Florida Senate - 1998

CS for CS for CS for SB 92

By the Committees on Transportation; Governmental Reform and Oversight; Judiciary; and Senators Grant, Casas, Bronson and Kirkpatrick

	306-2203-98
1	A bill to be entitled
2	An act relating to public works; amending s.
3	73.0511, F.S.; providing for dispute resolution
4	before the initiation of an eminent domain
5	proceeding; providing for prelitigation notice
6	by the condemning authority to fee owners and
7	business owners; providing requirements with
8	respect to written offers; providing for
9	requests for business information; providing
10	for exchange of appraisals and other documents;
11	providing for letters of initial concern;
12	providing for conferences between the parties;
13	providing for disclosure of business records;
14	providing for offers of business damages and
15	counteroffers; providing for negotiations,
16	mediation, and settlement; requiring the use of
17	certified mail for delivery of certain
18	documents; providing for notice in certain
19	inverse condemnation proceedings; allowing
20	modification of certain provisions by mutual
21	agreement; amending s. 73.071, F.S.; revising
22	provisions with respect to compensation that
23	may be awarded by determination of a jury;
24	revising circumstances under which compensation
25	may be paid for damage to a business; allowing
26	evidence of ability to mitigate damages;
27	amending s. 73.092, F.S.; revising attorney's
28	fees; amending s. 337.25, F.S., relating to the
29	acquisition, lease, and disposal of real and
30	personal property; conforming cross-references
31	to changes made by the act; providing a
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Florida Senate - 1998CS for CS for CS for SB 92306-2203-98

1	statement of important state interest;
2	repealing s. 337.27(2), s. 348.0008(2), s.
3	348.759(2), s. 348.957(2), s. 337.271, F.S.,
4	relating to the power of certain condemning
5	authorities to acquire whole parcels of
6	property; requiring that the Department of
7	Transportation report to the Governor and the
8	Legislature on the cost and effectiveness of
9	certain provisions of the act; creating a
10	working group to study the feasibility of
11	establishing certain business assistance
12	programs; providing for membership of the
13	working group; requiring a report to the
14	Governor and the Legislature; amending ss.
15	215.20, 215.22, F.S.; exempting certain
16	proceeds of the county fuel tax and the Local
17	Option Fuel Tax Trust Fund from the service
18	charge paid into the General Revenue Fund;
19	providing a schedule for implementing the
20	exemption; amending s. 253.82, F.S.; providing
21	for all transportation easements acquired under
22	the Murphy Act to be conveyed to the Department
23	of Transportation or the governmental entity
24	currently having title to the adjacent roadway;
25	requiring the establishment of a procedure for
26	review of deeds containing transportation
27	reservations acquired under the Murphy Act;
28	setting requirements for the review process;
29	providing for compensation of certain property
30	owners when the reservation denies current
31	economic use of the property; providing for
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1	mediation or arbitration; amending ss. 712.04,
2	712.05, F.S.; providing for the release of
3	certain easements held by governmental
4	entities; providing for preservation of certain
5	road easement reservations pursuant to a road
6	project scheduled to begin within a specified
7	period; amending s. 479.15, F.S.; providing for
8	relocation of lawful nonconforming signs;
9	amending s. 337.19, F.S.; authorizing suits to
10	be brought against the department for the
11	breach of an expressed provision or an implied
12	covenant; providing that liability may not be
13	based on an oral modification of the written
14	contract; providing effective dates.
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16	Be It Enacted by the Legislature of the State of Florida:
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18	Section 1. Effective January 1, 1999, section 73.0511,
19	Florida Statutes, is amended to read:
20	73.0511 Dispute resolution Prelitigation notice
21	(1) NOTICE TO FEE OWNERS AND OFFER OF FULL
22	COMPENSATION
23	(a) Before an eminent domain action is initiated under
24	this chapter or chapter 74 Prior to instituting litigation,
25	the condemning authority shall notify the fee owners <u>appearing</u>
26	of record on the date the offer is made of their statutory
27	rights under s. 73.091 and shall make a written offer of full
28	compensation as to those elements provided in s. 73.071(3)(a)
29	and (b), naming the fee owners to whom the offer is made. The
30	notice and written offer must be sent to the fee owners' last
31	known address listed on the county ad valorem tax roll. Notice
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1 to one fee owner constitutes notice to all fee owners on multiple-ownership property. This paragraph does not shift the 2 3 burden of proof of the condemning authority or the fee owners at a valuation trial under this chapter or chapter 74, as 4 5 otherwise provided by law. The governmental condemning б authority is not required to give notice to a person who 7 acquires title to the property subsequent to the notice 8 required by this section. 9 (b) The condemning authority may include with the 10 notice and written offer a request for information from the 11 fee owners, which must be limited to identification of any tenants or onsite operators of businesses existing as of the 12 date the offer is made. If such a request for information is 13 made by the condemning authority, the fee owners shall respond 14 in writing within 30 days and shall list the name, address, 15 and contact person of each tenant or onsite operator of a 16 17 business if such information is known to the fee owners. Information provided under this subsection shall assist the 18 19 condemning authority in notification procedures required by this chapter or chapter 74, but the providing of such 20 21 information does not waive any requirement that the condemning authority comply with such notification procedures. 22 23 (2) EXCHANGE OF APPRAISALS, RIGHT-OF-WAY MAPS, AND 24 CONSTRUCTION PLANS WITH FEE OWNERS; INITIAL-CONCERN LETTER; INITIAL-CONCERN CONFERENCE .--25 26 (a) After the notice and written offer provided in 27 paragraph (1)(a) is made, the fee owner may request of a governmental condemning authority a copy of the most current 28 29 appraisal, right-of-way maps, and construction plans 30 pertaining to the property upon which the written offer is based. The governmental condemning authority shall provide the 31

