

By Representative Rodriguez-Chomat

1                                   A bill to be entitled  
2           An act relating to the Department of Health;  
3           amending s. 499.003, F.S.; providing  
4           definitions; amending s. 499.005, F.S.;  
5           clarifying prohibited acts; amending s. 499.01,  
6           F.S.; conforming listed permits; amending s.  
7           499.012, F.S.; deleting definitions; clarifying  
8           wholesale distribution and permitting  
9           requirements; authorizing transfers for  
10          government purposes in certain situations;  
11          authorizing a retail pharmacy to transfer  
12          limited quantities of prescription drugs  
13          without a wholesaler permit; amending s.  
14          499.0121, F.S.; clarifying existing rulemaking  
15          authority for the storage and handling of  
16          drugs; providing for notification to the  
17          department; amending s. 499.0122, F.S.;  
18          providing for an expiration date of a  
19          practitioner's order for medical oxygen;  
20          deleting a definition; clarifying provisions  
21          related to the sale of veterinary drugs to the  
22          public; amending s. 499.013, F.S.; providing an  
23          exemption from permitting requirements;  
24          amending s. 499.014, F.S.; revising statutory  
25          references; amending s. 499.015, F.S.; revising  
26          statutory references; amending s. 499.024,  
27          F.S.; providing drug product classification;  
28          revising statutory references; amending s.  
29          499.028, F.S.; authorizing government officers  
30          and employees to possess complimentary  
31          prescription drugs when acting within the scope

1 of employment; amending s. 499.03, F.S.;  
2 revising statutory references; prohibiting  
3 possession of certain drugs unless they are  
4 lawfully dispensed pursuant to a valid  
5 prescription; amending s. 499.041, F.S.;  
6 deleting a fee; providing that fees are  
7 nonrefundable; amending s. 499.051, F.S.;  
8 authorizing agents of the Department of Health  
9 to inspect and investigate at any time, if  
10 necessary, to protect the public health;  
11 deleting a requirement that the Department of  
12 Business and Professional Regulation inspect  
13 retail pharmacy wholesalers; amending s.  
14 499.066, F.S.; authorizing immediate  
15 effectiveness of cease and desist order with  
16 provision for motion to abate or modify the  
17 order; amending s. 499.069, F.S.; correcting  
18 cross-references to the prohibited acts for  
19 criminal punishment; creating s. 499.072, F.S.;  
20 creating the Drug Regulation Advisory Group;  
21 providing membership; providing per diem and  
22 travel expenses; providing purpose and duties;  
23 authorizing the department to publish  
24 compliance policy guidelines setting forth the  
25 group's recommendations; amending s. 499.62,  
26 F.S.; providing an intracompany exception to  
27 permitting ether; providing an effective date.

28  
29 Be It Enacted by the Legislature of the State of Florida:  
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1 Section 1. Section 499.003, Florida Statutes, is  
2 amended to read:

3 499.003 Definitions of terms used in ss.  
4 499.001-499.081.--As used in ss. 499.001-499.081, the term:

5 (1) "Advertisement" means any representation  
6 disseminated in any manner or by any means, other than by  
7 labeling, for the purpose of inducing, or which is likely to  
8 induce, directly or indirectly, the purchase of drugs,  
9 devices, or cosmetics.

10 (2) "Authorized distributor of record" means a  
11 distributor with whom a manufacturer has established an  
12 ongoing relationship to distribute the manufacturer's  
13 products.

14 ~~(3)~~~~(2)~~ "Certificate of free sale" means a document  
15 prepared by the department which certifies a drug, device, or  
16 cosmetic, that is registered with the department, as one that  
17 can be legally sold in the state.

18 ~~(4)~~~~(3)~~ "Closed pharmacy" means a pharmacy that is  
19 licensed under chapter 465 and purchases prescription drugs  
20 for use by a limited patient population and not for wholesale  
21 distribution or sale to the public. The term does not include  
22 retail pharmacies.

23 ~~(5)~~~~(4)~~ "Color" includes black, white, and intermediate  
24 grays.

25 ~~(6)~~~~(5)~~ "Color additive" means a material that:

26 (a) Is a dye pigment, or other substance, made by a  
27 process of synthesis or similar artifice, or extracted,  
28 isolated, or otherwise derived, with or without intermediate  
29 or final change of identity from a vegetable, animal, mineral,  
30 or other source; or

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1           (b) When added or applied to a drug or cosmetic or to  
2 the human body, or any part thereof, is capable alone, or  
3 through reaction with other substances, of imparting color  
4 thereto;

5  
6 except that the term does not include any material which has  
7 been or hereafter is exempt under the federal act.

8           (7) "Common control" means the power to direct or  
9 cause the direction of the management and policies of a person  
10 or an organization, whether by ownership of stock, by voting  
11 rights, by contract, or otherwise.

12           ~~(8)(6)~~ "Compressed medical gas" means any liquefied or  
13 vaporized gas that is a prescription drug, whether it is alone  
14 or in combination with other gases.

15           ~~(9)(7)~~ "Cosmetic" means an article that is:

16           (a) Intended to be rubbed, poured, sprinkled, or  
17 sprayed on; introduced into; or otherwise applied to the human  
18 body or any part thereof for cleansing, beautifying, promoting  
19 attractiveness, or altering the appearance; or

20           (b) Intended for use as a component of any such  
21 article;

22  
23 except that the term does not include soap.

24           ~~(10)(8)~~ "Counterfeit drug, counterfeit device, or  
25 counterfeit cosmetic" means a drug, device, or cosmetic which,  
26 or the container, seal, or labeling of which, without  
27 authorization, bears the trademark, trade name, or other  
28 identifying mark, imprint, or device, or any likeness thereof,  
29 of a drug, device, or cosmetic manufacturer, processor,  
30 packer, or distributor other than the person that in fact  
31 manufactured, processed, packed, or distributed that drug,

1 device, or cosmetic and which thereby falsely purports or is  
2 represented to be the product of, or to have been packed or  
3 distributed by, that other drug, device, or cosmetic  
4 manufacturer, processor, packer, or distributor.

5 (11)~~(9)~~ "Department" means the Department of Health  
6 ~~and Rehabilitative Services.~~

7 (12)~~(10)~~ "Device" means any instrument, apparatus,  
8 implement, machine, contrivance, implant, in vitro reagent, or  
9 other similar or related article, including its components,  
10 parts, or accessories, which is:

11 (a) Recognized in the current edition of the United  
12 States Pharmacopoeia and National Formulary, or any supplement  
13 thereof,

14 (b) Intended for use in the diagnosis, cure,  
15 mitigation, treatment, therapy, or prevention of disease in  
16 humans or other animals, or

17 (c) Intended to affect the structure or any function  
18 of the body of humans or other animals,

19  
20 and which does not achieve any of its principal intended  
21 purposes through chemical action within or on the body of  
22 humans or other animals and which is not dependent upon being  
23 metabolized for the achievement of any of its principal  
24 intended purposes.

25 (13)~~(11)~~ "Drug" means an article that is:

26 (a) Recognized in the current edition of the United  
27 States Pharmacopoeia and National Formulary, official  
28 Homeopathic Pharmacopoeia of the United States, or any  
29 supplement to any of those publications;

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1 (b) Intended for use in the diagnosis, cure,  
2 mitigation, treatment, therapy, or prevention of disease in  
3 humans or other animals;

4 (c) Intended to affect the structure or any function  
5 of the body of humans or other animals; or

6 (d) Intended for use as a component of any article  
7 specified in paragraph (a), paragraph (b), or paragraph (c),  
8 but does not include devices or their components, parts, or  
9 accessories.

10 (14)~~(12)~~ "Establishment" means a place of business at  
11 one general physical location.

12 (15)~~(13)~~ "Federal act" means the Federal Food, Drug,  
13 and Cosmetic Act, 21 U.S.C. ss. 301 et seq.; 52 Stat. 1040 et  
14 seq.

15 (16)~~(14)~~ "Health care entity" means a closed pharmacy  
16 or any person, organization, or business entity that provides  
17 diagnostic, medical, surgical, or dental treatment or care, or  
18 chronic or rehabilitative care, but does not include any  
19 wholesale distributor or retail pharmacy licensed under state  
20 law to deal in prescription drugs.

21 (17)~~(15)~~ "Immediate container" does not include  
22 package liners.

