tax on it if the principal fails to do so. The department may in any case require the agent to file an informational return.
- (10) An affiliated group of corporations may elect to make a consolidated return for any year. The election shall be made by timely filing a consolidated return. Once made, an election may not be revoked, and it is binding for the tax year. The mere making of a consolidated return shall not in itself provide a business situs in this state for intangible personal property held by a corporation. The fact that members of an affiliated group own stock in corporations which

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do not qualify under the stock ownership requirements as members of an affiliated group shall not preclude the filing of a consolidated return on behalf of the qualified members. Where a consolidated return is made, intercompany accounts, including the capital stock of an includable corporation, other than the parent, owned by another includable corporation, shall not be subject to annual taxation. However, capital stock and other intercompany accounts of a nonqualified member of the affiliated group shall be subject to annual tax. Each consolidated return shall be accompanied by documentation identifying all intercompany accounts and containing such other information as the department shall require. Failure to timely file a consolidated return shall not prejudice the taxpayer's right to file a consolidated return, provided that the failure to file a consolidated return is limited to 1 year and the taxpayer's intent to file a consolidated return is evidenced by the taxpayer having filed a consolidated return for the 3 years prior to the year the return was not timely filed.

- (11) The return filed by each banking organization shall set out the character, description, and just valuation by category of all intangible personal property which is issued in or arises out of international banking transactions and which is owned by the banking organization.
- (12) Securities held in margin accounts by a security broker not acting as a fiduciary shall be returned, and the annual tax on such securities shall be paid, by the customer owning them. The security broker shall not be required to return or pay the tax on such securities.
- (13) Except as otherwise provided in this section, the owner of intangible personal property is liable for the

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payment of annual tax on it, and any other person required to return such property is liable for the tax if the owner fails to pay it.

- (14) The annual intangible tax return shall include language permitting a voluntary contribution of \$5 per taxpayer, which contribution shall be transferred into the Election Campaign Financing Trust Fund. A statement providing an explanation of the purpose of the trust fund shall also be included.
- (15) If a bank or savings association, as defined by s. 220.62, acts as a trustee of a trust, the bank or savings association shall not be required to return and pay the annual tax on intangible personal property held by the trust. If a bank or savings association, as defined by s. 220.62, acts as a fiduciary or agent of a trust other than as a trustee, intangible personal property of the trust shall not have taxable situs in this state pursuant to s. 199.175 solely by virtue of the management or control of the bank or savings association. For purposes of this chapter, where a bank or savings association, as defined by s. 220.62, is the trustee of a trust, the trust shall not be considered a Florida-situs trust and each Florida resident with a beneficial interest, as defined by s. 199.023(7), shall be responsible for returning the resident's equitable share of the trust's intangible personal property and paying the annual tax on it.
- (16) If an investment adviser, as defined by s.
 517.021, does not own but has discretionary authority to
 invest moneys on behalf of a principal, the investment adviser
 shall not be required to return and pay the annual tax on
 intangible personal property with respect to the assets the
 adviser purchases with such funds of the principal. If an

investment adviser acts as a fiduciary or an agent of a principal, intangible personal property of the principal shall not have taxable situs in this state pursuant to s. 199.175 solely by virtue of the management or control of that property by the investment adviser.

Section 3. Effective July 1, 2000, subsection (11) of section 199.052, Florida Statutes, is repealed, and subsection (2) of said section, as amended by this act, is amended to read:

199.052 Annual tax returns; payment of annual tax.--

(2) No person shall be required to pay the annual tax in any year when the aggregate annual tax upon the person's intangible personal property, after exemptions, would be less than \$60. In such case, an annual return is not required unless the taxpayer is a corporation, a banking organization claiming the exemption provided in s. 199.185(1)(i), or an agent or fiduciary of whom the department requires an informational return. Agents and fiduciaries shall report for each person for whom they hold intangible personal property if the aggregate annual tax on such person is \$60 or more.