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1 appraisal, maps, and plans within 15 days after receipt of the fee owners' request and, at that time, may make a written 2 3 request for an initial-concern letter from the fee owners, citing the specific language of paragraph (c). In the 4 5 alternative, after the notice and written offer provided in б paragraph (1)(a) is made, a governmental condemning authority 7 may, of its own accord, provide the appraisal, maps, and plans 8 to the fee owners and, at that time, make a written request for an initial-concern letter from the fee owners, citing the 9 10 specific language of paragraph (c). Notwithstanding this 11 paragraph, with respect to lands acquired under s. 259.041, the condemning authority is not required to give the fee 12 owners the current appraisal before execution of an option 13 14 contract to purchase the property. Within 30 days after receipt of the governmental 15 (b) condemning authority's appraisal, the fee owners shall provide 16 17 to the governmental condemning authority a copy of the most current appraisal of the property, if any, prepared during the 18 19 prior 3 years, which is within the possession or control of 20 the owner. 21 (c) Within 30 days after receipt of a copy of the governmental condemning authority's most recent appraisal, 22 right-of-way maps, and construction plans, the fee owners 23 24 shall provide to the governmental condemning authority, if 25 requested, a letter that sets forth the fee owners' initial concerns, if any, regarding the impacts known at that time, if 26 27 any, of the proposed condemnation on any portion of the fee owners' remaining property based on a preliminary review of 28 29 the maps and plans. The letter must set forth such issues so 30 as to reasonably inform the condemning authority of the concerns of the fee owners. The letter shall be without 31 5

1 prejudice to the fee owners in negotiations or in the event a lawsuit is filed. The letter may not be introduced into 2 3 evidence by the condemning authority or the fee owners in any proceeding under this chapter or chapter 74, with the 4 5 exception of proceedings under ss. 73.091 and 73.092. б (d) After the notice and written offer provided in 7 paragraph (1)(a) is made and after the exchange of appraisals, 8 right-of-way maps, and construction plans provided in paragraphs (a) and (b) has occurred, either the fee owners or 9 10 the governmental condemning authority may make a written 11 request of the other for a conference to discuss the initial concerns of the fee owners. If such request is made by the 12 condemning authority, the condemning authority shall include 13 in the written request notification to the fee owners of their 14 statutory rights under s. 73.091. The fee owners and the 15 governmental condemning authority shall make representatives 16 17 available for such conference within 60 days following the written request. Evidence of any written or oral statements 18 19 made at the conference, other than a written settlement agreement as provided under paragraph (7)(d), may not be 20 introduced into evidence by the condemning authority or the 21 fee owners in any proceeding under this chapter or chapter 74, 22 with the exception of proceedings under ss. 73.091 and 73.092. 23 24 (e) This subsection expires December 31, 2002. (3) NOTICE TO BUSINESS OWNERS.--Before an eminent 25 26 domain action is initiated under this chapter or chapter 74, 27 where the action is by the Department of Transportation or a county, municipality, board, district, or other public body 28 29 for the condemnation of a right-of-way, the governmental 30 condemning authority shall notify the business owners located 31 on the property upon which the written offer provided in 6

1 paragraph (1)(a) is based of their statutory rights under s. 73.091. Notice to one business owner of a multiple-ownership 2 3 business constitutes notice to all business owners of the multiple-ownership business. This subsection does not shift 4 5 the burden of proof of the condemning authority or business б owners at a valuation trial under this chapter or chapter 74, 7 as otherwise provided by law. The governmental condemning 8 authority is not required to give notice to a business owner who acquires title to the property subsequent to the notice 9 10 required by this section. 11 (4) EXCHANGE OF APPRAISALS, RIGHT-OF-WAY MAPS, AND CONSTRUCTION PLANS WITH BUSINESS OWNERS; INITIAL-CONCERN 12 LETTER; INITIAL-CONCERN CONFERENCE. --13 (a) After the notice provided in subsection (3) is 14 made, the business owners may request of a governmental 15 condemning authority a copy of the most current appraisal, 16 17 right-of-way maps, and construction plans pertaining to the property upon which the written offer provided in paragraph 18 19 (1)(a) is based. The governmental condemning authority shall provide the appraisal, maps, and plans within 15 days after 20 receipt of the business owners' request and, at that time, may 21 make a written request for an initial-concern letter from the 22 business owners, citing the specific language of paragraph 23 24 (b). In the alternative, after the notice provided in 25 subsection (3) is made, a governmental condemning authority may, of its own accord, provide the appraisal, maps, and plans 26 27 to the business owners and, at that time, make a written 28 request for an initial-concern letter from the business 29 owners, citing the specific language of paragraph (b). 30 (b) Within 30 days after receipt of the governmental 31 condemning authority's right-of-way maps, construction plans,

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and request for an initial-concern letter, the business owners 1 shall provide to the governmental condemning authority, if 2 3 requested, a letter that sets forth the business owners' initial concerns, if any, regarding the impacts known at that 4 time, if any, of the proposed condemnation on the business, 5 б based on a preliminary review of the maps and plans. The 7 letter must set forth such issues so as to reasonably inform 8 the condemning authority of the concerns of the business owners. The letter is without prejudice to the business owners 9 in negotiations or in the event a lawsuit is filed. The letter 10 11 may not be introduced into evidence by the condemning authority or the business owners in any proceeding under this 12 chapter or chapter 74, with the exception of proceedings under 13 14 ss. 73.091 and 73.092. (c) After the notice and written offer provided in 15 subsection (3) is made and after the exchange of appraisals, 16 17 right-of-way maps, and construction plans provided in paragraph (a) has occurred, either the business owners or the 18 19 governmental condemning authority may make a written request of the other for a conference to discuss the initial concerns 20 of the business owners. If such request is made by the 21 condemning authority, the condemning authority shall include 22 in the written request notification to the business owners of 23 24 their statutory rights under s. 73.091. The business owners and the governmental condemning authority shall make 25 representatives available for such conference within 60 days 26 27 following the written request. Evidence of any written or oral statements made at the conference, other than a written 28 29 settlement agreement as provided under paragraph (7)(d), may not be introduced into evidence by the condemning authority or 30 31 the business owners in any proceeding under this chapter or

