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By the Committee on General Government Appropriations and Representative K. Pruitt

A bill to be entitled An act relating to ad valorem assessment; amending s. 194.011, F.S.; prohibiting petitions to the value adjustment board from being filed by certain taxpayers; amending s. 194.171, F.S.; providing a time limit for the filing of actions in circuit court to contest a tax assessment by such taxpayers; requiring such taxpayers to include with the good faith payment required prior to such an action a good faith estimate of the taxable value of the property involved in the action; amending s. 200.065, F.S.; providing for the exclusion of a certain sum related to such court actions from the taxable value certified for millage purposes; revising provisions relating to administrative adjustments of millage rates to allow for deduction of any adjustments for such court actions; amending s. 200.069, F.S.; revising the notice of proposed property taxes and adopted non-ad valorem assessments to include notice that such taxpayers must file an action in circuit court rather than a petition with the value adjustment board to contest the market value of their property appearing in such notice; amending s. 236.081, F.S., relating to the Florida Education Finance Program; revising the computation of district required local effort with respect to recomputation based on adjustment resulting

1 from such court actions; providing an effective 2 date. 3 4 Be It Enacted by the Legislature of the State of Florida: 5 6 Section 1. Paragraph (d) of subsection (3) of section 7 194.011, Florida Statutes, is amended to read: 8 194.011 Assessment notice; objections to 9 assessments. --10 (3) A petition to the value adjustment board shall 11 describe the property by parcel number and shall be filed as 12 follows: 13 The petition may be filed, as to valuation issues, 14 at any time during the taxable year on or before the 25th day following the mailing of notice by the property appraiser as 15 16 provided in subsection (1). With respect to an issue involving the denial of an exemption, an agricultural or high-water 17 recharge classification application, or a deferral, the 18 petition must be filed at any time during the taxable year on 19 20 or before the 30th day following the mailing of the notice by 21 the property appraiser under s. 193.461, s. 193.625, or s. 22 196.193 or notice by the tax collector under s. 197.253. A petition to the value adjustment board may not be filed as to 23 any assessment in which the property appraiser's assessed 24 value is in excess of the amount listed in s. 194.171(2)(b). 25 26 Section 2. Subsections (2) and (3) of section 194.171, 27 Florida Statutes, are amended to read: 28 194.171 Circuit court to have original jurisdiction in 29 tax cases.--30 (2) No action shall be brought to contest a tax assessment:

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- (a) After 60 days from the date the assessment being contested is certified for collection under s. 193.122(2), or after 60 days from the date a decision is rendered concerning such assessment by the value adjustment board if a petition contesting the assessment had not received final action by the value adjustment board prior to extension of the roll under s. 197.323; or
- (b) After 45 days from the date the notice is sent under s. 200.069 where the disputed amount of the property appraiser's assessed value is in excess of 3 percent of the total nonexempt assessment roll.
- (3) Before an action to contest a tax assessment may be brought, the taxpayer shall pay to the collector not less than the amount of the tax which the taxpayer admits in good faith to be owing. A taxpayer filing an action under paragraph (2)(b) shall include with such payment a good faith estimate of the taxable value of the property involved in the action. The collector shall issue a receipt for the payment, and the receipt shall be filed with the complaint. Notwithstanding the provisions of chapter 197, payment of the taxes the taxpayer admits to be due and owing and the timely filing of an action pursuant to this section shall suspend all procedures for the collection of taxes prior to final disposition of the action.

Section 3. Subsection (5) of section 200.065, Florida Statutes, is amended to read:

200.065 Method of fixing millage.--

(5) Prior to extension of the rolls pursuant to s. 193.122, the property appraiser shall notify each taxing authority of the aggregate change in the assessment roll, if any, from that certified pursuant to subsection (1), 31 including, but not limited to, those changes which result from

actions by the value adjustment board or from corrections of 2 errors in the assessment roll. Furthermore, the sum of the 3 differences between the taxable value and the good faith estimates of taxable value of all actions filed pursuant to s. 4 194.171(2)(b) shall be reported separately and shall also be 6 subtracted from the taxable value certified pursuant to 7 subsection (1). Municipalities, counties, school boards, and 8 water management districts may adjust administratively their adopted millage rate without a public hearing if the taxable value within the jurisdiction of the taxing authority as 10 11 certified pursuant to subsection (1) is at variance by more than 1 percent with the taxable value shown on the roll to be 12 13 extended, less any adjustment for actions pursuant to s. 14 194.171(2)(b). Any other taxing authority may adjust administratively its adopted millage rate without a public 15 16 hearing if the taxable value within the jurisdiction of the taxing authority as certified pursuant to subsection (1) is at 17 variance by more than 3 percent with the taxable value shown 18 on the roll to be extended, less any adjustment for actions 19 20 pursuant to s. 194.171(2)(b). The adjustment shall be such 21 that the taxes computed by applying the adopted rate against 22 the certified taxable value are equal to the taxes computed by applying the adjusted adopted rate to the adjusted taxable 23 value on the roll to be extended. However, no adjustment 24 shall be made to levies required by law to be a specific 25 26 millage amount. Not later than 3 days after receipt of 27 notification pursuant to this subsection, each affected taxing 28 authority shall certify to the property appraiser its adjusted 29 adopted rate. Failure to so certify shall constitute waiver of the adjustment privilege. 30 31

