Florida Senate - 1998

By the Committee on Education and Senator Sullivan

	304-1895-98
1	A bill to be entitled
2	An act relating to nonpublic postsecondary
3	education institutions; amending s. 246.021,
4	F.S.; clarifying the definition of the term
5	"college"; amending s. 246.031, F.S.; revising
6	requirements relating to members of the State
7	Board of Independent Colleges and Universities;
8	amending s. 246.041, F.S.; revising powers and
9	duties of the board; deleting or correcting
10	obsolete references; amending s. 246.084, F.S.,
11	relating to colleges receiving an
12	authorization; revising certain requirements;
13	providing for exemption from certain
14	requirements; revising provisions relating to
15	oversight of the review and collection of data
16	for purposes of determining compliance;
17	amending s. 246.085, F.S.; revising provisions
18	relating to issuance of a certificate of
19	exemption; amending s. 246.101, F.S., to
20	conform; amending 246.121, F.S.; correcting
21	obsolete references; amending s. 246.31, F.S.,
22	relating to the Institutional Assessment Trust
23	Fund; conforming provisions; providing an
24	effective date.
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26	Be It Enacted by the Legislature of the State of Florida:
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28	Section 1. Subsection (4) of section 246.021, Florida
29	Statutes, is amended to read:
30	246.021 DefinitionsAs used in ss. 246.011-246.151,
31	unless the context otherwise requires:
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1 (4) "College" means any educational entity which 2 confers or offers to confer a degree or which furnishes or 3 offers to furnish instruction leading toward, or prerequisite to, college credit or a degree beyond the secondary level. The 4 5 term includes any nonpublic college chartered in this state б and any Florida center or branch campus of an out-of-state 7 college. 8 Section 2. Subsection (2) of section 246.031, Florida 9 Statutes, is amended to read: 10 246.031 State Board of Independent Colleges and 11 Universities.--(2) The State Board of Independent Colleges and 12 Universities shall consist of nine citizens who are residents 13 of this state, a majority of whom represent nonpublic 14 independent colleges and universities within the state. For 15 terms beginning after October 1, 1992, Members shall be 16 17 residents of the state, selected from the state at large and. Members shall be appointed by the Governor and confirmed by 18 19 the Senate. To be consistent with an independent rulemaking board, members, except members appointed pursuant to paragraph 20 (e), must be employees, consultants, board members, or 21 trustees of a nonpublic college or university that is under 22 the State Board of Independent Colleges and Universities. At 23 24 least one member must be appointed from each of the following 25 categories: (a) A college or university holding a certificate of 26 27 exemption from licensure pursuant to s. 246.085(1)(a) and 28 accredited by a regional accrediting agency. 29 (b) A college or university holding a certificate of 30 exemption from licensure pursuant to s. 246.085(1)(a) and 31 accredited by a national accrediting agency.

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1 (c) A college or university licensed by the board pursuant to s. 246.087. 2 3 (d) A college or university holding a certificate of 4 exemption from licensure pursuant to s. 246.085(1)(b) or a 5 college or university issued an authorization pursuant to s. б 246.084. 7 (e) Lay citizens of the state who derive no income 8 from a nonpublic college or university. 9 10 Accreditation of an institution pursuant to the requirements 11 of this subsection must be by a regional or national accrediting agency recognized by the United States Department 12 13 of Education. Section 3. Paragraphs (g) and (r) of subsection (1) 14 and paragraph (q) of subsection (2) of section 246.041, 15 Florida Statutes, are amended to read: 16 17 246.041 Powers and duties of board.--(1) The board shall: 18 19 (q) To ensure comparability with licensure standards, 20 review at least biennially the accreditation standards of 21 agencies listed in s. 246.085(1)(a), and upon request and payment of an initial review fee, other accrediting agencies 22 recognized by the United States Department of Education. 23 24 Annually review the accreditation standards of the Commission 25 on Colleges of the Southern Association of Colleges and Schools, the Accrediting Council for Independent Colleges and 26 27 Schools at the junior or senior college of business level, and 28 the American Association of Bible Colleges, the Transnational 29 Association of Christian Colleges and Schools, and, upon request, other Commission on Recognition of Postsecondary 30 31 Accreditation and United States Department of Education 3

1 recognized accrediting associations, to determine for each of 2 these accrediting bodies the comparability of the 3 accreditation standards with the minimum licensing 4 requirements of the board.

