## Florida Senate - 1999

By Senators Diaz-Balart and Kirkpatrick

37-28B-99 See HB 329 A bill to be entitled 1 2 An act relating to limerock mining; amending s. 3 373.4149, F.S., relating to the Miami-Dade 4 County Lake Belt Plan; providing legislative 5 intent; revising description of land included in the Miami-Dade County Lake Belt Area; 6 7 providing for local land use jurisdiction and for land use compatibility within the Lake Belt 8 9 Area; requiring certain notice of mining activities; revising membership of the 10 Miami-Dade County Lake Belt Plan Implementation 11 12 Committee; providing additional requirements for Phase II of the Lake Belt Plan; extending 13 the existence of the implementation committee; 14 deleting requirement for development of a 15 comprehensive mitigation plan; creating s. 16 17 373.41492, F.S.; imposing a mitigation fee on commercial extraction of limerock and sand from 18 19 the Lake Belt Area; providing an exemption; 20 providing procedures for collection, report, 21 and disposition of fees; providing for 22 enforcement and penalties; providing duties and authority of the Department of Revenue; 23 providing for rules; providing for annual 24 25 indexed fee increases after a specified date; providing purpose of fees for wetlands 26 27 mitigation and specifying uses; requiring 2.8 approval of expenditures by an interagency committee; providing membership of the 29 30 committee; providing that payment of the fee 31 satisfies certain mitigation requirements;

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1 providing for suspension of the fee under 2 certain circumstances; requiring interagency 3 committee reports to the South Florida Water Management District and the Legislature; 4 5 amending ss. 373.4415, 378.4115, F.S.; б correcting references to conform to the 7 county's name change; providing severability; providing an effective date. 8 9 10 Be It Enacted by the Legislature of the State of Florida: 11 Section 1. Section 373.4149, Florida Statutes, is 12 13 amended to read: 373.4149 Miami-Dade Dade County Lake Belt Plan.--14 15 (1) The Legislature hereby accepts and adopts the recommendations contained in the Phase I Lake Belt Report and 16 17 Plan, known as the "Miami-Dade Dade County Lake Plan," dated February 1997 and submitted by the Miami-Dade Dade County Lake 18 19 Belt Plan Implementation Committee. By adoption of the 20 Miami-Dade County Lake Plan it is not the intent of the Legislature to preempt or preclude local comprehensive plans 21 or zoning in regards to other uses within the Miami-Dade 22 23 County Lake Belt Area. 24 (2)(a) The Legislature recognizes that deposits of 25 limestone and sand suitable for production of construction aggregates, cement, and road base materials are located in 26 27 limited areas of the state. 28 (b) The Legislature recognizes that the deposit of 29 limestone available in South Florida is limited due to urbanization to the east and the Everglades to the west. 30 31

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1	(3) The <u>Miami-Dade</u> <del>Dade</del> County Lake Belt Area is that
2	area bounded by the Florida Turnpike to the east, the
3	Miami-Dade-Broward <del>Dade-Broward</del> County line to the north,
4	Krome Avenue to the west and Tamiami Trail to the south
5	together with the land south of Tamiami Trail in sections 5,
6	6, 7, 8, 17, and 18, Township 54 South, Range 39 East, <del>and in</del>
7	sections 11, 12, 13, 14, 23, 24, 25, 26, 35, and 36, Township
8	54 South, Range 38 East.less those portions of section 10,
9	except the west one-half, section 11, except the northeast
10	one-quarter and the east one-half of the northwest
11	one-quarter, and tracts 38 through 41, and tracts 49 through
12	64 inclusive, section 13, except tracts 17 through 35 and
13	tracts 46 through 48, and section 14, except the west three
14	quarters, Township 54 South, Range 39 East, lying north of the
15	Miami Canal, sections 35 and 36 and the east one-half of
16	sections 24 and 25, Township 53 South, Range 39 East and
17	Government Lots 1 and 2, lying between Townships 53 and 54
18	South, Range 39 East and those portions of sections 1 and 2,
19	Township 54 South, Range 39 East, lying north of Tamiami
20	<u>Trail.</u>
21	(4) The identification of the Miami-Dade County Lake
22	Belt Area shall not preempt local land use jurisdiction or the
23	use of land for other purposes by private land owners;
24	provided, however, local comprehensive plans, zoning
25	regulations, development regulations, and other local
26	regulations shall accommodate limestone mining activities and
27	related operations, such as lake excavation, including use of
28	explosives, rock processing, cement, concrete and asphalt
29	products manufacturing, and ancillary activities, within the
30	rock mining supported and allowable areas of the Miami-Dade
31	County Lake Plan adopted by subsection (1). Rezonings or