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chapter 74, with the exception of proceedings under ss. 73.091 1 2 and 73.092. 3 (d) This subsection expires December 31, 2002. DISCLOSURE OF BUSINESS RECORDS. --4 (5) 5 (a) After a governmental condemning authority tenders б a written offer under paragraph (1)(a) and notifies the 7 business owners under subsection (3), the governmental 8 condemning authority may obtain from the business owners a 9 copy of the business records that are kept in the ordinary 10 course of business and that are in the possession or control of the business owners, as set forth in this subsection. 11 (b) As used in this section and s. 73.092(1)(a)2., the 12 term "business records" means copies of federal income tax 13 returns, federal income tax withholding statements, federal 14 miscellaneous income tax statements, state sales tax returns, 15 balance sheets, profit and loss statements, and state 16 17 corporate income tax returns attributable to the business operation on the property to be acquired for the 4 years 18 19 preceding notification. If any of these records are consolidated with records of other business operations not on 20 the property to be acquired, it is sufficient in the 21 alternative that the business owner provide edited portions of 22 the business records attributable to the business operation on 23 24 the property to be acquired for the 4 years preceding 25 notification, in addition to a signed acknowledgment that the records for the business operation on the property to be taken 26 are consolidated with records of other business operations not 27 on the property to be acquired. Business records not provided 28 29 to the condemning authority under this section may not be used by the business owner either individually or in conjunction 30 31 with other business records to establish or prove business 9

1 damages in any lawsuit, nor may they be used to establish any award of attorney's fees. Nothing in this section shall 2 3 preclude a court from requiring the production of additional or supplemental business records, as determined by the court, 4 5 in litigation before that court. б (c) The governmental condemning authority's request 7 for business records must be in writing, define the term 8 'business records" within such request by citing the specific language of paragraph (b) in its entirety, and include a 9 10 notice of penalty for noncompliance by citing the specific 11 language of this paragraph in its entirety. If the condemning authority's request for business records is not included with 12 a notice under subsection (3), the request must also be 13 accompanied by notice of statutory rights under s. 73.091. The 14 condemning authority may request business records of a 15 business owner only once before a lawsuit is filed. The 16 17 written request must be sent by certified mail, return receipt 18 requested. 19 (d) Failure of a business owner to provide, within 60 days after the condemning authority's written request, a copy 20 of the business records that are kept in the ordinary course 21 of business, as defined in paragraph (b), and that are within 22 the possession or control of the business owner, precludes the 23 24 business owner from recovering any accountant's fee for 25 estimating business damages otherwise provided in paragraph (7)(c) or s. 73.091. 26 (e) After a copy of the business records are provided 27 28 by the business owners to the governmental condemning 29 authority, the condemning authority may, within 30 days after having been provided the records, make a written request of 30 31 the business owners for a business records conference. Within 10

1 the written request, the condemning authority shall again notify the business owners of their statutory rights under s. 2 3 73.091 and identify issues regarding the business operations or business records provided by the business owners. The 4 5 business owners and the condemning authority shall make б representatives available for such conference within 60 days 7 following the written request. Evidence of any written or oral 8 statements made at the conference shall be without prejudice to either party in negotiations or in the event a lawsuit is 9 10 filed. Evidence of any written or oral statements made at the 11 conference, other than a written settlement agreement as provided under paragraph (7)(d), may not be introduced into 12 evidence by either the condemning authority or the business 13 owners in any proceeding under this chapter or chapter 74, 14 with the exception of proceedings under ss. 73.091 and 73.092. 15 This subsection expires December 31, 2002. 16 (f) 17 (6) OFFER OF BUSINESS DAMAGES; COUNTEROFFER. --If a business owner provides a copy of business 18 (a) 19 records as set forth in subsection (5), the governmental condemning authority shall make a written offer of settlement 20 21 of business damages as to those elements provided in s. 73.071(3)(c) within 60 days after receipt of the business 22 records provided by the business owners or, if a conference 23 was requested pursuant to paragraph (5)(e), within 30 days 24 25 after the conference, whichever occurs later. Within 60 days after receipt of the written offer 26 (b) 27 of business damages provided in paragraph (a), the business owners shall either accept such offer in writing or make a 28 written counteroffer in settlement of business damages as to 29 30 those elements provided in s. 73.071(3)(c). The written 31

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1 acceptance or counteroffer shall be sent to the governmental 2 condemning authority. 3 (c) If an eminent domain action is initiated under 4 chapter 74, the amount of the written offer of business 5 damages provided in paragraph (a) shall be deposited by the б governmental condemning authority into the court registry, 7 available for withdrawal by the business owners to whom the 8 offer was made, prior to the vesting of title to the property acquired if the offer was made at least 30 days before the 9 10 date title vests, otherwise, within 30 days after the offer 11 was made. This paragraph does not entitle the business owner to interest on the difference between the deposit made by the 12 governmental condemning authority under this paragraph and the 13 14 final award of business damages. This subsection expires December 31, 2002. 15 (d) (7) NEGOTIATIONS; MEDIATION; SETTLEMENT IN LIEU OF 16 17 CONDEMNATION. --18 The condemning authority and the property owners (a) 19 and business owners potentially affected by the condemnation of property necessarily acquired for a public purpose must 20 21 negotiate in good faith. Subsequent to the condemning authority making an 22 (b) offer under paragraph (1)(a) or paragraph (6)(a), the 23 24 condemning authority or the party to whom the offer was made 25 may make a written request to have mediation presided over by a mediator certified under s. 44.102. Mediation must occur 26 27 within 60 days after the written request. The property owners 28 or business owners shall have representatives present at the 29 mediation who have the authority to bind them in settlement. 30 The condemning authority shall have a representative present 31 at the mediation who has the authority to bind it in

