

By the Committee on Banking and Insurance; and Senator Latvala

311-2029-99

1                                   A bill to be entitled  
2           An act relating to health insurance; creating  
3           the Florida Health Endowment Association as a  
4           nonprofit entity to provide insurance coverage  
5           to individuals whose health insurance has been  
6           involuntarily terminated for reasons other than  
7           nonpayment of premiums; providing for the  
8           association to be governed by a board of  
9           directors; providing membership of the board;  
10          providing terms of office; providing for the  
11          board members to be reimbursed for expenses;  
12          providing immunity from liability for board  
13          members and employees of the association;  
14          requiring the board to adopt a plan and rules  
15          to administer the act; providing additional  
16          duties of the board; requiring that the board  
17          report to the Governor and Legislature each  
18          year; specifying the powers of the board;  
19          providing definitions; providing eligibility  
20          criteria; providing exceptions; requiring the  
21          board to select a plan administrator;  
22          specifying the period of service of the  
23          administrator; providing duties of the  
24          administrator; providing for payment of the  
25          administrator for expenses; requiring that the  
26          plan offer a renewable policy that provides  
27          specified coverage; requiring that the plan  
28          offer major medical expense coverage similar to  
29          that provided by the state group health  
30          insurance program; providing for covered  
31          expenses; providing for premiums, deductibles,

1 and coinsurance; requiring that the board  
2 establish premium schedules; providing for  
3 payment of coverage if the costs exceed the  
4 deductible within a policy year; providing an  
5 exclusion for preexisting conditions under  
6 specified circumstances; providing for other  
7 sources of insurance to be primary; providing a  
8 cause of action for the association for the  
9 recovery of benefits; providing that the  
10 provision of health insurance is not an  
11 entitlement; providing for coverage to be  
12 insured by the Florida Health Endowment  
13 Association; authorizing the board to contract  
14 with insurers for disease management services;  
15 providing tax credits for insurance companies  
16 that contribute to the Florida Health Endowment  
17 Association; providing for unused tax credits  
18 to be claimed by a transferee; providing for  
19 the plan to be terminated if it becomes  
20 financially infeasible; repealing ss. 627.648,  
21 627.6482, 627.6484, 627.6486, 627.6487,  
22 627.64871, 627.6488, 627.6489, 627.649,  
23 627.6492, 627.6494, 627.6496, 627.6498, Florida  
24 Statutes; providing an appropriation; providing  
25 a contingent effective date.

26  
27 Be It Enacted by the Legislature of the State of Florida:

28  
29 Section 1. Florida Health Endowment Association.--  
30 (1) There is created a nonprofit legal entity to be  
31 known as the "Florida Health Endowment Association."

1           (2)(a) The association shall operate subject to the  
2 supervision and approval of a five-member board of directors.

3 The board of directors shall be composed as follows:

4           1. The Secretary of Health, or his or her designee  
5 from the Department of Health, who shall be the chairperson of  
6 the board.

7           2. The Insurance Commissioner, or his or her designee  
8 from the Department of Insurance.

9           3. The Governor shall appoint three members as  
10 follows:

11           a. One representative of policyholders who is not  
12 associated with the medical profession or a hospital.

13           b. One representative of the health insurance  
14 industry.

15           c. One member of the public.

16  
17 The administrator of the plan, or his or her affiliate, may  
18 not be a member of the board. Any board member appointed may  
19 be removed and replaced by his or her appointor at any time  
20 without cause.

21           (b) All board members, including the chairperson,  
22 shall be appointed to staggered 3-year terms beginning on a  
23 date established in the plan of operation.

24           (c) The board of directors may employ persons to  
25 perform the administrative and financial transactions and  
26 responsibilities of the association and to perform other  
27 necessary and proper functions not prohibited by law.

28           (d) Board members may be reimbursed from moneys of the  
29 association for actual and necessary expenses incurred by them  
30 as members, but may not otherwise be compensated for their  
31 services.

1           (e) There is no liability on the part of, and no cause  
2 of action of any nature shall arise against, any employee of  
3 the association, member of the board of directors of the  
4 association, or a representative of the Department of Health  
5 for any act or omission taken by them in the performance of  
6 their powers and duties under this act, unless such act or  
7 omission by such person is in intentional disregard of the  
8 rights of the claimant.

9           (f) Meetings of the board are subject to section  
10 286.011, Florida Statutes.