Section 4. Paragraph (a) of subsection (1) and paragraph (b) of subsection (2) of section 199.175, Florida Statutes, are amended to read:

199.175 Taxable situs.--For purposes of the annual tax imposed under this chapter:

(1) Intangible personal property shall have a taxable situs in this state when it is owned, managed, or controlled by any person domiciled in this state on January 1 of the tax year. Such intangibles shall be subject to annual taxation under this chapter, unless the person who owns, manages, or controls them is specifically exempt or unless the property is

specifically exempt. This provision shall apply regardless of where the evidence of the intangible property is kept; where the intangible is created, approved, or paid; or where business may be conducted from which the intangible arises. The fact that a Florida corporation owns the stock of an out-of-state corporation and manages and controls such corporation from a location in this state shall not operate to give a taxable situs in this state to the intangibles owned by the out-of-state corporation, which intangibles arise out of business transacted outside this state.

- (a) For the purposes of this chapter, "any person
 domiciled in this state" means:
- 1. Any natural person who is a legal resident of this state;
- 2. Any bank or financial institution, business, business trust as described in chapter 609, company, corporation, insurance company, partnership, or other artificial entity organized or created under the law of this state, except a trust; or
- 3. Any person, including a trust, who has established a commercial domicile in this state.
- (2) Intangible personal property shall have a taxable situs in this state when it is deemed to have a business situs in this state and it is owned, managed, or controlled by a person transacting business in this state, even though the owner may claim a domicile elsewhere. This provision shall apply regardless of where the evidence of the intangible is kept or where the intangible is created, approved, or paid.
 - (b) Notwithstanding the provisions of this subsection:
- 1.a. Intangibles that are credit card or charge card receivables or related lines of credit or loans shall be

deemed to have business situs in this state only when the debt represented by such intangibles is owed by a customer who is domiciled in this state.

- b. The performance of ministerial functions relating to, or the processing of, credit card or charge card receivables in this state for the owner of such receivables is not sufficient to support a finding that the owner is transacting business in this state.
- c. The term "credit card or charge card receivables" does not include trade or service receivables as defined in s. 864 of the Internal Revenue Code of 1986, as amended.
- 2. An intangible owned by a real estate mortgage investment conduit, a real estate investment trust, or a regulated investment company, as those terms are defined in the United States Internal Revenue Code of 1986, as amended, shall not be deemed to have a taxable situs in this state unless such entity has its legal or commercial domicile in this state.
- 3. The ownership of any interest in a participation or syndication loan or pool of loans, notes, or receivables shall not be sufficient to support a finding that the owner of such interest is transacting business in this state. For the purposes of this subparagraph, a participation or syndication loan is a loan in which more than one lender is a creditor to a common borrower, and a participation or syndication interest in a pool of loans, notes, or receivables is an interest acquired from the originator or initial creditor with respect to the loans, notes, or receivables constituting the pool.
- 4. Assets owned by a foreign insurance company, as defined in s. 624.06, shall not be deemed to have a business

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situs in this state if they are managed and controlled outside this state.

Section 5. Effective July 1, 2000, paragraph (a) of subsection (1) of section 199.175, Florida Statutes, as amended by this act, is amended to read:

199.175 Taxable situs.--For purposes of the annual tax imposed under this chapter:

- (1) Intangible personal property shall have a taxable situs in this state when it is owned, managed, or controlled by any person domiciled in this state on January 1 of the tax year. Such intangibles shall be subject to annual taxation under this chapter, unless the person who owns, manages, or controls them is specifically exempt or unless the property is specifically exempt. This provision shall apply regardless of where the evidence of the intangible property is kept; where the intangible is created, approved, or paid; or where business may be conducted from which the intangible arises. The fact that a Florida corporation owns the stock of an out-of-state corporation and manages and controls such corporation from a location in this state shall not operate to give a taxable situs in this state to the intangibles owned by the out-of-state corporation, which intangibles arise out of business transacted outside this state.
- (a) For the purposes of this chapter, "any person
 domiciled in this state" means:
- 1. Any natural person who is a legal resident of this state;
- 2. Any bank or financial institution, business, business trust as described in chapter 609, company, corporation, partnership, or other artificial entity organized or created under the law of this state, except a trust; or

Any person, including a trust, who has established a commercial domicile in this state.

