${\bf By}$ the Committee on Comprehensive Planning, Local and Military Affairs; and Senator Clary

316-1946A-99

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A bill to be entitled An act relating to the Florida Building Code; amending s. 161.56, F.S.; making a technical correction; amending s. 468.607, F.S.; providing for continuing validation of certifications of certain building inspectors and plans examiners for a certain period of time; amending s. 468.609, F.S.; clarifying the qualifications of persons eligible to take the certain certification examinations; amending s. 468.617, F.S.; providing nothing prohibits school boards, community colleges, or universities from entering into contracts; amending ss. 489.115, 497.255, 553.06, 553.73, 553.74, 553.141, 553.503, 553.506, 553.512, F.S.; changing references from the Board of Building Codes and Standards to the Florida Building Commission; amending s. 62 of ch. 98-287, Laws of Florida; recognizing that the rule adopting the Florida Building Code may not become final by the 2000 Legislative Session if challenged pursuant to s. 120.56(2), F.S.; specifying effectiveness; amending s. 553.73, F.S.; clarifying the effect on local governments of adopting and updating the Florida Building Code; specifying that amendments to certain standards or criteria are effective statewide only upon adoption by the commission; prohibiting persons who participate in the passage of a local amendment from sitting on a countywide compliance review

1 board; providing for application of a certain 2 edition of the Florida Building Code under 3 certain circumstances; revising requirements for the adoption of technical amendments; 4 5 amending s. 553.77, F.S.; revising the powers 6 of the commission; correcting a 7 cross-reference; amending s. 553.781, F.S.; clarifying that the Department of Business and 8 9 Professional Regulation conduct disciplinary 10 investigations and take disciplinary actions; 11 amending s. 553.80, F.S.; deleting a cross-reference; amending s. 553.842, F.S.; 12 clarifying certain provisions relating to 13 14 product evaluation and approval; amending ss. 633.01, 633.0215, 633.025, F.S.; replacing 15 references to the Department of Insurance with 16 17 references to the State Fire Marshal; amending s. 633.025, F.S.; clarifying certain provisions 18 19 relating to smoke detector requirements in 20 residential buildings; amending s. 68 of ch. 98-287, Laws of Florida, to revise a future 21 repeal of certain sections of the Florida 22 Statutes; repealing s. 471.017(3), 489.513(7), 23 24 F.S.; eliminating a continuing education 25 requirement for engineers and provisions that relieve the department of responsibility for 26 27 disciplining contractors; amending s. 553.841, 28 F.S.; adding the Building Officials Association 29 of Florida, and the State Fire Marshal to the group responsible for developing the Building 30 31 Code Training Program; amending s. 553.19,

1 F.S.; providing for certain rules of the Agency 2 for Health Care Administration to be adopted as 3 standards for electrical and alarm systems; 4 providing effective dates. 5 6 Be It Enacted by the Legislature of the State of Florida: 7 8 Section 1. Subsection (1) of section 161.56, Florida Statutes, 1998 Supplement, is amended to read: 9 10 161.56 Establishment of local enforcement.--11 (1) Each local government which is required by s. 553.73 to adopt a building code by s. 553.73 and which has a 12 13 coastal building zone or some portion of a coastal zone within its territorial boundaries shall adopt, not later than January 14 1, 1987, as part of its building code, the requirements 15 established in s. 161.55, and such requirements shall be 16 17 enforced by the local enforcement agency as defined in s. 18 553.71. 19 Section 2. Effective January 1, 2001, subsection (1) of section 161.56, Florida Statutes, 1998 Supplement, as 20 amended by section 3 of chapter 98-287, Laws of Florida, is 21 amended to read: 22 161.56 Establishment of local enforcement.--23 24 (1) Each local government which is required by s. 25 553.73 to enforce the Florida Building Code by s. 553.73 and which has a coastal building zone or some portion of a coastal 26 zone within its territorial boundaries shall enforce the 27 28 requirements of the code established in s. 161.55. 29 Section 3. Section 468.607, Florida Statutes, is amended to read: 30

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468.607 Certification of building code administration and inspection personnel. -- The board shall issue a certificate to any individual whom the board determines to be qualified, within such class and level as provided in this part and with such limitations as the board may place upon it. No person may be employed by a state agency or local governmental authority to perform the duties of a building code administrator, plans examiner, or inspector after October 1, 1993, without possessing the proper valid certificate issued in accordance with the provisions of this part. Persons acting as inspectors and plans examiners pursuant to s. 235.26 while conducting activities authorized by certification under that section shall be deemed certified to continue inspections for the local government until their Uniform Building Code Inspector certification expires, after which time they must possess the proper valid certificate issued in accordance with the provisions of this part.

Section 4. Subsections (2) and (3) of section 468.609, Florida Statutes, 1998 Supplement, are amended to read:

468.609 Administration of this part; standards for certification; additional categories of certification .--

- (2) A person shall be entitled to take the examination for certification as an inspector or plans examiner pursuant to this part if the person:
 - (a) Is at least 18 years of age. \div
 - (b) Is of good moral character. ; and
- Meets eligibility requirements according to one of the following criteria:
- Demonstrates 5 years' combined experience in the field of construction or related field inspection, or plans 31 review corresponding to the certification category sought;

- 2. Demonstrates a combination of postsecondary education in the field of construction or related field and experience which totals 4 years, with at least 1 year of such total being experience in construction, building inspection, or plans review; or
- 3. Currently holds a standard certificate as issued by the board and satisfactorily completes an inspector or plans examiner training program of not less than 200 hours in the certification category sought. The board shall establish by rule criteria for the development and implementation of the training programs.
- established pursuant to s. 553.841, demonstrates successful completion of the core curriculum and specialized or advanced module coursework approved by the Florida Building Commission, as part of the Building Code Training Program established pursuant to s. 553.841, appropriate to the licensing category sought or, pursuant to authorization by the certifying authority, provides proof of completion of such curriculum or coursework within 6 months after such certification.
- (3) A person shall be entitled to take the examination for certification as a building code administrator pursuant to this part if the person:
 - (a) Is at least 18 years of age. \div
 - (b) Is of good moral character.; and
- (c) Meets eligibility requirements according to one of the following criteria:
- 1. Demonstrates 10 years' combined experience as an architect, engineer, plans examiner, building code inspector, registered or certified contractor, or construction

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superintendent, with at least 5 years of such experience in supervisory positions; or

- 2. Demonstrates a combination of postsecondary education in the field of construction or related field, no more than 5 years of which may be applied, and experience as an architect, engineer, plans examiner, building code inspector, registered or certified contractor, or construction superintendent which totals 10 years, with at least 5 years of such total being experience in supervisory positions.
- Once the Building Code Training Program has been established pursuant to s. 553.841, demonstrates successful completion of the core curriculum and specialized or advanced module coursework approved by the Florida Building Commission, as part of the Building Code Training Program established pursuant to s. 553.841, appropriate to the licensing category sought or, pursuant to authorization by the certifying authority, provides proof of completion of such curriculum or coursework within 6 months after such certification.