11           (3) The board of directors of the association shall  
12 adopt a plan pursuant to this act and submit its articles,  
13 bylaws, and operating rules to the Department of Health for  
14 approval. If the board of directors fails to adopt such plan  
15 and suitable articles, bylaws, and operating rules within 180  
16 days after the appointment of the board, the department shall  
17 adopt rules to implement this act, and such rules shall remain  
18 in effect until superseded by a plan and articles, bylaws, and  
19 operating rules submitted by the board of directors and  
20 approved by the department.

21           (4) The board of directors of the association shall:

22           (a) Establish administrative and accounting procedures  
23 for the operation of the association.

24           (b) Contract with an actuary to evaluate the pool of  
25 insureds in the plan and monitor the financial status of the  
26 Florida Health Endowment Trust Fund. The actuary shall  
27 recommend to the board the opening and closing of the plan,  
28 which must be based on an analysis of the trust fund; the  
29 income of the trust fund; and any premiums, deductibles, and  
30 coinsurance paid to the association.

31

1           (c) Establish eligibility requirements for individuals  
2 participating in the plan to ensure an actuarially sound  
3 insurance pool.

4           (d) Establish procedures under which applicants and  
5 participants in the plan may have grievances reviewed by an  
6 impartial body and reported to the board.

7           (e) Select an administrator in accordance with section  
8 4 of this act.

9           (f) Require that all policy forms issued by the  
10 association conform to standard forms developed by the  
11 association. The forms shall be approved by the Department of  
12 Insurance.

13           (g) Develop and implement a program to publicize the  
14 existence of the plan, the eligibility requirements for the  
15 plan, and the procedures for enrollment in the plan, and  
16 maintain public awareness of the plan.

17           (h) Design and employ cost-containment measures and  
18 requirements that shall include, but are not limited to,  
19 preadmission certification, any out-of-state health care, home  
20 health care, hospice care, negotiated purchase of medical and  
21 pharmaceutical supplies, and individual case management.

22           (i) Contract with preferred provider organizations and  
23 health maintenance organizations giving due consideration to  
24 the preferred provider organizations. If cost-effective and  
25 available in the county where the policyholder resides, the  
26 board, upon application or renewal of a policy, shall place a  
27 high-risk individual, as established under section 5 of this  
28 act, with the plan case manager who shall determine the most  
29 cost-effective quality care system or health care provider and  
30 shall place the individual in such system or with such health  
31 care provider. If cost-effective and available in the county

1 where the policyholder resides, the board, with the consent of  
2 the policyholder, may place a low-risk or medium-risk  
3 individual, as established under section 5 of this act, with  
4 the plan case manager who may determine the most  
5 cost-effective quality care system or health care provider and  
6 shall place the individual in such system or with such health  
7 care provider. Prior to and during the implementation of case  
8 management, the plan case manager shall obtain input from the  
9 policyholder, parent, guardian, and health care providers.

10 (j) Employ a case manager or managers to supervise and  
11 manage the medical care or coordinate the supervision and  
12 management of the medical care of specified individuals. The  
13 case manager, with the approval of the board, shall have final  
14 approval over the case management for any specific individual.

15 (k) Appoint an executive director to serve as the  
16 chief administrative and operational officer of the board and  
17 to perform other duties assigned to him or her by the board.

18 (l) Administer the Florida Health Endowment Trust Fund  
19 in a manner that is sufficiently actuarially sound to defray  
20 the obligations of the program. The board shall annually  
21 evaluate or cause to be evaluated the actuarial soundness of  
22 the fund. If the board perceives a need for additional assets  
23 in order to preserve actuarial soundness, the board may adjust  
24 the benefits of the plan to ensure such soundness.

25 (m) Establish a comprehensive investment plan with the  
26 approval of the State Board of Administration. The  
27 comprehensive investment plan must specify the investment  
28 policies to be used by the board in administering the fund.  
29 The board may place assets of the fund in savings accounts or  
30 use the fund to purchase fixed or variable life insurance or  
31 annuity contracts, securities, evidence of indebtedness, or

1 other investment products pursuant to the comprehensive  
2 investment plan and in such proportions as are designated or  
3 approved under the investment plan. Such insurance, annuity,  
4 savings, or investment products must be underwritten and  
5 offered in compliance with the applicable federal and state  
6 laws and rules by persons who are authorized by applicable  
7 federal and state authorities. Within the comprehensive  
8 investment plan, the board may authorize investment vehicles,  
9 or products incident thereto, as are available or offered by  
10 qualified companies or persons.