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1 settlement, except that, where applicable, a settlement may be made subject to the approval of an elected governing board, 2 3 commission, or council in the case of a local government. 4 Either party may give notice to other interested parties with 5 rights of apportionment otherwise provided under s. 73.101 to б be present at the mediation. Evidence of negotiations or any 7 written or oral statements made in mediation, other than a 8 written settlement agreement as provided under paragraph (d), is not admissible in any subsequent legal proceeding. 9 10 (c) If a settlement is reached between the condemning 11 authority and a property owner or business owner prior to a lawsuit being filed, the property owner or business owner who 12 settles compensation claims in lieu of condemnation is 13 entitled to recover costs as provided in s. 73.091 and 14 attorney's fees as provided in s. 73.092(1). The parties, if 15 mutually agreed upon, may stipulate in the alternative to 16 17 attorney's fees as provided in s. 73.092(2)(a)-(f), and the property owner's or business owner's attorney shall submit to 18 19 the condemning authority complete time records and a detailed statement of services rendered by date, nature of services 20 21 performed, time spent performing such services, and costs incurred. If the parties are unable to agree on costs or 22 attorney's fees, the property owner or business owner may file 23 24 a complaint in circuit court in the county in which the 25 property to be acquired is located to recover costs or attorney's fees from the condemning authority as provided in 26 27 this paragraph. 28 (d) If a settlement is reached as a result of any conference, mediation, or other dispute-resolution procedure 29 30 that is mutually agreed to by the parties, the agreement reached must be in writing. The written agreement must 31 13

1 incorporate by reference the right-of-way maps and construction plans upon which the settlement is based and 2 3 expressly provide that, if the condemning authority implements its project in a manner that differs from that shown on the 4 maps and plans incorporated in the agreement, the property 5 б owners or business owners have the same legal rights that 7 would have been available to them under law had the matter 8 been resolved through eminent domain proceedings in circuit 9 court and the maps and plans had been made part of the record. 10 (e) This subsection expires December 31, 2002. 11 (8) NOTICE BY CERTIFIED MAIL.--In each instance where a written notice, offer, counteroffer, initial concern letter, 12 or request is required or allowed by subsections (1)-(7), such 13 14 document shall be sent by certified mail, return receipt requested. The return of any written notice, offer, 15 counteroffer, initial concern letter, or request as 16 17 undeliverable by the postal authorities constitutes compliance with this subsection. This subsection expires December 31, 18 19 2002. (9) NOTICE OF INTENT REQUIRED.--Before an inverse 20 condemnation action is initiated by a business owner claiming 21 damages as set forth in s. 73.071(3)(c), the business owner 22 must provide the condemning authority with a written notice of 23 24 intent to file an inverse condemnation action, and, upon such 25 notice being made, the parties shall proceed under subsections (4) - (8). 26 27 (10) MODIFICATION OF REQUIREMENTS FOR DISPUTE 28 RESOLUTION. -- By mutual agreement of the parties, the 29 provisions of dispute resolution set forth in this section may 30 be modified, except for those provisions set forth in 31

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1 paragraph (1)(a); subsections (3) and (6); paragraphs (7)(a), (c), and (d); and subsection (8), which are mandatory. 2 3 Section 2. Effective January 1, 1999, and applicable to any eminent domain action filed on or after that date, 4 5 section 73.071, Florida Statutes, is amended to read: б 73.071 Jury trial; compensation; severance damages; 7 business damages. --8 (1)When the action is at issue, and only upon notice and hearing to set the cause for trial, the court shall 9 10 impanel a jury of 12 persons as soon as practical considering 11 the reasonable necessities of the court and of the parties, and giving preference to the trial of eminent domain cases 12 over other civil actions, and submit the issue of compensation 13 to them for determination, which issue shall be tried in the 14 same manner as other issues of fact are tried in the circuit 15 16 courts. 17 (2) The amount of such compensation shall be 18 determined as of the date of trial, or the date upon which 19 title passes, whichever shall occur first. 20 (3) The jury shall determine solely the amount of compensation to be paid, which compensation shall include: 21 (a) The value of the property sought to be 22 23 appropriated. 24 (b) Where less than the entire property is sought to 25 be appropriated, any damages to the remainder caused by the taking., including, when the action is by the Department of 26 27 Transportation, county, municipality, board, district or other 28 public body for the condemnation of a right-of-way, and the 29 effect of the taking of the property involved may damage or destroy an established business of more than 5 years' 30 31 standing, owned by the party whose lands are being so taken, 15

1 located upon adjoining lands owned or held by such party, the 2 probable damages to such business which the denial of the use 3 of the property so taken may reasonably cause; any person 4 claiming the right to recover such special damages shall set 5 forth in his or her written defenses the nature and extent of б such damages; and 7 (c) The probable damages reasonably caused to a 8 business, if the action is by the Department of Transportation or a county, municipality, board, district, or other public 9 10 body for the condemnation of a right-of-way, and either the 11 taking of the property sought to be appropriated as allowed under paragraph (a) or the effect of the taking on the 12 remainder, including, but not limited to, a substantial 13 diminution of access, as allowed under all facts and 14 circumstances for which a property owner could recover under 15 paragraph (b), may damage or destroy an established business 16 of more than 4 years' standing, owned or operated at that 17 location by the party whose property is being taken. Any 18 19 person claiming the right to recover such special damages must 20 set forth in his or her written defenses the nature and extent of such damages. The total compensation awarded for business 21 damages may not exceed the value of the business. 22 Notwithstanding the provisions of this subsection to the 23 24 contrary, compensation for business damages shall not be paid 25 either when the taking is by a governmentally owned and operated utility or regional water supply authority and the 26 27 property taken is limited to an easement not other than for 28 utility purposes, or when an entire parcel is taken for public 29 transit intermodal or multimodal terminals and centers; however, in such instances any business that would otherwise 30 31 be qualified under this subsection for business damages shall

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be entitled to the cost to relocate the business and downtime 1 losses associated with the relocation of that business. 2 3 Evidence of the ability to mitigate business damages on site or by relocating all or part of the business to an adjacent 4 5 property or to another comparable location in the same market б trade area may be considered when the cost of mitigation is 7 less than the total business damages claimed, which may not 8 exceed the value of the business. Any increased costs of operation and reasonable expenses of mitigation which result 9 10 from the onsite mitigation plan or from relocating the 11 business to another comparable location in the same market trade area, together with moving costs, downtime losses, and 12 unmitigated damages, may be included when determining business 13 damages. All facts and circumstances may be considered under 14 15 this paragraph to put a business owner in as good a position financially as he or she would have been without condemnation, 16 17 no better and no worse.

