Florida House of Representatives - 1999 By Representative Dockery

HB 1411

A bill to be entitled 1 2 An act relating to postsecondary education; 3 creating s. 240.553, F.S.; establishing the 4 Florida College Savings Program; providing 5 legislative intent; providing definitions; 6 providing for establishment of the program; 7 providing for deposits in the program and 8 earnings to be exempt from taxation; providing for the program to be administered by the 9 Florida Prepaid College Board; providing duties 10 11 and powers of the board; providing for the 12 program to be a qualified state tuition program 13 for federal tax purposes; providing 14 requirements for participation agreements; 15 providing for duration of participation 16 agreements; providing for distributions from an account for gualified higher education 17 expenses; providing for refunds; providing a 18 penalty for making a material misrepresentation 19 20 in an application for a participation 21 agreement; providing for priorities for 22 expending assets; providing an exemption for moneys in a program account from claims of 23 24 creditors; providing for payroll deduction; 25 providing a disclaimer regarding guarantee of 26 postsecondary admission; providing for program 27 termination; providing for nonlimitation or 28 alteration of rights under the program; 29 requiring an annual report to the Governor and the Legislature; providing restrictions for 30 31 program implementation; amending s. 222.22,

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1 F.S.; exempting moneys in a program account 2 from legal process; amending s. 732.402, F.S.; 3 designating program accounts as exempt property for purposes of probate; providing 4 5 severability; providing an effective date. 6 7 Be It Enacted by the Legislature of the State of Florida: 8 9 Section 1. Section 240.553, Florida Statutes, is 10 created to read: 11 240.553 Florida College Savings Program.--12 (1) LEGISLATIVE INTENT.--The Legislature recognizes 13 that affordability and accessibility of higher education is 14 essential to the welfare and well-being of the residents of 15 the state and is a critical state interest. Promoting and 16 enhancing financial access to postsecondary institutions 17 serves a legitimate public purpose. Accordingly, as a supplement and alternative to existing programs that promote 18 19 timely planning for postsecondary attendance, it is the intent 20 of the Legislature to allow the Florida Prepaid College Board to establish a Florida College Savings Program to allow 21 22 persons to make contributions to a trust account that is established for the purpose of meeting some or all of the 23 qualified higher education expenses of a designated 24 25 beneficiary, consistent with federal law authorizing such 26 programs. There is not any guarantee by the state that such 27 contributions, together with the investment return on such 28 contributions, if any, will be adequate to pay for qualified 29 higher education expenses. It is the intent of the Legislature that this program enable participants in the Florida College 30 Savings Program to save for qualified higher education 31

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expenses. It is further the intent of the Legislature that 1 2 this program provide a choice to persons who determine that the overall educational needs of their families are best 3 suited to a savings program or who wish to save to meet 4 5 postsecondary educational needs beyond the traditional 4-year 6 curriculum. Finally, it is the intent of the Legislature that 7 the program be conducted as a public-private partnership to 8 maximize program efficiency and effectiveness. 9 (2) DEFINITIONS.--As used in this section, the term: 10 (a) "Benefactor" means any person making a deposit, 11 payment, contribution, gift, or other expenditure to the 12 trust. 13 (b) "Board" means the Florida Prepaid College Board. (c) "Designated beneficiary" means: 14 15 1. Any individual designated in the participation 16 agreement; 17 2. Any individual defined in s.152 (a), paragraphs (1) through (8), of the Internal Revenue Code; or 18 19 3. Any individual receiving a scholarship from 20 interests in the program purchased by a state or local government or an organization described in s. 501(c)(3) of the 21 22 Internal Revenue Code. (d) "Eligible educational institution" means an 23 institution of higher education that qualifies under s. 529 of 24 25 the Internal Revenue Code as an eligible educational 26 institution. 27 (e) "Internal Revenue Code" means the Internal Revenue 28 Code of 1986, as defined in s. 220.03(1). 29 (f) "Participation agreement" means an agreement between the board and a benefactor for participation in a 30 savings plan for a designated beneficiary. 31