11 (n) Solicit proposals and contract, pursuant to  
12 section 287.057, Florida Statutes, for a trustee services firm  
13 to select and supervise investment programs on behalf of the  
14 board. The goals of the board in selecting a trustee services  
15 firm shall be to obtain the highest standards of professional  
16 trustee services, to allow all qualified firms interested in  
17 providing such services equal consideration, and to provide  
18 such services to the state at no cost and to the purchasers at  
19 the lowest cost possible. The trustee services firm must agree  
20 to meet the obligations of the board to qualified  
21 beneficiaries if moneys in the fund fail to offset the  
22 obligations of the board as a result of imprudent selection or  
23 supervision of investment programs by such firm. Evaluations  
24 of proposals submitted under this paragraph must include, but  
25 not be limited to, the following criteria:

26 1. Adequacy of trustee services for supervising and  
27 managing the program, including current operations and staff  
28 organization and commitment of management to the proposal.

29 2. Capability to execute plan responsibilities within  
30 time and regulatory constraints.

31

1           3. Past experience in trustee services and current  
2 ability to maintain regular and continuous interactions with  
3 the board, records administrator, and product provider.

4           4. The minimum purchaser participation assumed within  
5 the proposal and any additional requirements of purchasers.

6           5. Adequacy of technical assistance and services  
7 proposed for the staff.

8           6. Adequacy of a management system for evaluating and  
9 improving overall trustee services to the plan.

10           7. Adequacy of facilities, equipment, and electronic  
11 data processing services.

12           8. Detailed projections of administrative costs of  
13 trustee services, including the amount and type of insurance  
14 coverage, and detailed projections of total costs.

15           (o) Make a report to the Governor, the President of  
16 the Senate, the Speaker of the House of Representatives, and  
17 the Minority Leaders of the Senate and the House of  
18 Representatives not later than October 1 of each year. The  
19 report must summarize the activities of the plan for the  
20 12-month period ending December 31 of the previous year,  
21 including then-current data and estimates as to net written  
22 and earned premiums, the expense of administration, the paid  
23 and incurred losses for the year, the financial status of the  
24 Florida Health Endowment Trust Fund, and any recommendations  
25 by the actuary for the opening or closing of the plan. The  
26 report shall also include analysis and recommendations for  
27 legislative changes regarding utilization review, quality  
28 assurance, an evaluation of the administrator of the plan,  
29 access to cost-effective health care, and the cost-containment  
30 and case-management policy and recommendations concerning the  
31 opening of enrollment.



1           (p) Establish a plan of operation which must include  
2 the assumption of all liabilities of the Florida Comprehensive  
3 Health Association and the transition of its remaining  
4 policyholders into the plan.

5           (5) The board of directors of the association shall  
6 have the powers necessary or proper to carry out the  
7 provisions of this act, including, but not limited to, the  
8 power to:

9           (a) Adopt an official seal and rules.

10           (b) Exercise powers granted to insurers under the laws  
11 of this state.

12           (c) Sue or be sued.

13           (d) Make and execute contracts and other necessary  
14 instruments.

15           (e) Prepare or contract for a performance audit of the  
16 administrator of the association.

17           (f) Invest funds not required for immediate  
18 disbursement.

19           (g) Appear in its own behalf before boards,  
20 commissions, or other governmental agencies.

21           (h) Hold, buy, and sell any instruments, obligations,  
22 securities, and property determined appropriate by the board.

23           (i) Restrict the number of participants in the plan  
24 based on actuarial estimates. However, any person denied  
25 participation solely on the basis of such restriction shall be  
26 granted priority on a first-come, first-served basis for  
27 participation in the succeeding years in which the plan is  
28 reopened for participants.

29           (j) Contract for necessary goods and services; employ  
30 necessary personnel; and engage the services of private  
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1 consultants, actuaries, managers, legal counsel, and auditors  
2 for administrative or technical assistance.

3 (k) Solicit and accept gifts, grants, loans, and other  
4 aids from any source or participate in any other way in any  
5 government program to carry out the purposes of this section.

6 (l) Require and collect administrative fees and  
7 charges in connection with any transaction and impose  
8 reasonable penalties, including default, for delinquent  
9 payments or for entering into the plan on a fraudulent basis.

10 (m) Procure insurance against any loss in connection  
11 with the property, assets, and activities of the fund or the  
12 board.

13 (n) Establish other policies, procedures, and criteria  
14 to implement and administer this section.

15 (o) Adopt procedures to govern contract dispute  
16 proceedings between the board and its vendors.

17 Section 2. Definitions.--As used in sections 1-8, the  
18 term:

19 (1) "Association" means the Florida Health Endowment  
20 Association created in section 1.

21 (2) "Board" means the board of directors of the  
22 association.

23 (3) "Case management" means the specific supervision  
24 and management of the medical care provided or prescribed for  
25 a specific individual, which may include the use of health  
26 care providers designated by the plan case manager.

