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A bill to be entitled An act relating to the promotion and development of Florida's entertainment industry; creating s. 288.125, F.S.; creating the Entertainment Florida Advisory Council within the Office of Tourism, Trade, and Economic Development of the Executive Office of the Governor; providing purpose, membership, terms, organization, powers, and duties of the council; creating s. 288.1251, F.S.; creating the Office of Entertainment Industry Commissioner; providing procedure for appointment of the Entertainment Industry Commissioner; providing powers and duties of the office; creating s. 288.1252, F.S.; requiring the Office of Tourism, Trade, and Economic Development to adopt rules by which it may make specified expenditures for expenses incurred in connection with the performance of the duties of the Office of the Entertainment Industry Commissioner; requiring approval of such rules by the Comptroller; requiring an annual report; authorizing the acceptance and use of specified goods and services by employees and representatives of the Office of the Entertainment Industry Commissioner; providing certain requirements with respect to claims for expenses; providing a penalty for false or fraudulent claims; providing for civil liability; amending s. 14.2015, F.S., revising purposes of the Office of Tourism, Trade, and

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Economic Development of the Executive Office of the Governor; amending ss. 288.108, 288.90152, F.S.; conforming cross-references; repealing s. 288.051, F.S., which provides a short title; repealing s. 288.052, F.S., relating to legislative findings and intent with respect to the "Florida Film and Television Investment Act"; repealing s. 288.053, F.S., relating to the Florida Film and Television Investment Board; repealing s. 288.054, F.S., relating to the administration and powers of the Florida Film and Television Investment Board; repealing s. 288.056, F.S., relating to conditions for film and television investment by the board; repealing s. 288.057, F.S., requiring an annual report by the board; repealing s. 288.1228, F.S., relating to the direct-support organization authorized by the Office of Tourism, Trade, and Economic Development to assist in the promotion and development of the entertainment industry; repealing s. 288.12285, F.S., relating to confidentiality of identities of donors to the direct-support organization; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. Section 288.125, Florida Statutes, is created to read: 288.125 Entertainment Florida Advisory Council;

creation; purpose; membership; powers and duties .--

- (1) CREATION.--There is created within the Office of Tourism, Trade, and Economic Development of the Executive Office of the Governor, for administrative purposes only, the Entertainment Florida Advisory Council.
- (2) PURPOSE.--The council shall serve as an advisory body to the Office of Tourism, Trade, and Economic Development and the Office of the Entertainment Industry Commissioner to provide these offices with industry insight and expertise related to developing, promoting, and providing service to the state's entertainment industry.
  - (3) MEMBERSHIP.--
- (a) The council shall consist of 17 members, seven to be appointed by the Governor, five to be appointed by the President of the Senate, and five to be appointed by the Speaker of the House of Representatives, with the initial appointments being made no later than July 1, 1999.
- (b) When making appointments to the council, the Governor, the President of the Senate, and the Speaker of the House of Representatives shall appoint persons who are residents of the state and who are highly knowledgeable of, active in, and recognized leaders in the state's motion picture, television, video, sound recording, or other entertainment industries. These persons shall include, but need not be limited to, representatives of local film commissions; representatives of entertainment associations; a representative of labor organizations in the entertainment industry; and board chairpersons, presidents, chief executive officers, chief operating officers, or persons of comparable executive position or stature of leading or otherwise important entertainment industry businesses. Council members shall be appointed in such a manner as to equitably represent

the broadest spectrum of the entertainment industry and geographic areas of the state.

(c) Council members shall serve for 4-year terms, except that the initial terms shall be staggered:

- 1. The Governor shall appoint one member for a 1-year term, two members for 2-year terms, two members for 3-year terms, and two members for 4-year terms.
- <u>2. The President of the Senate shall appoint one</u>

  member for a 1-year term, one member for a 2-year term, two
  members for 3-year terms, and one member for a 4-year term.
- 3. The Speaker of the House of Representatives shall appoint one member for a 1-year term, one member for a 2-year term, two members for 3-year terms, and one member for a 4-year term.
- (d) Subsequent appointments shall be made by the official who appointed the council member whose expired term is to be filled.
- (e) Absence from three consecutive meetings shall result in automatic removal from the council.
- (f) A vacancy on the council shall be filled for the remainder of the unexpired term by the official who appointed the vacating member.
- (g) Not more than one member of the council may be an employee of any one company, organization, or association.
- (h) Any member shall be eligible for reappointment but may not serve more than two consecutive terms.
- (i) The council shall meet at least once each quarter of the calendar year, but may meet more often as set by the council.
- 30 (j) The council shall annually elect one member to
  31 serve as chairperson of the council and one member to serve as

vice chairperson. The Office of the Entertainment Industry

Commissioner shall provide staff assistance to the council,

which shall include, but not be limited to, keeping records of
the proceedings of the council and serving as custodian of all
books, documents, and papers filed with the council.

- $\underline{\mbox{(k)}}$  A majority of the members of the council shall constitute a quorum.
- (1) Members of the council shall serve without compensation, but are entitled to reimbursement for per diem and travel expenses in accordance with s. 112.061 while performing their duties.
- (4) POWERS AND DUTIES.--The Entertainment Florida

  Advisory Council shall have all the powers necessary to carry
  out the purposes of this section, including, but not limited
  to, the power to:
- (a) Adopt bylaws for the governance of its affairs and the conduct of its business.
- (b) Advise and consult with the Office of the

  Entertainment Industry Commissioner on the content,

  development, and implementation of the 5-year strategic plan
  to guide the activities of the office.
- (c) Review the Entertainment Industry Commissioner's administration of the programs related to the strategic plan, and advise the Commissioner on the programs and any changes that might be made to better meet the strategic plan.
- (d) Consider and study the needs of the entertainment industry for the purpose of advising the commissioner and the Office of Tourism, Trade, and Economic Development.

affects production in the state.

to the entertainment industry.

support services to the council.

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- present and the actions taken. These records shall be kept on file with the office, and records and other documents about 31
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secretary shall keep a complete record of the proceedings of

(e) Identify and make recommendations on state agency

and local government actions that may have an impact on the

representatives as an official state or local action that

(f) Consider all matters submitted to it by the

commissioner and the Office of Tourism, Trade, and Economic

Office of Tourism, Trade and Economic Development, at their

request or upon its own initiative, regarding the adoption, administration, and enforcement of all laws and rules relating

Commissioner or the Office of Tourism, Trade, and Economic

the entertainment industry and will enhance the economic

(i) Appear on its own behalf before boards, commissions, departments, or other agencies of municipal,

Industry Commissioner shall provide administrative and staff

development initiatives of the state for the industry.

county, or state government or the Federal Government.

the council shall use accepted rules of procedure. The

each meeting, which shall show the names of the members

Development which will improve internal operations that affect

business by the Office of the Entertainment Industry

(g) Advise and consult with the commissioner and the

(h) Suggest policies and practices for the conduct of

(5) SUPPORT SERVICES.--The Office of the Entertainment

(6) RULES OF PROCEDURE. -- In conducting its meetings,

entertainment industry or that may appear to industry

matters within the jurisdiction of the advisory council are subject to inspection by the members of the council. 2 3 Section 2. Section 288.1251, Florida Statutes, is 4 created to read: 5 288.125 Office of the Entertainment Industry 6 Commissioner; creation; powers and duties .--7 (1) CREATION. --8 There is created within the Office of Tourism, (a) 9 Trade, and Economic Development of the Executive Office of the 10 Governor the Office of the Entertainment Industry 11 Commissioner. The Office of the Entertainment Industry Commissioner shall develop, promote, and provide services to 12 the state's entertainment industry. 13 (b) The Office of Tourism, Trade, and Economic 14 Development shall conduct a national search for a qualified 15 person to fill the position of Entertainment Industry 16 17 Commissioner, and the Executive Director of the Office of Tourism, Trade, and Economic Development shall appoint the 18 19 Entertainment Industry Commissioner from a list of the top 20 three candidates recommended by the Entertainment Florida 21 Advisory Council. 22 (2) POWERS AND DUTIES. --(a) The Office of the Entertainment Industry 23 24 Commissioner, in performing its duties, shall: 25 1. In consultation with the Entertainment Florida Advisory Council, develop and implement a 5-year strategic 26 27 plan to guide the activities of the Office of the Entertainment Industry Commissioner in the areas of 28 29 entertainment industry development, promotion, liaison 30 services, field office administration, and information. The 31 plan, to be developed by not later than June 30, 1999, shall:

