1	A bill to be entitled
2	An act relating to environmental protection;
3	amending s. 373.4137, F.S.; requiring ongoing
4	annual submissions, to the Department of
5	Environmental Protection and water management
6	districts, by the Department of Transportation
7	of its adopted work program and inventory of
8	impacted habitats; authorizing inclusion of
9	habitat impacts of future transportation
10	projects; providing activities associated with
11	development of mitigation plans; requiring
12	water management districts to consult with
13	entities operating mitigation banks when
14	developing mitigation plans; providing that a
15	water management district's preliminary
16	approval of a mitigation plan does not
17	constitute a decision affecting substantial
18	interests; requiring mitigation plans to
19	include certain information; authorizing
20	exclusion of certain projects from the
21	environmental impact inventory; extending
22	certain mitigation funding through fiscal year
23	2004-2005; authorizing amendment of annual
24	mitigation plans for certain purposes;
25	providing for uses of funds not directed to
26	implement mitigation plans; deleting obsolete
27	language relating to a report; creating s.
28	373.4139, F.S.; providing legislative findings
29	and intent; providing for mitigation for mining
30	activities within certain areas; levying a
31	mitigation fee; providing for collection and
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1	disposition of such mitigation fees; providing	
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	duties of the Department of Revenue; providing	
3	for adjustment of the mitigation fee;	
4	specifying uses of fee proceeds; amending s.	
5	373.4149, F.S.; revising requirements for	
б	development of Phase II of the Lake Belt Plan;	
7	repealing s. 373.4149(10), F.S., relating to	
8	development of a comprehensive mitigation plan;	
9	amending s. 338.223, F.S.; requiring	
10	environmental feasibility review prior to	
11	advance right-of-way purchases for a proposed	
12	turnpike project; providing exceptions for	
13	hardship and protective purchases; amending s.	
14	86 of ch. 93-213, Laws of Florida; deleting the	
15	requirement for certain repayment of funds	
16	appropriated for the state NPDES program from	
17	the Pollution Recovery Trust Fund; providing an	
18	effective date.	
19		
20	Be It Enacted by the Legislature of the State of Florida:	
21		
22	Section 1. Section 373.4137, Florida Statutes, is	
23	amended to read:	
24	373.4137 Mitigation requirements	
25	(1) The Legislature finds that environmental	
26	mitigation for the impact of transportation projects proposed	
27	by the Department of Transportation can be more effectively	
28	achieved by regional, long-range mitigation planning rather	
29	than on a project-by-project basis. It is the intent of the	
30	Legislature that mitigation to offset the adverse effects of	
31	these transportation projects be funded by the Department of	
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Transportation and be carried out by the Department of 1 Environmental Protection and the water management districts, 2 3 including the use of mitigation banks established pursuant to 4 this part. 5 (2) Environmental impact inventories for 6 transportation projects proposed by the Department of 7 Transportation shall be developed as follows: 8 Each June 1 Beginning July 1996, the Department of (a) 9 Transportation shall submit annually to the Department of Environmental Protection and the water management districts a 10 copy of its adopted work program and an inventory of habitats 11 12 addressed in the rules adopted pursuant to this part and s. 404 of the Clean Water Act, 33 U.S.C. s. 1344, which may be 13 14 impacted by its plan of construction for transportation 15 projects in the next first 3 years of the adopted work program. The Department of Transportation may also include in 16 17 its inventory the habitat impacts of any future transportation project identified in the adopted work program. For the July 18 19 1996 submittal, The inventory may exclude those projects which have received permits pursuant to this part and s. 404 of the 20 Clean Water Act, 33 U.S.C. s. 1344, projects for which 21 mitigation planning or design has commenced, or projects for 22 23 which mitigation has been implemented in anticipation of future permitting needs. 24 (b) The environmental impact inventory shall include a 25 description of these habitat impacts, including their 26 27 location, acreage, and type; state water quality 28 classification of impacted wetlands and other surface waters; 29 any other state or regional designations for these habitats; and a survey of threatened species, endangered species, and 30 species of special concern affected by the proposed project. 31