23 (18)~~(16)~~ "Investigational drug" means any drug  
24 recommended by the Florida Drug Technical Review Panel for a  
25 specific use under a protocol approved by the department and  
26 intended solely for investigational use in the state by  
27 experts qualified by scientific training and experience to  
28 investigate the safety and effectiveness of drugs.

29 (19)~~(17)~~ "Label" means a display of written, printed,  
30 or graphic matter upon the immediate container of any drug,  
31 device, or cosmetic. A requirement made by or under authority

1 of ss. 499.001-499.081 or rules adopted under those sections  
2 that any word, statement, or other information appear on the  
3 label is not complied with unless such word, statement, or  
4 other information also appears on the outside container or  
5 wrapper, if any, of the retail package of such drug, device,  
6 or cosmetic or is easily legible through the outside container  
7 or wrapper.

8 (20)~~(18)~~ "Labeling" means all labels and other  
9 written, printed, or graphic matters:

10 (a) Upon a drug, device, or cosmetic, or any of its  
11 containers or wrappers; or

12 (b) Accompanying or related to such drug, device, or  
13 cosmetic.

14 (21)~~(19)~~ "Legend drug," "prescription drug," or  
15 "medicinal drug" means any drug, including, but not limited  
16 to, finished dosage forms, or active ingredients subject to,  
17 defined by, or described by s. 503(b) of the Federal Food,  
18 Drug, and Cosmetic Act or s. 465.003(7), s. 499.007(12), or s.  
19 499.0122(1)(b) or (c).

20 (22)~~(20)~~ "Manufacture" means the preparation,  
21 deriving, compounding, propagation, processing, producing, or  
22 fabrication of any drug, device, or cosmetic. The term  
23 includes repackaging or otherwise changing the container,  
24 wrapper, or labeling to further the distribution of the drug,  
25 device, or cosmetic.

26 (23)~~(21)~~ "Manufacturer" means a person who prepares,  
27 derives, manufactures, or produces a drug, device, or  
28 cosmetic. The term excludes pharmacies that are operating in  
29 compliance with pharmacy practice standards as defined in  
30 chapter 465 and rules adopted under that chapter.

31 (24)~~(22)~~ "New drug" means:

1           (a) Any drug the composition of which is such that the  
2 drug is not generally recognized, among experts qualified by  
3 scientific training and experience to evaluate the safety and  
4 effectiveness of drugs, as safe and effective for use under  
5 the conditions prescribed, recommended, or suggested in the  
6 labeling of that drug; or

7           (b) Any drug the composition of which is such that the  
8 drug, as a result of investigations to determine its safety  
9 and effectiveness for use under certain conditions, has been  
10 recognized for use under such conditions, but which drug has  
11 not, other than in those investigations, been used to a  
12 material extent or for a material time under such conditions.

13           ~~(25)~~~~(23)~~ "Official compendium" means the current  
14 edition of the official United States Pharmacopoeia and  
15 National Formulary, or any supplement thereto.

16           ~~(26)~~~~(24)~~ "Person" means any individual, child, joint  
17 venture, syndicate, fiduciary, partnership, corporation,  
18 division of a corporation, firm, trust, business trust,  
19 company, estate, public or private institution, association,  
20 organization, group, city, county, city and county, political  
21 subdivision of this state, other governmental agency within  
22 this state, and any representative, agent, or agency of any of  
23 the foregoing, or any other group or combination of the  
24 foregoing.

25           ~~(27)~~~~(25)~~ "Prepackaged drug product" means a drug that  
26 originally was in finished packaged form sealed by a  
27 manufacturer and hat is placed in a properly labeled container  
28 by a pharmacy or practitioner authorized to dispense pursuant  
29 to chapter 465 for the purpose of dispensing in the  
30 establishment in which the prepackaging occurred.

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1        ~~(28)~~~~(26)~~ "Prescription medical oxygen" means oxygen  
2 USP which is a drug that can only be sold on the order or  
3 prescription of a practitioner authorized by law to prescribe.  
4 The label of prescription medical oxygen must comply with  
5 current labeling requirements for oxygen under the Federal  
6 Food, Drug, and Cosmetic Act.

7        ~~(29)~~~~(27)~~ "Proprietary drug," or "OTC drug," means a  
8 patent or over-the-counter drug in its unbroken, original  
9 package, which drug is sold to the public by, or under the  
10 authority of, the manufacturer or primary distributor thereof,  
11 is not misbranded under the provisions of ss. 499.001-499.081,  
12 and can be purchased without a prescription.

13        (30) "Retail pharmacy" means a community pharmacy  
14 permitted under chapter 465 which purchases prescription drugs  
15 only at fair market prices and not for its own use and  
16 provides prescription services to the public. A retail  
17 pharmacy may not also be a health care entity.

18        ~~(31)~~~~(28)~~ "Technical panel" means the Florida Drug  
19 Technical Review Panel.

20        ~~(32)~~~~(29)~~ "Veterinary legend drug" or "veterinary  
21 prescription drug" means a legend drug intended solely for  
22 veterinary use. The label of the drug must bear the  
23 statement, "Caution: Federal law restricts this drug to sale  
24 by or on the order of a licensed veterinarian."

25        (33) "Wholesale distribution" means the distribution  
26 of a prescription drug to a person other than a consumer or  
27 patient.

28        (34) "Wholesale distributor" means any person engaged  
29 in wholesale distribution of prescription drugs in or into  
30 this state, including manufacturers; repackers; own-label  
31 distributors; jobbers; private-label distributors; brokers;

1 warehouses, including manufacturers' and distributors'  
2 warehouses, drug chain warehouses, and wholesale drug  
3 warehouses; independent wholesale drug traders; exporters;  
4 retail pharmacies; and the agents thereof that conduct  
5 wholesale distributions.

6 Section 2. Section 499.005, Florida Statutes, is  
7 amended to read:

8 499.005 Prohibited acts.--It is unlawful to perform or  
9 cause the performance of any of the following acts in this  
10 state:

11 (1) The manufacture, repackaging, sale, delivery, or  
12 holding or offering for sale of any drug, device, or cosmetic  
13 that is adulterated or misbranded or has otherwise been  
14 rendered unfit for human or animal use.

15 (2) The adulteration or misbranding of any drug,  
16 device, or cosmetic.

17 (3) The receipt of any drug, device, or cosmetic that  
18 is adulterated or misbranded, and the delivery or proffered  
19 delivery of such drug, device, or cosmetic, for pay or  
20 otherwise.

21 (4) The sale, distribution, purchase, trade, holding,  
22 or offering of any drug, device, or cosmetic in violation of  
23 ss. 499.001-499.081.

24 (5) The dissemination of any false or misleading  
25 advertisement of a drug, device, or cosmetic.

26 (6) The refusal:

27 (a) To allow the department to enter or inspect an  
28 establishment in which drugs, devices, or cosmetics are  
29 manufactured, processed, repackaged, sold, brokered, or held;

30 (b) To allow inspection of any record of that  
31 establishment;

- 1           (c) To allow the department to enter and inspect any  
2 vehicle that is being used to transport drugs, devices, or  
3 cosmetics; or  
4           (d) To allow the department to take samples of any  
5 drug, device, or cosmetic.  
6           (7) The giving of a false guaranty or false  
7 undertaking with respect to a drug, device, or cosmetic,  
8 except by a person who relied on a guaranty or undertaking to  
9 the same effect signed by, and containing the name and address  
10 of, the person residing in this state from whom she or he  
11 received in good faith the drug, device, or cosmetic.  
12           (8) Committing any act that causes a drug, device, or  
13 cosmetic to be a counterfeit drug, device, or cosmetic; or  
14 selling, dispensing, or holding for sale a counterfeit drug,  
15 device, or cosmetic.  
16           (9) The alteration, mutilation, destruction,  
17 obliteration, or removal of the whole or any part of the  
18 labeling of a drug, device, or cosmetic, or the doing of any  
19 other act with respect to a drug, device, or cosmetic, if the  
20 act is done while the drug, device, or cosmetic is held for  
21 sale and the act results in the drug, device, or cosmetic  
22 being misbranded.  
23           (10) Forging; counterfeiting; simulating; falsely  
24 representing any drug, device, or cosmetic; or, without the  
25 authority of the manufacturer, using any mark, stamp, tag,  
26 label, or other identification device authorized or required  
27 by rules adopted under ss. 499.001-499.081.  
28           (11) The use, on the labeling of any drug or in any  
29 advertisement relating to such drug, of any representation or  
30 suggestion that an application of the drug is effective when  
31

1 it is not or that the drug complies with ss. 499.001-499.081  
2 when it does not.

