Bill No. CS for SB 1848

Amendment No. ____

	CHAMBER ACTION
J	Senate House .
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11	Senator Horne moved the following amendment:
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13	Senate Amendment (with title amendment)
14	Delete everything after the enacting clause
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16	and insert:
17	Section 1. Section 235.062, Florida Statutes, is
18	amended to read:
19	235.062 Reduction of relocatable facilities in use
20	(1)(a) It is $\frac{\text{the intent}}{\text{the intent}}$ a goal of the Legislature that
21	all school districts shall provide a quality educational
22	environment for their students such that, by July 1, 2003,
23	student stations in relocatable facilities exceeding 20 years
24	of age and in use by a district during the 1998-1999 fiscal
25	year shall be removed and the number of all other relocatable
26	student stations at over-capacity schools during that fiscal
27	year shall be decreased by half. The Legislature finds,
28	however, that necessary maintenance of existing facilities and
29	public school enrollment growth impair the ability of some
30	districts to achieve the $\underline{\text{intent}}$ $\underline{\text{goal}}$ of this section within 5
31	years. Therefore, the Legislature is increasing its commitment
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to school funding in this act, in part to help districts reduce the number of temporary, relocatable student stations at over-capacity schools. The Legislature intends that local school districts also increase their investment toward meeting this intent goal. Each district's progress toward meeting this intent goal shall be measured annually by comparing district facilities work programs for replacing relocatables with the state capital outlay projections for education prepared by the Commissioner of Education SMART Schools Clearinghouse pursuant to s. 235.217(3)(e). District facilities work programs shall be monitored by the Commissioner of Education SMART Schools Clearinghouse to measure the commitment of local school districts toward this intent goal.

- School districts are encouraged to eliminate relocatable facilities. School districts pursuing the intent of removing relocatable facilities and replacing them with permanent facilities at a rate that exceeds the legislative intent expressed in this section shall be eligible for SIT Awards and effort index grants because of this action.
- (c) (b) For the purposes of this section, an "over-capacity school" means a school the capital outlay FTE enrollment of which exceeds 100 percent of the space and occupant design capacity of its nonrelocatable facilities. However, if a school's initial design incorporated relocatable or modular instructional space, an "over-capacity school" shall mean a school the capital outlay FTE enrollment of which exceeds 100 percent of the space and occupant design capacity of its core facilities.
- In accordance with the legislative intent goal (2) described in subsection (1), any relocatables purchased with 31 | money appropriated from this act shall be counted at actual

student capacity for purposes of ss. 235.15 and 235.217 for the life cycle of the relocatable.

Section 2. Subsections (3), (4), and (5) of section 235.175, Florida Statutes, are amended to read:

235.175 SMART schools; Classrooms First; legislative purpose.--

- the purpose of the Legislature to create s. 235.185, requiring each school district annually to adopt a district facilities 5-year work program. The purpose of the district facilities work program is to keep the school board and the public fully informed as to whether the district is using sound policies and practices that meet the essential needs of students and that warrant public confidence in district operations. The district facilities work program will be monitored by the Commissioner of Education SMART Schools Clearinghouse, which will also apply performance standards pursuant to s. 235.218.
- (4) SMART SCHOOLS CLEARINGHOUSE.——It is the purpose of the Legislature to create s. 235.217, establishing the SMART Schools Clearinghouse to assist the school districts in building SMART schools utilizing functional and frugal practices. The SMART Schools Clearinghouse must review district facilities work programs and projects and identify districts qualified for incentive funding available through effort index grants and School Infrastructure Thrift Program awards; identify opportunities to maximize design and construction savings; develop school district facilities work program performance standards; and provide for review and recommendations to the Governor, the Legislature, and the State Board of Education.
 - (5) EFFORT INDEX GRANTS.--It is the purpose of the