5 (r) Provide information and documentation on an annual 6 basis to the Office of Student Financial Assistance of the 7 Department of Education regarding the requirements set forth 8 for nonpublic colleges in s. 240.605, relating to Florida 9 resident access grants, s. <u>240.6055</u> 240.607, relating to 10 access grants for community college graduates, and s. 240.609, 11 relating to Florida postsecondary endowment grants.

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(2) The board may:

13 (q) Following evaluation by the board, recommend to 14 the Legislature any changes to the accrediting associations included in s. 246.085(1)(a). Accrediting associations 15 included in s. 246.085(1)(a) shall be Commission on 16 17 Recognition of Postsecondary Accreditation or United States Department of Education recognized accrediting associations 18 19 whose standards are comparable with state licensing standards. Section 4. Section 246.084, Florida Statutes, is 20

21 amended to read:

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246.084 Authorization.--

(1) A nonpublic college which enrolls students, none
of whom receive state or federal financial aid for education,
shall not be required to apply for a license upon compliance
with this section and submission of data required by this
section provided that none of the students of such college who
are enrolled in Florida receive state or federal financial aid
for education.

30 (a) Colleges receiving authorization under this31 section may only offer educational programs that prepare

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1 students for religious vocations as ministers, professionals, 2 or laypersons in the following categories: ministry, 3 counseling, theology, education, administration, music, fine arts, media communications, and social work. 4 5 (b) The religious vocation must predominantly appear б on the face of the degree and on the college's transcript. 7 (c) The titles of degrees issued by the college must 8 include a religious modifier which must immediately precede, or be included within, any of the following titles: Associate 9 10 in Arts, Associate in Science, Bachelor of Arts, Bachelor of 11 Science, Master of Arts, Master of Science, and Doctor of Philosophy. The religious modifier must be placed on the title 12 13 line of the degree. 14 (d) For purposes of this section, one semester credit hour of study is 15 academic hours or its equivalent. 15 The following minimum credit hours are required for awarding the 16 17 following degrees: Associate degree, with no fewer than 60 semester 18 1. 19 hours or the equivalent. 20 Bachelor's degree, with no fewer than 120 semester 2. hours or the equivalent. 21 Master's degree, with no fewer than 24 semester 22 3. hours, or the equivalent, beyond the bachelor's degree. 23 24 4. Doctoral degree, with no fewer than 60 semester 25 hours, or the equivalent, beyond the bachelor's degree. (e) The following data must be submitted annually to 26 27 the board: college name, address, telephone number, and 28 accreditation, if any; denomination, church, or religious 29 affiliation; list of all degree titles with their religious vocation major; and a current copy of the college's catalog 30 31 and consumer practice information listed in paragraph (f). 5

1 (f) The board shall collect annually from each college 2 authorized pursuant to this section the following descriptive 3 inventory of consumer practices: 4 1. A description of the college's policies and 5 procedures regarding the recruitment and admission of б students. 7 2. The sources and kinds of financial assistance 8 available and the specific manner by which students are 9 informed of their responsibilities with respect to receiving 10 assistance and repaying loans. 11 3. The placement assistance provided by the college, including any claims concerning job placement rates. 12 13 4. Copies of all advertising published on behalf of 14 the college during the previous year. If the college claims accreditation, it shall indicate whether or not that 15 accreditation is approved by the United States Department of 16 17 Education and if such accreditation is disclosed in all 18 advertisements. 19 5. A copy of the college's refund policy. The refund policy must provide students with a minimum of 3 working days 20 21 from the date a student signs an enrollment contract or financial agreement with a college for the student to cancel 22 the contract and receive a full refund of any tuition or 23 24 registration fees paid. The refund policy must be prominently 25 displayed on the contract form. 6. Evidence that the college has provided its students 26 with a clear and specific statement regarding the 27 28 transferability of credits to and from other colleges, 29 institutes, seminaries, and universities. (g) The college shall include with the data required 30 31 by paragraphs (e) and (f), a sworn affidavit, signed by its 6 **CODING:**Words stricken are deletions; words underlined are additions. chief administrative officer, affirming that the information submitted is accurate and no false data has knowingly and willingly been submitted, that the policies reported are provided in writing to all prospective students at least 1 week before enrollment or collection of tuition fees, that the college observes the policies and practices as reported to the board, and that it complies with this section.

