Florida Senate - 1998

By Senator Silver

	38-312-98 See HB 1547
1	A bill to be entitled
2	An act relating to health care service
3	programs; amending s. 440.11, F.S.;
4	establishing exclusive liability of health
5	maintenance organizations; providing
6	application; amending s. 641.28, F.S.; revising
7	award of attorney's fees in civil actions under
8	certain circumstances; amending s. 641.315,
9	F.S.; providing additional criteria for certain
10	provider contracts; amending s. 641.3903, F.S.;
11	specifying additional practices as unfair
12	methods of competition or unfair or deceptive
13	acts or practices; amending s. 641.3917, F.S.;
14	authorizing civil actions against health
15	maintenance organizations by certain persons
16	under certain circumstances; providing
17	requirements and procedures; providing for
18	liability for damages and attorney's fees;
19	prohibiting punitive damages under certain
20	circumstances; requiring the advance posting of
21	discovery costs; providing a legislative
22	declaration; providing an appropriation;
23	providing an effective date.
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25	Be It Enacted by the Legislature of the State of Florida:
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27	Section 1. Subsection (4) of section 440.11, Florida
28	Statutes, is amended to read:
29	440.11 Exclusiveness of liability
30	(4) Notwithstanding the provisions of s. 624.155 or s.
31	<u>641.3917</u> , the liability of a carrier <u>or a health maintenance</u> 1
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organization to an employee or to anyone entitled to bring 1 2 suit in the name of the employee shall be as provided in this 3 chapter, which shall be exclusive and in place of all other 4 liability. 5 Section 2. Section 641.28, Florida Statutes, is б amended to read: 7 641.28 Civil remedy.--8 (1) In any civil action brought to enforce the terms 9 and conditions of a health maintenance organization contract: 10 (a) If the civil action is filed before or within 60 11 days after the subscriber or enrollee has filed a grievance or notice of intent to sue with the statewide provider and 12 subscriber assistance program established pursuant to s. 13 14 408.7056 or a notice pursuant to s. 641.3917, the prevailing 15 party is entitled to recover reasonable attorney's fees and 16 court costs. 17 (b) If the civil action is filed pursuant to s. 641.3917 more than 60 days after the subscriber or enrollee 18 19 files a notice of intent to sue with the statewide provider 20 and subscriber assistance program established pursuant to s. 408.7056 or a notice pursuant to s. 641.3917, and the 21 subscriber or enrollee receives a final judgment or decree 22 against the health maintenance organization in favor of the 23 24 subscriber or enrollee, the court shall enter a judgment or 25 decree against the health maintenance organization in favor of the subscriber or enrollee for reasonable attorney's fees and 26 27 court costs. 28 (2) This section shall not be construed to authorize a 29 civil action against the department, its employees, or the Insurance Commissioner or against the Agency for Health Care 30 31 Administration, its employees, or the director of the agency. 2

1	Section 3. Subsection (8) is added to section 641.315,
2	Florida Statutes, to read:
3	641.315 Provider contracts
4	(8) No contract between a health maintenance
5	organization and a provider of health care services shall
6	contain any provision restricting the provider's ability to
7	communicate information to the provider's patient regarding
8	medical care or treatment options for the patient when the
9	provider deems knowledge of such information by the patient to
10	be in the best interest of the patient.
11	Section 4. Paragraphs (c), (d), and (e) are added to
12	subsection (10) of section 641.3903, Florida Statutes, and
13	subsection (14) is added to that section, to read:
14	641.3903 Unfair methods of competition and unfair or
15	deceptive acts or practices definedThe following are
16	defined as unfair methods of competition and unfair or
17	deceptive acts or practices:
18	(10) ILLEGAL DEALINGS IN PREMIUMS; EXCESS OR REDUCED
19	CHARGES FOR HEALTH MAINTENANCE COVERAGE
20	(c) Canceling or otherwise terminating any health
21	maintenance contract or coverage, or requiring execution of a
22	consent to rate endorsement, during the stated contract term
23	for the purpose of offering to issue, or issuing, a similar or
24	identical contract to the same subscriber or enrollee with the
25	same exposure at a higher premium rate or continuing an
26	existing contract with the same exposure at an increased
27	premium.
28	(d) Issuing a nonrenewal notice on any health
29	maintenance organization contract, or requiring execution of a
30	consent to rate endorsement, for the purpose of offering to
31	issue, or issuing, a similar or identical contract to the same

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1 subscriber or enrollee at a higher premium rate or continuing an existing contract at an increased premium without meeting 2 3 any applicable notice requirements. Canceling or issuing a nonrenewal notice on any 4 (e) health maintenance organization contract without complying 5 with any applicable cancellation or nonrenewal provision б 7 required under the Florida Insurance Code. 8 (14) REFUSAL TO COVER.--In addition to other provisions of this code, the refusal to cover, or continue to 9 10 cover, any individual solely because of: 11 (a) Race, color, creed, marital status, sex, or 12 national origin; The residence, age, or lawful occupation of the 13 (b) individual, unless there is a reasonable relationship between 14 the residence, age, or lawful occupation of the individual and 15 the coverage issued or to be issued; or 16 17 The fact that the enrollee or applicant had been (C) 18 previously refused insurance coverage or health maintenance 19 organization coverage by any insurer or health maintenance organization when such refusal to cover or continue to cover 20 for this reason occurs with such frequency as to indicate a 21 22 general business practice. Section 5. Section 641.3917, Florida Statutes, is 23 24 amended to read: 641.3917 Civil liability.--The provisions of this part 25 are cumulative to rights under the general civil and common 26 27 law, and no action of the department shall abrogate such 28 rights to damage or other relief in any court. 29 (1) Any person to whom a duty is owed may bring a 30 civil action against a health maintenance organization when 31 such person suffers damages as a result of:

