Florida House of Representatives - 1998

HB 4663

By the Committee on Criminal Justice Appropriations and Representative Villalobos

1	A bill to be entitled
2	An act relating to criminal justice trust
3	funds; terminating specified trust funds and
4	fund accounts within the state courts system
5	and the Department of Corrections; providing
6	for the transfer of current balances to general
7	revenue, the paying of outstanding debts and
8	obligations, and the removal of the terminated
9	funds and accounts from the various state
10	accounting systems; modifying provisions
11	relating to specified trust funds and fund
12	accounts within the state courts system and the
13	Department of Corrections; amending s. 216.272,
14	F.S., relating to Working Capital Trust Funds
15	used to fund data processing centers; removing
16	reference to the judicial branch; amending s.
17	945.215, F.S.; providing sources of funds and
18	purposes of the Inmate Welfare Trust Fund, the
19	Privately Owned Institutions Inmate Welfare
20	Trust Fund, and the Employee Benefit Trust Fund
21	within the department; providing for annual
22	appropriation of funds deposited in the Inmate
23	Welfare Trust Fund; requiring certain annual
24	reports; amending s. 944.803, F.S., relating to
25	faith-based programs for inmates; revising a
26	reference, to conform; amending s. 945.31,
27	F.S.; providing for deposit of the department's
28	administrative processing fee in the
29	department's Operating Trust Fund; amending s.
30	945.76, F.S.; revising provisions relating to
31	fees for certification and monitoring of
	1

1 batterers' intervention programs; providing for 2 deposit of such fees in the department's 3 Operating Trust Fund; amending s. 944.10, F.S.; 4 providing for deposit of contractual service 5 and inmate labor fees in the Correctional Work 6 Program Trust Fund; amending s. 948.09, F.S.; 7 providing for deposit of the electronic 8 monitoring surcharge in the department's 9 Operating Trust Fund; amending s. 951.23, F.S.; providing for deposit of fees collected 10 11 pursuant to local detention facility inspection 12 agreements in the department's Operating Trust 13 Fund; providing an effective date. 14 15 Be It Enacted by the Legislature of the State of Florida: 16 17 Section 1. (1) The following trust funds and fund accounts are terminated on July 1, 1998: 18 19 (a) Within the state courts system: 20 1. Appellate Opinion Distribution Trust Fund, SAMAS number 222215. 21 22 2. Working Capital Trust Fund, SAMAS number 222792. (b) Within the Department of Corrections: 23 24 1. Hurricane Andrew Recovery and Rebuilding Trust 25 Fund, SAMAS number 702205. 26 2. Working Capital Trust Fund, SAMAS number 702792. 27 (2) All current balances remaining in, and all 28 revenues of, the trust funds and fund accounts terminated by 29 this act shall be transferred to the General Revenue Fund. 30 For each trust fund or fund account terminated by (3) this act, the state courts system or Department of 31

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HB 4663

HB 4663

Corrections, as applicable, shall pay any outstanding debts or 1 2 obligations of the terminated fund or account as soon as 3 practicable, and the Comptroller shall close out and remove the terminated fund or account from the various state 4 5 accounting systems using generally accepted accounting 6 principles concerning warrants outstanding, assets, and 7 liabilities. 8 Section 2. Section 216.272, Florida Statutes, is 9 amended to read: 10 216.272 Working Capital Trust Funds .--11 (1) There are hereby created Working Capital Trust 12 Funds for the purpose of providing sufficient funds for the 13 operation of data processing centers, which may include the 14 creation of a reserve account within the Working Capital Trust Fund to pay for future information technology resource 15 16 acquisitions as appropriated by the Legislature. Such funds shall be created from moneys budgeted for data processing 17 services and equipment by those agencies, and the judicial 18 19 branch, to be served by the data processing center. 20 (2) The funds so allocated shall be in an amount 21 sufficient to finance the center's operation; however, each 22 agency or judicial branch served by the center shall contribute an amount equal to its proportionate share of cost 23 of operating such data processing center. Each agency, or the 24 25 judicial branch, utilizing the services of the data processing 26 center shall pay such moneys into the appropriate Working 27 Capital Trust Fund on a quarterly basis or such other basis as 28 may be determined by the Executive Office of the Governor or the Chief Justice as appropriate. 29 Section 3. Section 945.215, Florida Statutes, is 30 amended to read: 31