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| 1 | (g) "Program" means the Florida College Savings |
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| 2 | Program. |
| 3 | (h) "Qualified higher education expenses" means higher |
| 4 | education expenses permitted under s. 529 of the Internal |
| 5 | Revenue Code and required for the enrollment or attendance of |
| 6 | a designated beneficiary at an eligible educational |
| 7 | institution, including undergraduate and graduate schools, and |
| 8 | any other higher education expenses that are permitted under |
| 9 | s. 529 of the Internal Revenue Code. |
| 10 | (3) FLORIDA COLLEGE SAVINGS PROGRAM; CREATION |
| 11 | (a) The board is authorized to create and establish |
| 12 | the Florida College Savings Program to promote and enhance the |
| 13 | affordability and accessibility of higher education in the |
| 14 | state. Such program shall enable persons to contribute funds |
| 15 | that are combined and invested to pay the subsequent qualified |
| 16 | higher education expenses of a designated beneficiary. The |
| 17 | board shall administer the program and shall perform essential |
| 18 | governmental functions, as provided in this section. |
| 19 | (b) The amounts on deposit in the program shall remain |
| 20 | therein and shall be available solely for carrying out the |
| 21 | purposes of this section. Any contract entered into by or any |
| 22 | obligation of the board on behalf of and for the benefit of |
| 23 | the program does not constitute a debt or obligation of the |
| 24 | state but is an obligation of the program. The state has no |
| 25 | obligation to any designated beneficiary or any other person |
| 26 | as a result of the program. The obligation of the program is |
| 27 | limited solely to those amounts deposited in the program. All |
| 28 | amounts obligated to be paid from the program are limited to |
| 29 | amounts available for such obligation. The amounts on deposit |
| 30 | in the program may only be disbursed in accordance with the |
| 31 | provisions of this section. Each participation agreement must |
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clearly state that the contract is only a debt or obligation 1 2 of the program and is not otherwise a debt or obligation of 3 the state. 4 (c) The benefactor retains ownership of all amounts on 5 deposit in his or her account with the program up to the date 6 of distribution on behalf of a designated beneficiary. 7 Earnings derived from investment of the contributions shall be 8 considered to be held in trust in the same manner as contributions, except as applied for purposes of the 9 designated beneficiary and for purposes of maintaining and 10 administering the program as provided in this section. Nothing 11 12 in this paragraph or in any other provision of this section 13 permits any contributions or corresponding interest in the 14 program to be used as security for a loan by a benefactor or 15 designated beneficiary. (d) All amounts attributable to penalties shall be 16 used for purposes of the program, and other amounts received 17 other than contributions shall be properties of the program. 18 19 Proceeds from penalties shall remain with the program and may 20 be used for any costs or purposes of the program. (e) The board may not receive deposits in any form 21 22 other than cash. A benefactor or designated beneficiary may not direct the investment of any contributions or amounts held 23 24 in the program other than the specific fund options provided 25 by the board, if any. 26 (f) Appropriations, moneys acquired from other 27 governmental or private sources, and moneys remitted in 28 accordance with participation agreements, shall be deposited into the Florida Prepaid College Trust Fund in accordance with 29 s. 240.551(4). 30 31