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(3) To fund the mitigation plan for the projected 1 2 impacts identified in the inventory described in subsection 3 (2), beginning July 1, 1997, the Department of Transportation 4 shall identify funds quarterly in an escrow account within the 5 State Transportation Trust Fund established by the Department of Transportation for the benefit of the Department of 6 7 Environmental Protection. Any interest earnings from the 8 escrow account shall be returned to the Department of 9 Transportation. The Department of Environmental Protection shall request a transfer of funds from the escrow account to 10 the Ecosystem Management and Restoration Trust Fund no sooner 11 12 than 30 days prior to the date the funds are needed to pay for activities contained in the mitigation programs. 13 The amount 14 transferred each year by the Department of Transportation 15 shall correspond to a cost per acre of \$75,000 multiplied by the projected acres of impact identified in the inventory 16 17 described in subsection (2) within the water management district for that year. The water management district may 18 19 draw from the trust fund no sooner than 30 days prior to the date funds are needed to pay for activities associated with 20 development or implementation of the mitigation plan described 21 in subsection (4). Activities associated with the development 22 23 of the mitigation plan include, but are not limited to, design, engineering, production, and staff support.Each July 24 1, beginning in 1998, the cost per acre shall be adjusted by 25 26 the percentage change in the average of the Consumer Price 27 Index issued by the United States Department of Labor for the most recent 12-month period ending September 30, compared to 28 29 the base year average, which is the average for the 12-month period ending September 30, 1996. At the end of each year, 30 the projected acreage of impact shall be reconciled with the 31

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acreage of impact of projects as permitted pursuant to this 1 part and s. 404 of the Clean Water Act, 33 U.S.C. s. 1344, and 2 3 the following year's transfer of funds shall be adjusted 4 accordingly to reflect the overtransfer or undertransfer of 5 funds from the preceding year. The Department of Environmental Protection is authorized to transfer such funds from the 6 7 Ecosystem Management and Restoration Trust Fund to the water 8 management districts to carry out the mitigation programs. (4) Prior to December 1 of each year 31, 1996, each 9 water management district, in consultation with the Department 10 of Environmental Protection, the United States Army Corps of 11 12 Engineers, and other appropriate federal, state, and local 13 governments, and entities operating mitigation banks which 14 have obtained a permit pursuant to s. 373.4136, shall develop 15 a plan for the primary purpose of complying with the 16 mitigation requirements adopted pursuant to this part and 33 17 U.S.C. s. 1344. This plan shall also address significant aquatic and exotic plant problems within wetlands and other 18 19 surface waters. In developing such plans, the districts shall 20 utilize sound ecosystem management practices to address significant water resource needs focusing on department or 21 water management district activities such as surface water 22 23 improvement and management projects and lands identified for potential acquisition or restoration, to the extent such 24 activities comply with the mitigation requirements adopted 25 26 pursuant to this part and 33 U.S.C. s. 1344. In determining 27 the activities to be included in such plans, the districts shall also consider the purchase of credits from public or 28 29 private mitigation banks permitted under this part and shall include such purchase as a part of the mitigation plan when 30 such purchase would offset the impact of the transportation 31

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project, provide equal benefits to the water resources than 1 other mitigation options being considered, and provide the 2 3 most cost-effective mitigation option. The mitigation plan 4 shall be preliminarily approved by the water management district governing board and shall be submitted to the 5 secretary of the Department of Environmental Protection for 6 7 review and final approval. The preliminary approval by the 8 water management district governing board does not constitute a decision that affects substantial interests as provided by 9 10 s. 120.569.At least 30 days prior to preliminary approval, the water management district shall provide a copy of the 11 12 draft mitigation plan to any person who has requested a copy. 13 (a) Each mitigation plan shall include a brief 14 explanation of why a mitigation bank was or was not chosen as 15 a mitigation option for each transportation project addressed 16 in the plan, including an estimation and description of 17 identifiable costs of the mitigation bank and nonmitigation 18 bank option to the extent practicable. 19 (b)(a) If the Department of Environmental Protection and water management districts are unable to identify 20 21 mitigation that would offset the impacts of a project included in the inventory, either due to the nature of the impact or 22 23 the amount of funds available, that project shall not be addressed in the mitigation plan and the project shall not be 24 subject to the provisions of this section. 25 26 (c)(b) Specific projects may be excluded from the environmental impact inventory and the mitigation plan and 27 shall not be subject to this section upon the agreement of the 28 29 Department of Transportation, the Department of Environmental Protection, and the appropriate water management district that 30 31 6