1	a. Be annual in construction and ongoing in nature.
2	b. Include recommendations relating to the
3	organizational structure of the office.
4	c. Include an annual budget projection for the office
5	for each year of the plan.
6	d. Include an operational model for the office to use
7	in implementing programs designed to:
8	(I) Develop and promote the state's entertainment
9	industry.
10	(II) Assist the office in serving as a liaison between
11	the entertainment industry and other state and local
12	governmental agencies, local film commissions, and labor
13	organizations.
14	(III) Gather statistical information related to the
15	state's entertainment industry.
16	(IV) Provide information and services to businesses,
17	communities, organizations, and individuals engaged in
18	activities within the entertainment industry.
19	(V) Administer field offices outside of the state and
20	coordinate with regional offices maintained by counties and
21	regions of the state, as described in sub-sub-subparagraph
22	(II), as necessary.
23	e. Include recommendations regarding specific
24	performance standards and measurable outcomes for the programs
25	to be implemented by the office.
26	f. Include an assessment of, and make recommendations
27	on, the feasibility of creating an alternative public and
28	private partnership for the purpose of contracting for the
29	administration of the state's entertainment industry
30	promotion, development, and industry service programs.

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- 1 2. Develop and facilitate an effective working 2 relationship between state agencies and local governments in 3 cooperation with local film commission offices for out-of-state and indigenous entertainment industry production 4 5 entities. 6 3. Implement a structured methodology prescribed for 7 coordinating activities between local offices and the 8 commissioner's office.
  - 4. Represent the state's indigenous entertainment industry to key decisionmakers within the national and international entertainment industry, and to state and local officials.
  - 5. Prepare an inventory and analysis of the state's entertainment industry, including, but not limited to, information on crew, related businesses, support services, job creation, talent, and economic impact, and coordinate with local offices to develop an information tool for common use.
  - 6. Represent key decisionmakers within the national and international entertainment industry to the indigenous entertainment industry and to state and local officials.
  - 7. Serve as liaison between entertainment industry producers and labor organizations.
  - 8. Identify, solicit, and recruit entertainment production opportunities for the state.
  - (b) The Office of the Entertainment Industry
    Commissioner, in the performance of its duties, may:
  - 1. Conduct or contract for specific promotion and marketing functions, including, but not limited to, production of a statewide directory, production and maintenance of an Internet web site, establishment and maintenance of a toll-free telephone number, organization of trade show

participation, and appropriate cooperative marketing opportunities.

- 2. Conduct its affairs, carry on its operations, establish offices, and exercise the powers granted by this section in any state, territory, district, or possession of the United States.
- 3. Carry out any program of information, special events, or publicity designed to attract entertainment industry to the state.
- 4. Encourage and cooperate with other public and private organizations or groups in their efforts to publicize to the entertainment industry in this state, other states, and other countries the depth of Florida's entertainment industry talent, crew, production companies, production equipment resources, related businesses, and support services, including the establishment of and expenditure for a program of cooperative advertising with these public and private organizations and groups in accordance with law.
- 5. Provide and arrange for reasonable and necessary promotional items and services for such persons as the office deems proper in connection with the performance of the promotional and other duties of the office.

Section 3. Section 288.1252, Florida Statutes, is created to read:

288.1252 Travel and entertainment expenses.--

- (1) As used in this section, the term:
- (a) "Business client" means any person, other than a state official or state employee, who receives the services of representatives of the Office of the Entertainment Industry

  Commissioner in connection with the performance of its statutory duties, including persons or representatives of

entertainment industry companies considering location, relocation, or expansion of an entertainment industry business within the state.

