

STORAGE NAME: h4205.hhs

DATE: March 14, 1998

**HOUSE OF REPRESENTATIVES
COMMITTEE ON
HEALTH AND HUMAN SERVICES APPROPRIATIONS
BILL RESEARCH & ECONOMIC IMPACT STATEMENT**

BILL #: HB 4205 (PCB HHS 98-02)

RELATING TO: Implementing the Health and Human Services Appropriations Act

SPONSOR(S): Health and Human Services Appropriations

STATUTE(S) AFFECTED: Ss. 61,1812, 216.292, 409.9115, 409.9116, 216.181, & 624.91, F.S.

COMPANION BILL(S):

ORIGINATING COMMITTEE(S)/COMMITTEE(S) OF REFERENCE:

- (1) Health and Human Services Appropriations YEAS 11 NAYS 0
- (2)
- (3)
- (4)
- (5)

I. SUMMARY:

This bill implements the Health and Human Services Appropriations Act for the 1998-99 fiscal year.

II. SUBSTANTIVE RESEARCH:

A. PRESENT SITUATION:

In the past, substantive language was included in proviso or in separate sections of the General Appropriations Act to clarify how funds contained in the act were to be expended. However, decisions such as Brown v. Firestone, 382 So. 2d 654 (Fla. 1980), and Graham v. Firestone, Circuit Court of the Second Judicial Circuit, #82-1703, Leon County Florida, 1982, have found such proviso language in the annual General Appropriations Act to be unconstitutional and void.

B. EFFECT OF PROPOSED CHANGES:

This legislation provides the necessary statutory authority to implement and execute the Appropriations Act in lieu of the apparent unconstitutional methods utilized in the past.

C. APPLICATION OF PRINCIPLES:

1. Less Government:

a. Does the bill create, increase or reduce, either directly or indirectly:

(1) any authority to make rules or adjudicate disputes?

N/A

(2) any new responsibilities, obligations or work for other governmental or private organizations or individuals?

N/A

(3) any entitlement to a government service or benefit?

N/A

b. If an agency or program is eliminated or reduced:

(1) what responsibilities, costs and powers are passed on to another program, agency, level of government, or private entity?

N/A

STORAGE NAME: h4205.hhs

DATE: March 14, 1998

PAGE 3

(2) what is the cost of such responsibility at the new level/agency?

N/A

(3) how is the new agency accountable to the people governed?

N/A

2. Lower Taxes:

a. Does the bill increase anyone's taxes?

No

b. Does the bill require or authorize an increase in any fees?

No

c. Does the bill reduce total taxes, both rates and revenues?

No

d. Does the bill reduce total fees, both rates and revenues?

No

e. Does the bill authorize any fee or tax increase by any local government?

No

3. Personal Responsibility:

a. Does the bill reduce or eliminate an entitlement to government services or subsidy?

No

b. Do the beneficiaries of the legislation directly pay any portion of the cost of implementation and operation?

N/A

4. Individual Freedom:

STORAGE NAME: h4205.hhs

DATE: March 14, 1998

PAGE 4

- a. Does the bill increase the allowable options of individuals or private organizations/associations to conduct their own affairs?

N/A

- b. Does the bill prohibit, or create new government interference with, any presently lawful activity?

N/A

5. Family Empowerment:

- a. If the bill purports to provide services to families or children:

- (1) Who evaluates the family's needs?

N/A

- (2) Who makes the decisions?

N/A

- (3) Are private alternatives permitted?

N/A

- (4) Are families required to participate in a program?

N/A

- (5) Are families penalized for not participating in a program?

N/A

- b. Does the bill directly affect the legal rights and obligations between family members?

N/A

- c. If the bill creates or changes a program providing services to families or children, in which of the following does the bill vest control of the program, either through direct participation or appointment authority:

(1) parents and guardians?

N/A

(2) service providers?

N/A

(3) government employees/agencies?

N/A

D. SECTION-BY-SECTION RESEARCH:

Section 1. Provides legislative intent.

Section 2. Amends s. 61.1812, F.S., to adjust the methodology for the distribution of the state share of Child Support Enforcement Collections. (Implements Specific Appropriations 406, 421, 2098, 2098A, and 2098B of the 1998-1999 General Appropriations Act.)

Section 3. Amends s. 216.292, F.S., to allow Department of Children and Families and the Agency for Health Care Administration to transfer General Revenue funds to comply with the requirements of proviso in the General Appropriations Bill. (Implements Specific Appropriations 212 through 446A of the 1998-1999 General Appropriations Act.)

Section 4. Amends s. 409.9115, F.S., to continue the current mental health disproportionate share formula. (Implements Specific Appropriation 271 of the 1998-1999 General Appropriations Act.)