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1 amendments to local comprehensive plans concerning properties that are located within 1 mile of the Miami-Dade Lake Belt 2 3 Area shall be compatible with limestone mining activities. No rezonings, variances, or amendments to local comprehensive 4 5 plans for any residential purpose may be approved for any б property located in sections 35 and 36 and the east one-half 7 of sections 24 and 25, Township 53 South, Range 39 East until 8 such time as there is no active mining within 2 miles of the 9 property. This section does not preclude residential development that complies with current regulations. 10 11 (5) Beginning October 1, 1999, before the sale, lease, or the issuance of a development order, including the approval 12 of a change in land use designation or zoning, for any real 13 property located inside the Miami-Dade Lake Belt Area or 14 within 2 miles of the boundary of the Miami-Dade Lake Belt 15 Area, the entity holding title to the real property is 16 17 required to submit a written affidavit of disclosure to Miami-Dade County in a form prescribed by the county that is 18 19 suitable for recording: (a) Acknowledging the existence of limestone mining 20 activities involving the use of explosives within close 21 proximity of the real property proposed to be sold, leased, 22 used, or developed; 23 24 (b) Agreeing to provide copies of the affidavit of disclosure to all subsequent parties to whom whole or part 25 interest in the real property is transferred, by sale, lease, 26 27 or any other means; and 28 (c) Acknowledging potential civil liability, as well 29 as fines and penalties that could result from failure to 30 provide disclosure under this section. 31

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1 Failure to substantially comply with the provisions of this subsection makes the sale of the real property or interest 2 3 therein voidable at the purchaser's option for a period of 7 years from the date of the affidavit of disclosure. 4 5 (6)<del>(4)</del> The Miami-Dade <del>Dade</del> County Lake Belt Plan б Implementation Committee shall be appointed by the governing 7 board of the South Florida Water Management District to 8 develop a strategy for the design and implementation of the 9 Miami-Dade Dade County Lake Belt Plan. The committee shall 10 consist of the chair of the governing board of the South 11 Florida Water Management District, who shall serve as chair of the committee, the policy director of Environmental and Growth 12 13 Management in the office of the Governor, the secretary of the Department of Environmental Protection, the director of the 14 Division of Resource Management or its successor division 15 within the Department of Environmental Protection, the 16 17 director of the Office of Tourism, Trade, and Economic Development within the office of the Governor, the secretary 18 19 of the Department of Community Affairs, the executive director 20 of the Game and Freshwater Fish Commission, the director of 21 the Department of Environmental Resource Management of Miami-Dade Dade County, the director of the Miami-Dade Dade 22 County Water and Sewer Department, the Director of Planning in 23 24 Miami-Dade Dade County, a representative of the Friends of the 25 Everglades, a representative of the Florida Audubon Society, a representative of the Florida chapter of the Sierra Club, four 26 27 representatives a representative of the nonmining private 28 landowners within the Miami-Dade Dade County Lake Belt Area, 29 and four representatives from the limestone mining industry to 30 be appointed by the governing board of the South Florida Water 31 Management District. Two ex officio seats on the committee

