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By the Committee on Environmental Protection and Representatives Dockery, Constantine, Alexander, Putnam, Pruitt, Sembler, Logan, Hart, Eggelletion, Minton, Greenstein, Kyle, Tullis, Murman and Prieguez

A bill to be entitled An act relating to state land acquisition and management; amending s. 201.15, F.S.; revising distribution of certain documentary stamp tax revenues; amending ss. 161.05301 and 161.091, F.S.; correcting cross references; creating s. 201.155, F.S.; providing for annual appropriation to pay debt service; creating s. 215.618, F.S.; providing for the issuance of Stewardship Florida bonds; providing 10 limitations; providing procedures and legislative intent; amending s. 216.331, F.S.; 12 correcting a cross reference; amending s. 253.027, F.S.; providing for the reservation of 14 funds; revising the criteria for expenditures for archaeological property to include lands on the acquisition list for the Stewardship Florida program; amending s. 253.034, F.S.; providing for the use of state-owned lands; providing for the sale of surplus state lands; amending s. 259.02, F.S.; providing bonding 21 authority for the Stewardship Florida program; 22 creating s. 259.021, F.S.; subjecting bond 23 issuance to constitutional authorization; 24 providing requirements and limitations; 26 amending s. 259.03; F.S.; deleting obsolete definitions; providing new definitions; amending s. 259.032, F.S.; providing legislative intent; specifying certain uses of funds from the Conservation and Recreation Lands Trust Fund; revising eligibility for 31

payment in lieu of taxes; deleting obsolete 1 2 language; revising timeframe for removal of 3 certain projects from a priority list; creating 4 s. 259.034, F.S.; creating the Acquisition and 5 Restoration Commission; specifying membership and duties; providing for compensation; 6 7 authorizing adoption of rules; providing for 8 per diem and travel expenses; amending s. 9 259.035, F.S.; correcting a cross reference; amending s. 259.036, F.S.; providing conforming 10 language; amending s. 259.04, F.S.; conforming 11 language and cross references; amending s. 12 13 259.041, F.S.; providing procedures and 14 guidelines for land acquisition; providing 15 legislative intent and guidelines for use of 16 less than fee land acquisition alternatives; amending s. 259.101, F.S.; providing for 17 redistribution for certain unencumbered P2000 18 funds; conforming language and cross 19 20 references; creating s. 259.105, F.S.; creating 21 the Stewardship Florida Act; providing 22 legislative findings and intent; providing for issuing bonds; providing for distribution and 23 use of bond proceeds; providing project goals 24 and selection criteria; providing application 25 26 and selection procedures; authorizing certain 27 governmental uses of acquired lands; 28 authorizing adoption of rules; amending s. 29 260.0125, F.S.; correcting cross references; creating s. 260.0142, F.S.; creating the 30 31 Florida Greenways and Trails Council within the

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Department of Environmental Protection; providing for membership, powers, and duties; amending s. 260.016, F.S.; revising powers of the Department of Environmental Protection with respect to greenways and trails; deleting reference to the Florida Recreational Trails Council; amending s. 260.018, F.S.; correcting cross references; amending s. 288.1224, F.S.; providing conforming language; amending s. 369.252, F.S.; providing for the use of certain funds from the Aquatic Plant Control Trust Fund; amending s. 369.307, F.S.; providing conforming language; amending s. 373.089, F.S.; providing procedure for the surplusing of water management district lands; creating s. 373.199, F.S.; providing duties of the water management districts in assisting the Acquisition and Restoration Commission; requiring development of recommended project lists; specifying required information; amending s. 373.59, F.S.; revising authorized uses of funds from the Water Management Lands Trust Fund; providing district rulemaking authority; revising eligibility criteria for payment in lieu of taxes; amending s. 375.075, F.S.; revising funding and procedures for the Florida Recreation Development Assistance Program; amending ss. 380.0666 and 380.22, F.S.; providing conforming language; amending s. 380.503, F.S.; providing definitions; amending s. 380.504, F.S.; revising the composition of

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the Florida Communities Trust; amending s. 380.505, F.S.; revising quorum requirements; amending s. 380.507, F.S.; providing for titling of certain acquired property to a local government; revising rulemaking authority; amending s. 380.510, F.S.; requiring covenants and restrictions for certain property, necessary to comply with constitutional requirements; amending ss. 420.5092 and 420.9073, F.S.; correcting cross references; repealing s. 253.787, F.S., relating to the Florida Greenways Coordinating Council; repealing s. 259.035, F.S., relating to the Land Acquisition and Management Advisory Council; repealing s. 259.07, F.S., relating to public meetings of the council; creating the Stewardship Florida Study Commission; providing membership and duties; providing an appropriation; providing effective dates. Be It Enacted by the Legislature of the State of Florida: Section 1. Section 201.15, Florida Statutes, 1998 Supplement, is amended to read: 201.15 Distribution of taxes collected.--All taxes collected under this chapter shall be distributed as follows and shall be subject to the service charge imposed in s. 215.20(1), except that such service charge shall not be levied against any portion of taxes pledged to debt service on bonds

to the extent that the amount of the service charge is

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required to pay any amounts relating to the bonds and shall be distributed as follows:

- (1) Sixty-two and sixty-three hundredths percent of the remaining taxes collected under this chapter shall be used for the following purposes:
- (a) Amounts Subject to the maximum amount limitations set forth in this paragraph, an amount as shall be necessary to pay the debt service on, or fund debt service reserve funds, rebate obligations, or other amounts with respect to Preservation 2000 bonds issued pursuant to s. 375.051 and Stewardship Florida bonds issued pursuant to s. 215.618, bonds issued pursuant to s. 375.051 and payable from moneys transferred to the Land Acquisition Trust Fund pursuant to this paragraph shall be paid into the State Treasury to the credit of the Land Acquisition Trust Fund to be used for such purposes. The amount transferred to the Land Acquisition Trust Fund for such purposes shall not exceed \$90 million in fiscal year 1992-1993, \$120 million in fiscal year 1993-1994, \$150 million in fiscal year 1994-1995, \$180 million in fiscal year 1995-1996, \$210 million in fiscal year 1996-1997, \$240 million in fiscal year 1997-1998, \$270 million in fiscal year 1998-1999, and \$300 million in fiscal year 1999-2000 and thereafter for Preservation 2000 bonds and bonds issued to refund Preservation 2000 bonds, and \$300 million in fiscal year 2000-2001 and thereafter for Stewardship Florida bonds. Except for bonds issued to refund previously issued bonds, no individual series of bonds may be issued pursuant to this paragraph unless such bonds and the first year's debt service for such bonds are is specifically appropriated in the General Appropriations Act. For purposes of refunding Preservation 2000 bonds, amounts designated within this section for

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Preservation 2000 and Stewardship Florida bonds may be transferred between the two programs to the extent provided for in the documents authorizing the issuance of the bonds. The Preservation 2000 bonds and Stewardship Florida bonds shall be equally and ratably secured by moneys distributable to the Land Acquisition Trust Fund pursuant to this section, except to the extent specifically provided otherwise by the documents authorizing the issuance of the bonds. No moneys transferred to the Land Acquisition Trust Fund pursuant to this paragraph, or earnings thereon, shall be used or made available to pay debt service on the Save Our Coast revenue bonds.

(b) The remainder of the moneys distributed under this subsection, after the required payment under paragraph (a), shall be paid into the State Treasury to the credit of the Land Acquisition Trust Fund and may be used for any purpose for which funds deposited in the Land Acquisition Trust Fund may lawfully be used. Payments made under this paragraph shall continue until the cumulative amount credited to the Land Acquisition Trust Fund for the fiscal year under this paragraph and paragraph (2)(b) equals 70 percent of the current official forecast for distributions of taxes collected under this chapter pursuant to subsection (2). As used in this paragraph, the term "current official forecast" means the most recent forecast as determined by the Revenue Estimating Conference. If the current official forecast for a fiscal year changes after payments under this paragraph have ended during that fiscal year, no further payments are required under this paragraph during the fiscal year.

 $\underline{\text{(b)}(c)}$ The remainder of the moneys distributed under this subsection, after the required payments under $\underline{\text{paragraph}}$

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(a) paragraphs (a) and (b), shall be paid into the State Treasury to the credit of the General Revenue Fund of the state to be used and expended for the purposes for which the General Revenue Fund was created and exists by law or to the Ecosystem Management and Restoration Trust Fund as provided in $subsection(10) \frac{(8)}{(8)}$.

- (2) Seven and fifty-six hundredths percent of the remaining taxes collected under this chapter shall be used for the following purposes:
- (a) Beginning in the month following the final payment for a fiscal year under paragraph $(1)(a)\frac{(b)}{b}$, available moneys shall be paid into the State Treasury to the credit of the General Revenue Fund of the state to be used and expended for the purposes for which the General Revenue Fund was created and exists by law or to the Ecosystem Management and Restoration Trust Fund as provided in subsection(10)(8). Payments made under this paragraph shall continue until the cumulative amount credited to the General Revenue Fund for the fiscal year under this paragraph equals the cumulative payments made under paragraph (1)(b) for the same fiscal year.
- (b) The remainder of the moneys distributed under this subsection shall be paid into the State Treasury to the credit of the Land Acquisition Trust Fund. Sums deposited in the fund pursuant to this subsection may be used for any purpose for which funds deposited in the Land Acquisition Trust Fund may lawfully be used.
- (3) One and ninety-four hundredths percent of the remaining taxes collected under this chapter shall be paid into the State Treasury to the credit of the Land Acquisition Trust Fund. Moneys deposited in the trust fund pursuant to 31 this section shall be used for the following purposes:

- (a) Sixty percent of the moneys shall be used to acquire coastal lands or to pay debt service on bonds issued to acquire coastal lands; and
- (b) Forty percent of the moneys shall be used to develop and manage lands acquired with moneys from the Land Acquisition Trust Fund.
- (4) Four and two-tenths Five and eighty-four hundredths percent of the remaining taxes collected under this chapter shall be paid into the State Treasury to the credit of the Water Management Lands Trust Fund. Sums deposited in that fund may be used for any purpose authorized in s. 373.59.
- (5) Four and two-tenths Five and eighty-four hundredths percent of the remaining taxes collected under this chapter shall be paid into the State Treasury to the credit of the Conservation and Recreation Lands Trust Fund to carry out the purposes set forth in s. 259.032.
- (6) Two and seventy-eight hundredths percent of the remaining taxes collected under this chapter shall be paid into the State Treasury to the credit of the Aquatic Plant Control Trust Fund to carry out the purposes set forth in ss. 369.22 and 369.252.
- (7) One-half of one percent of the remaining taxes collected under this chapter shall be paid into the State

 Treasury to the credit of the State Game Trust Fund to be used exclusively for the purpose of implementing the Lake

 Restoration 2020 Program.
- (8)(6) Seven and fifty-three hundredths percent of the remaining taxes collected under this chapter shall be paid into the State Treasury to the credit of the State Housing Trust Fund and shall be used as follows:

- (a) Half of that amount shall be used for the purposes for which the State Housing Trust Fund was created and exists by law.
- (b) Half of that amount shall be paid into the State Treasury to the credit of the Local Government Housing Trust Fund and shall be used for the purposes for which the Local Government Housing Trust Fund was created and exists by law.
- (9) (7) Eight and sixty-six hundredths percent of the remaining taxes collected under this chapter shall be paid into the State Treasury to the credit of the State Housing Trust Fund and shall be used as follows:
- (a) Twelve and one-half percent of that amount shall be deposited into the State Housing Trust Fund and be expended by the Department of Community Affairs and by the Florida Housing Finance Agency for the purposes for which the State Housing Trust Fund was created and exists by law.
- (b) Eighty-seven and one-half percent of that amount shall be distributed to the Local Government Housing Trust Fund and shall be used for the purposes for which the Local Government Housing Trust Fund was created and exists by law. Funds from this category may also be used to provide for state and local services to assist the homeless.
- (10)(8) From the moneys specified in paragraphs (1)(b)(c)and (2)(a) and prior to deposit of any moneys into the General Revenue Fund, \$10 million shall be paid into the State Treasury to the credit of the Ecosystem Management and Restoration Trust Fund in fiscal year 1998-1999, \$20 million in fiscal year 1999-2000, and \$30 million in fiscal year 2000-2001 and each fiscal year thereafter, to be used for the preservation and repair of the state's beaches as provided in ss. 161.091-161.212.

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(11) (9) The Department of Revenue may use the payments
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   credited to trust funds pursuant to paragraphs (1)(a)(b)and
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    (2)(b) and subsections (3), (4), (5), (6), and (7), (8), and
   (9) to pay the costs of the collection and enforcement of the
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    tax levied by this chapter. The percentage of such costs which
   may be assessed against a trust fund is a ratio, the numerator
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    of which is payments credited to that trust fund under this
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    section and the denominator of which is the sum of payments
   made under paragraphs (1)(a)(b) and subsections
    (3), (4), (5), (6), and (7), (8), and (9).
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          (12) The distribution of proceeds deposited into the
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    Water Management Lands Trust Fund and the Conservation and
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    Recreation Lands Trust Fund, pursuant to subsections (4) and
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   (5), shall not be used for land acquisition, but may be used
    for preacquisition costs associated with land purchases. The
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    Legislature intends that the Stewardship Florida program
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    supplant the acquisition programs formerly authorized under
    ss. 259.032 and 373.59. Prior to the 2005 Regular Session of
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    the Legislature, the Acquisition and Restoration Commission
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    shall review and make recommendations to the Legislature
    concerning the need to repeal this provision. Based on these
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    recommendations, the Legislature shall review the need to
    repeal this provision during the 2005 Regular Session.
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           Section 2. Subsection (1) of section 161.05301,
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    Florida Statutes, 1998 Supplement, is amended to read:
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           161.05301 Beach erosion control project staffing;
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    coastal construction building codes review .--
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           (1) There are hereby appropriated to the Department of
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    Environmental Protection six positions and $449,918 for fiscal
   year 1998-1999 from the Ecosystem Management and Restoration
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31 Trust Fund from revenues provided by this act pursuant to s.

201.15(10)(8). These positions and funding are provided to assist local project sponsors, and shall be used to facilitate and promote enhanced beach erosion control project administration. Such staffing resources shall be directed toward more efficient contract development and oversight, promoting cost-sharing strategies and regional coordination or projects among local governments, providing assistance to local governments to ensure timely permit review, and improving billing review and disbursement processes.

Section 3. Subsection (3) of section 161.091, Florida Statutes, 1998 Supplement, is amended to read:

161.091 Beach management; funding; repair and maintenance strategy.--

(3) In accordance with the intent expressed in s. 161.088 and the legislative finding that erosion of the beaches of this state is detrimental to tourism, the state's major industry, further exposes the state's highly developed coastline to severe storm damage, and threatens beach-related jobs, which, if not stopped, could significantly reduce state sales tax revenues, funds deposited into the State Treasury to the credit of the Ecosystem Management and Restoration Trust Fund, in the annual amounts provided in s. 201.15(10)(8), shall be used, for a period of not less than 15 years, to fund the development, implementation, and administration of the state's beach management plan, as provided in ss. 161.091-161.212, prior to the use of such funds deposited pursuant to s. 201.15(10)(8)in that trust fund for any other purpose.

Section 4. Section 201.155, Florida Statutes, is created to read:

201.155 Distribution of taxes for Stewardship Florida 1 2 Trust Fund. -- Subject to the maximum amount of limitations set forth in this section, an amount as shall be necessary to pay 3 the debt service on, or fund debt service reserve funds, 4 5 rebate obligations, or other amounts with respect to bonds 6 issued pursuant to s. 259.02 and payable from moneys 7 transferred to the Stewardship Florida Trust Fund pursuant to 8 this section, shall be paid into the State Treasury to the 9 credit of the Stewardship Florida Trust Fund to be used for such purposes. The annual amount transferred to the 10 Stewardship Florida Trust Fund shall not exceed \$30 million in 11 12 the first fiscal year in which bonds are issued. The 13 limitation on the amount transferred shall be increased by an 14 additional \$30 million in each subsequent fiscal year in which bonds are authorized to be issued, but shall not exceed a 15 16 total of \$300 million in any fiscal year for all bonds issued. 17 It is the intent of the Legislature that all bonds issued to fund the Stewardship Florida Act be retired by December 31, 18 19 2030. No individual series of bonds may be issued pursuant to 20 this section unless the first year's debt service for such bonds is specifically appropriated in the General 21 22 Appropriations Act. 23 Section 5. Section 215.618, Florida Statutes, is 24 created to read: 25 215.618 Bonds for acquisition and improvement of land, water areas, and related property interests and resources .--26 (1) The issuance of Stewardship Florida bonds to 27 28 finance or refinance the cost of acquisition and improvement of land, water areas, and related property interests and 29 resources for the purposes of conservation, outdoor 30 recreation, water resource development, restoration of natural

systems, and historic preservation is hereby authorized pursuant to s. 11(e), Art. VII of the State Constitution. Stewardship Florida bonds may also be issued to refund Preservation 2000 bonds issued pursuant to s. 375.051. The duration of Stewardship Florida bonds issued may not exceed 20 annual maturities. Preservation 2000 bonds and Stewardship Florida bonds shall be equally and ratably secured by moneys distributable to the Land Acquisition Trust Fund pursuant to s. 201.15(1)(a), except to the extent specifically provided otherwise by the documents authorizing the issuance of the bonds.

- (2) The state does hereby covenant with the holders of Stewardship Florida bonds and Preservation 2000 bonds that it will not take any action which will materially and adversely affect the rights of such holders so long as such bonds are outstanding, including, but not limited to, a reduction in the portion of documentary stamp taxes distributable to the Land Acquisition Trust Fund for payment of debt service on Preservation 2000 bonds or Stewardship Florida bonds.
- (3) Bonds issued pursuant to this section shall be payable from taxes distributable to the Land Acquisition Trust Fund pursuant to s. 201.15(1)(a). Bonds issued pursuant to this section shall not constitute a general obligation of, or a pledge of the full faith and credit of, the state.
- (4) The Department of Environmental Protection shall request the Division of Bond Finance of the State Board of Administration to issue the Stewardship Florida bonds authorized by this section. The Division of Bond Finance shall issue such bonds pursuant to the State Bond Act.
- 30 (5) The proceeds from the sale of bonds issued
 31 pursuant to this section, less the costs of issuance, the

costs of funding reserve accounts, and other costs with respect to the bonds, shall be deposited into the Stewardship Florida Trust Fund. The bond proceeds deposited into the Stewardship Florida Trust Fund shall be distributed by the Department of Environmental Protection as provided in s. 259.105.

- (6) Pursuant to authority granted by s. 11(e), Art.

 VII of the State Constitution, there is hereby continued and recreated the Land Acquisition Trust Fund which shall be a continuation of the Land Acquisition Trust Fund which exists for purposes of s. 9(a)(1), Art. XII of the State

 Constitution. The Land Acquisition Trust Fund shall continue beyond the termination of bonding authority provided for in s. 9(a)(1), Art. XII of the State Constitution, pursuant to the authority provided by s. 11(e), Art. VII of the State

 Constitution and shall continue for so long as Preservation 2000 bonds or Stewardship Florida bonds are outstanding and secured by taxes distributable thereto.
- (7) There shall be no sale, disposition, lease, easement, license, or other use of any land, water areas, or related property interests acquired or improved with proceeds of Stewardship Florida bonds which would cause all or any portion of the interest of such bonds to lose the exclusion from gross income for federal income tax purposes.
- (8) The initial series of Stewardship Florida bonds shall be validated in addition to any other bonds required to be validated pursuant to s. 215.82. Any complaint for validation of bonds issued pursuant to this section shall be filed only in the circuit court of the county where the seat of state government is situated, the notice required to be published by s. 75.06 shall be published only in the county

where the complaint is filed, and the complaint and order of the circuit court shall be served only on the state attorney of the circuit in which the action is pending.

