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2	A bill to be entitled
3	An act relating to water resources; amending s.
4	373.016, F.S.; revising legislative policy;
5	providing construction and application;
6	amending s. 373.019, F.S.; revising
7	definitions; defining "district water
, 8	management plan," "Florida water plan,"
9	"regional water supply plan," "water resource
9 10	development, " "water resource implementation
11	rule," and "water supply development;" amending
11	s. 373.036, F.S.; eliminating the state water
13	use plan; providing for development of the
_	Florida water plan, to include the water
14	resource implementation rule; providing
15	procedure for rule amendment; requiring water
16	management district governing boards to develop
17	district water management plans; creating s.
18	373.0361, F.S.; providing requirements for
19 20	regional water supply plans for regions
20	identified in district water management plans;
21	requiring an annual report; amending s.
22	373.042, F.S.; revising minimum flows and
23	levels timing requirements; providing for
24	independent scientific peer review; creating s.
25	373.0421, F.S.; requiring certain
26	considerations in establishment and
27	implementation of minimum flows and levels;
28	providing for implementation of recovery or
29	prevention strategies; amending s. 373.046,
30	F.S.; providing for interdistrict agreements
31	for implementation of certain regulatory

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1	responsibilities; amending s. 373.0693, F.S.;
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3	correcting a cross reference; amending s.
4	373.073, F.S.; revising procedure for
5	appointment of members to the water management
6	district governing boards; providing a
7	timetable; amending s. 373.079, F.S.; requiring
, 8	the Governor to select a governing board member
	as chair of the governing board; revising
9	procedure for appointment of district executive
10	directors; providing respective authority of
11	the Governor and governing boards; authorizing
12	employment of governing board ombudsmen;
13	revising duties of governing board legal staff;
14	creating s. 373.0831, F.S.; specifying
15	governing board responsibilities for water
16	resource development and responsibilities of
17	other entities for water supply development;
18	providing for priorities for funding; requiring
19	a report; amending s. 373.223, F.S.; providing
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21	requirements in considering authorization to
22	transport ground or surface water under a
23	permit for consumptive use of water; providing
24	restrictions; amending s. 373.236, F.S.;
25	revising provisions relating to duration of
26	consumptive use permits; requiring compliance
27	reports and permit modification, under certain
27	circumstances; requiring a proposal for
20 29	reevaluation of certain areas with contaminated
	water supplies; amending s. 373.507, F.S.;
30	revising provisions relating to district and
31	basin audits, budgets, and expense reports;

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1	requiring districts to furnish copies of
2	documents to specified entities and to respond
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4	to comments; amending s. 373.536, F.S.;
5	providing requirements for notice and
6	advertisement of district budget hearings and
7	workshops; providing requirements for budget
8	identification of administrative and operating
9	expenses; providing for certain analysis of
10	budgets; revising requirements for submittal of
11	tentative budgets; amending s. 373.59, F.S.;
12	deleting obsolete language; correcting a cross
13	reference; authorizing use of interests in
14	property acquired under the Water Management
15	Lands Trust Fund for permittable water resource
16	development and water supply development
17	purposes; amending ss. 186.007, 186.009,
	373.103, 373.114, 373.418, 373.456, 403.031,
18	and 403.0891, F.S., to conform to the act;
19	repealing ss. 373.026(10), 373.039, and
20	403.061(33), F.S., relating to state water
21	policy and the Florida water plan; repealing s.
22	373.0735, F.S., relating to appointment of
23	members to the governing board of the Southwest
24	Florida Water Management District; providing
25	for grandfathering-in of minimum flows and
26	levels for priority waters in Pasco County and
27	Hillsborough County pursuant to provisions of
28	chapter 96-339, Laws of Florida; providing for
29	application of act to Hillsborough River and
30	the Palm River/Tampa By-Pass Canal; amending s.
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	373.1963, F.S.; providing for supplemental

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CS/HBs 715, 1249, 1321 & 1339, Second Engrossed 1 report from the West Coast Regional Water 2 Supply Authority; providing an effective date. 3 4 Be It Enacted by the Legislature of the State of Florida: 5 6 Section 1. Present subsection (2) of section 373.016, 7 Florida Statutes, is amended, subsections (3) and (4) are 8 renumbered as subsections (4) and (5), respectively, and a new 9 subsection (2) is added to that section, to read: 10 373.016 Declaration of policy.--11 The department and the governing board shall take (2) 12 into account cumulative impacts on water resources and manage 13 those resources in a manner to ensure their sustainability. 14 (3) (3) (2) It is further declared to be the policy of the 15 Legislature: 16 (a) To provide for the management of water and related 17 land resources; 18 (b) To promote the conservation, replenishment, 19 recapture, enhancement, development, and proper utilization of 20 surface and ground water; 21 (c) To develop and regulate dams, impoundments, 22 reservoirs, and other works and to provide water storage for 23 beneficial purposes; 24 (d) To promote the availability of sufficient water 25 for all existing and future reasonable-beneficial uses and 26 natural systems; 27 (e)(d) To prevent damage from floods, soil erosion, 28 and excessive drainage; 29 (f)(e) To minimize degradation of water resources 30 caused by the discharge of stormwater; 31

1 (g)(f) To preserve natural resources, fish, and 2 wildlife; 3 (h) (g) To promote the public policy set forth in s. 4 403.021; 5 (i) (h) To promote recreational development, protect 6 public lands, and assist in maintaining the navigability of 7 rivers and harbors; and 8 (j) (j) (i) Otherwise to promote the health, safety, and 9 general welfare of the people of this state. 10 11 In implementing this chapter, the department and the governing 12 board shall construe and apply the policies in this subsection 13 as a whole, and no specific policy is to be construed or 14 applied in isolation from the other policies in this 15 subsection. 16 Section 2. Section 373.019, Florida Statutes, 1996 17 Supplement, is amended to read: 18 373.019 Definitions.--When appearing in this chapter 19 or in any rule, regulation, or order adopted pursuant thereto, 20 the following words shall, unless the context clearly 21 indicates otherwise, mean: 22 (1)(13) "Coastal waters" means waters of the Atlantic 23 Ocean or the Gulf of Mexico within the jurisdiction of the 24 state. 25 (2) (1) "Department" means the Department of 26 Environmental Protection or its successor agency or agencies. 27 (3) "District water management plan" means the 28 regional water resource plan developed by a governing board 29 under s. 373.036. 30 (4) "Domestic use" means the use of water for the 31 individual personal household purposes of drinking, bathing, 5

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cooking, or sanitation. All other uses shall not be considered domestic.

(5) "Florida water plan" means the state-level water resource plan developed by the department under s. 373.036.

(6) (3) "Governing board" means the governing board of a water management district.

8 (7)(9) "Groundwater" means water beneath the surface
9 of the ground, whether or not flowing through known and
definite channels.
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(8)(14) "Impoundment" means any lake, reservoir, pond, or other containment of surface water occupying a bed or depression in the earth's surface and having a discernible shoreline.

15 (9)(18) "Independent scientific peer review" means the review of scientific data, theories, and methodologies by a panel of independent, recognized experts in the fields of hydrology, hydrogeology, limnology, and other scientific disciplines relevant to the matters being reviewed under s. 373.042.

 $\frac{(10)(7)}{(7)}$  "Nonregulated use" means any use of water which is exempted from regulation by the provisions of this chapter.

(11)(12) "Other watercourse" means any canal, ditch, or other artificial watercourse in which water usually flows in a defined bed or channel. It is not essential that the flowing be uniform or uninterrupted.

 (12)(5) "Person" means any and all persons, natural or artificial, including any individual, firm, association, organization, partnership, business trust, corporation, company, the United States of America, and the state and all political subdivisions, regions, districts, municipalities,

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and public agencies thereof. The enumeration herein is not intended to be exclusive or exhaustive.

(13)(4) "Reasonable-beneficial use" means the use of water in such quantity as is necessary for economic and efficient utilization for a purpose and in a manner which is both reasonable and consistent with the public interest.

(14) "Regional water supply plan" means a detailed water supply plan developed by a governing board under s. 373.0361.

10 <u>(15)(11)</u> "Stream" means any river, creek, slough, or 11 natural watercourse in which water usually flows in a defined 12 bed or channel. It is not essential that the flowing be 13 uniform or uninterrupted. The fact that some part of the bed 14 or channel has been dredged or improved does not prevent the 15 watercourse from being a stream.

(16)(10) "Surface water" means water upon the surface of the earth, whether contained in bounds created naturally or artificially or diffused. Water from natural springs shall be classified as surface water when it exits from the spring onto the earth's surface.

<u>(17)</u>(8) "Water" or "waters in the state" means any and all water on or beneath the surface of the ground or in the atmosphere, including natural or artificial watercourses, lakes, ponds, or diffused surface water and water percolating, standing, or flowing beneath the surface of the ground, as well as all coastal waters within the jurisdiction of the state.

(18)(2) "Water management district" means any flood control, resource management, or water management district operating under the authority of this chapter.