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will be filled by one member of the Florida House of 1 2 Representatives to be selected by the Speaker of the House of 3 Representatives from among representatives whose districts, or 4 some portion of whose districts, are included within the 5 geographical scope of the committee as described in subsection б (3), and one member of the Florida Senate to be selected by 7 the President of the Senate from among senators whose districts, or some portion of whose districts, are included 8 9 within the geographical scope of the committee as described in 10 subsection (3). The committee may appoint other ex officio 11 members, as needed, by a majority vote of all committee members. A committee member may designate in writing an 12 13 alternate member who, in the member's absence, may participate and vote in committee meetings. 14 (7) (5) The committee shall develop Phase II of the 15 Lake Belt Plan which shall: 16 17 (a) Include a detailed master plan to further 18 implementation; 19 (b) Consider the feasibility of a common mitigation plan for nonrock mining uses, including a nonrock mining 20 mitigation fee. Any mitigation fee shall be for the limited 21 purpose of offsetting the loss of wetland functions and values 22 and not as a revenue source for other purposes. 23 24 (c)(b) Further address compatible land uses, 25 opportunities, and potential conflicts; (d)(c) Provide for additional wellfield protection; 26 27 (e) (d) Provide measures to prevent the 28 reclassification of the Northwest Miami-Dade Dade County wells 29 as groundwater under the direct influence of surface water;-(f)(e) Secure additional funding sources; and 30 31

1 (g)(f) Consider the need to establish a land 2 authority; and. 3 (h) Analyze the hydrological impacts resulting from 4 the future mining included in the Lake Belt Plan and recommend 5 appropriate mitigation measures, if needed, to be incorporated б into the Lake Belt Mitigation Plan. 7 (8) (6) The committee shall remain in effect until 8 January 1, 2002 2001, and shall meet as deemed necessary by 9 the chair. The committee shall monitor and direct progress 10 toward developing and implementing the plan. The committee 11 shall submit progress reports to the governing board of the South Florida Water Management District and the Legislature by 12 December 31 of each year. These reports shall include a 13 summary of the activities of the committee, updates on all 14 ongoing studies, any other relevant information gathered 15 during the calendar year, and the committee recommendations 16 17 for legislative and regulatory revisions. The committee shall 18 submit a Phase II report and plan to the governing board of 19 the South Florida Water Management District and the Legislature by December 31, 2000, to supplement the Phase I 20 report submitted on February 28, 1997. The Phase II report 21 must include the detailed master plan for the Miami-Dade Dade 22 County Lake Belt Area together with the final reports on all 23 24 studies, the final recommendations of the committee, the status of implementation of Phase I recommendations and other 25 relevant information, and the committee's recommendation for 26 legislative and regulatory revisions. 27 28 (9) (7) The committee shall report to the governing 29 board of the South Florida Water Management District 30 semiannually. 31

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1	(10) (8) In carrying out its work, the committee shall
2	solicit comments from scientific and economic advisors and
3	governmental, public, and private interests. The committee
4	shall provide meeting notes, reports, and the strategy
5	document in a timely manner for public comment.
6	(11) (9) The committee is authorized to seek from the
7	agencies or entities represented on the committee any grants
8	or funds necessary to enable it to carry out its charge.
9	(10) The Department of Environmental Protection, in
10	conjunction with the South Florida Water Management District
11	and the Dade County Department of Environmental Resources
12	Management, is directed to develop a comprehensive mitigation
13	<del>plan for the Dade County Lake Belt Plan, subject to approval</del>
14	by the Legislature, which offsets the loss of wetland
15	functions and values resulting from rock mining in
16	mining-supported and allowable areas.
17	(12) (11) The secretary of the Department of
18	Environmental Protection, the secretary of the Department of
19	Community Affairs, the secretary of the Department of
20	Transportation, the Commissioner of Agriculture, the executive
21	director of the Game and Freshwater Fish Commission, and the
22	executive director of the South Florida Water Management
23	District may enter into agreements with landowners,
24	developers, businesses, industries, individuals, and
25	governmental agencies as necessary to effectuate the
26	provisions of this section.
27	(13) <del>(12)</del> (a) All agencies of the state shall review the
28	status of their landholdings within the boundaries of the
29	<u>Miami-Dade</u> Dade County Lake Belt. Those lands for which no
30	present or future use is identified must be made available,
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1 together with other suitable lands, to the committee for its 2 use in carrying out the objectives of this act. 3 (b) It is the intent of the Legislature that lands provided to the committee be used for land exchanges to 4 5 further the objectives of this act. б Section 2. Section 373.41492, Florida Statutes, is 7 created to read: 8 373.41492 Miami-Dade County Lake Belt Mitigation Plan; 9 mitigation for mining activities within the Miami-Dade County Lake Belt.--10 11 (1) The Legislature finds that the impact of mining within the rock mining supported and allowable areas of the 12 Miami-Dade County Lake Plan adopted by s. 373.4149(1) can best 13 be offset by a mitigation plan that is designated the "Lake 14 Belt Mitigation Plan." The per-ton mitigation fee assessed on 15 limestone sold from the Miami-Dade County Lake Belt Area and 16 17 sections 10, 11, 13, 14, Township 52 South, Range 39 East, and sections 24, 25, 35, and 36, Township 53 South, Range 39 East, 18 19 shall be used for acquiring environmentally sensitive lands and for restoration, maintenance, and other environmental 20 purposes. It is the intent of the Legislature that the per-ton 21 mitigation fee shall not be a revenue source for purposes 22 other than enumerated herein. Further, the Legislature finds 23 24 that the public benefit of a sustainable supply of limestone construction materials for public and private projects 25 requires a coordinated approach to permitting activities on 26 27 wetlands within Miami-Dade County in order to provide the certainty necessary to encourage substantial and continued 28 29 investment in the limestone processing plant and equipment required to efficiently extract the limestone resource. It is 30 31 the intent of the Legislature that the Lake Belt Mitigation