The board shall set an annual review date for 8 (h) 9 receiving data and assuring compliance with this section. The 10 board shall give a college 60 days' notification of the annual 11 review date. After providing 30 days' notification, the board may impose a fine for every month the college receiving 12 13 authorization under this section fails to provide the data 14 required by paragraphs (e) and (f). The postmark on the envelope or package containing the notification serves as the 15 date of notification. 16

17 (i) The following information must appear in the college's catalog or administrative bulletin: denomination, 18 19 church, or religious affiliation; purpose or mission of the 20 college; a list and description of all courses of study; a list of course descriptions; a list of all faculty members 21 with their degrees; administrative officers and staff; all 22 fees, charges, nonrefundable fees, and tuition; refund 23 24 policies; transferability of credits to and from other 25 colleges; accreditation, if any; whether or not the accrediting agency is recognized by the United States 26 Department of Education; and the college's authorization 27 28 status. A college receiving authorization under this section 29 shall include the following statement in the purpose, mission, accreditation, or recognition statement in the catalog to 30 31

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1 clarify its statutory existence: "The degree programs of this 2 college are designed solely for religious vocations." 3 (j) The name of the college shall include a religious modifier or the name of a religious patriarch, saint, person, 4 5 or symbol of the church. 6 (2) A nonpublic college shall be exempt from the 7 requirements of paragraphs (1)(b) and (c) if it complies with 8 all other provisions of this section and with the minimum standards for licensure as provided for in rule. Verification 9 10 of compliance with this section shall be accomplished by one 11 of the following methods: (a) By submission to the board of a finding of 12 compliance by a group of individuals forming an education 13 association pursuant to the following requirements: 14 15 1. Members of the association are citizens of the State of Florida. 16 17 2. The association is based in, and operates in, the 18 State of Florida. 19 3. Members designated by the association shall receive training from the board staff, including participating in the 20 21 evaluation of a minimum of two licensure cycles from initial application through regular licensure, complete with site 22 visits and related board meetings. The association shall pay 23 its members' expenses for training. Association members shall 24 be exempt from these training requirements if the board 25 determines that they have experience reviewing institutions 26 27 with standards as rigorous as the board's minimum standards 28 for licensure. 29 No more than two members of the review team shall 4. 30 derive income from the same nonpublic postsecondary collegiate institution or nonpublic postsecondary education association. 31 8

1	5. No member of the review team shall derive income
2	from the institution being reviewed.
3	6. At least three members of the review team must have
4	a minimum of 3 years' experience in postsecondary collegiate
5	administration and have experience implementing standards as
6	rigorous as the board's minimum standards for licensure.
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8	For each nonpublic college reviewed by the association, the
9	association shall submit to the board a copy of all data
10	required by statute and rule related to minimum standards for
11	licensure. Such data shall be submitted at least 30 days
12	prior to the college's annual review date assigned by the
13	board.
14	(b) By submission to the board of evidence of
15	accreditation by a regional or national accrediting agency
16	that is recognized by the United States Department of
17	Education.
18	(c) By a finding of compliance by the board.
19	Notwithstanding the provisions of paragraph (1)(c), a college
20	which complies with the provisions of this section and submits
21	to the board a sworn affidavit from a group formed pursuant to
22	s. 246.041(1)(f), certifying that the college complies with
23	the minimum standards for licensure as provided for in rule,
24	is not required to include a religious modifier in the title
25	of degrees issued by the college.
26	(3) The board shall enter into an agreement with a
27	group of individuals forming an education association to
28	oversee the review and collection of the data submitted
29	pursuant to this section. However, nonpublic colleges and
30	universities subject to this section may choose at any time to
31	be under the State Board of Independent Colleges and