Section 5. Section 468.617, Florida Statutes, 1998 Supplement, is amended to read:

468.617 Joint inspection department; other arrangements.--

(1) Nothing in this part shall prohibit any local jurisdiction school board, community college board, or state university from entering into and carrying out contracts with any other local jurisdiction or educational board under which the parties agree to create and support a joint inspection department for conforming to the provisions of this part. lieu of a joint inspection department, any local jurisdiction may designate an inspector from another local jurisdiction to 31 serve as an inspector for the purposes of this part.

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- (2) Nothing in this part shall prohibit local governments, school boards, community college boards, or state universities from contracting with persons certified pursuant to this part to perform inspections or plan reviews. An individual or entity may not inspect or examine plans on projects in which the individual or entity designed or permitted the projects.
- (3) Nothing in this part shall prohibit any county or municipal government, school board, community college board, or state university from entering into any contract with any person or entity for the provision of services regulated under this part, and notwithstanding any other statutory provision, such county or municipal governments may enter into contracts.
- Section 6. Subsection (4) of section 489.115, Florida Statutes, 1998 Supplement, is amended to read:
- 489.115 Certification and registration; endorsement; reciprocity; renewals; continuing education .--
- (4)(a) Each certificateholder or registrant who desires to continue as a certificateholder or registrant shall renew the certificate or registration every 2 years. The department shall mail each certificateholder and registrant an application for renewal.
- (b)1. Each certificateholder or registrant shall provide proof, in a form established by rule of the board, that the certificateholder or registrant has completed at least 14 classroom hours of at least 50 minutes each of continuing education courses during each biennium since the issuance or renewal of the certificate or registration. board shall establish by rule that a portion of the required 14 hours must deal with the subject of workers' compensation, 31 business practices, and workplace safety. The board shall by

rule establish criteria for the approval of continuing education courses and providers, including requirements relating to the content of courses and standards for approval of providers, and may by rule establish criteria for accepting alternative nonclassroom continuing education on an hour-for-hour basis. The board shall prescribe by rule the continuing education, if any, which is required during the first biennium of initial licensure. A person who has been licensed for less than an entire biennium must not be required to complete the full 14 hours of continuing education.

- 2. In addition, the board may approve specialized continuing education courses on compliance with the wind resistance provisions for one and two family dwellings contained in the State Minimum Building Codes and any alternate methodologies for providing such wind resistance which have been approved for use by the Florida Board of Building Commission Codes and Standards. Division I certificateholders or registrants who demonstrate proficiency upon completion of such specialized courses may certify plans and specifications for one and two family dwellings to be in compliance with the code or alternate methodologies, as appropriate, except for dwellings located in floodways or coastal hazard areas as defined in ss. 60.3D and E of the National Flood Insurance Program.
- 3. Each certificateholder or registrant shall provide to the board proof of completion of the core curriculum courses, or passing the equivalency test of the Building Code Training Program established under s. 553.841, specific to the licensing category sought, within 2 years after commencement of the program or of initial certification or registration, whichever is later. Classroom hours spent taking core

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curriculum courses shall count toward the number required for renewal of certificates or registration. A certificateholder or registrant who passes the equivalency test in lieu of taking the core curriculum courses shall receive full credit for core curriculum course hours.

(c) The certificateholder or registrant shall complete, sign, and forward the renewal application to the department, together with the appropriate fee. Upon receipt of the application and fee, the department shall renew the certificate or registration.

Section 7. Section 497.255, Florida Statutes, 1998 Supplement, is amended to read:

497.255 Standards for construction and significant alteration or renovation of mausoleums and columbaria .--

- (1) All newly constructed and significantly altered or renovated mausoleums and columbaria must, in addition to complying with applicable building codes, conform to the standards adopted under this section.
- (2) The board shall adopt, by no later than July 1, 1999, rules establishing minimum standards for all newly constructed and significantly altered or renovated mausoleums and columbaria; however, in the case of significant alterations or renovations to existing structures, the rules shall apply only, when physically feasible, to the newly altered or renovated portion of such structures, except as specified in subsection (4). In developing and promulgating said rules, the board may define different classes of structures or construction standards, and may provide for different rules to apply to each of said classes, if the designation of classes and the application of different rules 31 is in the public interest and is supported by findings by the

board based on evidence of industry practices, economic and physical feasibility, location, or intended uses; provided, 2 3 that the rules shall provide minimum standards applicable to 4 all construction. For example, and without limiting the 5 generality of the foregoing, the board may determine that a 6 small single-story ground level mausoleum does not require the 7 same level of construction standards that a large multistory 8 mausoleum might require; or that a mausoleum located in a 9 low-lying area subject to frequent flooding or hurricane 10 threats might require different standards than one located on 11 high ground in an area not subject to frequent severe weather The board shall develop the rules in cooperation 12 13 with, and with technical assistance from, the Florida Board of 14 Building Commission Codes and Standards of the Department of Community Affairs, to ensure that the rules are in the proper 15 form and content to be included as part of the State Minimum 16 17 Building Codes under part VII of chapter 553. If the Florida 18 Board of Building Commission Codes and Standards advises that 19 some of the standards proposed by the board are not 20 appropriate for inclusion in such building codes, the board may choose to include those standards in a distinct chapter of 21 its rules entitled "Non-Building-Code Standards for 22 Mausoleums" or "Additional Standards for Mausoleums," or other 23 24 terminology to that effect. If the board elects to divide the standards into two or more chapters, all such rules shall be 25 binding on licensees and others subject to the jurisdiction of 26 the board, but only the chapter containing provisions 27 28 appropriate for building codes shall be transmitted to the 29 Florida Board of Building Commission Codes and Standards pursuant to subsection (3). Such rules may be in the form of 30 31 standards for design and construction; methods, materials, and