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| 1 | (g) Deposits and contributions to the program, the |
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| 2 | property of the board, and the earnings on the college savings |
| 3 | accounts are exempt from taxation. |
| 4 | (4) PROGRAM ADMINISTRATION |
| 5 | (a) The Florida College Savings Program shall be |
| 6 | administered by the Florida Prepaid College Board as an agency |
| 7 | of the state. The Florida Prepaid College Board has all the |
| 8 | powers of a body corporate for the purposes delineated in this |
| 9 | section. |
| 10 | (b) The assets of the program shall be continuously |
| 11 | invested and reinvested in a manner consistent with the |
| 12 | purposes of the program, expended on expenses incurred by the |
| 13 | operation and management of the program, or refunded to the |
| 14 | benefactor or designated beneficiary under the conditions |
| 15 | provided in the participation agreement. The board is not |
| 16 | required to invest directly in obligations of the state or any |
| 17 | political subdivision of the state or in any investment or |
| 18 | other fund administered by the state. |
| 19 | (5) FLORIDA COLLEGE SAVINGS PROGRAM; BOARD |
| 20 | DUTIESThe board shall: |
| 21 | (a) Appoint an executive director to serve as the |
| 22 | chief administrative and operational officer of the board and |
| 23 | to perform other duties assigned to him or her by the board. |
| 24 | (b) Receive and hold all payments, deposits, and |
| 25 | contributions intended for the program, as well as gifts; |
| 26 | bequests; endowments; federal, state, or local grants; any |
| 27 | other public or private source of funds; and all earnings, |
| 28 | until disbursed to pay qualified higher education expenses or |
| 29 | refunds as authorized in this section. |
| 30 | (c) Invest the contributions in a manner reasonable |
| 31 | and appropriate to achieve the objectives of the program, |
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exercising the discretion and care of a prudent person in 1 2 similar circumstances with similar objectives. The board shall give due consideration to rate of return, risk, term of 3 maturity, diversification of total portfolio within the 4 5 program, liquidity, projected disbursements and expenditures, 6 and expected payments, deposits, contributions, and gifts to 7 be received. Moneys in the program are exempt from s. 8 215.20(1), state securities law, and the investment 9 requirements of s. 18.10, but are subject to the investment restrictions contained in s. 215.472. 10 11 (d) Solicit proposals and contract, pursuant to s. 12 287.057, for a trustee-services firm to hold and maintain 13 assets of the board in conjunction with the operations of 14 product providers contracted under this section. Such firm may also provide for the short-term investment of the board's 15 16 assets. In selecting a trustee-services firm, the board shall seek to obtain the highest standards of professional trustee 17 services, to allow all qualified firms interested in providing 18 such services equal consideration, and to provide such 19 20 services to the state at no cost and to the participants at the lowest cost possible. The trustee services firm shall 21 22 agree to meet the obligations of the program to designated beneficiaries if money in the fund fails to offset the 23 obligations of the program as a result of imprudent selection 24 25 or supervision of short-term investments or in the event of 26 the loss of securities by such firm. Evaluations of proposals submitted under this paragraph must include, but need not be 27 28 limited to, the following criteria: 29 1. Adequacy of trustee services to hold and maintain assets of the board, including current operations and staff 30 organization and commitment of management to the proposal. 31

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2. Capability to execute program responsibilities 1 2 within time and regulatory constraints. 3. Past experience in trustee services and current 3 4 ability to maintain regular and continuous interactions with 5 the board and product provider. б 4. The minimum benefactor participation assumed within 7 the proposal and any additional requirements of benefactors. 8 5. Adequacy of technical assistance and services 9 proposed for staff. 10 6. Adequacy of a management system for evaluating and improving overall trustee services to the program. 11 12 7. Adequacy of facilities, equipment, and electronic 13 data-processing services. 14 8. Detailed projections of administrative costs, 15 including the amount and type of insurance coverage, and 16 detailed projections of total costs. (e) Solicit proposals and contract, pursuant to s. 17 287.057, for one or more investment consultants to advise the 18 19 board regarding investment management and performance. In 20 selecting investment consultants, the board shall seek to obtain the highest standards of investment consulting, to 21 22 allow all qualified firms interested in providing such 23 services equal consideration, and to provide such services to 24 the state at no cost and to the participants at the lowest cost possible. The investment consultants shall agree to meet 25 26 the obligations of the programs to designated beneficiaries if 27 money in the fund fails to offset the obligations of the 28 program as a result of imprudent supervision of the board's 29 investments. Evaluations of proposals submitted under this paragraph must include, but need not be limited to, the 30 following criteria: 31