3 (12) The possession of any drug in violation of ss.  
4 499.001-499.081.

5 (13) The sale, delivery, holding, or offering for sale  
6 of any self-testing kits designed to tell persons their status  
7 concerning human immunodeficiency virus or acquired immune  
8 deficiency syndrome or related disorders or conditions. This  
9 prohibition shall not apply to home access HIV test kits  
10 approved for distribution and sale by the United States Food  
11 and Drug Administration.

12 (14) The purchase or receipt of a legend drug from a  
13 person that is not authorized under this chapter ~~the law of~~  
14 ~~the state in which the person resides~~ to distribute legend  
15 drugs.

16 (15) The sale or transfer of a legend drug to a person  
17 that is not authorized under the law of the jurisdiction in  
18 which the person receives the drug ~~resides~~ to purchase or  
19 possess legend drugs.

20 (16) The purchase or receipt of a compressed medical  
21 gas from a person that is not authorized under this chapter  
22 ~~the law of the state in which the person resides~~ to distribute  
23 compressed medical gases.

24 (17) The sale, purchase, or trade, or the offer to  
25 sell, purchase, or trade, a drug sample as defined in s.  
26 499.028; the distribution of a drug sample in violation of s.  
27 499.028; or the failure to otherwise comply with s. 499.028.

28 (18) Failure to maintain records as required by ss.  
29 499.001-499.081 and rules adopted under those sections.

30 (19) Providing the department with false or fraudulent  
31 records, or making false or fraudulent statements, regarding

1 any matter within the provisions of chapter 499 a drug,  
2 device, or cosmetic.

3 (20) The importation of a legend drug except as  
4 provided by s. 801(d) of the Federal Food, Drug, and Cosmetic  
5 Act.

6 (21) The wholesale distribution of any prescription  
7 drug that was:

8 (a) Purchased by a public or private hospital or other  
9 health care entity; or

10 (b) Donated or supplied at a reduced price to a  
11 charitable organization.

12 (22) Failure to obtain a permit or registration, or  
13 operating without a valid permit, when a permit or  
14 registration is as required by ss. 499.001-499.081 for that  
15 activity.

16 (23) The distribution of a legend device to the  
17 patient or ultimate consumer without a prescription or order  
18 from a practitioner licensed by law to use or prescribe the  
19 device.

20 Section 3. Subsection (1) of section 499.01, Florida  
21 Statutes, is amended to read:

22 499.01 Permits; applications; renewal; general  
23 requirements.--

24 (1) Any person that is required under ss.  
25 499.001-499.081 to have a permit must apply to the department  
26 on forms furnished by the department.

27 (a) A permit issued pursuant to ss. 499.001-499.081  
28 may be issued only to an individual who is at least 18 years  
29 of age or to a corporation that is registered pursuant to  
30 chapter 607 or chapter 617 and each officer of which is at  
31 least 18 years of age.

1 (b) An establishment that is a place of residence may  
2 not receive a permit and may not operate under ss.  
3 499.001-499.081.

4 (c) A person that applies for or renews a permit to  
5 manufacture or distribute legend drugs may not use a name  
6 identical to the name used by any other establishment or  
7 licensed person authorized to purchase prescription drugs in  
8 this state, ~~except that a retail pharmacy drug wholesaler will~~  
9 ~~be issued a permit in the name of its retail pharmacy permit.~~

10 (d) A permit is required for each establishment that  
11 operates as a:

- 12 1. Prescription drug manufacturer;
- 13 2. Over-the-counter drug manufacturer;
- 14 3. Compressed medical gas manufacturer;
- 15 4. Device manufacturer;
- 16 5. Cosmetic manufacturer;
- 17 6. Prescription drug wholesaler;
- 18 7. Compressed medical gas wholesaler;
- 19 8. Out-of-state prescription drug wholesaler;
- 20 9. Restricted prescription drug distributor ~~Retail~~  
21 ~~pharmacy drug wholesaler;~~
- 22 10. Veterinary legend drug retail establishment;
- 23 11. Medical oxygen retail establishment; or
- 24 12. Complimentary drug distributor.

25 Section 4. Section 499.012, Florida Statutes, is  
26 amended to read:

27 499.012 Wholesale distribution; ~~definitions;~~ permits;  
28 general requirements.--

29 (1) As used in this section and for the purposes of s.  
30 499.005(21), the term wholesale distribution does not include:  
31

1           (a) The following activities provided the activity is  
2 conducted under the provisions of s. 499.014~~"wholesale~~  
3 ~~distribution" means distribution of prescription drugs to~~  
4 ~~persons other than a consumer or patient, but does not~~  
5 ~~include:~~

6           1. The purchase or other acquisition by a hospital or  
7 other health care entity that is a member of a group  
8 purchasing organization of a prescription drug for its own use  
9 from the group purchasing organization or from other hospitals  
10 or health care entities that are members of that organization;

11           2. The sale, purchase, or trade of a prescription drug  
12 or an offer to sell, purchase, or trade a prescription drug by  
13 a charitable organization described in s. 501(c)(3) of the  
14 Internal Revenue Code of 1986, as amended and revised, to a  
15 nonprofit affiliate of the organization to the extent  
16 otherwise permitted by law;

17           3. The sale, purchase, or trade of a prescription drug  
18 or an offer to sell, purchase, or trade a prescription drug  
19 among hospitals or other health care entities that are under  
20 common control. ~~For purposes of this section, "common~~  
21 ~~control" means the power to direct or cause the direction of~~  
22 ~~the management and policies of a person or an organization,~~  
23 ~~whether by ownership of stock, by voting rights, by contract,~~  
24 ~~or otherwise.~~

25           (b) The following activities when performed under  
26 rules adopted by the department:

27           ~~1.4.~~ The sale, purchase, or trade of a prescription  
28 drug among federal, state, or local government health care  
29 entities that are under common control and are authorized to  
30 purchase such prescription drug.

31

1           2. The sale, purchase, trade, or other transfer of a  
2 prescription drug from or for a federal, state, or local  
3 government agency or any entity eligible to purchase  
4 prescription drugs at public health services prices under s.  
5 602 of Pub. L. No 102-585 to a contract provider or its  
6 subcontractor for eligible patients of the entity under the  
7 following conditions:  
8           a. The entity obtains written authorization for the  
9 sale, purchase, trade, or other transfer of a prescription  
10 drug under this paragraph from the Secretary of the Department  
11 of Health. This written authorization must be based on a  
12 favorable recommendation by the Drug Regulation Advisory Group  
13 that has reviewed the entity's submission to the department of  
14 a detailed plan and justification for the sale, purchase,  
15 trade, or other transfer of a prescription drug under this  
16 paragraph and must enhance the public's health by improving  
17 needed access, quality, or safety because current patient drug  
18 delivery systems are inadequate;  
19           b. The contract provider or subcontractor must be  
20 authorized by law to administer or dispense prescription  
21 drugs;  
22           c. In the case of a subcontractor, the entity must be  
23 a part of and execute the subcontract;  
24           d. A contract provider or subcontractor must maintain  
25 separate and apart any prescription drugs of the entity in its  
26 possession from other prescription drug inventory;  
27           e. The contract provider and subcontractor shall  
28 maintain and produce immediately for inspection all records of  
29 movement or transfer of all the prescription drugs belonging  
30 to the entity including, but not limited to, the records of  
31 receipt and disposition of prescription drugs. Each contractor



1 and subcontractor dispensing or administering these drugs  
2 shall maintain and produce records documenting the dispensing  
3 or administration. Records required to be maintained include a  
4 perpetual inventory itemizing drugs received and drugs  
5 dispensed by prescription number or administered by patient  
6 identifier, which shall be submitted to the entity monthly;

7 f. The contract provider or subcontractor shall either  
8 administer or dispense the prescription drugs only to the  
9 eligible patients of the entity or shall return the  
10 prescription drug for or to the entity. The contract provider  
11 or subcontractor shall require proof from each person seeking  
12 to fill a prescription or obtain treatment that the person is  
13 an eligible patient of the entity and shall at a minimum  
14 maintain a copy of this proof as part of the records of the  
15 contractor or subcontractor required by sub-subparagraph 2.d.;  
16 and

17 g. In addition to the department's inspection  
18 authority provided in s. 499.051, the establishment of the  
19 contract provider and subcontractor and all records pertaining  
20 to prescription drugs subject to this subparagraph are subject  
21 to inspection by the entity.