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1 2	(19) "Water resource development" means the
⊿ 3	formulation and implementation of regional water resource
3 4	management strategies, including the collection and evaluation
4 5	of surface water and groundwater data; structural and
5	nonstructural programs to protect and manage water resources;
0 7	the development of regional water resource implementation
8	programs; the construction, operation, and maintenance of
	major public works facilities to provide for flood control,
9 10 11 12 13 14	surface and underground water storage, and groundwater
	recharge augmentation; and related technical assistance to
	local governments and to government-owned and privately owned
	water utilities.
	<u>(20)<del>(16)</del> "State Water resource implementation rule</u>
15	<del>policy</del> " means the <u>rule authorized by s. 373.036</u> , which sets
16	comprehensive statewide policy as adopted by the department
17	<del>pursuant to ss. 373.026 and 403.061 setting</del> forth goals,
17 18 19	objectives, and guidance for the development and review of
	programs, rules, and plans relating to water resources <u>, based</u>
20	on statutory policies and directives. The waters of the state
20	are among its most basic resources. Such waters should be
22	managed to conserve and protect water resources and to realize
23	the full beneficial use of these resources.
23 24	(21) "Water supply development" means the planning,
24 25	design, construction, operation, and maintenance of public or
26	private facilities for water collection, production,
20 27	treatment, transmission, or distribution for sale, resale, or
27	end use.
20 29	(22) (17) For the sole purpose of serving as the basis
30	for the unified statewide methodology adopted pursuant to s.
31	373.421(1), as amended, "wetlands" means those areas that are
JΤ	inundated or saturated by surface water or groundwater at a
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1 frequency and a duration sufficient to support, and under 2 normal circumstances do support, a prevalence of vegetation 3 typically adapted for life in saturated soils. Soils present 4 in wetlands generally are classified as hydric or alluvial, or 5 possess characteristics that are associated with reducing soil 6 conditions. The prevalent vegetation in wetlands generally 7 consists of facultative or obligate hydrophytic macrophytes 8 that are typically adapted to areas having soil conditions 9 described above. These species, due to morphological, 10 physiological, or reproductive adaptations, have the ability 11 to grow, reproduce, or persist in aquatic environments or 12 anaerobic soil conditions. Florida wetlands generally include 13 swamps, marshes, bayheads, bogs, cypress domes and strands, 14 sloughs, wet prairies, riverine swamps and marshes, hydric 15 seepage slopes, tidal marshes, mangrove swamps and other 16 similar areas. Florida wetlands generally do not include 17 longleaf or slash pine flatwoods with an understory dominated 18 by saw palmetto. Upon legislative ratification of the 19 methodology adopted pursuant to s. 373.421(1), as amended, the 20 limitation contained herein regarding the purpose of this 21 definition shall cease to be effective. 22

(23)(15) "Works of the district" means those projects
 and works, including, but not limited to, structures,
 impoundments, wells, streams, and other watercourses, together
 with the appurtenant facilities and accompanying lands, which
 have been officially adopted by the governing board of the
 district as works of the district.

Section 3. Section 373.036, Florida Statutes, is amended to read:

373.036 <u>Florida water plan; district water management</u> plans <del>State water use plan</del>.--

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2	(1) FLORIDA WATER PLANIn cooperation with the water management districts, regional water supply authorities, and
3	others, the department shall develop the Florida water plan.
4	The Florida water plan shall include, but not be limited to:
5	(a) The programs and activities of the department
6	related to water supply, water quality, flood protection and
7	floodplain management, and natural systems.
8	(b) The water quality standards of the department.
9	(c) The district water management plans.
10	(d) Goals, objectives, and guidance for the
11 12	development and review of programs, rules, and plans relating
13	to water resources, based on statutory policies and
14	directives. The state water policy rule, renamed the water
15	resource implementation rule pursuant to s. 373.019(20), shall
16	serve as this part of the plan. Amendments or additions to
17	this part of the Florida water plan shall be adopted by the
18	department as part of the water resource implementation rule.
19	In accordance with s. 373.114, the department shall review
20	rules of the water management districts for consistency with
21	this rule. Amendments to the water resource implementation
22	rule must be adopted by the secretary of the department and be
23	submitted to the President of the Senate and the Speaker of
24	the House of Representatives within 7 days after publication
25	in the Florida Administrative Weekly. Amendments shall not
26	become effective until the conclusion of the next regular
27	session of the Legislature following their adoption.
28	(1) The department shall proceed as rapidly as
29	possible to study existing water resources in the state; means
30	and methods of conserving and augmenting such waters; existing
31	and contemplated needs and uses of water for protection and procreation of fish and wildlife, irrigation, mining, power
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1 development, and domestic, municipal, and industrial uses; and 2 all other related subjects, including drainage, reclamation, 3 flood plain or flood-hazard area zoning, and selection of 4 reservoir sites. The department shall cooperate with the 5 Executive Office of the Governor, or its successor agency, 6 progressively to formulate, as a functional element of a 7 comprehensive state plan, an integrated, coordinated plan for 8 the use and development of the waters of the state, based on 9 the above studies. This plan, with such amendments, 10 supplements, and additions as may be necessary from time to 11 time, shall be known as the state water use plan. 12 (2) DISTRICT WATER MANAGEMENT PLANS.--13 (a) Each governing board shall develop a district 14 water management plan for water resources within its region, 15 which plan addresses water supply, water quality, flood 16 protection and floodplain management, and natural systems. The 17 district water management plan shall be based on at least a 18 20-year planning period, shall be developed and revised in 19 cooperation with other agencies, regional water supply 20 authorities, units of government, and interested parties, and 21 shall be updated at least once every 5 years. The governing 22 board shall hold a public hearing at least 30 days in advance 23 of completing the development or revision of the district 24 water management plan. 25 (b) The district water management plan shall include, 26 but not be limited to: 27 1. The scientific methodologies for establishing 28 minimum flows and levels under s. 373.042, and all established 29 minimum flows and levels. 30 2. Identification of one or more water supply planning 31 regions that singly or together encompass the entire district. 11

1 Technical data and information prepared under ss. 3. 2 373.0391 and 373.0395. 3 4. A districtwide water supply assessment, to be 4 completed no later than July 1, 1998, which determines for 5 each water supply planning region: 6 a. Existing legal uses, reasonably anticipated future 7 needs, and existing and reasonably anticipated sources of 8 water and conservation efforts; and 9 b. Whether existing and reasonably anticipated sources 10 of water and conservation efforts are adequate to supply water 11 for all existing legal uses and reasonably anticipated future 12 needs and to sustain the water resources and related natural 13 systems. 14 5. Any completed regional water supply plans. 15 (c) If necessary for implementation, the governing 16 board shall adopt by rule or order relevant portions of the 17 district water management plan, to the extent of its statutory 18 authority. 19 (d) (d) (2) In the formulation of the district water 20 management state water use plan, the governing board 21 department shall give due consideration to: 22 1.(a) The attainment of maximum reasonable-beneficial 23 use of water resources for such purposes as those referred to 24 in subsection (1). 25 2.(b) The maximum economic development of the water 26 resources consistent with other uses. 27 3.(c) The management control of water resources such 28 waters for such purposes as environmental protection, 29 drainage, flood control, and water storage. 30 4.(d) The quantity of water available for application 31 to a reasonable-beneficial use. 12

1 5.(e) The prevention of wasteful, uneconomical, 2 impractical, or unreasonable uses of water resources. 3 6.(f) Presently exercised domestic use and permit 4 rights. 5 7.(q) The preservation and enhancement of the water 6 quality of the state and the provisions of the state water 7 quality plan. 8 8.(h) The state water resources policy as expressed by 9 this chapter. 10 (3) During the process of formulating or revising the 11 state water use plan, the department shall consult with, and 12 carefully evaluate the recommendations of, concerned federal, 13 state, and local agencies, particularly the governing boards 14 of the water management districts, and other interested 15 persons. 16 (4) Each governing board is directed to cooperate with 17 the department in conducting surveys and investigations of 18 water resources, to furnish the department with all available 19 data of a technical nature, and to advise and assist the 20 department in the formulation and drafting of those portions 21 of the state plan applicable to the district. 22 (5) The department shall not adopt or modify the state 23 water use plan or any portion thereof without first holding a 24 public hearing on the matter. At least 90 days in advance of 25 such hearing, the department shall notify any affected 26 governing boards, and shall give notice of such hearing by 27 publication within the affected region pursuant to the 28 provisions of chapter 120, except such notice by publication 29 shall be extended at least 90 days in advance of such 30 hearings. 31

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(6) For the purposes of this plan the department may, in consultation with the affected governing board, divide each water management district into sections which shall conform as nearly as practicable to hydrologically controllable areas and describe all water resources within each area.

6 (3)(7) The department and governing board shall give careful consideration to the requirements of public recreation and to the protection and procreation of fish and wildlife. The department or governing board may prohibit or restrict other future uses on certain designated bodies of water which may be inconsistent with these objectives.

