Florida House of Representatives - 1999 By Representative Crist

A bill to be entitled 1 2 An act relating to postconviction proceedings; 3 creating the "Death Penalty Appeals Reform Act of 1999"; amending s. 27.701, F.S., relating to 4 5 capital collateral regional counsels; removing time limitation upon running for or holding б 7 state office by regional counsel, in order to 8 permit a person appointed as regional counsel 9 to run for or accept appointment to a state office within 2 years following vacation of 10 office; amending s. 27.702, F.S., relating to 11 duties of the capital collateral regional 12 13 counsel; providing for certain representation of persons sentenced to death to conform to 14 15 changes made by the act; providing a cross 16 reference; prohibiting any state employee, or person contracting with a state officer, from 17 utilizing state resources to file, argue, 18 19 research, or prepare in any way a "successive 20 postconviction pleading," as defined, in state 21 or federal court; restricting utilization of 22 state resources to the filing of one postconviction pleading in any of specified 23 courts; amending s. 27.708, F.S., relating to 24 access to prisoners and compliance by capital 25 26 collateral regional counsel with the Florida 27 Rules of Criminal Procedure; removing reference 28 to compliance with such rules and providing for 29 compliance by the regional counsel with s.

30 924.055, F.S., to conform to changes made by
31 the act; amending s. 27.710, F.S., relating to

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1 registry of attorneys applying to represent 2 persons in postconviction capital collateral 3 proceedings and notification to the Attorney 4 General; revising guidelines and time 5 limitation for certain notice relating to appointment of counsel to conform to changes 6 7 made by the act; amending s. 27.711, F.S., 8 relating to terms and conditions of appointment 9 of attorneys as counsel in postconviction capital collateral proceedings; substituting 10 11 reference to timely filing of motion for 12 postconviction relief under the Florida Rules 13 of Criminal Procedure with reference to filing 14 under s. 924.055, F.S., to conform to changes 15 made by the act; amending s. 79.01, F.S., 16 relating to application and writ of habeas corpus; providing that a judgment of conviction 17 or sentence which has been affirmed on direct 18 appeal constitutes lawful authority to detain a 19 20 person for purposes of construing specified provisions unless the trial court did not have 21 22 jurisdiction over the person or subject matter jurisdiction, or unless the trial court 23 24 exceeded the maximum sentence allowed by statute; amending s. 119.19, F.S., relating to 25 26 capital postconviction public records 27 production; substituting reference to certain 28 court rules with reference to s. 924.055, F.S., 29 to conform to changes made by the act; conforming terminology; removing requirements 30 31 that the Attorney General provide certain

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1 notification to the Department of Corrections 2 and that the department deliver certain public 3 records to the capital postconviction records repository; providing for certain notification 4 5 of compliance by law enforcement agencies to the state attorney in lieu of the Attorney 6 7 General; removing certain requirements for 8 notification or certification of compliance by the Secretary of Corrections, public defenders 9 or private counsel, state attorneys, the 10 Attorney General, and other persons or 11 12 agencies; revising guidelines and time 13 limitations relating to certain notification to 14 law enforcement agencies, provision of public 15 records by law enforcement agencies, written 16 demands for public records or additional records by counsel representing defendants, and 17 filing of objections and hearings on demands; 18 conforming terminology; removing provisions 19 20 relating to pending court motions to conform to 21 changes made by the act; removing provisions 22 relating to filing of affidavits of diligent search of the records repository by defendant's 23 24 counsel; removing provisions relating to court orders for agency production of additional 25 26 public records; removing requirement that the 27 trial court resolve disputes arising under s. 28 119.19, F.S.; revising responsibilities and duties of defendant's counsel, including duties 29 relating to copying of records at the records 30 31 repository; prohibiting defendant's counsel

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1	from soliciting another person to make a
2	request for public records; providing for
3	imposition of sanctions; providing that the
4	provisions of s. 119.19, F.S., do not
5	constitute grounds to expand the time
6	limitations in s. 924.055, F.S.; amending s.
7	922.06, F.S., relating to stay of execution of
8	death sentence; providing that the execution of
9	a death sentence may be stayed only by the
10	Governor incident to a direct appeal, a
11	postconviction proceeding conducted in
12	accordance with specified provisions, or a
13	habeas corpus proceeding conducted in
14	accordance with specified provisions;
15	conforming terminology to changes made by the
16	act; reenacting s. 922.052(2), F.S., relating
17	to issuance of warrant of execution, to
18	incorporate said amendment in a reference;
19	amending s. 924.051, F.S., relating to terms
20	and conditions of appeals and collateral review
21	in criminal cases; removing provisions
22	prohibiting consideration of motion for
23	collateral or other postconviction relief in a
24	capital case under specified circumstances and
25	removing provisions prohibiting calling of
26	expert witness to testify unless approved by
27	the court; specifying that collateral relief is
28	not available based on certain grounds "in a
29	noncapital proceeding"; specifying in a
30	"collateral noncapital proceeding" which party
31	has the burden of demonstrating prejudicial

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1 error; conforming terminology to changes made 2 by the act; amending s. 924.055, F.S, relating 3 to postconviction review in capital cases; 4 providing legislative findings and intent; 5 providing procedures for state postconviction proceedings in capital cases in which the trial 6 7 court imposes a sentence of death; requiring 8 appointment of private counsel, or of a public defender of a circuit that has not represented 9 the defendant within a specified period after 10 11 imposition of a death sentence; providing an 12 exception and prohibiting expenditure of state 13 resources if the defendant declines the 14 appointment of postconviction counsel; 15 requiring the defendant to waive 16 attorney-client privilege with trial counsel regarding certain matters; requiring the 17 defendant to instruct his or her trial counsel 18 to assist and cooperate fully with 19 20 postconviction counsel; providing circumstances under which the defendant is not entitled to 21 22 further postconviction legal representation provided by the state; requiring the court to 23 24 order that postconviction counsel be excused 25 from representing the defendant, and 26 prohibiting expenditure of further state 27 resources for postconviction representation of 28 that defendant, under specified circumstances 29 when the defendant has requested removal of counsel; restricting the number of pleadings 30 31 and appeals that appointed counsel may file to

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1	one pleading seeking postconviction relief in
2	state court, one pleading seeking
3	postconviction in federal district court, and,
4	if deemed necessary and appropriate under
5	federal law, one appeal in the federal circuit
6	court of appeals; permitting the filing of an
7	appropriate petition in the United States
8	Supreme Court if deemed necessary and
9	permissible under federal law; requiring notice
10	by the state attorney to the deceased victim's
11	family regarding orders for appointment of
12	postconviction counsel; requiring the state
13	attorney and the defendant's trial counsel to
14	provide copies of certain records and documents
15	to postconviction counsel within a specified
16	period; providing that a claim or demand
17	regarding public records does not constitute
18	legal cause for a court to consider any
19	postconviction pleading filed in violation of
20	specified provisions; requiring orders for
21	expedited transcripts and provision of copies
22	to postconviction counsel within a specified
23	period; requiring all postconviction pleadings
24	that challenge the judgment or sentence,
25	including challenges to effectiveness of
26	counsel, to be filed in the Florida Supreme
27	Court within 30 days after the Supreme Court
28	issues a mandate on a direct appeal affirming a
29	sentence of death; requiring the filing of any
30	postconviction action challenging the
31	effectiveness of the defendant's counsel on

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1 direct appeal within 90 days after the Supreme 2 Court issues its mandate; prohibiting the 3 Supreme Court from entertaining a pleading 4 filed in violation of certain time limitations; providing an exception to permit the defendant 5 one 30-day extension; permitting the Attorney 6 7 General to file any responsive pleading within 8 60 days after the filing of any postconviction petition; providing for extensions of time; 9 prohibiting the consideration of amendments to 10 a pleading which are filed in violation of the 11 time limitations; providing that factual 12 13 allegations made by the defendant in any 14 petition and not admitted by the state are 15 deemed denied; prohibiting the expenditure of 16 state resources in preparation or consideration of any pleading, claim, or amendment to a 17 pleading filed in violation of specified 18 provisions; providing for applicability of such 19 20 provisions to cases in which the trial court imposed a sentence of death before July 1, 21 22 1999; requiring constructive waiver of pleadings filed in violation of such 23 24 provisions; providing for denial of all 25 postconviction claims in that case by operation 26 of law; providing that the alleged inability of 27 postconviction counsel to provide legal 28 representation or obtain evidence or records may not be a basis for consideration of 29 pleadings filed in violation of the time 30 31 limitations; prescribing a restriction upon the