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1. Capability to execute program responsibilities 1 2 within time and regulatory constraints. 3 2. Past experience in investment consulting and 4 current ability to maintain regular and continuous 5 interactions with the board and product providers. 6 3. Adequacy of technical assistance and services 7 proposed for staff. 8 4. Detailed projections of administrative costs. 9 (f) Solicit proposals and contract, pursuant to s. 287.057, for product providers to develop investment 10 portfolios on behalf of the board to achieve the purposes of 11 12 this section. Product providers shall be limited to authorized 13 insurers as defined in s. 624.09, banks as defined in s. 14 658.12, associations as defined in s. 665.012, authorized Securities and Exchange Commission investment advisers, and 15 investment companies as defined in the Investment Company Act 16 of 1940. All product providers must have their principal place 17 of business and corporate charter located and registered in 18 the United States. Each product provider must agree to meet 19 20 the obligations of the program to designated beneficiaries if moneys in the fund fail to offset the obligations of the 21 program as a result of imprudent investing by such provider. 22 23 Each authorized insurer must evidence superior performance 24 overall on an acceptable level of surety in meeting its 25 obligations to its policyholders and other contractual 26 obligations. Only qualified public depositories approved by 27 the State Insurance Commissioner and Treasurer are eligible 28 for consideration. Each investment company must provide 29 investment plans as specified within the request for proposals. In selecting a product provider, the board shall 30 seek to provide all participants with the most secure, 31

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well-diversified, and beneficially administered college 1 2 savings plan possible, to allow all qualified firms interested in providing such services equal consideration, and to provide 3 4 such services to participants at the lowest cost possible. 5 Evaluations of proposals submitted under this paragraph must 6 include, but need not be limited to, the following criteria: 7 1. Fees and other costs charged to participants which 8 affect account values or operational costs related to the 9 program. 10 2. Past and current investment performance, including investment and interest rate history, guaranteed minimum rates 11 12 of interest, consistency of investment performance, and any 13 terms and conditions under which moneys are held. 14 3. Past experience and ability to provide timely and 15 accurate service in the areas of benefit payments, investment 16 management, and complaint resolution. 4. Financial history and current financial strength 17 and capital adequacy to provide products, including operating 18 19 procedures and other methods of protecting program assets. 20 (g) Establish an investment plan for the purposes of this section with the approval of the State Board of 21 22 Administration. The investment plan must specify the 23 investment policies to be used by the board in its 24 administration of the program. The board may place assets of the program in savings accounts or purchase fixed or variable 25 26 life insurance or annuity contracts, securities, evidence of indebtedness, or other investment products pursuant to the 27 28 investment plan and in the proportions that are designated or approved under the investment plan. The insurance, annuity, 29 savings, or investment products must be underwritten and 30 offered in compliance with the applicable federal and state 31

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| 1 | laws and rules by persons who are duly authorized by |
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| 2 | applicable federal and state authorities. Within the |
| 3 | investment plan, the board may authorize investment vehicles, |
| 4 | or products incident thereto, as are available or offered by |
| 5 | qualified companies or persons. A benefactor may not direct |
| б | the investment of his or her contribution to the program and a |
| 7 | designated beneficiary may not direct the contribution made on |
| 8 | his or her behalf to the program. Board members and employees |
| 9 | of the board are not prohibited from participating in the |
| 10 | program by virtue of their fiduciary responsibilities as |
| 11 | members of the board or official duties as employees of the |
| 12 | board. |
| 13 | (h) Administer the program in a manner that is |
| 14 | sufficiently actuarially sound to defray the obligations of |
| 15 | the trust. The board shall annually evaluate or cause to be |
| 16 | evaluated the actuarial soundness of the trust. |
| 17 | (i) Establish adequate safeguards to prevent |
| 18 | contributions on behalf of a designated beneficiary in excess |
| 19 | of those necessary to provide for the qualified higher |
| 20 | education expenses of the beneficiary. |
| 21 | (j) Maintain separate accounts for each designated |
| 22 | beneficiary and establish other accounts within the program as |
| 23 | necessary to appropriately account for all funds held in the |
| 24 | program. |
| 25 | (6) FLORIDA COLLEGE SAVINGS PROGRAM; BOARD |
| 26 | POWERSThe board shall have the powers necessary or proper |
| 27 | to carry out the provisions of this section, including, but |
| 28 | not limited to, the power to: |
| 29 | (a) Adopt an official seal and rules. |
| 30 | (b) Sue and be sued. |
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1 (c) Make and execute contracts and other necessary 2 instruments. (d) Establish agreements or other transactions with 3 4 federal, state, and local agencies, including state 5 universities and community colleges. б (e) Invest funds not required for immediate 7 disbursement. 8 (f) Appear in its own behalf before boards, 9 commissions, or other governmental agencies. 10 (g) Hold, buy, and sell any instruments, obligations, 11 securities, and property determined appropriate by the board. 12 (h) Require a reasonable length of state residence for 13 qualified beneficiaries. 14 (i) Segregate contributions and payments to the fund 15 into various accounts and funds. (j) Contract for necessary goods and services; employ 16 necessary personnel; and engage the services of private 17 consultants, actuaries, managers, legal counsel, and auditors 18 19 for administrative or technical assistance. 20 (k) Solicit and accept gifts, grants, loans, and other aids from any source or participate in any other way in any 21 22 government program to carry out the purposes of this section. 23 (1) Require and collect administrative fees and 24 charges in connection with any transaction and impose reasonable penalties, including default, for delinquent 25 payments or for entering into a participation agreement on a 26 27 fraudulent basis. 28 (m) Procure insurance against any loss in connection 29 with the property, assets, and activities of the program or 30 the board. 31