Legislature to create s. 235.186, in order to provide grants 2 from state funds to assist school districts that have provided 3 a specified level of local effort funding and still have a 4 need to build or renovate $\frac{1}{1}$ student stations and associated 5 core facility space to meet student membership requirements in 6 K-12 programs. Districts must utilize state funds in 7 accordance with statutory requirements and obligate from among all eligible sources an amount that is equivalent to the 8 9 potential available for construction from PECO funds, capital 10 outlay and debt service bond proceeds, Classrooms First funds, and the one-half cent local option school sales surtax. As an 11 12 alternative to the one-half cent local option school sales 13 surtax, districts that commit at least 50 percent of the full 14 value of the 2-mill discretionary capital outlay levy 15 authorized in s. 236.25 for construction or debt service or levy millage for general obligation bond debt service may 16 17 substitute their values for the one-half cent local option 18 school sales surtax cost in calculating eligibility for effort index grants.Effort index grants will be based upon 19 recommendation of the Commissioner of Education SMART Schools 20 21 Clearinghouse.

Section 3. Subsections (1) and (5) of section 235.185, Florida Statutes, 1998 Supplement, are amended to read:

235.185 School district facilities work program; definitions; preparation, adoption, and amendment; long-term work programs.--

- (1) DEFINITIONS.--As used in this section, the term:
- (a) "Adopted district facilities work program" means the 5-year work program adopted by the district school board as provided in subsection (3).
 - (b) "Tentative district facilities work program" means

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the 5-year listing of capital outlay projects required:

- To properly maintain the educational plant and ancillary facilities of the district.
- To provide an adequate number of satisfactory student stations for the projected student enrollment of the district in K-12 programs in accordance with the intent goal in s. 235.062.
- (5) 10-YEAR AND 20-YEAR WORK PROGRAMS. -- In addition to the adopted district facilities work program covering the 5-year work program, the district school board shall adopt annually a 10-year and a 20-year work program which include the information set forth in subsection (2), but based upon enrollment projections and facility needs for the 10-year and 20-year periods. It is recognized that the projections in the 10-year and 20-year timeframes are tentative and should be used only for general planning purposes.

Section 4. Subsections (1), (2), and (4) of section 235.186, Florida Statutes, are amended, present subsection (5) of that section is redesignated as subsection (6) and amended, and a new subsection (5) is added to that section, to read:

235.186 Effort index grants for school district facilities work program projects. --

(1) PROJECT REVIEW; ELIGIBILITY.--Annually, the Commissioner of Education SMART Schools Clearinghouse established pursuant to s. 235.217 shall review the adopted district facilities work program of each district to ensure compliance with the provisions of s. 235.185 and to determine the district's eligibility to receive an effort index grant for local school facilities projects pursuant to this section. Projects identified in a district facilities work program 31 which are eligible to receive an effort index grant shall be

limited to those projects <u>authorized</u> by the educational plant survey as defined by s. 235.15 which provide new student stations and associated core facility space to <u>serve</u> meet student membership requirements in K-12 programs <u>and included</u> in the 1998-1999 through 2002-2003 district facilities work <u>program</u>. Effort index grants shall not be provided to replace relocatable classrooms which meet standards. <u>Projects eligible</u> to receive an effort index grant identified in a district facilities work program may include emergency shelters as required by s. 235.26(9), replacement schools, classroom additions, core facilities, land development, and renovations and remodeling where the scope of work extends the useful life of the permanent educational facility.

- (2) COMPUTATION OF REQUIRED LOCAL EFFORT AMOUNT FOR DISTRICT EFFORT INDEX.--Prior to a school district being eligible to receive an effort index grant pursuant to this section, the Commissioner of Education clearinghouse shall certify that the district agreed to expend, from among all eligible sources, an amount that is equivalent to the amount of funds projected to be available during the period covered by the district facilities work program from the following four sources for eligible basic capital outlay expenditures described in subsection (4):
- (a) Public Education Capital Outlay and Debt Service Trust Fund moneys for construction pursuant to s. 235.42.
- (b) The maximum potential bond proceeds available from the School District and Community College District Capital Outlay and Debt Service Trust Fund.
- (c) Proceeds from the Classrooms First Program authorized in s. 235.187.
 - (d) One-half cent local option school sales surtax,

pursuant to s. 212.055(7), if fully levied over the 5-year period, or 50 percent of the full value of the 2-mill discretionary capital outlay levy authorized in s. 236.25 for construction or debt service or the full value of millage levied for general obligation bond debt service.