the inclusion of such projects would hamper the efficiency or 1 timeliness of the mitigation planning and permitting process. 2 (d) (d) (c) Those transportation projects that are proposed 3 4 to commence in fiscal year 1996-1997 shall not be addressed in 5 the mitigation plan, and the provisions of subsection (7) shall not apply to these projects. The Department of 6 7 Transportation may enter into interagency agreements with the Department of Environmental Protection or any water management 8 9 district to perform mitigation planning and implementation for 10 these projects. 11 (e) Surface water improvement and management or 12 aquatic or exotic plant control projects undertaken using the 13 \$12 million advance transferred from the Department of 14 Transportation to the Department of Environmental Protection 15 in fiscal year 1996-1997 shall remain available for mitigation until the \$12 million is fully credited up to and including 16 17 fiscal year 2004-2005. When these projects are used as mitigation, the \$12 million advance shall be reduced by 18 19 \$75,000 per acre of impact mitigated. For any fiscal year 20 through and including fiscal year 2004-2005, to the extent the cost of developing and implementing the mitigation plans is 21 less than the amount transferred from the Department of 22 23 Transportation to the Department of Environmental Protection pursuant to subsection (3), the difference shall be credited 24 25 towards the \$12 million advance. 26 (d) On July 1, 1996, the Department of Transportation 27 shall transfer to the Department of Environmental Protection \$12 million from the State Transportation Trust Fund for the 28 29 purposes of the surface water improvement management program and to address statewide aquatic and exotic plant problems 30 within wetlands and other surface waters. Such funds shall be 31 7

considered an advance upon funds that the Department of 1 Transportation would provide for statewide mitigation during 2 3 the 1997-1998, 1998-1999, and 1999-2000 fiscal years. This 4 use of mitigation funds for surface water improvement 5 management projects or aquatic and exotic plant control may be utilized as mitigation for transportation projects to the 6 7 extent that it complies with the mitigation requirements adopted pursuant to this part and 33 U.S.C. s. 1344. To the 8 9 extent that such activities result in mitigation credit for projects permitted in fiscal year 1996-1997, all or part of 10 the \$12 million funding for surface water improvement 11 12 management projects or aquatic and exotic plant control in fiscal year 1996-1997 shall be drawn from Department of 13 14 Transportation mitigation funding for fiscal year 1996-1997 rather than from mitigation funding for fiscal years 15 1997-1998, 1998-1999, and 1999-2000, in an amount equal to the 16 cost per acre of impact described in subsection (3), times the 17 acreage of impact that is mitigated by such plant control 18 19 activities. Any part of the \$12 million that does not result in mitigation credit for projects permitted in fiscal year 20 1996-1997 shall remain available for mitigation credit during 21 fiscal years 1997-1998, 1998-1999, or 1999-2000. 22 23 (5) The water management district shall be responsible for ensuring that mitigation requirements pursuant to 33 24 U.S.C. s. 1344 are met for the impacts identified in the 25 inventory described in subsection (2), by implementation of 26 27 the approved plan described in subsection (4) to the extent funding is provided as funded by the Department of 28 29 Transportation. During the federal permitting process, the water management district may deviate from the approved 30 31 8

mitigation plan in order to comply with federal permitting
requirements.

3 (6) The mitigation plan shall be updated annually to 4 reflect the most current Department of Transportation work 5 program, and may be amended throughout the year to anticipate 6 schedule changes or additional projects which may arise. Each 7 update and amendment of the mitigation plan shall be submitted 8 to the secretary of the Department of Environmental Protection 9 for approval as described in subsection (4). However, such approval shall not be applicable to a deviation as described 10 in subsection (5). 11

12 (7) Upon approval by the secretary of the Department of Environmental Protection, the mitigation plan shall be 13 14 deemed to satisfy the mitigation requirements under this part 15 and any other mitigation requirements imposed by local, 16 regional, and state agencies for impacts identified in the 17 inventory described in subsection (2). The approval of the secretary shall authorize the activities proposed in the 18 19 mitigation plan, and no other state, regional, or local permit 20 or approval shall be necessary.