27 (4) "Department" means the Department of Health.

28 (5) "Medicaid" means the medical assistance program  
29 authorized by Title XIX of the Social Security Act, 42 U.S.C.  
30 s. 1396 et seq., and regulations thereunder, as administered  
31 in this state by the agency.

1           (6) "Medicare" means coverage under both parts A and B  
2 of Title XVII of the Social Security Act, 42 U.S.C. ss. 1395  
3 et seq., as amended.

4           (7) "Plan case manager" means the person or persons  
5 employed by the association to supervise and manage or  
6 coordinate with the administrator the supervision and  
7 management of the medical care provided or prescribed for a  
8 specific individual.

9           (8) "Plan of operation" means the articles, bylaws,  
10 and operating rules and procedures adopted by the board  
11 pursuant to section 1 of this act.

12           (9) "Plan" means the comprehensive health insurance  
13 plan adopted by the association.

14           (10) "Resident" means a person who is legally  
15 domiciled in this state.

16           Section 3. Eligibility.--

17           (1) Except as provided in subsection (2), any  
18 individual person, who has been for the previous year and  
19 continues to be a resident of the state, shall be eligible for  
20 plan coverage if evidence is provided of:

21           (a) A notice of rejection or refusal to issue  
22 substantially similar insurance for health reasons by an  
23 insurer licensed to do business in this state; or

24           (b) A refusal by an insurer to issue insurance except  
25 at a rate exceeding the plan rate.

26  
27 A rejection or refusal by an insurer offering only stop-loss,  
28 excess-of-loss, or reinsurance coverage with respect to the  
29 applicant shall be sufficient evidence under this subsection.

30           (2) The board or administrator shall require  
31 verification of residency and shall require any additional

1 information or documentation or statements under oath, when  
2 necessary to determine residency upon initial application and  
3 for the entire term of the policy.

4 (3) The board shall promulgate a list of medical or  
5 health conditions for which a person is eligible for plan  
6 coverage without applying for health insurance pursuant to  
7 subsection (1). Persons who demonstrate the existence or  
8 history of any medical or health conditions on the list  
9 promulgated by the board shall not be required to provide the  
10 evidence specified in subsection (1). The list shall be  
11 effective on the first day of the operation of the plan and  
12 may be amended as appropriate.

13 (4) Any resident dependent unmarried child of the  
14 insured is eligible from the moment of birth, provided that no  
15 other coverage is available. Subject to the provisions of s.  
16 627.6041, such coverage shall terminate at the end of the  
17 premium period in which the child marries, ceases to be a  
18 dependent of the insured, or attains the age of 19, whichever  
19 occurs first. However, if the child is a full-time student at  
20 an accredited institution of higher learning, the coverage may  
21 continue while the child remains unmarried and a full-time  
22 student, but not beyond the premium period in which the child  
23 reaches age 23.

24 (5) A person is ineligible for coverage under the plan  
25 if:

26 (a) The person has or obtains health insurance  
27 coverage substantially similar to or more comprehensive than a  
28 plan policy, or would be eligible to have coverage if the  
29 person elected to obtain it.

30 (b) The person is an inmate or resident of a public  
31 institution or correction facility; or

1           (c) The person's premiums are paid for or reimbursed  
2 under any government-sponsored program or by any government  
3 agency or health care provider, except as an agency or health  
4 care provider.

5           (d) The person has received \$500,000 in covered  
6 benefits that have been paid out pursuant to the plan.

7           (e) The person is eligible, on the date of issue of  
8 coverage under the plan, for substantially similar coverage  
9 under another contract or policy, unless such coverage is  
10 provided pursuant to the Consolidated Omnibus Budget  
11 Reconciliation Act of 1985, Pub. L. No. 99-272, 100 Stat. 82  
12 (1986) (COBRA), as amended, and scheduled to end at a time  
13 certain and the person meets all other requirements of  
14 eligibility. Coverage provided by the association shall be  
15 secondary to any coverage provided by an insurer pursuant to  
16 COBRA.

17           (f) The person is currently eligible for health care  
18 benefits under Florida's Medicaid program, unless he or she:

19           1. Has an illness or disease that requires supplies or  
20 medication that are covered by the plan but are not included  
21 in the benefits or coverage under Florida's Medicaid program;  
22 and

23           2. Is not receiving health care benefits or coverage  
24 under Florida's Medicaid program.