- (4) COMPUTATION OF BASIC DISTRICT CAPITAL OUTLAY EXPENDITURES ELIGIBLE FOR INCLUSION IN CALCULATION FOR EFFORT INDEX GRANTS. --
- (a) When reviewing a district facilities work program, the Commissioner of Education clearinghouse shall calculate the district's planned basic capital outlay expenditures that may be eligible for an effort index grant. For each district, this calculation shall consist of:
- Expenditures for district capital outlay projects described in subsection (1).
- Expenditures for debt service payments for outstanding capital outlay bonds sold to finance new construction, remodeling, renovation, or major repair of educational facilities.
- Expenditures for scheduled payments on outstanding certificates of participation used to finance new construction, remodeling, renovation, or major repair of educational facilities.

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> Expenditures relating to the replacement of relocatable classrooms that meet standards shall not qualify as expenditures eligible for inclusion in the calculation for effort index grants.

(b) The computation of basic district capital outlay expenditures eligible for inclusion in the commissioner's 31 | clearinghouse's calculation for effort index grants for

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29 30 projects initiated after July 1, 1997, shall be based upon the actual cost per student station or the cost per student station calculated pursuant to s. 235.435(6), whichever is less.

- (c) The computation of the basic capital outlay expenditures eligible for inclusion in the commissioner's calculation for effort index grants for projects shall include emergency shelters as required by s. 235.26(9), replacement schools, classroom additions, core facilities, land development, and renovations and remodeling where the scope of work extends the useful life of the permanent educational facility.
- (5) ALTERNATIVE COMPUTATION FOR ELIGIBLE REVENUE SOURCES FOR REQUIRED LOCAL EFFORT. -- Districts that have fulfilled the statutory requirements of PECO funds, capital outlay and debt service bond proceeds, and Classrooms First bonding as specified in s. 235.188, have levied millage for general obligation bond debt service, have levied the full 2-mill discretionary local capital outlay millage as authorized in s. 236.25, and have committed at least 50 percent of the proceeds of the millage to debt service of Certificates of Participation or for construction, remodeling, and renovation of school plant survey recommended educational plant projects shall be eligible for effort index grants.
- (6) (6) (5) ALLOCATION OF EFFORT INDEX GRANTS FOR DISTRICT FACILITIES. --
- (a) If the calculated district obligation is equal to or greater than the calculated required effort amount for the eligible expenditures, the district shall be eligible for an effort index grant, to be determined by the Commissioner of 31 | Education clearinghouse by calculating need from the actual

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cost per student station or the cost per student station pursuant to s. 235.435(6), whichever is less, plus debt service payments for new construction, remodeling, renovation, or major repair of educational facilities less the calculated required effort amount.

- (b) Annually by November 1, the Commissioner of Education clearinghouse shall report to the Governor and the Legislature on the amount required to fully fund effort index grants for each of the following 5 years.
- (c) Districts demonstrating inability to finance eligible projects in their district facilities work programs after meeting the requirements in subsection (2) may be eligible to receive effort index grants, subject to legislative appropriations for this purpose.
- (d) If legislative appropriations are insufficient to fully fund the eligible total statewide qualified effort index grants as calculated by the Commissioner of Education clearinghouse, the entire appropriated amount shall be distributed for effort index grants in accordance with the formula established in s. 235.187 priority consideration shall be given to providing effort index grants to those districts based upon:
- 1. The extent to which they have exceeded the district effort index in subsection (2); and
- 2. The extent to which they have maximized their revenue generating potential from the district effort index in subsection (2) through the purchase of certificates of participation, the sale of bonds, or other appropriate long-term financing.
- Section 5. Paragraph (a) of subsection (1) and 31 subsection (3) of section 235.217, Florida Statutes, are

amended to read:

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235.217 SMART (Soundly Made, Accountable, Reasonable, and Thrifty) Schools Clearinghouse .--