(5)(9) The governing board department may designate 18 certain uses in connection with a particular source of supply 19 which, because of the nature of the activity or the amount of 20 water required, would result in an enhancement or improvement 21 of the water resources of the area. Such uses shall be 22 preferred over other uses in the event of competing 23 applications under the permitting systems authorized by this 24 chapter. 25

(6)(10) The department, in cooperation with the Executive Office of the Governor, or its successor agency, may add to the <u>Florida water</u> state water use plan any other information, directions, or objectives it deems necessary or desirable for the guidance of the governing boards or other agencies in the administration and enforcement of this chapter.

1 Section 4. Section 373.0361, Florida Statutes, is 2 created to read: 3 373.0361 Regional water supply planning.--4 (1) By October 1, 1998, the governing board shall 5 initiate water supply planning for each water supply planning 6 region identified in the district water management plan under 7 s. 373.036, where it determines that sources of water are not 8 adequate for the planning period to supply water for all 9 existing and projected reasonable-beneficial uses and to 10 sustain the water resources and related natural systems. The 11 planning must be conducted in an open public process, in 12 coordination and cooperation with local governments, regional 13 water supply authorities, government-owned and privately owned 14 water utilities, self-suppliers, and other affected and 15 interested parties. A determination by the governing board 16 that initiation of a regional water supply plan for a specific 17 planning region is not needed pursuant to this section shall 18 be subject to s. 120.569. The governing board shall 19 re-evaluate such a determination at least once every five 20 years and shall initiate a regional water supply plan, if 21 needed, pursuant to this subsection. 22 (2) Each regional water supply plan shall be based on 23 at least a 20-year planning period and shall include, but not 24 be limited to: 25 (a) A water supply development component that 26 includes: 27 1. A quantification of the water supply needs for all 28 existing and reasonably projected future uses within the 29 planning horizon. The level-of-certainty planning goal 30 associated with identifying the water supply needs of existing 31

1 and future reasonable-beneficial uses shall be based upon 2 meeting those needs for a 1-in-10 year drought event. 3 2. A list of water source options for water supply 4 development, including traditional and alternative sources, 5 from which local government, government-owned and privately 6 owned utilities, self-suppliers, and others may choose, which 7 will exceed the needs identified in subparagraph 1. 8 3. For each option listed in subparagraph 2., the 9 estimated amount of water available for use and the estimated 10 costs of and potential sources of funding for water supply 11 development. 12 4. A list of water supply development projects that 13 meet the criteria in s. 373.0831(4). 14 (b) A water resource development component that 15 includes: 16 1. A listing of those water resource development 17 projects that support water supply development. 18 2. For each water resource development project listed: 19 a. An estimate of the amount of water to become 20 available through the project. 21 The timetable for implementing or constructing the b. 22 project and the estimated costs for implementing, operating, 23 and maintaining the project. 24 c. Sources of funding and funding needs. 25 d. Who will implement the project and how it will be 26 implemented. 27 (c) The recovery and prevention strategy described in 28 s. 373.0421(2). 29 (d) A funding strategy for water resource development 30 projects, which shall be reasonable and sufficient to pay the 31

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1 cost of constructing or implementing all of the listed 2 projects. 3 (e) Consideration of how the options addressed in 4 paragraphs (a) and (b) serve the public interest or save costs 5 overall by preventing the loss of natural resources or 6 avoiding greater future expenditures for water resource 7 development or water supply development. However, unless 8 adopted by rule, these considerations do not constitute final 9 agency action. 10 The technical data and information applicable to (f) 11 the planning region which are contained in the district water 12 management plan and are necessary to support the regional 13 water supply plan. 14 (g) The minimum flows and levels established for water 15 resources within the planning region. 16 (3) Regional water supply plans initiated or completed 17 by July 1, 1997, shall be revised, if necessary, to include a 18 water supply development component and a water resource 19 development component as described in paragraphs (2)(a) and 20 (b). 21 (4) Governing board approval of a regional water 22 supply plan shall not be subject to the rulemaking 23 requirements of Chapter 120. However, any portion of an 24 approved regional water supply plan which affects the 25 substantial interests of a party shall be subject to s. 26 120.569. 27 (5) By November 15, 1997, and annually thereafter, the 28 department shall submit to the Governor and the Legislature a 29 report on the status of regional water supply planning in each 30 district. The report shall include: 31

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2	(a) A compilation of the estimated costs of and
3	potential sources of funding for water resource development
4	and water supply development projects, as identified in the
5	water management district regional water supply plans.
6	(b) A description of each district's progress toward
7	achieving its water resource development objectives, as
8	directed by s. 373.0831(3), including the district's
9	implementation of its 5-year water resource development work
10	program.
11	(6) Nothing contained in the water supply
12	development component of the district water management plan
13	shall be construed to require local governments,
14	government-owned or privately owned water utilities,
15	self-suppliers, or other water suppliers to select a water
16	supply development option identified in the component merely
17	because it is identified in the plan. However, this
18	subsection shall not be construed to limit the authority of
19	the department or governing board under part II.
20	Section 5. Section 373.042, Florida Statutes, 1996
21	Supplement, is amended to read:
22	373.042 Minimum flows and levels
23	(1) Within each section, or the water management
23 24	district as a whole, the department or the governing board
24 25	shall establish the following:
25 26	(a) Minimum flow for all surface watercourses in the
	area. The minimum flow for a given watercourse shall be the
27	limit at which further withdrawals would be significantly
28	harmful to the water resources or ecology of the area.
29 20	(b) Minimum water level. The minimum water level
30	shall be the level of groundwater in an aquifer and the level
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of surface water at which further withdrawals would be significantly harmful to the water resources of the area.

4 The minimum flow and minimum water level shall be calculated 5 by the department and the governing board using the best 6 information available. When appropriate, minimum flows and 7 levels may be calculated to reflect seasonal variations. The 8 department and the governing board shall also consider, and at 9 their discretion may provide for, the protection of 10 nonconsumptive uses in the establishment of minimum flows and 11 levels.

12 (2) By July 1, 1996, the Southwest Florida Water 13 Management District shall amend and submit to the department 14 for review and approval its priority list for the 15 establishment of minimum flows and levels and delineating the 16 order in which the governing board shall establish the minimum 17 flows and levels for surface watercourses, aquifers, and 18 surface water in the counties of Hillsborough, Pasco, and 19 Pinellas. By November 15, 1997, and annually thereafter, each 20 water management district shall submit to the department for 21 review and approval a priority list and schedule for the 22 establishment of minimum flows and levels for surface 23 watercourses, aquifers, and surface waters within the 24 district. The priority list shall also identify those water 25 bodies for which the district will voluntarily undertake 26 independent scientific peer review. By January 1, 1998, and 27 annually thereafter, each water management district shall 28 publish its approved priority list and schedule in the Florida 29 Administrative Weekly. The priority list shall be based upon 30 the importance of the waters to the state or region and the 31 existence of or potential for significant harm to the water

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1 resources or ecology of the state or region, and shall include 2 those waters which are experiencing or may reasonably be 3 expected to experience experiencing adverse impacts and those 4 waters which are identified as possible new water supply 5 sources proposing to withdraw 5 million gallons or more per 6 day in the future. The development of The priority list and 7 schedule shall not be subject to any constitute a point of 8 entry to an administrative proceeding pursuant to chapter 120. 9 Except as provided in subsection (3), the development of a 10 priority list and compliance with the schedule for the 11 establishment of minimum flows and levels pursuant to this 12 subsection shall satisfy the requirements of subsection (1). 13 (3) Minimum flows or levels for priority waters in the 14 Counties of Hillsborough, Pasco, and Pinellas subsection (2) 15 shall be established by October 1, 1997. Where a minimum flow 16 or level for the priority waters within those counties has not 17 been established by the applicable deadline, the secretary of 18 the department shall, if requested by the governing body of 19 any local government within whose jurisdiction the affected 20 waters are located, establish the minimum flow or level flows 21 and levels in accordance with the procedures established by 22 this section. The department's reasonable costs in 23 establishing a minimum flow or level shall, upon request of 24 the secretary, be reimbursed by the applicable district. 25 (4)(a) Upon written request to the department or 26 governing board by a substantially affected person, or by 27 decision of the department or governing board, prior to the 28 establishment of a minimum flow or level and prior to the 29 filing of any petition for administrative hearing related to 30 the minimum flow or level, all scientific or technical data, 31 methodologies, and models, including all scientific and