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1	amount and rate of compensation to which
2	private counsel is entitled if the
3	postconviction claim is denied by operation of
4	law, and prohibiting reappointment of the
5	private counsel in future capital
б	postconviction proceedings under certain
7	circumstances; specifying that a postconviction
8	claim may not be based on any ground that was
9	or could have been raised at trial or, if
10	properly preserved, on direct appeal; requiring
11	denial as a matter of law of such an unbased
12	claim and prohibiting the court from
13	considering it; requiring the defendant to
14	explain with specificity why each claim is
15	based on a ground that was not or could not
16	have been so raised; providing for
17	applicability of such provisions to cases in
18	which the trial court imposed a sentence of
19	death before July 1, 1999; prohibiting the
20	court from granting relief on a postconviction
21	claim unless the defendant demonstrates clearly
22	and convincingly that but for the alleged
23	collateral error there would have been a
24	different outcome at trial, in the penalty
25	phase, or on appeal; requiring the court to
26	apply the rule of harmless error to any capital
27	postconviction pleading; providing for
28	applicability of such provisions to cases in
29	which the trial court imposed a sentence of
30	death before July 1, 1999; requiring the
31	circuit court to conduct an evidentiary hearing

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within a specified period if requested by the 1 2 defendant; providing that the defendant may 3 call to testify at the hearing only those 4 witnesses identified in the postconviction 5 pleading; providing that no expert witness may be called unless approved by the court; 6 7 requiring the court to issue a final order 8 denying or granting postconviction relief within 10 days after the conclusion of the 9 hearing; requiring the Supreme Court to render 10 11 a final decision denying or granting any 12 postconviction relief or remanding the case 13 within a specified period; requiring the 14 circuit court to expedite any case so remanded 15 and make all factual findings and conclusions 16 of law within a specified period; requiring the Supreme Court to render a final decision within 17 90 days of the circuit court's order on remand; 18 prohibiting any state court from hearing a 19 20 successive petition for postconviction relief 21 of any type in a capital case; prohibiting the 22 utilization by a state employee, contracting party, or other person receiving state 23 24 compensation to file a successive 25 postconviction claim in a state or federal court; requiring the Attorney General to notify 26 27 the Speaker of the House of Representatives, 28 the President of the Senate, and the Commission on the Administration of Justice regarding an 29 attempt by such person receiving state 30 31 compensation to file a successive

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postconviction claim in a state or federal 1 2 court; providing for applicability of such 3 provisions to cases in which the trial court 4 imposed a sentence of death before July 1, 5 1999; providing postconviction procedures 6 applicable to cases in which the trial court 7 imposed a sentence of death before July 1, 8 1999; revising guidelines and time limitations previously applicable to such cases under 9 former s. 924.055, F.S.; requiring filing of 10 11 the motion for postconviction relief in the 12 trial court, or filing of the claim alleging 13 ineffectiveness of counsel in the Supreme 14 Court, within 180 days after the effective date 15 of the act; prohibiting the filing of any 16 further motion, or amendment to a motion, for postconviction relief after this 180-day 17 period; providing that failure by the defendant 18 19 to file the motion or claim within this period 20 constitutes waiver of all postconviction claims, and providing for such claims to be 21 22 denied by operation of law; providing that a claim by defendant or defendant's 23 24 postconviction counsel that the counsel is 25 unable to meet this time limitation does not 26 constitute legal cause for a court to allow a 27 filing in violation of this time limitation; 28 providing that a claim regarding public records 29 or other matters does not constitute legal cause for the court to consider any 30 31 postconviction pleading filed in violation of

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1	specified provisions; prohibiting the circuit
2	court from entertaining any pleading filed in
3	violation of the 180-day time limitation;
4	providing an exception permitting the court to
5	grant a 30-day extension; providing for the
6	state attorney or Attorney General to file any
7	responsive pleading within 30 days after the
8	filing of any postconviction motion; providing
9	that matters alleged by the defendant and not
10	admitted by the state are deemed denied;
11	providing for a 30-day extension; requiring the
12	state attorney and the defendant's trial
13	counsel to provide copies of certain records
14	and documents to postconviction counsel within
15	a specified period; providing an exception;
16	reenacting s. 27.7091, F.S., relating to
17	legislative recommendations to Supreme Court
18	regarding capital postconviction proceedings,
19	to incorporate said amendment in references;
20	repealing Rule 3.850, Florida Rules of Criminal
21	Procedure, relating to grant of new trial, to
22	the extent of inconsistency with the act;
23	repealing Rule 3.851, Florida Rules of Criminal
24	Procedure, relating to collateral relief after
25	death sentence has been imposed; providing an
26	effective date.
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28	Be It Enacted by the Legislature of the State of Florida:
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30	Section 1. This act may be cited as the "Death Penalty
31	Appeals Reform Act of 1999."
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1 Section 2. Section 27.701, Florida Statutes, is 2 amended to read: 3 27.701 Capital collateral regional counsels.--There 4 are created three regional offices of capital collateral 5 counsel, which shall be located in a northern, middle, and б southern region of the state. The northern region shall 7 consist of the First, Second, Third, Fourth, Eighth, and 8 Fourteenth Judicial Circuits; the middle region shall consist 9 of the Fifth, Sixth, Seventh, Ninth, Tenth, Twelfth, Thirteenth, and Eighteenth Judicial Circuits; and the southern 10 11 region shall consist of the Eleventh, Fifteenth, Sixteenth, Seventeenth, Nineteenth, and Twentieth Judicial Circuits. 12 13 Each regional office shall be administered by a regional 14 counsel. A regional counsel must be, and must have been for the preceding 5 years, a member in good standing of The 15 16 Florida Bar or a similar organization in another state. Each capital collateral regional counsel shall be appointed by the 17 Governor, and is subject to confirmation by the Senate. The 18 Supreme Court Judicial Nominating Commission shall recommend 19 20 to the Governor three qualified candidates for each appointment as regional counsel. The Governor shall appoint a 21 22 regional counsel for each region from among the recommendations, or, if it is in the best interest of the fair 23 administration of justice in capital cases, the Governor may 24 25 reject the nominations and request submission of three new 26 nominees by the Supreme Court Judicial Nominating Commission. 27 Each capital collateral regional counsel shall be appointed to 28 a term of 3 years. Vacancies in the office of capital 29 collateral regional counsel shall be filled in the same manner 30 as appointments. A person appointed as a regional counsel may 31

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1 not run for or accept appointment to any state office for 2 2 years following vacation of office. Section 3. Subsection (1) of section 27.702, Florida 3 4 Statutes, 1998 Supplement, is amended to read: 5 27.702 Duties of the capital collateral regional б counsel; reports.--7 (1)(a) The capital collateral regional counsel shall 8 represent each person convicted and sentenced to death in this 9 state for the sole purpose of instituting and prosecuting collateral actions challenging the legality of the judgment 10 11 and sentence imposed against such person in the state courts, 12 federal courts in this state, the United States Court of 13 Appeals for the Eleventh Circuit, and the United States 14 Supreme Court in compliance with s. 924.055. In no event, 15 however, may any state employee, or person contracting with 16 any state officer, utilize state resources to file, argue, 17 research, or prepare in any way a successive postconviction pleading, as defined in paragraph (b), in state or federal 18 19 court. The three capital collateral regional counsels' offices 20 shall function independently and be separate budget entities, and the regional counsels shall be the office heads for all 21 22 purposes. The Justice Administrative Commission shall provide administrative support and service to the three offices to the 23 extent requested by the regional counsels. The three regional 24 25 offices shall not be subject to control, supervision, or 26 direction by the Justice Administrative Commission in any 27 manner, including, but not limited to, personnel, purchasing, 28 transactions involving real or personal property, and 29 budgetary matters. 30 (b) For purposes of this section, the term "successive postconviction pleading" means any pleading filed after the 31 13

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state or federal courts have considered and ruled upon an initial postconviction pleading filed by the defendant. State resources may be utilized to file one postconviction pleading in the state trial court, one postconviction pleading in the

Florida Supreme Court, one postconviction pleading in the
federal district court, one postconviction pleading in the
federal circuit court of appeals, if authorized, and one
postconviction pleading in the United States Supreme Court.
Section 4. Section 27.708, Florida Statutes, 1998
Supplement, is amended to read:

1127.708 Access to prisoners; compliance with the12Florida Rules of Criminal Procedure; records requests.--

(1) Each capital collateral regional counsel and his or her assistants may inquire of all persons sentenced to death who are incarcerated and tender them advice and counsel at any reasonable time, but this section does not apply with respect to persons who are represented by other counsel.

(2) The capital collateral regional counsel and
contracted private counsel must timely comply with <u>s. 924.055</u>
all provisions of the Florida Rules of Criminal Procedure
governing collateral review of capital cases.

(3) Except as provided in s. 119.19, the capital
collateral regional counsel or contracted private counsel
shall not make any public records request on behalf of his or
her client.