25           (5) Coverage shall cease:

26           (a) On the date a person is no longer a resident of  
27 this state;

28           (b) On the date a person requests coverage to end;

29           (c) Upon the death of the covered person;

30           (d) On the date state law requires cancellation of the  
31 policy; or

1           (e) At the option of the plan, 30 days after the plan  
2 makes any inquiry concerning the person's eligibility or place  
3 of residence to which the person does not reply.

4           (6) All eligible persons who are classified as  
5 high-risk individuals shall, upon application or renewal,  
6 agree to be placed in a case-management system when it is  
7 determined by the board and the plan case manager that such  
8 system will be cost-effective and provide quality care to the  
9 individual.

10           (7) The coverage of any person who ceases to meet the  
11 eligibility requirements of this section may be terminated  
12 immediately. If such person again becomes eligible for  
13 subsequent coverage under the plan, any previous claims  
14 payments shall be applied towards the \$500,000 lifetime  
15 maximum benefit and any limitation relating to preexisting  
16 conditions in effect at the time such person again becomes  
17 eligible shall apply to such person.

18           Section 4. Administrator.--

19           (1) The board shall select an administrator, through a  
20 competitive bidding process, to administer the plan. The board  
21 shall evaluate bids submitted under this subsection based on  
22 criteria established by the board, which criteria must  
23 include:

24           (a) The administrator's proven ability to handle  
25 individual accident and health insurance.

26           (b) The extent to which the administrator has  
27 developed a network of health care providers for providing  
28 managed health care on a statewide basis.

29           (c) The efficiency of the administrator's  
30 claims-paying procedures.

31

1           (d) An estimate of total charges for administering the  
2 plan.

3           (2) The administrator shall serve for a period of 3  
4 years. At least 1 year prior to the expiration of each 3-year  
5 period of service by an administrator, the board shall invite  
6 all insurers, including the current administering insurer, to  
7 submit bids to serve as the administrator for the succeeding  
8 3-year period. The selection of the administrator for the  
9 succeeding period must be made at least 6 months prior to the  
10 end of the current 3-year period.

11           (3) The administrator shall:

12           (a) Perform all eligibility and administrative  
13 claims-payment functions relating to the plan, as prescribed  
14 by the board.

15           (b) Pay an agent's referral fee as established by the  
16 board to each insurance agent who refers an applicant to the  
17 plan, if the applicant's application is accepted. The selling  
18 or marketing of plans is not limited to the administrator or  
19 its agents. However, any agent must be selected by the board  
20 and licensed by the Department of Insurance to sell health  
21 insurance in this state. The referral fees shall be paid by  
22 the administrator from moneys received as premiums for the  
23 plan.

24           (c) Establish a premium-billing procedure for  
25 collecting premiums from insured persons. Billings shall be  
26 made periodically as determined by the board.

27           (d) Perform all necessary functions to assure timely  
28 payment of benefits under the plan, including:

29           1. Making available information relating to the proper  
30 manner of submitting a claim for benefits under the plan and  
31 distributing forms upon which submissions are made.

1           2. Evaluating the eligibility of each claim for  
2 payment under the plan.

3           3. Notifying each claimant, within the time limits  
4 prescribed by law, as to insurers after receiving a properly  
5 completed and executed proof of loss whether the claim is  
6 accepted, rejected, or compromised.

7           (e) Submit regular reports to the board regarding the  
8 operation of the plan. The frequency, content, and form of the  
9 reports shall be determined by the board.

10           (f) Following the close of each calendar year,  
11 determine net premiums, reinsurance premiums less  
12 administrative expense allowance, and the expense of  
13 administration pertaining to the reinsurance operations of the  
14 association.

15           (g) Pay claims expenses from the premium payments  
16 received from or on behalf of covered persons under the plan.  
17 If the payments by the administrator for claims expenses  
18 exceed the portion of premiums allocated by the board for  
19 payment of claims expenses, the board shall provide the  
20 administrator with additional funds for payment of claims  
21 expenses to the extent that such funds are available.

22           (4)(a) The administrator shall be paid, as provided in  
23 the contract of the association, for its direct and indirect  
24 expenses incurred in the performance of its services.

25           (b) As used in this subsection, the term "direct and  
26 indirect expenses" includes that portion of the audited  
27 administrative costs, printing expenses, claims administration  
28 expenses, management expenses, building overhead expenses, and  
29 other actual operating and administrative expenses of the  
30 administering insurer which are approved by the board as  
31



1 allocable to the administration of the plan and included in  
2 the bid specifications.

3 Section 5. Minimum benefits coverage; exclusions;  
4 premiums; deductibles.--

5 (1) COVERAGE OFFERED.--

6 (a) The plan shall offer in an annually renewable  
7 policy the coverage specified in this section for each  
8 eligible person.

