

STORAGE NAME: h1713.bdt

DATE: March 18, 1999

**HOUSE OF REPRESENTATIVES
COMMITTEE ON
BUSINESS DEVELOPMENT & INTERNATIONAL TRADE
ANALYSIS**

BILL #: HB 1713

RELATING TO: Minority Businesses/Enterprise Florida

SPONSOR(S): Representative Bush

COMPANION BILL(S): SB 2104(i)

ORIGINATING COMMITTEE(S)/COMMITTEE(S) OF REFERENCE:

- (1) BUSINESS DEVELOPMENT & INTERNATIONAL TRADE
 - (2) GOVERNMENTAL OPERATIONS
 - (3) TRANSPORTATION & ECONOMIC DEVELOPMENT APPROPRIATIONS
 - (4)
 - (5)
-

I. SUMMARY:

This bill expands current legislative intent language found in s. 288.9510, F.S., to include Enterprise Florida Innovation Partnership in efforts to develop minority businesses.

Additionally, this bill provides that the Board of Technology of Enterprise Florida, Inc., in carrying out the functions of the Florida Innovation Alliance, may provide programs and initiatives to foster the development of minority business enterprises.

This bill does not address the issue of rulemaking.

This bill has not been reviewed by the revenue estimating conference.

This bill provides an effective date of July 1, 1999.

II. SUBSTANTIVE ANALYSIS:

A. PRESENT SITUATION:

Section 288.9015, F.S., provides the purpose and duties of Enterprise Florida, Inc., (EFI). EFI is specifically charged with providing leadership for business development in Florida by aggressively assisting in the creation of new businesses and the retention, and expansion of existing businesses. In support of this effort, EFI is given the authority to develop and implement specific programs. Further, it is EFI's responsibility to promote and strengthen the creation and growth of small and minority businesses.

Part VIII of chapter 288, F.S., creates the Enterprise Florida Innovation Partnership. Section 288.9510, F.S., provides legislative intent that the Enterprise Florida Innovation partnership is to: provide leadership and market-driven, performance-based economic development tools to create the diverse cross section of innovation-driven firms that is essential to a competitive economy in this state, characterized by better employment opportunities leading to higher wages.

Section 288.9512, F.S., creates the Technology Development Board within EFI. The purpose of the board is to foster growth of high-technology and other value-added industries and jobs and to provide leadership and market-driven, performance-based economic development tools to create the diverse cross-section of innovation-driven firms essential to a competitive economy in Florida.

Section 288.9515, F.S., provides the programs of the Technology Development Board and authorizes the Board to create a technology applications service called the Florida Innovation Alliance. The Florida Innovation Alliance serves as an umbrella organization for technology applications service providers throughout Florida which provide managerial, technological, scientific, and related financial expertise critical to international and domestic competitiveness to small and medium-sized firms. The Board is responsible for carrying out the functions of the Florida Innovation Alliance including: providing communication and coordination services among technology applications service providers in Florida; providing coordinated marketing services to small and medium-sized manufacturers in Florida on behalf of, and in partnership with, technology applications service providers; and securing additional sources of funds on behalf of, and in partnership with, technology applications service providers.

B. EFFECT OF PROPOSED CHANGES:

Legislative intent language found in s. 288.9510, F.S., would provide that: [t]he Legislature intends that Enterprise Florida Innovation Partnership participate in the development of minority businesses.

Additionally, the bill would amend s. 288.9515, F.S., providing that the Board of Technology of Enterprise Florida, Inc., in carrying out the functions of the Florida Innovation Alliance, may provide programs and initiatives to foster the development of minority business enterprises.

The bill would take effect on July 1, 1999.

C. APPLICATION OF PRINCIPLES:

1. Less Government:

a. Does the bill create, increase or reduce, either directly or indirectly:

(1) any authority to make rules or adjudicate disputes?

Indeterminate.

(2) any new responsibilities, obligations or work for other governmental or private organizations or individuals?