Section 6. Section 216.331, Florida Statutes, is

Section 6. Section 216.331, Florida Statutes, is amended to read:

216.331 Disbursement of state moneys.--Except as provided in s. 17.076, s. 253.025(14), s. 259.041(18)(17), s. 717.124(5), s. 732.107(6), or s. 733.816(5), all moneys in the State Treasury shall be disbursed by state warrant, drawn by the Comptroller upon the State Treasury and payable to the ultimate beneficiary. This authorization shall include electronic disbursement.

Section 7. Subsection (4) and paragraph (a) of subsection (5) of section 253.027, Florida Statutes, are amended to read:

253.027 Emergency archaeological property acquisition.--

- \$2 million shall be reserved annually segregated in an account within the Stewardship Florida Conservation and Recreation Lands Trust Fund for the purpose of emergency archaeological acquisition for fiscal year 1988-1989, and each year thereafter. Any portion of that amount the account not spent or obligated by the end of the third quarter of the fiscal year may be used for approved acquisitions pursuant to s. 259.105(3)(b) spent for other purposes specified in s. 259.032, upon approval of the Board of Trustees of the Internal Improvement Trust Fund.
 - (5) ACCOUNT EXPENDITURES. --

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- (a) No moneys shall be spent for the acquisition of any property, including title works, appraisal fees, and survey costs, unless:
- The property is an archaeological property of major 1. statewide significance.
- 2. The structures, artifacts, or relics, or their historic significance, will be irretrievably lost if the state cannot acquire the property.
- The site is presently on an acquisition list for the Conservation and Recreation Lands or for Stewardship Florida lands, acquisition list or complies with the criteria for inclusion on any such the list but has yet to be included on the list.
- 4. No other source of immediate funding is available to purchase or otherwise protect the property.
- 5. The site is not otherwise protected by local, state, or federal laws.
- The acquisition is not inconsistent with the state comprehensive plan and the state land acquisition program.

Section 8. Subsections (3), (4), (5), (6), and (8) of section 253.034, Florida Statutes, 1998 Supplement, are amended, and subsection (10) is added to said section, to read:

253.034 State-owned lands; uses.--

(3) In recognition that recreational trails purchased with rails-to-trails funds pursuant to s. 259.101(3)(g) or s. 259.105(3)(g)have had historic transportation uses and that their linear character may extend many miles, the Legislature intends that when the necessity arises to serve public needs, after balancing the need to protect trail users from 31 collisions with automobiles and a preference for the use of

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overpasses and underpasses to the greatest extent feasible and practical, transportation uses shall be allowed to cross recreational trails purchased pursuant to s. 259.101(3)(g) or s. 259.105(3)(g). When these crossings are needed, the location and design should consider and mitigate the impact on humans and environmental resources, and the value of the land shall be paid based on fair market value.

- (4) No management agreement, lease, or other instrument authorizing the use of lands owned by the Board of Trustees of the Internal Improvement Trust Fund shall be executed for a period greater than is necessary to provide for the reasonable use of the land for the existing or planned life cycle or amortization of the improvements, except that an easement in perpetuity may be granted by the Board of Trustees of the Internal Improvement Trust Fund if the improvement is a transportation facility. An agency managing or leasing state-owned lands from the Board of Trustees of the Internal Improvement Trust Fund may not sublease such lands without prior review by the division and by the Land Acquisition and Management Advisory Council created in s. 259.035 or its successor and approval by the board. The Land Acquisition and Management Advisory Council is not required to review subleases of parcels which are less than 160 acres in size.
- (5) Each state agency managing lands owned by the Board of Trustees of the Internal Improvement Trust Fund shall submit to the Division of State Lands a land management plan at least every 5 years in a form and manner prescribed by rule by the board. All management plans, whether for single-use or multiple-use properties, shall specifically describe how the managing agency plans to identify, locate, protect and 31 preserve, or otherwise use fragile nonrenewable resources,

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such as archaeological and historic sites, as well as other fragile resources, including endangered plant and animal species, and provide for the conservation of soil and water resources and for the control and prevention of soil erosion. Land management plans submitted by an agency shall include reference to appropriate statutory authority for such use or uses and shall conform to the appropriate policies and guidelines of the state land management plan. All land management plans for parcels larger than 1,000 acres shall contain an analysis of the multiple-use potential of the parcel, which analysis shall include the potential of the parcel to generate revenues to enhance the management of the parcel. Additionally, the land management plan shall contain an analysis of the potential use of private land managers to facilitate the restoration or management of these lands. those cases where a newly acquired property has a valid conservation plan, the plan shall be used to guide management of the property until a formal land management plan is completed.

(a) The Division of State Lands shall make available to the public a copy of each land management plan for parcels which exceed 160 acres in size. The council or its successor shall review each plan for compliance with the requirements of this subsection and with the requirements of the rules established by the board pursuant to this subsection. council or its successor shall also consider the propriety of the recommendations of the managing agency with regard to the future use of the property, the protection of fragile or nonrenewable resources, the potential for alternative or multiple uses not recognized by the managing agency, and the 31 possibility of disposal of the property by the board. After

its review, the council <u>or its successor</u> shall submit the plan, along with its recommendations and comments, to the board. The council <u>or its successor</u> shall specifically recommend to the board whether to approve the plan as submitted, approve the plan with modifications, or reject the plan.

- (b) The Board of Trustees of the Internal Improvement Trust Fund shall consider the land management plan submitted by each state agency and the recommendations of the council or its successor and the Division of State Lands and shall approve the plan with or without modification or reject such plan. The use or possession of any such lands which is not in accordance with an approved land management plan is subject to termination by the board.
- (6) The Board of Trustees of the Internal Improvement Trust Fund shall determine which lands, the title to which is vested in the board, may be surplused are of no benefit to the public and shall dispose of such lands pursuant to law. For those lands designated as acquired for conservation purposes, the board shall make a determination that the lands are no longer needed for conservation purposes and may dispose of them by a two-thirds vote. For all other lands, the board shall make a determination that the lands are no longer needed and may dispose of them by majority vote.
- (a) For the purposes of this subsection, all lands acquired by the state prior to July 1, 1999, using proceeds from the Preservation 2000 bonds, the Conservation and Recreation Lands Trust Fund, or the Water Management Lands Trust Fund, and titled to the board, which lands are identified as core parcels or within original projects

boundaries, shall be deemed to have been acquired for conservation purposes.

(b) For any lands purchased by the state on or after
July 1, 1999, a determination shall be made by the board as to
those parcels that shall be designated as having been acquired
for conservation purposes. No lands acquired for use by the
Department of Corrections, the Department of Management
Services for use as state offices, the Department of
Transportation, or the State University System or state
community college system shall be designated as having been
purchased for conservation purposes.

(c)(a) At least every 3 5 years, in a form and manner prescribed by rule by the board, each state agency shall indicate to the board those lands which the agency manages which are not being used for the purpose for which they were originally leased. Such lands shall be reviewed by the council or its successor for its recommendation as to whether such lands should be disposed of by the board.

 $\underline{(d)}(b)$ Lands owned by the board which are not actively managed by any state agency or for which a land management plan has not been completed pursuant to subsection $\underline{(5)}(4)$ shall be reviewed by the council or its successor for its recommendation as to whether such lands should be disposed of by the board.

(e) Prior to any decision by the board to surplus lands, the Acquisition and Restoration Commission shall review and make recommendations to the board concerning the request for surplusing. The commission shall determine whether the request for surplusing is compatible with the resource values of and management objectives for such lands.

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(f)(c) In reviewing lands owned by the board pursuant to paragraphs (a) and (b), the council or its successor shall consider whether such lands would be more appropriately owned or managed by the county or other unit of local government in which the land is located. The council or its successor shall recommend to the board whether a sale, lease, or other conveyance to a local government would be in the best interests of the state and local government. The provisions of this paragraph in no way limit the provisions of ss. 253.111 and 253.115. Such lands shall be offered to the county or local government for a period of 90 days. Permittable uses for such surplus lands may include public schools, public libraries, fire or law enforcement substations, and governmental, judicial, or recreational centers. County or local government requests for surplus lands shall be expedited throughout the surplusing process. State agencies shall have the subsequent opportunity to acquire the surplus lands for a period not to exceed 30 days after the offer to a county or local government expires. Surplus properties in which governmental agencies have expressed no interest shall then be available for sale on the private market.

(g) Lands determined to be surplus pursuant to this subsection shall be sold for fair market value or the price paid by the state or a water management district to originally acquire the lands, whichever is greater, except that the price of lands sold as surplus to any unit of government shall not exceed the price paid by the state or a water management district to originally acquire the lands. A unit of government which acquires title to lands hereunder for less than fair market value may not sell or transfer title to all or any

portion of the lands to any private owner for a period of 10 years.

(h)(d) After reviewing the recommendations of the council or its successor, the board shall determine whether lands identified for surplus in paragraphs (a) and (b) are to be held for other public purposes or whether such lands are no longer needed of no benefit to the public. The board may require an agency to release its interest in such lands.

Lands determined to be of no benefit to the public shall be disposed of pursuant to law. Each fiscal year, up to \$500,000 of the proceeds from the disposal of such lands shall be placed in the Internal Improvement Trust Fund to be used to pay the costs of any administration, appraisal, management, conservation, protection, sales, or real estate sales services; any such proceeds in excess of \$500,000 shall be placed in the Conservation and Recreation Lands Trust Fund.

- (i) Requests for surplusing may be made by any public or private entity or person. All requests shall be submitted to the lead managing agency for review and recommendation to the council or its successor. Lead managing agencies shall have 90 days to review such requests and make recommendations. Any surplusing requests that have not been acted upon within the 90-day time period shall be immediately scheduled for hearing at the next regularly scheduled meeting of the council or its successor.
- (j) Proceeds from any sale of surplus lands pursuant to this subsection shall be deposited into the fund from which such lands were acquired.
- (k) Notwithstanding the provisions of this subsection, no such disposition of land shall be made if such disposition would have the effect of causing all or any portion of the

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30 31 interest on any revenue bonds issued to lose the exclusion from gross income for federal income tax purposes.

 $\underline{(1)}$ (e) The sale of filled, formerly submerged land that does not exceed 5 acres in area is not subject to review by the council or its successor.

- (8) Land management plans required to be submitted by the Department of Corrections or the Department of Education shall not be subject to the council review provisions for review by the council or its successor described in subsection (5). Management plans filed by these agencies shall be made available to the public for a period of 90 days at the administrative offices of the parcel or project affected by the management plan and at the Tallahassee offices of each agency. Any plans not objected to during the public comment period shall be deemed approved. Any plans for which an objection is filed shall be submitted to the Board of Trustees of the Internal Improvement Trust Fund for consideration. The Board of Trustees of the Internal Improvement Trust Fund shall approve the plan with or without modification, or reject the plan. The use or possession of any such lands which is not in accordance with an approved land management plan is subject to termination by the board.
- (10) The following additional uses of lands acquired by the state pursuant to the Stewardship Florida program and other state-funded land purchase programs shall be authorized, if they meet the criteria specified in paragraphs (a)-(e): water resource development projects, water supply development projects, stormwater management projects, linear facilities, and sustainable agriculture and forestry. However, the policy adopted by the board of trustees on January 23, 1996, relating

to linear facilities shall govern transportation uses. Such 1 2 additional uses are authorized where: 3 (a) Not inconsistent with the management plan for such 4 lands; 5 (b) Compatible with the natural ecosystem and resource 6 values of such lands; 7 (c) The proposed use is appropriately located on such lands and where due consideration is given to the use of other 8 9 available lands; 10 The using entity reasonably compensates the (d) 11 titleholder for such use based upon an appropriate measure of 12 value; and 13 (e) The use provides a significant public benefit. 14 15 Moneys received from the use of state lands pursuant to this section shall be returned to the lead managing agency in 16 17 accordance with the provisions of s. 259.032(11)(d). Section 9. Section 259.02, Florida Statutes, is 18 19 amended to read: 20 259.02 Authority; full faith and credit 21 bonds.--Pursuant to the provisions of s. $11(e)\frac{(a)}{(a)}$, Art. VII of 22 the State Constitution and the State Bond Act s. 215.59, the issuance of state bonds pledging documentary stamp taxes the 23 full faith and credit of the state in the principal amount, 24 including any refinancing, not to exceed\$3 billion, on behalf 25 26 of and at the request of the Department of Environmental 27 Protection, to be deposited into the Stewardship Florida Trust 28 Fund for state capital projects for the acquisition of lands, 29 water areas, and related interests and resources, in urban and rural settings, for the purposes of restoration, conservation, 30

recreation, water resource development, or historical

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preservation, and for capital improvements to lands and water
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   areas that accomplish environmental restoration, enhance
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   public access and recreational enjoyment, promote long-term
   management goals, and facilitate water resource development is
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   hereby authorized, subject to the provisions of s. 259.105
  $200 million for state capital projects for environmentally
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   endangered lands and $40 million for state capital projects
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   for outdoor recreation lands is hereby authorized, subject to
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   the provisions of ss. 259.01-259.06.
           Section 10. Section 259.021, Florida Statutes, is
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   created to read:
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           259.021 Issuance of bonds subject to constitutional
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   authorization. -- Financing or refinancing the acquisition or
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   restoration of, or capital improvements to, lands, water
   areas, and related resources by public agencies under the
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   Stewardship Florida Act is a public purpose for which bonds
   may be issued, subject to specific authorization in the State
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   Constitution to issue bonds to pay the cost of acquiring or
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   restoring such lands, water areas, and related resources and
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   to construct, improve, enlarge, and extend capital
    improvements and facilities thereon as determined to be
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   necessary for the purposes of this chapter. No bonds,
   certificates, or other evidences of indebtedness shall be
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   issued for the purposes of this chapter except as specifically
   authorized by the State Constitution. All bonds,
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   certificates, or other evidences of indebtedness issued
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   pursuant to this chapter shall be issued at the request of the
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   Department of Environmental Protection pursuant to the State
   Bond Act and shall be submitted to the State Board of
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   Administration for approval as to fiscal sufficiency. No
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   individual series of bonds may be issued pursuant to this
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section unless the first year's debt service for such bonds is specifically appropriated in the General Appropriations Act.

Section 11. Section 259.03, Florida Statutes, is amended to read:

259.03 Definitions.--The following terms and phrases when used in this chapter ss. 259.01-259.06 shall have the meaning ascribed to them in this section, except where the context clearly indicates a different meaning:

- (1) "Advisory council" means that council established pursuant to s. 259.035.
- (2) "State capital projects for environmentally endangered lands" means a state capital project, as required by s. 11(a), Art. VII of the State Constitution, which shall have as its purpose the conservation and protection of environmentally unique and irreplaceable lands as valued ecological resources of this state.
- (3) "State capital project for outdoor recreation lands" means a state capital project, as required by s. 11(a), Art. VII of the State Constitution, which shall be for the purposes set out in chapter 375.
- (2)(4) "Board" means the Governor and Cabinet, as the Board of Trustees of the Internal Improvement Trust Fund.
- relating to the acquisition, restoration, public access, and recreational uses of such lands, water areas, and related resources deemed necessary to accomplish the purposes of this chapter. Eligible activities include, but are not limited to: the initial removal of invasive plants; the construction, improvement, enlargement or extension of facilities' signs, firelanes, access roads, and trails; or any other activities that serve to restore, conserve, protect, or provide public

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access, recreational opportunities, or necessary services for
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   land or water areas. Such activities shall be identified prior
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   to the acquisition of a parcel or the approval of a project.
   The continued expenditures necessary for a capital improvement
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   approved under this subsection shall not be eligible for
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   funding provided in this chapter.
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          (4) "Department" means the Department of Environmental
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   Protection.
           (5) "Division" means the Division of Bond Finance of
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   the State Board of Administration.
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          (6) "Water resource development project" means a
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   project eligible for funding pursuant to s. 259.105 that
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   increases the amount of water available to meet the needs of
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   natural systems and the citizens of the state by enhancing or
   restoring aquifer recharge, facilitating the capture and
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   storage of excess flows in surface waters, or promoting reuse.
   The implementation of eligible projects under s. 259.105
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   includes land acquisition, land and water body restoration,
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   aquifer storage and recovery facilities, surface water
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   reservoirs, and other capital improvements. The term does not
    include construction of treatment, transmission, or
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   distribution facilities.
           Section 12. Subsections (1), (2), (3), (7), (8), (9),
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   (10), (11), (12), and (16) of section 259.032, Florida
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   Statutes, is amended to read:
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           259.032 Conservation and Recreation Lands Trust Fund;
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   purpose. --
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           (1) It is the policy of the state that the citizens of
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   this state shall be assured public ownership of natural areas
   for purposes of maintaining this state's unique natural
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31 resources; protecting air, land, and water quality; promoting
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water resource development to meet the needs of natural systems and citizens of this state; promoting restoration and reclamation activities on public lands; and providing lands for natural resource based recreation. In recognition of this policy, it is the intent of the Legislature to provide such public lands for the people residing in urban and metropolitan areas of the state, as well as those residing in less populated, rural areas. +It is the further intent of the Legislature, with regard to the lands described in paragraph (3)(c), that a high priority be given to the acquisition of such lands in or near counties exhibiting the greatest concentration of population and, with regard to the lands described in subsection (3), that a high priority be given to acquiring lands or rights or interests in lands within any area designated as an area of critical state concern under s. 380.05 which, in the judgment of the advisory council established pursuant to s. 259.035, or its successor, cannot be adequately protected by application of land development regulations adopted pursuant to s. 380.05. Finally, it is the Legislature's intent that lands acquired through this program and any successor programs be managed in such a way as to protect or restore their natural resource values, and provide the greatest benefit, including public access, to the citizens of this state.

(2)(a) The Conservation and Recreation Lands Trust Fund is established within the Department of Environmental Protection. The fund shall be used as a nonlapsing, revolving fund exclusively for the purposes of this section. The fund shall be credited with proceeds from the following excise taxes:

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- 1. The excise taxes on documents as provided in s. 201.15; and
- 2. The excise tax on the severance of phosphate rock as provided in s. 211.3103.

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The Department of Revenue shall credit to the fund each month the proceeds from such taxes as provided in this paragraph.

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(b) There shall annually be transferred from the Conservation and Recreation Lands Trust Fund to the Land Acquisition Trust Fund that amount, not to exceed \$20 million annually, as shall be necessary to pay the debt service on, or fund debt service reserve funds, rebate obligations, or other amounts with respect to bonds issued pursuant to s. 375.051 to acquire lands on the established priority list developed pursuant to this section as determined by the advisory council pursuant to s. 259.035; however, no moneys transferred to the Land Acquisition Trust Fund pursuant to this paragraph, or earnings thereon, shall be used or made available to pay debt service on the Save Our Coast revenue bonds. Amounts transferred annually from the Conservation and Recreation Lands Trust Fund to the Land Acquisition Trust Fund pursuant to this paragraph shall have the highest priority over other payments or transfers from the Conservation and Recreation Lands Trust Fund, and no other payments or transfers shall be made from the Conservation and Recreation Lands Trust Fund until such transfers to the Land Acquisition Trust Fund have been made. Effective July 1, 2001, moneys in the Conservation and Recreation Lands Trust Fund also shall be used to manage lands and to pay related costs, activities, and functions

pursuant to the provisions of this section.