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1 Universities for review and collection of data. The association authorized by the board shall meet the following 2 3 qualifications: 4 (a) Members of the association must be citizens of the 5 State of Florida. б (b) The association shall be based in, and operate in, 7 the State of Florida. 8 (c) Members designated by the association shall receive training from the board staff, including participating 9 in the evaluation of a minimum of two authorization 10 11 applications, complete with site visits and related board meetings. The association shall pay its members' expenses for 12 training. Association members shall be exempt from these 13 training requirements if the board determines that they have 14 experience reviewing institutions with standards as rigorous 15 as the board's minimum standards for authorization. 16 (d) No more than two members of the review team shall 17 18 derive income from the same nonpublic postsecondary collegiate 19 institution or nonpublic postsecondary education association. (e) No member of the review team shall derive income 20 21 from the institution being reviewed. (f) At least three members of the review team must 22 have a minimum of 3 years' experience in postsecondary 23 24 collegiate administration and have experience implementing 25 standards as rigorous as the board's minimum standards for authorization. 26 27 28 For each nonpublic college reviewed by the association, the 29 association shall submit to the board a copy of all data 30 required by statute related to standards for authorization. 31

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1 Such data shall be submitted at least 30 days prior to the 2 college's annual review date assigned by the board. 3 (4) (4) (3) The burden of determining compliance with this 4 section shall rest with the board. Pursuant to s. 5 246.041(1)(f), the board may enter into an agreement with an б individual or group of individuals to oversee the review and 7 collection of the data submitted pursuant to this section. The board may require further evidence and make such further 8 9 investigation, in addition to the information submitted, as 10 may be reasonably necessary in the board's judgment. 11 (5) (4) If the board determines that a college meets the requirements of this section, the board shall issue the 12 13 college an authorization. 14 (6) (5) If at any time a college receiving 15 authorization under this section fails to comply with this section, it shall be required to apply for a license pursuant 16 17 to s. 246.081 within 30 days of the board's final action finding that the college is not authorized under this section. 18 19 Final actions by the board may be taken only after two 20 consecutive quarterly meetings. A notice of noncompliance with the specific requirements of this section shall precede 21 22 the two quarterly meetings. A final noncompliance notification shall be sent by certified mail 30 days prior to 23 24 the final action. Section 5. Subsection (1) of section 246.085, Florida 25 Statutes, is amended to read: 26 27 246.085 Certificate of exemption.--28 (1) As an alternative to applying for a license from 29 the board, the following nonpublic colleges may apply for a certificate of exemption from the board: 30 31 (a) Colleges chartered in Florida and accredited by: 11

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1 1. The Commission on Colleges of the Southern 2 Association of Colleges and Schools; 3 The Accrediting Council for Independent Colleges 2. and Schools at the junior or senior college of business level; 4 5 The Accrediting American Association of Bible 3. б Colleges; 7 The Transnational Association of Christian Colleges 4. 8 and Schools; or 9 5. An agency recognized by the United States 10 Department of Education Commission on Recognition of 11 Postsecondary Accreditation to accredit professional degree programs above the baccalaureate level when such agency has 12 been evaluated pursuant to s. 246.041(1)(q) and determined by 13 the board to have standards at least comparable to the board's 14 licensure standards. A nonpublic college holding a 15 certificate of exemption under this subparagraph shall only 16 17 offer the degree program which is specifically covered in the 18 grant of accreditation. 19 20 Each nonpublic college seeking exemption pursuant to this 21 paragraph shall submit to the board a current catalog and a letter from the recognized accrediting agency by whom the 22 college is accredited, confirming the current accredited 23 24 status of the college. (b) Colleges chartered in this state, the credits or 25 degrees of which are accepted for credit by at least three 26 colleges that are fully accredited by an agency recognized by 27 the United States Department of Education a member of the 28 29 Commission on Recognition of Postsecondary Accreditation, which were exempt through this category of exemption prior to 30 31 July 1, 1982, and which enroll no students who receive any 12