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specifications for construction; or other mechanisms. Such rules shall encompass, at a minimum, the following standards:

- (a) No structure may be built or significantly altered for use for interment, entombment, or inurnment purposes unless constructed of such material and workmanship as will ensure its durability and permanence, as well as the safety, convenience, comfort, and health of the community in which it is located, as dictated and determined at the time by modern mausoleum construction and engineering science.
- (b) Such structure must be so arranged that the exterior of any vault, niche, or crypt may be readily examined at any time by any person authorized by law to do so.
- (c) Such structure must contain adequate provision for drainage and ventilation.
- (d) Such structure must be of fire-resistant construction. Notwithstanding the requirements of s. 553.895 and chapter 633, any mausoleum or columbarium constructed of noncombustible materials, as defined in the Standard Building Code, shall not require a sprinkler system.
- (e) Such structure must be resistant to hurricane and other storm damage to the highest degree provided under applicable building codes for buildings of that class.
- Suitable provisions must be made for securely and permanently sealing each crypt with durable materials after the interment or entombment of human remains, so that no effluvia or odors may escape therefrom except as provided by design and sanitary engineering standards. Panels for permanent seals must be solid and constructed of materials of sufficient weight, permanence, density, imperviousness, and strength as to ensure their durability and continued 31 | functioning. Permanent crypt sealing panels must be securely

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installed and set in with high quality fire-resistant, resilient, and durable materials after the interment or entombment of human remains. The outer or exposed covering of each crypt must be of a durable, permanent, fire-resistant material; however, plastic, fiberglass, and wood are not acceptable materials for such outer or exposed coverings.

- (g) Interior and exterior fastenings for hangers, clips, doors, and other objects must be of copper, copper-base alloy, aluminum, or stainless steel of adequate gauges, or other materials established by rule which provide equivalent or better strength and durability, and must be properly installed.
- (3) The board shall transmit the rules as adopted under subsection (2), hereinafter referred to as the "mausoleum standards," to the Florida Board of Building Commission Codes and Standards, which shall initiate rulemaking under chapter 120 to consider such mausoleum standards. If such mausoleum standards are not deemed acceptable, they shall be returned by the Florida Board of Building Commission Codes and Standards to the board with details of changes needed to make them acceptable. If such mausoleum standards are acceptable, the Florida Board of Building Commission Codes and Standards shall adopt a rule designating the mausoleum standards as an approved revision to the State Minimum Building Codes under part VII of chapter 553. When so designated by the Board of Building Codes and Standards, such mausoleum standards shall become a required element of the State Minimum Building Codes under s. 553.73(2) and shall be transmitted to each local enforcement agency, as defined in s. 553.71(5). Such local enforcement agency shall consider and inspect for compliance with such mausoleum

 standards as if they were part of the local building code, but shall have no continuing duty to inspect after final approval of the construction pursuant to the local building code. Any further amendments to the mausoleum standards shall be accomplished by the same procedure. Such designated mausoleum standards, as from time to time amended, shall be a part of the State Minimum Building Codes under s. 553.73 until the adoption and effective date of a new statewide uniform minimum building code, which may supersede the mausoleum standards as provided by the law enacting the new statewide uniform minimum building code.

- (4) In addition to the rules adopted under subsection (2), the board shall adopt rules providing that following all interments, inurnments, and entombments in mausoleums and columbaria occurring after the effective date of such rules, whether newly constructed or existing, suitable provision must be made, when physically feasible, for sealing each crypt in accordance with standards promulgated pursuant to paragraph (2)(f).
- (5) For purposes of this section, "significant alteration or renovation" means any addition, renovation, or repair which results in the creation of new crypt or niche spaces.

Section 8. Subsection (1) of section 553.06, Florida Statutes, 1998 Supplement, is amended to read:

553.06 State Plumbing Code. --

(1) The Florida Building Commission shall, in accordance with the provisions of chapter 120 and ss. 553.70-553.895, adopt the Standard Plumbing Code, 1994 edition, as adopted at the October 1993 annual meeting of the Southern Building Code Congress International, as the State

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Plumbing Code which shall be the minimum requirements statewide for all installations, repairs, and alterations to plumbing. The commission board may, in accordance with the requirements of chapter 120, adopt all or parts of updated or revised editions of the State Plumbing Code to keep abreast of latest technological advances in plumbing and installation techniques. Local governments which have adopted the South Florida, One and Two Family Dwelling or EPCOT Plumbing Codes may continue their use provided the requirements contained therein meet or exceed the requirements of the State Plumbing Code. Provided, however, nothing in this section shall alter or diminish the authority of the Department of Business and Professional Regulation to conduct plan reviews, issue variances, and adopt rules regarding sanitary facilities in public lodging and public food service establishments pursuant to chapter 509, providing that such actions do not conflict with the requirements for public restrooms in s. 553.141. Section 9. Section 62 of chapter 98-287, Laws of

Section 9. Section 62 of chapter 98-287, Laws of Florida, is amended to read:

Section 62. (1) Before the 2000 Regular Session of

Section 62. (1) Before the 2000 Regular Session of the Legislature, the Florida Building Commission shall submit to the Legislature, for review and approval or rejection, the Florida Building Code adopted by rule by the commission, unless the proposed rule adopting the Florida Building Code has been challenged pursuant to s. 120.56(2). The commission and shall also prepare and submit to the Legislature a list of recommendations of revisions to the Florida Statutes necessitated by adoption of the Florida Building Code if the Legislature approves the Florida Building Code.

(2) <u>Effective January 1, 2001, or upon the resolution</u> of an administrative challenge to the rule adopting the

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 Florida Building Code, pursuant to s. 120.56(2) approval of the Florida Building Code by the Legislature, all existing local technical amendments to any building code adopted by any local government are repealed. Each local government may readopt such amendments pursuant to s. 553.73, Florida Statutes, provided such amendments comply with applicable provisions of the Florida Building Code.