9 (b) If an eligible person is also eligible for  
10 Medicare coverage, the plan may not pay or reimburse any  
11 person for expenses paid by Medicare.

12 (c) Any person whose health insurance coverage is  
13 involuntarily terminated for any reason other than nonpayment  
14 of premium may apply for coverage under the plan. If such  
15 coverage is applied for within 60 days after the involuntary  
16 termination and if premiums are paid for the entire period of  
17 coverage, the effective date of the coverage shall be the date  
18 of termination of the previous coverage.

19 (d) Coverage provided to a person who is eligible for  
20 Medicare benefits may not be issued as a Medicare supplement  
21 policy as defined in section 627.672, Florida Statutes.

22 (2) BENEFITS.--

23 (a) The plan shall offer major medical expense  
24 coverage to every eligible person, subject to limitations set  
25 by the board. Major medical expense coverage offered under the  
26 plan shall pay an eligible person's covered expenses, subject  
27 to limits on the deductible and coinsurance payments  
28 authorized under subsection (4), up to a lifetime limit of  
29 \$500,000 per covered individual. The maximum limit under this  
30 paragraph may not be altered by the board, and no actuarially  
31 equivalent benefit may be substituted by the board.

1           **(b) The plan shall provide that any policy issued to a**  
2 **person eligible for Medicare shall be separately rated to**  
3 **reflect differences in experience reasonably expected to occur**  
4 **as a result of Medicare payments.**

5           **(3) COVERED EXPENSES.--The coverage to be issued by**  
6 **the association shall, at a minimum, be patterned after the**  
7 **standard individual health insurance plan approved by the**  
8 **Department of Insurance.**

9           **(4) PREMIUMS, DEDUCTIBLES, AND COINSURANCE.--**

10           **(a) The plan shall provide for annual deductibles for**  
11 **major medical expense coverage in the amount of \$1,000 or any**  
12 **higher amounts proposed by the board and approved by the**  
13 **department, plus the benefits payable under any other type of**  
14 **insurance coverage or workers' compensation. The schedule of**  
15 **premiums and deductibles shall be established by the**  
16 **association. With regard to any preferred provider arrangement**  
17 **used by the association, the deductibles provided in this**  
18 **paragraph shall be the minimum deductibles applicable to the**  
19 **preferred providers and higher deductibles, as approved by the**  
20 **department, may be applied to providers who are not preferred**  
21 **providers.**

22           **1. Separate schedules of premium rates based on age**  
23 **may apply for individual risks.**

24           **2. Rates are subject to approval by the department.**

25           **3. Standard risk rates for coverages issued by the**  
26 **association shall be established under section 627.6675(3),**  
27 **Florida Statutes.**

28           **4. The board shall establish separate premium**  
29 **schedules for low-risk individuals, medium-risk individuals,**  
30 **and high-risk individuals and shall revise premium schedules**  
31 **annually beginning January 2000. A rate may not exceed 150**

1 percent of the standard risk rate for low-risk individuals,  
2 200 percent of the standard risk rate for medium-risk  
3 individuals, or 250 percent of the standard risk rate for  
4 high-risk individuals. For the purpose of determining what  
5 constitutes a low-risk individual, medium-risk individual, or  
6 high-risk individual, the board shall consider the anticipated  
7 claims payment for individuals based upon an individual's  
8 health condition.

9 (b) If the covered costs incurred by the eligible  
10 person exceed the deductible for major medical expense  
11 coverage selected by the person in a policy year, the plan  
12 shall pay in the following manner:

13 1. For individuals placed under case management, after  
14 satisfaction of the deductible, the plan shall pay 90 percent  
15 of the additional covered costs incurred by the person during  
16 the policy year for the first \$10,000, after which the plan  
17 shall pay 100 percent of the covered costs incurred by the  
18 person during the policy year.

19 2. For individuals using the preferred provider  
20 network, after satisfaction of the deductible, the plan shall  
21 pay 80 percent of the additional covered costs incurred by the  
22 person during the policy year for the first \$10,000, after  
23 which the plan shall pay 90 percent of covered costs incurred  
24 by the person during the policy year.

25 3. If the person does not use the case management  
26 system or the preferred provider network, after satisfaction  
27 of the deductible, the plan shall pay 60 percent of the  
28 additional covered costs incurred by the person for the first  
29 \$10,000, after which the plan shall pay 70 percent of the  
30 additional covered costs incurred by the person during the  
31 policy year.

1           4. For individuals placed under case management or  
2 individuals using the preferred provider network, the maximum  
3 out-of-pocket expense, after satisfaction of the deductible,  
4 is limited to \$10,000 per calendar year.