22 ~~3.5.~~ The sale, purchase, or trade of a prescription  
23 drug or an offer to sell, purchase, or trade a prescription  
24 drug for emergency medical reasons; for purposes of this  
25 subparagraph, the term "emergency medical reasons" includes  
26 transfers of prescription drugs by a retail pharmacy to  
27 another retail pharmacy to alleviate a temporary shortage.

28 ~~4.6.~~ The ~~transfer purchase or acquisition~~ of a  
29 prescription drug ~~acquired~~ by ~~a medical director on behalf of~~  
30 a ~~licensed~~ ~~an~~ emergency medical services ~~provider to that~~  
31 medical director for use by emergency medical services

1 provider and its transport vehicles for use pursuant to the  
2 provider's license under ~~providers acting within the scope of~~  
3 ~~their professional practice pursuant to chapter 401.~~

4 5.7. The dispensing of a prescription drug pursuant to  
5 a prescription under chapter 465.~~†~~

6 6.8. The distribution of prescription drug samples by  
7 manufacturers' representatives or distributors'  
8 representatives conducted under s. 499.028.~~† or~~

9 7.9. The sale, purchase, or trade of blood and blood  
10 components intended for transfusion. As used in this section,  
11 the term "blood" means whole blood collected from a single  
12 donor and processed either for transfusion or further  
13 manufacturing, and the term "blood components" means that part  
14 of the blood separated by physical or mechanical means.

15 ~~(b) "Wholesale distributor" means any person engaged~~  
16 ~~in wholesale distribution of prescription drugs in or into~~  
17 ~~this state, including, but not limited to, manufacturers;~~  
18 ~~repackers; own-label distributors; jobbers; private-label~~  
19 ~~distributors; brokers; warehouses, including manufacturers'~~  
20 ~~and distributors' warehouses, chain drug warehouses, and~~  
21 ~~wholesale drug warehouses; independent wholesale drug traders;~~  
22 ~~exporters; retail pharmacies; and the agents thereof that~~  
23 ~~conduct wholesale distributions.~~

24 ~~(c) "Retail pharmacy" means a community pharmacy~~  
25 ~~licensed under chapter 465 that purchases prescription drugs~~  
26 ~~at fair market prices and provides prescription services to~~  
27 ~~the public.~~

28 (2) The following types of wholesaler permits are  
29 established:

30 (a) A prescription drug wholesaler's permit. A  
31 prescription drug wholesaler is a wholesale distributor that

1 may engage in the wholesale distribution of prescription  
2 drugs. A prescription drug wholesaler that applies to the  
3 department after January 1, 1993, must submit a bond of \$200,  
4 payable to the Florida Drug, Device, and Cosmetic Trust Fund.  
5 This bond will be refunded to the permittee when the permit is  
6 returned to the department and the permittee ceases to  
7 function as a business. A permittee that fails to notify the  
8 department before changing the address of the business, fails  
9 to notify the department before closing the business, or fails  
10 to notify the department before a change of ownership forfeits  
11 its bond.

12 (b) A compressed medical gas wholesaler's permit. A  
13 compressed medical gas wholesaler is a wholesale distributor  
14 that is limited to the wholesale distribution of compressed  
15 medical gases to other than the consumer or patient. The  
16 compressed medical gas must be in the original sealed  
17 container that was purchased by that wholesaler. A compressed  
18 medical gas wholesaler may not possess or engage in the  
19 wholesale distribution of any prescription drug other than  
20 compressed medical gases. The department shall adopt rules  
21 that govern the wholesale distribution of prescription medical  
22 oxygen for emergency use. With respect to the emergency use  
23 of prescription medical oxygen, those rules may not be  
24 inconsistent with rules and regulations of federal agencies  
25 unless the Legislature specifically directs otherwise.

26 (c) An out-of-state prescription drug wholesaler's  
27 permit. An out-of-state prescription drug wholesaler is a  
28 wholesale distributor located outside this state which engages  
29 in the wholesale distribution of prescription drugs into this  
30 state and which must be permitted by the department and comply  
31

1 with all the provisions required of a wholesale distributor  
2 under ss. 499.001-499.081.

3 1. The out-of-state drug wholesaler must maintain at  
4 all times a license or permit to engage in the wholesale  
5 distribution of prescription drugs in compliance with laws of  
6 the state in which it is a resident.

7 2. An out-of-state prescription drug wholesaler's  
8 permit is not required for an intracompany sale or transfer of  
9 a prescription drug from an out-of-state establishment that is  
10 duly licensed as a prescription drug wholesaler, in its state  
11 of residence, to a licensed prescription drug wholesaler in  
12 this state, if both wholesalers are under common control. The  
13 recordkeeping requirements of s. 499.0121(6) must be followed  
14 for this transaction.

15 3. The department may adopt rules that allow  
16 out-of-state drug wholesalers to obtain a drug wholesale  
17 permit on the basis of reciprocity to the extent that an  
18 out-of-state drug wholesaler:

19 a. Possesses a valid permit granted by another state  
20 that has requirements comparable to those that a drug  
21 wholesaler in this state must meet as prerequisites to  
22 obtaining a permit under the laws of this state.

23 b. Can show that the other state from which the  
24 wholesaler holds a permit would extend reciprocal treatment  
25 under its own laws to a drug wholesaler of this state.

26 ~~(d) A retail pharmacy wholesaler's permit. A retail~~  
27 ~~pharmacy wholesaler is a retail pharmacy engaged in wholesale~~  
28 ~~distribution of prescription drugs within this state under the~~  
29 ~~following conditions:~~

30  
31

1           ~~1. The pharmacy must obtain a retail pharmacy~~  
2 ~~wholesaler's permit pursuant to ss. 499.001-499.081 and the~~  
3 ~~rules adopted under those sections.~~

4           ~~2. The wholesale distribution activity does not exceed~~  
5 ~~30 percent of the total annual purchases of prescription~~  
6 ~~drugs. If the wholesale distribution activity exceeds the~~  
7 ~~30-percent maximum, the pharmacy must obtain a prescription~~  
8 ~~drug wholesaler's permit.~~

9           ~~3. The transfer of prescription drugs that appear in~~  
10 ~~any schedule contained in chapter 893 is subject to chapter~~  
11 ~~893 and the federal Comprehensive Drug Abuse Prevention and~~  
12 ~~Control Act of 1970.~~

13           ~~4. The transfer is between a retail pharmacy and~~  
14 ~~another retail pharmacy or a health care practitioner licensed~~  
15 ~~in this state and authorized by law to dispense or prescribe~~  
16 ~~prescription drugs.~~

17           ~~5. All records of sales of prescription drugs subject~~  
18 ~~to this section must be maintained separate and distinct from~~  
19 ~~other records and comply with the recordkeeping requirements~~  
20 ~~of ss. 499.001-499.081.~~

21           (3) A person that engages in wholesale distribution of  
22 prescription drugs in this state must first have a wholesale  
23 distributor's permit issued by the department, except as noted  
24 in this section. Each establishment must be separately  
25 permitted except as noted in this subsection.