Section 10. Effective January 1, 2001, subsections (4), (5), and (7) of section 553.73, Florida Statutes, 1998 Supplement, as amended by section 40 of chapter 98-287, Laws of Florida, as amended by section 61 of chapter 98-419, Laws of Florida, are amended to read:

553.73 Florida Building Code.--

- (4)(a) Local governments shall comply with applicable standards for issuance of mandatory certificates of occupancy, minimum types of inspections, and procedures for plans review and inspections as established by the commission board by rule. Any amendments to standards established by the Florida Building Code pursuant to this paragraph shall be more stringent than such standards and shall be transmitted to the commission within 30 days after enactment. The local government shall make such amendments available to the general public in a usable format. The Department of Insurance is responsible for establishing the standards and procedures required in this paragraph for governmental entities with respect to applying the Florida Fire Prevention Code and the Life Safety Code.
- (b) Local governments may, subject to the limitations of this section, adopt amendments to the technical provisions of the Florida Building Code which apply solely within the jurisdiction of such government and which provide for more

 stringent requirements than those specified in the Florida Building Code, not more than once every 6 months, provided:

- 1. The local governing body determines, following a public hearing which has been advertised in a newspaper of general circulation at least 10 days before the hearing, that there is a need to strengthen the requirements of the Florida Building Code. The determination must be based upon a review of local conditions by the local governing body, which review demonstrates that local conditions justify more stringent requirements than those specified in the Florida Building Code for the protection of life and property.
- 2. Such additional requirements are not discriminatory against materials, products, or construction techniques of demonstrated capabilities.
- 3. Such additional requirements may not introduce a new subject not addressed in the Florida Building Code.
- 4. The enforcing agency shall make readily available, in a usable format, all amendments adopted pursuant to this section.
- 5. Any amendment to the Florida Building Code shall be transmitted within 30 days by the adopting local government to the commission. The commission shall maintain copies of all such amendments in a format that is usable and obtainable by the public.
- 6. Any amendment to the Florida Building Code adopted by a local government pursuant to this paragraph shall be effective only until the adoption by the commission of the new edition of the Florida Building Code every third year. At such time, the commission shall adopt such amendment as part of the Florida Building Code or rescind the amendment. The commission shall immediately notify the respective local

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government of the rescission of any amendment. After receiving such notice, the respective local government may readopt the rescinded amendment pursuant to the provisions of this paragraph.

- 7. Each county and municipality desiring to make local technical amendments to the Florida Building Code shall by interlocal agreement establish a countywide compliance review board to review any amendment to the Florida Building Code, adopted by a local government within the county pursuant to this paragraph, that is challenged by any substantially affected party for purposes of determining the amendment's compliance with this paragraph. No public officer, as defined in s. 112.313(1), who votes on a local amendment may sit on the countywide compliance review board which hears a challenge to the validity of that amendment. If the compliance review board determines such amendment is not in compliance with this paragraph, the compliance review board shall notify such local government of the noncompliance and that the amendment is invalid and unenforceable until the local government corrects the amendment to bring it into compliance. The local government may appeal the decision of the compliance review board to the commission. If the compliance review board determines such amendment to be in compliance with this paragraph, any substantially affected party may appeal such determination to the commission. Actions of the commission are subject to judicial review pursuant to s. 120.68. The compliance review board shall determine whether its decisions apply to a respective local jurisdiction or apply countywide.
- An amendment adopted under this paragraph shall include a fiscal impact statement which documents the costs 31 and benefits of the proposed amendment. Criteria for the

 fiscal impact statement shall include the impact to local government relative to enforcement, the impact to property and building owners, as well as to industry, relative to the cost of compliance. The fiscal impact statement may not be used as a basis for challenging the amendment for compliance.

- 9. In addition to subparagraphs 7. and 8., the commission may review any amendments adopted pursuant to this subsection and make nonbinding recommendations related to compliance of such amendments with this subsection.
- (c) Any amendment adopted by a local enforcing agency pursuant to this subsection shall not apply to state or school district owned buildings, manufactured buildings approved by the commission, or prototype buildings approved pursuant to s. 553.77(6). The respective responsible entities shall consider the physical performance parameters substantiating such amendments when designing, specifying, and constructing such exempt buildings.
- (5) The commission, by rule adopted pursuant to ss. 120.536(1) and 120.54, shall update the Florida Building Code every 3 years. The initial adoption of, and any subsequent update to, the Florida Building Code by the commission is Once initially adopted and subsequently updated by the board, the Florida Building Code shall be deemed adopted for use statewide without adoptions by local government. When updating the Florida Building Code, the commission shall consider changes made by the adopting entity of any selected model code for any model code incorporated into the Florida Building Code by the commission, the commission's own interpretations, declaratory statements, appellate decisions, and approved statewide and local technical amendments. No change by an institute or standards organization to any standard or

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criterion adopted by reference in the Florida Building Code shall become effective until adopted by the commission. The edition of the Florida Building Code in effect on the date of application of any permit authorized by the code shall govern the permitted work for the life of the permit and any extension granted to such permit, except that an amendment adopted upon a finding by the commission that the amendment is necessary to protect the public from immediate threat of harm shall take effect immediately.

- (7)(a) The commission may approve technical amendments to the Florida Building Code once each year for statewide application upon a finding that delaying the application of the amendment would be contrary to the health, safety, and welfare of the public or the amendment provides an economic advantage to the consumer and that the amendment:
- 1. Has a reasonable and substantial connection with the health, safety, and welfare of the general public.
- Strengthens or improves the Florida Building Code, or in the case of innovation or new technology, will provide equivalent or better products or methods or systems of construction.
- 3. Does not discriminate against materials, products, methods, or systems of construction of demonstrated capabilities.
- 4. Does not degrade the effectiveness of the Florida Building Code.

Amendments approved under this paragraph shall be adopted by rule pursuant to ss. 120.536(1) and 120.54.

(b) A proposed amendment shall include a fiscal impact 31 | statement which documents the costs and benefits of the

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proposed amendment. Criteria for the fiscal impact statement shall be established by rule by the commission and shall include the impact to local government relative to enforcement, the impact to property and building owners, as well as to industry, relative to the cost of compliance.