- (3) The Governor and Cabinet, sitting as the Board of Trustees of the Internal Improvement Trust Fund, may allocate moneys from the fund in any one year to acquire the fee or any lesser interest in lands for the following public purposes:
- (a) To conserve and protect environmentally unique and irreplaceable lands that contain native, relatively unaltered flora and fauna representing a natural area unique to, or scarce within, a region of this state or a larger geographic area;
- (b) To conserve and protect lands within designated areas of critical state concern, if the proposed acquisition relates to the natural resource protection purposes of the designation;
- (c) To conserve and protect native species habitat or endangered or threatened species, emphasizing long-term protection for endangered or threatened species designated G-1 or G-2 by the Florida Natural Areas Inventory, and especially those areas that are special locations for breeding and reproduction;
- (d) To conserve, protect, manage, or restore important ecosystems, landscapes, and forests, if the protection and conservation of such lands is necessary to enhance or protect significant surface water, groundwater, coastal, recreational, timber, or fish or wildlife resources which cannot otherwise be accomplished through local and state regulatory programs;
- (e) To promote water resource development that benefits natural systems and citizens of the state;
- (f) To facilitate the restoration and subsequent health and vitality of the Florida Everglades;
- (g)(e) To provide areas, including recreational trails, for natural resource based recreation and other

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outdoor recreation on any part of any site compatible with conservation purposes;

(h) (f) To preserve significant archaeological or historic sites; or

(i)(g) To conserve urban open spaces suitable for greenways or outdoor recreation which are compatible with conservation purposes.

- (7) The board of trustees may enter into any contract necessary to accomplish the purposes of this section. The lead land managing agencies designated by the board of trustees also are directed by the Legislature to enter into contracts or interagency agreements with other governmental entities, including local soil and water conservation districts, or private land managers who have the expertise to perform specific management activities which a lead agency lacks, or which would cost more to provide in-house. Such activities shall include, but not be limited to, controlled burning, road and ditch maintenance, mowing, and wildlife assessments.
- (8) Lands to be considered for purchase under this section are subject to the selection procedures of s. 259.035 and related rules and shall be acquired in accordance with acquisition procedures for state lands provided for in s. 259.041, except as otherwise provided by the Legislature. An inholding or an addition to a project selected for purchase pursuant to this chapter or s. 259.035 is not subject to the selection procedures of s. 259.035 if the estimated value of such inholding or addition does not exceed \$500,000. When at least 90 percent of the acreage of a project has been purchased pursuant to this chapter or s. 259.035, the project may be removed from the list and the remaining acreage may 31 continue to be purchased. Moneys from the fund may be used for

title work, appraisal fees, environmental audits, and survey costs related to acquisition expenses for lands to be acquired, donated, or exchanged which qualify under the categories of this section, at the discretion of the board. When the Legislature has authorized the Department of Environmental Protection to condemn a specific parcel of land and such parcel has already been approved for acquisition under this section, the land may be acquired in accordance with the provisions of chapter 73 or chapter 74, and the fund may be used to pay the condemnation award and all costs, including a reasonable attorney's fee, associated with condemnation.

(9) $\frac{\text{(a)}}{\text{(a)}}$ All lands managed under this <u>chapter and s.</u> 253.034 section shall be:

 $\underline{(a)1}$. Managed in a manner that will provide the greatest combination of benefits to the public and to the resources.

(b)2. Managed for public outdoor recreation which is compatible with the conservation and protection of public lands. Such management may include, but not be limited to, the following public recreational uses: fishing, hunting, camping, bicycling, hiking, nature study, swimming, boating, canoeing, horseback riding, diving, model hobbyist activities, birding, sailing, jogging, and other related outdoor activities compatible with the purposes for which the lands were acquired.

 $\underline{\text{(c)}_3}$. Managed for the purposes for which the lands were acquired, consistent with paragraph (11)(a).

Management may include the following public uses: fishing,
thunting, camping, bicycling, hiking, nature study, swimming,

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boating, canoeing, horseback riding, diving, birding, sailing, jogging, and other related outdoor activities.

- (d) (b) 1. Concurrent with its adoption of the annual Conservation and Recreation Recreational Lands list of acquisition projects pursuant to s. 259.035, the board of trustees shall adopt a management prospectus for each project. The management prospectus shall delineate:
 - 1. The management goals for the property;
- 2. The conditions that will affect the intensity of management;
- 3. An estimate of the revenue-generating potential of the property, if appropriate;
- 4. A timetable for implementing the various stages of management and for providing access to the public, if applicable;
- 5. A description of potential multiple-use activities as described in this section and s. 253.034;
- 6. Provisions for protecting existing infrastructure and for ensuring the security of the project upon acquisition;
- 7. The anticipated costs of management and projected sources of revenue, including legislative appropriations, to fund management needs; and
- 8. Recommendations as to how many employees will be needed to manage the property, +and recommendations as to whether local governments, volunteer groups, the former landowner, or other interested parties can be involved in the management.
- (e) 2. Concurrent with the approval of the acquisition contract pursuant to s. 259.041(3)(c) for any interest in lands, the board of trustees shall designate an agency or 31 agencies to manage such lands and shall evaluate and amend, as

appropriate, the management policy statement for the project as provided by s. 259.035, consistent with the purposes for which the lands are acquired. For any fee simple acquisition of a parcel which is or will be leased back for agricultural purposes, or any acquisition of a less-than-fee interest in land that is or will be used for agricultural purposes, the Board of Trustees of the Internal Improvement Trust Fund shall first consider having a soil and water conservation district, created pursuant to chapter 582, manage and monitor such interests.

(f)3. State agencies designated to manage lands acquired under this chapter may contract with local governments and soil and water conservation districts to assist in management activities, including the responsibility of being the lead land manager. Such land management contracts may include a provision for the transfer of management funding to the local government or soil and water conservation district from the Conservation and Recreation Lands Trust Fund in an amount adequate for the local government or soil and water conservation district to perform its contractual land management responsibilities and proportionate to its responsibilities, and which otherwise would have been expended by the state agency to manage the property.

 $\underline{(g)}4$. Immediately following the acquisition of any interest in lands under this chapter, the Department of Environmental Protection, acting on behalf of the board of trustees, may issue to the lead managing entity an interim assignment letter to be effective until the execution of a formal lease.

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(10)(a) State, regional, or local governmental agencies or private entities designated to manage lands under this section shall develop and adopt, with the approval of the board of trustees, an individual management plan for each project designed to conserve and protect such lands and their associated natural resources. Private sector involvement in management plan development may be used to expedite the planning process.

(b) Beginning fiscal year 1998-1999, Individual management plans required by s. 253.034(5)(4), for parcels over 160 acres, shall be developed with input from an advisory group. Members of this advisory group shall include, at a minimum, representatives of the lead land managing agency, comanaging entities, local private property owners, the appropriate soil and water conservation district, a local conservation organization, and a local elected official. The advisory group shall conduct at least one public hearing within the county in which the parcel or project is located. Notice of such public hearing shall be posted on the parcel or project designated for management, advertised in a paper of general circulation, and announced at a scheduled meeting of the local governing body before the actual public hearing. The management prospectus required pursuant to paragraph (9)(d)(b)shall be available to the public for a period of 30 days prior to the public hearing.

(c) Once a plan is adopted, the managing agency or entity shall update the plan at least every 5 years in a form and manner prescribed by rule of the board of trustees. Such updates, for parcels over 160 acres, shall be developed with input from an advisory group. Such plans may include transfers of leasehold interests to appropriate conservation

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organizations or governmental entities designated by the Land Acquisition and Management Advisory Council or its successor, for uses consistent with the purposes of the organizations and the protection, preservation, conservation, restoration, and proper management of the lands and their resources. Volunteer management assistance is encouraged, including, but not limited to, assistance by youths participating in programs sponsored by state or local agencies, by volunteers sponsored by environmental or civic organizations, and by individuals participating in programs for committed delinquents and adults.

- (d) For each project for which lands are acquired after July 1, 1995, an individual management plan shall be adopted and in place no later than 1 year after the essential parcel or parcels identified in the annual Conservation and Recreation Lands report prepared pursuant to s. 259.035(2)(a) have been acquired. Beginning in fiscal year 1998-1999, the Department of Environmental Protection shall distribute only 75 percent of the acquisition funds to which a budget entity or water management district would otherwise be entitled from the Preservation 2000 Trust Fund to any budget entity or any water management district that has more than one-third of its management plans overdue.
- (e) (a) Individual management plans shall conform to the appropriate policies and guidelines of the state land management plan and shall include, but not be limited to:
- A statement of the purpose for which the lands were acquired, the projected use or uses as defined in s. 253.034, and the statutory authority for such use or uses.
- Key management activities necessary to preserve and 31 protect natural resources and restore habitat, and for

controlling the spread of nonnative plants and animals, and for prescribed fire and other appropriate resource management activities.

- 3. A specific description of how the managing agency plans to identify, locate, protect, and preserve, or otherwise use fragile, nonrenewable natural and cultural resources.
- 4. A priority schedule for conducting management activities, based on the purposes for which the lands were acquired.
- 5. A cost estimate for conducting priority management activities, to include recommendations for cost-effective methods of accomplishing those activities.
- 6. A cost estimate for conducting other management activities which would enhance the natural resource value or public recreation value for which the lands were acquired. The cost estimate shall include recommendations for cost-effective methods of accomplishing those activities.
- 7. A determination of the public uses <u>and public</u> <u>access</u> that would be consistent with the purposes for which the lands were acquired.
- (f)(b) The Division of State Lands shall submit a copy of each individual management plan for parcels which exceed 160 acres in size to each member of the Land Acquisition and Management Advisory Council or its successor, which shall:
- 1. The council shall, Within 60 days after receiving a plan from the division, review each plan for compliance with the requirements of this subsection and with the requirements of the rules established by the board pursuant to this subsection.

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- 2. The council shall also Consider the propriety of the recommendations of the managing agency with regard to the future use or protection of the property.
- 3. After its review, the council shall submit the plan, along with its recommendations and comments, to the board of trustees, with recommendations as to. The council shall specifically recommend to the board of trustees whether to approve the plan as submitted, approve the plan with modifications, or reject the plan.
- (g)(c) The board of trustees shall consider the individual management plan submitted by each state agency and the recommendations of the Land Acquisition and Management Advisory Council, or its successor, and the Division of State Lands and shall approve the plan with or without modification or reject such plan. The use or possession of any lands owned by the board of trustees which is not in accordance with an approved individual management plan is subject to termination by the board of trustees.

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By July 1 of each year, each governmental agency, including the water management districts, and each private entity designated to manage lands shall report to the Secretary of Environmental Protection on the progress of funding, staffing, and resource management of every project for which the agency or entity is responsible.

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lands pursuant to this chapter serves the public interest by protecting land, air, and water resources which contribute to the public health and welfare, providing areas for natural resource based recreation, and ensuring the survival of unique 31 and irreplaceable plant and animal species. The Legislature

(11)(a) The Legislature recognizes that acquiring

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intends for these lands to be managed and maintained for the purposes for which they were acquired and for the public to have access to <u>and use of</u> these lands where it is consistent with acquisition purposes and would not harm the resources the state is seeking to protect on the public's behalf.

- (b) An amount up to 1.5 percent of the cumulative total of funds ever deposited into the Florida Preservation 2000 Trust Fund and the Stewardship Florida Trust Fund shall be made available for the purposes of management, maintenance, and capital improvements not eligible for funding pursuant to s. 11(e), Art. VII of the State Constitution, and for associated contractual services, for lands acquired pursuant to this section, and s. 259.101, s. 259.105, or previous programs for the acquisition of lands for conservation and recreation, including state forests, to which title is vested in the board of trustees. Each agency with management responsibilities shall annually request from the Legislature funds sufficient to fulfill such responsibilities. improvements shall include, but need not be limited to, perimeter fencing, signs, firelanes, access roads and trails, and minimal public accommodations, such as primitive campsites, garbage receptacles, and toilets.
- (c) In requesting funds provided for in paragraph (b) for long-term management of all acquisitions pursuant to this chapter and for associated contractual services, the managing agencies shall recognize the following categories of land management needs:
- 1. Lands which are low-need tracts, requiring basic resource management and protection, such as state reserves, state preserves, state forests, and wildlife management areas.

These lands generally are open to the public but have no more than minimum facilities development.

- 2. Lands which are moderate-need tracts, requiring more than basic resource management and protection, such as state parks and state recreation areas. These lands generally have extra restoration or protection needs, higher concentrations of public use, or more highly developed facilities.
- 3. Lands which are high-need tracts, with identified needs requiring unique site-specific resource management and protection. These lands generally are sites with historic significance, unique natural features, or very high intensity public use, or sites that require extra funds to stabilize or protect resources, such as lands with heavy infestations of nonnative, invasive plants.

In evaluating the management funding needs of lands based on the above categories, the lead land managing agencies shall include in their considerations the impacts of, and needs created or addressed by, multiple-use management strategies.

management or compatible secondary-use management shall be returned to the Lead agency responsible for such management and shall be used to pay for management activities on all conservation, preservation, and recreation lands under the agency's jurisdiction. In addition, such revenues shall be segregated in an agency trust fund and shall remain available to the agency in subsequent fiscal years to support land management appropriations. For the purposes of this paragraph, compatible secondary-use management shall be those activities

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described in subsection (9) undertaken on parcels designated as single use pursuant to s. 253.034(2)(b).

- (e) Up to one-fifth of the funds provided for in paragraph (b) shall be reserved by the board of trustees for interim management of acquisitions and for associated contractual services, to ensure the conservation and protection of natural resources on project sites and to allow limited public recreational use of lands. Interim management activities may include, but not be limited to, resource assessments, control of invasive, nonnative exotic species, habitat restoration, fencing, law enforcement, controlled burning, and public access consistent with preliminary determinations made pursuant to paragraph (9)(g). The board of trustees shall make these interim funds available immediately upon purchase.
- (f) The department shall set long-range and annual goals for the control and removal of nonnative, upland, invasive plant species on public lands. Such goals shall differentiate between aquatic plant species and upland plant species. In setting such goals, the department may rank, in order of adverse impact, species that which impede or destroy the functioning of natural systems. Notwithstanding paragraph (a), up to one-fourth of the funds provided for in paragraph (b) may shall be used by the agencies receiving those funds reserved for control and removal of nonnative, upland, invasive species on public lands.
- (12)(a) Beginning July 1, 1999 in fiscal year 1994-1995, not more than 3.75 percent of the Conservation and Recreation Lands Trust Fund shall be made available annually to the department for payment in lieu of taxes to qualifying 31 counties, cities, and local governments as defined in

paragraph (b) for all actual tax losses incurred as a result of board of trustees acquisitions for state agencies under the Stewardship Florida program or the Florida Preservation 2000 program during any year. Reserved funds not used for payments in lieu of taxes in any year shall revert to the fund to be used for land acquisition in accordance with the provisions of this section.

- (b) Payment in lieu of taxes shall be available:
- 1. To all counties that have a population of 100,000 or less. Population levels shall be determined pursuant to s.

 11.031. To counties which levy an ad valorem tax of at least
 8.25 mills or the amount of the tax loss from all completed
 Preservation 2000 acquisitions in the county exceeds 0.01
 percent of the county's total taxable value, and have a population of 75,000 or less.
- 2. To all local governments located in eligible counties. To counties with a population of less than 100,000 which contain all or a portion of an area of critical state concern designated pursuant to chapter 380 and to local governments within such counties.
- 3. For the 1997-1998 fiscal year only, and notwithstanding the limitations of paragraph (a), to Glades County, where a privately owned and operated prison leased to the state has been opened within the last 2 years for which no other state moneys have been allocated to the county to offset ad valorem revenues. This subparagraph expires July 1, 1998.

For the purposes of this paragraph, "local government" includes municipalities, the county school board, mosquito control districts, and any other local government entity which

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levies ad valorem taxes, with the exception of a water management district.

(c) Payment in lieu of taxes shall be available to any city which has a population of 10,000 or less and which levies an ad valorem tax of at least 8.25 mills or the amount of the tax loss from all completed Preservation 2000 acquisitions in the city exceeds 0.01 percent of the city's total taxable value.

(c)(d) If insufficient funds are available in any year to make full payments to all qualifying counties, cities, and local governments, such counties, cities, and local governments shall receive a pro rata share of the moneys available.

(d)(e) The payment amount shall be based on the average amount of actual taxes paid on the property for the 3 years preceding acquisition. Applications for payment in lieu of taxes shall be made no later than January 31 of the year following acquisition. No payment in lieu of taxes shall be made for properties which were exempt from ad valorem taxation for the year immediately preceding acquisition. If property which was subject to ad valorem taxation was acquired by a tax-exempt entity for ultimate conveyance to the state under this chapter, payment in lieu of taxes shall be made for such property based upon the average amount of taxes paid on the property for the 3 years prior to its being removed from the tax rolls. The department shall certify to the Department of Revenue those properties that may be eligible under this provision. Once eligibility has been established, that county or local government shall receive 10 consecutive annual payments, and no further eligibility determination shall be made during that period. Payment in lieu of taxes shall be

limited to a total of 10 consecutive years of annual payments, beginning the year a local government becomes eligible.

(e)(f) Payment in lieu of taxes pursuant to this subsection paragraph shall be made annually to qualifying counties, cities, and local governments after certification by the Department of Revenue that the amounts applied for are reasonably appropriate, based on the amount of actual taxes paid on the eligible property, and after the Department of Environmental Protection has provided supporting documents to the Comptroller and has requested that payment be made in accordance with the requirements of this section.

 $\underline{(f)(g)}$ If the board of trustees conveys to a local government title to any land owned by the board, any payments in lieu of taxes on the land made to the local government shall be discontinued as of the date of the conveyance.

For the purposes of this subsection, "local government" includes municipalities, the county school board, mosquito control districts, and any other local government entity which levies ad valorem taxes, with the exception of a water management district.

(16) Within 90 180 days after receiving a certified letter from the owner of a property on the Conservation and Recreation Lands list or the priority list established pursuant to s. 259.105 objecting to the property being included in an acquisition project, where such property is a project or part of a project which has not been listed for purchase in the current year's land acquisition work plan, the board of trustees shall delete the property from the list or

 from the boundary of an acquisition project on the list.