26           (a) A separate establishment permit is not required  
27 when a permitted prescription drug wholesaler consigns a  
28 prescription drug to a pharmacy that is permitted under  
29 chapter 465 and located in this state, provided that:

30           1. The consignor wholesaler notifies the department in  
31 writing of the contract to consign prescription drugs to a

1 pharmacy along with the identity and location of each  
2 consignee pharmacy;  
3           2. The pharmacy maintains its permit under chapter  
4 465;  
5           3. The consignor wholesaler, which has no legal  
6 authority to dispense prescription drugs, complies with all  
7 wholesale distribution requirements of s. 499.0121 with  
8 respect to the consigned drugs and maintains records  
9 documenting the transfer of title or other completion of the  
10 wholesale distribution of the consigned prescription drugs;  
11           4. The distribution of the prescription drug is  
12 otherwise lawful under this chapter and other applicable law;  
13           5. Open packages containing prescription drugs within  
14 a pharmacy are the responsibility of the pharmacy, regardless  
15 of how the drugs are titled; and  
16           6. The pharmacy dispenses the consigned prescription  
17 drug in accordance with the limitations of its permit under  
18 chapter 465 or returns the consigned prescription drug to the  
19 consignor wholesaler. In addition, a person who holds title to  
20 prescription drugs may transfer the drugs to a person  
21 permitted or licensed to handle the reverse distribution or  
22 destruction of drugs. Any other distribution by and means of  
23 the consigned prescription drug by any person, not limited to  
24 the consignor wholesaler or consignee pharmacy, to any other  
25 person is prohibited.  
26           (b) A wholesale distributor's permit is not required  
27 for the one-time transfer of title of a pharmacy's lawfully  
28 acquired prescription drug inventory by a pharmacy with a  
29 valid permit issued under chapter 465 to a consignor  
30 prescription drug wholesaler, permitted under this chapter, in  
31 accordance with a written consignment agreement between the

1 pharmacy and that wholesaler if: the permitted pharmacy and  
2 the permitted prescription drug wholesaler comply with all of  
3 the provisions of paragraph (a) and the prescription drugs  
4 continue to be within the permitted pharmacy's inventory for  
5 dispensing in accordance with the limitations of the pharmacy  
6 permit under chapter 465. A consignor drug wholesaler may not  
7 use the pharmacy as a wholesale distributor through which it  
8 distributes the legend drugs to other pharmacies. Nothing in  
9 this section is intended to prevent a wholesale drug  
10 distributor from obtaining this inventory in the event of  
11 nonpayment by the pharmacy.

12 (c) A retail pharmacy may distribute approved drugs as  
13 in s. 499.023, up to 5 percent of its retail pharmacy  
14 purchases of prescription drugs prescribed to other licensed  
15 pharmacies in this state or to health care practitioners  
16 licensed and located in this state and authorized by law to  
17 dispense or prescribe prescription drugs without obtaining a  
18 permit under this section. If wholesale distribution activity  
19 exceeds the 5-percent threshold or the intended distribution  
20 is to a person not authorized under this paragraph, a  
21 prescription drug wholesaler's permit must be obtained as  
22 provided by law. All records of prescription drug  
23 distributions under this section must be maintained separate  
24 and distinct from dispensing or other records and must comply  
25 with the recordkeeping requirements of s. 499.0121 and the  
26 rules adopted thereunder.

27 ~~(d)(e)~~ The department shall require information from  
28 each wholesale distributor as part of the permit and renewal  
29 of such permit, as required under s. 499.01.

30 (4) Personnel employed in wholesale distribution must  
31 have appropriate education and experience to enable them to

1 perform their duties in compliance with state permitting  
2 requirements.

3 Section 5. Subsections (6) and (7) of section  
4 499.0121, Florida Statutes, are amended to read:

5 499.0121 Storage and handling of prescription  
6 drugs.--The department shall adopt such rules relating to  
7 wholesale drug distribution as are necessary to protect the  
8 public health, safety, and welfare. Such rules shall include,  
9 but not be limited to, requirements for the storage and  
10 handling of prescription drugs and for the establishment and  
11 maintenance of prescription drug distribution records.

12 (6) RECORDKEEPING.--The department shall adopt rules  
13 that require keeping such records of prescription drugs as are  
14 necessary for the protection of the public health. Records  
15 that document the distribution of prescription drugs must be  
16 prepared at the time of the distribution.

17 (a) Wholesale drug distributors must establish and  
18 maintain inventories and records of all transactions regarding  
19 the receipt and distribution or other disposition of  
20 prescription drugs. These records must provide a complete  
21 audit trail from receipt to sale or other disposition, be  
22 readily retrievable for inspection, and include, at a minimum,  
23 the following information:

24 1. The source of the drugs, including the name and  
25 principal address of the seller or transferor, and the address  
26 of the location from which the drugs were shipped;

27 2. The name, principal address, and state license  
28 permit or registration number of the person authorized to  
29 purchase prescription drugs;

30 3. The name, strength, dosage form, and quantity of  
31 the drugs received and distributed or disposed of; and



1           4. The dates of receipt and distribution or other  
2 disposition of the drugs.

3           (b) Inventories and records must be made available for  
4 inspection and photocopying by authorized federal, state, or  
5 local officials for a period of 2 years following disposition  
6 of the drugs.

7           (c) Records described in this section that are kept at  
8 the inspection site or that can be immediately retrieved by  
9 computer or other electronic means must be readily available  
10 for authorized inspection during the retention period.

11 Records that are kept at a central location outside of this  
12 state and that are not electronically retrievable must be made  
13 available for inspection within 2 working days after a request  
14 by an authorized official of a federal, state, or local law  
15 enforcement agency. Records that are maintained at a central  
16 location within this state must be maintained at an  
17 establishment that is permitted pursuant to ss.  
18 499.001-499.081 and must be readily available.

19           (d)1. Each person who is engaged in the wholesale  
20 distribution of a prescription drug, and who is not an  
21 authorized distributor of record of such drug, must provide to  
22 each wholesale distributor of such drug, before the sale is  
23 made to such wholesale distributor, a written statement  
24 identifying each previous sale of the drug. The written  
25 statement identifying all sales of such drug must accompany  
26 the drug for each subsequent wholesale distribution of the  
27 drug to a wholesale distributor. The department shall adopt  
28 rules relating to the requirements of this written statement.  
29 A copy of the written statement must be maintained by each  
30 recipient.

31

1           2. Each wholesale distributor of prescription drugs  
2 must maintain separate and distinct from other required  
3 records all statements that are required under subparagraph 1.

4           3. Each manufacturer of a prescription drug sold in  
5 this state must maintain at its corporate offices a current  
6 list of authorized distributors and must make such list  
7 available to the department upon request.

8  
9 ~~For the purposes of this subsection, the term "authorized~~  
10 ~~distributors of record" means those distributors with whom a~~  
11 ~~manufacturer has established an ongoing relationship to~~  
12 ~~distribute the manufacturer's products.~~

13           (7) WRITTEN POLICIES AND PROCEDURES.--Wholesale drug  
14 distributors must establish, maintain, and adhere to written  
15 policies and procedures, which must be followed for the  
16 receipt, security, storage, inventory, and distribution of  
17 prescription drugs, including policies and procedures for  
18 identifying, recording, and reporting losses or thefts, and  
19 for correcting all errors and inaccuracies in inventories.  
20 Wholesale drug distributors must include in their written  
21 policies and procedures:

22           (a) A procedure whereby the oldest approved stock of a  
23 prescription drug product is distributed first. The procedure  
24 may permit deviation from this requirement, if the deviation  
25 is temporary and appropriate.

26           (b) A procedure to be followed for handling recalls  
27 and withdrawals of prescription drugs. Such procedure must be  
28 adequate to deal with recalls and withdrawals due to:

29           1. Any action initiated at the request of the Food and  
30 Drug Administration or any other federal, state, or local law  
31

1 enforcement or other government agency, including the  
2 department.

3           2. Any voluntary action by the manufacturer to remove  
4 defective or potentially defective drugs from the market; or

5           3. Any action undertaken to promote public health and  
6 safety by replacing existing merchandise with an improved  
7 product or new package design.

8           (c) A procedure to ensure that wholesale drug  
9 distributors prepare for, protect against, and handle any  
10 crisis that affects security or operation of any facility if a  
11 strike, fire, flood, or other natural disaster, or a local,  
12 state, or national emergency, occurs. This procedure must  
13 include notification to the department within 3 business days  
14 after any occurrence that may have exposed prescription drugs  
15 to damage or adulteration. Such notification may be verbal but  
16 must be followed by written notification within 15 days after  
17 the occurrence.

18           (d) A procedure to ensure that any outdated  
19 prescription drugs are segregated from other drugs and either  
20 returned to the manufacturer or destroyed. This procedure  
21 must provide for written documentation of the disposition of  
22 outdated prescription drugs. This documentation must be  
23 maintained for 2 years after disposition of the outdated  
24 drugs.

25           (e) A procedure to notify the department within 3  
26 business days after the discovery of any loss or theft of  
27 prescription drugs valued at \$50,000 or more.