26 Section 5. Section 27.710, Florida Statutes, 1998
27 Supplement, is amended to read:

28 27.710 Registry of attorneys applying to represent 29 persons in postconviction capital collateral proceedings; 30 certification of minimum requirements; appointment by trial 31 court.--

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The executive director of the Commission on the 1 (1)2 Administration of Justice in Capital Cases shall compile and 3 maintain a statewide registry of attorneys in private practice who have certified that they meet the minimum requirements of 4 5 s. 27.704(2) and who are available for appointment by the б court under this section to represent persons convicted and 7 sentenced to death in this state in postconviction capital 8 collateral proceedings. To ensure that sufficient attorneys 9 are available for appointment by the court, when the number of attorneys on the registry falls below 50, the executive 10 11 director shall notify the chief judge of each circuit by letter and request the chief judge to promptly submit the 12 13 names of at least three private attorneys who regularly 14 practice criminal law in that circuit and who appear to meet the minimum requirements to represent persons in 15 16 postconviction capital collateral proceedings. The executive director shall send an application to each attorney identified 17 by the chief judge so that the attorney may register for 18 19 appointment as counsel in postconviction capital collateral 20 proceedings. As necessary, the executive director may also 21 advertise in legal publications and other appropriate media 22 for qualified attorneys interested in registering for appointment as counsel in postconviction capital collateral 23 proceedings. Not later than September 1 of each year, and as 24 necessary thereafter, the executive director shall provide to 25 26 the Chief Justice of the Supreme Court, the chief judge and 27 state attorney in each judicial circuit, and the Attorney 28 General a current copy of its registry of attorneys who are 29 available for appointment as counsel in postconviction capital collateral proceedings. The registry must be indexed by 30 31

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judicial circuit and must contain the requisite information
 submitted by the applicants in accordance with this section.

3 (2) To be eligible for court appointment as counsel in 4 postconviction capital collateral proceedings, an attorney 5 must certify on an application provided by the executive 6 director that he or she satisfies the minimum requirements for 7 private counsel set forth in s. 27.704(2).

(3) An attorney who applies for registration and court 8 appointment as counsel in postconviction capital collateral 9 proceedings must certify that he or she is counsel of record 10 11 in not more than four such proceedings and, if appointed to 12 represent a person in postconviction capital collateral 13 proceedings, shall continue such representation under the 14 terms and conditions set forth in s. 27.711 until the sentence is reversed, reduced, or carried out or unless permitted to 15 16 withdraw from representation by the trial court. The court may not permit an attorney to withdraw from representation without 17 a finding of sufficient good cause. The court may impose 18 19 appropriate sanctions if it finds that an attorney has shown 20 bad faith with respect to continuing to represent a defendant 21 in a postconviction capital collateral proceeding. This 22 section does not preclude the court from reassigning a case to a capital collateral regional counsel following 23 discontinuation of representation if a conflict of interest no 24 25 longer exists with respect to the case. 26 (4) Each private attorney who is appointed by the 27 court to represent a capital defendant must enter into a 28 contract with the Comptroller. The executive director of the Commission on the Administration of Justice in Capital Cases 29 shall develop the form of the contract, and the Comptroller 30

31 shall function as contract manager and shall enforce

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1 performance of the terms and conditions of the contract. By 2 signing such contract, the attorney certifies that he or she 3 intends to continue the representation under the terms and 4 conditions set forth in the contract until the sentence is 5 reversed, reduced, or carried out or until released by order 6 of the trial court.

(5) Upon notification by the Attorney General that:

8 (a) <u>Thirty Ninety-one</u> days have elapsed since the 9 <u>defendant has been sentenced to death</u> Supreme Court issued a 10 mandate on a direct appeal, or the Supreme Court of the United 11 States has denied a petition for certiorari, whichever is 12 later;

13 (b) A person under sentence of death who was 14 previously represented by private counsel is currently 15 unrepresented in a postconviction capital collateral 16 proceeding; or

(c) The trial court has issued an order finding that a year and a day have elapsed since the commencement of the period for filing a motion for postconviction relief under s. 924.055(2) <u>has not been timely filed</u>, and the defendant's complete original motion for postconviction relief has not been filed in the trial court,

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24 the executive director shall immediately notify the trial 25 court that imposed the sentence of death that the court must 26 immediately appoint an attorney, selected from the current 27 registry, to represent such person in collateral actions 28 challenging the legality of the judgment and sentence in the 29 appropriate state and federal courts. The court shall have the authority to strike a notice of appearance filed by a Capital 30 Collateral Regional Counsel, if the court finds the notice was 31

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not filed in good faith and may so notify the executive 1 2 director that the client is no longer represented by the 3 Office of Capital Collateral Regional Counsel. In making an assignment, the court shall give priority to attorneys whose 4 5 experience and abilities in criminal law, especially in б capital proceedings, are known by the court to be commensurate 7 with the responsibility of representing a person sentenced to 8 death. The trial court must issue an order of appointment 9 which contains specific findings that the appointed counsel 10 meets the statutory requirements and has the high ethical 11 standards necessary to represent a person sentenced to death. 12 (6) More than one attorney may not be appointed and 13 compensated at any one time under s. 27.711 to represent a 14 person in postconviction capital collateral proceedings. 15 Section 6. Section 27.711, Florida Statutes, 1998 16 Supplement, is amended to read: 27.711 Terms and conditions of appointment of 17 attorneys as counsel in postconviction capital collateral 18 19 proceedings.--20 (1) As used in s. 27.710 and this section, the term: "Capital defendant" means the person who is 21 (a) 22 represented in postconviction capital collateral proceedings by an attorney appointed under s. 27.710. 23 24 "Executive director" means the executive director (b) 25 of the Commission on the Administration of Justice in Capital 26 Cases. 27 (C) "Postconviction capital collateral proceedings" 28 means one series of collateral litigation of an affirmed conviction and sentence of death, including the proceedings in 29 the trial court that imposed the capital sentence, any 30 31 appellate review of the sentence by the Supreme Court, any 18

1 certiorari review of the sentence by the United States Supreme 2 Court, and any authorized federal habeas corpus litigation 3 with respect to the sentence. The term does not include 4 repetitive or successive collateral challenges to a conviction 5 and sentence of death which is affirmed by the Supreme Court 6 and undisturbed by any collateral litigation.

7 (2) After appointment by the trial court under s.
8 27.710, the attorney must immediately file a notice of
9 appearance with the trial court indicating acceptance of the
10 appointment to represent the capital defendant throughout all
11 postconviction capital collateral proceedings, including
12 federal habeas corpus proceedings, in accordance with this
13 section or until released by order of the trial court.

14 (3) An attorney appointed to represent a capital 15 defendant is entitled to payment of the fees set forth in this 16 section only upon full performance by the attorney of the duties specified in this section and approval of payment by 17 the trial court, and the submission of a payment request by 18 19 the attorney, subject to the availability of sufficient 20 funding specifically appropriated for this purpose. The Justice Administrative Commission shall notify the executive 21 22 director and the court if it appears that sufficient funding has not been specifically appropriated for this purpose to pay 23 any fees which may be incurred. The attorney shall maintain 24 25 appropriate documentation, including a current and detailed 26 hourly accounting of time spent representing the capital 27 defendant. The fee and payment schedule in this section is the 28 exclusive means of compensating a court-appointed attorney who 29 represents a capital defendant. When appropriate, a court-appointed attorney must seek further compensation from 30 the Federal Government, as provided in 18 U.S.C. s. 3006A or 31

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1 other federal law, in habeas corpus litigation in the federal
2 courts.

3 (4) Upon approval by the trial court, an attorney
4 appointed to represent a capital defendant under s. 27.710 is
5 entitled to payment of the following fees by the Comptroller:

6 (a) Regardless of the stage of postconviction capital 7 collateral proceedings, the attorney is entitled to \$100 per 8 hour, up to a maximum of \$2,500, upon accepting appointment 9 and filing a notice of appearance. This fee is in the nature 10 of a fee for a retainer agreement.

(b) The attorney is entitled to \$100 per hour, up to a maximum of \$20,000, after timely filing in the trial court the capital defendant's complete original motion for

14 postconviction relief under the Florida Rules of Criminal 15 Procedure. The motion must raise all issues to be addressed by 16 the trial court.

17 (c) The attorney is entitled to \$100 per hour, up to a 18 maximum of \$10,000, after the trial court issues a final order 19 granting or denying the capital defendant's motion for 20 postconviction relief.

(d) The attorney is entitled to \$100 per hour, up to a maximum of \$4,000, after timely filing in the Supreme Court the capital defendant's brief or briefs that address the trial court's final order granting or denying the capital defendant's motion for postconviction relief and the state petition for writ of habeas corpus.

(e) The attorney is entitled to \$100 per hour, up to a maximum of \$20,000, after the appeal of the trial court's denial of the capital defendant's motion for postconviction relief and the capital defendant's state petition for writ of habeas corpus become final in the Supreme Court.