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2 3 4 5 6	technical assumptions employed in each model, used to
	establish a minimum flow or level shall be subject to
	independent scientific peer review. Independent scientific
	peer review means review by a panel of independent, recognized
	experts in the fields of hydrology, hydrogeology, limnology,
7	biology, and other scientific disciplines, to the extent
<pre></pre>	relevant to the establishment of the minimum flow or level.
	(b) If independent scientific peer review is
	requested, it shall be initiated at an appropriate point
	agreed upon by the department or governing board and the
	person or persons requesting the peer review. If no agreement
	is reached, the department or governing board shall determine
	the appropriate point at which to initiate peer review. The
	members of the peer review panel shall be selected within 60
15 16	days of the point of initiation by agreement of the department
	or governing board and the person or persons requesting the
17 18 19	peer review. If the panel is not selected within the 60-day
	period, the time limitation may be waived upon the agreement
20	of all parties. If no waiver occurs, the department or
20 21	governing board may proceed to select the peer review panel.
21 22	The cost of the peer review shall be borne equally by the
	district and each party requesting the peer review, to the
23 24	extent economically feasible. The panel shall submit a final
24 25	report to the governing board within 120 days after its
25 26	selection unless the deadline is waived by agreement of all
26 27	parties. Initiation of peer review pursuant to this paragraph
27	shall toll any applicable deadline under chapter 120 or other
28	law or district rule regarding permitting, rulemaking, or
29 20	administrative hearings, until 60 days following submittal of
30	the final report. Any such deadlines shall also be tolled for
31	60 days following withdrawal of the request or following
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1	agreement of the parties that peer review will no longer be
2	pursued. The department or the governing board shall give
3	significant weight to the final report of the peer review
4	panel when establishing the minimum flow or level.
5	(c) If the final data, methodologies, and models,
6	including all scientific and technical assumptions employed in
7	each model upon which a minimum flow or level is based, have
8 9	undergone peer review pursuant to this subsection, by request
9 10	or by decision of the department or governing board, no
11	further peer review shall be required with respect to that
12	minimum flow or level.
13	(d) No minimum flow or level adopted by rule or
14	formally noticed for adoption on or before May 2, 1997, shall
15	be subject to the peer review provided for in this subsection.
16	Prior to the establishment of minimum flows or levels for
17	water resources areas identified in subsection (2), and prior
18	to filing any petition for administrative hearing, scientific
19	or technical data and methodologies, if in dispute, shall,
20	upon written request to the governing board by a substantially
21	affected person, be subject to independent scientific peer
22	review. The members of the peer review panel shall be
23	selected by agreement of the parties in interest within 60
24	days after receipt of the request. In the event the panel is
25	not selected within this time, then, upon the agreement of all
26	parties, the time may be waived, or, if no waiver occurs, the
27	governing board may proceed to establish the minimum flows and
28	levels. The cost of the peer review shall be borne equally by
29	the parties selecting the panel, to the extent economically
30	feasible. The panel shall conduct at least one public meeting
31	of the full panel in accordance with s. 286.011(1) and (6)
	prior to the submission of the final report. The panel shall

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1 submit a final report to the governing board within 120 days 2 after selection. Upon request by all members of the panel and 3 agreement of the parties, the time for submittal may be 4 extended for up to 30 additional days. In the event the final 5 report is not submitted within such time, the governing board 6 proceed to establish the minimum flows and levels pursuant mav 7 to this section. Filing of a request shall toll any applicable 8 deadline under chapter 120, or other law or district rule, 9 until 60 days following submittal of the final report. Any 10 such deadlines shall also be tolled for 60 days following the 11 withdrawal of the request, agreement of the parties that peer 12 review will no longer be pursued, or failure to meet any 13 deadline set forth in this subsection. If the selection of 14 the panel is subject to the requirements of chapter 287, then 15 the panel shall submit its final report to the governing board 16 within 120 days after the completion of the process required 17 pursuant to chapter 287. The governing board shall give 18 significant weight to the final report of the panel in 19 establishing the minimum flow or level, as appropriate. The 20 final report may also be entered into the record by any party 21 to the proceeding in which the minimum flow or level is 22 applicable. 23

(5) If a petition for administrative hearing is filed 24 under chapter 120 challenging the establishment of a the 25 minimum flow or level flows or levels, the report of an the 26 independent scientific peer review conducted under subsection 27 (4) is admissible as evidence in the final hearing, and the 28 administrative law judge hearing officer must render the order 29 within 120 days after the filing of the petition. The time 30 limit for rendering the <del>an</del> order shall not be extended except 31 by agreement of all the parties. To the extent that the

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1 parties agree to the findings of the peer review, they may 2 stipulate that those findings be incorporated as findings of 3 fact in the final order. 4 Section 6. Section 373.0421, Florida Statutes, is 5 created to read: 6 373.0421 Establishment and implementation of minimum 7 flows and levels.--8 (1) ESTABLISHMENT.--9 (a) When establishing minimum flows and levels 10 pursuant to s. 373.042, the department or governing board 11 shall consider changes and structural alterations to 12 watersheds, surface waters, and aquifers and the effects such 13 changes or alterations have had, and the constraints such 14 changes or alterations have placed, on the hydrology of an 15 affected watershed, surface water, or aquifer, provided that 16 nothing in this paragraph shall allow significant harm as 17 provided by s. 373.042(1) caused by withdrawals. 18 (b) Exclusions.--19 1. The Legislature recognizes that certain water 20 bodies no longer serve their historical hydrologic functions. 21 The Legislature also recognizes that recovery of these water 22 bodies to historical hydrologic conditions may not be 23 economically or technically feasible, and that such recovery 24 effort could cause adverse environmental or hydrologic 25 impacts. Accordingly, the department or governing board may 26 determine that setting a minimum flow or level for such a 27 water body based on its historical condition is not 28 appropriate. 29 2. The department or the governing board is not 30 required to establish minimum flows or levels pursuant to s. 31 373.042 for surface water bodies less than 25 acres in area, 24

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1 unless the water body or bodies, individually or cumulatively, 2 have significant economic, environmental, or hydrologic value. 3 3. The department or the governing board shall not set 4 minimum flows or levels pursuant to s. 373.042 for surface 5 water bodies constructed prior to the requirement for a 6 permit, or pursuant to an exemption, a permit, or a 7 reclamation plan which regulates the size, depth, or function 8 of the surface water body under the provisions of chapter 373, 9 chapter 378, or chapter 403, unless the constructed surface 10 water body is of significant hydrologic value or is an 11 essential element of the water resources of the area. 12 13 The exclusions of subparagraphs 2 and 3 shall not apply to the 14 Everglades Protection Area, as defined in s. 373.4592(2)(h). 15 (2) If the existing flow or level in a water body is 16 below, or is projected to fall within 20 years below, the 17 applicable minimum flow or level established pursuant to s. 18 373.042, the department or governing board, as part of the 19 regional water supply plan described in s. 373.0361, shall 20 expeditiously implement a recovery or prevention strategy, 21 which includes the development of additional water supplies 22 and other actions, consistent with the authority granted by 23 this chapter, to: 24 (a) Achieve recovery to the established minimum flow 25 or level as soon as practicable; or 26 (b) Prevent the existing flow or level from falling 27 below the established minimum flow or level. 28 29 The recovery or prevention strategy shall include phasing or a 30 timetable which will allow for the provision of sufficient 31 water supplies for all existing and projected 25

1 reasonable-beneficial uses, including development of 2 additional water supplies and implementation of conservation 3 and other efficiency measures concurrent with to the extent 4 practical, and to offset, reductions in permitted withdrawals, 5 consistent with the provisions of this chapter. 6 (3) The provisions of this section are supplemental to 7 any other specific requirements or authority provided by law. 8 Minimum flows and levels shall be reevaluated periodically and 9 revised as needed. 10 Section 7. Subsection (6) is added to section 373.046, 11 Florida Statutes, 1996 Supplement, to read: 12 373.046 Interagency agreements.--13 (6) When the geographic area of a project or local 14 government crosses water management district boundaries, the 15 affected districts may designate a single affected district by 16 interagency agreement to implement in that area, under the 17 rules of the designated district, all or part of the 18 applicable regulatory responsibilities under chapter 373. 19 Interagency agreements entered into under this subsection 20 which apply to the geographic area of a local government must 21 have the concurrence of the affected local government. The 22 application under this subsection, by rule, of any existing 23 district rule that was adopted or formally noticed for 24 adoption on or before May 11, 1995, is not subject to s. 25 70.001. 26 Section 8. Paragraph (a) of subsection (8) of section 27 373.0693, Florida Statutes, is amended to read: 28 373.0693 Basins; basin boards.--29 (8)(a) At 11:59 p.m. on June 30, 1988, the area 30 transferred from the Southwest Florida Water Management 31 District to the St. Johns River Water Management District by 26 CODING: Words stricken are deletions; words underlined are additions.