1 945.215 Inmate welfare and employee benefit trust 2 funds.--3 (1) INMATE WELFARE TRUST FUND; DEPARTMENT OF 4 CORRECTIONS. --5 (a) The Inmate Welfare Trust Fund constitutes a trust б held by the department for the benefit and welfare of inmates 7 incarcerated in correctional facilities operated directly by 8 the department. Funds shall be credited to the trust fund as 9 follows: 10 1. All funds moneys held in any auxiliary, canteen, welfare, or similar fund in any correctional facility operated 11 12 directly by the department state institution under the 13 jurisdiction of the Department of Corrections shall be deposited in the Inmate Welfare Trust Fund of the department, 14 15 which fund is created in the State Treasury, to be appropriated annually by the Legislature and deposited in the 16 Department of Corrections Grants and Donations Trust Fund. 17 2. All net proceeds from operating inmate canteens, 18 19 vending machines used primarily by inmates, hobby shops, and 20 other such facilities; however, funds necessary to moneys budgeted by the department for the purchase of items for 21 22 resale at inmate canteens and <del>or</del> vending machines must be deposited into local bank accounts designated by the 23 24 department. The department shall submit to the President of 25 the Senate and the Speaker of the House of Representatives by 26 January 1 of each year a report that documents the receipts 27 and expenditures, including a verification of telephone 28 commissions, from the Inmate Welfare Trust Fund for the 29 previous fiscal year. The report must present this information by program, by institution, and by type of receipt. 30 31

3. All proceeds from contracted telephone commissions. 1 The department shall develop and update, as necessary, 2 3 administrative procedures to verify that: 4 a. Contracted telephone companies accurately record and report all telephone calls made by inmates incarcerated in 5 6 correctional facilities under the department's jurisdiction; 7 b. Persons who accept collect calls from inmates are 8 charged the contracted rate; and 9 c. The department receives the contracted telephone 10 commissions. 11 4. Any funds that may be assigned by inmates or 12 donated to the department by the general public or an inmate 13 service organization; however, the department shall not accept any donation from, or on behalf of, any individual inmate. 14 15 5. Repayment of the one-time sum of \$500,000 appropriated in fiscal year 1996-1997 from the Inmate Welfare 16 17 Trust Fund for correctional work programs pursuant to s. 18 946.008. 19 6. All proceeds from: 20 a. The confiscation and liquidation of any contraband found upon, or in the possession of, any inmate: 21 22 b. Disciplinary fines imposed against inmates; c. Forfeitures of inmate earnings; and 23 24 d. Unexpended balances in individual inmate trust fund accounts of less than \$1. 25 26 7. All interest earnings and other proceeds derived 27 from investments of funds deposited in the trust fund. In the 28 manner authorized by law for fiduciaries, the secretary of the department, or the secretary's designee, may invest any funds 29 in the trust fund when it is determined that such funds are 30 31 not needed for immediate use.

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1 (b) Funds Beginning with the legislative appropriation 2 for fiscal year 1995-1996 and thereafter, the money in the Inmate Welfare Trust Fund must be used exclusively for the 3 following purposes at correctional facilities operated 4 5 directly by the department: 6 1. To operate inmate canteens and vending machines, 7 including purchasing purchase items for resale at the inmate 8 canteens and or vending machines, maintained at the correctional facilities; 9 10 2. employing To employ personnel and inmates to manage, supervise, and operate inmate the canteens and vending 11 12 machines, at the correctional facilities; 13 3. and covering other For operating and fixed capital 14 outlay expenses associated with operating the operation of 15 inmate canteens and vending machines; 16 2.4. To employ personnel to manage and supervise the proceeds from telephone commissions; 17 3. To develop, implement, and maintain the medical 18 19 copayment accounting system; 20 4.5. To employ personnel for correctional education To provide literacy programs, vocational training programs, and 21 22 educational academic programs that comply with standards of 23 the Department of Education, including employing personnel and 24 covering other + 6. For operating and fixed capital outlay expenses 25 26 associated with providing such programs the delivery to inmates of literacy programs, vocational training, and 27 28 academic programs that comply with standards of the Department of Education; 29 30 5.7. To operate inmate chapels, faith-based programs, visiting pavilions, libraries, and law libraries, including 31 6