(d)(c) Where the appropriation is of property upon 18 19 which a mobile home, other than a travel trailer as defined in s. 320.01, is located, whether or not the owner of the mobile 20 21 home is an owner or lessee of the property involved, and the effect of the taking of the property involved requires the 22 relocation of such mobile home, the reasonable removal or 23 24 relocation expenses incurred by such mobile home owner, not to 25 exceed the replacement value of such mobile home. The compensation paid to a mobile home owner under this paragraph 26 shall preclude an award to a mobile home park owner for such 27 28 expenses of removal or relocation. Any mobile home owner 29 claiming the right to such removal or relocation expenses shall set forth in his or her written defenses the nature and 30 31 extent of such expenses. This paragraph shall not apply to

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1 any governmental authority exercising its power of eminent 2 domain when reasonable removal or relocation expenses must be 3 paid to mobile home owners under other provisions of law or 4 agency rule applicable to such exercise of power.

5 (4) When the action is by the Department of Transportation, county, municipality, board, district, or б 7 other public body for the condemnation of a road, canal, 8 levee, or water control facility right-of-way, the 9 enhancement, if any, in value of the remaining adjoining 10 property of the defendant property owner by reason of the 11 construction or improvement made or contemplated by the petitioner shall be offset against the damage, if any, 12 13 resulting to such remaining adjoining property of the defendant property owner by reason of the construction or 14 improvement. However, such enhancement in the value shall not 15 be offset against the value of the property appropriated, and 16 17 if such enhancement in value shall exceed the damage, if any, 18 to the remaining adjoining property, there shall be no 19 recovery over against such property owner for such excess.

20 (5) Any increase or decrease in the value of any 21 property to be acquired which occurs after the scope of the project for which the property is being acquired is known in 22 the market, and which is solely a result of the knowledge of 23 24 the project location, shall not be considered in arriving at 25 the value of the property acquired. For the purpose of this section, the scope of the project for which the property is 26 being acquired shall be presumed to be known in the market on 27 28 or after the condemnor executes a resolution which depicts the 29 location of the project.

30 (6) The jury shall view the subject property upon31 demand by any party or by order of the court.

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1 (7) If the jury cannot agree on a verdict the court 2 shall discharge them, impanel a new jury, and proceed with the 3 trial. 4 (8) The provisions of this section relating to the 5 appropriation of entire parcels and evidence of off-site б mitigation shall not apply after December 31, 2002. 7 Section 3. Paragraph (c) of subsection (1) of section 8 73.092, Florida Statutes, is amended to read: 9 73.092 Attorney's fees.--10 (1) Except as otherwise provided in this section, the 11 court, in eminent domain proceedings, shall award attorney's fees based solely on the benefits achieved for the client. 12 13 (c) Attorney's fees based on benefits achieved shall be awarded in accordance with the following schedule: 14 15 Twenty-five Thirty-three percent of any benefit up 1. 16 to \$250,000; plus 17 Twenty Twenty-five percent of any portion of the 2. benefit between \$250,000 and \$1 million; plus 18 19 3. Fifteen Twenty percent of any portion of the benefit exceeding \$1 million. 20 Section 4. Paragraph (g) of subsection (5) of section 21 337.25, Florida Statutes, is amended to read: 22 337.25 Acquisition, lease, and disposal of real and 23 24 personal property .--25 (5) The department may convey a leasehold interest for commercial or other purposes, in the name of the state, to any 26 land, building, or other property, real or personal, which was 27 28 acquired under the provisions of subsection (1). 29 A No lease executed under this subsection may not (q) be used utilized by the lessee to establish the 4 5 years' 30 31 standing required by s. 73.071(3)(c)s. 73.071(3)(b) if the 19

1 business had not been established for 4 5 years on the date 2 title passed to the department. 3 Section 5. The Legislature finds that a proper and legitimate state purpose is served when business owners are 4 5 extended a fair and reasonable valuation of their business and б given compensation for damages to their businesses or 7 diminution of access caused by governmental condemning 8 authorities. Therefore, the Legislature determines and declares that this act fulfills an important state interest. 9 10 Section 6. Subsection (2) of section 337.27, 11 subsection (2) of section 348.0008, subsection (2) of section 348.759, subsection (2) of section 348.957, and section 12 337.271, Florida Statutes, are repealed. 13 Section 7. By January 1, 2002, the Department of 14 Transportation shall submit a report to the Governor, the 15 President of the Senate, and the Speaker of the House of 16 17 Representatives on the cost and effectiveness of the statutory changes contained in sections 1, 2, and 4 of this act. 18 19 Section 8. A working group is established, which shall 20 be composed of a representative from each of the following: 21 the Department of Transportation, the Department of Banking and Finance, the Florida Association of Counties, the Florida 22 Transportation Builders Association, the Florida 23 Transportation Commission, the Florida Metropolitan Planning 24 Organization Advisory Council, the Florida Division of the 25 National Federation of Independent Businesses, the Florida 26 27 Petroleum Marketers Association, the Florida Retail Federation, the Florida United Business Association, the 28 29 Florida Restaurant Association, and the Florida Farm Bureau Federation. The working group shall analyze and report on the 30 31 feasibility of establishing programs for assisting businesses 20