- (b) "Entertainment expenses" means the actual, necessary, and reasonable costs of providing hospitality for business clients or guests, which costs are defined and prescribed by rules adopted by the Office of Tourism, Trade, and Economic Development, subject to approval by the Comptroller.
- (c) "Guest" means a person, other than a state official or state employee, authorized by the Office of Tourism, Trade, and Economic Development to receive the hospitality of the Office of the Entertainment Industry Commissioner in connection with the performance of its statutory duties.
- (d) "Travel expenses" means the actual, necessary, and reasonable costs of transportation, meals, lodging, and incidental expenses normally incurred by a traveler, which costs are defined and prescribed by rules adopted by the Office of Tourism, Trade, and Economic Development, subject to approval by the Comptroller.
- (2) Notwithstanding s. 112.061, the Office of Tourism, Trade, and Economic Development shall adopt rules by which it may make expenditures by advancement or reimbursement, or a combination thereof, to:
- (a) State officers and state employees for travel
  expenses or entertainment expenses incurred by such officers
  and employees in connection with the performance of the
  statutory duties of the Office of the Entertainment Industry
  Commissioner.

1 (b) State officers and state employees for travel expenses or entertainment expenses incurred by such officers 2 3 and employees on behalf of guests, business clients, or authorized persons as defined in s. 112.061(2)(e) in 4 5 connection with the performance of the statutory duties of the 6 Office of the Entertainment Industry Commissioner. 7 Third-party vendors for the travel or (C) 8 entertainment expenses of guests, business clients, or authorized persons as defined in s. 112.061(2)(e) incurred 9 10 while such persons are participating in activities or events 11 carried out by the Office of the Entertainment Industry Commissioner in connection with that office's statutory 12 13 duties. 14 The rules are subject to approval by the Comptroller prior to 15 adoption. The rules must require the submission of paid 16 17 receipts, or other proof of expenditure prescribed by the Comptroller, with any claim for reimbursement and require, as 18 19 a condition for any advancement of funds, an agreement to submit paid receipts or other proof of expenditure and to 20 21 refund any unused portion of the advancement within 15 days after the expense is incurred or, if the advancement is made 22 in connection with travel, within 10 working days after the 23 traveler's return to headquarters. However, with respect to an 24 advancement of funds made solely for travel expenses, the 25 rules may allow paid receipts or other proof of expenditure to 26 27 be submitted, and any unused portion of the advancement to be refunded, within 10 working days after the traveler's return 28 29 to headquarters. Operational or promotional advancements, as 30 defined in s. 288.35(4), obtained under this section may not

be commingled with any other state funds.

- Development shall prepare an annual report of the expenditures of the Office of the Entertainment Industry Commissioner and provide such report to the Legislature no later than December 30 of each year for the expenditures of the previous fiscal year. The report must consist of a summary of all travel, entertainment, and incidental expenses incurred within the United States and all travel, entertainment, and incidental expenses incurred outside the United States.
- (4) The Office of the Entertainment Industry
  Commissioner and its employees and representatives, when
  authorized, may accept and use complimentary travel,
  accommodations, meeting space, meals, equipment,
  transportation, and any other goods or services necessary for
  or beneficial to the performance of the office's duties and
  purposes, so long as such acceptance or use is not in conflict
  with part III of chapter 112. The Office of Tourism, Trade,
  and Economic Development shall, by rule, develop internal
  controls to ensure that such goods or services accepted or
  used pursuant to this subsection are limited to those that
  will assist in the furtherance of the office's goals and are
  in compliance with part III of chapter 112.
- required to be sworn to before a notary public or other officer authorized to administer oaths, but any claim authorized or required to be made under any provision of this section must contain a statement that the expenses were actually incurred as necessary travel or entertainment expenses in the performance of official duties of the Office of the Entertainment Industry Commissioner and must be verified by written declaration that it is true and correct as

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to every material matter. Any person who willfully makes and subscribes to any claim that he or she does not believe to be true and correct as to every material matter or who willfully aids or assists in, procures, or counsels or advises with respect to, the preparation or presentation of a claim pursuant to this section that is fraudulent or false as to any material matter, whether or not such falsity or fraud is within the knowledge or consent of the person authorized or required to present the claim, commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083. Whoever receives an advancement or reimbursement by means of a false claim is civilly liable, in the amount of the overpayment, for the reimbursement of the public fund from which the claim was paid.