1 Section 13. Section 259.034, Florida Statutes, is 2 created to read: 3 259.034 Acquisition and Restoration Commission. --4 (1) There is created, effective September 1, 1999, 5 within the Board of Trustees of the Internal Improvement Trust 6 Fund, the Acquisition and Restoration Commission. 7 (a) The commission shall be composed of nine voting 8 members, three of whom shall be appointed by the Governor, with the concurrence of the board of trustees. These three 9 appointees shall consist of the following: one person from a 10 land-based scientific field; one person from a water-based 11 12 scientific field; and one person from an environmental 13 science. The members appointed by the Governor shall serve 4-year terms, except that, initially, to provide for staggered 14 terms, two of the appointees shall serve 2-year terms. All 15 16 subsequent appointments shall be for 4-year terms. No 17 appointee shall serve more than 6 years. The Governor may at any time fill a vacancy for the unexpired term of a member 18 19 appointed under this paragraph. 20 (b) The six remaining voting members of the commission shall be as follows: 21 22 1. One person selected by the water management 23 districts, who shall represent the five districts and shall be 24 reappointed on an annual basis. 25 The Secretary of Environmental Protection or a 26 designee. 27 3. The director of the Division of Forestry of the 28 Department of Agriculture and Consumer Services or a designee. 29 4. The executive director of the Fish and Wildlife Conservation Commission or a designee. 30

- 5. The director of the Division of Historical Resources of the Department of State or a designee.
 - 6. The Secretary of Community Affairs or a designee.
- (c) Additionally, the President of the Senate and the Speaker of the House of Representatives shall each appoint one ad hoc, nonvoting member of the commission from their respective chambers. Such members shall be selected from among the members of a standing committee that has jurisdictional responsibility for the Department of Environmental Protection. These members shall serve for the duration of the term of the appointing legislative officer.
- (d) No person who is or has been a lobbyist as defined in s. 112.3148, at any time during the 24 months preceding nomination to the commission, for any entity whose interests could be affected by actions or decisions of the commission, shall be appointed to the commission. This prohibition shall not apply to the appointees representing state agencies or water management districts or to the ad hoc, nonvoting members of the commission.
- (2) The Governor shall appoint the chair of the commission, and a vice chair shall be elected from among the voting members.
- (3) The three members of the commission appointed by the Governor shall receive \$75 per day while engaged in the business of the commission, as well as expenses and per diem for travel, including attendance at meetings, as allowed state officers and employees while in the performance of their duties, pursuant to s. 112.061.
- (4) Immediately upon appointment, the commission may employ an executive director, who shall be selected by the voting members of the commission and confirmed by the board of

trustees. The commission may also employ other staff as 1 necessary to the performance of its duties. 2 3 (5) The commission is authorized to adopt rules to 4 provide for the organizational structure, selection, and 5 employment of an executive director and staff, and 6 administrative functions related to its operational needs. 7 (6) The commission shall develop a budget pursuant to 8 chapter 216. The budget shall be transmitted to the board of 9 trustees as head of the commission, for submission to the Governor in the exercise of the Governor's constitutional 10 11 duties. 12 (7) The commission shall provide assistance to the 13 board of trustees in reviewing the recommendations and plans 14 for state-owned lands required under s. 253.034. The 15 commission shall, in reviewing such recommendations and plans, 16 consider the optimization of multiple-use and conservation strategies to accomplish the provisions of s. 253.034. 17 However, no multiple-use activity shall be allowed if such use 18 19 would cause all or any portion of the interest on any bonds 20 issued to finance the Stewardship Florida program to lose the exclusion from gross income for federal income tax purposes. 21 22 (8) Additionally, on July 1, 2000, the duties, powers, and responsibilities of the Land Acquisition and Management 23 24 Advisory Council established pursuant to s. 259.035 shall be assumed by the commission, and the provisions of law 25 26 authorizing the advisory council shall be repealed. 27 Section 14. Paragraph (a) of subsection (2) of section 28 259.035, Florida Statutes, 1998 Supplement, is amended to

259.035 Advisory council; powers and duties.--

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(2)(a) The council shall, by the time of the first board meeting in February of each year, establish or update a list of acquisition projects selected for purchase pursuant to this chapter. In scoring potential projects for inclusion on the acquisition list, the council shall give greater consideration to projects that can serve as corridors between lands already in public ownership or under management for conservation and recreational purposes. Acquisition projects shall be ranked, in order of priority, individually as a single group or individually within up to 10 separate groups. The council shall submit to the board of trustees, together with its list of acquisition projects, a Conservation and Recreation Lands report. For each project on an acquisition list, the council shall include in its report the stated purpose for acquiring the project, an identification of the essential parcel or parcels within the project without which the project cannot be properly managed, an identification of those projects or parcels within projects which should be acquired in fee simple or in other than fee simple, an explanation of the reasons why the council selected a particular acquisition technique, a management policy statement for the project, a management prospectus pursuant to s. 259.032(9)(d)(b), an estimate of land value based on county tax assessed values, a map delineating project boundaries, a brief description of the important natural and cultural resources to be protected, preacquisition planning and budgeting, coordination with other public and nonprofit public-lands acquisition programs, a preliminary statement of the extent and nature of public use, an interim management budget, and designation of a management agency or agencies. 31 | The Department of Environmental Protection shall prepare the

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information required by this section for each acquisition project selected for purchase pursuant to this chapter. In addition, the department shall prepare, by July 1 of each year, an acquisition work plan for each project on the acquisition list for which funds will be available for acquisition during the fiscal year. The work plan need not disclose any information that is required by this chapter or chapter 253 to remain confidential.

Section 15. Subsection (2) of section 259.036, Florida Statutes, is amended to read:

259.036 Management review teams.--

(2) The land management review team shall review select parcels of managed land prior to the date the managing agency is required to submit its 5-year land management plan update. A copy of the review shall be provided to the managing agency, the Division of State Lands, and the Land Acquisition and Management Advisory Council or its successor. The managing agency shall consider the findings and recommendations of the land management review team in finalizing the required 5-year update of its management plan.

Section 16. Subsection (1) of section 259.04, Florida Statutes, is amended to read:

259.04 Board; powers and duties.--

- (1) For state capital projects and acquisitions selected for purchase pursuant to ss. 259.034,259.035, and 259.101, and 259.105:
- (a) The board is given the responsibility, authority, and power to develop and execute a comprehensive, statewide 5-year plan to conserve, restore, and protect environmentally endangered lands, ecosystems, lands necessary for outdoor 31 recreational needs, and other lands as identified in ss.

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259.032, and 259.101, and 259.105. This plan shall be kept current through continual reevaluation and revision. advisory council or its successor shall assist the board in the development, reevaluation, and revision of the plan.

- (b) The board may enter into contracts with the government of the United States or any agency or instrumentality thereof; the state or any county, municipality, district authority, or political subdivision; or any private corporation, partnership, association, or person providing for or relating to the conservation or protection of certain lands in accomplishing the purposes of this chapter ss. 259.01-259.06.
- (c) Within 45 days after the advisory council or its successor submits the lists of either list of acquisition projects to the board, the board shall approve, in whole or in part, the lists of list of acquisition projects in the order of priority in which such projects are presented. To the greatest extent practicable, projects on the lists list shall be acquired in their approved order of priority.
- (d) The board is authorized to acquire, by purchase, gift, or devise or otherwise, the fee title or any lesser interest of lands, water areas, and related resources sufficient to meet the purposes specified in s. 259.03(2) for environmentally endangered lands.
- (2) For state capital projects for outdoor recreation lands, the provisions of chapter 375 and s. 253.025 shall also apply.
- Section 17. Subsections (1) and (3), paragraph (e) of subsection (7), and present subsection (14) of section 259.041, Florida Statutes, 1998 Supplement, are amended, 31 subsections (11) through (18) are renumbered as subsections

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(12) through (19), respectively, and a new subsection (11) is added to said section, to read:

259.041 Acquisition of state-owned lands for preservation, conservation, and recreation purposes.--

- (1) Neither the Board of Trustees of the Internal Improvement Trust Fund nor its duly authorized agent shall commit the state, through any instrument of negotiated contract or agreement for purchase, to the purchase of lands with or without appurtenances unless the provisions of this section have been fully complied with. However, the board of trustees may waive any requirement of this section, except the requirements of subsections (3), (13), and (14), and (15); or, notwithstanding chapter 120, may waive any rules adopted pursuant to this section, except rules adopted pursuant to subsections $(3), \frac{(13)}{}, \text{ and } (14), \text{ and } (15); \text{ or may substitute}$ other reasonably prudent procedures, provided the public's interest is reasonably protected. The title to lands acquired pursuant to this section shall vest in the board of trustees as provided in s. 253.03(1), unless otherwise provided by law. All such lands, title to which is vested in the board of trustees pursuant to this section, shall be administered pursuant to the provisions of s. 253.03.
- (3) No agreement to acquire real property for the purposes described in this chapter, chapter 260, or chapter 375, title to which will vest in the board of trustees, may bind the state unless and until the agreement has been reviewed and approved by the Department of Environmental Protection as complying with the requirements of this section and any rules adopted pursuant to this section. However, review and approval of agreements for acquisitions for Florida Greenways and Trails Program properties pursuant to chapter

260 may be waived by the department in any contract with nonprofit corporations who have agreed to assist the department with this program. Where any of the following conditions exist, the agreement shall be submitted to and approved by the board of trustees:

- (a) The purchase price agreed to by the seller exceeds the value as established pursuant to the rules of the board of trustees;
- (b) The contract price agreed to by the seller and acquiring agency exceeds \$1 million;
- (c) The acquisition is the initial purchase in a project; or
- (d) Other conditions that the board of trustees may adopt by rule. Such conditions may include, but not be limited to, projects where title to the property being acquired is considered nonmarketable or is encumbered in such a way as to significantly affect its management.

Where approval of the board of trustees is required pursuant to this subsection, the acquiring agency must provide a justification as to why it is in the public's interest to acquire the parcel or project. Approval of the board of trustees also is required for projects the department recommends acquiring pursuant to subsections (14)(13) and (15)(14). Review and approval of agreements for acquisitions for Florida Greenways and Trails Program properties pursuant to chapter 260 may be waived by the department in any contract with nonprofit corporations that have agreed to assist the department with this program.

(7) Prior to approval by the board of trustees or, when applicable, the Department of Environmental Protection,

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of any agreement to purchase land pursuant to this chapter, chapter 260, or chapter 375, and prior to negotiations with the parcel owner to purchase any other land, title to which will vest in the board of trustees, an appraisal of the parcel shall be required as follows:

(e) Generally, appraisal reports are confidential and exempt from the provisions of s. 119.07(1), for use by the agency and the board of trustees, until an option contract is executed or, if no option contract is executed, until 2 weeks before a contract or agreement for purchase is considered for approval by the board of trustees. However, the department has the authority, at its discretion, to disclose appraisal reports to private landowners during negotiations for acquisitions using alternatives to fee simple techniques, if the department determines that disclosure of such reports will bring the proposed acquisition to closure. The Division of State Lands may also disclose appraisal information to public agencies or nonprofit organizations that agree to maintain the confidentiality of the reports or information when joint acquisition of property is contemplated, or when a public agency or nonprofit organization enters into a written multiparty agreement with the division to purchase and hold property for subsequent resale to the division. The division shall also require each nonprofit organization or private land trust which has entered into a written multiparty agreement with the division to acquire lands to disclose the total direct, indirect, and overhead costs incurred, income earned, and participation in third-party agreements with brokers, attorneys, title insurers, appraisers, surveyors, and other providers of services associated with specific purchases included in the multiparty agreement. In addition, the

division may use, as its own, appraisals obtained by a public agency or nonprofit organization, provided the appraiser is selected from the division's list of appraisers and the appraisal is reviewed and approved by the division. For the purposes of this chapter, "nonprofit organization" means an organization whose <u>purposes include purpose is</u> the preservation of natural resources, and which is exempt from federal income tax under s. 501(c)(3) of the Internal Revenue Code. The agency may release an appraisal report when the passage of time has rendered the conclusions of value in the report invalid or when the acquiring agency has terminated negotiations.

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Notwithstanding the provisions of this subsection, on behalf of the board and before the appraisal of parcels approved for purchase under this chapter, the Secretary of Environmental Protection or the director of the Division of State Lands may enter into option contracts to buy such parcels. Any such option contract shall state that the final purchase price is subject to approval by the board or, when applicable, the secretary and that the final purchase price may not exceed the maximum offer allowed by law. The consideration for such an option may not exceed \$1,000 or 0.01 percent of the estimate by the department of the value of the parcel, whichever amount is greater.

(11)(a) The Legislature finds that, with the increasing pressures on the natural areas of this state and on open space suitable for recreational use, the state must develop creative techniques to maximize the use of acquisition and management funds. The Legislature also finds that the

state's conservation and recreational land acquisition

agencies should be encouraged to augment their traditional, fee simple acquisition programs with the use of alternatives to fee simple acquisition techniques. Additionally, the Legislature finds that generations of private landowners have been good stewards of their land, protecting or restoring native habitats and ecosystems to the benefit of the natural resources of this state, its heritage, and its citizens. The Legislature also finds that using alternatives to fee simple acquisition by public land acquisition agencies will achieve the following public policy goals:

- 1. Allow more lands to be brought under public protection for preservation, conservation, and recreational purposes with less expenditure of public funds.
- 2. Retain, on local government tax rolls, some portion of or interest in lands which are under public protection.
- 3. Reduce long-term management costs by allowing private property owners to continue acting as stewards of their land, where appropriate.

Therefore, it is the intent of the Legislature that public land acquisition agencies develop programs to pursue alternatives to fee simple acquisition and to educate private landowners about such alternatives and the benefits of such alternatives. It is also the intent of the Legislature that a portion of the shares of Preservation 2000 and Stewardship Florida bond proceeds be used to purchase eligible properties using alternatives to fee simple acquisition.

(b) All project applications shall identify, within their acquisition plans, those projects which require a full fee simple interest to achieve the public policy goals, together with the reasons full title is determined to be

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necessary. The state agencies and the water management districts may use alternatives to fee simple acquisition to bring the remaining projects in their acquisition plans under public protection. For the purposes of this subsection, the term "alternatives to fee simple acquisition" includes, but is not limited to: purchase of development rights; obtaining conservation easements; obtaining flowage easements; purchase of timber rights, mineral rights, or hunting rights; purchase of agricultural interests or silvicultural interests; entering into land protection agreements as defined in s. 380.0677(5); fee simple acquisitions with reservations; creating life estates; or any other acquisition technique which achieves the 13 public policy goals listed in paragraph (a). It is presumed that a private landowner retains the full range of uses for all the rights or interests in the landowner's land which are not specifically acquired by the public agency.

- (c) When developing the acquisition plan pursuant to s. 259.105 the commission may give preference to those less than fee simple acquisitions that provide any public access. However, the Legislature recognizes that public access is not always appropriate for certain less than fee simple acquisitions; therefore no proposed less than fee simple acquisition shall be rejected simply because public access would be limited.
- (d) Beginning in fiscal year 1999-2000, the department and each water management district shall implement initiatives to use alternatives to fee simple acquisition and to educate private landowners about such alternatives. The department and the water management districts may enter into joint acquisition agreements to jointly fund the purchase of lands using alternatives to fee simple techniques.

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- The Legislature finds that the lack of direct sales comparison information has served as an impediment to successful implementation of alternatives to fee simple acquisition. It is the intent of the Legislature that, in the absence of direct comparable sales information, appraisals of alternatives to fee simple acquisitions be based on the difference between the full fee simple valuation and the value of the interests remaining with the seller after acquisition.
- The public agency which has been assigned management responsibility shall inspect and monitor any less than fee simple interest according to the terms of the purchase agreement relating to such interest.
- (15) $\frac{(14)}{(14)}$ The board of trustees, by an affirmative vote of five members, may direct the department to purchase lands on an immediate basis using up to 15 percent of the funds allocated to the department pursuant to ss.s.259.101(3)(a)and 259.105 for the acquisition of lands that:
- (a) Are listed or placed at auction by the Federal Government as part of the Resolution Trust Corporation sale of lands from failed savings and loan associations;
- (b) Are listed or placed at auction by the Federal Government as part of the Federal Deposit Insurance Corporation sale of lands from failed banks; or
- (c) Will be developed or otherwise lost to potential public ownership, or for which federal matching funds will be lost, by the time the land can be purchased under the program within which the land is listed for acquisition.

For such acquisitions, the board of trustees may waive or 29 modify all procedures required for land acquisition pursuant 30

31 to this chapter and all competitive bid procedures required

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pursuant to chapters 255 and 287. Lands acquired pursuant to this subsection must, at the time of purchase, be on one of the acquisition lists established pursuant to this chapter, or be essential for water resource development, protection, or restoration, or a significant portion of the lands must contain natural communities or plant or animal species which are listed by the Florida Natural Areas Inventory as critically imperiled, imperiled, or rare, or as excellent quality occurrences of natural communities.

Section 18. Paragraphs (a) and (b) of subsection (6) and paragraph (f) of subsection (9) of section 259.101, Florida Statutes, 1998 Supplement, are amended to read:

259.101 Florida Preservation 2000 Act.--

- (6) DISPOSITION OF LANDS. --
- (a) Any lands acquired pursuant to paragraph (3)(a), paragraph (3)(c), paragraph (3)(d), paragraph (3)(e), paragraph (3)(f), or paragraph (3)(g), if title to such lands is vested in the Board of Trustees of the Internal Improvement Trust Fund, may be disposed of by the Board of Trustees of the Internal Improvement Trust Fund in accordance with the provisions and procedures set forth in s. 253.034(6)(5), and lands acquired pursuant to paragraph (3)(b) may be disposed of by the owning water management district in accordance with the procedures and provisions set forth in ss. 373.056 and 373.089 provided such disposition also shall satisfy the requirements of paragraphs (b) and (c).
- (b) Before land may be surplused can be determined to be of no further benefit to the public as required by s. $253.034(6)\frac{(5)}{}$, or determined to be no longer required for its purposes under s. 373.056(4), whichever may be applicable, 31 there shall first be a determination by the Board of Trustees

of the Internal Improvement Trust Fund, or, in the case of water management district lands, by the owning water management district, that such land no longer needs to be preserved in furtherance of the intent of the Florida Preservation 2000 Act. Any lands eligible to be disposed of under this procedure also may be used to acquire other lands through an exchange of lands, provided such lands obtained in an exchange are described in the same paragraph of subsection (3) as the lands disposed.

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(f)1. Pursuant to subsection (3) and beginning in fiscal year 1999-2000, that portion of the unencumbered balances of each program described in paragraphs (3)(c), (d), (e), (f), and (g) which has been on deposit in such program's Preservation 2000 account for more than two fiscal years shall be redistributed equally to the Department of Environmental Protection, Division of State Lands P2000 sub account for the purchase of State Lands as described in s. 259.032 and Water Management District P2000 sub account for the purchase of Water Management Lands pursuant to ss. 373.456, 373.4592 and 373.59. For the purposes of this subsection, the term "unencumbered balances" means the portion of Preservation 2000 bond proceeds which is not obligated through the signing of a purchase contract between a public agency and a private landowner, except that the program described in paragraph (3)(c) may not lose any portion of its unencumbered funds which remain unobligated because of extraordinary circumstances that hampered the affected local governments' abilities to close on land acquisition projects approved through the Florida Communities Trust program. Extraordinary 31 circumstances shall be determined by the Florida Communities

Trust governing body and may include such things as death or bankruptcy of the owner of property; a change in the land use designation of the property; natural disasters that affected a local government's ability to consummate the sales contract on such property; or any other condition that the Florida Communities Trust governing board determined to be extraordinary. The portion of the funds red redistributed deposited in the Water Management District P2000 sub account Lands Trust Fund shall be distributed to the water management districts as provided in s. 373.59(7).

2. The department and the water management districts may enter into joint acquisition agreements to jointly fund the purchase of lands using alternatives to fee simple techniques.

Section 19. Section 259.105, Florida Statutes is created to read:

259.105 The Stewardship Florida Act.--

- (1) This section may be cited as the "Stewardship Florida Act."
 - (2)(a) The Legislature finds and declares that:
- 1. The Preservation 2000 program provided tremendous financial resources for purchasing environmentally significant lands to protect those lands from imminent development, thereby assuring present and future generations access to important open spaces and recreation and conservation lands.
- 2. The continued alteration and development of
 Florida's natural areas to accommodate the state's rapidly
 growing population have contributed to the degradation of
 water resources, the fragmentation and destruction of wildlife
 habitats, the loss of outdoor recreation space, and the
 diminishment of wetlands, forests, and public beaches.