Section 6. (1) Subsections (1) and (5) of section 199.185, Florida Statutes, are amended, and subsection (8) is added to said section, to read:

199.185 Property exempted from annual and nonrecurring taxes.--

- (1) The following intangible personal property shall be exempt from the annual and nonrecurring taxes imposed by this chapter:
 - (a) Money.

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- (b) Franchises.
- (c) Any interest as a partner in a partnership, either general or limited, other than any interest as a limited partner in a limited partnership registered with the Securities and Exchange Commission pursuant to the Securities Act of 1933, as amended.
- (d) Notes, bonds, and other obligations issued by the State of Florida or its municipalities, counties, and other taxing districts, or by the United States Government and its agencies.
- (e) Intangible personal property held in trust pursuant to any stock bonus, pension, or profit-sharing plan or any individual retirement account which is qualified under s. 401 or s. 408 of the United States Internal Revenue Code, 26 U.S.C. ss. 401 and 408, as amended.
- (f) Intangible personal property held under a retirement plan of a Florida-based corporation exempt from federal income tax under s. 501(c)(6) of the United States Internal Revenue Code, 26 U.S.C., if the primary purpose of 31 the corporation is to support the promotion of professional

sports and the retirement plan is either a qualified plan under s. 457 of the United States Internal Revenue Code or the contributions to the plan, pursuant to a ruling by the United States Internal Revenue Service, are not taxable to plan participants until actual receipt or withdrawal by the participant.

- (g) Notes and other obligations, except bonds, to the extent that such notes and obligations are secured by mortgage, deed of trust, or other lien upon real property situated outside the state.
- (h) The assets of a corporation registered under the Investment Company Act of 1940, 15 U.S.C. s. 80a-1-52, as amended.
- (i) All intangible personal property issued in or arising out of any international banking transaction and owned by a banking organization.
- (j) Units of a unit investment trust organized under an agreement or declaration of trust and registered under the Investment Company Act of 1940, as amended, whose portfolio of assets consists solely of assets exempt under this section.
- (k) Real estate mortgage investment conduits (REMIC) that are directly or indirectly secured by or payable from notes and obligations that are in turn secured by a mortgage, deed of trust, or other lien upon real property situated in or outside of the state, including but not limited to mortgage pools, participations, and derivatives and are held as investments by banks or savings associations in compliance with regulatory agency guidelines.
- (1) One-third of the accounts receivable arising in the ordinary course of a trade or business which are owned, controlled, or managed by a taxpayer on January 1, 1999;

two-thirds of the accounts receivable owned, controlled, or 1 managed by a taxpayer on January 1, 2000; and all of such 2 accounts receivable owned, controlled, or managed by a 3 4 taxpayer on January 1, 2001. This exemption does not apply to 5 accounts receivable which arise outside the taxpayer's 6 ordinary course of trade or business. For the purposes of this 7 chapter, "accounts receivable" means a business debt which is 8 owed by another in the taxpayer's ordinary course of trade or 9 business and is not supported by negotiable instruments. Accounts receivable include, but are not limited to, credit 10 card receivables, charge card receivables, credit receivables, 11 12 margin receivables, inventory or other floor plan financing, 13 lease payments past due, conditional sales contracts, and 14 financing lease contracts. 15 (5) Every bank and savings association, as defined in s. 220.62, is exempt from.5 mill of the tax imposed by s. 16 17 199.032. (8) Every insurer, as defined in s. 624.03, whether 18 19 the insurer is authorized or unauthorized as defined in s. 20 624.09, is exempt from the tax imposed by s. 199.032. 21 (2) The amendment to subsection (5) of s. 199.185, Florida Statutes, by this section shall apply to taxes due on 22 23 or after July 1, 1999. 24 Section 7. Effective July 1, 2000, paragraphs (i) and 25 (k) of subsection (1) of section 199.185, Florida Statutes, are repealed. 26 27 Section 8. Effective for tax years beginning after 28 December 31, 1999, sections 199.104 and 220.68, Florida 29 Statutes, are repealed. 30 Section 9. Subsections (3) and (4) of section 199.282, 31 Florida Statutes, are amended to read:

199.282 Penalties for violation of this chapter.--

(3)(a) If any annual or nonrecurring tax is not paid by the due date, a delinquency penalty shall be charged. The delinquency penalty shall be 10 percent of the delinquent tax for each calendar month or portion thereof from the due date until paid, up to a limit of 50 percent of the total tax not timely paid.