Section 4. Subsections (2) and (7) of section 14.2015, Florida Statutes, 1998 Supplement, are amended to read:

14.2015 Office of Tourism, Trade, and Economic Development; creation; powers and duties .--

(2) The purpose of the Office of Tourism, Trade, and Economic Development is to assist the Governor in working with the Legislature, state agencies, business leaders, and economic development professionals to formulate and implement coherent and consistent policies and strategies designed to provide economic opportunities for all Floridians. accomplish such purposes, the Office of Tourism, Trade, and Economic Development shall:

(a) Contract, notwithstanding the provisions of part I of chapter 287, with the direct-support organization created under s. 288.1228, or a designated Florida not-for-profit corporation whose board members have had prior experience in 31 promoting, throughout the state, the economic development of

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the Florida motion picture, television, radio, video, recording, and entertainment industries, to quide, stimulate, and promote the entertainment industry in the state.

(a) (b) Contract, notwithstanding the provisions of part I of chapter 287, with the direct-support organization created under s. 288.1229 to guide, stimulate, and promote the sports industry in the state.

(b) (c) Monitor the activities of public-private partnerships and state agencies in order to avoid duplication and promote coordinated and consistent implementation of programs in areas including, but not limited to, tourism; international trade and investment; business recruitment, creation, retention, and expansion; minority and small business development; and rural community development.

(c)<del>(d)</del> Facilitate the direct involvement of the Governor and the Lieutenant Governor in economic development projects designed to create, expand, and retain Florida businesses and to recruit worldwide business.

(d)<del>(e)</del> Assist the Governor, in cooperation with Enterprise Florida, Inc., and the Florida Commission on Tourism, in preparing an annual report to the Legislature on the state of the business climate in Florida and on the state of economic development in Florida which will include the identification of problems and the recommendation of solutions. This report shall be submitted to the President of the Senate, the Speaker of the House of Representatives, the Senate Minority Leader, and the House Minority Leader by January 1 of each year, and it shall be in addition to the Governor's message to the Legislature under the State Constitution and any other economic reports required by law.

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(e) (f) Plan and conduct at least three meetings per calendar year of leaders in business, government, and economic development called by the Governor to address the business climate in the state, develop a common vision for the economic future of the state, and identify economic development efforts to fulfill that vision.

(f) $\frac{(g)}{(g)}$ 1. Administer the Florida Enterprise Zone Act under ss. 290.001-290.016, the community contribution tax credit program under ss. 220.183 and 624.5105, the tax refund program for qualified target industry businesses under s. 288.106, contracts for transportation projects under s. 288.063, the sports franchise facility program under s. 288.1162, the professional golf hall of fame facility program under s. 288.1168, the Florida Jobs Siting Act under ss. 403.950-403.972, the Rural Community Development Revolving Loan Fund under s. 288.065, the Regional Rural Development Grants Program under s. 288.018, the Certified Capital Company Act under s. 288.99, the Florida State Rural Development Council, and the Rural Economic Development Initiative.

The office may enter into contracts in connection with the fulfillment of its duties concerning the Florida First Business Bond Pool under chapter 159, tax incentives under chapters 212 and 220, tax incentives under the Certified Capital Company Act in chapter 288, foreign offices under chapter 288, the Enterprise Zone program under chapter 290, the Seaport Employment Training program under chapter 311, the Florida Professional Sports Team License Plates under chapter 320, Spaceport Florida under chapter 331, Job Siting and Expedited Permitting under chapter 403, and in carrying out other functions that are specifically assigned to the office 31 by law.

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(g) (h) Serve as contract administrator for the state with respect to contracts with Enterprise Florida, Inc., the Florida Commission on Tourism, and all direct-support organizations under this act, excluding those relating to tourism. To accomplish the provisions of this act and applicable provisions of chapter 288, and notwithstanding the provisions of part I of chapter 287, the office shall enter into specific contracts with Enterprise Florida, Inc., the Florida Commission on Tourism, and other appropriate direct-support organizations. Such contracts may be multiyear and shall include specific performance measures for each year. The office shall provide the President of the Senate and the Speaker of the House of Representatives with a report by February 1 of each year on the status of these contracts, including the extent to which specific contract performance measures have been met by these contractors.