1 Section 4. Subsection (8) of section 200.069, Florida 2 Statutes, is amended to read: 3 200.069 Notice of proposed property taxes and adopted 4 non-ad valorem assessments.--Pursuant to s. 200.065(2)(b), the 5 property appraiser, in the name of the taxing authorities and local governing boards levying non-ad valorem assessments 6 7 within his or her jurisdiction and at the expense of the 8 county, shall prepare and deliver by first-class mail to each 9 taxpayer to be listed on the current year's assessment roll a 10 notice of proposed property taxes, which notice shall be in 11 substantially the following form. Notwithstanding the provisions of s. 195.022, no county officer shall use a form 12 13 other than that provided by the department for this purpose, 14 except as provided in subsection (11) and s. 200.065(13). 15 (8) The notice shall further read: 16 17 Market Assessed Exemp-Taxable 18 Value Value tions Value 19 Your Property 20 Value Last 21 Year \$.... \$..... 22 Your Property Value This 23 24 \$..... Year \$.... 25 26 If you feel that the market value of your property is 27 inaccurate or does not reflect fair market value, contact your 28 county property appraiser at ... (phone number)... or 29 ...(location)....

If the property appraiser's office is unable to resolve

31 the matter as to market value, you may file a petition for

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adjustment with the Value Adjustment Board. Petition forms are available from the county property appraiser and must be filed ON OR BEFORE ...(date).... If your assessed value is in excess of \$...., you do not have the right to file a petition with the Value Adjustment Board, but may file an action in circuit court on or before ...(date)..., within 45 days after the mailing date of this notice.

Section 5. Subsection (4) of section 236.081, Florida Statutes, is amended to read:

236.081 Funds for operation of schools.--If the annual allocation from the Florida Education Finance Program to each district for operation of schools is not determined in the annual appropriations act or the substantive bill implementing the annual appropriations act, it shall be determined as follows:

- (4) COMPUTATION OF DISTRICT REQUIRED LOCAL EFFORT. -- The Legislature shall prescribe the aggregate required local effort for all school districts collectively as an item in the General Appropriations Act for each fiscal year. The amount that each district shall provide annually toward the cost of the Florida Education Finance Program for kindergarten through grade 12 programs shall be calculated as follows:
 - (a) Estimated taxable value calculations.--
- 1.a. Not later than 2 working days prior to July 19, the Department of Revenue shall certify to the Commissioner of Education its most recent estimate of the taxable value for school purposes in each school district and the total for all school districts in the state for the current calendar year based on the latest available data obtained from the local 31 property appraisers. Not later than July 19, the commissioner

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shall compute a millage rate, rounded to the next highest one one-thousandth of a mill, which, when applied to 95 percent of the estimated state total taxable value for school purposes, would generate the prescribed aggregate required local effort for that year for all districts. The commissioner shall certify to each district school board the millage rate, computed as prescribed in this subparagraph, as the minimum millage rate necessary to provide the district required local effort for that year.

- b. For the 1997-1998 fiscal year only, the General Appropriations Act may direct the computation of the statewide adjusted aggregate amount for required local effort for all school districts collectively from ad valorem taxes to ensure that no school district's revenue from required local effort millage will produce more than 90 percent of the district's total Florida Education Finance Program calculation, and the adjustment of the required local effort millage rate of each district that produces more than 90 percent of its total Florida Education Finance Program entitlement to a level that will produce only 90 percent of its total Florida Education Finance Program entitlement. This sub-subparagraph is repealed on July 1, 1998, unless enacted in other legislation.
- 2. As revised data are received from property appraisers, the Department of Revenue shall amend the certification of the estimate of the taxable value for school purposes. The Commissioner of Education, in administering the provisions of subparagraph (10)(a)2., shall use the most recent taxable value for the appropriate year.
 - (b) Final calculation. --
- The Department of Revenue shall, upon receipt of 31 the official final assessed value of property from each of the

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property appraisers, certify to the commissioner the taxable value total for school purposes in each school district, subject to the provisions of paragraph (d). The commissioner shall use the official final taxable value for school purposes for each school district in the final calculation of the annual K-12 Florida Education Finance Program allocations.