5           (c) All premiums, deductibles, and coinsurance paid to  
6 the association shall be deposited with the Florida Health  
7 Endowment Association.

8           (d) Notwithstanding the provisions of section 624.509,  
9 Florida Statutes, premiums for coverage shall, as to the  
10 association and participating insurers, be exempt from premium  
11 taxation.

12           (5) PREEXISTING CONDITIONS.--An association policy may  
13 contain provisions under which coverage is excluded during a  
14 period of 12 months following the effective date of coverage  
15 with respect to a given covered individual for any preexisting  
16 condition, if:

17           (a) The condition manifested itself within 6 months  
18 before the effective date of coverage; or

19           (b) Medical advice or treatment was recommended or  
20 received within 6 months before the effective date of  
21 coverage.

22           (6) OTHER SOURCES PRIMARY.--

23           (a) Any amounts paid or payable by Medicare or any  
24 other governmental program or any other insurance, or  
25 self-insurance maintained in lieu of otherwise statutorily  
26 required insurance, may not be made or recognized as claims  
27 under such policy or be recognized as or towards satisfaction  
28 of applicable deductibles or out-of-pocket maximums or to  
29 reduce the limits of benefits available.

30           (b) The association has a cause of action against a  
31 participant for any benefits paid to the participant which

1 should not have been claimed or recognized as claims because  
2 of the provisions of this subsection or because the condition  
3 is not covered.

4 (7) NONENTITLEMENT.--This section does not provide an  
5 individual with an entitlement to health care services or  
6 health insurance. No cause of action shall arise against the  
7 state, the board, or a unit of local government for failure to  
8 make health services or health insurance available under this  
9 section.

10 (8) ISSUING OF POLICIES.--The coverage provided by  
11 this plan shall be directly insured by the Florida Health  
12 Endowment Association, and the policies shall be issued  
13 through the administrator.

14 Section 6. Disease management services.--

15 (1) The association may contract with insurers to  
16 provide disease management services for insurers that elect to  
17 participate in the association disease management program.

18 (2) An insurer that elects to contract for such  
19 services shall provide the association with all medical  
20 records and claims information necessary for the association  
21 to effectively manage the services.

22 (3) Moneys collected by the association for providing  
23 disease management services shall be used by the association  
24 to pay administrative expenses associated with the disease  
25 management program and any remaining moneys shall be deposited  
26 in the Florida Health Endowment Trust Fund.

27 Section 7. Tax credits.--

28 (1)(a) Any insurance company subject to premium tax  
29 liability pursuant to section 624.509, Florida Statutes, who  
30 makes a contribution to the Florida Health Endowment  
31 Association shall earn a vested credit against premium tax

1 liability equal to 100 percent of the contribution. Insurance  
2 companies may use not more than 25 percentage points of the  
3 vested premium tax credit, including any carryforward credits  
4 under this act, per year beginning with premium tax filings  
5 for calendar year 2001. Any premium tax credits not used in  
6 any single year may be carried forward and applied against the  
7 premium tax liabilities for subsequent calendar years.

8 (b) The credit to be applied against premium tax  
9 liability in any single year may not exceed the premium tax  
10 liability of the insurance company for that taxable year.

11 (c) An insurance company claiming a credit against  
12 premium tax liability earned through an investment in the  
13 Florida Health Endowment Association is not required to pay  
14 any additional retaliatory tax levied under section 624.5091,  
15 Florida Statutes, as a result of claiming such credit. Because  
16 credits under this section are available to an insurance  
17 company, section 624.5091, Florida Statutes, does not limit  
18 such credit in any manner.

19 (2) The claim of a transferee of an insurance  
20 company's unused premium tax credit shall be permitted in the  
21 same manner and subject to the same provisions and limitations  
22 of this act as the original insurance company. The term  
23 "transferee" means any person who:

24 (a) Through the voluntary sale, assignment, or other  
25 transfer of the business or control of the business of the  
26 insurance company, including the sale or other transfer of  
27 stock or assets by merger, consolidation, or dissolution,  
28 succeeds to all or substantially all of the business and  
29 property of the insurance company;

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1           (b) Becomes by operation of law or otherwise the  
2 parent company or a wholly owned subsidiary of the insurance  
3 company; or

4           (c) Directly or indirectly owns, whether through  
5 rights, options, convertible interests, or otherwise,  
6 controls, or holds power to vote 10 percent or more of the  
7 outstanding voting securities or other ownership interest of  
8 the insurance company.