Impose reasonable time limits on use of the 1 (n) 2 benefits provided by the program; however, any such limitation must be specified within the participation agreement. 3 4 (o) Delineate the terms and conditions under which 5 contributions may be withdrawn from the fund and impose 6 reasonable fees and charges for such withdrawal. Such terms 7 and conditions must be specified within the participation 8 agreement. 9 (p) Provide for the receipt of contributions in lump 10 sums or installments. 11 (q) Require that benefactors verify, under oath, any 12 requests for conversions, substitutions, transfers, 13 cancellations, refunds, or other changes to a participation 14 agreement. Verification must be accomplished as authorized and 15 provided for in s. 92.525(1)(a). (r) Delegate responsibility for administering the 16 investment plan required in paragraph (5)(g) to a person the 17 board determines to be qualified. Such person shall be 18 19 compensated by the board. Directly or through such person, the 20 board may contract with a private corporation or institution to provide the services that are a part of the investment plan 21 22 or that are deemed necessary or proper by the board or such person, including, but not limited to, providing for 23 24 consolidated billing; individual and collective recordkeeping and accountings; and the purchase, control, and safekeeping of 25 26 assets. 27 (s) Endorse insurance coverage written exclusively for 28 program participants which may be issued in the form of a 29 group life policy and which is exempt from part V of chapter 30 627. 31

(t) Solicit proposals and contract, pursuant to s. 1 2 287.057, for the services of a records administrator. The goals of the board in selecting a records administrator shall 3 4 be to provide all participants with the most secure, 5 well-diversified, and beneficially administered postsecondary б education expense plan possible, to allow all qualified firms 7 interested in providing such services equal consideration, and 8 to provide such services to the state at no cost and to participants at the lowest cost possible. Evaluations of 9 proposals submitted under this paragraph must include, but 10 need not be limited to, the following criteria: 11 12 1. Fees and other costs charged to purchasers which 13 affect account values or operational costs related to the 14 program. 15 2. Past experience in records administration and 16 current ability to provide timely and accurate service in the areas of records administration, audit and reconciliation, 17 plan communication, participant service, and complaint 18 19 resolution. 20 3. Sufficient staff and computer capability for the scope and level of service expected by the board. 21 22 4. Financial history and current financial strength 23 and capital adequacy to provide administrative services 24 required by the board. 25 (u) Solicit proposals and contract, pursuant to s. 26 287.057, for the marketing of the Florida College Savings Program. Any materials produced for the purpose of marketing 27 28 the program must be submitted to the board for review. Such 29 materials may not be made available to the public before the materials are approved by the board. An educational 30 institution may distribute marketing materials produced for 31