Section 11. Subsections (3) and (4) of section 553.74, Florida Statutes, 1998 Supplement, are amended to read:

553.74 Florida Building Commission.--

- (3) Members of the commission board shall serve without compensation, but shall be entitled to reimbursement for per diem and travel expenses as provided by s. 112.061.
- (4) Each appointed member is accountable to the Governor for the proper performance of the duties of the office. The Governor shall cause to be investigated any complaint or unfavorable report received concerning an action of the commission board or any member and shall take appropriate action thereon. The Governor may remove from office any appointed member for malfeasance, misfeasance, neglect of duty, incompetence, permanent inability to perform official duties, or pleading guilty or nolo contendere to, or being found guilty of, a felony.

Section 12. Effective January 1, 2001, paragraphs (d), (e), and (i) of subsection (1) of section 553.77, Florida Statutes, 1998 Supplement, as amended by section 46 of chapter 98-287, Laws of Florida, are amended, and paragraph (p) is added to said subsection, to read:

553.77 Specific powers of the commission.--

- (1) The commission shall:
- Upon written application by any substantially (d) affected person, a state agency, or a local enforcement 31 agency, issue declaratory statements pursuant to s. 120.565

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29 30 relating to the interpretation, enforcement, administration, or modification by local governments of the Florida Building Code.

- (e) When requested in writing by any substantially affected person, a state agency, or a local enforcing agency, shall issue declaratory statements pursuant to s. 120.565 relating to this part, which shall apply prospectively only. Actions of the commission are subject to judicial review pursuant to s. 120.68.
- (i) Determine the types of products requiring approval for local or statewide use and shall provide for the evaluation and approval of such products, materials, devices, and method of construction for statewide use. Evaluation and approval shall be by action of the commission or delegated pursuant to s. 553.842 553.84. This paragraph does not apply to products approved by the State Fire Marshal.
- (p) Upon the request of a private party or local enforcement agency, provide technical assistance and issue advisory opinions concerning both the technical and administrative provisions of the Florida Building Code.

Section 13. Subsection (2) of section 553.77, Florida Statutes, 1998 Supplement, is amended to read:

553.77 Specific powers of the commission.--

- (2) Upon written application by a private party, a state agency, or a local enforcement agency, the commission may also:
- (a) Provide for the testing of materials, devices, and method of construction.
- (b) Appoint experts, consultants, technical advisers, and advisory committees for assistance and recommendations 31 | relating to the State Minimum Building Codes.

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- (c) Appoint an advisory committee consisting of at least five plumbing contractors licensed to do business in this state for assistance and recommendations relating to plumbing code interpretations, if the commission identifies the need for additional assistance in making decisions regarding the State Plumbing Code.
- (d) Provide technical assistance and issue advisory opinions concerning both the technical and administrative provisions of the State Minimum Building Codes.

Section 14. Subsection (4) of section 553.141, Florida Statutes, is amended to read:

553.141 Public restrooms; ratio of facilities for men and women; application; rules. --

(4)The Florida Board of Building Commission Codes and Standards shall adopt rules to administer this section, pursuant to chapter 120.

Section 15. Section 553.503, Florida Statutes, is amended to read:

553.503 Adoption of guidelines. -- Subject to the exceptions in s. 553.504, the federal Americans with Disabilities Act Accessibility Guidelines, as adopted by reference in 28 C.F.R., part 36, subparts A and D, and Title II of Pub. L. No. 101-336, are hereby adopted and incorporated by reference as the law of this state. The guidelines shall establish the minimum standards for the accessibility of buildings and facilities built or altered within this state. The 1997 Florida Accessibility Code for Building Construction must be adopted by the Florida Board of Building Commission Codes and Standards in accordance with chapter 120.

Section 16. Section 553.506, Florida Statutes, is 31 amended to read:

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553.506 Powers of the commission board.--In addition to any other authority vested in the commission board by law, the Florida Board of Building Commission Codes and Standards, in implementing ss. 553.501-553.513, may, by rule, adopt revised and updated versions of the Americans with Disabilities Act Accessibility Guidelines in accordance with chapter 120.

Section 17. Section 553.512, Florida Statutes, is amended to read:

553.512 Modifications and waivers; advisory council .--

(1) The Florida Board of Building Commission Codes and Standards shall provide by regulation criteria for granting individual modifications of, or exceptions from, the literal requirements of this part upon a determination of unnecessary, unreasonable, or extreme hardship, provided such waivers shall not violate federal accessibility laws and regulations and shall be reviewed by the Handicapped Accessibility Advisory Council consisting of the following seven members, who shall be knowledgeable in the area of handicapped accessibility. The Secretary of Community Affairs shall appoint the following: a representative from the Advocacy Center for Persons with Disabilities, Inc.; a representative from the Division of Blind Services; a representative from the Division of Vocational Rehabilitation; a representative from a statewide organization representing the physically handicapped; a representative from the hearing impaired; a representative from the President, Florida Council of Handicapped Organizations; and a representative of the Paralyzed Veterans of America. The terms for the first three council members appointed subsequent to October 1, 1991, shall 31 be for 4 years, the terms for the next two council members

appointed shall be for 3 years, and the terms for the next two members shall be for 2 years. Thereafter, all council member appointments shall be for terms of 4 years. No council member shall serve more than two 4-year terms subsequent to October 1, 1991. Any member of the council may be replaced by the secretary upon three unexcused absences. Upon application made in the form provided, an individual waiver or modification may be granted by the commission board so long as such modification or waiver is not in conflict with more stringent standards provided in another chapter.

- (2) Members of the council shall serve without compensation, but shall be entitled to reimbursement for per diem and travel expenses as provided by s. 112.061.
- (3) Meetings of the advisory council shall be held in conjunction with the regular meetings of the commission board.

Section 18. Paragraph (b) of subsection (2) of section 553.781, Florida Statutes, 1998 Supplement, is amended to read:

553.781 Licensee accountability.--

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(b) If the licensee, certificateholder, or registrant disputes the violation within 30 days following notification by the local jurisdiction, the fine is abated and the local jurisdiction shall report the dispute to the <u>Department of Business and Professional Regulation or the appropriate</u> professional licensing board for disciplinary investigation and final disposition. If an administrative complaint is filed by the <u>department or the</u> professional licensing board against the certificateholder or registrant, the commission may intervene in such proceeding. Any fine imposed by the department or the professional licensing board, pursuant to

matters reported by the local jurisdiction to the department or the professional licensing board, shall be divided equally between the board and the local jurisdiction which reported the violation.