Section 5. Requires the Agency for Health Care Administration to continue the current disproportionate share formula in fiscal year 1998-1999 for qualifying hospitals. (Implements Specific Appropriation 247 of the 1998-1999 General Appropriations Act.)

Section 6. Amends s. 409.9116, F.S., to continue the current formula for rural hospital disproportionate share payments. (Implements Specific Appropriation 240 of the 1998-1999 General Appropriations Act.)

Section 7. Amends s. 216.181, F.S., to authorize the Department of Children and Family Services and the Department of Health to advance money to contract providers. (Implements Specific Appropriations 293 through 446A and 466 through 555 of the 1998-1999 General Appropriations Act.)

Section 8. Directs the Agency for Health Care Administration to include health maintenance organization recipients in the county billing process for inpatient hospital stays. (Implements Specific Appropriation 247 of the 1998-1999 General Appropriations Act.)

STORAGE NAME: h4205.hhs

DATE: March 14, 1998

PAGE 6

Section 9. Authorizes the Departments of Children and Families, Revenue, Labor and Employment Security, Health, and the Agency for Health Care Administration to transfer positions and funds in order to comply with WAGES and other provisions of the General Appropriations Bill.

Section 10. Requires the Agency for Health Care Administration to take the necessary actions to ensure that expenditures for Medicaid transportation do not exceed the amount budgeted and to take certain steps if that becomes impossible. (Implements Specific Appropriation 258 of the 1998-1999 General Appropriations Act.)

Section 11. Places requirements on the reappropriation in the General Appropriations Bill of unexpended 1997-98 funds and adjusts eligibility for the Temporary Bridge Program for legal immigrants. (Implements Section 8 of the 1998-1999 General Appropriations Act.)

Section 12. Provides that a section in this bill is void if all the items in the budget to which it tied are vetoed.

Section 13. Provides Legislative intent that if any other bill passes which contains the same language as a provision of this bill, but without the future repeal applied by this bill, the provision in the other bill should take precedence.

Section 14. Provides for severability.

Section 15. Provides an effective date.

III. FISCAL RESEARCH & ECONOMIC IMPACT STATEMENT:

A. FISCAL IMPACT ON STATE AGENCIES/STATE FUNDS:

1. Non-recurring Effects:

NONE

2. Recurring Effects:

NONE

3. Long Run Effects Other Than Normal Growth:

NONE

4. Total Revenues and Expenditures:

NONE

B. FISCAL IMPACT ON LOCAL GOVERNMENTS AS A WHOLE:

1. Non-recurring Effects:

NONE

2. Recurring Effects:

NONE

3. Long Run Effects Other Than Normal Growth:

NONE

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

1. Direct Private Sector Costs:

NONE

2. Direct Private Sector Benefits:

NONE

3. Effects on Competition, Private Enterprise and Employment Markets:

NONE

D. FISCAL COMMENTS:

Although the provisions of this bill affect provisions in funding, decisions are actually made in the Health and Human Services General Appropriation Bill.

IV. CONSEQUENCES OF ARTICLE VII, SECTION 18 OF THE FLORIDA CONSTITUTION:

A. APPLICABILITY OF THE MANDATES PROVISION:

This bill does not require counties or municipalities to spend funds or to take any actions requiring the expenditure of funds.

B. REDUCTION OF REVENUE RAISING AUTHORITY:

This bill does not reduce the authority of counties or municipalities to raise revenues in the aggregate, as such authority existed on February 1, 1989.

STORAGE NAME: h4205.hhs

DATE: March 14, 1998

PAGE 8

C. REDUCTION OF STATE TAX SHARED WITH COUNTIES AND MUNICIPALITIES:

This bill does not reduce the percentage of a state tax shared with counties and municipalities as an aggregate on February 1, 1989.

V. COMMENTS:

The Florida Supreme Court's decision in Moreau v. Lewis, No. 84,019, January 5, 1995, states that "[a]n implementing bill that charges or amends existing law on subjects other than appropriations runs afoul of article III, section 6 of the Florida Constitution." (P.6)

The court further noted that "[b]ecause an appropriations bill must not change or amend existing law on subjects other than appropriations, it follows that a bill designed to implement the appropriations bill must also not change or amend existing law on subjects other than appropriations." (P. 7)

VI. AMENDMENTS OR COMMITTEE SUBSTITUTE CHANGES:

VII. SIGNATURES:

COMMITTEE ON HEALTH AND HUMAN SERVICES APPROPRIATIONS:

Prepared by:

Legislative Research Director:

Lynn Dixon

Lynn Dixon