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(f) At the conclusion of the capital defendant's 1 2 postconviction capital collateral proceedings in state court, 3 the attorney is entitled to \$100 per hour, up to a maximum of \$2,500, after filing a petition for writ of certiorari in the 4 5 Supreme Court of the United States. б (g) If, at any time, the Supreme Court of the United 7 States accepts for review the capital defendant's collateral 8 challenge of the conviction and sentence of death, the 9 attorney is entitled to \$100 per hour, up to a maximum of \$5,000. This payment shall be full compensation for 10 11 representing the capital defendant throughout the certiorari proceedings before the United States Supreme Court. 12 13 14 The hours billed by a contracting attorney under this subsection may include time devoted to representation of the 15 16 defendant by another attorney who is qualified under s. 27.710 and who has been designated by the contracting attorney to 17 assist him or her. 18 19 (5) An attorney who represents a capital defendant may 20 use the services of one or more investigators to assist in 21 representing a capital defendant. Upon approval by the trial 22 court, the attorney is entitled to payment from the Comptroller of \$40 per hour, up to a maximum of \$15,000, for 23 the purpose of paying for investigative services. 24 25 (6) An attorney who represents a capital defendant is 26 entitled to a maximum of \$5,000 for miscellaneous expenses, 27 such as the costs of preparing transcripts, compensating 28 expert witnesses, and copying documents. Upon approval by the 29 trial court, the attorney is entitled to payment by the Comptroller for miscellaneous expenses. 30 31

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1 (7) By accepting court appointment under s. 27.710 to 2 represent a capital defendant, the attorney agrees to continue 3 such representation under the terms and conditions set forth 4 in this section until the capital defendant's sentence is 5 reversed, reduced, or carried out, and the attorney is 6 permitted to withdraw from such representation by a court of 7 competent jurisdiction.

8 (8) An attorney may not represent more than five9 capital defendants at any one time.

10 (9) This section does not authorize an attorney who 11 represents a capital defendant to file repetitive or frivolous 12 pleadings that are not supported by law or by the facts of the 13 case. An action taken by an attorney who represents a capital 14 defendant in postconviction capital collateral proceedings may 15 not be the basis for a claim of ineffective assistance of 16 counsel.

(10) An attorney appointed under s. 27.710 to represent a capital defendant may not represent the capital defendant during a retrial, a resentencing proceeding, a proceeding commenced under chapter 940, a proceeding challenging a conviction or sentence other than the conviction and sentence of death for which the appointment was made, or any civil litigation other than habeas corpus proceedings.

24 Section 7. Section 79.01, Florida Statutes, is amended 25 to read:

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79.01 Application and writ.--

27 (1) When any person detained in custody, whether 28 charged with a criminal offense or not, applies to the Supreme 29 Court or any justice thereof, or to any district court of 30 appeal or any judge thereof or to any circuit judge for a writ 31 of habeas corpus and shows by affidavit or evidence probable

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cause to believe that he or she is detained without lawful 1 2 authority, the court, justice, or judge to whom such 3 application is made shall grant the writ forthwith, against the person in whose custody the applicant is detained and 4 5 returnable immediately before any of the courts, justices, or б judges as the writ directs. 7 (2) For purposes of construing this section, a 8 judgment of conviction or sentence which has been affirmed on 9 direct appeal constitutes "lawful authority," unless: 10 The trial court did not have jurisdiction over the (a) 11 person. 12 (b) The trial court did not have subject matter 13 jurisdiction. 14 (c) The trial court exceeded the maximum sentence 15 allowed by statute. Section 8. Section 119.19, Florida Statutes, 1998 16 Supplement, is amended to read: 17 119.19 Capital postconviction public records 18 production.--19 20 (1) As used in this section, the term "trial court" 21 means: 22 (a) The judge who entered the judgment and imposed the sentence of death; or 23 24 (b) If a motion under s. 924.055 Rule 3.850 or Rule 25 3.851 has been filed and a different judge has already been 26 assigned to that motion, the judge who is assigned to rule on 27 that motion. 28 (2) The Secretary of State shall establish and 29 maintain a records repository for the purpose of archiving 30 capital postconviction public records as provided for in this 31 section.

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1 (3)(a) Upon the imposition of a death sentence 2 issuance of the Florida Supreme Court's mandate, the Attorney 3 General shall promptly provide written notification to the state attorney who prosecuted the case that a death sentence 4 5 has been affirmed. Upon receipt of such notification, the state attorney shall promptly provide written notification to 6 7 each law enforcement agency involved in the case. 8 (b) Within 30 90 days after receipt of notification, each law enforcement agency involved in the case and the state 9 10 attorney who prosecuted the case shall copy, seal, and deliver 11 to the repository all public records, except for those filed 12 in the trial court, which were produced in the investigation 13 or prosecution of the case. Each agency shall bear the costs. 14 (4)(a) Upon issuance of the Florida Supreme Court's mandate, the Attorney General shall promptly provide written 15 16 notification to the Department of Corrections that a death row 17 inmate's sentence has been affirmed. (b) Within 90 days after notification, the Department 18 19 of Corrections shall copy, seal, and deliver to the repository 20 all public records determined by the department to be relevant to the subject matter of a proceeding under Rule 3.850 or Rule 21 22 3.851 and where such production would not be unduly burdensome for the department. The department shall bear the costs. 23 24 (4)(5)(a) The chief law enforcement officer of each 25 law enforcement agency that was involved in the case, whether 26 through an investigation, arrest, prosecution, or 27 incarceration, shall notify the state attorney Attorney 28 General upon compliance with subsection (3) and shall certify 29 that to the best of his or her knowledge and belief all public records in possession of the agency or in possession of any 30 employee of the agency have been copied, indexed, and 31

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1 delivered to the records repository as required by subsection
2 (3).

3 (b) The state attorney who prosecuted the case shall 4 provide written notification to the Attorney General upon 5 compliance with subsection (3) and shall certify that to the best of his or her knowledge and belief all public records in 6 7 his or her possession have been copied, indexed, and delivered 8 to the records repository as required by subsection (3). 9 (c) The Secretary of Corrections shall provide written notification to the Attorney General upon compliance with 10 11 subsection (4) and shall certify that to the best of his or 12 her knowledge and belief all public records in the 13 department's possession have been copied, indexed, and 14 delivered to the records repository as required by paragraph $15 \left(\frac{4}{b}\right)$. 16 (6)(a) Within 90 days after issuance of the Florida Supreme Court's mandate affirming a death sentence, both the 17 public defender or private counsel for the defendant and the 18 19 state attorney involved in the case shall provide written 20 notification to the Attorney General of the name and address of any person or agency in addition to those persons and 21 22 agencies listed in subsections (3) and (4) which may have information pertinent to the case unless previously provided 23 to the capital collateral regional counsel or postconviction 24 25 private counsel. The Attorney General shall promptly provide 26 written notification to each identified person or agency after 27 receiving the information from the public defender, private 28 counsel for the defendant, or state attorney and shall request that all public records in the possession of the person or 29 agency which pertain to the case be copied, sealed, and 30

31 delivered to the records repository.

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1 (b) Within 90 days after receiving a request for
2 public records under paragraph (a), the person or agency shall
3 provide written notification to the Attorney General of
4 compliance with this subsection and shall certify that to the
5 best of his or her knowledge and belief all public records
6 requested have been copied, indexed, and delivered to the
7 records repository.

8 (5)(7)(a) Any public record delivered to the records 9 repository under this section which is confidential or exempt from the requirements of s. 119.07(1) and s. 24(a), Art. I of 10 11 the State Constitution must be separately boxed, without being 12 redacted, and sealed. The outside of the box must clearly 13 identify the public records as exempt, and the seal may not be 14 broken without an order of the trial court. The outside of the box must identify the nature of the public records and the 15 16 legal basis under which the public records are exempt.

(b) Upon the entry of an appropriate court order, 17 sealed boxes subject to an inspection by the trial court shall 18 19 be shipped to the respective clerk of court. Such a box may be 20 opened only for an inspection by the trial court in camera and 21 only with a representative of the agency present at the 22 unsealing by the court. The moving party shall bear all costs associated with the transportation and inspection of such 23 24 records by the trial court.