Section 19. Effective January 1, 2001, subsection (1) of section 553.80, Florida Statutes, 1998 Supplement, as amended by section 51 of chapter 98-287, Laws of Florida, is amended to read:

553.80 Enforcement.--

(1) It shall be the responsibility of each local government and each legally constituted enforcement district with statutory authority to regulate building construction to enforce the Florida Building Code required by this part on all public or private buildings, structures, and facilities, unless such responsibility has been delegated to another unit of government pursuant to s. 553.79(9). The governing bodies of local governments may provide a schedule of fees, as authorized by s. 125.56(2) or s. 166.222 and this section, for the enforcement of the provisions of this part. Such fees shall be used solely for carrying out the local government's responsibilities in enforcing the Florida Building Code. The authority of state enforcing agencies to set fees for enforcement shall be derived from authority existing on the effective date of this act. However, nothing contained in this subsection shall operate to limit such agencies from adjusting their fee schedule in conformance with existing authority.

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Nothing in this part shall be construed to authorize counties, municipalities, or code enforcement districts to conduct any permitting, plans review, or inspections not covered by the 31 | Florida Building Code. Any actions by counties or

municipalities not in compliance with this part may be appealed to the Florida Building Commission. The commission, upon a determination that actions not in compliance with this part have delayed permitting or construction, may suspend the authority of a county, municipality, or code enforcement district to enforce the Florida Building Code on the buildings, structures, or facilities of a state university, state community college, or public school district and provide for code enforcement at the expense of the state university, state community college, or public school district.

Section 20. Subsections (3), (5), and (12) of section 553.842, Florida Statutes, 1998 Supplement, are amended to read:

553.842 Product evaluation and approval.--

- (3) Products or methods or systems of construction required to be approved based upon a report and certified by an approved product evaluation entity indicating compliance with the Florida Building Code as complying with the standards specified by the code shall be permitted to be used statewide, without further evaluation or approval.
- (5) Statewide and local approval of products or methods or systems of construction shall be achieved by:
- (a) <u>Issuance</u> <u>Submittal and validation</u> of a <u>complete</u> product evaluation report from an approved product evaluation entity indicating the product or method or system of construction was tested to be in compliance with the Florida Building Code or with the intent of the Florida Building Code and the product or method or system of construction is, for the purpose intended, at least equivalent of that required by the Florida Building Code; or

- (b) Submittal and validation of a <u>complete</u> product evaluation report or rational analysis which is signed and sealed by a professional engineer or architect, licensed in this state, who has no conflict of interest, as determined by national guidelines, who certifies that the product or method or system of construction is, for the purpose intended, at least equivalent of that required by the Florida Building Code. Any product approved under this procedure shall be required to be manufactured under a quality assurance program, certified by an approved product evaluation entity.
- of the Standard Building Code (1997 Edition) or the South
 Florida Building Code (Broward and Dade Edition) or otherwise
 certified or approved for statewide or local use by an
 approved product evaluation entity prior to the effective date
 of the Florida Building Code this act shall be deemed to be
 approved for use in this state pursuant to this section and to
 comply with this section until the expiration date of such
 approval or for no more than 2 years following the effective
 date of the Florida Building Code.

For purposes of this section, an approved product evaluation entity is an entity that has been accredited by a nationally recognized independent evaluation authority, including, but not limited to, the Southern Building Code Congress

International, Evaluation Services; National Evaluation

Services; the Building Officials Code Administration

International, Evaluation Services; the International

Conference of Building Officials, Evaluation Services; or other entity otherwise approved by the commission.

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Section 21. Effective January 1, 2001, subsection (6) of section 633.01, Florida Statutes, 1998 Supplement, as amended by chapters 98-200 and 98-287, Laws of Florida, is amended to read:

(6) Only the State Fire Marshal may issue, and when requested in writing by any substantially affected person or a local enforcing agency, the State Fire Marshal shall issue The Department of Insurance shall issue, when requested in writing by any substantially affected person or a local enforcing agency, declaratory statements pursuant to s. 120.565 relating to the Florida Fire Prevention Code and the Life Safety Code. Such declaratory statements shall apply prospectively, except whenever the State Fire Marshal determines that a serious threat to life exists that warrants retroactive application.

Section 22. Effective January 1, 2001, subsections (1), (2), (3), (4), and (5) of section 633.0215, Florida Statutes, 1998 Supplement, as created by section 59 of chapter 98-287, Laws of Florida, are amended and new subsections (7) and (8) are added to read:

633.0215 Florida Fire Prevention Code.--

- The State Fire Marshal department shall adopt, by rule pursuant to ss. 120.536(1) and 120.54, the Florida Fire Prevention Code which shall contain or incorporate by reference all firesafety laws and rules that pertain to and govern the design, construction, erection, alteration, modification, repair, and demolition of public and private buildings, structures, and facilities and the enforcement of such firesafety laws and rules.
- (2) The State Fire Marshal department shall adopt the National Fire Protection Association's Standard 1, Fire 31 Prevention Code. The State Fire Marshal department shall

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adopt the Life Safety Code, Pamphlet 101, current editions, by reference. The State Fire Marshal department may modify the selected codes and standards as needed to accommodate the specific needs of the state. Standards or criteria in the selected codes shall be similarly incorporated by reference. The State Fire Marshal department shall incorporate within sections of the Florida Fire Prevention Code provisions that address uniform firesafety standards as established in s. 633.022. The State Fire Marshal department shall incorporate within sections of the Florida Fire Prevention Code provisions addressing regional and local concerns and variations.

(3) Any local amendment to the Florida Fire Prevention Code adopted by a local government shall be effective only until the adoption by the department of the new edition of the Florida Fire Prevention Code, which shall be every third year. At such time, the State Fire Marshal department shall adopt such amendment as part of the Florida Fire Prevention Code or rescind the amendment. The State Fire Marshal department shall immediately notify the respective local government of the rescission of the amendment. After receiving such notice, the respective local government may readopt the rescinded amendment. Incorporation of local amendments as regional and local concerns and variations shall be considered as adoption of an amendment pursuant to this part. Notwithstanding other state or local building and construction code laws to the contrary, locally adopted fire code requirements that were in existence on the effective date of this section shall be deemed local variations of the Florida Fire Prevention Code until the State Fire Marshal department takes action to adopt or rescind such requirements as provided herein, and such action shall take place no later than January 1, 2001.