- (1)(a) The SMART Schools Clearinghouse is established to assist school districts that seek to access School Infrastructure Thrift (SIT) Program awards pursuant to ss. 235.2155 and 235.216 or effort index grants pursuant to s. 235.186. The clearinghouse must use expedited procedures in providing such assistance.
 - (3) The clearinghouse shall:
- (a) Recommend to the Governor, the Legislature, and the State Board of Education frugal construction standards that ensure appropriate industry standards and optimal life cycles and that may include, but are not limited to, standards for optimal size of core facility space, design-build, performance contracting, energy efficiency, and life-cycle systems costing.
- Prioritize school district SIT Program awards and (b) effort index grants based on a review of the district facilities work programs and proposed construction projects.
- (c) Recommend to the Governor, the Legislature, and the State Board of Education standards and policies relating to the design and construction of educational facilities.
- (d) Request the commissioner to consider all relevant recommendations for incorporation into the Uniform Building Code.
- By July 1, 1998, establish a 5-year statewide capital outlay projection for education. In developing the projection, the clearinghouse shall reasonably adhere to historical projection standards developed for school capital 31 outlay by the Department of Education and shall incorporate

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29 30 the following factors into the projection:

- 1. A calculation of the number of student stations in each district as calculated in the Florida Inventory of School Houses based upon space to which stations are to be assigned pursuant to s. 235.014(10)(a)1.
- The norm value of each space-per-student station range established for each educational classroom in the State Requirements for Educational Facilities, with the norm value constituting one student station in the Florida Inventory of School Houses.
- 3. The number of capital outlay full-time equivalent students as determined by the department for each school district.
- A total project cost per student station, which may equal the respective maximums provided in s. 235.435(6) for elementary, middle, and high school student stations adjusted by the Consumer Price Level Index calculated 30 months from the time of the current state capital outlay projection for education.
- Maintenance standards and guidelines as determined by the Department of Education.
- 6. A relocatable valuation factor, which must consider the historical lifespan of relocatable classrooms in public schools compared to that of permanent facility space, and account for the intent goal established in s. 235.062 for replacement of relocatables in the next 5 years.
- 7. A projection of available state and district revenues for the next 5 fiscal years, based upon current-year projections of state capital outlay revenues accruing to school districts and current-year levies of ss. 212.055, $31 \mid 236.25(2), 236.31,$ and 236.32and millage voted from

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provisions of s. 9, Art. VII of the State Constitution, incorporating the most recent projections of the Gross 3 Receipts, Public Educational Capital Outlay, Education, 4 Transportation, and General Revenue Estimating Conferences; 5 and not including any revenues accruing through impact fees, 6 proceeds accrued from certificates of participation, or any 7 currently unlevied portion of rate or millage authorized by s. 212.055, s. 236.25(2), s. 236.31, or s. 236.32 or s. 9, Art. 8 9 VII of the State Constitution. 10 Section 6. Subsection (3) of section 235.218, Florida 11 Statutes, is amended to read: 12 235.218 School district facilities work program 13 performance and productivity standards; development; 14 measurement; application. --15 (3) The clearinghouse shall conduct ongoing 16 evaluations of district educational facilities program 17 performance and productivity, using the measures adopted under 18 this section. If, using these measures, the clearinghouse finds that a district failed to perform satisfactorily, the 19 20 clearinghouse must recommend actions to be taken to improve the district's performance. A district that refuses to follow 21 22 the recommended actions may be denied an effort index grant. Section 7. This act shall take effect upon becoming a 23 24 law. 25 26 27 ======= T I T L E A M E N D M E N T ========= 28 And the title is amended as follows: 29 Delete everything before the enacting clause

31 | and insert:

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A bill to be entitled An act relating to educational facilities; amending s. 235.062, F.S.; encouraging school districts to eliminate relocatable facilities; amending s. 235.175, F.S.; providing an alternative method of qualifying for effort index grants; amending s. 235.185, F.S.; amending definitions of terms relating to school district facilities work programs; deleting provisions relating to 10-year and 20-year work programs; amending s. 235.186, F.S.; amending provisions relating to eligibility for effort index grants; amending ss. 235.217, 235.218, F.S.; conforming provisions; providing an effective date.