the program; however, all such materials must be approved by 1 2 the board prior to distribution. Neither the state nor the 3 board is liable for misrepresentation by a marketing agent. (v) Establish other policies, procedures, and criteria 4 5 to implement and administer the provisions of this section. 6 (7) "QUALIFIED STATE TUITION PROGRAM" 7 STATUS. -- Notwithstanding any other provision of this section, 8 the board may adopt rules necessary to enable the program to 9 obtain and retain status as a "qualified state tuition 10 program" for federal tax purposes under the Internal Revenue Code of 1986, as defined in s. 220.03(1). The board shall 11 12 inform participants of changes to the tax or securities status of participation agreements. 13 14 (8) PARTICIPATION AGREEMENTS. --15 (a) A participation agreement may be freely amended 16 throughout its term in order to enable the benefactor to increase or decrease the level of participation, change 17 designated beneficiaries, and carry out similar matters 18 permitted by this section and the Internal Revenue Code. A 19 20 participation agreement may provide for periodic deposits by 21 the benefactor. 22 (b) Deposits to the program by benefactors may only be in cash. Benefactors may contribute in a lump sum, in 23 installments, or through electronic funds transfer or employer 24 25 payroll deductions. 26 (c) The board may establish plans to permit 27 benefactors to prepay the qualified higher education expenses 28 associated with enrollment in state public and private 29 colleges or universities and may establish a procedure to permit account contributions in excess of such projected 30 expenses. The board shall prescribe by rule the methodology 31

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and information sources that shall be used to determine the 1 2 projected costs of qualified higher education expenses for 3 designated beneficiaries of prescribed ages. Decisions by the board regarding the need for excess account contributions are 4 subject to chapter 120. 5 6 (d) The board shall establish consistent provisions 7 for each participation agreement, including, but not limited 8 to: 9 The name, date of birth, and social security number 1. of the designated beneficiary. For newborns, the social 10 11 security number must be provided within 6 months after the 12 date the participation agreement is submitted. 13 2. The amount of the contribution or contributions and number of contributions required from a benefactor on behalf 14 of a designated beneficiary. 15 3. The terms and conditions under which benefactors 16 17 shall remit contributions, including, but not limited to, the date or dates upon which each contribution is due. 18 19 4. Provisions for late contribution charges and for 20 default. 5. Provisions for penalty fees for withdrawals from 21 22 the program. 6. The name of the person who may terminate 23 participation in the program. The participation agreement must 24 25 specify whether the account may be terminated by the 26 benefactor, the designated beneficiary, a specific designated 27 person, or any combination of these persons. 28 7. The terms and conditions under which an account may be terminated, modified, or converted, the name of the person 29 entitled to any refund due as a result of termination of the 30 31

account pursuant to such terms and conditions, and the amount 1 2 of refund, if any, due to the person so named. 8. Penalties for distributions not used or made in 3 4 accordance with s. 529 of the Internal Revenue Code. 5 9. Any charges or fees in connection with the б administration of the trust. 7 10. Other terms and conditions deemed by the board to 8 be necessary or proper. 9 (e) Each participation agreement must clearly state that participation in the program does not guarantee that 10 sufficient funds will be available to cover all qualified 11 12 higher education expenses for any designated beneficiary. 13 (f) Each participation agreement must clearly state 14 that participation in the program does not guarantee admission 15 to or continued enrollment at an eligible educational 16 institution. (9) DURATION OF PARTICIPATION AGREEMENT. -- The board 17 shall specify a period of time after which each participation 18 19 agreement shall be considered to be terminated. Upon 20 termination of an agreement, the balance of the account, after notice to the benefactor, shall be declared unclaimed and 21 22 abandoned property and subject to disposition as such under chapter 717. Time expended by a designated beneficiary as an 23 active-duty member of any of the armed services of the United 24 25 States shall be added to the period specified pursuant to this 26 subsection. 27 (10) DISTRIBUTIONS FOR QUALIFIED HIGHER EDUCATION 28 EXPENSES.--29 (a) The board shall establish requirements and procedures for beneficiaries to realize the benefits of 30 participation agreements. In establishing such requirements 31

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and procedures, the board shall make distributions in as 1 2 efficient and expeditious manner as is prudent and possible. (b) Each distribution of benefits from a participation 3 4 agreement shall consist of a pro rata distribution of 5 contributions and investment earnings or investment losses and б shall be consistent with the regulations of the United States 7 Treasury Department or Internal Revenue Service. 8 (c) All distributions made during a taxable year shall 9 be treated as one distribution. 10 (d) Distributions from accounts that lack a valid social security number are subject to penalties and 11 12 withholding taxes at the time of distribution. 13 (11) REFUNDS.--14 (a) A benefactor may request a refund of the principal 15 amount of his or her contributions, plus actual investment 16 earnings or minus actual investment losses on the 17 contributions, less any applicable penalty, and less any amounts used to provide benefits to the designated 18 19 beneficiary. 20 (b) Notwithstanding paragraph (a), a penalty may not be levied if a benefactor requests a refund from the program 21 22 due to: 23 1. Death of the beneficiary. 24 2. Total disability of the beneficiary. 3. Scholarship, allowance, or payment received by the 25 26 beneficiary to the extent that the amount of the refund does 27 not exceed the amount of the scholarship, allowance, or 28 payment in accordance with federal law. 29 (c) If a benefactor requests a refund of funds contributed to the program for any cause other than those 30 listed in paragraph (b), there shall be imposed a penalty of 31