 $\frac{(6)(8)(a)}{(a)}$ Within <u>30</u> 90 days after a capital collateral regional counsel or private counsel is appointed to represent a defendant sentenced to death, the regional counsel, private counsel, or other counsel who is a member of The Florida Bar and is authorized by such counsel representing a defendant shall send a written demand for additional public records to each person or agency submitting public records under

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subsection subsections (3) and (4) and to each person or 1 2 agency identified as having information pertinent to the case 3 under subsection (6). Each person or agency notified under this subsection shall, within 30 90 days after receipt of the 4 5 written demand, deliver to the records repository any additional public records in the possession of the person or 6 7 agency which pertain to the case and shall certify that to the 8 best of his or her knowledge and belief all additional public 9 records have been delivered to the Attorney General or, if no additional public records are found, shall recertify that the 10 11 public records previously delivered are complete. 12 (b) Within 30 60 days after receiving the written 13 demand, the agency or person may file an objection in the 14 trial court. Within 10 30 days after the filing of an objection, the trial court shall hold a hearing and order an 15

17 finds each of the following: 18 1. The <u>defendant's</u> regional counsel or private counsel 19 has made a timely and diligent search as provided in this 20 section.

agency or person to produce additional public records if it

2. The <u>defendant's</u> regional or private counsel's
 written demand identifies, with specificity, those additional
 public records that are not at the repository.

3. The additional public records sought are relevant
to the subject matter of a proceeding under <u>s. 924.055</u> Rule
3.850 or Rule 3.851 or appear reasonably calculated to lead to
the discovery of admissible evidence.

28 4. The additional public records request is not29 overbroad or unduly burdensome.

30 (c) The Attorney General and state attorney shall
31 provide notification as provided in subsections (3) and (4) on

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cases where the mandate has issued on the date that this
 statute becomes effective, but where initial requests for
 public records have not been made.

4 (c) (d) If, on the date that this statute becomes 5 effective, a defendant is represented by appointed capital collateral regional counsel or private counsel, and he or she 6 7 has initiated the public records request process, counsel 8 shall file within 30 90 days of the effective date of this statute, a written demand for any additional records that have 9 not previously been the subject of a notice to produce. An 10 11 agency may file an objection to such additional demand, and the trial court shall hold a hearing as provided by paragraph 12 13 (b). This statute shall not be a basis for renewing requests that have been initiated previously or for relitigating issues 14 pertaining to production of public records upon which a court 15 16 has ruled prior to the effective date of the statute, or for stopping an execution which has been scheduled based upon a 17 warrant executed by the Governor prior to the effective date 18 19 of the statute.

20 (e) If, on the date that this statute becomes effective, the defendant has had a Rule 3.850 motion denied 21 22 and no Rule 3.850 motion is pending, no additional requests shall be made by capital collateral regional counsel or 23 contracted private counsel until a death warrant is signed by 24 the Governor and an execution is scheduled. Within 10 days of 25 26 the signing of the death warrant, capital collateral regional 27 counsel or contracted private counsel may request of a person 28 or agency that the defendant has previously requested to 29 produce records any records previously requested to which no objection was raised or sustained, but which the agency has 30 received or produced since the previous request or which for 31 2.8

any reason the agency has in its possession and did not 1 produce within 10 days of the receipt of the previous notice 2 3 or such shorter time period ordered by the court to comply with the time for the scheduled execution. The person or 4 5 agency shall produce the record or shall file in the trial court an affidavit stating that it does not have the requested 6 7 record or that the record has been produced previously. 8 (7)(9)(a) After production of additional public records or recertification as provided in subsection (8), The 9 defendant's regional counsel or the private counsel is 10 prohibited from making any further public records requests 11 except under this chapter. An agency is not required to 12 13 produce additional public records except by court order as 14 provided in this subsection. 15 (b) In order to obtain additional public records beyond those provided under subsection (8), the regional 16 counsel, private counsel, or other counsel who is a member of 17 The Florida Bar and is authorized by the regional counsel or 18 private counsel shall file an affidavit in the trial court 19 20 which attests that he or she has made a timely and diligent search of the records repository and specifically identifies 21 22 those additional public records that are not at the repository and are relevant to the subject matter of a proceeding under 23 Rule 3.850 or Rule 3.851 or are reasonably calculated to lead 24 to the discovery of admissible evidence. The affiant shall 25 26 provide a copy of the affidavit to all affected agencies upon 27 the filing of such affidavit in the trial court. 28 (c) Within 30 days after the filing of an affidavit, 29 the trial court shall order an agency to produce additional public records only if it finds each of the following: 30 31

1	1. The regional counsel or private counsel has made a
2	timely and diligent search as provided in this section.
3	2. The regional or private counsel's affidavit
4	identifies, with specificity, those additional public records
5	that are not at the repository.
б	3. The additional public records sought are relevant
7	to the subject matter of a proceeding under Rule 3.850 or Rule
8	3.851 or appear reasonably calculated to lead to the discovery
9	of admissible evidence.
10	4. The additional public records request is not
11	overbroad or unduly burdensome.
12	(8) (10) The <u>defendant's</u> capital collateral regional
13	counsel or private counsel shall provide the personnel,
14	supplies, and any necessary equipment used by the capital
15	collateral regional counsel or private counsel to copy records
16	held at the records repository.
17	(11) The trial court shall resolve any dispute that
18	arises under this section, unless the appellate court has
19	exclusive jurisdiction.
20	(9) (12) The <u>defendant's</u> capital collateral regional
21	counsel or private counsel shall not solicit another person to
22	make a request for public records on behalf of the regional
23	counsel or private counsel . The trial court shall impose
24	appropriate sanctions against any regional counsel or private
25	counsel found in violation of this subsection.
26	(10) (13) Sixty days after a capital sentence is
27	carried out, 60 days after a defendant is released from
28	incarceration following the granting of a pardon or reversal
29	of the sentence, or 60 days after the defendant has been
30	resentenced to a term of years, the Attorney General shall
31	provide written notification to the Secretary of State, who
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1 may then destroy the records held by the records repository 2 which pertain to that case. 3 (11) (14) This section pertains only to the production 4 of records for capital postconviction defendants and does not 5 change or alter any time periods specified in s. 924.055 Rule 3.850 or Rule 3.851, Florida Rules of Criminal Procedure. 6 7 Furthermore, this section does not affect, expand, or limit 8 the production of public records for any purposes other than 9 use in a proceeding held pursuant to s. 924.055 Rule 3.850 or Rule 3.851, Florida Rules of Criminal Procedure. Nothing in 10 11 this section shall constitute grounds to expand the time 12 limitations in s. 924.055. 13 Section 9. Section 922.06, Florida Statutes, is 14 amended to read: 15 922.06 Stay of execution of death sentence .--16 (1) The execution of a death sentence may be stayed 17 only by the Governor or incident to a direct an appeal, a postconviction proceeding conducted in accordance with s. 18 19 924.055, or a habeas corpus proceeding conducted in accordance 20 with chapter 79. (2)(a) If execution of the death sentence is stayed by 21 22 the Governor, and the Governor subsequently lifts or dissolves the stay, the Governor shall immediately notify the Attorney 23 General that the stay has been lifted or dissolved. Within 10 24 days after such notification, the Governor must set the new 25 26 date for execution of the death sentence. 27 (b) If execution of the death sentence is stayed 28 incident to a legal proceeding described in this section an 29 appeal, upon certification by the Attorney General that the stay has been lifted or dissolved, within 10 days after such 30 31

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1 certification, the Governor must set the new date for 2 execution of the death sentence. 3 4 When the new date for execution of the death sentence is set 5 by the Governor under this subsection, the Attorney General shall notify the inmate's counsel of record of the date and 6 7 time of execution of the death sentence. 8 Section 10. For the purpose of incorporating the 9 amendment to section 922.06, Florida Statutes, in a reference thereto, subsection (2) of section 922.052, Florida Statutes, 10 11 is reenacted to read: 922.052 Issuance of warrant of execution.--12 13 (2) If, for any reason, the sentence is not executed 14 during the week designated, the warrant shall remain in full force and effect and the sentence shall be carried out as 15 16 provided in s. 922.06. 17 Section 11. Section 924.051, Florida Statutes, is 18 amended to read: 19 924.051 Terms and conditions of appeals and collateral 20 review in criminal cases.--21 (1) As used in this section: 22 "Prejudicial error" means an error in the trial (a) court that harmfully affected the judgment or sentence. 23 24 "Preserved" means that an issue, legal argument, (b) or objection to evidence was timely raised before, and ruled 25 26 on by, the trial court, and that the issue, legal argument, or 27 objection to evidence was sufficiently precise that it fairly 28 apprised the trial court of the relief sought and the grounds therefor. 29 (2) The right to direct appeal and the provisions for 30 31 collateral review created in this chapter may only be 32

implemented in strict accordance with the terms and conditions
 of this section.

3 (3) An appeal may not be taken from a judgment or order of a trial court unless a prejudicial error is alleged 4 5 and is properly preserved or, if not properly preserved, would constitute fundamental error. A judgment or sentence may be 6 7 reversed on appeal only when an appellate court determines after a review of the complete record that prejudicial error 8 9 occurred and was properly preserved in the trial court or, if not properly preserved, would constitute fundamental error. 10

11 (4) If a defendant pleads nolo contendere without 12 expressly reserving the right to appeal a legally dispositive 13 issue, or if a defendant pleads guilty without expressly 14 reserving the right to appeal a legally dispositive issue, the 15 defendant may not appeal the judgment or sentence.