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Plan satisfy all local, state, and federal requirements for 1 mining activity within the rock mining supported and allowable 2 3 areas. 4 (2) To provide for the mitigation of wetland resources 5 lost to mining activities within the Miami-Dade County Lake б Belt Plan, effective October 1, 1999, a mitigation fee is 7 imposed on each ton of limerock and sand extracted by any 8 person who engages in the business of extracting limerock or sand from within the Miami-Dade County Lake Belt Area and 9 sections 10, 11, 13, 14, Township 52 South, Range 39 East, and 10 11 sections 24, 25, 35, and 36, Township 53 South, Range 39 East. The mitigation fee is at the rate of 5 cents for each ton of 12 limerock and sand sold from within the properties where the 13 fee applies in raw, processed, or manufactured form, 14 including, but not limited to, sized aggregate, asphalt, 15 cement, concrete, and other limerock and concrete products. 16 17 Any limerock or sand that is used within the mine from which the limerock or sand is extracted is exempt from the fee. The 18 19 amount of the mitigation fee imposed under this section must be stated separately on the invoice provided to the purchaser 20 21 of the limerock product from the limerock miner, or its subsidiary or affiliate, for which the mitigation fee applies. 22 The limerock miner, or its subsidiary or affiliate, who sells 23 24 the limerock product shall collect the mitigation fee and forward the proceeds of the fee to the Department of Revenue 25 on or before the 20th day of the month following the calendar 26 27 month in which the sale occurs. (3) The mitigation fee imposed by this section must be 28 29 reported to the Department of Revenue. Payment of the 30 mitigation fee must be accompanied by a form prescribed by the 31 Department of Revenue. The proceeds of the fee, less

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1 administrative costs, must be transferred by the Department of Revenue to the South Florida Water Management District and 2 3 deposited into the Lake Belt Mitigation Trust Fund. As used in this section, the term "proceeds of the fee" means all funds 4 5 collected and received by the Department of Revenue under this section, including interest and penalties on delinquent б 7 mitigation fees. The amount deducted for administrative costs 8 may not exceed 3 percent of the total revenues collected under 9 this section and may equal only those administrative costs reasonably attributable to the mitigation fee. 10 11 (4)(a) The Department of Revenue shall administer, collect, and enforce the mitigation fee authorized under this 12 section in accordance with the procedures used to administer, 13 collect, and enforce the general sales tax imposed under 14 chapter 212. The provisions of chapter 212 with respect to the 15 authority of the Department of Revenue to audit and make 16 17 assessments, the keeping of books and records, and the interest and penalties imposed on delinquent fees apply to 18 19 this section. The fee may not be included in computing estimated taxes under s. 212.11, and the dealer's credit for 20 collecting taxes or fees provided for in s. 212.12 does not 21 apply to the mitigation fee imposed by this section. 22 (b) In administering this section, the Department of 23 24 Revenue may employ persons and incur expenses for which funds 25 are appropriated by the Legislature. The Department of Revenue shall adopt rules and prescribe and publish forms necessary to 26 27 administer this section. The Department of Revenue shall establish audit procedures and may assess delinquent fees. 28 29 Beginning January 1, 2001, and each January 1 (5) 30 thereafter, the per-ton mitigation fee shall be increased by 2.1 percentage points, plus a cost growth index. The cost 31