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10 percent of the earnings of the account and any applicable 1 2 taxes, or the penalty prescribed in the Internal Revenue Code 3 or by rule of the Internal Revenue Service. Earnings shall be calculated as the total value of the participation agreement, 4 5 less the aggregate contributions, or in the manner prescribed 6 in the Internal Revenue Code or by rule of the Internal 7 Revenue Service. 8 (12) MATERIAL MISREPRESENTATION; PENALTY.--If the 9 benefactor or the designated beneficiary makes any material misrepresentation in the application for a participation 10 11 agreement or in any communication with the board regarding the 12 program, especially regarding the withdrawal or distribution 13 of funds therefrom, the account may be involuntarily 14 liquidated by the board. If the account is so liquidated, the benefactor is entitled to a refund, subject to a 10-percent 15 16 penalty or the amount required by the Internal Revenue Code. (13) ASSETS OF THE FUND; EXPENDITURE PRIORITY.--The 17 assets of the fund shall be maintained, invested, and expended 18 19 solely for the purposes of this section and may not be loaned, 20 transferred, or otherwise used by the state for any purpose other than the purposes of this section. This subsection does 21 22 not prohibit the board from investing in, by purchase or otherwise, bonds, notes, or other obligations of the state or 23 an agency or instrumentality of the state. Unless otherwise 24 specified by the board, assets of the fund shall be expended 25 26 in the following order of priority: 27 (a) To make payments on behalf of designated 28 beneficiaries. 29 (b) To make refunds upon termination of participation 30 in the program. 31

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| 1 | (c) To pay the costs of program administration and |
| 2 | operations. |
| 3 | (14) EXEMPTION FROM CLAIMS OF CREDITORSMoneys paid |
| 4 | into or out of the program by or on behalf of a benefactor or |
| 5 | designated beneficiary of a participation agreement whose |
| 6 | account has not been terminated, are exempt, as provided by s. |
| 7 | 222.22 from all claims of creditors of the benefactor or the |
| 8 | designated beneficiary. |
| 9 | (15) PAYROLL DEDUCTION AUTHORITYThe state or any |
| 10 | state agency, county, municipality, or other political |
| 11 | subdivision may, by contract or collective bargaining |
| 12 | agreement, agree with any employee to remit payments toward |
| 13 | participation agreements through payroll deductions made by |
| 14 | the appropriate officer or officers of the state, state |
| 15 | agency, county, municipality, or political subdivision. Such |
| 16 | payments shall be held and administered in accordance with |
| 17 | this section. |
| 18 | (16) DISCLAIMERThis section or any participation |
| 19 | agreement does not constitute, and may not be deemed to |
| 20 | constitute, an agreement, pledge, promise, or guarantee of |
| 21 | admission or continued enrollment of any designated |
| 22 | beneficiary or any other person to or in any eligible |
| 23 | educational institution. |
| 24 | (17) PROGRAM TERMINATION The program shall continue |
| 25 | in existence until its existence is terminated by law. Upon |
| 26 | termination of the program, all deposits shall be returned to |
| 27 | benefactors, to the extent possible, and any unclaimed assets |
| 28 | in the program shall revert to the state in accordance with |
| 29 | general law regarding unclaimed property. If the state |
| 30 | determines that the program is financially infeasible, the |
| 31 | state may discontinue the the program. |
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(18) STATE PLEDGE.--The state pledges to benefactors 1 2 and designated beneficiaries of the program that the state 3 will not limit or alter the rights under this section which 4 are vested in the program until such obligations are met and 5 discharged. However, this subsection does not preclude such 6 limitation if adequate provision is made by law for the 7 protection of the benefactors and designated beneficiaries 8 pursuant to the obligations of the board, and, if the state or 9 the board determines that the program is not financially feasible, the state or the board may discontinue the program. 10 If the program is discontinued, the board shall refund to 11 12 benefactors their contributions to the program, plus any 13 investment earnings or minus any investment losses. The board, 14 on behalf of the state, may include this pledge and undertaking by the state in participation agreements. 15 16 (19) ANNUAL REPORT. -- On or before March 31 each year, 17 the board shall prepare, or cause to be prepared, a report setting forth in appropriate detail an accounting of the 18 19 program and a description of the financial condition of the 20 program at the close of the fiscal year. The board shall submit a copy of the report to the Governor, the President of 21 22 the Senate, the Speaker of the House of Representatives, and the minority leaders of the House and Senate and shall make 23 the report available to each benefactor and designated 24 beneficiary. The accounts of the fund are subject to annual 25 26 audits by the Auditor General or his or her designee. 27 (20) PROGRAM IMPLEMENTATION 28 RESTRICTIONS.--Implementation of the program may not begin 29 until the board has received the following: 30 (a) A favorable written and unqualified opinion from counsel specializing in federal tax matters indicating that 31 21