(b) If any annual tax return required by this chapter is not filed by the due date, a penalty of 10 30 percent of the tax due with the return shall be charged for each calendar month or portion thereof during which the return remains unfiled, up to a limit of 50 percent of the total tax due for each year or portion of the year during which the return remains unfiled.

For any penalty assessed under this subsection, the combined total for all penalties assessed under paragraphs (a) and (b) shall not exceed 10 percent per calendar month, up to a limit of 50 percent of the total tax due.

(4) If an annual tax return is filed and property is either omitted from it or undervalued, then a specific penalty shall be charged. The specific penalty shall be $\underline{10}$ $\underline{30}$ percent of the tax attributable to each omitted item or to each undervaluation. No delinquency or late filing penalty shall be charged with respect to any undervaluation.

Section 10. Subsection (3) of section 199.292, Florida Statutes, is amended to read:

199.292 Disposition of intangible personal property taxes.--All intangible personal property taxes collected pursuant to this chapter shall be placed in a special fund

designated as the "Intangible Tax Trust Fund." The fund shall be disbursed as follows:

(3) An amount equal to $\underline{42.4}$ 33.5 percent of the remaining intangible personal property taxes collected shall be transferred to the Revenue Sharing Trust Fund for Counties. An amount equal to $\underline{57.6}$ 66.5 percent of the remaining taxes collected shall be transferred to the General Revenue Fund of the state.

Section 11. <u>Notwithstanding the provisions of s.</u>

199.292(3), Florida Statutes, the Intangible Tax Trust Fund shall be disbursed as follows:

- (1) For the period July 1, 1998, through June 30, 1999, an amount equal to 38.6 percent of the remaining intangible personal property taxes collected shall be transferred to the Revenue Sharing Trust Fund for Counties, and an amount equal to 61.4 percent of the remaining taxes collected shall be transferred to the General Revenue Fund of the state.
- (2) For the period July 1, 1999, through June 30, 2000, an amount equal to 40.2 percent of the remaining intangible personal property taxes collected shall be transferred to the Revenue Sharing Trust Fund for Counties, and an amount equal to 59.8 percent of the remaining taxes collected shall be transferred to the General Revenue Fund of the state.

Section 12. Effective July 1, 2000, subsection (10) of section 220.02, Florida Statutes, is amended to read:

220.02 Legislative intent.--

(10) It is the intent of the Legislature that credits against either the corporate income tax or the franchise tax be applied in the following order: those enumerated in s.