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1 growth index shall be the percentage change in the weighted average of the Employment Cost Index for All Civilian Workers 2 3 (ecu 10001I), issued by the United States Department of Labor for the most recent 12-month period ending on September 30, 4 5 and the percentage change in the Producer Price Index for All Commodities (WPU 0000000), issued by the United States б 7 Department of Labor for the most recent 12-month period ending 8 on September 30, compared to the weighted average of these 9 indices for the previous year. The weighted average shall be 10 calculated as 0.6 times the percentage change in the 11 Employment Cost Index for All Civilian Workers (ecu 10001I), plus 0.4 times the percentage change in the Producer Price 12 Index for All Commodities (WPU 00000000). If either index is 13 discontinued, it shall be replaced by its successor index, as 14 identified by the United States Department of Labor. 15 (6)(a) The proceeds of the mitigation fee must be used 16 17 to conduct mitigation activities that are appropriate to offset the loss of the value and functions of wetlands as a 18 19 result of mining activities and must be used in a manner consistent with the recommendations contained in the reports 20 submitted to the Legislature by the Miami-Dade County Lake 21 Belt Plan Implementation Committee and adopted under s. 22 373.4149. Such mitigation may include the purchase, 23 24 enhancement, restoration, and management of wetlands and 25 uplands, the purchase of mitigation credit from a permitted mitigation bank, and any structural modifications to the 26 27 existing drainage system to enhance the hydrology of the Miami-Dade County Lake Belt Area. Funds may also be used to 28 29 reimburse other funding sources, including the Save Our Rivers Land Acquisition Program and the Internal Improvement Trust 30 Fund, for the purchase of lands that were acquired in areas 31

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1 appropriate for mitigation due to rock mining and to reimburse governmental agencies that exchanged land under s. 373.4149 2 3 for mitigation due to rockmining. (b) Expenditures must be approved by an interagency 4 5 consists of representatives from each of the following: the б Miami-Dade County Department of Environmental Resource 7 Management, the Department of Environmental Protection, the 8 South Florida Water Management District, and the Game and Fresh Water Fish Commission. In addition, the limerock mining 9 10 industry shall select a representative to serve as a nonvoting 11 member of the interagency committee. At the discretion of the committee, additional members may be added to represent 12 federal regulatory, environmental, and fish and wildlife 13 14 agencies. (7) Payment of the fee imposed by this section 15 satisfies the mitigation requirements imposed under ss. 16 17 373.403-373.439 and any applicable county ordinance for loss of the value and functions from mining of the wetlands 18 19 identified as rockmining supported and allowable areas of the Miami-Dade County Lake Plan adopted by s. 373.4149(1). In 20 addition, it is the intent of the Legislature that the payment 21 of the mitigation fee imposed by this section satisfy all 22 federal mitigation requirements for the wetlands mined. 23 24 (8) If a general permit by the United States Army 25 Corps of Engineers, or an appropriate long-term permit for mining, consistent with the Miami-Dade County Lake Belt Plan, 26 27 this section, and ss. 373.4149, 373.4415, and 378.4115 is not issued on or before September 30, 2000, the fee imposed by 28 29 this section is suspended until revived by the Legislature. 30 (9)(a) The interagency committee established in this 31 section shall annually prepare and submit to the governing