employing personnel and covering other For operating and fixed 1 2 capital outlay expenses associated with operating the 3 operation of inmate chapels, faith-based programs, visiting 4 pavilions, libraries, and law libraries visiting pavilions; 5 8. To employ personnel to operate the libraries, 6 chapels, and visiting pavilions; 7 6.9. To provide for expenses associated with various inmate clubs; 8 9 7.10. To provide for expenses associated with legal 10 services for inmates; 11 8.11. To employ personnel To provide inmate substance 12 abuse treatment programs and transition and life skills 13 training programs, including employing personnel+and 14 12. covering other For operating and fixed capital 15 outlay expenses associated with providing such programs the 16 delivery of inmate substance abuse treatment and transition and life skills training programs. 17 (c) The Legislature shall annually appropriate the 18 19 funds deposited in the Inmate Welfare Trust Fund. It is the 20 intent of the Legislature that total annual expenditures for providing literacy programs, vocational training programs, and 21 22 educational programs exceed the combined items listed in subparagraphs 5. and 6. must exceed the total annual 23 24 expenditures for operating inmate chapels, faith-based programs, visiting pavilions, libraries, and law libraries, 25 26 covering expenses associated with inmate clubs, and providing 27 inmate substance abuse treatment programs and transition and 28 life skills training programs items listed in subparagraphs 7. 29 through 12. 30 (d) Funds in the Inmate Welfare Trust Fund or any other fund may not be used to purchase cable television 31 7

service, to rent or purchase videocassettes, videocassette 1 recorders, or other audiovisual or electronic equipment used 2 3 primarily for recreation purposes. This paragraph does not preclude the purchase or rental of electronic or audiovisual 4 5 equipment for inmate training or educational programs. The department shall develop administrative procedures to verify 6 7 that contracted telephone commissions are being received, that 8 persons who have accepted collect calls from inmates are being 9 charged the contracted rate, and that contracted telephone companies are accurately and completely recording and 10 11 reporting all inmate telephone calls made.

12 (c) There shall be deposited in the Inmate Welfare 13 Trust Fund all net proceeds from the operation of canteens, 14 vending machines, hobby shops, and other such facilities and any moneys that may be assigned by the inmates or donated to 15 the department by the general public or an inmate service 16 organization for deposit in the fund. However, the department 17 shall refuse to accept any donations from or on behalf of any 18 individual inmate. The moneys of the fund shall constitute a 19 20 trust held by the department for the benefit and welfare of the inmates of the institutions under the jurisdiction of the 21 22 department.

23 (d) There shall be deposited in the Inmate Welfare
24 Trust Fund such moneys as constitute repayment of the one-time
25 sum appropriated pursuant to s. 946.008.

26 (e) Any contraband found upon, or in the possession 27 of, any inmate in any institution under the jurisdiction of 28 the department shall be confiscated and liquidated, and the 29 proceeds thereof shall be deposited in the Inmate Welfare 30 Trust Fund of the department.

31

8

HB 4663

Florida House of Representatives - 1998 608-149B-98

1 (f) The secretary of the department or the secretary's 2 designee may invest in the manner authorized by law for 3 fiduciaries any money in the Inmate Welfare Trust Fund of the department that in his or her opinion is not necessary for 4 5 immediate use, and the interest earned and other increments derived from such investments made pursuant to this section 6 7 shall be deposited in the Inmate Welfare Trust Fund of the 8 department. 9 (e)(g) Items for resale at the inmate canteens and or vending machines maintained at the correctional facilities 10 11 shall be priced comparatively with like items for retail sale 12 at fair market prices. 13 (f)(h) Notwithstanding any other provision of law, 14 inmates with sufficient balances in their individual inmate bank trust fund accounts, after all debts against the account 15 16 are satisfied, shall be allowed to request a weekly draw of up 17 to \$45 to be expended for personal use on canteen and vending machine items. 18 19 The department shall annually compile a report (g) 20 that specifically documents Inmate Welfare Trust Fund receipts and expenditures. This report shall be compiled at both the 21 22 statewide and institutional levels. The department must submit this report for the previous fiscal year by September 1 of 23 each year to the chairs of the appropriate substantive and 24 fiscal committees of the Senate and the House of 25 26 Representatives and to the Executive Office of the Governor. 27 PRIVATELY OPERATED INSTITUTIONS INMATE WELFARE (2) 28 TRUST FUND; PRIVATE CORRECTIONAL FACILITIES.--29 (a) For purposes of this subsection, privately operated institutions or private correctional facilities are 30 those correctional facilities under contract with the 31 9