- 3. The potential development of Florida's remaining natural areas and escalation of land values require a continuation of government efforts to restore, bring under public protection, or acquire lands and water areas to preserve the state's invaluable quality of life.
- 4. Florida's groundwater, surface waters, and springs are under tremendous pressure due to population growth and economic expansion and require special protection and restoration efforts. To ensure that sufficient quantities of water are available to meet the current and future needs of the natural systems and citizens of the state, and assist in achieving the planning goals of the department and the water management districts, water resource development projects on public lands, where compatible with the resource values of and management objectives for the lands, are appropriate.
- 5. The needs of urban Florida for high-quality outdoor recreational opportunities, greenways, trails, and open space have not been fully met by previous acquisition programs.

 Through such programs as the Florida Communities Trust and the Florida Recreation Development Assistance Program, the state shall place additional emphasis on acquiring, protecting, preserving, and restoring open space, greenways, and recreation properties within urban areas where pristine natural communities or water bodies no longer exist because of the proximity of developed property.
- 6. Many of Florida's unique ecosystems, such as the Florida Everglades, are facing ecological collapse due to Florida's burgeoning population. To preserve these valuable ecosystems for future generations, parcels of land must be acquired to facilitate ecosystem restoration.

- 7. Access to public lands to support a broad range of outdoor recreational opportunities and the development of necessary infrastructure, where compatible with the resource values of and management objectives for such lands, promotes an appreciation for Florida's natural assets and improves the quality of life.
- 8. Acquisition of lands, in fee simple or in any lesser interest, should be based on a comprehensive assessment of Florida's natural resources and planned so as to protect the integrity of ecological systems and provide multiple benefits, including preservation of fish and wildlife habitat, recreation space for urban as well as rural areas, and water recharge.
- 9. The state has embraced performance-based program budgeting as a tool to evaluate the achievements of publicly funded agencies, build in accountability, and reward those agencies which are able to consistently achieve quantifiable goals. While previous and existing state environmental programs have achieved varying degrees of success, few of these programs can be evaluated as to the extent of their achievements, primarily because performance measures, standards, outcomes, and goals were not established at the outset. Therefore, the Stewardship Florida program shall be developed and implemented in the context of measurable state goals and objectives.
- 10. It is the intent of the Legislature to change the focus and direction of the state's major land acquisition programs and to extend funding and bonding capabilities, so that future generations may enjoy the natural resources of Florida.

- (b) The Legislature recognizes that acquisition is only one way to achieve the aforementioned goals and encourages the development of creative partnerships between governmental agencies and private landowners. Land protection agreements and similar tools should be used, where appropriate, to bring environmentally sensitive tracts under an acceptable level of protection at a lower financial cost to the public, and to provide private landowners with the opportunity to enjoy and benefit from their property.
- (c) Public agencies or other entities that receive funds under this section are encouraged to better coordinate their expenditures so that project acquisitions, when combined with acquisitions under Preservation 2000, Save Our Rivers, the Florida Communities Trust, and other public land acquisition programs, will form more complete patterns of protection for natural areas and functioning ecosystems, to better accomplish the intent of this section.
- (d) A long-term financial commitment to managing Florida's public lands must accompany any new land acquisition program to ensure that the natural resource values of such lands are protected, that the public has the opportunity to enjoy the lands to their fullest potential, and that the state achieves the full benefits of its investment of public dollars.
- (e) With limited dollars available for restoration and acquisition of land and water areas and for providing long-term management and capital improvements, a competitive selection process can select those projects best able to meet the goals of Stewardship Florida and maximize the efficient use of the program's funding.

(f) To ensure success and provide accountability to the citizens of this state, it is the intent of the Legislature that any bond proceeds used pursuant to this section be contingent upon the development of goals and objectives and a process for ensuring that implementation.

- (g) As it has with previous land acquisition programs, the Legislature recognizes the desires of the citizens of this state to prosper through economic development and to preserve the natural areas and recreational open space of Florida. The Legislature further recognizes the urgency of restoring the natural functions of public lands or water bodies before they are degraded to a point where recovery may never occur, yet acknowledges the difficulty of ensuring adequate funding for restoration efforts in light of other equally critical financial needs of the state. It is the Legislature's desire and intent to fund the implementation of this section and to do so in a fiscally responsible manner, by issuing bonds to be repaid with documentary stamp tax revenue.
- (3) Less the costs of issuing and the costs of funding reserve accounts and other costs associated with bonds, the proceeds of bonds issued pursuant to this section shall be deposited into the Stewardship Florida Trust Fund created by s. 259.1051. The proceeds shall be distributed by the Department of Environmental Protection in the following manner:
- (a) Thirty-five percent to Department of Environmental Protection for distribution by the Acquisition and Restoration Commission for the acquisition of lands and capital project expenditures necessary to implement the water management districts' priority lists submitted pursuant to s. 373.199.

- (b) Thirty-five percent to the Department of
 Environmental Protection for distribution by the Acquisition
 and Restoration Commission for the acquisition of lands and
 capital project expenditures described in this section. Of the
 proceeds distributed pursuant to this paragraph, a minimum of
 40 percent, but no more than 50 percent, shall be used for the
 acquisition of lands needed for water resource development
 projects.
- (c) Twenty percent to the Department of Community

 Affairs to provide grants and loans to local governments

 through the Florida Communities Trust pursuant to part III of chapter 380. Of this 20 percent, 75 percent shall be matched by local governments on a dollar-for-dollar basis.
- (d) One and five-tenths percent to the Department of
 Environmental Protection for the purchase of inholdings and
 additions to state parks. For the purposes of this paragraph,
 "state park" means any real property in the state which is
 under the jurisdiction of the Division of Recreation and Parks
 of the department, or which may come under its jurisdiction.
- (e) One and five-tenths percent to the Division of
 Forestry of the Department of Agriculture and Consumer
 Services to fund the acquisition of state forest inholdings
 and additions pursuant to s. 589.07 and the implementation of
 reforestation plans or sustainable forestry management
 practices.
- (f) One and five-tenths percent to the Fish and Wildlife Conservation Commission to fund the acquisition of inholdings and additions to lands managed by the commission which are important to the conservation of fish and wildlife.
- (g) One and five-tenths percent to the Department of Environmental Protection for the Florida Greenways and Trails

 Program, to acquire greenways and trails or greenways and trail systems pursuant to chapter 260, including, but not limited to, abandoned railroad rights-of-way and the Florida National Scenic Trail.

- (h) Four percent to the Division of Recreation and

 Parks of the Department of Environmental Protection to provide

 grants to local governments through the Florida Recreation

 Development Assistance Program pursuant to s. 375.075.
- (i) For the purposes of paragraphs (d), (e), and (f), the agencies which receive the funds shall develop their individual acquisition or restoration lists. Proposed projects to acquire additions to existing properties shall meet two or more of the following criteria: the addition will serve as a link or corridor to other publicly owned property; the addition has a high resource value that otherwise would be unprotected; the addition is within the original project boundary; or the addition can be acquired at less than fair market value. Any proposal to purchase an addition outside the original project boundary shall be reviewed and approved or disapproved by the Acquisition and Restoration Commission.
- (j) The appropriate legislative committees with jurisdiction over the Stewardship Florida program shall conduct a review by January 1, 2005, which shall examine the need for and, if necessary, make recommendations related to the percentage distributions provided for in this subsection for consideration during the 2005 Regular Session of the Legislature.
- (4) It is the intent of the Legislature that projects or acquisitions funded pursuant to paragraphs (3)(a) and (b) contribute to the achievement of the following goals:

(a) An increase in the level of protection for, or an 1 2 increase in the populations of, listed plant species, as 3 measured by the number of occurrences, acres of strategic habitat areas, or delisting or redesignation of such species. 4 5 (b) An increase in the level of protection for, or an 6 increase in the populations of, listed animal species, as 7 measured by the number of occurrences, acres of strategic 8 habitat areas, delisting or redesignation of such species, or 9 the change in long-term survival rates. 10 (c) The restoration of land areas, as measured by a reduction in nonnative species, level of maintenance control 11 12 of invasive species, reforestation rates, or regeneration of 13 natural communities. 14 (d) An increase in public landholdings needed to meet 15 the goals of this subsection, as measured by the acquisition 16 of lands in fee simple or with less than fee simple 17 alternatives. (e) The completion of projects begun under previous 18 19 land acquisition programs, as measured through the acquisition 20 of land under inholdings and additions programs. (f) An increase in the amount of forest land for 21 22 sustainable natural resources. 23 (g) An increase in public recreational opportunities, 24 as measured by the acreage available for recreational 25 opportunities or the number of miles available for greenways 26 or trails. 27 (h) A reduction in the amount of pollutants flowing

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into Florida's surface waters, as measured by a reduction in the number of surface water bodies designated as impaired.

- (i) The improvement of water recharge rates on public lands, as measured by increased speed of recharge and amount of cubic feet of water made available.
- (j) The restoration of water areas, as measured by a reduction of nonnative species, level of maintenance control of invasive species, regeneration of natural communities, reduction of excessive sedimentation, removal of impediments, or reduction of shoreline erosion.
- (5) The Acquisition and Restoration Commission shall adopt and submit to the appropriate legislative committees with jurisdiction over the department for review and comment in the 2001 Regular Session of the Legislature, numeric goals and performance measures for those goals enumerated in subsection (4). The commission may also develop and submit additional goals and suggested performance measures to be used for implementation of this section. The commission shall utilize the findings of the Stewardship Florida Study Commission in establishing numeric goals and performance measures.
- (6) All lands acquired pursuant to this section shall be managed for multiple-use purposes, where compatible with the resource values of and management objectives for such lands. As used in this section, "multiple-use" includes, but is not limited to, outdoor recreational activities as described in ss. 253.034 and 259.032(9)(b), water resource development projects, and sustainable forestry management.
- (7) As provided in this section, water resource development projects may be allowed only if the project complies with all applicable permitting requirements.
- (8)(a) Beginning January 1, 2001, and every year thereafter, the commission shall accept applications from

state agencies, local governments, nonprofit and for-profit organizations, private land trusts, and individuals for project proposals eligible for funding pursuant to paragraph (3)(b). The commission shall evaluate the proposals received pursuant to this subsection to ensure that they meet at least one of the criteria under subsection (10).

- (b) Project applications shall contain, at a minimum, the following:
- 1. A minimum of two numeric performance measures that directly relate to the overall goals adopted by the commission. Each performance measure shall include a baseline measurement, which is the current situation; a performance standard which the project sponsor anticipates the project will achieve; and the performance measurement itself, which should reflect the incremental improvements the project accomplishes towards achieving the performance standard.
- 2. Proof that property owners within any proposed acquisition have been notified of their inclusion in the proposed project. Any property owner may request the removal of such property from further consideration by submitting a request to the project sponsor or commission by certified mail. Upon receiving this request, the commission shall delete the property from the proposed project.
- (c) The title to lands acquired under this section shall vest in the Board of Trustees of the Internal Improvement Trust Fund, except that title to lands acquired by a water management district shall vest in the name of that district and lands acquired by a local government shall vest in the name of the purchasing local government.
 - (9) The commission shall develop two project lists:

1	(a) One list shall represent those projects submitted
2	pursuant to subsection (8).
3	(b) One list shall represent those projects submitted
4	pursuant to s. 373.199.
5	(10) In developing the proposed project lists pursuant
6	to subsection (9), the commission shall consider, when
7	applicable, whether the project:
8	(a) Has multiple benefits, including, but not limited
9	to, habitat protection, recreational and aesthetic values, and
10	natural community preservation, or promotes groundwater
11	recharge or improves water quality.
12	(b) Meets multiple goals as described in subsection
13	<u>(4).</u>
14	(c) Includes attributes or natural resource values
15	underrepresented in the state's inventory of public lands.
16	(d) Is part of an ongoing governmental effort to
17	restore, protect, or develop land areas or water resources.
18	(e) Will be funded by contributions from multiple
19	entities; and whether local, regional, state, and federal
20	entities will form partnerships to implement project
21	activities.
22	(f) Furthers conservation goals of the program through
23	the acquisition of lands that:
24	1. Have imperiled, critically imperiled, or rare
25	natural communities of native vegetation and wildlife, or have
26	excellent quality occurrences of natural communities;
27	2. Serve as habitat for endangered or threatened plant
28	or animal species;
29	3. Have significant archeological or historical sites;
30	4. Provide for outdoor recreational activities as
31	described in s. 259.032(9)(b); or

- 5. Enhance or facilitate management of properties already under public ownership.
- (g) Provides for the completion of projects in which acquisition activities were begun under previous state land acquisition initiatives.
- (h) Restores land and water areas to conditions that improve their natural functions and attributes.
- (i) Makes capital improvements to land or water areas that improve public access, develop recreational facilities, or promote more efficient and effective management of such land or water areas.
- (j) Restores and reclaims forestry lands to enhance and ensure their continued value as ecosystems, through the implementation of reforestation plans or sustainable forestry management practices.
- (k) Has funding sources that are identified and assured through at least the first 2 years of the project.
- (1) Contributes to the solution of water resource problems on a regional basis.
- (m) Has a significant portion of its land area in imminent danger of development, in imminent danger of losing its significant natural attributes or recreational open space, or in imminent danger of subdivision which would result in multiple ownership and make acquisition of the project costly or less likely to be accomplished.
- (n) Will implement an element from a plan developed by an ecosystem management team.
- (o) Exhibits compelling evidence that the land is likely to be developed during the next 12 months, or appraisals made during the past 5 years indicate an escalation

in land value at an average rate that exceeds the average rate of interest likely to be paid on the bonds.

- $\underline{\mbox{(p)}}$ Is one of the components of the Everglades restoration effort.
- (q) May be purchased at 80 percent of appraised value or less.
- (r) May be acquired, in whole or part, using alternatives to fee simple, including, but not limited to, purchase of development rights, hunting rights, agricultural or silvicultural rights, or mineral rights; obtaining conservation easements or flowage easements; or use of land protection agreements as defined in s. 380.0677(5).
- (s) Is a joint acquisition, either among public agencies, nonprofit organizations, or private entities, or by a public-private partnership.
- (t) Involves the acquisition of coastal lands. In acquiring coastal lands pursuant to this section, the following additional criteria shall be considered:
- 1. The value of acquiring coastal high-hazard parcels, consistent with hazard mitigation and postdisaster redevelopment policies, in order to minimize the risk to life and property and to reduce the need for future disaster assistance.
- 2. The value of acquiring beachfront parcels, irrespective of size, to provide public access and recreational opportunities in highly developed urban areas.
- 3. The value of acquiring identified parcels the

 development of which would adversely affect coastal resources.

 It is expected that projects selected will accrue multiple

 benefits, such as: protecting and restoring habitat for

 wildlife, aquatic life, and plants, including species

designated as endangered, threatened, and of special concern;
providing aesthetic and recreational pleasure for the citizens
of the state; attracting visitors; and generating substantial
economic benefits.

- (11) Projects that are otherwise eligible for funding under this section and for which matching funds are available shall be given increased priority.
- include preservation of natural resources and which is tax exempt pursuant to s. 501(c)(3) of the United States Internal Revenue Code, sells land to the state, such land at the time of such sale shall be deemed to meet multiple criteria listed in subsection (10) if such land met multiple criteria at the time the organization purchased the land.
- (13) The Acquisition and Restoration Commission shall use the goals and criteria listed in subsections (4) and (10) to competitively evaluate, select, and rank projects eligible for Stewardship Florida funds.
- (14) An affirmative vote of five members of the commission shall be required in order to place a proposed project on either list. Any member of the commission who by family or a business relationship has a connection with any project proposed to be ranked shall declare such interest prior to voting for a project's inclusion on the list.
- this section, the commission shall review that year's approved project lists and shall, by the first board meeting in February, present to the Board of Trustees of the Internal Improvement Trust Fund for approval a listing of projects developed pursuant to subsection (9). The board of trustees may remove projects from the list developed pursuant to this

1 subsection, but may not add projects or rearrange project 2 rankings. (16) The commission shall submit to the board of 3 4 trustees, with its list of projects, a report that includes, 5 but shall not be limited to, the following information for 6 each project listed: 7 (a) The stated purpose for inclusion. 8 (b) Projected costs to achieve the project goals. 9 (c) An interim management budget. (d) Specific performance measures. 10 11 (e) Plans for public access. 12 (f) An identification of the essential parcel or 13 parcels within the project without which the project cannot be 14 properly managed. 15 (g) Where applicable, an identification of those 16 projects or parcels within projects which should be acquired 17 in fee simple or in less than fee simple. (h) An identification of those lands being purchased 18 19 for conservation purposes. 20 (i) A management policy statement for the project and a management prospectus pursuant to s. 259.032(9)(d). 21 22 (j) An estimate of land value based on county tax 23 assessed values. 24 (k) A map delineating project boundaries. 25 (1) An assessment of the project's ecological value, 26 outdoor recreational value, forest resources, wildlife 27 resources, ownership pattern, utilization, and location. 28 (m) A discussion of whether alternative uses are 29 proposed for the property and what those uses are. 30 (n) A designation of the management agency or

agencies.

(17) All proposals for projects pursuant to this 1 2 section shall be implemented only if adopted by the commission and approved by the board of trustees. The commission shall 3 4 consider and evaluate in writing the merits and demerits of 5 each project that is proposed for Stewardship Florida funding 6 and shall ensure that each proposed project will meet a stated 7 public purpose for the restoration, conservation, or 8 preservation of environmentally sensitive lands and water 9 areas or for providing outdoor recreational opportunities. The commission also shall determine if the project conforms, 10 11 where applicable, with the comprehensive plan developed 12 pursuant to s. 259.04(1)(a), the comprehensive multipurpose 13 outdoor recreation plan developed pursuant to s. 375.021, the state lands management plan adopted pursuant to s. 253.03(7), 14 the water resources work plans developed pursuant to s. 15 16 373.199, and the provisions of this section. 17 (18)(a) The Board of Trustees of the Internal Improvement Trust Fund, or, in the case of water management 18 19 district lands, the owning water management district, may 20 authorize the granting of a lease, easement, or license for the use of certain lands acquired pursuant to this section, 21 22 for certain governmental uses that are determined by the appropriate board to be compatible with the resource values of 23 and management objectives for such lands. Such governmental 24 25 uses may include, but not be limited to, public schools, 26 public libraries, fire or law enforcement substations, and governmental, judicial, or recreational centers. 27 28 (b) Any existing lease, easement, or license acquired 29 for incidental public or private use on, under, or across any lands acquired pursuant to this section shall be presumed to 30

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be compatible with the purposes for which such lands were acquired.

- (c) Notwithstanding the provisions of paragraph (a), no such lease, easement, or license shall be entered into by the Department of Environmental Protection or other appropriate state agency if the granting of such lease, easement, or license would adversely affect the exclusion of the interest on any revenue bonds issued to fund the acquisition of the affected lands from gross income for federal income tax purposes, pursuant to Internal Revenue Service regulations.
- (19) The Acquisition and Restoration Commission may adopt rules necessary to implement the provisions of this section relating to: solicitation, scoring, selecting, and ranking of Stewardship Florida project proposals; the development and annual reevaluation of the 5-year plan; disposing or leasing of lands or water areas selected for funding through the Stewardship Florida program; and the process of reviewing and recommending for approval or rejection the land management plans associated with publicly owned properties. The rules adopted pursuant to this subsection shall not become effective until ratified by the Legislature. These rules shall be submitted for consideration by the Legislature during the 2000 Regular Session of the Legislature.