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1 change of boundaries pursuant to chapter 76-243, Laws of 2 Florida, shall cease to be a subdistrict or basin of the St. 3 Johns River Water Management District known as the Oklawaha 4 River Basin and said Oklawaha River Basin shall cease to 5 exist. However, any recognition of an Oklawaha River Basin or 6 an Oklawaha River Hydrologic Basin for regulatory purposes 7 shall be unaffected. The area formerly known as the Oklawaha 8 River Basin shall continue to be part of the St. Johns River 9 Water Management District. There shall be established by the 10 governing board of the St. Johns River Water Management 11 District the Oklawaha River Basin Advisory Council to receive 12 public input and advise the St. Johns River Water Management 13 District's governing board on water management issues 14 affecting the Oklawaha River Basin. The Oklawaha River Basin 15 Advisory Council shall be appointed by action of the St. Johns 16 River Water Management District's governing board and shall 17 include one representative from each county which is wholly or 18 partly included in the Oklawaha River Basin. The St. Johns 19 River Water Management District's governing board member 20 currently serving pursuant to s. 373.073(2)(c)3. 21 373.073(1)(b)3.c., shall serve as chair of the Oklawaha River 22 Basin Advisory Council. Members of the Oklawaha River Basin 23 Advisory Council shall receive no compensation for their 24 services but are entitled to be reimbursed for per diem and 25 travel expenses as provided in s. 112.061. 26 Section 9. Section 373.073, Florida Statutes, is 27 amended to read: 28 373.073 Governing board.--

(1)(a) The governing board of each water management

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district shall be composed of 9 members who shall reside
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within the district, except that the Southwest Florida Water

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1 Management District shall be composed of 11 members who shall 2 reside within the district. Members of the governing boards 3 shall be appointed by the Governor, subject to confirmation by 4 the Senate at the next regular session of the Legislature, and 5 the refusal or failure of the Senate to confirm an appointment 6 creates a vacancy in the office to which the appointment was 7 made. The term of office for a governing board member is 4 8 years and commences on March 2 of the year in which the 9 appointment is made and terminates on March 1 of the 4th 10 calendar year of the term. Terms of office of governing board 11 members shall be staggered to help maintain consistency and 12 continuity in the exercise of governing board duties and to 13 minimize disruption in district operations. The term of office 14 of members of the board shall be 4 years and shall be 15 construed to commence on March 2 preceding the date of 16 appointment and to terminate March 1 of the year of the end of 17 a term. Members of the governing boards continued under this 18 chapter shall be appointed from the district at large as 19 vacancies occur on the governing boards. Such vacancies shall 20 be filled according to the residency requirements of paragraph 21 <del>(b).</del> 22 (b) Commencing January 1, 1999, the Governor shall 23 appoint the following number of governing board members in 24 each year of the Governor's 4-year term of office: 25 1. In the first year of the Governor's term of office, 26 the Governor shall appoint three members to the governing 27 board of each district. 28 2. In the second year of the Governor's term of 29 office, the Governor shall appoint three members to the 30 governing board of the Southwest Florida Water Management 31

1 District and two members to the governing board of each other 2 district. 3 3. In the third year of the Governor's term of office, 4 the Governor shall appoint three members to the governing 5 board of the Southwest Florida Water Management District and 6 two members to the governing board of each other district. 7 In the fourth year of the Governor's term of 4. 8 office, the Governor shall appoint two members to the 9 governing board of each district. 10 11 For any governing board vacancy that occurs before the date 12 scheduled for the office to be filled under this paragraph, 13 the Governor shall appoint a person meeting residency 14 requirements of subsection (2) for a term that will expire on 15 the date scheduled for the term of that office to terminate 16 under this subsection. In addition to the residency 17 requirements for the governing boards as provided by 18 subsection (2), the Governor shall consider appointing 19 governing board members to represent an equitable 20 cross-section of regional interests and technical expertise. 21 (2)(b) Notwithstanding the provisions of any other 22 general or special law to the contrary, vacancies in the 23 governing boards of the water management districts shall be 24 filled according to the following residency requirements, 25 representing areas designated by the United States Water 26 Resources Council in United States Geological Survey, River 27 Basin and Hydrological Unit Map of Florida--1975, Map Series 28 No. 72: 29 (a)1. Northwest Florida Water Management District: 30 1.a. One member shall reside in the area generally 31 designated as the "Perdido River Basin-Perdido Bay Coastal 29

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Area-Lower Conecuh River-Escambia River Basin" hydrologic units and that portion of the "Escambia Bay Coastal Area" hydrologic unit which lies west of Pensacola Bay and Escambia Bay.

6 <u>2.b.</u> One member shall reside in the area generally designated as the "Blackwater River Basin-Yellow River Basin-Choctawhatchee Bay Coastal Area" hydrologic units and that portion of the "Escambia Bay Coastal Area" hydrologic unit which lies east of Pensacola Bay and Escambia Bay.

10 <u>3.c.</u> One member shall reside in the area generally
11 designated as the "Choctawhatchee River Basin-St. Andrews Bay
12 Coastal Area" hydrologic units.
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<u>4.d.</u> One member shall reside in the area generally designated as the "Lower Chattahoochee-Apalachicola River-Chipola River Basin-Coastal Area between Ochlockonee River Apalachicola Rivers-Apalachicola Bay coastal area and offshore islands" hydrologic units.

19 <u>5.e.</u> One member shall reside in the area generally 19 designated as the "Ochlockonee River Basin-St. Marks and 20 Wakulla Rivers and coastal area between Aucilla and 21 Ochlockonee River Basin" hydrologic units.

(b)<del>2.</del> Suwannee River Water Management District:

 $\frac{1.4}{27}$   $\frac{1.a}{27}$ One member shall reside in the area generally
designated as the "Aucilla River Basin" hydrologic unit.

2.b. One member shall reside in the area generally designated as the "Coastal Area between Suwannee and Aucilla Rivers" hydrologic unit.

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1 3.<del>c.</del> One member shall reside in the area generally 2 designated as the "Withlacoochee River Basin-Alapaha River 3 Basin-Suwannee River Basin above the Withlacoochee River" 4 hydrologic units. 5 4.d. One member shall reside in the area generally 6 designated as the "Suwannee River Basin below the 7 Withlacoochee River excluding the Santa Fe River Basin" 8 hydrologic unit. 9 5.<del>e.</del> One member shall reside in the area generally 10 designated as the "Santa Fe Basin-Waccasassa River and coastal 11 area between Withlacoochee and Suwannee River" hydrologic 12 units. 13 6.f. Four members shall be appointed at large, except 14 that no county shall have more than two members on the 15 governing board. 16 (c)3. St. Johns River Water Management District: 17 1.a. One member shall reside in the area generally 18 designated as the "St. Mary River Basin-Coastal area between 19 St. Marys and St. Johns Rivers" hydrologic units. 20 2.b. One member shall reside in the area generally 21 designated as the "St. Johns River Basin below Oklawaha 22 River-Coastal area between the St. Johns River and Ponce de 23 Leon Inlet" hydrologic units. 24 3.<del>c.</del> One member shall reside in the area generally 25 designated as the "Oklawaha River Basin" hydrologic unit. 26 4.d. One member shall reside in the area generally 27 designated as the "St. Johns River Basin above the Oklawaha 28 River" hydrologic unit. 29 5.<del>e.</del> One member shall reside in the area generally 30 designated as the "Coastal area between Ponce de Leon Inlet 31 31

1 and Sebastian Inlet-Coastal area Sebastian Inlet to St. Lucie 2 River" hydrologic units. 3 6.f. Four members shall be appointed at large, except 4 that no county shall have more than two members on the 5 governing board. 6 (d)4. South Florida Water Management District: 7 1.a. Two members shall reside in Dade County. 8 2.b. One member shall reside in Broward County. 9 3.<del>c.</del> One member shall reside in Palm Beach County. 10 4.d. One member shall reside in Collier County, Lee 11 County, Hendry County, or Charlotte County. 12 5.<del>e.</del> One member shall reside in Glades County, 13 Okeechobee County, Highlands County, Polk County, Orange 14 County, or Osceola County. 15 6.f. Two members, appointed at large, shall reside in 16 an area consisting of St. Lucie, Martin, Palm Beach, Broward, 17 Dade, and Monroe Counties. 18 7.g. One member, appointed at large, shall reside in 19 an area consisting of Collier, Lee, Charlotte, Hendry, Glades, 20 Osceola, Okeechobee, Polk, Highlands, and Orange Counties. 21 8.h. No county shall have more than three members on 22 the governing board. 23 (e) 5. Southwest Florida Water Management District: 24 1.a. Two members shall reside in Hillsborough County. 25 2.b. One member shall reside in the area consisting of 26 Hillsborough and Pinellas Counties. 27 3.<del>c.</del> Two members shall reside in Pinellas County. 28 4.<del>d.</del> One member shall reside in Manatee County. 29 5.<del>e.</del> One member shall reside in Polk County. 30 6.<del>f.</del> One member shall reside in Pasco County. 31