- (4) The <u>State Fire Marshal</u> <u>department</u> shall update, by rule adopted pursuant to ss. 120.536(1) and 120.54, the Florida Fire Prevention Code every 3 years. Once initially adopted and subsequently updated by the department, the Florida Fire Prevention Code and the Life Safety Code shall be adopted for use statewide without adoptions by local governments. When updating the Florida Fire Prevention Code and the most recent edition of the Life Safety Code, the <u>State Fire Marshal</u> <u>department</u> shall consider changes made by the national model fire codes incorporated into the Florida Fire Prevention Code, the <u>State Fire Marshal's</u> <u>department's</u> own interpretations, declaratory statements, appellate decisions, and approved statewide and local technical amendments.
- (5) The <u>State Fire Marshal</u> department may approve technical amendments notwithstanding the 3-year update cycle of the Florida Fire Prevention Code upon finding that a threat to life exists that would warrant such action, subject to chapter 120.
- (6) The Florida Fire Prevention Code does not apply to, and no code enforcement action shall be brought with respect to, zoning requirements or land use requirements. Additionally, a local code enforcement agency may not administer or enforce the Florida Fire Prevention Code to prevent the siting of any publicly owned facility, including, but not limited to, correctional facilities, juvenile justice facilities, or state universities, community colleges, or public education facilities. This section shall not be construed to prohibit local government from imposing built-in fire protection systems or fire-related infrastructure requirements needed to properly protect the intended facility.

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(7) Any local amendment adopted by a local government must strengthen the requirements of the minimum firesafety code.

(8) The State Fire Marshal shall have the authority to make rules that implement this section, s. 633.01, and s. 633.025, for the purpose of accomplishing the objectives as set forth therein.

Section 23. Effective January 1, 2001, subsections (1), (3), (4), (8), and (9) of section 633.025, Florida Statutes, 1998 Supplement, as amended by section 59 of chapter 98-287, Laws of Florida, are amended to read:

633.025 Minimum firesafety standards.--

- (1) The Florida Fire Prevention Code and the Life Safety Code adopted by the State Fire Marshal Department of Insurance, which shall operate in conjunction with the Florida Building Code, shall be deemed adopted by each municipality, county, and special district with firesafety responsibilities. The minimum firesafety codes shall not apply to buildings and structures subject to the uniform firesafety standards under s. 633.022 and buildings and structures subject to the minimum firesafety standards adopted pursuant to s. 394.879.
- (3) The most current edition of the National Fire Protection Association (NFPA) 101, Life Safety Code, adopted by the State Fire Marshal Department of Insurance, shall be deemed to be adopted by each municipality, county, and special district with firesafety responsibilities as part of the minimum firesafety code.
- (4) Such codes shall be minimum codes and a municipality, county, or special district with firesafety responsibilities may adopt more stringent firesafety 31 standards, subject to the requirements of this subsection.

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Such county, municipality, or special district may establish alternative requirements to those requirements which are required under the minimum firesafety standards on a case-by-case basis, in order to meet special situations arising from historic, geographic, or unusual conditions, if the alternative requirements result in a level of protection to life, safety, or property equal to or greater than the applicable minimum firesafety standards. For the purpose of this subsection, the term "historic" means that the building or structure is listed on the National Register of Historic Places of the United States Department of the Interior.

- (a) The local governing body shall determine, following a public hearing which has been advertised in a newspaper of general circulation at least 10 days before the hearing, if there is a need to strengthen the requirements of the minimum firesafety code adopted by such governing body. The determination must be based upon a review of local conditions by the local governing body, which review demonstrates that local conditions justify more stringent requirements than those specified in the minimum firesafety code for the protection of life and property or justify requirements that meet special situations arising from historic, geographic, or unusual conditions.
- (b) Such additional requirements shall not be discriminatory as to materials, products, or construction techniques of demonstrated capabilities.
- (c) Paragraphs (a) and (b) apply solely to the local enforcing agency's adoption of requirements more stringent than those specified in the Florida Fire Prevention Code and the Life Safety Code that have the effect of amending building 31 construction standards. Upon request, the enforcing agency

shall provide a person making application for a building permit, or any state agency or board with construction-related regulation responsibilities, a listing of all such requirements and codes.

- (d) A local government which adopts amendments to the minimum firesafety code must provide a procedure by which the validity of such amendments may be challenged by any substantially affected party to test the amendment's compliance with the provisions of this section.
- 1. Unless the local government agrees to stay enforcement of the amendment, or other good cause is shown, the challenging party shall be entitled to a hearing on the challenge within 45 days.
- 2. For purposes of such challenge, the burden of proof shall be on the challenging party, but the amendment shall not be presumed to be valid or invalid.

A substantially affected person may appeal, to the <u>State Fire Marshal</u> <u>Department of Insurance</u>, the local government's resolution of the challenge, and the department shall determine if the amendment complies with this section. Actions of the <u>State Fire Marshal</u> <u>department</u> are subject to judicial review pursuant to s. 120.68. The <u>State Fire Marshal</u> <u>department</u> shall consider reports of the Florida Building Commission, pursuant to part VII of chapter 533, when evaluating building code enforcement.

(8) <u>Electrically</u> Battery operated <u>single station</u> smoke detectors <u>required</u> shall be considered as an approved detection device for residential buildings <u>shall not be</u> required to be interconnected within individual living units in all buildings having direct access to the outside from each

living unit and having three stories or less. This subsection shall not apply to any residential building required to have a manual or automatic fire alarm system.

(9) The provisions of the Life Safety Code shall not apply to newly constructed one-family and two-family dwellings. However, fire sprinkler protection may be permitted by local government in lieu of other fire protection-related development requirements <u>for</u> in such structures.

Section 24. The Florida Building Commission shall conduct research regarding private sector assistance with the plans review and inspection functions of local government building departments. Such study shall include:

- (1) A survey of the extent to which building departments comply with the provisions of section 553.79,

 Florida Statutes, for the issuance of building permits and the reasons, if any, for noncompliance. The survey shall consider regional and other significant patterns affecting the building permit issuance process;
- (2) Inventory of local jurisdictions which have exercised the current statutory option, pursuant to section 468.617, Florida Statutes, to use private inspectors;
- (3) Survey of the experience of local jurisdictions in regards to the impacts of privatization, including fiscal, administrative, and health, safety and welfare impacts; and
- (4) Survey of the experience of other states with privatizing building department plans review and inspection functions.