Section 20. Paragraph (a) of subsection (1) and subsections (2) and (6) of section 260.0125, Florida Statutes, 1998 Supplement, are amended to read:

260.0125 Limitation on liability of private landowners whose property is designated as part of the statewide system 31 of greenways and trails.--

- (1)(a) A private landowner whose land is designated as part of the statewide system of greenways and trails pursuant to s. $260.016\underbrace{(1)(k)(2)(d)}$, including a person holding a subservient interest, owes no duty of care to keep that land safe for entry or use by others or to give warning to persons entering that land of any hazardous conditions, structures, or activities thereon. Such landowner shall not:
- 1. Be presumed to extend any assurance that such land is safe for any purpose;
- 2. Incur any duty of care toward a person who goes on the land; or
- 3. Become liable or responsible for any injury to persons or property caused by the act or omission of a person who goes on the land.
- (2) Any private landowner who consents to designation of his or her land as part of the statewide system of greenways and trails pursuant to s. $260.016\underline{(1)(k)}\underline{(2)(d)}$ without compensation shall be considered a volunteer, as defined in s. 110.501, and shall be covered by state liability protection pursuant to s. 768.28, including s. 768.28(9).
- (6) If agreed to by the department and the landowner in the designation agreement, a landowner whose land is designated as part of the statewide system of greenways and trails pursuant to s. 260.016(1)(k)(2)(d)shall be indemnified for:
- (a) Any injury or damage incurred by a third party arising out of the use of the designated greenway or trail;
- (b) Any injury or damage incurred by a third party on lands adjacent to and accessed through the designated greenway or trail; and

(c) Any damage to the landowner's property, including land adjacent to and accessed through the designated greenway or trail, caused by the act or omission of a third person resulting from any use of the land so designated.

Section 21. Section 260.0142, Florida Statutes, is created to read:

260.0142 Florida Greenways and Trails Council; composition; powers and duties.--

- (1) There is hereby created within the Department of Environmental Protection the Florida Greenways and Trails

 Council which shall advise the department in the execution of the department's powers and duties under this chapter. The council shall be composed of 21 members, consisting of:
- (a)1. Five members appointed by the Governor, with two members representing the trail-user community, two members representing the greenway-user community, and one member representing landowners. Of the initial appointments, two shall be appointed for 2-year terms and three shall be appointed for 1-year terms. Subsequent appointments shall be for 2-year terms.
- 2. Three members appointed by the President of the Senate, with one member representing the trail-user community and two members representing the greenway-user community. Of the initial appointments, two shall be appointed for 2-year terms and one shall be appointed for a 1-year term. Subsequent appointments shall be for 2-year terms.
- 3. Three members appointed by the Speaker of the House of Representatives, with two members representing the trail-user community and one member representing the greenway-user community. Of the initial appointments, two shall be appointed for 2-year terms and one shall be appointed

for a 1-year term. Subsequent appointments shall be for 1 2 2-year terms. 3 4 Those eligible to represent the trail-user community shall be chosen from, but not be limited to, paved-trail users, hikers, 5 6 off-road bicyclists, paddlers, equestrians, disabled outdoor 7 recreational users, and commercial recreational interests. 8 Those eligible to represent the greenway-user community shall be chosen from, but not be limited to, conservation 9 organizations, nature study organizations, and scientists and 10 11 university experts. 12 (b) The 10 remaining members shall include: 13 1. The Secretary of Environmental Protection or a 14 designee; 15 2. The executive director of the Fish and Wildlife 16 Conservation Commission or a designee; 3. The Secretary of Community Affairs or a designee; 17 The Secretary of Transportation or a designee; 18 19 The director of the Division of Forestry of the 20 Department of Agriculture and Consumer Services or a designee; 21 6. The director of the Division of Historical 22 Resources of the Department of State or a designee; 23 7. A representative of the water management districts, 24 who shall serve for 1 year. Membership on the council shall 25 rotate among the five districts. The districts shall 26 determine the order of rotation; 27 8. A representative of a federal land management 28 agency. The Secretary of Environmental Protection shall 29 identify the appropriate federal agency and request designation of a representative from the agency to serve on 30

31 | the council;

9. A representative of the regional planning councils 1 2 to be appointed by the Secretary of Environmental Protection, in consultation with the Secretary of Community Affairs, for a 3 4 single 2-year term. Successive representatives may not be 5 selected from the same regional planning council; and 6 10. A representative of local governments to be 7 appointed by the Secretary of Environmental Protection, in 8 consultation with the Secretary of Community Affairs, for a 9 single 2-year term. Membership shall alternate between a county representative and a municipal representative. 10 11 (2) The department shall provide necessary staff 12 assistance to the council. 13 (3) The council is authorized to contract for and to accept gifts, grants, loans, or other aid from the United 14 States Government or any person or corporation. 15 16 (4) The duties of the council shall include, but not 17 be limited to, the following: (a) Advising the Department of Environmental 18 19 Protection, the Department of Community Affairs, the 20 Department of Transportation, the Fish and Wildlife Conservation Commission, the Division of Forestry of the 21 22 Department of Agriculture and Consumer Services, the water management districts, and the regional planning councils on 23 24 policies relating to the Florida Greenways and Trails System, 25 and promoting intergovernmental cooperation. 26 (b) Facilitating a statewide system of interconnected 27 land-based trails that connect urban, suburban, and rural 28 areas of the state, and facilitating expansion of the 29 statewide system of freshwater and saltwater paddling trails. (c) Recommending priorities for critical links in the 30

Florida Greenways and Trails System.

	(d)	Reviewi	ing	applica	ations	s for	acquisit	ion	funding
under	the	Florida	Gre	enways	and 7	rails	s Program	, an	<u>nd</u>
recomm	nendi	ing to th	ne S	Secreta	ry of	Envi	conmental	Pro	tection
which	proj	jects sho	ould	l be aco	quire	<u>1.</u>			

- (e) Providing recommendations to those agencies and organizations which fund acquisition, development, and management of lands, and promoting private landowner incentives.
- (f) Reviewing designation proposals for inclusion in the Florida Greenways and Trails System.
- (g) Providing advocacy and education to benefit the statewide system of greenways and trails by encouraging communication and conferencing.
 - (h) Encouraging public-private partnerships.
- (i) Reviewing progress toward meeting established benchmarks and recommending appropriate action.
- (k) Advising the Land Acquisition and Management
 Advisory Council, or its successor, to ensure the
 incorporation of trails in land management plans on lands
 managed by the Department of Environmental Protection, the
 Fish and Wildlife Conservation Commission, the Division of
 Historical Resources of the Department of State, and the
 Division of Forestry of the Department of Agriculture and
 Consumer Services.
- (1) Providing advice and assistance to the Department of Transportation and the water management districts regarding the incorporation of trails into their planning efforts.

- (m) Encouraging land use, environmental, and coordinated linear infrastructure planning to facilitate the implementation of local, regional, and statewide greenways and trails systems.
- (n) Promoting greenways and trails support organizations.
- (o) Supporting the Florida Greenways and Trails System in any other appropriate way.
- (5) The council shall determine who shall serve as council chair through its operating procedures. The council shall meet at the call of the chair, or at such times as may be prescribed by its operating procedures. The council may establish committees to conduct the work of the council, and the committees may include nonmembers as appropriate.
- (6) A vacancy in the council shall be filled for the remainder of the unexpired term in the same manner as the original appointment. Members whose terms have expired may continue to serve until replaced or reappointed. No member shall serve on the council for more than two consecutive terms.
- (7) Members of the council shall not receive any compensation for their services but shall be entitled to receive reimbursement for per diem and travel expenses incurred in the performance of their duties, as provided in s. 112.061.

Section 22. Section 260.016, Florida Statutes, 1998 Supplement, is amended, to read:

260.016 General powers of the department.--

- (1) The department shall may:
- (a) Publish and distribute appropriate maps ofdesignated greenways and trails. The description shall include

a generalized map delineating the area designated, location of suitable ingress and egress sites, as well as other points of interest to enhance the recreational opportunities of the public.

- (b) Establish access routes and related public-use facilities along greenways and trails which will not substantially interfere with the nature and purposes of the greenway or trail.
- (c) Adopt appropriate rules to implement or interpret this act and portions of chapter 253 relating to greenways and trails, which may include, but are not limited to, rules for the following:
 - 1. Establishing a designation process.
- 2. Negotiating and executing agreements with private landowners.
- 3. Establishing prohibited activities or restrictions on activities to protect the health, safety, and welfare of the public.
 - 4. Charging fees for use.
 - 5. Providing public access.
 - 6. Providing for maintenance.
- 7. Any matter necessary to the evaluation, selection, operation, and maintenance of greenways and trails.

25 Any person who violates or otherwise fails to comply with the 26 rules adopted pursuant to subparagraph 3. commits a

noncriminal infraction for which a fine of up to \$500 may be imposed.

(d) Coordinate the activities of all governmental units and bodies and special districts that desire to

 participate in the development <u>and implementation</u> of the Florida Greenways and Trails System.

(e) Appoint an advisory body to be known as the
"Florida Recreational Trails Council" which shall advise the
department in the execution of its powers and duties under
this chapter. The department may establish by rule the
duties, structure, and responsibilities of the council.
Members of the Florida Recreational Trails Council shall serve
without compensation, but are entitled to be reimbursed for
per diem and travel expenses as provided in s. 112.061.

(e)(f) Establish, develop, and publicize greenways and trails saltwater paddling trails in a manner that will permit public recreation, when appropriate, without damaging natural resources. The Big Bend Historic Saltwater Paddling Trail from the St. Marks River to the Suwannee River is hereby designated as part of the Florida Greenways and Trails System. Additions to this trail may be added by the department from time to time as part of a statewide saltwater circumnavigation trail.

(f)(g) Enter into sublease agreements or other use agreements with any federal, state, or local governmental agency, or any other entity local governmental agencies for the management of greenways and trails for recreation and conservation purposes consistent with the intent of this chapter.

(h) Enter into management agreements with other entities only if a federal agency, another state agency, local government, county, or municipality is unable to manage the greenways or trails lands. Such entities must demonstrate their capabilities of management for the purposes defined in ss. 260.011-260.018.

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(g) (i) Charge reasonable fees or rentals for the use or operation of facilities and concessions. All such fees, rentals, or other charges collected shall be deposited in the account or trust fund of the managing entity. All such fees, rentals, or other charges collected by the Division of Recreation and Parks under this paragraph shall be deposited in the State Park Trust Fund pursuant to s. 258.014.

(2) The department shall:

(h) (a) Evaluate lands for the acquisition of greenways and trails and compile a list of suitable corridors, greenways, and trails, ranking them in order of priority for proposed acquisition. The department shall devise a method of evaluation which includes, but is not limited to, the consideration of:

- The importance and function of such corridors within the statewide system.
- 2. Potential for local sharing in the acquisition, development, operation, or maintenance of greenway and trail corridors.
- 3. Costs of acquisition, development, operation, and maintenance.

(i)(b) Maintain an updated list of abandoned and to-be-abandoned railroad rights-of-way. The department shall request information on current and potential railroad abandonments from the Department of Transportation and railroad companies operating within the state. At a minimum, the department shall make such requests on a quarterly basis.

(j)(c) Provide information to public and private agencies and organizations on abandoned rail corridors which are or will be available for acquisition from the railroads or 31 | for lease for interim recreational use from the Department of

Transportation. Such information shall include, at a minimum, probable costs of purchase or lease of the identified corridors.

 $\underline{(k)}$ (d) Develop and implement a process for designation of lands and waterways as a part of the statewide system of greenways and trails, which shall include:

- 1. Development and dissemination of criteria for designation.
- 2. Development and dissemination of criteria for changes in the terms or conditions of designation, including withdrawal or termination of designation. A landowner may have his or her property removed from designation by providing the department with a written request that contains an adequate description of such lands to be removed. Provisions shall be made in the designation agreement for disposition of any future improvements made to the land by the department.
- 3. Compilation of available information on and field verification of the characteristics of the lands $\underline{\text{or waterways}}$ as they relate to the developed criteria.
- 4. Public notice pursuant to s. 120.525 in all phases of the process.
- 5. Actual notice to the landowner by certified mail at least 7 days before any public meeting regarding the department's intent to designate.
- 6. Written authorization from the landowner in the form of a lease or other instrument for the designation and granting of public access, if appropriate, to a landowner's property.
- 7. Development of a greenway or trail use plan as a part of the designation agreement. In any particular segment of a greenway or trail, the plan components must be compatible

with connecting segments and, at a minimum, describe the types and intensities of uses of the property.

- (1) Implement the plan for the Florida Greenways and
 Trails System as adopted by the Florida Greenways Coordinating
 Council on September 11, 1998.
- (2)(3) The department or its designee is authorized to negotiate with potentially affected private landowners as to the terms under which such landowners would consent to the public use of their lands as part of the greenways and trails system. The department shall be authorized to agree to incentives for a private landowner who consents to this public use of his or her lands for conservation or recreational purposes, including, but not limited to, the following:
- (a) Retention by the landowner of certain specific rights in his or her lands, including, but not limited to, the right to farm, hunt, graze, harvest timber, or use the lands for other purposes which are consistent with use as greenways or trails.
- (b) Agreement to exchange, subject to the approval of the Board of Trustees of the Internal Improvement Trust Fund or other applicable unit of government, ownership or other rights of use of public lands for the ownership or other rights of use of privately owned property. Any exchange of state-owned lands, title to which is vested in the Board of Trustees of the Internal Improvement Trust Fund, for privately owned lands shall be subject to the requirements of s. 259.041.
- (c) Contracting with the landowner to provide management or other services on the lands.
- (d) At the option of the landowner, acceleration ofthe acquisition process or higher consideration in the ranking

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process when any lands owned by the landowner are under consideration for acquisition by the state or other unit of government.

- (e) At the option of the landowner, removal of any lands owned by the landowner from consideration for acquistion by the state or other unit of government.
 - (f) Execution of patrol and protection agreements.
- Where applicable and appropriate, providing lease fees, not to exceed fair market value of the leasehold interest.

Section 23. Section 260.018, Florida Statutes, 1998 Supplement, is amended to read:

260.018 Agency recognition .-- All agencies of the state, regional planning councils through their comprehensive plans, and local governments through their local comprehensive planning process pursuant to chapter 163 shall recognize the special character of publicly owned lands and waters designated by the state as greenways and trails and shall not take any action which will impair their use as designated. Identification of lands in planning materials, maps, data, and other information developed or used in the greenways and trails program shall not be cause for such lands to be subject to this section, unless such lands have been designated as a part of the statewide system or greenways and trails pursuant to s. $260.016(1)(k)\frac{(2)(d)}{(1)(k)}$.

Section 24. Paragraph (a) of subsection (11) of section 288.1224, Florida Statutes, is amended to read:

288.1224 Powers and duties.--The commission:

(11) Shall create an advisory committee of the commission which shall be charged with developing a regionally 31 based plan to protect and promote all of the natural, coastal,

historical, cultural, and commercial tourism assets of this state.

(a) Members of the advisory committee shall be appointed by the chair of the commission and shall include representatives of the commission, the Departments of Agriculture and Consumer Services, Environmental Protection, Community Affairs, Transportation, and State, the Florida Greenways and Trails Coordinating Council, the Florida Game and Freshwater Fish and Wildlife Conservation Commission, and, as deemed appropriate by the chair of the commission, representatives from other federal, state, regional, local, and private sector associations representing environmental, historical, cultural, recreational, and tourism-related activities.

Section 25. Subsection (4) of section 369.252, Florida Statutes, is amended to read:

369.252 Invasive exotic plant control on public lands.--The department shall establish a program to:

(4) Use funds in the Aquatic Plant Control Trust Fund as authorized by the Legislature for carrying out activities under this section on public lands. Twenty percent of the amount credited to the Aquatic Plant Control Trust Fund pursuant to s. 201.15(6) shall be used for the purpose of controlling nonnative, upland, invasive plant species on public lands.

Section 26. Subsection (5) of section 369.307, Florida Statutes, is amended to read:

369.307 Developments of regional impact in the Wekiva River Protection Area; land acquisition.--

(5) The Department of Environmental Protection isdirected to proceed to negotiate for acquisition of

conservation and recreation lands projects within the Wekiva River Protection Area provided that such projects have been deemed qualified under statutory and rule criteria for purchase and have been placed on the priority list for acquisition by the advisory council created in s. 259.035 or its successor.

Section 27. Subsection (5) is added to section 373.089, Florida Statutes, to read:

373.089 Sale or exchange of lands, or interests or rights in lands.—The governing board of the district may sell lands, or interests or rights in lands, to which the district has acquired title or to which it may hereafter acquire title in the following manner:

- (5) Any lands the title to which is vested in the governing board of a water management district may be surplused pursuant to the procedures set forth in this section and s. 373.056 and the following:
- (a) For those lands designated as acquired for conservation purposes, the governing board shall make a determination that the lands are no longer needed for conservation purposes and may dispose of them by a two-thirds vote.
- (b) For all other lands, the governing board shall make a determination that such lands are no longer needed and may dispose of them by majority vote.
- (c) For the purposes of this subsection, all lands for which title has vested in the governing board prior to July 1, 1999, shall be deemed to have been acquired for conservation purposes.
- 30 (d) For any lands acquired on or after July 1, 1999,
 31 for which title is vested in the governing board, the

governing board shall determine which parcels shall be 1 2 designated as having been acquired for conservation purposes. 3 Section 28. Section 373.199, Florida Statutes, is created to read: 4 5 373.199 Assistance to Acquisition and Restoration 6 Commission.--7 (1) Over the years, the Legislature has created 8 numerous programs and funded several initiatives intended to 9 restore, conserve, protect, and manage Florida's water resources and the lands and ecosystems associated with them. 10 11 Although these programs and initiatives have yielded 12 individual successes, the overall quality of Florida's water 13 resources continues to degrade; natural systems associated 14 with surface waters continue to be altered or have not been 15 restored to a fully functioning level; and sufficient 16 quantities of water for current and future reasonable beneficial uses and for natural systems remain in doubt. 17 (2) Therefore, in order to further the goals of the 18 19 Stewardship Florida Act and to assist the Acquisition and 20 Restoration Commission in evaluating and ranking projects, each water management district shall compile and send a list 21 22 of recommended projects to the commission for its consideration in developing a priority list pursuant to the 23 24 Stewardship Florida Act. Such list of projects shall be submitted annually by June 1, beginning in 2000. 25 26 (3) In developing the list, each water management 27 district shall: 28 (a) Integrate its existing surface water improvement 29 and management plans, Save Our Rivers land acquisition lists, stormwater management projects, proposed water resource 30 development projects, proposed water body restoration

projects, and other properties or activities that would assist in meeting the goals of Stewardship Florida.

- (b) Work cooperatively with the applicable ecosystem management area teams and other citizen advisory groups, the Department of Environmental Protection and its district offices, the Department of Agriculture and Consumer Services, the Fish and Wildlife Conservation Commission, the Department of Community Affairs, the Department of Transportation, other state agencies, and federal agencies, where applicable.
- (4) The list submitted by the districts shall include, where applicable, the following information for each project:
- (a) A description of the water body system, its historical and current uses, and its hydrology; a history of the conditions which have led to the need for restoration or protection; and a synopsis of restoration efforts that have occurred to date, if applicable.
- (b) An identification of all governmental units that have jurisdiction over the water body and its drainage basin within the approved surface water improvement and management plan area, including local, regional, state, and federal units.
- (c) A description of land uses within the project area's drainage basin, and of important tributaries, point and nonpoint sources of pollution, and permitted discharge activities associated with that basin.
- (d) A description of strategies and potential strategies, including improved stormwater management, for restoring or protecting the water body to Class III or better surface water quality status.