1 7.g. One member shall be appointed at large from Levy, 2 Marion, Citrus, Sumter, Hernando, and Lake Counties. 3 8.h. One member shall be appointed at large from 4 Sarasota, Hardee, DeSoto, Charlotte, and Highlands Counties. 5 9.<del>i.</del> One member shall be appointed at large from Levy, 6 Marion, Citrus, Sumter, Hernando, Lake, Sarasota, Hardee, 7 DeSoto, Charlotte, and Highlands Counties. 8 9 No county described in subparagraph 7., subparagraph 8., or 10 subparagraph 9. sub-subparagraphs g., h., or i. shall have 11 more than one member on the governing board. 12 (2) Members of the governing boards shall be appointed 13 by the Governor, subject to confirmation by the Senate at the 14 next regular session of the Legislature, and the refusal or 15 failure of the Senate to confirm an appointment shall create a 16 vacancy in the office to which the appointment was made. 17 Section 10. Subsection (2), paragraph (a) of 18 subsection (4), and subsection (5) of section 373.079, Florida 19 Statutes, are amended to read: 20 373.079 Members of governing board; oath of office; 21 staff.--22 (2) Immediately after their appointment, and every 2 23 years thereafter, the Governor shall select a member of the 24 governing board as chair of the board. Subsequently, members 25 composing the governing board shall meet at some convenient 26 place and choose one of their number as chair of the board, 27 and some suitable person, who may or may not be a member of 28 the governing board, and who may be required to execute bond 29 for the faithful performance of his or her duties as the 30 governing board may determine, as secretary. Such board shall 31 adopt a seal with a suitable device and shall keep a

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1 well-bound book entitled, in effect, "Record of Governing 2 Board of .... District," in which shall be recorded minutes of 3 all meetings, resolutions, proceedings, certificates, bonds 4 given by all employees, and any and all corporate acts, which 5 book shall at reasonable times be open to the inspection of 6 any citizen of this state or taxpayer in the district or his 7 or her agent or attorney. 8 (4)(a) The governing board of the district is 9 authorized to employ an executive director, ombudsman, and 10 such engineers, other professional persons, and other 11 personnel and assistants as it deems necessary and under such 12 terms and conditions as it may determine and to terminate such 13 employment. The appointment of an executive director by the 14 governing board is subject to approval by the Governor and 15 must be initially confirmed by the Florida Senate. The 16 governing board may delegate all or part of its authority 17 under this paragraph to the executive director. The executive 18 director must be confirmed by the Senate upon employment and 19 must be confirmed or reconfirmed by the Senate during the 20 second regular session of the Legislature following a 21 gubernatorial election. 22 (5) The governing board may employ a legal staff for 23 the purposes of: 24 (a) Providing legal counsel to the governing board on 25 matters relating to the exercise of its powers and duties and 26 to the executive director and district staff on matters 27 relating to the day-to-day operations of the district; 28 (b) Representing it in all proceedings of an 29 administrative or judicial nature; and 30 (c) Otherwise assisting in the administration of the 31 provisions of this chapter.

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1 2 Attorneys employed by the district must represent the legal 3 interest or position of the governing board. 4 Section 11. Section 373.0831, Florida Statutes, is 5 created to read: 6 373.0831 Water resource development; water supply 7 development. --8 (1) The Legislature finds that: 9 (a) The proper role of the water management districts 10 in water supply is primarily planning and water resource 11 development, but this does not preclude them from providing 12 assistance with water supply development. 13 The proper role of local government, regional (b) 14 water supply authorities, and government-owned and privately 15 owned water utilities in water supply is primarily water 16 supply development, but this does not preclude them from 17 providing assistance with water resource development. 18 Water resource development and water supply (C) 19 development must receive priority attention, where needed, to 20 increase the availability of sufficient water for all existing 21 and future reasonable-beneficial uses and natural systems. 22 (2) It is the intent of the Legislature that: 23 (a) Sufficient water be available for all existing and 24 future reasonable-beneficial uses and the natural systems, and 25 that the adverse effects of competition for water supplies be 26 avoided. 27 (b) Water management districts take the lead in 28 identifying and implementing water resource development 29 projects, and be responsible for securing necessary funding 30 for regionally significant water resource development 31 projects.

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2	(c) Local governments, regional water supply
3	authorities, and government-owned and privately owned water
4	utilities take the lead in securing funds for and implementing
5	water supply development projects. Generally, direct
6	beneficiaries of water supply development projects should pay
7	the costs of the projects from which they benefit, and water
8	supply development projects should continue to be paid for
9	through local funding sources. A water resource development
10	project or water supply development project may not be
11	capitalized from donor county millage revenues when the land
12	for the project was purchased through the Conservation and
13	Recreational Lands Trust Fund and it is anticipated that the
14	project is designed primarily for intercounty transport of
14	ground or surface water.
16	(d) Water supply development be conducted in
10	coordination with water management district regional water
18	supply planning and water resource development.
10 19	(3) The water management districts shall fund and
20	implement water resource development as defined in s. 373.019.
	Each governing board shall include in its annual budget the
21 22	amount needed for the fiscal year to implement water resource
22	development projects, as prioritized in its regional water
23	supply plans.
24	(4)(a) Water supply development projects which are
25	consistent with the relevant regional water supply plans and
26	which meet one or more of the following criteria shall receive
27	priority consideration for state or water management district
28	funding assistance:
29	1. The project supports establishment of a dependable,
30	sustainable supply of water which is not otherwise financially
31	feasible;

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1	2. The project provides substantial environmental
2	benefits by preventing or limiting adverse water resource
3	impacts, but require funding assistance to be economically
4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	competitive with other options; or
	3. The project significantly implements reuse,
	storage, recharge, or conservation of water in a manner that
	contributes to the sustainability of regional water sources.
	(b) Water supply development projects which meet the
	criteria in paragraph (a) and also bring about replacement of
	existing sources in order to help implement a minimum flow or
	level shall be given first consideration for state or water
	management district funding assistance.
	Section 12. Subsection (2) of section 373.223, Florida
	Statutes, is amended to read:
	373.223 Conditions for a permit
	(2) The governing board or the department may
	authorize the holder of a use permit to transport and use
	ground or surface water beyond overlying land, across county
19 20	boundaries, or outside the watershed from which it is taken if
	the governing board or department determines that such
21 22	transport and use is consistent with the public interest, and
	no local government shall adopt or enforce any law, ordinance,
23 24	rule, regulation, or order to the contrary. Except for the
24 25	Central and Southern Florida Flood Control Project, when
⊿5 26	evaluating whether such a potential transport of ground or
20 27	surface water is consistent with the public interest, the
27 28	governing board or department may give significant weight to:
∡₀ 29	(a) The proximity of the proposed source of water to
	the area in which it is to be used or applied.
30 31	(b) Other environmentally, economically, and
Σ⊥	technically feasible alternatives to the source being
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1 proposed, including, but not limited to, desalination, reuse, 2 stormwater, and aquifer storage and recovery. 3 (c) Cumulative impacts due to groundwater withdrawal. 4 (d) Affected local governments. 5 6 The governing board may also consider whether or not a 7 regional water supply authority supplies water in the area. A 8 permit decision by the governing board based on these 9 considerations shall not affect any perfected legal challenge 10 under chapter 120, an administrative challenge under chapter 11 120, or a judicial challenge, filed prior to the effective 12 date of this act. 13 Section 13. Section 373.236, Florida Statutes, is 14 amended to read: 15 373.236 Duration of permits.--16 (1) Permits shall may be granted for a any period of 17 time not exceeding 20 years, if requested for that period of 18 time, if there is sufficient data to provide reasonable 19 assurance that the conditions for permit issuance will be met 20 for the duration of the permit; otherwise permits may be 21 issued for shorter durations which reflect the period for 22 which such reasonable assurances can be provided. The 23 governing board or the department may base the duration of 24 permits on a reasonable system of classification according to 25 source of supply or type of use, or both. 26 (2) The governing board or the department may 27 authorize a permit of duration of up to 50 years in the case 28 of a municipality or other governmental body or of a public 29 works or public service corporation where such a period is 30 required to provide for the retirement of bonds for the 31 construction of waterworks and waste disposal facilities.

1	(3) Where necessary to maintain reasonable assurance
2	that the conditions for issuance of a 20-year permit can
3	continue to be met, the governing board or department, in
4	addition to any conditions required pursuant to s. 373.219,
5	may require a compliance report by the permittee every 5 years
6	during the term of a permit. This report shall contain
7	sufficient data to maintain reasonable assurance that the
8	initial conditions for permit issuance are met. Following
9 10	review of this report, the governing board or the department
	may modify the permit to ensure that the use meets the
11	conditions for issuance. Permit modifications pursuant to
12	this subsection shall not be subject to competing
13 14	applications, provided there is no increase in the permitted
14 15	allocation or permit duration, and no change in source, except
16	for changes in source requested by the district. This
17	subsection shall not be construed to limit the existing
18	authority of the department or the governing board to modify
19	or revoke a consumptive use permit.
20	Section 14. <u>By January 1, 1998, the Department of</u>
21	Environmental Protection, in coordination with the appropriate
22	water management districts and the Department of Health, shall
23	transmit to the Speaker of the House of Representatives, the
24	President of the Senate, and the Governor a proposal for
25	reevaluating areas of the state which were previously
26	delineated by the Department of Environmental Protection
27	pursuant to s. 376.309(1)(e), Florida Statutes, as having
28	contaminated water supplies, including contamination from
29	ethylene dibromide, in order to ascertain whether or not the
30	contamination has been reduced to levels which do not pose a
31	threat to human health and to determine if the delineated
I	areas should be redrawn or removed. The proposal shall