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1 board of the South Florida Water Management District a report evaluating the mitigation costs and revenues generated by the 2 3 mitigation fee. 4 (b) No sooner than January 31, 2010, and no more 5 frequently than every 10 years thereafter, the interagency б committee shall submit to the Legislature a report 7 recommending any needed adjustments to the mitigation fee to 8 ensure that the revenue generated reflects the actual costs of the mitigation. 9 10 Section 3. Section 373.4415, Florida Statutes, is 11 amended to read: 12 373.4415 Role of Miami-Dade Dade County in processing permits for limerock mining in Miami-Dade Dade County Lake 13 Belt.--The department and Miami-Dade Dade County shall 14 cooperate to establish and fulfill reasonable requirements for 15 the departmental delegation to the Miami-Dade <del>Dade</del> County 16 17 Department of Environmental Resource Management of authority to implement the permitting program under ss. 373.403-373.439 18 19 for limerock mining activities within the geographic area of 20 the Miami-Dade Dade County Lake Belt which was recommended for 21 mining in the report submitted to the Legislature in February 1997 by the Miami-Dade Dade County Lake Belt Plan 22 Implementation Committee under s. 373.4149. The delegation of 23 24 authority must be consistent with s. 373.441 and chapter 62-344, Florida Administrative Code. To further streamline 25 permitting within the Miami-Dade Dade County Lake Belt, the 26 27 department and Miami-Dade Dade County are encouraged to work 28 with the United States Army Corps of Engineers to establish a 29 general permit under s. 404 of the Clean Water Act for 30 limerock mining activities within the geographic area of the 31 Miami-Dade Dade County Lake Belt consistent with the report

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1 submitted in February 1997. Miami-Dade Dade County is further 2 encouraged to seek delegation from the United States Army 3 Corps of Engineers for the implementation of any such general permit. This section does not limit the authority of the 4 5 department to delegate other responsibilities to Miami-Dade б Dade County under this part.

7 Section 4. Section 378.4115, Florida Statutes, is 8 amended to read:

9 378.4115 County certification for limerock mining in 10 the Miami-Dade Dade County Lake Belt. -- The department and 11 Miami-Dade Dade County shall cooperate to establish and fulfill reasonable requirements for the departmental 12 13 certification of the Miami-Dade Dade County Department of Environmental Resource Management to implement the reclamation 14 program under ss. 378.401-378.503 for limerock mining 15 activities within the geographic area of the Miami-Dade Dade 16 17 County Lake Belt which was recommended for mining in the report submitted to the Legislature in February 1997 by the 18 19 Miami-Dade Dade County Lake Belt Plan Implementation Committee 20 under s. 373.4149. The delegation of implementing authority 21 must be consistent with s. 378.411 and chapter 62C-36, Florida Administrative Code. Further, the reclamation program shall 22 maximize the efficient mining of limestone and the littoral 23 24 area surrounding the lake excavations shall not be required to be greater than 100 feet average in width. 25 26

Section 5. If any provision of this act or the

27 application thereof to any person or circumstance is held

28 invalid, the invalidity shall not affect other provisions or

29 applications of the act which can be given effect without the

30 invalid provision or application, and to this end the

31 provisions of this act are declared severable.

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1	Section 6. This act shall take effect upon becoming a
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5	LEGISLATIVE SUMMARY
б	Excludes a described area from the Miami-Dade County Lake
7	Belt Area. Provides for compatibility of land uses within the Lake Belt Area with limerock mining activities.
8	Requires local government to provide public notice of the location of limerock mining activities. Increases the
9	number of nonmining private landowner members of the Miami-Dade County Lake Belt Plan Implementation Committee
10	and continues the committee's existence until January 1, 2002. Provides additional requirements for Phase II of
11	the Lake Belt Plan. Imposes a wetlands mitigation fee on the commercial extraction of limerock and sand from the
12	Miami-Dade County Lake Belt Area, to be collected, administered, and enforced by the Department of Revenue,
13 14	for use in offsetting the effects of limerock mining within the Lake Belt Area by acquiring environmentally sensitive lands and for restoration, maintenance, and
14 15	other environmental purposes. Provides for annual fee increases beginning January 1, 2001. Provides for
16	suspension of the fee under certain circumstances. (See bill for details.)
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