1 adversely affected by transportation projects and make recommendations on establishing alternative methods of 2 3 identifying business damage entitlements subsequent to 4 completion of project construction in order to more accurately 5 assess business damages. The report shall be submitted to the б Governor, the President of the Senate, and the Speaker of the House of Representatives by January 1, 1999, and may address, 7 8 but need not be limited to, the following: 9 (1) Business loan programs with low or no interest 10 rates; 11 (2) Business grant programs; (3) Credits for, and exemptions from, taxes or fees 12 13 for impacted businesses; (4) Use of state surcharges on local fuel tax revenues 14 15 to fund local business assistance programs; and (5) Use of alternative dispute-resolution approaches 16 17 to resolving business damage claims. 18 19 Such programs should be available only if a business can demonstrate actual revenue losses based on a comparison of 20 business records before and after the acquisition and 21 22 completion of construction. Section 9. Section 215.20, Florida Statutes, is 23 24 amended to read: 215.20 Certain income and certain trust funds to 25 contribute to the General Revenue Fund .--26 27 (1) A service charge of 7 percent, representing the 28 estimated pro rata share of the cost of general government 29 paid from the General Revenue Fund, shall be deducted from all income of a revenue nature deposited in all trust funds except 30 31 those enumerated in s. 215.22. Income of a revenue nature 21

shall include all earnings received or credited by such trust 1 2 funds, including the interest or benefit received from the 3 investment of the principal of such trust funds as may be permitted by law. This provision shall be construed in favor 4 5 of the General Revenue Fund in each instance. All such б deductions shall be deposited in the General Revenue Fund. 7 (2) Notwithstanding the provisions of subsection (1), 8 funds collected for peanut, soybean, or tobacco marketing 9 orders pursuant to chapter 570 and the Florida Citrus 10 Advertising Trust Fund shall be subject to a 3-percent service 11 charge, to be deposited in the General Revenue Fund. (3) A service charge of 0.3 percent shall be deducted 12 13 from income of a revenue nature deposited in the trust funds enumerated in subsection (4). Income of a revenue nature 14 shall include all earnings received or credited by such trust 15 funds, including the interest or benefit received from the 16 17 investment of the principal of such trust funds as may be permitted by law. This provision shall be construed in favor 18 19 of the General Revenue Fund in each instance. All such 20 deductions shall be deposited in the General Revenue Fund. (4) The income of a revenue nature deposited in the 21 following described trust funds, by whatever name designated, 22 23 is that from which the deductions authorized by subsection (3) 24 shall be made: 25 (a) The Fuel Tax Collection Trust Fund created by s. 26 206.875, except that, effective July 1, 2004, a deduction may 27 not be made from the proceeds of the county fuel tax 28 distributed under s. 206.60. 29 (b) All income derived from outdoor advertising and overweight violations which is deposited in the State 30 31 Transportation Trust Fund created by s. 206.46. 22

1 (c) All taxes levied on motor fuels other than 2 qasoline levied pursuant to the provisions of s. 206.87(1)(a). 3 The State Alternative Fuel User Fee Clearing Trust (d) Fund established pursuant to s. 206.879(1). 4 5 (e) The Local Alternative Fuel User Fee Clearing Trust б Fund established pursuant to s. 206.879(2). 7 The Cigarette Tax Collection Trust Fund created by (f) 8 s. 210.20. 9 (q) The Nonmandatory Land Reclamation Trust Fund 10 established pursuant to s. 211.3103. 11 The Phosphate Research Trust Fund established (h) pursuant to s. 211.3103. 12 (i) The Land Reclamation Trust Fund established 13 pursuant to s. 211.32(1)(f). 14 (j) The Educational Certification and Service Trust 15 16 Fund created by s. 231.30. 17 (k) The trust funds administered by the Division of 18 Historical Resources of the Department of State. 19 (1) The Marine Resources Conservation Trust Fund 20 created by s. 370.0608, with the exception of those fees 21 collected for recreational saltwater fishing licenses as provided in s. 370.0605. 22 (m) The Local Option Fuel Tax Trust Fund created 23 24 pursuant to s. 336.025. This paragraph is repealed effective 25 July 1, 2004. (n) The Florida Public Service Regulatory Trust Fund 26 established pursuant to s. 350.113. 27 28 (o) The State Game Trust Fund established by s. 29 372.09. (p) The Special Disability Trust Fund created by s. 30 31 440.49. 23

1 (q) The Workers' Compensation Administration Trust Fund created by s. 440.50(1)(a). 2 3 (r) The Employment Security Administration Trust Fund 4 created by s. 443.211(1). 5 (s) The Special Employment Security Administration б Trust Fund created by s. 443.211(2). 7 (t) The Professional Regulation Trust Fund established 8 pursuant to s. 455.219. 9 (u) The Speech-Language Pathology and Audiology Trust 10 Fund. 11 The Division of Licensing Trust Fund established (v) 12 pursuant to s. 493.6117. 13 (w) The Division of Florida Land Sales, Condominiums, and Mobile Homes Trust Fund established pursuant to s. 14 498.019. 15 (x) The trust fund of the Division of Hotels and 16 17 Restaurants, as defined in s. 509.072, with the exception of 18 those fees collected for the purpose of funding of the 19 hospitality education program as stated in s. 509.302. 20 The trust funds administered by the Division of (\mathbf{y}) 21 Pari-mutuel Wagering and the Florida Quarter Horse Racing 22 Promotion Trust Fund. (z) The General Inspection Trust Fund and subsidiary 23 24 accounts thereof, unless a different percentage is authorized by s. 570.20. 25 (aa) The Florida Citrus Advertising Trust Fund created 26 by s. 601.15(7), including transfers from any subsidiary 27 28 accounts thereof, unless a different percentage is authorized 29 in that section. (bb) The Agents and Solicitors County Tax Trust Fund 30 31 created by s. 624.506.

1 (cc)The Insurance Commissioner's Regulatory Trust 2 Fund created by s. 624.523. 3 The Financial Institutions' Regulatory Trust Fund (dd) 4 established pursuant to s. 655.049. 5 (ee) The Crimes Compensation Trust Fund established б pursuant to s. 960.21. 7 (ff) The Records Management Trust Fund established 8 pursuant to s. 257.375. 9 (qq)The Alcoholic Beverage and Tobacco Trust Fund 10 established pursuant to s. 561.025. 11 (hh) The Health Care Trust Fund established pursuant to s. 455.2205. 12 13 (ii) The Police and Firefighters' Premium Tax Trust 14 Fund established within the Division of Retirement of the 15 Department of Management Services. 16 17 The enumeration of the foregoing moneys or trust funds shall 18 not prohibit the applicability thereto of s. 215.24 should the 19 Governor determine that for the reasons mentioned in s. 215.24 20 the money or trust funds should be exempt herefrom, as it is the purpose of this law to exempt income from its force and 21 effect when, by the operation of this law, federal matching 22 funds or contributions or private grants to any trust fund 23 24 would be lost to the state. 25 (5) There is appropriated from the proper respective trust funds from time to time such sums as may be necessary to 26 pay to the General Revenue Fund the service charges imposed by 27 28 this section. 29 Notwithstanding subsection (1), the service charge (6) 30 provided for by subsection (1) which is deducted from the 31 proceeds of the county fuel tax distributed under s. 206.60 25