HB 4663

Florida House of Representatives - 1998 608-149B-98

department pursuant to chapter 944 or the Correctional 1 2 Privatization Commission pursuant to chapter 957. 3 (b)1. The net proceeds derived from inmate canteens, 4 vending machines used primarily by inmates, telephone 5 commissions, and similar sources at private correctional б facilities shall be deposited in the Privately Operated 7 Institutions Inmate Welfare Trust Fund. 2. Funds in the Privately Operated Institutions Inmate 8 9 Welfare Trust Fund shall be expended only pursuant to 10 legislative appropriation. (c) The Correctional Privatization Commission shall 11 12 annually compile a report that documents Privately Operated 13 Institutions Inmate Welfare Trust Fund receipts and 14 expenditures at each private correctional facility. This report must specifically identify receipt sources and 15 16 expenditures. The Correctional Privatization Commission shall compile this report for the prior fiscal year and shall submit 17 the report by September 1 of each year to the chairs of the 18 19 appropriate substantive and fiscal committees of the Senate 20 and House of Representatives and to the Executive Office of 21 the Governor. 22 (3) EMPLOYEE BENEFIT TRUST FUND; DEPARTMENT OF 23 CORRECTIONS. --24 (a) The department may establish an Employee Benefit 25 Trust Fund. Trust fund sources may be derived from any of the 26 following: 27 1.(a) Proceeds of vending machines or other such 28 services not intended for use by inmates. 29 2.(b) Donations, except donations by, or on behalf of, an individual inmate. 30 31

1 3.(c) Additional trust funds and grants which may 2 become available. 3 (b) Funds from the Employee Benefit Trust Fund Such 4 fund shall be maintained and audited separately and apart from 5 the Inmate Welfare Trust Fund. Portions of the fund may be 6 used to construct, operate, and maintain training and 7 recreation facilities at correctional facilities for the 8 exclusive use of department employees respective institutions. Such facilities are shall be the property of the department 9 and must shall provide the maximum benefit to all interested 10 11 employees, regardless of gender of both sexes, including 12 teachers, clerical staff, medical and psychological services 13 personnel, and officers and administrators. 14 Section 4. Paragraph (d) of subsection (2) of section 15 944.803, Florida Statutes, is amended to read: 16 944.803 Faith-based programs for inmates.--(2) It is the intent of the Legislature that the 17 Department of Corrections and the private vendors operating 18 19 private correctional facilities shall continuously: 20 (d) Fund through the use of the inmate welfare trust funds fund pursuant to s. 945.215 an adequate number of 21 22 chaplains and support staff to operate faith-based chaplaincy programs in state correctional institutions. 23 24 Section 5. Section 945.31, Florida Statutes, is 25 amended to read: 26 945.31 Restitution and other payments. -- The department 27 may establish bank accounts outside the State Treasury for the 28 purpose of collecting and disbursing restitution and other 29 court-ordered payments from persons in its custody or under its supervision, and may collect an administrative processing 30 31 fee in an amount equal to 4 percent of the gross amounts of 11

such payments. Such administrative processing fee shall be 1 2 deposited in the department's Operating Grants and Donations 3 Trust Fund and shall be used to offset the cost of the department's services. 4 5 Section 6. Section 945.76, Florida Statutes, is б amended to read: 7 945.76 Certification and monitoring of batterers' 8 intervention programs; fees.--(1) Pursuant to s. 741.32, the Department of 9 Corrections is authorized to assess and collect: 10 11 (a) An annual certification fee fees not to exceed 12 \$300 for the certification and monitoring of batterers' 13 intervention programs certified by the Department of 14 Corrections' Office of Certification and Monitoring of 15 Batterers' Intervention Programs and. 16 (b) An annual certification fee not to exceed \$200 for the certification and monitoring of assessment personnel 17 providing direct services to persons who: 18 19 1.(a) Are ordered by the court to participate in a 20 domestic violence prevention program; 21 2.(b) Are adjudged to have committed an act of 22 domestic violence as defined in s. 741.28; 23 3.(c) Have an injunction entered for protection 24 against domestic violence; or 4.(d) Agree to attend a program as part of a diversion 25 26 or pretrial intervention agreement by the offender with the 27 state attorney. 28 (2) All persons required by the court to attend 29 domestic violence programs certified by the Department of 30 Corrections' Office of Certification and Monitoring of 31