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1	reflect a systematic approach to the reevaluation, with an
2	emphasis on determining the current state of contamination,
3	potential remedies, the adequacy of existing remedies such as
4	requirements for grouting of well-casing, and relief to
5	affected citizens. The proposal shall also include estimates
6 7	of cost and recommendations as to available funding sources
8	for the reevaluation. Any deletion from, addition to, or
o 9	redrawing of the delineation areas shall be based on the
9 10	scientific evidence of the reevaluation conducted under this
11	subparagraph.
12	Section 15. Section 373.507, Florida Statutes, ia
13	amended to read:
14	373.507 Districts and basins; postaudits, budgets,
15	basins, and taxing authorities; budget and expense reports;
16	audits
17	(1) Each <del>district and</del> basin referred to in this
18	chapter <u>must</u> <del>shall</del> furnish a detailed copy of its budget and
19	past year's expenditures to the Governor, the Legislature, and
20	the governing body of each county in which the <del>district or</del>
21	basin has jurisdiction or derives any funds for the operations
22	of the <del>district or</del> basin.
23	(2) Each district and basin referred to in this
24	chapter must, basin, and taxing authority shall make provision
25	for an annual postaudit of its financial accounts. <u>The</u>
26	postaudit must These postaudits shall be made in accordance
27	with the rules of the Auditor General adopted under
28	promulgated pursuant to ss. 166.241 and 11.47.
29	(3)(a) Each district referred to in this chapter must
30	furnish copies of the following documents to the Governor, the
31	President of the Senate, the Speaker of the House of
21	Representatives, the chairs of all legislative committees and
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1 subcommittees with substantive or fiscal jurisdiction over 2 districts, as determined by the President or Speaker as 3 applicable, the secretary of the department, and the governing 4 body of each county in which the district has jurisdiction or 5 derives any funds for the operations of the district: 6 1. The tentative budget. 7 2. The adopted budget. 8 3. The past year's expenditures. 9 The postaudit described in subsection (2). 4. 10 (b) The documents must be furnished by the earlier of 11 10 days following completion of each document or as otherwise 12 provided by law. 13 (c) If any entity in paragraph (a) provides written 14 comments to the district regarding any document furnished, the 15 district must respond to the comments in writing and furnish 16 copies of the comments and written responses to the other 17 entities. 18 Section 16. Subsections (1) and (3), and paragraphs 19 (a) and (c) of subsection (5), of section 373.536, Florida 20 Statutes, 1996 Supplement, are amended to read: 21 373.536 District budget and hearing thereon .--22 (1) The fiscal year of districts created under the 23 provisions of this chapter shall extend from October 1 of one 24 year through September 30 of the following year. The budget 25 officer of the district shall, on or before July 15 of each 26 year, submit for consideration by the governing board of the 27 district a tentative budget for the district covering its 28 proposed operation and requirements for the ensuing fiscal 29 year. Unless alternative notice requirements are otherwise 30 provided by law, notice of all budget hearings conducted by 31 the governing board or district staff must be published in a 41

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1 newspaper of general circulation in each county in which the 2 district lies not less than 5 days nor more than 15 days 3 before the hearing. Budget workshops conducted for the public 4 and not governed by s. 200.065 must be advertised in a 5 newspaper of general circulation in the community or area in 6 which the workshop will occur not less than 5 days nor more 7 than 15 days before the workshop. The tentative budget shall 8 be adopted in accordance with the provisions of s. 200.065; 9 however, if the mailing of the notice of proposed property 10 taxes is delayed beyond September 3 in any county in which the 11 district lies, the district shall advertise its intention to 12 adopt a tentative budget and millage rate, pursuant to s. 13 200.065(3)(g), in a newspaper of general paid circulation in 14 that county. The budget shall set forth, classified by object 15 and purpose, and by fund if so designated, the proposed 16 expenditures of the district for bonds or other debt, for 17 construction, for acquisition of land, for operation and 18 maintenance of the district works, for the conduct of the 19 affairs of the district generally, and for other purposes, to 20 which may be added an amount to be held as a reserve. District 21 administrative and operating expenses must be identified in 22 the budget and allocated among district programs. 23 (3) As provided in s. 200.065(2)(d), the board shall 24 publish one or more notices of its intention to finally adopt 25 a budget for the district for the ensuing fiscal year. The 26 notice shall appear adjacent to an advertisement which shall 27 set forth the tentative budget in full. The notice and 28 advertisement shall be published in one or more newspapers 29 having a combined general circulation in the counties having 30 land in the district. Districts may include explanatory 31 phrases and examples in budget advertisements published under

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1 s. 200.065 to clarify or illustrate the effect that the 2 district budget may have on ad valorem taxes. 3 (5)(a) The Executive Office of the Governor is 4 authorized to approve or disapprove, in whole or in part, the 5 budget of each water management district and shall analyze 6 each budget as to the adequacy of fiscal resources available 7 to the district and the adequacy of district expenditures 8 related to water supply, including water resource development 9 projects identified in the district's regional water supply 10 plans; water quality; flood protection and floodplain 11 management; and natural systems. This analysis shall be based 12 on the particular needs within each water management district 13 in those four areas of responsibility. 14 (c) Each water management district shall, by August 1 15 5 of each year, submit for review a tentative budget to the 16 Governor, the President of the Senate, the Speaker of the 17 House of Representatives, the chairs of all legislative 18 committees and subcommittees with substantive or fiscal 19 jurisdiction over water management districts, the secretary of 20 the department, and the governing body of each county in which 21 the district has jurisdiction or derives any funds for the 22 operations of the district. The tentative budget, which must 23 include to the Department of Environmental Protection, the 24 Executive Office of the Governor, and the chairs of the 25 appropriations committees of the Legislature for review a 26 tentative budget that includes, but is not limited to, the 27 following information for the preceding fiscal year and the 28 current fiscal year, and the proposed amounts for the upcoming 29 fiscal year, in a standard format prescribed by the Executive 30 Office of the Governor department which is generally 31 consistent with the format prescribed by legislative budget

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1 instructions for state agencies and the format requirements of 2 s. 216.031: 3 1. The millage rates and the percentage increase above 4 the rolled-back rate, together with a summary of the reasons 5 the increase is required, and the percentage increase in 6 taxable value resulting from new construction; 7 2. For each program area, the salary and benefits, 8 expenses, operating capital outlay, number of authorized 9 positions, and other personal services; 10 3. The total amount in the district budget for each 11 area of responsibility listed in paragraph (a) and for water 12 resource development projects identified in the district's 13 regional water supply plans. 14 4.3. A description of each new, expanded, reduced, or 15 eliminated program; 16 5.4. A 5-year capital improvements plan; and 17 6. A proposed five-year water resource development 18 work program, that describes the district's implementation 19 strategy for the water resource development component of each 20 approved regional water supply plan developed or revised 21 pursuant to s. 373.0361. The work program shall address all 22 the elements of the water resource development component in 23 the district's approved regional water supply plans. The 24 Office of the Governor, with the assistance of the department, 25 shall review the proposed work program. The review shall 26 include a written evaluation of its consistency with and 27 furtherance of the district's approved regional water supply 28 plans, and adequacy of proposed expenditures. As part of the 29 review, the Executive Office of the Governor and the 30 department shall afford to all interested parties the 31 opportunity to provide written comments on each district's

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1 proposed work program. At least seven days prior to the 2 adoption of its final budget, the governing board shall state 3 in writing to the Executive Office of the Governor which 4 changes recommended in the evaluation it will incorporate into 5 its work program, or specify the reasons for not incorporating 6 the changes. The Office of the Governor shall include the 7 district's responses in the written evaluation and shall 8 submit a copy of the evaluation to the Legislature; and 9

7.5. The funding sources, including, but not limited to, ad valorem taxes, Surface Water Improvement and Management Program funds, other state funds, federal funds, and user fees and permit fees for each program area.

(d) The department shall, by September 5 of the year 14 in which the budget is submitted, after taking into account 15 continuing and proposed program needs, provide its review and 16 comments to the governing board and the Governor. By 17 September 5 of the year in which the budget is submitted, the 18 Executive Office of the Governor and the House and Senate 19 appropriations chairs may transmit to each district comments 20 and objections to the proposed budgets. Each district 21 governing board shall include a response to such comments and 22 objections in the record of the governing board meeting where 23 final adoption of the budget takes place, and the record of 24 this meeting shall be transmitted to the Executive Office of 25 the Governor, the department, and the chairs of the House and 26 Senate appropriations committees.