1 and from the Local Option Fuel Tax Trust Fund shall be reduced 2 as follows: 3 (a) For the period July 1, 1998, through June 30, 4 1999, the rate of this charge shall be 6 percent. 5 (b) For the period July 1, 1999, through June 30, б 2000, the rate of this charge shall be 5 percent. (c) For the period July 1, 2000, through June 30, 7 8 2001, the rate of this charge shall be 4 percent. (d) For the period July 1, 2001, through June 30, 9 10 2002, the rate of this charge shall be 3 percent. 11 (e) For the period July 1, 2002, through June 30, 2003, the rate of this charge shall be 2 percent. 12 (f) For the period July 1, 2003, through June 30, 13 14 2004, the rate of this charge shall be 1 percent. Beginning July 1, 2004, no service charge shall be 15 (q) deducted from the proceeds of the county fuel tax distributed 16 under s. 206.60 or from the Local Option Fuel Tax Trust Fund 17 under subsection (1). 18 19 Section 10. Effective July 1, 2004, paragraphs (t) and 20 (u) are added to subsection (1) of section 215.22, Florida 21 Statutes, to read: 215.22 Certain income and certain trust funds 22 23 exempt. --24 (1) The following income of a revenue nature or the 25 following trust funds shall be exempt from the deduction required by s. 215.20(1): 26 27 (t) The proceeds of the county fuel tax distributed under s. 206.60. 28 29 (u) The Local Option Fuel Tax Trust Fund. Section 11. Subsections (6), (7), and (8) are added to 30 31 section 253.82, Florida Statutes, to read: 26

1 253.82 Title of state or private owners to Murphy Act lands.--2 3 (6)(a) All reservations of easements on deeds by the 4 Board of Trustees of the Internal Improvement Trust Fund 5 conveying land acquired under chapter 18296, Laws of Florida, б 1937, are hereby vested, by operation of law and without the 7 necessity of instruments of conveyance from the Board of 8 Trustees of the Internal Improvement Trust Fund, in the governmental entity having right and title to the road to 9 10 which the reservations are adjacent. All reservations adjacent 11 to a road that was designated as a state road at the time of the reservation, which road is currently held by the state, 12 are conveyed to the Department of Transportation. All 13 reservations adjacent to a road that was designated as a state 14 road at the time of the reservation, which road is located in 15 an unincorporated area of a county or owned by the county 16 17 within any incorporated area, are conveyed to the respective county. Any other reservation within an incorporated area 18 19 adjacent to a road that was designated as a state road at the time of the reservation, which reservation is not otherwise 20 conveyed to the state or the county, is conveyed to the 21 incorporated area. The conveyance includes all rights, title, 22 and interest in the reservation held by the Board of Trustees 23 of the Internal Improvement Trust Fund. 24 25 (b) Each entity that holds title to Murphy Act reservations must establish a procedure for reviewing any deed 26 that contains a reservation when a review is requested or a 27 28 road project is anticipated. The review process must provide 29 for: 30 1. A determination of whether the language of the deed 31 created a reservation at the time of the original conveyance. 27

1 2. A review of any release of the reservation provided 2 by the property owner. 3 3. The recording of a notice of the nonexistence of a 4 reservation if reservation language in the deed does not 5 impact the property. 6 4. A determination of whether any or all of the 7 reservation may be released, and a form for recording the 8 release. 9 5. A process to allow for review through mediation if 10 requested by the property owner or through binding arbitration 11 under chapter 44. 12 Any fee charged may not exceed the actual cost to review the 13 deed, perform an appeal, and pay any recording expenses. Any 14 15 such fee may not exceed \$300. (c)1. Any owner of property encumbered by a Murphy Act 16 17 reservation who has been denied a release of all or part of the reservation or who has received notice of a governmental 18 19 entity's intent to preserve the reservation under s. 712.05, may appeal to the entity and show that the reservation 20 21 substantially denies the property owner the current economic use of the property held by the owner. For purposes of this 22 determination, the term "current economic use" means the use 23 of the property on the date notice of the easement is filed 24 25 under s. 712.05. 2. Upon a determination by the governmental entity 26 27 that the reservation substantially denies the property owner 28 the current economic use of the property held by the owner, 29 the governmental entity must purchase the real property and 30 improvements not retained by the property owner in fee simple 31

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1 title or release all or part of the reservation as necessary 2 to allow for beneficial use of the property. 3 3. If the governmental entity and property owner are 4 unable to agree as to whether the reservation substantially 5 denies the current economic use of the property or as to the б purchase price, the property owner may request mediation or 7 binding arbitration under chapter 44 to resolve these issues. 8 4. Before the payment of any compensation, the 9 property owner must provide to the governmental entity copies 10 of any title insurance policies and notice of any compensation 11 received from a title company with respect to the easement. The process for release of any road reservation 12 (7) covered by this section or payment for property impacted by 13 the use of a reservation covered by this section shall be 14 15 solely in accordance with this section. Any action for the taking of property related to road construction is separate 16 17 and distinct from an action under this section. The governmental entity is not liable for 18 (8) 19 attorney's fees or costs incurred by the owner in establishing 20 the impact of the road reservation on the property. Section 12. Section 712.04, Florida Statutes, is 21 22 amended to read: 712.04 Interests extinguished by marketable record 23 24 title.--Subject to the matters stated in s. 712.03, such marketable record title shall be free and clear of all 25 estates, interests, claims, or charges whatsoever, the 26 existence of which depends upon any act, title transaction, 27 28 event or omission that occurred prior to the effective date of 29 the root of title. All such estates, interests, claims, or charges, however denominated, whether such estates, interests, 30 31 claims, or charges are or appear to be held or asserted by a 29