16 (5) Collateral relief is not available <u>in a noncapital</u> 17 <u>case</u> on grounds that were or could have been raised at trial 18 and, if properly preserved, on direct appeal of the conviction 19 and sentence.

20 (6)(a) In a noncapital case, a petition or motion for 21 collateral or other postconviction relief may not be 22 considered if it is filed more than 2 years after the judgment 23 and sentence became final, unless the petition or motion 24 alleges that:

25 <u>(a)</u>^{1.} The facts upon which the claim is predicated 26 were unknown to the petitioner or his or her attorney and 27 could not have been ascertained by the exercise of due 28 diligence;

29 (b)2. The fundamental constitutional right asserted 30 was not established within the period provided for in this 31 subsection and has been held to apply retroactively; or

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(c)3. The sentence imposed was illegal because it 1 2 either exceeded the maximum or fell below the minimum 3 authorized by statute for the criminal offense at issue. Either the state or the defendant may petition the trial court 4 5 to vacate an illegal sentence at any time. (b) In a capital case in which the sentence of death 6 7 has been imposed: 8 1. A motion for collateral or other postconviction 9 relief may not be considered if the motion is filed more than 10 1 year after the judgment and sentence became final, unless 11 the facts upon which the claim is predicated were unknown to 12 the petitioner or his or her attorney and could not have been 13 ascertained by the exercise of due diligence, or the 14 fundamental constitutional right asserted was not established within the period provided for in this subsection and has been 15 16 held to apply retroactively. 17 2. An expert witness may not be called to testify 18 unless approved by the court. 19 (7) In a direct appeal or a collateral noncapital 20 proceeding, the party challenging the judgment or order of the trial court has the burden of demonstrating that a prejudicial 21 error occurred in the trial court. A conviction or sentence 22 may not be reversed absent an express finding that a 23 prejudicial error occurred in the trial court. 24 25 (8) It is the intent of the Legislature that all terms 26 and conditions of direct appeal and collateral review be 27 strictly enforced, including the application of procedural 28 bars, to ensure that all claims of error are raised and 29 resolved at the first opportunity. It is also the Legislature's intent that all procedural bars to direct appeal 30 31

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1 and collateral review be fully enforced by the courts of this 2 state. (9) Funds, resources, or employees of this state or 3 4 its political subdivisions may not be used, directly or 5 indirectly, in appellate or collateral proceedings unless the б use is constitutionally or statutorily mandated. 7 Section 12. Section 924.055, Florida Statutes, is 8 amended to read: 9 924.055 Postconviction review in capital cases Time 10 limitations for postconviction proceedings in capital cases. --11 (1)(a) The Legislature finds that postconviction 12 delays in state court in capital cases have increased without 13 justification, despite the state's substantial efforts and 14 allocations of resources since 1987 to provide postconviction legal representation to indigent prisoners sentenced to death. 15 16 The Legislature further finds that previous legislation 17 enacted in 1996 requiring the state courts to resolve capital postconviction litigation in a timely fashion has failed to 18 19 reduce delays in capital cases. 20 (b) The Legislature finds that, because of multiple filings in postconviction capital proceedings, the average 21 convicted murderer sentenced to death and executed since 1994 22 23 has been allowed to file 10 appeals in state and federal courts. These appeals have delayed the execution of death 24 25 sentences an average of over 13 years since 1994. The vast 26 majority of these appeals are postconviction appeals. The 27 Legislature finds that these delays have allowed convicted 28 murderers sentenced to death to abuse judicial postconviction 29 procedures, resulting in unwarranted delays that diminish respect for the rule of law and the importance of the criminal 30 trial and appellate process. These delays further traumatize 31

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victims' families and deny justice to the people of this 1 2 state. 3 (c) The Legislature finds that the United States 4 Constitution does not limit the states' authority to restrict 5 postconviction legal remedies in capital cases, nor does it 6 require the state to expend resources to provide 7 postconviction legal representation to convicted murderers 8 sentenced to death. The Legislature recognizes that in Murray 9 v. Giarratano, 492 U.S. 1,10 (1989), Chief Justice Rehnquist stated that: "State collateral proceedings are not 10 11 constitutionally required as an adjunct to the state criminal 12 proceedings and serve a different and more limited purpose 13 than either the trial or appeal." The Legislature further 14 recognizes that, in that same case, at 492 U.S. 1,13, Justice O'Connor stated that: "A postconviction proceeding is not part 15 16 of the criminal process itself, but is instead a civil action 17 designed to overturn a presumptively valid criminal judgment" and "Nothing in the Constitution requires the states to 18 19 provide such proceedings." 20 (d) The Legislature finds that it is the criminal trial and direct appeal, and not the state postconviction 21 22 proceedings, that are and should be the primary focus in all capital criminal cases in this state. The Legislature finds 23 that state postconviction proceedings are civil in nature and 24 25 a matter of substantive law subject to limitations provided by 26 general law. 27 (e) It is the intent of the Legislature to eliminate 28 the abuse of postconviction judicial procedures and the 29 unwarranted delays in capital cases. The Legislature finds that, in order to restore finality to capital cases, any 30 postconviction action in a capital case must be resolved 31 36
within 1 year after the Florida Supreme Court upholds a death 1 2 sentence. The Legislature further intends that no more than 3 one postconviction action may be filed in any capital case, and that repetitive postconviction pleadings are not required 4 5 under the United States Constitution and cause undue delay. 6 (f) The Legislature recognizes that any allegations 7 regarding actual innocence in capital cases raised after the 8 postconviction process is complete may be filed with the 9 Executive Board of Clemency, which has the power to pardon or commute any criminal sentence should the board find sufficient 10 11 grounds to justify granting such relief. 12 (g) The Legislature finds that all postconviction 13 remedies in capital cases must be filed in strict conformity with the time limits provided in this act, and that the courts 14 of this state must resolve these cases in conformity with 15 16 these time limitations. It is the intent of the Legislature that the time limitations and prohibitions on successive 17 capital postconviction proceedings provided in this section be 18 19 strictly enforced. No court shall delay capital postconviction 20 proceedings for any reason not authorized in this act. The Legislature recognizes that while convicted murderers 21 22 sentenced to death may have a right to demand public records, as does any other citizen, that right does not include the 23 right to delay state capital postconviction proceedings. 24 (h) It is the further intent of the Legislature that 25 26 no state resources be expended in violation of this act. In 27 the event that any state employee or party contracting with 28 the state willfully and substantially violates the provisions 29 of this act, the Attorney General shall notify the Speaker of the House of Representatives, the President of the Senate, and 30 the Commission on the Administration of Justice. In addition, 31

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the Legislature authorizes the Attorney General to file a writ 1 2 of prohibition in the Florida Supreme Court when there is a violation of the time limitations or the prohibition against 3 successive capital postconviction proceedings provided in this 4 5 act. б (2) In every capital case in which the trial court 7 imposes a sentence of death after July 1, 1999, the following 8 procedures shall apply in all postconviction proceedings in 9 state court: 10 (a)1. Within 15 days after imposing a sentence of death, the court shall appoint as postconviction counsel the 11 12 office of the capital collateral regional counsel, private 13 counsel, or the office of the public defender of any circuit 14 that has not represented the defendant as postconviction 15 counsel, unless the defendant affirmatively states that he or 16 she refuses to accept postconviction legal representation. If the defendant declines the appointment of postconviction 17 counsel, no further state resources shall be expended for such 18 19 purposes. In the event that the office of the capital 20 collateral regional counsel informs the court that it is unable to represent the defendant, or declines to accept the 21 22 appointment by the trial court, the court shall appoint private counsel or the office of the public defender of any 23 24 circuit that has not represented the defendant as postconviction counsel. The state attorney or Attorney General 25 26 shall notify the Speaker of the House of Representatives, the 27 President of the Senate, and the Commission on the 28 Administration of Justice whenever the office of the capital collateral regional counsel is not appointed as postconviction 29 counsel in a capital case. 30 31