9           Section 8. Plan termination.--If the state determines  
10 the plan to be financially infeasible, the state may  
11 discontinue the plan. Any participants shall be entitled to  
12 exercise the complete benefits for which he or she has  
13 contracted. However, additional participants may not be  
14 permitted to enter the plan.

15           Section 9. Section 627.648, Florida Statutes; section  
16 627.6482, Florida Statutes, as amended by sections 224 and 292  
17 of chapter 98-166, Laws of Florida; sections 627.6484 and  
18 627.6486, Florida Statutes; section 627.6487, Florida  
19 Statutes, as amended by section 5 of chapter 98-159, Laws of  
20 Florida; sections 627.64871, 627.6488, 627.6489, 627.649, and  
21 627.6496, Florida Statutes; and section 627.6498, Florida  
22 Statutes, as amended by section 6 of chapter 98-159, Laws of  
23 Florida, are repealed effective upon the opening of the plan  
24 by the board. Sections 627.6492 and 627.6494, Florida  
25 Statutes, are repealed January 1, 2000. Effective upon the  
26 date of the opening of the plan, all individuals who have  
27 insurance coverage issued by the Florida Comprehensive Health  
28 Association on that date shall be issued insurance coverage  
29 under the plan. The association shall assume all assets and  
30 liabilities of the Florida Comprehensive Health Association.

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1           Section 10. The sum of \$50 million is appropriated  
2 from the General Revenue Fund to the Florida Health Endowment  
3 Trust Fund.  
4           Section 11. This act shall take effect July 1, 1999,  
5 contingent upon the sum of \$50 million being appropriated to  
6 the Florida Health Endowment Trust Fund.  
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1 STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN  
2 COMMITTEE SUBSTITUTE FOR  
3 Senate Bill 1800

4 1. Clarifies that the designee of the Secretary of Health  
5 be from the Department of Health and the designee of the  
6 Insurance Commissioner be from the Insurance Department.  
These members will serve on the board of the Florida  
Health Endowment Association (FHEA).

7 2. Adds "Definitions" and "Eligibility" sections. The  
8 "Definitions" section defines certain terms regarding  
9 the structure and operation of the FHEA. Clarifies that  
10 the Department of Health is the agency responsible for  
11 approving all the FHEA articles, bylaws, and operating  
12 rules.

13 The "Eligibility" section provides that a Florida  
14 resident shall be eligible for the FHEA plan provided he  
15 or she receives a notice of rejection or refusal to  
16 issue substantially similar coverage for health reasons  
17 by an insurer licensed to issue coverage in Florida, or  
18 at rates higher than the FHEA plan rates. Verification  
19 of residency is required. The board is given the  
20 authority to provide exceptions to the eligibility  
21 criteria by promulgating a list of medical or health  
22 conditions which would guarantee eligibility for the  
23 plan without applying and being rejected for coverage in  
24 the standard market. Also, resident dependent unmarried  
25 children of the insured are eligible, provided that no  
26 other coverage is available.

27 Restrictions for eligibility are included: persons who  
28 have or obtain substantially similar coverage (with the  
29 exception of COBRA); residents of public institutions or  
30 prisons, persons whose premiums are paid under any  
31 government sponsored program; persons who have reached  
the lifetime maximum of \$500,000 in covered benefits; or  
persons who are eligible for Medicaid, unless their  
illness or disease requires supplies or medication which  
are covered under the FHEA plan, but not covered under  
Medicaid. The circumstances under which coverage will  
cease are specified as are provisions for the use of a  
case management system. Reentry into the FHEA is  
allowed, though currently prohibited under the Florida  
Comprehensive Health Association. However, a person  
reentering would be subject to any new pre-existing  
condition limitations in effect at the time and previous  
claim payments would be applied to the \$500,000 lifetime  
maximum benefit limit.

32 3. Repeals all provisions under the Florida Comprehensive  
33 Health Association (FCHA) effective January 1, 2000.  
34 Provides that effective upon the opening of the  
35 comprehensive health insurance plan adopted by the FHEA,  
36 all individuals covered under FCHA shall be issued  
37 insurance coverage under FHEA. Provides that FHEA will  
38 assume all assets and liabilities of the FCHA. Deletes  
39 the provision allowing an assessment against insurers  
40 and health maintenance organizations for the operating

1           losses of the FHEA.  
2 4.       Provides that \$50 million is appropriated from the  
3           General Revenue Fund to the Florida Health Endowment  
4           Trust Fund (created by CS/SB 1802) and that the act  
5           shall take effect contingent upon the \$50 million being  
6           appropriated to the Trust Fund.  
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