28           Section 6. Section 499.0122, Florida Statutes, is  
29 amended to read:

30  
31

1           499.0122 Medical oxygen and veterinary legend drug  
2 retail establishments; definitions, permits, general  
3 requirements.--

4           (1) As used in this section, the term:

5           (a) "Medical oxygen retail establishment" means a  
6 person licensed to sell medical oxygen to patients only. The  
7 sale must be based on an order from a practitioner authorized  
8 by law to prescribe. The term does not include a pharmacy  
9 licensed to dispense under chapter 465.

10           1. A medical oxygen retail establishment may not  
11 possess, purchase, sell, or trade any legend drug other than  
12 medical oxygen.

13           2. A medical oxygen retail establishment may refill  
14 medical oxygen for an individual patient based on an order  
15 from a practitioner authorized by law to prescribe. An order  
16 for medical oxygen is not valid for more than 1 year.

17           (b) "Prescription medical oxygen" means oxygen USP  
18 that is a compressed medical gas and which can only be sold on  
19 the order or prescription of a practitioner authorized by law  
20 to prescribe. The label of prescription medical oxygen must  
21 comply with current labeling requirements for oxygen under the  
22 Federal Food, Drug, and Cosmetic Act.

23           ~~(c) "Veterinary legend drug" means a legend drug~~  
24 ~~intended solely for veterinary use. The label of the drug~~  
25 ~~must bear the statement, "Caution: Federal law restricts this~~  
26 ~~drug to use by or on the order of a licensed veterinarian."~~

27           (c)~~(d)~~ "Veterinary legend drug retail establishment"  
28 means a person permitted to sell veterinary legend drugs to  
29 the public or to veterinarians, but does not include a  
30 pharmacy licensed under chapter 465.

31

1           1. A veterinary legend drug retail establishment must  
2 sell a veterinary legend drug ~~The sale to the public must be~~  
3 based on a valid written order from a veterinarian licensed in  
4 this state who has a valid client-veterinarian-patient  
5 relationship with the purchaser's animal.

6           2. Veterinary legend drugs may not be sold in excess  
7 of the amount clearly indicated on the order or beyond the  
8 date indicated on the order.

9           3. An order may not be valid for more than 1 year.

10          4. A veterinary legend drug retail establishment may  
11 not purchase, sell, trade, or possess human prescription drugs  
12 or any controlled substance as defined in chapter 893.

13          5. A veterinary legend drug retail establishment must  
14 sell veterinary drugs in original, sealed manufacturer's  
15 containers with all labeling intact and legible.

16           (2)(a) A person that engages in the retail sale of  
17 medical oxygen or veterinary legend drugs in this state must  
18 first have a retail establishment permit issued by the  
19 department.

20           (b) The department shall adopt rules relating to  
21 information required from each retail establishment pursuant  
22 to s. 499.01(2).

23           (c) A retail establishment must comply with all of the  
24 wholesale distribution requirements of s. 499.0121 except  
25 those set forth in s. 499.0121(6)(d).

26           (d) Legend drugs sold by a retail establishment  
27 pursuant to a practitioner's order may not be returned into  
28 the retail establishment's inventory.

29          Section 7. Section 499.013, Florida Statutes, is  
30 amended to read:

31

1           499.013 Manufacturers of drugs, devices, and  
2 cosmetics; definitions, permits, and general requirements.--

3           (1) As used in this section, the term "manufacture"  
4 has the meaning assigned to it under s. 499.003. A pharmacy is  
5 exempt from this definition if it is operating in compliance  
6 with pharmacy practice standards as defined in chapter 465 and  
7 the rules adopted under that chapter.

8           (2) Any person that engages in the manufacture of  
9 drugs, devices, or cosmetics in this state must first obtain  
10 one of the following permits and may engage only in the  
11 activity allowed under that permit:

12           (a) A prescription drug manufacturer's permit is  
13 required for any person that manufactures a prescription drug  
14 in this state.

15           1. A person that operates an establishment permitted  
16 as a prescription drug manufacturer may engage in wholesale  
17 distribution of prescription drugs manufactured at that  
18 establishment and must comply with all the provisions of ss.  
19 499.001-499.081 and the rules adopted under those sections  
20 that apply to a wholesale distributor.

21           2. A prescription drug manufacturer permittee must  
22 comply with all appropriate state and federal good  
23 manufacturing practices.

24           (b) A person authorized to distribute prescription  
25 drugs under this chapter is exempt from obtaining a permit  
26 under this section if the person performs the limited  
27 manufacturing operation of attaching a manufacturer's package  
28 insert to an individual unit for further distribution of  
29 prescription drugs packaged by the manufacturer in multi-unit  
30 packages under the following conditions:

31

- 1           1. The person does not open the immediate container  
2 sealed by the manufacturer;
- 3           2. The manufacturer has not stated the package cannot  
4 be broken;
- 5           3. The prescription drug is not available from the  
6 manufacturer in an individual unit;
- 7           4. The individual unit is fully labeled for further  
8 distribution;
- 9           5. The person has complied with all appropriate  
10 federal registration requirements and state and federal  
11 current good manufacturing practices including, but not  
12 limited to, fully labeling all individual units of a  
13 multi-unit package concurrent with penetrating the secondary  
14 container;
- 15           6. The individual unit is distributed only to a health  
16 care practitioner or EMS service provider for the purpose of  
17 administration and not for dispensing or further wholesale  
18 distribution; and
- 19           7. Notification is provided to the department in  
20 writing that the person intends to engage in this activity.
- 21           ~~(c)(b)~~ An over-the-counter drug manufacturer's permit  
22 is required for any person that engages in the manufacture of  
23 an over-the-counter drug.
- 24           1. An over-the-counter drug manufacturer permittee may  
25 not possess or purchase prescription drugs.
- 26           2. A pharmacy is exempt from obtaining an  
27 over-the-counter drug manufacturer's permit if it is operating  
28 in compliance with pharmacy practice standards as defined in  
29 chapter 465 and the rules adopted under that chapter.
- 30  
31

1           3. An over-the-counter drug manufacturer permittee  
2 must comply with all appropriate state and federal good  
3 manufacturing practices.

4           (d)~~(e)~~ A compressed medical gas manufacturer's permit  
5 is required for any person that engages in the manufacture of  
6 compressed medical gases or repackages compressed medical  
7 gases from one container to another.

8           1. A compressed medical gas manufacturer permittee may  
9 not manufacture or possess any prescription drug other than  
10 compressed medical gases.

11           2. A compressed medical gas manufacturer permittee may  
12 engage in wholesale distribution of compressed medical gases  
13 manufactured at that establishment and must comply with all  
14 the provisions of ss. 499.001-499.081 and the rules adopted  
15 under those sections that apply to a wholesale distributor.

16           3. A compressed medical gas manufacturer permittee  
17 must comply with all appropriate state and federal good  
18 manufacturing practices.

19           (e)~~(d)~~ A device manufacturer's permit is required for  
20 any person that engages in the manufacture or assembly of  
21 medical devices for human use in this state.

22           1. A manufacturer of medical devices in this state  
23 must comply with all appropriate state and federal good  
24 manufacturing practices.

25           2. The department shall adopt rules related to  
26 storage, handling, and recordkeeping requirements for  
27 manufacturers of medical devices for human use.

28           (f)~~(e)~~ A cosmetic manufacturer's permit is required  
29 for any person that manufactures cosmetics in this state.

30           1. A person that only labels or changes the labeling  
31 of a cosmetic but does not open the container sealed by the



1 manufacturer of the product is exempt from obtaining a permit  
2 under this paragraph.

3           2. The department may adopt such rules as are  
4 necessary for the protection of the public health, safety, and  
5 welfare regarding good manufacturing practices that cosmetic  
6 manufacturers must follow to ensure the safety of the  
7 products.

8           Section 8. Subsection (1) of section 499.014, Florida  
9 Statutes, is amended to read:

10           499.014 Distribution of legend drugs by hospitals,  
11 health care entities, and charitable organizations; permits,  
12 general requirements.--

13           (1) A restricted prescription drug distributor permit  
14 is required for any person that engages in the distribution of  
15 a legend drug, which distribution ~~is made in accordance with~~  
16 ~~and~~ is not considered "wholesale distribution" under paragraph  
17 (1)(a)~~subparagraph (1)(a)1., subparagraph (1)(a)2., or~~  
18 ~~subparagraph (1)(a)3.~~ of s. 499.012.