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1	2. The defendant must waive the attorney-client
2	privilege with the defendant's trial counsel regarding any
3	matter which the postconviction counsel determines he or she
4	must investigate. The defendant must instruct his or her trial
5	counsel to cooperate with and assist postconviction counsel.
6	If the defendant declines or fails to waive the
7	attorney-client privilege or obstructs the efforts of
8	postconviction counsel, or if the sentencing court finds the
9	defendant is not cooperating with postconviction counsel, the
10	defendant shall not be entitled to any further postconviction
11	legal representation provided by the state in postconviction
12	proceedings. If the defendant requests that any attorney
13	appointed under this subsection be removed from the case, the
14	court shall order that the attorney assigned to represent the
15	defendant in postconviction proceedings be excused from any
16	such representation, and no further state resources may be
17	expended for postconviction representation for that defendant.
18	3. The counsel appointed to represent the defendant in
19	capital postconviction proceedings is authorized to file one
20	pleading seeking postconviction relief in state court,
21	including one appeal to the Florida Supreme Court, one
22	pleading seeking postconviction relief in the appropriate
23	federal district court, and one appeal, if deemed necessary
24	and appropriate under federal law, in the federal circuit
25	court of appeals having jurisdiction over the case. If deemed
26	necessary and permissible under federal law, postconviction
27	counsel may file one appropriate petition in the United States
28	Supreme Court. Postconviction counsel provided by the state
29	shall not be authorized to expend or utilize state resources
30	to file any further postconviction pleadings in any court.
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(b)1. Within 15 days after the appointment of counsel, 1 the state attorney shall provide postconviction counsel with 2 copies of all pretrial and trial discovery provided to the 3 4 defendant's trial counsel and all contents of the state 5 attorney's file containing information regarding the capital б criminal charges against the defendant, except for those 7 materials which the state attorney has a legal right to 8 withhold from disclosure. The defendant's trial counsel shall 9 provide copies of all appropriate records and documents to 10 postconviction counsel. 2. A claim or demand regarding public records by the 11 12 postconviction counsel does not constitute legal cause for a 13 court to consider any postconviction pleading filed in 14 violation of this section. 15 3. The court shall order the court reporter to 16 expedite the transcript of all proceedings in the case and provide a copy of all transcripts to postconviction counsel 17 within 30 days of the date the sentence of death is imposed. 18 19 The courts and clerks of court are encouraged to utilize state-of-the-art technology to assist in complying with this 20 and any other time limitation. 21 (c)1. Within 30 days after the date the Supreme Court 22 23 issues a mandate on a direct appeal affirming a sentence of 24 death, all postconviction pleadings that challenge the 25 judgment or death sentence must be filed in the sentencing 26 court, including any allegations that the defendant's trial counsel was ineffective, that the state withheld evidence in 27 28 violation of the United States Constitution, or that newly 29 discovered evidence demonstrates that no rational fact finder could have found the defendant guilty beyond a reasonable 30 31 doubt.

1	2. Within 90 days after the Supreme Court issues its
2	mandate, any postconviction action challenging the
3	effectiveness of the defendant's counsel on direct appeal must
4	be filed in the Supreme Court.
5	3. The circuit court or Supreme Court shall not
6	entertain any pleading filed in violation of these time
7	limitations, except that either court may grant the defendant
8	one 30-day extension of time based on good cause shown. The
9	state attorney shall be permitted to file any responsive
10	pleading within 60 days after the filing of any postconviction
11	motion in the circuit court, and the Attorney General shall be
12	permitted to file any responsive pleading to a claim of
13	ineffective appellate counsel in the Supreme Court within 60
14	days after the filing of any postconviction petition. Factual
15	allegations made by the defendant in any petition and not
16	admitted by the state are deemed denied.
17	4. The circuit court may grant the state attorney a
18	30-day extension of time based on good cause shown. The
19	Supreme Court may grant the Attorney General a 30-day
20	extension of time based on good cause shown.
21	5. An amendment to a postconviction claim, or any
22	other capital postconviction pleading, may not be considered
23	if filed in violation of the time limitations provided in this
24	act.
25	6. State resources may not be expended in preparation
26	or in consideration of any pleading, claim, or amendment to
27	any postconviction pleading filed in violation of this
28	subsection. A postconviction pleading filed by the defendant
29	in violation of the time limitations provided in this
30	subsection shall be considered waived, and all postconviction
31	claims in that case shall be deemed denied by operation of
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law. The alleged inability of postconviction counsel to 1 2 provide legal representation to a defendant, or to obtain any evidence or records, shall not be a basis for a court to 3 4 consider a pleading filed in violation of the time limitations 5 provided in this subsection. If private counsel has б represented the postconviction defendant and the claim is 7 denied by operation of law, the private counsel shall be 8 entitled only to compensation for services rendered at a rate 9 of \$100 per hour, not to exceed the statutory maximum amounts provided in s. 27.711. Any private counsel who represents a 10 11 defendant whose claim is denied by operation of law for 12 failure to comply with these time limitations may not be 13 appointed to represent any defendant in any future capital 14 postconviction proceeding in state court. 15 (d) A postconviction claim may not be based on any 16 grounds that were or could have been raised at trial or, if properly preserved, on direct appeal of the conviction and 17 sentence. Any claim based on such a ground shall be denied as 18 19 a matter of law and may not be considered by any state court. 20 The defendant shall explain with specificity why each claim raised is based on a ground that was not or could not have 21 22 been raised at trial or, if properly preserved, on direct appeal of the conviction and sentence. 23 24 (e) Relief may not be granted based on a 25 postconviction claim unless the defendant demonstrates by 26 clear and convincing evidence that but for the alleged 27 collateral error the outcome of the trial or the penalty 28 phase, or the direct appeal, would have been different. The 29 court shall apply the rule of harmless error to any postconviction pleading filed in a capital case. 30 31

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(f)1. Within 30 days after the filing of the state's 1 2 responsive pleading, the circuit court shall conduct an 3 evidentiary hearing if requested by the defendant. Only those witnesses identified by the defendant in the postconviction 4 5 pleading may be called by the defendant to testify during the 6 evidentiary hearing. An expert witness may not be called to 7 testify unless approved by the court. 8 2. Within 10 days after the conclusion of the 9 evidentiary hearing, the circuit court shall make any necessary factual findings and issue a final order denying or 10 11 granting postconviction relief to the defendant. 12 (g) Within 90 days after the date the circuit court 13 issues its final order adjudicating all postconviction claims, 14 the Florida Supreme Court shall render a final decision denying or granting any postconviction relief, or remanding 15 16 the case to the circuit court for further proceedings, including any relief based on the alleged ineffectiveness of 17 direct appeal counsel. Any case remanded to the circuit court 18 19 shall be expedited by that court, which shall make all factual 20 findings and conclusions of law within 30 days after the date the Supreme Court remands the proceeding. The Supreme Court, 21 22 shall render a final decision within 60 days after receipt of the circuit court's order on remand. 23 24 (h)1. A successive petition for postconviction relief of any type in a capital case may not be heard in any state 25 26 court. State resources may not be utilized by any state 27 employee, contracting party, or other person receiving state 28 compensation to file a successive postconviction claim in a 29 capital case in a state or federal court. The Attorney General shall notify the Speaker of 30 2. the House of Representatives, the President of the Senate, and 31

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the Commission on the Administration of Justice regarding any 1 2 attempt by a state employee, contracting party, or any other 3 person receiving state compensation to file a successive 4 postconviction claim in a capital case in a state or federal 5 court. б (3) In every capital case in which the trial court 7 imposed a sentence of death before July 1, 1999, the following 8 procedures shall apply in all postconviction proceedings in 9 state court: 10 (a) The motion for postconviction relief, if any, must be filed in the trial court or, if the claim alleges the 11 12 ineffectiveness of direct appeal counsel in the Supreme Court, 13 within 180 days after the effective date of this act. No 14 further motion, or amendment to a motion, for postconviction relief may be filed after this 180-day period following the 15 effective date of this act. Any failure by a defendant to file 16 the motion within this time period constitutes a waiver of all 17 postconviction claims, and all such claims shall be deemed 18 denied by operation of law. A claim by a defendant or 19 20 defendant's postconviction counsel that the postconviction counsel is unable to meet this time limitation does not 21 constitute legal cause for a court to allow a motion, 22 pleading, amendment, or other postconviction pleading to be 23 24 filed in violation of this 180-day time limitation. 25 (b) A claim or demand regarding public records or 26 other matters does not constitute legal cause for a court to 27 consider any postconviction pleading filed in violation of 28 this section. 29 (c)1. The circuit court shall not entertain any pleading filed in violation of the 180-day time limitation 30 provided in paragraph (a), except that the court may grant the 31