the program constitutes a qualified state tuition program 1 2 under s. 529 of the Internal Revenue Code; 3 (b) A written and unqualified opinion from a qualified 4 member of the United States Patent Bar indicating that the 5 implementation of the program or the operation of the program 6 will not infringe upon any patent or copyright; 7 (c) A written and unqualified opinion of qualified 8 counsel specializing in federal securities law that the 9 program and the offering of participation in the program are not subject to federal securities law; and 10 11 (d) A written and unqualified opinion from the board's 12 litigation counsel indicating that the implementation or 13 operation of the program will not adversely impact any pending 14 litigation against the board. 15 Section 2. Subsection (1) of section 222.22, Florida Statutes, 1998 Supplement, is amended to read: 16 222.22 Exemption of moneys in the Prepaid 17 Postsecondary Education Expense Trust Fund and in a Medical 18 19 Savings Account from legal process .--20 (1)(a) Moneys paid into or out of the Florida Prepaid College Trust Fund by or on behalf of a purchaser or qualified 21 22 beneficiary pursuant to an advance payment contract made under s. 240.551, which contract has not been terminated, are not 23 liable to attachment, garnishment, or legal process in the 24 25 state in favor of any creditor of the purchaser or beneficiary 26 of such advance payment contract. 27 (b) Moneys paid into or out of the Prepaid College 28 Trust Fund by or on behalf of a benefactor or designated 29 beneficiary pursuant to a participation agreement made under s. 240.553, which agreement has not been terminated, are not 30 liable to attachment, garnishment, or legal process in the 31 2.2

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state in favor of any creditor of the purchaser or beneficiary 1 of such participation agreement. 2 3 Section 3. Paragraph (c) of subsection (2) of section 732.402, Florida Statutes, 1998 Supplement, is amended to 4 5 read: 6 732.402 Exempt property.--7 (2) Exempt property shall consist of: 8 (c) Florida Prepaid College Program contracts 9 purchased under pursuant to s. 240.551 and Florida College 10 Savings agreements established under s. 240.553. 11 Section 4. If any provision of this act or the application thereof to any person or circumstance is held 12 13 invalid, the invalidity does not affect other provisions or applications of the act which can be given effect without the 14 invalid provision or application, and to this end the 15 16 provisions of this act are declared severable. 17 Section 5. This act shall take effect upon becoming a 18 law. 19 20 21 SENATE SUMMARY Establishes the Florida College Savings Program to be administered by the Florida Prepaid College Board. Specifies the duties and powers of the board. Provides for the program to be a qualified state tuition program for purposes of federal taxation. Provides for participation agreements. Provides for the payment of distributions and for refunds. Provides an exemption from claims of creditors for assets in the program. Provides for payroll deductions into the program. Provides for program termination. (See bill for details.) 22 23 24 25 26 27 28 29 30 31 23