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220.68, those enumerated in s. 631.719(1), those enumerated in
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   s. 631.705, those enumerated in s. 220.18, those enumerated in
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    s. 631.828, those enumerated in s. 220.181, those enumerated
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    in s. 220.183, those enumerated in s. 220.182, those
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    enumerated in s. 220.1895, those enumerated in s. 221.02,
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   those enumerated in s. 220.184, those enumerated in s.
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    220.186, and those enumerated in s. 220.188.
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           Section 13. Effective July 1, 2000, subsection (4) of
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    section 213.053, Florida Statutes, is amended to read:
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           213.053 Confidentiality and information sharing.--
           (4) Nothing contained in this section shall prevent
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    the department from publishing statistics so classified as to
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   prevent the identification of particular accounts, reports,
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    declarations, or returns or prevent the department from
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    disclosing to the Comptroller the names and addresses of those
    taxpayers who have claimed an exemption pursuant to s.
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   \frac{199.185(1)(i)}{or} a deduction pursuant to s. 220.63(5).
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           Section 14. Effective July 1, 2000, section 213.054,
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    Florida Statutes, is amended to read:
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           213.054 Persons claiming tax exemptions or deductions;
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    annual report. -- The Department of Revenue shall be responsible
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    for monitoring the utilization of tax exemptions and tax
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   deductions authorized pursuant to chapter 81-179, Laws of
   Florida. On or before September 1 of each year, the
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    department shall report to the Comptroller the names and
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    addresses of all persons who have claimed an exemption
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   pursuant to s. 199.185(1)(i) or a deduction pursuant to s.
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    220.63(5).
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           Section 15. Subsections (4), (7), and (8) of section
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    624.509, Florida Statutes, are amended to read:
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           624.509 Premium tax; rate and computation.--
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The intangible tax imposed under chapter 199, The income tax imposed under chapter 220, and the emergency excise tax imposed under chapter 221 which are paid by any insurer shall be credited against, and to the extent thereof shall discharge, the liability for tax imposed by this section for the annual period in which such tax payments are made. As to any insurer issuing policies insuring against loss or damage from the risks of fire, tornado, and certain casualty lines, the tax imposed by this section, as intended and contemplated by this subsection, shall be construed to mean the net amount of such tax remaining after there has been credited thereon such gross premium receipts tax as may be payable by such insurer in pursuance of the imposition of such tax by any incorporated cities or towns in the state for firefighters' relief and pension funds and police officers' retirement funds maintained in such cities or towns, as provided in and by relevant provisions of the Florida Statutes. For purposes of this subsection, payments of estimated income tax under chapter 220 and of estimated emergency excise tax under chapter 221 shall be deemed paid either at the time the insurer actually files its annual returns under chapter 220 or at the time such returns are required to be filed, whichever first occurs, and not at such earlier time as such payments of estimated tax are actually made.

(7) Credits and deductions against the tax imposed by this section shall be taken in the following order: deductions for assessments made pursuant to s. 440.51; credits for taxes paid under ss. 175.101 and 185.08; credits for income taxes paid under chapter 220, the emergency excise tax paid under chapter 221 and the credit allowed under subsection (5), as these credits are limited by subsection (6); credits for

intangible taxes paid under chapter 1997all other available credits and deductions.

(8) From and after July 1, 1980, the premium tax authorized by this section shall not be imposed upon receipts of annuity premiums or considerations paid by holders in this state and from and after July 1, 1991, the intangible tax imposed by chapter 199 shall not be imposed on assets equal to the statutory legal reserves of annuity products maintained by insurance companies on behalf of their holders if the tax savings derived are credited to the annuity holders. Upon request by the Department of Revenue, any insurer availing itself of this provision shall submit to the department evidence which establishes that the tax savings derived have been credited to annuity holders. As used in this subsection, the term "holders" shall be deemed to include employers contributing to an employee's pension, annuity, or profit-sharing plan.

Section 16. For tax years beginning on or after January 1, 1999, no credit under s. 624.509(4), Florida Statutes, for intangible tax imposed under chapter 199, Florida Statutes, shall be available.

Section 17. Except as otherwise provided herein, this act shall take effect July 1 of the year in which enacted.

HOUSE SUMMARY Defines "ministerial function" and "processing activity" for purposes of determining application of intangible personal property taxes. Increases from \$5 to \$60 the minimum amount of annual intangible personal property tax which a person may be required to pay. Specifies the taxable status of intangible personal property held by a trust for which a bank or savings association acts as trustee or as an agent other than a trustee, and provides responsibilities of Florida residents with a beneficial interest in a trust for which a bank or savings interest in a trust for which a bank or savings association acts as trustee. Provides taxable status of assets purchased by, and property managed by, an investment adviser under specified conditions. Provides an exemption from intangible personal property taxes for accounts receivable arising out of a trade or business, to be phased in over 3 years. Increases the present exemption from .5 mill of the annual tax for banks and savings associations to a full exemption, applicable to taxes due after July 1, 1999. Exempts insurers from the annual tax. Removes provisions relating to various credits and exemptions, to conform. Revises the penalty for late filing of an annual intangible tax return. Provides a limitation on combined delinquency and late filing penalties. Revises the penalty for omitting or undervaluing property on an annual return. Revises the distribution of intangible tax revenues and provides for transition. 2.6