- 2. For the purposes of this paragraph, the official final taxable value for school purposes shall be the taxable value for school purposes on which the tax bills are computed and mailed to the taxpayers, adjusted to reflect final administrative actions of value adjustment boards and judicial decisions pursuant to part I of chapter 194. By September 1 of each year, the Department of Revenue shall certify to the commissioner the official prior year final taxable value for school purposes. For each county that has not submitted a revised tax roll reflecting final value adjustment board actions and final judicial decisions, the Department of Revenue shall certify the most recent revision of the official taxable value for school purposes. The certified value shall be the final taxable value for school purposes and no further adjustments shall be made, except those made pursuant to subparagraph (10)(a)2.
 - (c) Equalization of required local effort. --
- The Department of Revenue shall include with its certifications provided pursuant to paragraph (a) its most recent determination of the assessment level of the prior year's assessment roll for each county and for the state as a whole.
- The commissioner shall adjust the required local effort millage of each district for the current year, computed 31 pursuant to paragraph (a), as follows:

- a. The equalization factor for the prior year's assessment roll of each district shall be multiplied by 95 percent of the taxable value for school purposes shown on that roll and by the prior year's required local-effort millage, exclusive of any equalization adjustment made pursuant to this paragraph. The dollar amount so computed shall be the additional required local effort for equalization for the current year.
- b. Such equalization factor shall be computed as the quotient of the prior year's assessment level of the state as a whole divided by the prior year's assessment level of the county, from which quotient shall be subtracted 1.
- c. The dollar amount of additional required local effort for equalization for each district shall be converted to a millage rate, based on 95 percent of the current year's taxable value for that district, and added to the required local effort millage determined pursuant to paragraph (a).
- 3. Notwithstanding the limitations imposed pursuant to s. 236.25(1), the total required local-effort millage, including additional required local effort for equalization, shall be an amount not to exceed 10 minus the maximum millage allowed as nonvoted discretionary millage, exclusive of millage authorized pursuant to s. 236.25(2). Nothing herein shall be construed to allow a millage in excess of that authorized in s. 9, Art. VII of the State Constitution.
- 4. For the purposes of this chapter, the term "assessment level" means the value-weighted mean assessment ratio for the county or state as a whole, as determined pursuant to s. 195.096, or as subsequently adjusted. In the event a court has adjudicated that the department failed to establish an accurate estimate of an assessment level of a

 county and recomputation resulting in an accurate estimate based upon the evidence before the court was not possible, that county shall be presumed to have an assessment level equal to that of the state as a whole.

- 5. If, in the prior year, taxes were levied against an interim assessment roll pursuant to s. 193.1145, the assessment level and prior year's nonexempt assessed valuation used for the purposes of this paragraph shall be those of the interim assessment roll.
 - (d) Exclusion. -- In those instances in which:
- 1. There is litigation either attacking the authority of the property appraiser to include certain property on the tax assessment roll as taxable property or contesting the assessed value of certain property on the tax assessment roll; and
- 2. The assessed value of the property in contest involves more than 10 percent of the total nonexempt assessment roll;

the assessed value of the property in contest shall be excluded from the taxable value for school purposes for purposes of computing the district required local effort.

 $\underline{(d)}$ (e) Recomputation.--Following final adjudication of any litigation on the basis of which an adjustment in taxable value was made pursuant to $\underline{ss.}$ 194.171 and 200.065(5) $\underline{paragraph}$ (d), the department shall recompute the required local effort for each district for each year affected by such adjustments, utilizing taxable values approved by the court, and shall adjust subsequent allocations to such districts accordingly.

year after the year in which enacted. HOUSE SUMMARY Prohibits petitions to the value adjustment board from being filed by taxpayers whose assessments by the property appraiser are in excess of a specified amount. Provides a time limit for the filing of actions in circuit court to contest a tax assessment by such taxpayers. Requires such taxpayers to include with the good faith payment required prior to such an action a good faith estimate of the taxable value of the property involved in the action. Provides for the exclusion of a certain sum related to such court actions from the taxable value certified for millage purposes. Revises provisions relating to administrative adjustments of millage rates to allow for deduction of any adjustments for such court actions. Revises the notice of proposed property taxes and adopted non-ad valorem assessments to include notice that such taxpayers must file an action in circuit court rather than a petition with the value adjustment board to contest the market value of their property appearing in such notice. For the Florida Education Finance Program, revises the computation of district required local effort with respect to recomputation based on adjustment resulting from such court actions. See bill for details court actions. See bill for details.

Section 6. This act shall take effect January 1 of the