- (h) Provide administrative oversight for the Office of the Entertainment Industry Commissioner, created under s.

  288.1251, to develop, promote, and provide services to the state's entertainment industry and to administratively house the Entertainment Florida Advisory Council created under s.

  288.125.
- (i) Prepare and submit as a separate budget entity a unified budget request for tourism, trade, and economic development in accordance with chapter 216 for, and in conjunction with, Enterprise Florida, Inc., and its boards, the Florida Commission on Tourism and its direct-support organization, the Florida Black Business Investment Board, the Office of the Entertainment Industry Commissioner, and the direct-support organization organizations created to promote the entertainment and sports industry industries.

- (j) Adopt Promulgate rules to carry out its functions in connection with the administration of the Qualified Target Industry program, the Qualified Defense Contractor program, the Certified Capital Company Act, the Enterprise Zone program, and the Florida First Business Bond pool.
- Development shall develop performance measures, standards, and sanctions for each program it administers under this act and, in conjunction with the applicable entity, for each program for which it contracts with another entity under this act.

  The performance measures, standards, and sanctions shall be developed in consultation with the legislative appropriations committees and the appropriate substantive committees, and are subject to the review and approval process provided in s.

  216.177. The approved performance measures, standards, and sanctions shall be included and made a part of each strategic plan or contract entered into for delivery of programs authorized by this act.

Section 5. Paragraph (e) of subsection (6) of section 288.108, Florida Statutes, is amended to read:

288.108 High-impact business.--

- (6) SELECTION AND DESIGNATION OF HIGH-IMPACT SECTORS.--
- (e) The study and its findings and recommendations and the recommendations gathered from the sector-business network must be discussed and considered during at least one of the quarterly meetings required in  $\underline{s.\ 14.2015(2)(g)s.}$

Section 6. Subsection (7) of section 288.90152, Florida Statutes, is amended to read:

288.90152 Pilot matching grant program.--

(7) Upon completing all training funded under this pilot program, the Office of Tourism, Trade, and Economic Development shall report on the outputs and outcomes for this program as part of the annual report prepared under s. 14.2015(2)(f)s. 14.2015(2)(g). Such report must include a recommendation on whether it would be sound public policy to continue or discontinue funding for the program. Section 7. Sections 288.051, 288.052, 288.053, 288.054, 288.056, 288.057, 288.1228, and 288.12285, Florida Statutes, are repealed. Section 8. This act shall take effect upon becoming a law. 

LEGISLATIVE SUMMARY Creates the Entertainment Florida Advisory Council within the Office of Tourism, Trade, and Economic Development of the Executive Office of the Governor for the purpose of providing industry insight and expertise related to developing, promoting, and providing service to the state's entertainment industry. Provides for membership, terms, organization, and powers and duties of the council. Creates the Office of Entertainment Industry Commissioner within the Office of Tourism, Trade, and Economic Development for the purpose of developing, promoting, and providing services to the state's entertainment industry. Provides procedure for the appointment of the Entertainment Industry Commissioner. Provides powers and duties of the office. Requires the Office of Tourism, Trade, and Economic Development to adopt rules by which it may make specified expenditures for expenses incurred in connection with the performance of the duties of the Office of the Entertainment Industry Commissioner. Requires approval of such rules by the Comptroller. Requires an annual report. Authorizes the acceptance and use of specified goods and services by employees and representatives of the Office of the Entertainment Industry Commissioner relative to the performance of the duties of the office. Provides certain requirements with respect to claims for expenses. Provides a second-degree misdemeanor penalty for false or fraudulent claims, and provides for civil liability. Revises purposes of the Office of Tourism, Trade, and Economic Development of the Executive Office of the Governor with respect to the promotion of the entertainment industry within the state. Charges the Office of Tourism, Trade, and Economic Development with administrative oversight of the Office of the 2.4 Entertainment Industry Commissioner. Repeals various provisions of chapter 288, F.S., relating to the Florida Film and Television Investment Act and the Florida Film and Television Investment Board, to conform. 2.8