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defendant one 30-day extension of time based on good cause 1 2 shown. The state attorney or Attorney General shall be 3 permitted to file any responsive pleading within 30 days after the filing of any postconviction motion. Matters alleged by 4 5 the defendant and not admitted by the state shall be deemed 6 denied. The court may grant the state attorney or Attorney 7 General a 30-day extension of time based on good cause shown. 8 2. State resources may not be expended in preparation 9 or in consideration of any pleading, claim, or amendment to 10 any postconviction pleading filed in violation of this 11 subsection. A postconviction pleading filed by the defendant 12 in violation of the time limitations provided in this 13 subsection shall be considered waived, and all postconviction 14 claims in that case shall be deemed denied by operation of 15 law. The alleged inability of postconviction counsel to 16 provide legal representation to a defendant, or to obtain any evidence or records, shall not be a basis for a court to 17 consider a pleading filed in violation of the time limitations 18 provided in this subsection. If private counsel has 19 20 represented the postconviction defendant and the claim is denied by operation of law, the private counsel shall be 21 entitled only to compensation for services rendered at a rate 22 of \$100 per hour, not to exceed the statutory maximum amounts 23 24 provided in s. 27.711. Any private counsel who represents a 25 defendant whose claim is denied by operation of law for 26 failure to comply with these time limitations may not be 27 appointed to represent any defendant in any future capital 28 postconviction proceeding in state court. 29 (d) A postconviction claim may not be based on any grounds that were or could have been raised at trial or, if 30 properly preserved, on direct appeal of the conviction and 31

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sentence. Any claim based on such a ground shall be denied as 1 2 a matter of law and may not be considered by any state court. The defendant shall explain with specificity why each claim 3 raised is based on a ground that was not or could not have 4 5 been raised at trial or, if properly preserved, on direct б appeal of the conviction and sentence. 7 (e) Relief may not be granted based on a 8 postconviction claim unless the defendant demonstrates by 9 clear and convincing evidence that but for the alleged collateral error the outcome of the trial or the penalty phase 10 11 would have been different. The court shall apply the rule of 12 harmless error to any postconviction pleading filed in a 13 capital case. 14 1. A successive petition for postconviction relief in 15 a capital case may not be heard in any state court. State 16 resources may not be utilized by any state employee, 17 contracting party, or other person receiving state compensation to file a successive postconviction claim in a 18 19 capital case. 20 2. The Attorney General shall notify the Speaker of the House of Representatives, the President of the Senate, and 21 22 the Commission on the Administration of Justice regarding any 23 attempt by a state employee, contracting party, or other 24 person receiving state compensation to file a successive 25 postconviction claim in a capital case. Any private counsel or 26 other person filing a successive postconviction pleading in a 27 capital case shall be prohibited from receiving any state 28 compensation in any future postconviction legal proceeding. 29 3. Within 30 days after the effective date of this act, the state attorney, if he or she has not already provided 30

31 such information to postconviction counsel, shall provide

postconviction counsel with copies of all pretrial and trial 1 2 discovery provided to the defendant's trial counsel and all 3 contents of the state attorney's file containing information regarding the capital criminal charges against the defendant, 4 5 except for those materials which the state attorney has a 6 legal right to withhold from disclosure. The defendant's trial 7 counsel shall provide copies of all appropriate records and 8 documents to postconviction counsel. 9 (f)1. Within 30 days after the filing of the state's 10 responsive pleading, the circuit court shall conduct an evidentiary hearing, if requested by the defendant, regarding 11 12 those grounds properly alleged in a capital postconviction 13 proceeding as defined in this section, unless the circuit 14 court has ruled that no evidentiary hearing was required before the effective date of this act. Only those witnesses 15 16 identified by the defendant in the postconviction pleading may 17 be called by the defendant to testify during the evidentiary hearing. An expert witness may not be called to testify unless 18 19 approved by the court. 20 2. Within 10 days after the conclusion of the evidentiary hearing, the circuit court shall make any 21 necessary factual findings and issue a final order denying or 22 23 granting postconviction relief to the defendant. 24 (g) Within 90 days after the date the circuit court issues its final order adjudicating all postconviction claims, 25 26 the Florida Supreme Court shall render a final decision denying or granting any postconviction relief, or remanding 27 28 the case to the circuit court for further proceedings. Any case remanded to the circuit court shall be expedited by that 29 court, which shall make all factual findings and conclusions 30 of law within 60 days after the date the Supreme Court remands 31

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the proceeding. The Supreme Court shall render a final 1 2 decision within 90 days after receipt of the circuit court's 3 order on remand. 4 5 The Attorney General shall provide a copy of the Supreme б Court's orders to the deceased victim's family. 7 (h) A successive petition for postconviction relief in 8 a capital case may not be heard in any state court. State 9 resources may not be utilized by any state employee, contracting party, or other person receiving state 10 compensation to file a successive postconviction claim in a 11 12 capital case. 13 (1) The Legislature recognizes that unjustified delay 14 in postconviction proceedings in capital cases frustrates justice and diminishes public confidence in the criminal 15 16 justice system. It is the intent of the Legislature that postconviction proceedings in capital cases progress in a fair 17 but timely fashion and that, absent extreme circumstances, the 18 19 participants in such proceedings abide by the time limitations 20 set forth in this section. (2) Within 1 year after the date the Supreme Court 21 22 issues a mandate on a direct appeal or the United States Supreme Court denies a petition for certiorari, whichever is 23 later, all postconviction motions and petitions that challenge 24 25 the judgment, sentence, or appellate decision must be filed in 26 the appropriate court. 27 (3) Within 90 days after the date the state files a 28 response to a postconviction motion that challenges the 29 judgment or sentence, the circuit court shall conduct all necessary hearings and render a decision. 30 31

1 (4) Within 200 days after the date a notice is filed 2 appealing an order of the trial court or an extraordinary writ 3 is filed in a postconviction proceeding, the Supreme Court shall render a decision. 4 5 (5) A convicted person must file any petition for б habeas corpus in the district court of the United States 7 within 90 days after the date the Supreme Court issues a 8 mandate in a postconviction proceeding. 9 Section 13. For the purpose of incorporating the amendment to section 924.055, Florida Statutes, in a reference 10 11 thereto, section 27.7091, Florida Statutes, is reenacted to 12 read: 13 27.7091 Legislative recommendations to Supreme Court; postconviction proceedings; pro bono service credit. -- In the 14 interest of promoting justice and integrity with respect to 15 16 capital collateral representation, the Legislature recommends 17 that the Supreme Court: (1) Adopt by rule the provisions of s. 924.055, which 18 limit the time for postconviction proceedings in capital 19 20 cases. (2) Award pro bono service credit for time spent by an 21 22 attorney in providing legal representation to an individual sentenced to death in this state, regardless of whether the 23 attorney receives compensation for such representation. 24 Section 14. Rule 3.850, Florida Rules of Criminal 25 26 Procedure, relating to grant of new trial, is repealed to the 27 extent that it is inconsistent with this act. Rule 3.851, 28 Florida Rules of Criminal Procedure, relating to collateral 29 relief after death sentence has been imposed, is repealed. Section 15. This act shall take effect July 1, 1999; 30 31 section 14 shall take effect on that date only if this act is 49

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passed by the affirmative vote of two-thirds of the membership 1 of each house of the Legislature. 2 3 4 5 HOUSE SUMMARY 6 Creates the "Death Penalty Appeals Reform Act of 1999." 7 Removes time limitation upon running for or holding state office by capital collateral regional counsel. Revises provisions relating to duties of the capital collateral 8 provisions relating to duties of the capital collateral regional counsel. Revises guidelines and time limitation for certain notice relating to appointment of counsel to conform to changes made by the act. Provides that a judgment of conviction or sentence which has been affirmed on direct appeal constitutes "lawful authority" to detain a person for purposes of construing specified provisions unless the trial court did not have jurisdiction over the person or subject matter iurisdiction, or unless the trial court exceeded the 9 10 11 12 jurisdiction, or unless the trial court exceeded the maximum sentence allowed by statute. Revises provisions 13 relating to capital postconviction public records production. Removes or revises certain requirements or duties with respect to notification or certification of 14 compliance by the Secretary of Corrections, public defenders or private counsel, state attorneys, the Attorney General, and other persons or agencies. Provides for imposition of sanctions. Provides that the execution of a death sentence may be stayed only by the Governor incident to a direct appeal a postcorputation proceeding 15 16 17 incident to a direct appeal, a postconviction proceeding conducted in accordance with specified provisions, or a habeas corpus proceeding conducted in accordance with 18 19 specified provisions. 20 Revises s. 924.055, F.S, relating to postconviction review in capital cases. Provides legislative findings 21 and intent. Provides procedures for state postconviction proceedings in capital cases in which the trial court imposes a sentence of death. Prohibits any state court from hearing a successive petition for postconviction 22 23 relief of any type in a capital case. Prohibits the utilization by a state employee, contracting party, or 24 other person receiving state compensation of state resources to file a successive postconviction claim. Requires the Attorney General to notify the Speaker of the House of Representatives, the President of the Senate, and the Commission on the Administration of 25 26 Justice regarding such an attempt to file a successive postconviction claim. Repeals Rule 3.850, Florida Rules of Criminal Procedure, relating to grant of new trial, to the extent that it is inconsistent with the act. Repeals 27 28 Rule 3.851, Florida Rules of Criminal Procedure, relating to collateral relief after death sentence has been 29 30 imposed. See bill for details. 31

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