It requires the Technology Board of EFI to include in their responsibilities for carrying out the functions of the Florida Innovation Alliance, the responsibility of providing programs and initiatives to foster the development of minority business enterprises.

- (3) any entitlement to a government service or benefit?

Indeterminate.

- b. If an agency or program is eliminated or reduced:

- (1) what responsibilities, costs and powers are passed on to another program, agency, level of government, or private entity?

N/A

- (2) what is the cost of such responsibility at the new level/agency?

N/A

- (3) how is the new agency accountable to the people governed?

N/A

2. Lower Taxes:

- a. Does the bill increase anyone's taxes?

No.

- b. Does the bill require or authorize an increase in any fees?

No.

- c. Does the bill reduce total taxes, both rates and revenues?

No.

- d. Does the bill reduce total fees, both rates and revenues?

No.

- e. Does the bill authorize any fee or tax increase by any local government?

No.

3. Personal Responsibility:

- a. Does the bill reduce or eliminate an entitlement to government services or subsidy?

No.

- b. Do the beneficiaries of the legislation directly pay any portion of the cost of implementation and operation?

No.

4. Individual Freedom:

- a. Does the bill increase the allowable options of individuals or private organizations/associations to conduct their own affairs?

N/A

- b. Does the bill prohibit, or create new government interference with, any presently lawful activity?

No.

5. Family Empowerment:

- a. If the bill purports to provide services to families or children:

- (1) Who evaluates the family's needs?

N/A

- (2) Who makes the decisions?

N/A

- (3) Are private alternatives permitted?

N/A

- (4) Are families required to participate in a program?

N/A

- (5) Are families penalized for not participating in a program?

N/A

- b. Does the bill directly affect the legal rights and obligations between family members?

N/A

- c. If the bill creates or changes a program providing services to families or children, in which of the following does the bill vest control of the program, either through direct participation or appointment authority:

- (1) parents and guardians?

N/A

- (2) service providers?

N/A

- (3) government employees/agencies?

N/A

D. STATUTE(S) AFFECTED:

Sections 288.9510 and 288.9515(1), F.S.

E. SECTION-BY-SECTION ANALYSIS:

See section II. B., Effect of Proposed Changes.

III. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT:

A. FISCAL IMPACT ON STATE AGENCIES/STATE FUNDS:

1. Non-recurring Effects:

The revenue estimating conference has not yet addressed this bill.

2. Recurring Effects:

The revenue estimating conference has not yet addressed this bill.

3. Long Run Effects Other Than Normal Growth:

The revenue estimating conference has not yet addressed this bill.

4. Total Revenues and Expenditures:

The revenue estimating conference has not yet addressed this bill.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS AS A WHOLE:

1. Non-recurring Effects:

None.

2. Recurring Effects:

The revenue estimating conference has not yet addressed this bill.

3. Long Run Effects Other Than Normal Growth:

The revenue estimating conference has not yet addressed this bill.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

1. Direct Private Sector Costs:

The revenue estimating conference has not yet addressed this bill.

2. Direct Private Sector Benefits:

The revenue estimating conference has not yet addressed this bill.

3. Effects on Competition, Private Enterprise and Employment Markets:

The revenue estimating conference has not yet addressed this bill.

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D. FISCAL COMMENTS:

None.

IV. CONSEQUENCES OF ARTICLE VII, SECTION 18 OF THE FLORIDA CONSTITUTION:

A. APPLICABILITY OF THE MANDATES PROVISION:

The revenue estimating conference has not yet addressed this bill.

B. REDUCTION OF REVENUE RAISING AUTHORITY:

The revenue estimating conference has not yet addressed this bill.

C. REDUCTION OF STATE TAX SHARED WITH COUNTIES AND MUNICIPALITIES:

The revenue estimating conference has not yet addressed this bill.

V. COMMENTS:

None.

VI. AMENDMENTS OR COMMITTEE SUBSTITUTE CHANGES:

N/A

VII. SIGNATURES:

COMMITTEE ON BUSINESS DEVELOPMENT & INTERNATIONAL TRADE:

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