- (e) A listing and synopsis of studies that are being or have been prepared for the water body, stormwater management project, or water resource development project.
- (f) A description of the measures needed to manage and maintain the water body once it has been restored and to prevent future degradation, to manage and maintain the stormwater management system, or to manage and maintain the water resource development project.
- (g) A schedule for restoration and protection of the water body, implementation of the stormwater management project, or development of the water resource development project.
- (h) An estimate of the funding needed to carry out the restoration, protection, or improvement project, or the development of new water resources, where applicable, and the projected sources of the funding.
- (i) Numeric performance measures for each project.

 Each performance measure shall include a baseline measurement, which is the current situation; a performance standard, which water management district staff anticipates the project will achieve; and the performance measurement itself, which should reflect the incremental improvements the project accomplishes towards achieving the performance standard.
- (j) A discussion of permitting and other regulatory issues related to the project.
- $\underline{\mbox{(k)}}$ An identification of the proposed public access for projects with land acquisition components.
- (5) The list of recommended projects shall indicate the relative significance of each project within the particular water management district's boundaries, and the schedule of activities and sums of money earmarked should

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reflect those rankings as much as possible over a 5-year planning horizon.

Section 29. Section 373.59, Florida Statutes, 1998 Supplement, is amended to read:

373.59 Water Management Lands Trust Fund. --

- (1) There is established within the Department of Environmental Protection the Water Management Lands Trust Fund to be used as a nonlapsing fund for the purposes of this section. The moneys in this fund are hereby continually appropriated for the purposes of land acquisition, management, maintenance, capital improvements, payments in lieu of taxes, debt service on bonds issued prior to July 1, 1999, preacquisition costs associated with land purchases, and administration of the fund in accordance with the provisions of this section.
- (2)(a) By January 15 of each year, each district shall file with the Legislature and the Secretary of Environmental Protection a report of acquisition activity together with modifications or additions to its 5-year plan of acquisition. Included in the report shall be an identification of those lands which require a full fee simple interest to achieve water management goals and those lands which can be acquired using alternatives to fee simple acquisition techniques and still achieve such goals. In their evaluation of which lands would be appropriate for acquisition through alternatives to fee simple, district staff shall consider criteria including, but not limited to, acquisition costs, the net present value of future land management costs, the net present value of ad valorem revenue loss to the local government, and the potential for revenue generated from activities compatible with acquisition objectives. The report shall also include a

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30 31 description of land management activity. Expenditure of moneys from the Water Management Lands Trust Fund shall be limited to the costs for acquisition, management, maintenance, and capital improvements of lands titled to the governing boards of the districts and acquired under current or future conservation, preservation, water resources, or recreational land acquisition programs, included within the 5-year plan as filed by each district and to the department's costs of administration of the fund. The department's costs of administration shall be charged proportionally against each district's allocation using the formula provided in subsection (7). However, no acquisition of lands shall occur without a public hearing similar to those held pursuant to the provisions set forth in s. 120.54. In the annual update of its 5-year plan for acquisition, each district shall identify lands needed to protect or recharge groundwater and shall establish a plan for their acquisition as necessary to protect potable water supplies. Lands which serve to protect or recharge groundwater identified pursuant to this paragraph shall also serve to protect other valuable natural resources or provide space for natural resource based recreation.

- (b) Moneys from the fund shall <u>also</u> be used for continued acquisition,management, maintenance, and capital improvements of the following lands and lands set forth in the 5-year land acquisition plan of the district:
- 1. By the South Florida Water Management
 District--lands in the water conservation areas and areas
 adversely affected by raising water levels of Lake Okeechobee
 in accordance with present regulation schedules, and the
 Savannahs Wetland area in Martin County and St. Lucie County.

- 2. By the Southwest Florida Water Management District--lands in the Four River Basins areas, including Green Swamp, Upper Hillsborough and Cypress Creek, Anclote Water Storage Lands (Starkey), Withlacoochee and Hillsborough riverine corridors, and Sawgrass Lake addition.
- 3. By <u>the</u> St. Johns River Water Management District--Seminole Ranch, Latt Maxey and Evans properties in the upper St. Johns River Basin.
- 4. By the Suwannee River Water Management District--lands in Suwannee River Valley.
- 5. By $\underline{\text{the}}$ Northwest Florida Water Management District--lands in the Choctawhatchee and Apalachicola River Valleys.
- (3) Each district shall remove the property of an unwilling seller from its plan of acquisition at the next scheduled update of the plan, if in receipt of a request to do so by the property owner.
- Fund shall be used for acquiring the fee or other interest in lands necessary for water management, water supply, and the conservation and protection of water resources, except that such moneys shall not be used for the acquisition of rights-of-way for canals or pipelines. Such moneys shall also be used for management, maintenance, and capital improvements. Interests in real property acquired by the districts under this section may be used for permittable water resource development and water supply development purposes under the following conditions: the minimum flows and levels of priority water bodies on such lands have been established; the project complies with all conditions for issuance of a permit under part II of this chapter; and the project is compatible with

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the purposes for which the land was acquired. Lands acquired with moneys from the fund shall be managed and maintained in an environmentally acceptable manner and, to the extent practicable, in such a way as to restore and protect their natural state and condition.

(3)(b) The Secretary of Environmental Protection shall release moneys from the Water Management Lands Trust Fund to a district for preacquisition costs within 30 days after receipt of a resolution adopted by the district's governing board which identifies and justifies any such preacquisition costs necessary for the purchase of any lands listed in the district's 5-year plan. The district shall return to the department any funds not used for the purposes stated in the resolution, and the department shall deposit the unused funds into the Water Management Lands Trust Fund.

(c) The Secretary of Environmental Protection shall release acquisition moneys from the Water Management Lands Trust Fund to a district following receipt of a resolution adopted by the governing board identifying the lands being acquired and certifying that such acquisition is consistent with the plan of acquisition and other provisions of this act. The governing board shall also provide to the Secretary of Environmental Protection a copy of all certified appraisals used to determine the value of the land to be purchased. Each parcel to be acquired must have at least one appraisal. Two appraisals are required when the estimated value of the parcel exceeds \$500,000. However, when both appraisals exceed 28 \$500,000 and differ significantly, a third appraisal may be obtained. If the purchase price is greater than the appraisal price, the governing board shall submit written justification for the increased price. The Secretary of Environmental

Protection may withhold moneys for any purchase that is not consistent with the 5-year plan or the intent of this act or that is in excess of appraised value. The governing board may appeal any denial to the Land and Water Adjudicatory Commission pursuant to s. 373.114.

(4)(d) The Secretary of Environmental Protection shall release to the districts moneys for management, maintenance, and capital improvements following receipt of a resolution and request adopted by the governing board which specifies the designated managing agency, specific management activities, public use, estimated annual operating costs, and other acceptable documentation to justify release of moneys.

(5) Water management land acquisition costs shall include payments to owners and costs and fees associated with such acquisition.

(5)(6) If a district issues revenue bonds or notes under s. 373.584 prior to July 1, 1999, the district may pledge its share of the moneys in the Water Management Lands Trust Fund as security for such bonds or notes. The Department of Environmental Protection shall pay moneys from the trust fund to a district or its designee sufficient to pay the debt service, as it becomes due, on the outstanding bonds and notes of the district; however, such payments shall not exceed the district's cumulative portion of the trust fund. However, any moneys remaining after payment of the amount due on the debt service shall be released to the district pursuant to subsection(4)(3).

(6)(7) Any unused portion of a district's share of the fund shall accumulate in the trust fund to the credit of that district. Interest earned on such portion shall also accumulate to the credit of that district to be used for land

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acquisition, management, maintenance, and capital improvements as provided in this section. The total moneys over the life of the fund available to any district under this section shall not be reduced except by resolution of the district governing board stating that the need for the moneys no longer exists.

(7)(8) Moneys from the Water Management Lands Trust Fund shall be allocated to the five water management districts in the following percentages:

- (a) Thirty percent to the South Florida Water Management District.
- (b) Twenty-five percent to the Southwest Florida Water Management District.
- (c) Twenty-five percent to the St. Johns River Water Management District.
- (d) Ten percent to the Suwannee River Water Management District.
- (e) Ten percent to the Northwest Florida Water Management District.
- (8) (8) (9) Each district may use its allocation under subsection(7)(8)for management, maintenance, and capital improvements. Capital improvements shall include, but need not be limited to, perimeter fencing, signs, firelanes, control of invasive exotic species, controlled burning, habitat inventory and restoration, law enforcement, access roads and trails, and minimal public accommodations, such as primitive campsites, garbage receptacles, and toilets.
- (9)(10) Moneys in the fund not needed to meet current obligations incurred under this section shall be transferred to the State Board of Administration, to the credit of the fund, to be invested in the manner provided by law. Interest 31 received on such investments shall be credited to the fund.

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(10)(11) Lands titled to the governing boards of the districts shall be managed and maintained, to the extent practicable, in such a way as to ensure a balance between public access, general public recreational purposes, and restoration and protection of their natural state and condition Lands acquired for the purposes enumerated in this section shall also be used for general public recreational purposes. General public recreational purposes shall include, but not be limited to, fishing, hunting, horseback riding, swimming, camping, hiking, canoeing, boating, diving, birding, sailing, jogging, and other related outdoor activities to the maximum extent possible considering the environmental sensitivity and suitability of those lands. These public lands shall be evaluated for their resource value for the purpose of establishing which parcels, in whole or in part, annually or seasonally, would be conducive to general public recreational purposes. Such findings shall be included in management plans which are developed for such public lands. These lands shall be made available to the public for these purposes, unless the district governing board can demonstrate that such activities would be incompatible with the purposes for which these lands were acquired. For any fee simple acquisition of a parcel which is or will be leased back for agricultural purposes, or for any acquisition of a less-than-fee interest in land that is or will be used for agricultural purposes, the district governing board shall first consider having a soil and water conservation district created pursuant to chapter 582 manage and monitor such interest. (11) The districts have the authority to adopt rules

that specify: allowable activities on district-owned lands;

the amount of fees, licenses, or other charges for users of 1 2 district-owned lands; the application and reimbursement process for payments in lieu of taxes; the use of volunteers 3 for management activities; and the processes related to 4 5 entering into or severing cooperative land management 6 agreements. Any rules adopted by the water management 7 districts pursuant to this subsection shall not become 8 effective until ratified by the Legislature and shall be 9 submitted to the Legislature during the 2001 Regular Session. 10 (12)(a) Beginning July 1, 1999, not more than 11 one-fourth of the land management funds provided for in subsections (1) and (8) in any year shall be reserved annually 12 13 by a governing board, during the development of its annual 14 operating budget, for payments in lieu of taxes for all actual 15 tax losses incurred as a result of governing board 16 acquisitions for water management districts under the Stewardship Florida program during any year. Reserved funds 17 not used for payments in lieu of taxes in any year shall 18 19 revert to the Water Management Lands Trust Fund to be used in 20 accordance with the provisions of this section. (b) Payment in lieu of taxes shall be available: 21 22 1. To all counties that have a population of 100,000 or less. Population levels shall be determined pursuant to s. 23 24 11.031. 25 2. To all local governments located in eligible 26 counties. 27 28 For the purposes of this subsection, "local government" includes municipalities, the county school board, mosquito 29 control districts, and any other local government entity which 30 levies ad valorem taxes.

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(c) If insufficient funds are available in any year to make full payments to all qualifying counties and local governments, such counties and local governments shall receive a pro rata share of the moneys available.

(d) The payment amount shall be based on the average amount of actual taxes paid on the property for the 3 years preceding acquisition. Applications for payment in lieu of taxes shall be made no later than January 31 of the year following acquisition. No payment in lieu of taxes shall be made for properties which were exempt from ad valorem taxation for the year immediately preceding acquisition. If property that was subject to ad valorem taxation was acquired by a tax-exempt entity for ultimate conveyance to the state under this chapter, payment in lieu of taxes shall be made for such property based upon the average amount of taxes paid on the property for the 3 years prior to its being removed from the tax rolls. The water management districts shall certify to the Department of Revenue those properties that may be eligible under this provision. Once eligibility has been established, that governmental entity shall receive 10 consecutive annual payments, and no further eligibility determination shall be made during that period.

(e) Payment in lieu of taxes pursuant to this subsection shall be made annually to qualifying counties and local governments after certification by the Department of Revenue that the amounts applied for are reasonably appropriate, based on the amount of actual taxes paid on the eligible property, and after the water management districts have provided supporting documents to the Comptroller and have requested that payment be made in accordance with the requirements of this section.

River Water Management D

(f) If a water management district conveys to a county or local government title to any land owned by the district, any payments in lieu of taxes on the land made to the county or local government shall be discontinued as of the date of the conveyance.

(12) A district may dispose of land acquired under this section, pursuant to s. 373.056 or s. 373.089. However, revenue derived from such disposal may not be used for any purpose except the purchase of other lands meeting the criteria specified in this section or payment of debt service on revenue bonds or notes issued under s. 373.584, as provided in this section.

(13) No moneys generated pursuant to this act may be applied or expended subsequent to July 1, 1985, to reimburse any district for prior expenditures for land acquisition from ad valorem taxes or other funds other than its share of the funds provided herein or to refund or refinance outstanding debt payable solely from ad valorem taxes or other funds other than its share of the funds provided herein.

than one-fourth of the land management funds provided for in subsections (1) and (9) in any year shall be reserved annually by a governing board, during the development of its annual operating budget, for payment in lieu of taxes to qualifying counties for actual ad valorem tax losses incurred as a result of lands purchased with funds allocated pursuant to s.

259.101(3)(b). In addition, the Northwest Florida Water Management District, the South Florida Water Management District, the St. Johns River Water Management District, and the Suwannee River Water Management District shall pay to qualifying

counties payments in lieu of taxes for district lands acquired with funds allocated pursuant to subsection (8). Reserved funds that are not used for payment in lieu of taxes in any year shall revert to the fund to be used for management purposes or land acquisition in accordance with this section.

(b) Payment in lieu of taxes shall be available to counties for each year in which the levy of ad valorem tax is at least 8.25 mills or the amount of the tax loss from all completed Preservation 2000 acquisitions in the county exceeds 0.01 percent of the county's total taxable value, and the population is 75,000 or less and to counties with a population of less than 100,000 which contain all or a portion of an area of critical state concern designated pursuant to chapter 380.

(c) If insufficient funds are available in any year to make full payments to all qualifying counties, such counties shall receive a pro rata share of the moneys available.

(d) The payment amount shall be based on the average amount of actual taxes paid on the property for the 3 years immediately preceding acquisition. For lands purchased prior to July 1, 1992, applications for payment in lieu of taxes shall be made to the districts by January 1, 1993. For lands purchased after July 1, 1992, applications for payment in lieu of taxes shall be made no later than January 31 of the year following acquisition. No payment in lieu of taxes shall be made for properties which were exempt from ad valorem taxation for the year immediately preceding acquisition. Payment in lieu of taxes shall be limited to a period of 10 consecutive years of annual payments.

(e) Payment in lieu of taxes shall be made within 30 days after: certification by the Department of Revenue that the amounts applied for are appropriate, certification by the

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Department of Environmental Protection that funds are available, and completion of any fund transfers to the district. The governing board may reduce the amount of a payment in lieu of taxes to any county by the amount of other payments, grants, or in-kind services provided to that county by the district during the year. The amount of any reduction in payments shall remain in the Water Management Lands Trust Fund for purposes provided by law.

(f) If a district governing board conveys to a local government title to any land owned by the board, any payments in lieu of taxes on the land made to the local government shall be discontinued as of the date of the conveyance.

(13)(15) Each district is encouraged to use volunteers to provide land management and other services. Volunteers shall be covered by liability protection and workers' compensation in the same manner as district employees, unless waived in writing by such volunteers or unless such volunteers otherwise provide equivalent insurance.

(14)(16) Each water management district is authorized and encouraged to enter into cooperative land management agreements with state agencies or local governments to provide for the coordinated and cost-effective management of lands to which the water management districts, the Board of Trustees of the Internal Improvement Trust Fund, or local governments hold title. Any such cooperative land management agreement must be consistent with any applicable laws governing land use, management duties, and responsibilities and procedures of each cooperating entity. Each cooperating entity is authorized to expend such funds as are made available to it for land management on any such lands included in a cooperative land 31 management agreement.

 (15)(17) Notwithstanding any provision of this section to the contrary and for the 1998-1999 fiscal year only, the governing board of a water management district may request, and the Secretary of Environmental Protection shall release upon such request, moneys allocated to the districts pursuant to subsection(7)(8) for the purpose of carrying out the provisions of ss. 373.451-373.4595. No funds may be used pursuant to this subsection until necessary debt service obligations and requirements for payments in lieu of taxes that may be required pursuant to this section are provided for. This subsection is repealed on July 1, 1999.

Section 30. Section 375.075, Florida Statutes, is amended to read:

375.075 Outdoor recreation; financial assistance to local governments.--

- (1) The Department of Environmental Protection is authorized, pursuant to s. 370.023, to establish the Florida Recreation Development Assistance Program to provide grants to qualified local governmental entities to acquire or develop land for public outdoor recreation purposes. To the extent not needed for debt service on bonds issued pursuant to s. 375.051, each <u>fiscal</u> year <u>through fiscal year 2000-2001</u>, the department shall develop and plan a program which shall be based upon funding of not less than 5 percent of the money credited to the Land Acquisition Trust Fund pursuant to s. 201.15(2) and (3) in that year.
- (2)(a) The department shall adopt, by rule, procedures to govern the program, which shall include, but need not be limited to, a competitive project selection process designed to maximize the outdoor recreation benefit to the public.
 - (b) Selection criteria shall, at a minimum, rank:

- 1. The extent to which the project would implement the outdoor recreation goals, objectives, and priorities specified in the state comprehensive outdoor recreation plan; and
- 2. The extent to which the project would provide for priority resource or facility needs in the region as specified in the state comprehensive outdoor recreation plan.
- (c) No release of funds from the Land Acquisition

 Trust Fund, or from the Stewardship Florida Trust Fund

 beginning in fiscal year 2001-2002, for this program may be made for these public recreation projects until the projects have been selected through the competitive selection process provided for in this section.
- applications during each application period announced by the department. However, a local government may not have more than three active projects expending grant funds during any state fiscal year. The maximum project grant for each project application may not exceed \$200,000 in state funds.

Section 31. Subsection (13) of section 380.0666, Florida Statutes, is amended to read:

380.0666 Powers of land authority.--The land authority shall have all the powers necessary or convenient to carry out and effectuate the purposes and provisions of this act, including the following powers, which are in addition to all other powers granted by other provisions of this act:

(13) To identify parcels of land within the area or areas of critical state concern that would be appropriate acquisitions by the state from the Conservation and Recreational Lands Trust Fund and recommend such acquisitions to the advisory council established pursuant to s. 259.035 $\underline{\text{or}}$ its successor.