The Florida Building Commission shall analyze and evaluate the advantages and disadvantages of privatizing plans review and

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inspection functions and recommend whether privatization
    should be mandatory, and if so, when and under what
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    circumstances and in what manner such privatization should be
    implemented. Staff from the Legislative Committee on
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    Intergovernmental Relations shall provide technical assistance
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    to the Florida Building Commission regarding paragraphs
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   (1)-(4) of this section. The Commission shall present a
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   report and recommendations to the Legislature by January 15,
    2000.
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           Section 25. Section 68 of chapter 98-287, Laws of
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    Florida, is amended to read:
           Section 68. Effective January 1, 2001, or upon the
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    resolution of an administrative challenge to the rule adopted
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   by the Florida Building Commission pursuant to s. 120.56(2)
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    adopting the Florida Building Code approval by the Legislature
   of the adoption of the Florida Building Code by the Florida
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    Building Commission, parts I, II, and III of chapter 553,
    Florida Statutes, consisting of sections 553.01, 553.02,
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    553.03, 553.04, 553.041, 553.05, 553.06, 553.07, 553.08,
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    553.10, 553.11, 553.14, 553.15, 553.16, 553.17, 553.18,
    553.19, 553.20, 553.21, 553.22, 553.23, 553.24, 553.25,
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    553.26, 553.27, and 553.28, Florida Statutes, are repealed and
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    section 553.141, Florida Statutes, is transferred and
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    renumbered as section 553.86, Florida Statutes.
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           Section 26. Subsection (3) of section 471.017, Florida
    Statutes, 1998 Supplement, and subsection (7) of section
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    489.513, Florida Statutes, 1998 Supplement, are repealed.
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           Section 27. Subsection (3) of section 553.841, Florida
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    Statutes, 1998 Supplement, is amended to read:
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           553.841 Building code training program; participant
31 | competency requirements.--
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 (3) The program shall be developed, implemented, and administered by the commission in consultation with the Department of Education, the Department of Community Affairs, the Department of Business and Professional Regulation, the State University System, the Building Officials Association of Florida, the State Fire Marshal, and the Division of Community Colleges.

Section 28. Section 553.19, Florida Statutes, 1998
Supplement, is amended to read:

553.19 Adoption of electrical and alarm standards.--For the purpose of establishing minimum electrical and alarm standards in this state, the current edition of the following standards are adopted:

- (1) "National Electrical Code," NFPA No. 70.
- (2) Underwriters' Laboratories, Inc., "Standards for Safety, Electrical Lighting Fixtures, and Portable Lamps," UL 57 and UL 153.
- (3) Underwriters' Laboratories, Inc., "Standard for Electric Signs," UL 48.
- (4) The provisions of the following which prescribe minimum electrical and alarm standards:
 - (a) NFPA No. 56A, "Inhalation Anesthetics."
 - (b) NFPA No. 56B, "Respiratory Therapy."
- (c) NFPA No. 56C, "Laboratories in Health-related Institutions."
 - (d) NFPA No. 56D, "Hyperbaric Facilities."
 - (e) NFPA No. 56F, "Nonflammable Medical Gas Systems."
 - (f) NFPA No. 72, "National Fire Alarm Code."
- (g) NFPA No. 76A, "Essential Electrical Systems for Health Care Facilities."

(5) The rules and regulations of the Agency for Health Care Administration Department of Health, entitled "Nursing Homes and Related Facilities Licensure." (6) The minimum standards for grounding of portable electric equipment, chapter 8C-27 as recommended by the Industrial Standards Section, Division of Workers' Compensation, Department of Labor and Employment Security. The Florida Building Commission shall update and maintain such electrical standards consistent with the procedures established in s. 553.73. Section 29. Except as otherwise provided in this act, this act shall take effect upon becoming a law.

1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN
2	COMMITTEE SUBSTITUTE FOR Senate Bill 1148
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4	The CS differs from the bill as filed in that it:
5	Specifies that community colleges, state universities and educational boards as entities which may contract for
6	inspections;
7	Deletes the provision prohibiting rule challenges to the proposed Florida Building Code, and repeals all existing local
8 9	amendments to any building code on January 1, 2001 or upon the resolution of an administrative challenge to the rule adopting the Florida Building Code;
10	Clarifies that the edition of the Florida Building Code in effect on the date of an application of any permit governs the
11	permitted work, with limited exceptions;
12 13	Removes a qualifying factor to allow annual adopting of technical amendments to the Florida Building Code;
14	Clarifies terminology for the product evaluation and approval process;
15	Provides for "grandfathering" of product approvals granted under the current building codes, and provides an expiration of such actions;
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17 18	Specifies nationally recognized independent evaluation authorities that may evaluate and approve products for use statewide;
19	Specifies that only the State Fire Marshall, rather than the
20	Department of Insurance, may issue declaratory statements pertaining to the State Fire Prevention Code and the Life Safety Code;
21 22	Makes numerous reference changes inserting the State Fire Marshal in lieu of the Department of Insurance;
23	Authorizes the State Fire Marshall to adopt implementing
24	rules;
25	Clarifies requirements for the use of electric (hard-wired) smoke detectors in residences;
26	Directs the Florida Building Commission to conduct research regarding private sector assistance with the plans review and
27	inspection functions of local government building departments, with staff of the Legislative Council on Intergovernmental
28	Relations (LCIR) providing technical assistance;
29	Provides that the current State Building Code is repealed January 1, 2001, or upon the resolution of an administrative
30	challenge to the rule adopting the new Florida Building Code;
31	Repeals a provision requiring engineers submit proof of participation in continuing education related to building 38

CODING: Words stricken are deletions; words underlined are additions.

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       Repeals a provision relating to discipling of locally licensed contractors and the new building code violation tracking system to be developed by DBPR;
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       Adds the State Fire Marshal as an entity with which the Florida Building Commission must coordinate in developing the building code training program; and
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       Replaces a reference to the Department of Health with the Agency for Health Care Administration.
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