21 (8) This section shall not be construed to eliminate 22 the need for the Department of Transportation to comply with 23 the requirement to implement practicable design modifications, including realignment of transportation projects, to reduce or 24 eliminate the impacts of its transportation projects on 25 26 wetlands and other surface waters as required by rules adopted 27 pursuant to this part, or to diminish the authority under this part to regulate other impacts, including water quantity or 28 29 water quality impacts, or impacts regulated under this part that are not identified in the inventory described in 30 subsection (2). 31

mitigation plan that is designated the "Lake Belt Mitigation 1 2 Plan." The per-ton mitigation fee assessed on limestone sold 3 from the Dade County Lake Belt Area shall be used for 4 acquiring environmentally sensitive lands and for restoration, 5 maintenance, and other environmental purposes. Further, the 6 Legislature finds that the public benefit of a sustainable 7 supply of limestone construction materials for public and 8 private projects requires a coordinated approach to permitting 9 activities on wetlands within the Dade County Lake Belt in order to provide the certainty necessary to encourage 10 substantial and continued investment in the limestone 11 12 processing plant and equipment required to efficiently extract the limestone resource. It is the intent of the Legislature 13 14 that the Lake Belt Mitigation Plan satisfy all local, state, 15 and federal requirements for mining activity with the Dade 16 County Lake Belt Area. 17 (2) To provide for the mitigation of wetland resources lost to mining activities within the Dade County Lake Belt 18 19 Area, effective October 1, 1998, a mitigation fee is imposed 20 on each ton of limerock and sand extracted by any person who engages in the business of extracting limerock or sand from 21 within the Dade County Lake Belt Area. The mitigation fee 22 23 shall be at the initial rate of 5 cents for each ton of limerock and sand sold from within the Dade County Lake Belt 24 Area in raw, processed, or manufactured form, including, but 25 not limited to, sized aggregate, asphalt, cement, concrete, 26 and other limerock and concrete products. Any limerock or 27 sand that is used within the mine from which the limerock or 28 29 sand is extracted is exempt from the mitigation fee. The amount of the mitigation fee imposed under this section must 30 be stated separately on the invoice provided to the purchaser 31 11

of the limerock product from the limerock miner, or its 1 subsidiary or affiliate, for which the mitigation fee applies. 2 3 The limerock miner, or its subsidiary or affiliate, who sells 4 the limerock product shall collect the mitigation fee and 5 forward the proceeds to the Department of Revenue on or before 6 the 20th day of the month following the calendar month in 7 which the sale occurs. 8 (3) The mitigation fee imposed by this section must be 9 reported to the Department of Revenue. Payment of the mitigation fee must be accompanied by a form prescribed by the 10 Department of Revenue. The proceeds of the mitigation fee, 11 12 less administrative costs, must be transferred by the 13 Department of Revenue to the South Florida Water Management 14 District and deposited into the Lake Belt Mitigation Trust Fund. As used in this section, the term "proceeds of the 15 mitigation fee" means all funds collected and received by the 16 17 Department of Revenue under this section, including interest and penalties on delinquent mitigation fees. The amount 18 19 deducted for administrative costs may not exceed 3 percent of 20 the total revenues collected under this section and may equal only those administrative costs reasonably attributable to the 21 22 mitigation fee. (4)(a) The Department of Revenue shall administer, 23 collect, and enforce the mitigation fee authorized under this 24 section in accordance with the procedures used to administer, 25 26 collect, and enforce the general sales tax imposed under chapter 212. The provisions of chapter 212 with respect to 27 the authority of the Department of Revenue for auditing and 28 29 making assessments, the keeping of books and records, and the interest and penalties imposed on delinquent mitigation fees 30 31 apply to this section. The mitigation fee may not be included 12