19           Section 9. Subsections (1) and (3) of section 499.015,  
20 Florida Statutes, are amended to read:

21           499.015 Registration of drugs, devices, and cosmetics;  
22 issuance of certificates of free sale.--

23           (1) Except for those persons exempted from the  
24 definition in s. 499.003(23)~~s. 499.003(21)~~, any person who  
25 manufactures, packages, repackages, labels, or relabels a  
26 drug, device, or cosmetic in this state must register such  
27 drug, device, or cosmetic biennially with the department; pay  
28 a fee in accordance with the fee schedule provided by s.  
29 499.041; and comply with this section. The registrant must  
30 list each separate and distinct drug, device, or cosmetic at  
31 the time of registration.

1           (3) Except for those persons exempted from the  
2 definition in s. 499.033(23)~~s. 499.003(21)~~, a person may not  
3 sell any product that he or she has failed to register in  
4 conformity with this section. Such failure to register  
5 subjects such drug, device, or cosmetic product to seizure and  
6 condemnation as provided in ss. 499.062-499.064, and subjects  
7 such person to the penalties and remedies provided in ss.  
8 499.001-499.081.

9           Section 10. Section 499.024, Florida Statutes, is  
10 amended to read:

11           499.024 Drug product classification.--The secretary  
12 shall adopt rules to classify drug products intended for use  
13 by humans which the United States Food and Drug Administration  
14 has not classified in the federal act or the Code of Federal  
15 Regulations.

16           (1) The Florida Drug Technical Review Panel may review  
17 and make recommendations on products.

18           (2) Drug products must be classified as proprietary,  
19 prescription, or investigational drugs.

20           ~~(3) If a product is distributed without required~~  
21 ~~labeling, it is misbranded while held for sale.~~

22           (3)~~(4)~~ Any product that falls under the drug  
23 definition, s. 499.003(13)~~s. 499.003(11)~~, may be classified  
24 under the authority of this section. This section does not  
25 subject portable emergency oxygen inhalators to  
26 classification; however, this section does not exempt any  
27 person from ss. 499.01 and 499.015.

28           (4)~~(5)~~ Any product classified under the authority of  
29 this section reverts to the federal classification, if  
30 different, upon the federal regulation or act becoming  
31 effective.

1           ~~(5)(6)~~ The department may by rule reclassify drugs  
2 subject to ss. 499.001-499.081 when such classification action  
3 is necessary to protect the public health.

4           ~~(6)(7)~~ The department may adopt rules that exempt from  
5 any labeling or packaging requirements of ss. 499.001-499.081  
6 drugs classified under this section if those requirements are  
7 not necessary to protect the public health.

8           Section 11. Paragraph (d) is added to subsection (15)  
9 of section 499.028, Florida Statutes, to read:

10           499.028 Drug samples or complimentary drugs; starter  
11 packs; permits to distribute.--

12           (15) A person may not possess a prescription drug  
13 sample unless:

14           (d) He or she is an officer or employee of a federal,  
15 state, or local government acting within the scope of his or  
16 her employment.

17           Section 12. Section 499.03, Florida Statutes, is  
18 amended to read:

19           499.03 Possession of new drugs or legend drugs without  
20 prescriptions unlawful; exemptions and exceptions.--

21           (1) A person may not possess, or possess with intent  
22 to sell, dispense, or deliver, any habit-forming, toxic,  
23 harmful, or new drug subject to ss. 499.003(24) and 499.023 s.  
24 ~~499.003(22)~~, or legend drug as defined in s. 499.003, unless  
25 the possession of the drug has been lawfully dispensed  
26 pursuant to ~~obtained by~~ a valid prescription of a practitioner  
27 licensed by law to prescribe the drug. However, this section  
28 does not apply to the delivery of such drugs to persons  
29 included in any of the classes named in this subsection, or to  
30 the agents or employees of such persons, for use in the usual  
31 course of their businesses or practices or in the performance

1 of their official duties, as the case may be; nor does this  
2 section apply to the possession of such drugs by those persons  
3 or their agents or employees for such use:

4 (a) A licensed pharmacist or any person under the  
5 licensed pharmacist's supervision while acting within the  
6 scope of the licensed pharmacist's practice and a pharmacy's  
7 permit;

8 (b) A licensed practitioner authorized by law to  
9 prescribe legend drugs or any person under the licensed  
10 practitioner's supervision while acting within the scope of  
11 the licensed practitioner's practice;

12 (c) A qualified person who uses legend drugs for  
13 lawful research, teaching, or testing, and not for resale;

14 (d) A licensed hospital or other institution that  
15 procures such drugs for lawful administration or dispensing by  
16 practitioners;

17 (e) An officer or employee of a federal, state, or  
18 local government; or

19 (f) A person that holds a valid permit issued by the  
20 department pursuant to ss. 499.001-499.081 which authorizes  
21 that person to possess prescription drugs.

22 (2) The possession of a drug under subsection (1) by  
23 any person not exempted under this section, which drug is not  
24 properly labeled to indicate that possession is by a valid  
25 prescription of a practitioner licensed by law to prescribe  
26 such drug, is prima facie evidence that such possession is  
27 unlawful.

28 (3) Violation of subsection (1) is a misdemeanor of  
29 the second degree, punishable as provided in s. 775.082 or s.  
30 775.083, except that possession with the intent to sell,  
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1 dispense, or deliver is a third degree felony, punishable as  
2 provided in s. 775.082, s. 775.083, or s. 775.084.

3 Section 13. Subsection (2) of section 499.041, Florida  
4 Statutes, is amended and a new subsection (12) is added to  
5 that section to read:

6 499.041 Schedule of fees for drug, device, and  
7 cosmetic applications and permits, investigational drug  
8 applications, product registrations, and free-sale  
9 certificates; trust fund.--

10 (2) The department shall assess an applicant that is  
11 required to have a wholesaling permit an annual fee within the  
12 ranges established in this section for the specific type of  
13 wholesaling.

14 (a) The fee for a prescription drug wholesaler's  
15 permit may not be less than \$300 or more than \$400 annually;

16 (b) The fee for a compressed medical gas wholesaler's  
17 permit may not be less than \$200 or more than \$300 annually;

18 (c) The fee for an out-of-state prescription drug  
19 wholesaler's permit may not be less than \$200 or more than  
20 \$300 annually.†

21 ~~(d) The fee for a retail pharmacy wholesaler's permit~~  
22 ~~may not be less than \$35 or more than \$50 annually.~~

23 (12) The fees provided in this section are not  
24 refundable.

25 Section 14. Section 499.051, Florida Statutes, is  
26 amended to read:

27 499.051 Inspections and investigations.--

28 (1) The agents of the Department of Health and  
29 Rehabilitative Services and of the Department of Law  
30 Enforcement, after they present proper identification, may  
31 inspect, monitor, and investigate any establishment permitted

1 pursuant to ss. 499.001-499.081 during business hours for the  
2 purpose of enforcing ss. 499.001-499.081, chapters ~~465, 501,~~  
3 and 893, and the rules of the department that protect the  
4 public health, safety, and welfare.

5 (2) In addition to the authority set forth in  
6 subsection (1), the department and any duly designated officer  
7 or employee of the department may enter and inspect any other  
8 establishment for the purpose of determining compliance with  
9 ss. 499.001-499.081 and rules adopted under those sections  
10 regarding any drug, device, or cosmetic product. ~~The authority  
11 to enter and inspect does not extend to the practice of the  
12 profession of pharmacy, as defined in chapter 465 and the  
13 rules adopted under that chapter, in a pharmacy permitted  
14 under chapter 465. The Department of Business and Professional  
15 Regulation shall conduct routine inspections of retail  
16 pharmacy wholesalers at the time of the regular pharmacy  
17 permit inspection and shall send the inspection report  
18 regarding drug wholesale activity to the Department of Health  
19 and Rehabilitative Services.~~

20 (3) Agents of the Department of Health, upon  
21 presentation of proper identification, may inspect, monitor,  
22 and investigate, consistent with the purposes of this chapter,  
23 any establishment at any time under exigent circumstances if  
24 necessary to protect the public health and safety.

25 ~~(4)~~(3) Any application for a permit or product  
26 registration or for renewal of such permit or registration  
27 made pursuant to ss. 499.001-499.081 and rules adopted under  
28 those sections constitutes permission for any entry or  
29 inspection of the premises in order to verify compliance with  
30 those sections and rules; to discover, investigate, and  
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1 determine the existence of compliance; or to elicit, receive,  
2 respond to, and resolve complaints and violations.