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1	(a) A violation of s. 641.3903(5)(a), (b), (c)17.,
2	(10), or (12) by the health maintenance organization; or
3	(b) The health maintenance organization's failure to
4	provide a covered service when in good faith the health
5	maintenance organization should have provided such service had
6	it acted fairly and honestly toward its subscriber or enrollee
7	and with due regard for the subscriber's interests and, in the
8	independent medical judgment of a contract treating physician
9	or other physician authorized by the health maintenance
10	organization, the service is medically necessary.
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12	However, a person pursuing a remedy under this section need
13	not prove that such act was committed or performed with such
14	frequency as to indicate a general business practice.
15	(2)(a) As a condition precedent to bringing an action
16	under this section, the department and the health maintenance
17	organization must have been given 60 days' written notice of
18	the violation. If the department returns a notice for lack of
19	specificity, the 60-day time period shall not begin until a
20	proper notice is filed.
21	(b) The notice shall be on a form provided by the
22	department and shall state with specificity the following
23	information and such other information as the department may
24	require:
25	1. The provision of law, including the specific
26	language of the law, which the health maintenance organization
27	has allegedly violated.
28	2. The facts and circumstances giving rise to the
29	violation.
30	3. The name of any individual involved in the
31	violation.
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1	4. Any reference to specific contract language that is
2	relevant to the violation.
3	5. A statement that the notice is given in order to
4	perfect the right to pursue the civil remedy authorized by
5	this section.
6	(c) Within 20 days after receipt of the notice, the
7	department may return any notice that does not provide the
8	specific information required by this section, and the
9	department shall indicate the specific deficiencies contained
10	in the notice. A determination by the department to return a
11	notice for lack of specificity is exempt from the requirements
12	of chapter 120.
13	(d) No action shall lie under this section if, within
14	60 days after filing notice, the damages are paid or the
15	circumstances giving rise to the violation are corrected.
16	(e) The health maintenance organization that is the
17	recipient of a notice filed pursuant to this section shall
18	report to the department on the disposition of the alleged
19	violation.
20	(f) The applicable statute of limitations for an
21	action under this section shall be tolled for a period of 65
22	days by the mailing of the notice required by this subsection
23	or the mailing of a subsequent notice required by this
24	subsection.
25	(3) Upon adverse adjudication at trial or upon appeal,
26	the health maintenance organization shall be liable for
27	damages, together with court costs and reasonable attorney's
28	fees, incurred by the plaintiff.
29	(4) Punitive damages shall not be awarded under this
30	section unless the acts giving rise to the violation occur
31	with such frequency as to indicate a general business practice
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1 and are either willful, wanton, and malicious or are in reckless disregard for the rights of any subscriber or 2 3 enrollee. Any person who pursues a claim under this subsection shall post, in advance, the costs of discovery. 4 5 Such costs shall be awarded to the health maintenance б organization if no punitive damages are awarded to the 7 plaintiff. 8 (5) This section shall not be construed to authorize a class action suit against a health maintenance organization or 9 10 a civil action against the department, its employees, or the 11 Insurance Commissioner, or against the Agency for Health Care Administration, its employees, or the director of the agency 12 or to create a cause of action when a health maintenance 13 organization or a prepaid health plan refuses to provide 14 service on the grounds that the charge for a service was 15 unreasonably high, unless otherwise provided in paragraph 16 17 (1)(b). (6)(a) The civil remedy specified in this section does 18 19 not preempt any other remedy or cause of action provided for pursuant to any other law or pursuant to the common law of 20 this state. Any person may obtain a judgment under either the 21 common law remedy of bad faith or the remedy provided in this 22 section, but is not entitled to a judgment under both 23 24 remedies. This section does not create a common law cause of action. The damages recoverable under this section include 25 damages that are a reasonably foreseeable result of a 26 27 specified violation of this section by the health maintenance organization and may include an award or judgment in an amount 28 29 that exceeds contract limits. 30 31

1 (b) This section does not create a cause of action for medical malpractice. Such action shall be subject to the 2 3 provisions of chapter 766. 4 (C) This section shall not apply to the provision of 5 medical care, treatment, or attendance pursuant to chapter 6 440. 7 The Legislature finds that the provisions Section 6. of this bill will fulfill an important state interest. 8 9 Section 7. There are hereby appropriated three 10 positions and \$112,000 from the Insurance Commissioner's 11 Regulatory Trust Fund to the Department of Insurance for the 12 purposes of carrying out the provisions of this act. Section 8. This act shall take effect July 1, 1998. 13 14 15 LEGISLATIVE SUMMARY 16 17 Establishes exclusive liability for health maintenance organizations. Clarifies award of attorney's fees in civil actions against health maintenance organizations and prepaid health plans. Prohibits provider contracts from restricting a provider from communicating information to a patient. Specifies additional activities as unfair methods of competition and unfair or deceptive acts or practices. Provides procedures and requirements for bringing civil actions against health maintenance organizations. See bill for details. 18 19 20 21 22 23 24 25 26 27 28 29 30 31 8