1 state or federal financial aid for education. Each college 2 seeking exemption pursuant to this paragraph shall submit to 3 the board a current catalog and letters from the three 4 colleges confirming acceptance of the credits. 5 Section 6. Paragraph (h) of subsection (5) of section б 246.101, Florida Statutes, is amended to read: 7 246.101 Fees.--8 (5) The board shall assess fees to defray the cost of 9 workload for board activities that are specific to certain 10 colleges. Such workload activities must relate to: 11 (h) Review and collection of data submitted pursuant to s. 246.084 when the review and collection is performed by 12 13 the board rather than an individual or group pursuant to s. $\frac{246.084(3)}{2}$ 14 15 Section 7. Section 246.121, Florida Statutes, is amended to read: 16 17 246.121 Designation "college" or "university".--(1) The use of the title "college" or "university" in 18 19 combination with any series of letters, numbers, or words is 20 restricted in this state to colleges as defined in s. 246.021 which offer degrees as defined in s. 246.021 and fall into at 21 least one of the following categories: 22 (a) A Florida public college, public or nonpublic, 23 24 accredited by: 25 1. The Commission on Colleges of the Southern Association of Colleges and Schools; 26 27 2. The Accrediting Commission for Independent Colleges 28 and Schools of the Career College Association at the junior or 29 senior college of business level; 30 3. The American Association of Bible Colleges; or 31

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1	4. An agency recognized by the United States
2	Department of Education to accredit professional degree
3	programs above the baccalaureate level.
4	(b) A Florida or out-of-state college which has been
5	in active operation and using the name since April 1, 1970.
6	(c) <u>A college that holds a valid license, certificate</u>
7	of exemption, or authorization pursuant to the provisions of
8	this chapter Colleges chartered in this state the credits or
9	degrees of which are accepted for credit by at least three
10	colleges that are fully accredited by a member of the
11	Commission on Recognition of Postsecondary Accreditation,
12	which were exempt prior to July 1, 1982, and which enroll no
13	students who receive any state or federal financial aid for
14	education.
15	(2) A college for which the board has issued a license
16	or a certificate of exemption may use the title "college" or
17	"university" in combination with any series of letters,
18	numbers, or words if the college meets the standards set by
19	rule for use of the title "college" or "university," and if
20	the college has received approval by the board to use such
21	title.
22	(2) (3) If such a college is approved under subsection
23	(1) (2) to use the designation "college" or "university," a
24	branch or extension of that college may use the name of the
25	parent college, but shall include an indication of the
26	location of the branch or extension.
27	(3)(4) Any entity offering postsecondary educational
28	courses or programs of study beyond the elementary school
29	level in Florida, whether or not college credit is awarded,
30	shall be subject to the provisions of this section.
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1 (4) (4) (5) An entity shall not use the term "college" or 2 "university" in its name in Florida without approval by the 3 board, unless the board determines that its name is clearly 4 and accurately descriptive of the services provided by the 5 entity and is not one that may mislead the public. б Section 8. Paragraph (c) of subsection (2) of section 7 246.31, Florida Statutes, is amended to read: 246.31 Institutional Assessment Trust Fund.--8 9 (2) Funds from the trust fund shall be used for 10 purposes including, but not limited to, the following: Educational programs for the benefit of current 11 (C) 12 and prospective owners, administrators, agents, authorized groups of individuals, and faculty of institutions receiving a 13 14 license, a certificate of exemption, or an authorization 15 licensed by the board. 16 Section 9. This act shall take effect July 1, 1998. 17 STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR $\underline{SB \ 924}$ 18 19 20 The Committee Substitute: 21 Retains the provision in current law that applies to lay members of the State Board of Independent Colleges and Universities; they will not be ineligible if they derive any part of their income from the state. 22 23 24 Retains the provision in current law that requires degree titles to contain a religious modifier either preceding or within the title, if the degree is awarded by a college that is not licensed or accredited. 25 26 Adds to the conditions that apply to a college that wishes to operate without a license or accreditation and also wishes to 27 award degrees with no religious modifier within their titles. Such a college must be reviewed by an education association that has certain experience and qualifications for evaluating 28 29 educational programs. 30 31 15