in computing estimated taxes under s. 212.11 and the dealer's 1 2 credit for collecting taxes or fees provided for in s. 212.12 3 does not apply to the mitigation fee imposed by this section. 4 (b) In administering this section, the Department of 5 Revenue may employ persons and incur expenses for which funds 6 are appropriated by the Legislature. The Department of 7 Revenue shall adopt rules and prescribe and publish forms 8 necessary to administer this section. The Department of 9 Revenue shall establish audit procedures and may assess delinquent fees. 10 (5) Beginning January 1, 2000, and each January 1, 11 12 thereafter, the per-ton mitigation fee shall be increased by 13 1.9 percentage points plus a cost growth index. The cost 14 growth index shall be the percentage change in the weighted 15 average of the Employment Cost Index For All Civilian Workers (ecu 10001I) issued by the United States Department of Labor 16 17 for the most recent 12-month period ending on September 30, and the percentage change in the Producer Price Index For All 18 19 Commodities (WPU 0000000), issued by the United States 20 Department of Labor for the most recent 12-month period ending 21 on September 30, compared to the weighted average of these indices for the previous year. The weighted average shall be 22 23 calculated as 0.6 times the percentage change in the Employment Cost Index For All Civilian Workers (ecu 100011) 24 plus 0.4 times the percentage change in the Producer Price 25 Index For All Commodities (WPU 00000000). If either index is 26 discontinued, it shall be replaced by its successor index as 27 28 identified by the United States Department of Labor. 29 (6)(a) The proceeds of the mitigation fee must be used to conduct mitigation activities that are appropriate to 30 31 offset the loss of the value and functions of wetlands as a 13

result of mining activities in the Dade County Lake Belt Area 1 2 and must be used in a manner consistent with the recommendations contained in the reports submitted to the 3 4 Legislature by the Dade County Lake Belt Plan Implementation 5 Committee and adopted under s. 373.4149. Such mitigation may 6 include the purchase, enhancement, restoration, and management 7 of wetlands and uplands, the purchase of mitigation credit 8 from a permitted mitigation bank, and any structural 9 modifications to the existing drainage system to enhance the hydrology of the Dade County Lake Belt Area. Funds may also 10 be used to reimburse other funding sources, including the Save 11 12 Our Rivers Land Acquisition program and the Internal Improvement Trust Fund, for the purchase of lands that were 13 14 acquired in areas appropriate for mitigation due to rock 15 mining and to reimburse governmental agencies that exchanged land under s. 373.4149 for mitigation due to rock mining. 16 17 (b) Expenditures must be approved by an interagency committee that consists of a representative from each of the 18 19 following: the Miami-Dade County Department of Environmental 20 Resource Management, the Department of Environmental Protection, the South Florida Water Management District, and 21 the Game and Fresh Water Fish Commission. In addition, the 22 23 limerock mining industry shall select a representative to serve as a nonvoting member of the interagency committee. At 24 the discretion of the committee, additional members may be 25 26 added to represent federal regulatory, environmental, and fish 27 and wildlife agencies. 28 (7) Payment of the mitigation fee imposed by this 29 section satisfies the mitigation requirements imposed under ss. 373.403-373.439 and any applicable county ordinance for 30 loss of the value and functions of the wetlands mined. 31 In 14

addition, it is the intent of the Legislature that the payment 1 2 of the mitigation fee imposed by this section satisfy all 3 federal mitigation requirements for the wetlands mined. 4 (8) If a general permit by the United States Army Corps of Engineers, or an appropriate long-term permit for 5 6 mining consistent with the Dade County Lake Belt Plan, this 7 section, and ss. 378.4115, 373.4149, and 373.4415, is not 8 issued on or before September 30, 2000, the mitigation fee 9 imposed by this section is suspended until reenacted by the 10 Legislature. (9)(a) The interagency committee established pursuant 11 12 to this section shall, on an annual basis, prepare and submit 13 to the governing board of the South Florida Water Management 14 District a report evaluating the mitigation costs and revenues 15 generated by the mitigation fee. (b) No sooner than January 31, 2010, and no more 16 17 frequently than every 10 years thereafter, the interagency committee shall submit to the Legislature a report 18 19 recommending any needed adjustments to the mitigation fee to 20 ensure that the revenue generated reflects the actual costs of 21 the mitigation. Section 3. Subsection (10) of section 373.4149, 22 Florida Statutes, is hereby repealed and subsections (5) and 23 (6) of said section are amended to read: 24 373.4149 Dade County Lake Belt Plan.--25 26 (5) The committee shall develop Phase II of the Lake Belt Plan which shall: 27 28 Include a detailed master plan to further (a) 29 implementation; 30 (b) Further address compatible land uses, opportunities, and potential conflicts; 31 15 CODING: Words stricken are deletions; words underlined are additions.