1 Section 32. Subsection (4) of section 380.22, Florida 2 Statutes, 1998 Supplement, is amended to read: 3 380.22 Lead agency authority and duties.--4 (4) The department shall establish a county-based 5 process for identifying, and setting priorities for acquiring, 6 coastal properties in coordination with the Land Acquisition 7 and Management Advisory Council, or its successor, and the 8 Coastal Resources Interagency Management Committee so these 9 properties may be acquired as part of the state's land 10 acquisition programs. This process shall include the 11 establishment of criteria for prioritizing coastal acquisitions which, in addition to recognizing pristine 12 13 coastal properties and coastal properties of significant or 14 important environmental sensitivity, recognize hazard mitigation, beach access, beach management, urban recreation, 15 16 and other policies necessary for effective coastal management. 17 Section 33. Section 380.503, Florida Statutes, is amended to read: 18 19 380.503 Definitions.--As used in ss. 380.501-380.515, 20 unless the context indicates a different meaning or intent: (1) "Comprehensive plan" means a plan that meets 21 22 the requirements of ss. 163.3177, 163.3178, and 163.3191. 23 (2)(13) "Department" means the Department of Community 24 Affairs. 25 (3) "Local government" means a county or 26 municipality. 27 (4) "Metropolitan" means a population area consisting 28 of a central city with adjacent cities and smaller surrounding 29 communities: a major urban area and its environs. (5)(3) "Nonprofit organization" means any private 30

31 | nonprofit organization, existing under the provisions of s.

 501(c)(3) of the United States Internal Revenue Code, which has among its principal goals the conservation of natural resources or protection of the environment.

(6)(14) "Program" means a plan that is established or will be established by a local government to create innovative approaches that will assist in the implementation of the conservation, recreation and open space, or coastal management elements of the local comprehensive plan, such as a transfer of development rights program or an environmental or recreational land acquisition program.

(7)(5) "Project" means any work on, improvement to, or acquisition of real property, buildings, or any other property.

(8)(10) "Public access project" means action taken pursuant to this part to create or improve public accessways to surface waters.

 $\underline{(9)}$ "Real property" means any interest in land and may also include any appurtenances and improvements to the land.

 $\underline{(10)(8)}$ "Redevelopment project" means action taken pursuant to this part to correct undesirable development patterns.

(11)(9) "Resource enhancement project" means action taken pursuant to this part to restore, as nearly as possible, degraded natural areas to their original condition or to enhance the resource values of a natural area.

(12) "Site reservation" means temporarily acquiring and holding areas identified for public use, then transferring the land to an appropriate state agency, local government, or nonprofit organization for management for public use.

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(13)(7) "Surface waters" means publicly owned waters upon the surface of the earth, whether contained in bounds created naturally or artificially or diffused.

(14)(1) "Trust" means the Florida Communities Trust created pursuant to this part.

(15) "Urban area" means an area of or for development characterized by social, economic, and institutional activities that are predominantly based on the manufacture, production, distribution, or provision of goods and services, in a setting that typically includes residential and nonresidential development uses other than those characteristic of rural areas.

(16)(15) "Urban greenways and open space project" means action taken pursuant to this part to acquire lands or interest in lands to create a linear open space protected and managed as part of linked conservation lands or recreational opportunities in an urban area, or to preserve open space or historic sites to enhance recreational and cultural opportunities in an urban area.

(17)(11) "Urban waterfront restoration project" means action taken pursuant to this part to restore deteriorated or deteriorating urban waterfronts for public use and enjoyment.

Section 34. Subsection (1) of section 380.504, Florida Statutes, is amended to read:

380.504 Florida Communities Trust; creation; membership; expenses.--

(1) There is created within the Department of Community Affairs a nonregulatory state agency and instrumentality, which shall be a public body corporate and politic, known as the "Florida Communities Trust." The 31 governing body of the trust shall consist of:

- 1 (a) The Secretary of Community Affairs and the 2 Secretary of Environmental Protection; and 3
 - (b) Four Three public members whom the Governor shall appoint subject to Senate confirmation.

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The Governor shall appoint a former elected official of a county local government, a former elected official of a metropolitan municipal government, a representative of a nonprofit organization as defined in this part, and a representative of the development industry. The Secretary of Community Affairs may designate his or her assistant secretary or the director of the Division of Community Resource Planning and Management to serve in his or her absence. The Secretary of Environmental Protection may appoint his or her deputy secretary assistant executive director, the deputy assistant director for Land Resources, the director of the Division of State Lands, or the director of the Division of Recreation and Parks to serve in his or her absence. The Secretary of Community Affairs shall be the chair of the governing body of the trust. The Governor shall make his or her appointments upon the expiration of any current terms or within 60 days after the effective date of the resignation of any member.

Section 35. Section 380.505, Florida Statutes, is amended to read:

380.505 Meetings; quorum; voting. -- The powers of the trust shall be vested in its governing body members. governing body may delegate such powers to department staff as it deems necessary. Four Three members of the governing body shall constitute a quorum for the purpose of conducting its business and exercising its powers and for all other purposes. 31 However, the governing body may take action only upon an

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affirmative vote of at least four three members. governing body shall meet at least quarterly, and may meet more often at the call of the chair or upon an affirmative vote of three members.

Section 36. Subsections (4) and (11) of section 380.507, Florida Statutes, are amended to read:

380.507 Powers of the trust.--The trust shall have all the powers necessary or convenient to carry out the purposes and provisions of this part, including:

- (4) To acquire and dispose of real and personal property or any interest therein when necessary or appropriate to protect the natural environment, provide public access or public recreational facilities, preserve wildlife habitat areas, provide access for managing acquired lands, or otherwise carry out the purposes of this part. If the trust acquires land for permanent state ownership, title to such land shall be vested in the Board of Trustees of the Internal Improvement Trust Fund; otherwise, title to property acquired in partnership with a county or municipality shall vest in the name of the local government. Notwithstanding any other provision of law, the trust may enter into an option agreement to purchase lands included in projects approved according to this part, when necessary to reserve lands during the preparation of project plans and during acquisition proceedings. The consideration for an option shall not exceed \$100,000.
- (11) To make rules necessary to carry out the purposes of this part and to exercise any power granted in this part, pursuant to the provisions of chapter 120. The trust shall adopt rules governing the acquisition of lands by local 31 governments or the trust using proceeds from the Preservation

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2000 Trust Fund and the Stewardship Florida Trust Fund, consistent with the intent expressed in the Stewardship Florida Act. Such rules must include, but are not limited to, procedures for appraisals and confidentiality consistent with ss. 125.355(1)(a) and (b) and 166.045(1)(a) and (b), a method of determining a maximum purchase price, and procedures to assure that the land is acquired in a voluntarily negotiated transaction, surveyed, conveyed with marketable title, and examined for hazardous materials contamination. Land acquisition procedures of a local land authority created pursuant to s. 380.0663 or s. 380.0677 may shall be used for the land acquisition programs described by ss.s. 259.101(3)(c) and 259.105 if within areas of critical state concern designated pursuant to s. 380.05, subject to approval of the trust.

Statutes, is amended to read:

Section 37. Subsection (7) of section 380.510, Florida

380.510 Conditions of grants and loans.--

(7) Any funds received by the trust from the Preservation 2000 Trust Fund pursuant to s. 259.101(3)(c) and the Stewardship Florida Trust Fund pursuant to s. 259.105(3)(c)shall be held separate and apart from any other funds held by the trust and shall be used only to pay the cost of the acquisition of lands by a local government or the state for the purposes of this part. Such funds may not be used to pay for a redevelopment project or an urban waterfront restoration project or for site reservation except to acquire lands to help implement the goals, objectives, and policies of the coastal, the conservation, or recreation and open space elements of the local comprehensive plan. In addition to the 31 other conditions set forth in this section, the disbursement

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30 31 of Preservation 2000 and Stewardship Florida funds from the trust shall be subject to the following conditions:

- (a) The administration and use of any funds received by the trust from the Preservation 2000 Trust Fund and the Stewardship Florida Trust Fund shall be subject to such terms and conditions imposed thereon by the agency of the state responsible for the revenue bonds, the proceeds of which are deposited in the Preservation 2000 Trust Fund and the Stewardship Florida Trust Fund, including restrictions imposed to ensure that the interest on any such revenue bonds issued by the state as tax-exempt revenue bonds will not be included in the gross income of the holders of such bonds for federal income tax purposes.
- (b) All deeds or leases with respect to any real property acquired with funds received by the trust from the Preservation 2000 Trust Fund shall contain such covenants and restrictions as are sufficient to ensure that the use of such real property at all times complies with s. 375.051 and s. 9, Art. XII of the State Constitution. All deeds or leases with respect to any real property acquired with funds received by the trust from the Stewardship Florida Trust Fund shall contain such covenants and restrictions as are sufficient to ensure that the use of such real property at all times complies with s. 11(e), Art. VII of the State Constitution. Each deed or lease shall contain a reversion, conveyance, or termination clause that will vest title in the Board of Trustees of the Internal Improvement Trust Fund if any of the covenants or restrictions are violated by the titleholder or leaseholder or by some third party with the knowledge of the titleholder or leaseholder.

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Section 38. Subsections (5) and (6) of section 420.5092, Florida Statutes, are amended to read:

420.5092 Florida Affordable Housing Guarantee Program. --

(5) Pursuant to s. 16, Art. VII of the State Constitution, the corporation may issue, in accordance with s. 420.509, revenue bonds of the corporation to establish the guarantee fund. Such revenue bonds shall be primarily payable from and secured by annual debt service reserves, from interest earned on funds on deposit in the guarantee fund, from fees, charges, and reimbursements established by the corporation for the issuance of affordable housing guarantees, and from any other revenue sources received by the corporation and deposited by the corporation into the guarantee fund for the issuance of affordable housing guarantees. To the extent such primary revenue sources are considered insufficient by the corporation, pursuant to the certification provided in subsection (6), to fully fund the annual debt service reserve, the certified deficiency in such reserve shall be additionally payable from the first proceeds of the documentary stamp tax moneys deposited into the State Housing Trust Fund pursuant to s. 201.15(8)(6)(a) and (9)(7)(a) during the ensuing state fiscal year.

(6)(a) If the primary revenue sources to be used for repayment of revenue bonds used to establish the guarantee fund are insufficient for such repayment, the annual principal and interest due on each series of revenue bonds shall be payable from funds in the annual debt service reserve. corporation shall, before June 1 of each year, perform a financial audit to determine whether at the end of the state 31 | fiscal year there will be on deposit in the guarantee fund an

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annual debt service reserve from interest earned pursuant to the investment of the guarantee fund, fees, charges, and reimbursements received from issued affordable housing guarantees and other revenue sources available to the corporation. Based upon the findings in such guarantee fund financial audit, the corporation shall certify to the Comptroller the amount of any projected deficiency in the annual debt service reserve for any series of outstanding bonds as of the end of the state fiscal year and the amount necessary to maintain such annual debt service reserve. Upon receipt of such certification, the Comptroller shall transfer to the annual debt service reserve, from the first available taxes distributed to the State Housing Trust Fund pursuant to s. $201.15(8)\frac{(6)}{(a)}$ and $(9)\frac{(7)}{(a)}$ during the ensuing state fiscal year, the amount certified as necessary to maintain the annual debt service reserve.

(b) If the claims payment obligations under affordable housing guarantees from amounts on deposit in the guarantee fund would cause the claims paying rating assigned to the guarantee fund to be less than the third-highest rating classification of any nationally recognized rating service, which classifications being consistent with s. 215.84(3) and rules adopted thereto by the State Board of Administration, the corporation shall certify to the Comptroller the amount of such claims payment obligations. Upon receipt of such certification, the Comptroller shall transfer to the guarantee fund, from the first available taxes distributed to the State Housing Trust Fund pursuant to s. 201.15(8)(6)(a) and $(9)\frac{(7)}{(a)}$ during the ensuing state fiscal year, the amount certified as necessary to meet such obligations, such transfer 31 to be subordinate to any transfer referenced in paragraph (a)

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and not to exceed 50 percent of the amounts distributed to the State Housing Trust Fund pursuant to s. $201.15(8)\frac{(6)}{(a)}$ and $(9)\frac{(7)}{(7)}$ (a) during the preceding state fiscal year.

Section 39. Section 420.9073, Florida Statutes, 1998 Supplement, is amended to read:

420.9073 Local housing distributions.--

- (1) Distributions calculated in this section shall be disbursed on a monthly basis by the agency beginning the first day of the month after program approval pursuant to s. 420.9072. Each county's share of the funds to be distributed from the portion of the funds in the Local Government Housing Trust Fund received pursuant to s. $201.15(8)\frac{(6)}{5}$ shall be calculated by the agency for each fiscal year as follows:
- (a) Each county other than a county that has implemented the provisions of chapter 83-220, Laws of Florida, as amended by chapters 84-270, 86-152, and 89-252, Laws of Florida, shall receive the guaranteed amount for each fiscal year.
- (b) Each county other than a county that has implemented the provisions of chapter 83-220, Laws of Florida, as amended by chapters 84-270, 86-152, and 89-252, Laws of Florida, may receive an additional share calculated as follows:
- Multiply each county's percentage of the total state population excluding the population of any county that has implemented the provisions of chapter 83-220, Laws of Florida, as amended by chapters 84-270, 86-152, and 89-252, Laws of Florida, by the total funds to be distributed.
- If the result in subparagraph 1. is less than the guaranteed amount as determined in subsection (3), that 31 county's additional share shall be zero.

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- For each county in which the result in subparagraph 1. is greater than the guaranteed amount as determined in subsection (3), the amount calculated in subparagraph 1. shall be reduced by the guaranteed amount. The result for each such county shall be expressed as a percentage of the amounts so determined for all counties. Each such county shall receive an additional share equal to such percentage multiplied by the total funds received by the Local Government Housing Trust Fund pursuant to s. 201.15(8)(6) reduced by the guaranteed amount paid to all counties.
- (2) Effective July 1, 1995, distributions calculated in this section shall be disbursed on a monthly basis by the agency beginning the first day of the month after program approval pursuant to s. 420.9072. Each county's share of the funds to be distributed from the portion of the funds in the Local Government Housing Trust Fund received pursuant to s. 201.15(9) (7) shall be calculated by the agency for each fiscal year as follows:
- (a) Each county shall receive the guaranteed amount for each fiscal year.
- (b) Each county may receive an additional share calculated as follows:
- 1. Multiply each county's percentage of the total state population, by the total funds to be distributed.
- If the result in subparagraph 1. is less than the guaranteed amount as determined in subsection (3), that county's additional share shall be zero.
- 3. For each county in which the result in subparagraph 1. is greater than the guaranteed amount, the amount calculated in subparagraph 1. shall be reduced by the 31 guaranteed amount. The result for each such county shall be

expressed as a percentage of the amounts so determined for all counties. Each such county shall receive an additional share equal to this percentage multiplied by the total funds received by the Local Government Housing Trust Fund pursuant to s. 201.15(9)(7) as reduced by the guaranteed amount paid to all counties.

- (3) Calculation of guaranteed amounts:
- (a) The guaranteed amount under subsection (1) shall be calculated for each state fiscal year by multiplying \$350,000 by a fraction, the numerator of which is the amount of funds distributed to the Local Government Housing Trust Fund pursuant to s. 201.15(8)(6) and the denominator of which is the total amount of funds distributed to the Local Government Housing Trust Fund pursuant to s. 201.15.
- (b) The guaranteed amount under subsection (2) shall be calculated for each state fiscal year by multiplying \$350,000 by a fraction, the numerator of which is the amount of funds distributed to the Local Government Housing Trust Fund pursuant to s. $201.15\underline{(9)}(7)$ and the denominator of which is the total amount of funds distributed to the Local Government Housing Trust Fund pursuant to s. 201.15.
- (4) Funds distributed pursuant to this section may not be pledged to pay debt service on any bonds.
- Section 40. <u>Section 253.787, Florida Statutes, is repealed.</u>
- Section 41. <u>Effective July 1, 2000, section 259.035,</u>

 <u>Florida Statutes, 1998 Supplement, and section 259.07, Florida Statutes, are repealed.</u>
- Section 42. Stewardship Florida Study Commission.-
 (1)(a) There is hereby created the Stewardship Florida

 Study Commission, consisting of 11 members. The Governor shall

appoint five members and the President of the Senate and the 1 2 Speaker of the House of Representatives shall each appoint three members. The membership of the commission shall reflect 3 a broad range of interests and expertise related to land 4 restoration, acquisition, and management and shall include, 5 6 but not be limited to, persons with training in hydrogeology, 7 wildlife biology, engineering, real estate, and forestry 8 management, and persons with substantial expertise 9 representing environmental interests, agricultural and silvicultural interests, outdoor recreational interests, and 10 11 land development interests.

- (b) Each member of the commission may receive per diem and travel expenses, as provided in s. 112.061, Florida

 Statutes, while carrying out the official business of the commission.
- (c) The commission shall be staffed by an executive director and other personnel who are appointed by the commission and who are exempt from part II of chapter 110, Florida Statutes, relating to the Career Service System.
- (d) The commission is assigned, for administrative purposes, to the Executive Office of the Governor.
- (e) Appointments shall be made by August 15, 1999, and the commission's first meeting shall be held by September 15, 1999. The commission shall exist until December 31, 2000. The Governor shall designate, from among the appointees, the chair of the commission.
 - (2) The Stewardship Florida Study Commission shall:
- (a) Provide a report to the Acquisition and
 Restoration Commission, by September 1, 2000, which meets the
 following requirements:

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- 1. Establishes specific goals for those identified in
 s. 259.105(4), Florida Statutes.
- 2. Provides recommendations expanding or refining the goals identified in s. 259.105(4), Florida Statutes.
- 3. Provides recommendations for the development and identification of performance measures to be used for analyzing the progress made towards the goals established pursuant to s. 259.105(4), Florida Statutes.
 - (b) The report shall be based on the following:
- 1. Comments received during a minimum of four public hearings, in different areas of the state, held for the purpose of gathering public input and recommendations.
- 2. An evaluation of Florida's existing public land acquisition programs for conservation, preservation, and recreational purposes, including those administered by the water management districts, to determine the extent of Florida's unmet needs for restoration, acquisition, and management of public lands and water areas and for acquisition of privately owned lands and water areas.
- 3. Material and data developed by the Florida Natural Areas Inventory concerning Florida's conservation lands.
- (3) There is hereby appropriated the sum of \$125,000 from the Conservation and Recreation Lands Trust Fund and the sum of \$125,000 from the Water Management Lands Trust Fund to the Executive Office of the Governor for fiscal year 1999-2000 to fund the administrative expenses of the Stewardship Florida Study Commission.

Section 43. Except as otherwise provided herein, this act shall take effect July 1, 1999.

HOUSE SUMMARY Creates the "Stewardship Florida Act" to replace the "Florida Preservation 2000 Act" and provide for continuation of the state's land acquisition and continuation of the state's land acquisition and management programs. Creates the Acquisition and Restoration Commission to assist the Board of Trustees of the Internal Improvement Trust Fund in Stewardship Florida project selection, and to succeed the Land Acquisition and Management Advisory Council on July 1, 2000. Provides for issuance of Stewardship Florida bonds and for payment of debt service on Preservation 2000 and Stewardship Florida bonds. Specifies goals, criteria, distribution, and uses of Stewardship Florida funding. Provides project application and selection procedures, distribution, and uses of Stewardship Florida funding. Provides project application and selection procedures, and provides for certain involvement by the water management districts in project development and ranking. Revises provisions relating to payment in lieu of taxes. Revises requirements relating to the disposition of surplus lands. Provides for alternatives to fee simple acquisitions. Creates the Florida Greenways and Trails Council to replace the Florida Recreational Trails Council and the Florida Greenways Coordinating Council. Revises composition and operations of the Florida Communities Trust. Creates the Stewardship Florida Study Commission to assist the commission in the development of Stewardship Florida goals, and provides an appropriation for the study commission. See bill for details.