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HB 4663

HB 4663

1 Batterers' Intervention Programs shall pay an additional \$30 2 fee for each 29-week program to the Department of Corrections. 3 (3) The fees assessed and collected under this section 4 fee shall be deposited in the department's Operating Grants 5 and Donations Trust Fund to be used by the department to fund б the cost of certifying and monitoring batterers' intervention 7 programs. 8 Section 7. Subsection (7) of section 944.10, Florida 9 Statutes, is amended to read: 10 944.10 Department of Corrections to provide buildings; 11 sale and purchase of land; contracts to provide services and 12 inmate labor.--13 (7) The department may enter into contracts with 14 federal, state, or local governmental entities or subdivisions to provide services and inmate labor for the construction of 15 16 buildings, parks, roads, any detention or commitment facilities, or any other project deemed to be appropriate by 17 the Department of Corrections, which may include, but is not 18 limited to, the planning, design, site acquisition or 19 20 preparation, management, or construction of such projects. The 21 department may charge fees for providing such services. All 22 fees collected must be placed in the Correctional Work Program Grants and Donations Trust Fund. 23 24 Section 8. Subsection (2) of section 948.09, Florida 25 Statutes, is amended to read: 26 948.09 Payment for cost of supervision and rehabilitation.--27 28 (2) Any person being electronically monitored by the 29 department as a result of placement on community control shall be required to pay a \$1-per-day surcharge in addition to the 30 31 cost of supervision fee as directed by the sentencing court. 13 CODING: Words stricken are deletions; words underlined are additions.

The surcharge shall be deposited in the <u>Operating Grants and</u>
 Donations Trust Fund to be used by the department for
 purchasing and maintaining electronic monitoring devices.
 Section 9. Subsection (10) of section 951.23, Florida

5 Statutes, is amended to read:

951.23 County and municipal detention facilities;definitions; administration; standards and requirements.--

8 (10) Nothing in this section prohibits the governing 9 board of a county or municipality to enter into an agreement with the Department of Corrections authorizing the department 10 11 to inspect the local detention facilities under the jurisdiction of the governing body. A governing board of a 12 13 county or municipality may enter into such agreements with the department upon consultation with the sheriff if the sheriff 14 operates the detention facility. The inspections performed by 15 16 the department shall be consultatory in nature and for the purpose of advising the local governing bodies concerning 17 compliance with the standards adopted by the detention 18 19 facility's chief correctional officer. Such agreements must 20 include, but are not limited to, provisions for the physical 21 and operational standards that were adopted by the chief 22 correctional officer of the detention facility, the manner and frequency of inspections to be conducted by the department, 23 whether such inspections are to be announced or unannounced by 24 the department, the type of access the department may have to 25 26 the detention facility, and the amount of payment by the local 27 governing body, if any, for the services rendered by the 28 department. Inspections and access to local detention 29 facilities shall not interfere with custody of inmates or the security of the facilities as determined by the chief 30 31 correctional officer of each facility. Any fees collected by

14

the department pursuant to such agreements must be deposited into the Operating Grants and Donations Trust Fund and shall be used to pay the cost of the services provided by the department to monitor local detention facilities pursuant to such agreements. This subsection shall be repealed effective October 1, 1999. Section 10. This act shall take effect July 1 of the year in which enacted. HOUSE SUMMARY Terminates specified trust funds and fund accounts within the state courts system and the Department of Corrections, and provides for the transfer of current balances to general revenue, the paying of outstanding debts and obligations, and the removal of the terminated funds and accounts from the various state accounting systems. Modifies provisions of law relating to specified trust funds and fund accounts within the state courts system and the Department of Corrections. Removes reference to the judicial branch in provisions relating to Working Capital Trust Funds used to fund data processing centers. Provides sources of funds and purposes of the Inmate Welfare Trust Fund, the Privately Owned Institutions Inmate Welfare Trust Fund, and the Employee Report Fund, within the department Employee Benefit Trust Fund within the department, provides for annual appropriation of funds deposited in the Inmate Welfare Trust Fund, and requires certain annual reports. Provides for deposit of the department's annual reports. Provides for deposit of the department's administrative processing fee in the department's Operating Trust Fund. Revises provisions relating to fees for certification and monitoring of batterers' intervention programs and provides for deposit of such fees in the department's Operating Trust Fund. Provides for deposit of contractual service and inmate labor fees in the Correctional Work Program Trust Fund. Provides for deposit of the electronic monitoring surcharge in the department's Operating Trust Fund. Provides for deposit of the electronic monitoring surcharge in the department's Operating Trust Fund. Provides for deposit of fees collected pursuant to local detention facility inspection agreements in the department's Operating Trust Fund. See bill for details.