1 (c) Provide for additional wellfield protection; 2 Provide measures to prevent the reclassification (d) 3 of the Northwest Dade County wells as groundwater under the 4 direct influence of surface water;-(e) Secure additional funding sources; and 5 6 (f) Consider the need to establish a land authority; 7 and. 8 (g) Analyze the hydrological impacts resulting from 9 the future mining included in the Lake Belt Plan and recommend appropriate mitigation measures, if needed, to be incorporated 10 into the Lake Belt Mitigation Plan. 11 (6) The committee shall remain in effect until January 12 1, 2002 2001, and shall meet as deemed necessary by the chair. 13 14 The committee shall monitor and direct progress toward 15 developing and implementing the plan. The committee shall 16 submit progress reports to the governing board of the South 17 Florida Water Management District and the Legislature by 18 December 31 of each year. These reports shall include a 19 summary of the activities of the committee, updates on all ongoing studies, any other relevant information gathered 20 during the calendar year, and the committee recommendations 21 22 for legislative and regulatory revisions. The committee shall 23 submit a Phase II report and plan to the governing board of the South Florida Water Management District and the 24 25 Legislature by December 31, 2000, to supplement the Phase I 26 report submitted on February 28, 1997. The Phase II report 27 must include the detailed master plan for the Dade County Lake Belt Area together with the final reports on all studies, the 28 29 final recommendations of the committee, the status of 30 implementation of Phase I recommendations and other relevant 31

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information, and the committee's recommendation for 1 2 legislative and regulatory revisions. 3 Section 4. Paragraph (b) of subsection (2) of section 4 338.223, Florida Statutes, is amended to read: 5 338.223 Proposed turnpike projects. --6 (2) 7 (b) In accordance with the legislative intent expressed in s. 337.273, and after the requirements of 8 9 paragraph (1)(c) have been met, the department may acquire lands and property before making a final determination of the 10 economic feasibility of a project. The requirements of 11 12 paragraph (1)(c) shall not apply to hardship and protective purchases of advance right-of-way by the department. The cost 13 14 of advance acquisition of right-of-way may be paid from bonds 15 issued under s. 337.276 or from turnpike revenues. For 16 purposes of this paragraph, "hardship purchase" means purchase from a property owner of a residential dwelling of not more 17 than four units who is at a disadvantage due to health 18 19 impairment, job loss, or significant loss of rental income. 20 For purposes of this subsection, "protective purchase" means a 21 purchase to limit development, building, or other 22 intensification of land uses within the area right-of-way 23 needed for transportation facilities. The department shall give written notice to the Department of Environmental 24 25 Protection 30 days prior to final agency acceptance as set 26 forth in s. 119.07(3)(n), which notice shall allow the Department of Environmental Protection to comment. Hardship 27 28 and protective purchases of right-of-way shall not influence 29 the environmental feasibility of the project, including the 30 decision relative to the need to construct the project or the selection of a specific location. Costs to acquire and 31 17

dispose of property acquired as hardship and protective 1 2 purchases are considered costs of doing business for the 3 department and shall not be considered in the determination of 4 environmental feasibility for the project. Section 5. Chapter 93-213, Laws of Florida, Section 86 5 6 is amended as follows: 7 Section 86. The Department of Environmental Regulation is 8 authorized 54 career service positions for administering the 9 state NPDES program. Twenty-five career service positions are authorized for startup of the program beginning July 1, 1993, 10 and the remaining 29 career service positions beginning 11 12 January 1, 1994. The state NPDES program staffing shall start July 1, 1993, with completion targeted for 6 months following 13 14 United States Environmental Protection Agency authorization to 15 administer the National Pollutant Discharge System program. Implementation of positions is subject to review and final 16 17 approval by the secretary of the Department of Environmental 18 Regulation. The sum of \$3.2 million is hereby appropriated 19 from the Pollution Recovery Trust Fund to cover program 20 startup costs. Such funds are to be repaid from a fund the legislature deems appropriate, no later than July 1, 2000. 21 22 Section 6. This act shall take effect upon becoming a 23 law. 24 25 26 27 28 29 30 31 18 CODING: Words stricken are deletions; words underlined are additions.