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1 person sui juris or under a disability, whether such person is within or without the state, whether such person is natural or 2 3 corporate, or is private or governmental, are hereby declared 4 to be null and void, except that this chapter shall not be 5 deemed to affect any right, title, or interest of the United б States, Florida, or any of its officers, boards, commissions, 7 or other agencies reserved in the patent or deed by which the United States, Florida, or any of its agencies parted with 8 9 title. However, all reservations of easements in deeds by the 10 Board of Trustees of the Internal Improvement Trust Fund 11 conveying land acquired under chapter 18296, Laws of Florida, 1937, shall be extinguished by the Marketable Record Title Act 12 on July 1, 2001, subject to the provisions of s. 712.03, and 13 14 further subject to the right of any governmental entity that 15 holds title to the reservations to preserve such reservations that are necessary for future transportation projects in 16 17 adopted transportation plans by filing notice under s. 712.05, before July 1, 2001. 18 19 Section 13. Subsection (3) is added to section 712.05, 20 Florida Statutes, to read: 21 712.05 Effect of filing notice.--22 (3) Any governmental entity that claims a road reservation pursuant to a deed conveyed under the Murphy Act 23 24 may preserve the reservation, or any portion thereof, 25 necessary for future transportation projects in adopted transportation plans and protect the reservation from 26 27 extinguishment by the operation of this chapter by filing for 28 record, prior to July 1, 2001, a notice, in writing, in 29 accordance with this chapter. The notice shall preserve the reservation or portion thereof for 10 years following the date 30 31 of record if the reservation is used or identified by the 30

governmental entity in the final design plans of a road 1 project scheduled for construction to begin before the end of 2 3 the 10-year period. Any reservation used or identified in the 4 final design plans of a road project scheduled for 5 construction to begin before the end of the 10-year period is б not extinguished. 7 Section 14. The Legislature finds that balancing property interests of private citizens and governmental 8 entities is an important function of the Legislature. 9 10 Therefore, the Legislature finds that this act fulfills an 11 important state interest. Section 15. Subsection (3) is added to section 479.15, 12 13 Florida Statutes, to read: 479.15 Harmony of regulations.--14 (3) It is the express intent of the Legislature to 15 limit the state right-of-way acquisition costs in eminent 16 17 domain proceedings by preempting county and municipal regulation of outdoor advertising signs located adjacent to 18 19 any part of the state highway system when the state is making improvement to such highways, the provisions of section 20 479.155 notwithstanding. Whenever land is acquired upon which 21 is situated a lawful nonconforming sign, the sign may, upon 22 receipt of a waiver of federal regulations, and at the 23 24 election of its owner, be relocated or reconstructed adjacent 25 to the new right-of-way at the same station along the roadway and any local ordinance to the contrary is preempted. 26 Section 16. Subsection (1) of section 337.19, Florida 27 28 Statutes, is amended to read: 29 337.19 Suits by and against department; limitation of 30 actions; forum. --31

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1	(1) Suits at law and in equity may be brought and
2	maintained by and against the department on any contract claim
3	under contract for work done arising from the breach of an
4	express provision or an implied covenant of a written
5	agreement or a written directive issued by the department
6	pursuant to the written agreement. In any such suit, the
7	department and the contractor shall have all of the same
8	rights, obligations, remedies, and defenses as a private
9	person under a like contract, except that no liability may be
10	based on an oral modification of the written contract or
11	written directive. However, this section shall not be
12	construed to in any way prohibit the department from limiting
13	its liability or damages through provisions in its contracts.
14	Notwithstanding anything to the contrary contained herein, no
15	employee or agent of the department may be held personally
16	liable to an extent greater than that under s. 768.28;
17	however,provided, that no suit sounding in tort shall be
18	maintained against the department.
19	Section 17. Except as otherwise expressly provided in
20	this act, this act shall take effect upon becoming a law.
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1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
2	<u>CS/CS_SB_92</u>
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4	The CS provides that business records not provided to the condemning authority may not be used by the business owner
5	either individually or in conjunction with other business records to establish or prove business damages in any lawsuit,
6	nor may they be used to establish any award of attorney's fees. This does not preclude a court from requiring the
7	determined by the court in litigation before that court.
8	The CS transfers the ownership of road easements on property
9	acquired by the state under the Murphy Act to the governmental entity currently having jurisdiction over the adjacent
10	roadway. The CS provides that these easements will expire unless used by 2011, and provides a hardship provision for
11	payment to impacted property owners. The governmental entity receiving jurisdiction must develop a process for evaluating
12	the need for the easement.
13	The CS also provides that the 7.3 percent service charge for the cost of general government which is deducted from the
14	proceeds of the county fuel tax and from the Local Option Fuel Tax Trust Fund, will be reduced over a specified period and
15	will be eliminated for those funds on July 1, 2004.
16	The CS provides that whenever land is acquired where there is a lawful nonconforming outdoor advertising sign, the sign may,
17	upon receipt of a waiver of federal regulations, and at the election of its owner, be relocated or reconstructed adjacent
18	to the new right-of-way at the same station along the roadway and any local ordinance to the contrary is preempted.
19	The CS removes the provision relating to the valuation of
20	agricultural property.
21	The CS provides that suits at law and in equity may be brought and maintained by and against the department on any claim
22 23	arising from breach of express or implied provision of a written agreement or a written directive issued by the
23 24	department pursuant to the written agreement. In any such suit, the department and contractor will have all the same rights, obligations, remedies and defenses as a private person
24 25	under a like contract, except that no liability may be based
25 26	on an oral modification of the written contract or written directive. The section further amended to provide that no employee or acoust of the department may be held pergenally
20 27	employee or agent of the department may be held personally liable to an extent greater than described under s. 768.28, F.S.
27 28	The CS provides that subsections (2), (4), (5), (6), (7), and
20 29	(8) or s. 73.0511, F.S., will expire December 31, 2002. Further, the provisions of s. 73.071, F.S., relating to the
29 30	appropriation of entire parcels and evidence of off-site mitigation will not apply after December 31, 2002.
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