(e) The <u>Executive Office of the Governor</u> department shall annually, on or before December 15, file with the Governor and the Legislature a report that summarizes the expenditures of the water management districts by program area and identifies the districts that are not in compliance with

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1 the reporting requirements of this section. State funds shall 2 be withheld from a water management district that fails to 3 comply with these reporting requirements. 4 Section 17. Subsection (1) and paragraph (a) of 5 subsection (4) of section 373.59, Florida Statutes, 1996 6 Supplement, are amended to read: 7 373.59 Water Management Lands Trust Fund.--8 (1) There is established within the Department of 9 Environmental Protection the Water Management Lands Trust Fund 10 to be used as a nonlapsing fund for the purposes of this 11 section. The moneys in this fund are hereby continually 12 appropriated for the purposes of land acquisition, management, 13 maintenance, capital improvements, payments in lieu of taxes, 14 and administration of the fund in accordance with the 15 provisions of this section. In addition, for fiscal year 16 1995-1996, moneys in the fund that are not revenues from the 17 sale of any bonds and that are not required for debt service 18 for any bond issue may be used to fund activities authorized 19 under the Surface Water Improvement and Management Act, 20 pursuant to ss. 373.451-373.4595, and for the control of 21 aquatic weeds pursuant to part II of chapter 369. Up to 25 22 percent of the moneys in the fund may be allocated annually to 23 the districts for management, maintenance, and capital 24 improvements pursuant to subsection(8)(7). 25 (4)(a) Moneys from the Water Management Lands Trust 26

Fund shall be used for acquiring the fee or other interest in lands necessary for water management, water supply, and the conservation and protection of water resources, except that such moneys shall not be used for the acquisition of rights-of-way for canals or pipelines. Such moneys shall also be used for management, maintenance, and capital improvements.

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1 Interests in real property acquired by the districts under 2 this section may be used for permittable water resource 3 development and water supply development purposes under the 4 following conditions: the minimum flows and levels of priority 5 water bodies on such lands have been established; the project 6 complies with all conditions for issuance of a permit under 7 part II of chapter 373; and the project is compatible with the 8 purposes for which the land was acquired. Lands acquired with 9 moneys from the fund shall be managed and maintained in an 10 environmentally acceptable manner and, to the extent 11 practicable, in such a way as to restore and protect their 12 natural state and condition. 13 Section 18. Paragraph (b) of subsection (4) of section 14 186.007, Florida Statutes, is amended to read: 15 186.007 State comprehensive plan; preparation; 16 revision.--17 (4) 18 The purpose of the growth management portion of (b) 19 the state comprehensive plan is to establish clear, concise, 20 and direct goals, objectives, and policies related to land 21 development, water resources, transportation, and related 22 topics. In doing so, the plan should, where possible, draw 23 upon the work that agencies have invested in the state land 24 development plan, the Florida Transportation Plan, the Florida 25 water state water use plan, and similar planning documents. 26 Section 19. Paragraph (n) of subsection (2) of section 27 186.009, Florida Statutes, is amended to read: 28 186.009 Growth management portion of the state 29 comprehensive plan .--30 (2) The growth management portion of the state 31 comprehensive plan shall: 47

1 (n) Set forth recommendations on how to integrate the 2 Florida water state water use plan required by s. 373.036, the 3 state land development plan required by s. 380.031(17), and 4 transportation plans required by chapter 339. 5 6 The growth management portion of the state comprehensive plan 7 shall not include a land use map. 8 Section 20. Subsections (1) and (7) of section 9 373.103, Florida Statutes, are amended to read: 10 373.103 Powers which may be vested in the governing 11 board at the department's discretion. -- In addition to the 12 other powers and duties allowed it by law, the governing board 13 of a water management district may be specifically authorized 14 by the department to: 15 (1) Administer and enforce all provisions of this 16 chapter, including the permit systems established in parts II, 17 III, and IV of this chapter, consistent with the state water 18 resource implementation rule policy. 19 (7) Prepare, in cooperation with the department, that 20 part of the Florida water state water use plan applicable to 21 the district. 22 Section 21. Subsection (2) of section 373.114, Florida 23 Statutes, is amended to read: 24 373.114 Land and Water Adjudicatory Commission; review 25 of district rules and orders; department review of district 26 rules.--27 The department shall have the exclusive authority (2) 28 to review rules of the water management districts, other than 29 rules relating to internal management of the districts, to 30 ensure consistency with the state water resource 31 implementation rule <del>policy</del> as set forth in the rules of the 48

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department. Within 30 days after adoption or revision of any water management district rule, the department shall initiate a review of such rule pursuant to this section.

(a) Within 30 days after adoption of a rule, any affected person may request that a hearing be held before the secretary of the department, at which hearing evidence and argument may be presented relating to the consistency of the rule with <u>the</u> state water <u>resource implementation rule</u> policy, by filing a request for hearing with the department and serving a copy on the water management district.

(b) If the department determines that the rule is inconsistent with the state water resource implementation rule O>policy, it may order the water management district to initiate rulemaking proceedings to amend or repeal the rule.

(c) An order of the department requiring amendment or repeal of a rule may be appealed to the Land and Water Adjudicatory Commission by the water management district or any other party to the proceeding before the secretary.

Section 22. Subsection (3) of section 373.418, Florida Statutes, is amended to read:

373.418 Rulemaking; preservation of existing authority.--

(3) The department or governing boards may adopt such rules as are necessary to implement the provisions of this part. Such rules shall be consistent with <u>the</u> state water <u>resource implementation rule</u> policy and shall not allow harm to water resources or be contrary to the policy set forth in s. 373.016.

Section 23. Subsection (2) of section 373.456, Florida 30 Statutes, is amended to read:

1 373.456 Approval of surface water improvement and 2 management plans .--3 The department shall have the exclusive authority (2) 4 to review the plan to ensure consistency with the state water 5 resource implementation rule policy and the State 6 Comprehensive Plan. 7 Section 24. Subsection (14) of section 403.031, 8 Florida Statutes, 1996 Supplement, is amended to read: 9 403.031 Definitions.--In construing this chapter, or 10 rules and regulations adopted pursuant hereto, the following 11 words, phrases, or terms, unless the context otherwise 12 indicates, have the following meanings: 13 (14) "State water resource implementation rule policy" 14 means the rule authorized by s. 373.036, which sets 15 comprehensive statewide policy as adopted by the department 16 pursuant to ss. 373.026 and 403.061, setting forth goals, 17 objectives, and guidance for the development and review of 18 programs, rules, and plans relating to water resources, based 19 on statutory policies and directives. The waters of the state 20 are among its most basic resources. Such waters should be 21 managed to conserve and protect water resources and to realize 22 the full beneficial use of these resources. 23 Section 25. Subsection (1) and paragraph (a) of 24 subsection (3) of section 403.0891, Florida Statutes, are 25 amended to read: 26 403.0891 State, regional, and local stormwater 27 management plans and programs. -- The department, the water 28 management districts, and local governments shall have the 29 responsibility for the development of mutually compatible 30 stormwater management programs. 31 50

1	(1) The department shall include goals in the <del>state</del>
2	water resource implementation rule <del>policy</del> for the proper
3	management of stormwater.
4	(3)(a) Each local government required by chapter 163
5	to submit a comprehensive plan, whose plan is submitted after
6	July 1, 1992, and the others when updated after July 1, 1992,
7	in the development of its stormwater management program
8	described by elements within its comprehensive plan shall
9	consider the <del>state</del> water resource implementation rule <del>policy</del> ,
10	district stormwater management goals, plans approved pursuant
11	to the Surface Water Improvement and Management Act, ss.
12	373.451-373.4595, and technical assistance information
13	provided by the water management districts pursuant to s.
14	373.0391.
15	Section 26. Subsection (10) of section 373.026,
16	section 373.039, and subsection (33) of section 403.061,
17 18	Florida Statutes, are repealed.
10 19	Section 27. Effective January 1, 1999, section
20	373.0735, Florida Statutes, is repealed.
20	Section 28. Notwithstanding the provisions of sections
22	10 and 11 of this act, the establishment and implementation of
23	minimum flows and levels for priority waters in Pasco County
24	and Hillsborough County listed pursuant to chapter 96-339,
25	Laws of Florida, and peer review of the scientific or
26	technical data and methodologies utilized in establishing said
27	minimum flows and levels shall be governed by the provisions
28	of chapter 96-339, Laws of Florida. The establishment and
29	implementation of minimum flows for the Hillsborough River and
30	the Palm River/Tampa By-Pass Canal shall be governed by the
31	provisions of this act.
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1	Section 29. Subsection (1) of section 373.1963,
2	Florida Statutes, 1996 Supplement, is amended to read:
3	373.1963 Assistance to West Coast Regional Water
4	Supply Authority
5	(Substantial rewording of subsection (1). See
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7	s. 373.1963, F.S., 1996 Supp., for present text.)
8	(1) It is the intent of the Legislature to encourage
9	and facilitate the implementation of the changes in governance
10	recommended by the West Coast Regional Water Supply Authority
11	in its report to the Legislature dated February 1, 1997. The
12	Authority shall submit a supplemental report to the Speaker of
13	the House of Representatives and the President of the Senate
14	on the status of implementing its prior recommendations for
15	changes in governance by January 5, 1998. The Authority is
16	authorized to reconstitute its governance under a voluntary
17	interlocal agreement with a term of not less than 20 years.
18	Section 30. Except as otherwise provided herein, this
19	act shall take effect October 1, 1997.
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