3 (5)~~(4)~~ The authority to inspect under this section  
4 includes the authority to secure:

5 (a) Samples or specimens of any drug, device, or  
6 cosmetic; or

7 (b) Such other evidence as is needed for any action to  
8 enforce ss. 499.001-499.081 and the rules adopted under those  
9 sections.

10 (6)~~(5)~~ The complaint and all information obtained  
11 pursuant to the investigation by the department are  
12 confidential and exempt from the provisions of s. 119.07(1)  
13 and s. 24(a), Art. I of the State Constitution until the  
14 investigation and the enforcement action are completed.  
15 However, trade secret information contained therein as defined  
16 by s. 812.081(1)(c) shall remain confidential and exempt from  
17 the provisions of s. 119.07(1) and s. 24(a), Art. I of the  
18 State Constitution, as long as the information is retained by  
19 the department. This subsection does not prohibit the  
20 department from using such information for regulatory or  
21 enforcement proceedings under this chapter or from providing  
22 such information to any law enforcement agency or any other  
23 regulatory agency. However, the receiving agency shall keep  
24 such records confidential and exempt as provided in this  
25 subsection. In addition, this subsection is not intended to  
26 prevent compliance with the provisions of s. 499.0121(6)(d),  
27 and the pedigree papers required in that subsection shall not  
28 be deemed a trade secret.

29 Section 15. Subsection (1) of section 499.066, Florida  
30 Statutes, is amended to read:

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1           499.066 Penalties; remedies.--In addition to other  
2 penalties and other enforcement provisions:

3           (1) When the department believes that any person has  
4 violated ss. 499.001-499.081 or any rules adopted pursuant to  
5 those sections, it may issue and deliver an order to cease and  
6 desist from such violation. Such cease and desist order takes  
7 effect immediately upon issuance and remains in effect until  
8 the department takes final agency action. A cease and desist  
9 order is reviewable at the request of the person to whom it is  
10 directed as follows:

11           (a) If formal proceedings have been requested and the  
12 matter has been referred to the Division of Administrative  
13 Hearings, a motion to abate or modify the cease and desist  
14 order may be filed with the division. Any interlocutory order  
15 of the presiding administrative law judge is binding on the  
16 parties until final agency action is taken by the department.

17           (b) If informal proceedings have been requested, the  
18 department may consider and determine a request from the  
19 affected person to abate or modify the cease and desist order.

20           (c) If a person is aggrieved by a cease and desist  
21 order after seeking to have the order abated or modified under  
22 paragraph (a) or paragraph (b), the person may seek  
23 interlocutory judicial review by the appropriate district  
24 court of appeal under the applicable rules of appellate  
25 procedure.

26           Section 16. Subsection (1) of section 499.069, Florida  
27 Statutes, is amended to read:

28           499.069 Punishment for violations of s. 499.005;  
29 dissemination of false advertisement.--

30           (1) Any person who violates any of the provisions of  
31 s. 499.005 is guilty of a misdemeanor of the second degree,



1 punishable as provided in s. 775.082 or s. 775.083; but, if  
2 the violation is committed after a conviction of such person  
3 under this section has become final, such person is guilty of  
4 a misdemeanor of the first degree, punishable as provided in  
5 s. 775.082 or s. 775.083 or as otherwise provided in ss.  
6 499.001-499.081, except that any person who violates  
7 subsection (8), subsection (10), subsection (14), subsection  
8 (15), ~~subsection (16)~~, or subsection (17) of s. 499.005 is  
9 guilty of a felony of the third degree, punishable as provided  
10 in s. 775.082, s. 775.083, or s. 775.084, or as otherwise  
11 provided in ss. 499.001-499.081.

12 Section 17. Section 499.072, Florida Statutes, is  
13 created to read:

14 499.072 Drug Regulation Advisory Group; Exemptions.--

15 (1) There is created an independent advisory group,  
16 designated as the Drug Regulation Advisory Group. The group  
17 consists of 11 members appointed by the Secretary of the  
18 Department of Health as follows:

19 (a) One member representing the prescription drug  
20 wholesale industry in this state.

21 (b) One member representing pharmaceutical  
22 manufacturers, who may represent pharmaceutical manufacturers  
23 nationwide.

24 (c) One member who is a practicing pharmacist.

25 (d) One member representing the Agency for Health Care  
26 Administration.

27 (e) One member who is a currently licensed medical  
28 doctor in this state.

29 (f) One consumer representative.

30 (g) One member representing the cosmetic industry.

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- 1        (h) One member representing the compressed medical gas  
2 industry.
- 3        (i) One member representing the medical device  
4 manufacturing industry.
- 5        (j) The Executive Director of the Board of Pharmacy  
6 who is an ex officio member.
- 7        (k) One member representing the department who will  
8 chair group meetings.
- 9        (2) Members serve a term of 4 years, with the  
10 exception of the Executive Director of the Board of Pharmacy  
11 and the department representative who may serve indefinitely.  
12 Members of the group may be reappointed. A vacancy in  
13 membership occurring before the expiration of a term must be  
14 filled by a member appointed by the Secretary of the  
15 Department of Health for a full term.
- 16        (3) The group will meet upon request of the  
17 department, but no more than 4 times a year. Members of the  
18 group serve without compensation, but may be reimbursed for  
19 per diem and travel expenses as provided in s. 112.061.
- 20        (4) The purpose and duties of this group include:
- 21            (a) Making recommendations to the Secretary regarding  
22 authorizations for the sale, purchase, trade or other transfer  
23 of a prescription drug under s. 499.012(1)(b)2.
- 24            (b) Making recommendations to the department regarding  
25 enforcement priorities under chapter 499.
- 26            (c) Briefing the department on industry trends that  
27 affect chapter 499.
- 28            (d) Providing information and guidance on issues  
29 submitted by the department to the group.
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1           (e) Facilitating the dissemination of relevant  
2 information of current issues affecting the public health  
3 within the scope and responsibility of chapter 499.

4           (5) The department may publish Compliance Policy  
5 Guidelines that set forth enforcement priorities or other  
6 recommendations of the Drug Regulation Advisory Group when it  
7 is in the best interest of the public health.

8           Section 18. Subsection (2) of section 499.62, Florida  
9 Statutes, is amended to read:

10           499.62 License or permit required of manufacturer,  
11 distributor, dealer, or purchaser of ether.--

12           (2) Any person who manufactures, distributes, or deals  
13 in ether in this state must possess a current valid license  
14 issued by the department, except that:

15           (a) A manufacturer, distributor, or dealer who also  
16 purchases ether in this state shall not be required to obtain  
17 an additional permit as a purchaser of ether.

18           (b) A permit is not required for an establishment  
19 located outside of this state which is only engaged in an  
20 intracompany sale or transfer of ether from the out-of-state  
21 establishment to a permitted person in this state if both  
22 locations are under common control. The recordkeeping  
23 requirements of s. 499.66 must be followed for this  
24 transaction.

25           Section 19. This act shall take effect July 1, 1998.  
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SENATE SUMMARY

Amends various sections of ch. 499, F.S., relating to the Department of Health's regulation, inspection, and permitting of persons dealing in prescription drugs, cosmetics, and household products. Salient provisions include clarifying prohibited acts; clarifying wholesale distribution and permitting requirements; authorizing transfers for government purposes under certain conditions; authorizing a retail pharmacy to transfer limited quantities of prescription drugs without a wholesaler permit; clarifying existing rulemaking authority for the storage and handling of drugs; providing an expiration date of a practitioner's order for medical oxygen; clarifying provisions relating to the sale of veterinary drugs to the public; the authorization of government officers and employees to possess complimentary prescription drugs when acting within the scope of employment; making fees for drug, device, and cosmetic applications and permits nonrefundable; authorization of department agents to inspect and investigate during nonbusiness hours, if necessary, to protect the public health; authorizing cease and desist orders to take effect immediately with provision for the person affected to move to abate or modify the order; creation of the Drug Regulation Advisory Group to make recommendations to the Secretary of the Department of Health regarding authorizations for the sale, purchase, trade, or transfer of prescription drugs and enforcement priorities; and the deletion of a requirement that the Department of Business and Professional Regulation inspect retail pharmacy wholesalers. (See bill for details.)