Florida Senate - 1999

CS for CS for SB 2238

By the Committees on Fiscal Resource; Comprehensive Planning, Local and Military Affairs; and Senators Diaz-Balart, Kirkpatrick, Horne and Mitchell

	314-2161A-99
1	A bill to be entitled
2	An act relating to limerock mining; amending s.
3	373.4149, F.S., relating to the Miami-Dade
4	County Lake Belt Plan; providing legislative
5	intent; revising description of land included
б	in the Miami-Dade County Lake Belt Area;
7	providing for local land use jurisdiction and
8	for land use compatibility within the Lake Belt
9	Area; requiring certain notice of mining
10	activities; revising membership of the
11	Miami-Dade County Lake Belt Plan Implementation
12	Committee; providing additional requirements
13	for Phase II of the Lake Belt Plan; extending
14	the existence of the implementation committee;
15	deleting requirement for development of a
16	comprehensive mitigation plan; creating s.
17	373.41492, F.S.; imposing a mitigation fee on
18	commercial extraction of limerock and sand from
19	the Lake Belt Area; providing an exemption;
20	providing procedures for collection, report,
21	and disposition of fees; providing for
22	enforcement and penalties; providing duties and
23	authority of the Department of Revenue;
24	providing for rules; providing for annual
25	indexed fee increases after a specified date;
26	providing purpose of fees for wetlands
27	mitigation and specifying uses; requiring
28	approval of expenditures by an interagency
29	committee; providing membership of the
30	committee; providing that payment of the fee
31	satisfies certain mitigation requirements;
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1 providing for suspension of the fee under 2 certain circumstances; requiring interagency 3 committee reports to the South Florida Water Management District and the Legislature; 4 5 amending ss. 373.4415 and 378.4115, F.S.; б correcting references to conform to the 7 county's name change; providing severability; providing an effective date. 8 9 10 Be It Enacted by the Legislature of the State of Florida: 11 Section 1. Section 373.4149, Florida Statutes, is 12 13 amended to read: 373.4149 Miami-Dade Dade County Lake Belt Plan.--14 15 (1) The Legislature hereby accepts and adopts the recommendations contained in the Phase I Lake Belt Report and 16 17 Plan, known as the "Miami-Dade Dade County Lake Plan," dated 18 February 1997 and submitted by the Miami-Dade Dade County Lake 19 Belt Plan Implementation Committee. 20 (2)(a) The Legislature recognizes that deposits of 21 limestone and sand suitable for production of construction 22 aggregates, cement, and road base materials are located in limited areas of the state. 23 24 (b) The Legislature recognizes that the deposit of limestone available in South Florida is limited due to 25 26 urbanization to the east and the Everglades to the west. 27 (3) The Miami-Dade Dade County Lake Belt Area is that 28 area bounded by the Florida Turnpike to the east, the 29 Miami-Dade-Broward Dade-Broward County line to the north, Krome Avenue to the west and Tamiami Trail to the south 30 31 together with the land south of Tamiami Trail in sections 5, 2 **CODING:**Words stricken are deletions; words underlined are additions.

1 6, 7, 8, 17, and 18, Township 54 South, Range 39 East, and in sections 11, 12, 13, 14, 23, 24, 25, 26, 35, and 36, Township 2 3 54 South, Range 38 East less those portions of section 10, except the west one-half, section 11, except the northeast 4 5 one-quarter and the east one-half of the northwest б one-quarter, and tracts 38 through 41, and tracts 49 through 7 64 inclusive, section 13, except tracts 17 through 35 and 8 tracts 46 through 48, and section 14, except the west three quarters, Township 52 South, Range 39 East, lying north of the 9 Miami Canal, sections 35 and 36 and the east one-half of 10 11 sections 24 and 25, Township 53 South, Range 39 East and Government Lots 1 and 2, lying between Townships 53 and 54 12 South, Range 39 East and those portions of sections 1 and 2, 13 Township 54 South, Range 39 East, lying north of Tamiami 14 15 Trail. The identification of the Miami-Dade County Lake 16 (4) 17 Belt Area shall not preempt local land use jurisdiction, planning, or regulatory authority in regard to the use of land 18 19 by private land owners. When amending local comprehensive plans, or implementing zoning regulations, development 20 regulations, and other local regulations, Miami-Dade County, 21 shall strongly consider limestone mining activities and 22 ancillary operations, such as lake excavation, including use 23 of explosives, rock processing, cement, concrete and asphalt 24 25 products manufacturing, and ancillary activities, within the rock mining supported and allowable areas of the Miami-Dade 26 27 County Lake Plan adopted by subsection (1); provided, however, that limerock mining activities are consistent with wellfield 28 29 protection. Rezonings or amendments to local comprehensive 30 plans concerning properties that are located within 1 mile of the Miami-Dade Lake Belt Area shall be compatible with 31

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1 limestone mining activities. No rezonings, variances, or amendments to local comprehensive plans for any residential 2 3 purpose may be approved for any property located in sections 35 and 36 and the east one-half of sections 24 and 25, 4 5 Township 53 South, Range 39 East until such time as there is б no active mining within 2 miles of the property. This section 7 does not preclude residential development that complies with 8 current regulations. 9 (5) Beginning October 1, 1999, before the sale, lease, 10 or the issuance of a development order, including the approval 11 of a change in land use designation or zoning, for any real property located inside the Miami-Dade Lake Belt Area or 12 within 2 miles of the boundary of the Miami-Dade Lake Belt 13 Area, the entity holding title to the real property is 14 required to submit a written affidavit of disclosure to 15 Miami-Dade County in a form prescribed by the county that is 16 17 suitable for recording: (a) Acknowledging the existence of limestone mining 18 19 activities involving the use of explosives within close proximity of the real property proposed to be sold, leased, 20 used, or developed; 21 (b) Agreeing to provide copies of the affidavit of 22 disclosure to all subsequent parties to whom whole or part 23 24 interest in the real property is transferred, by sale, lease, 25 or any other means; and (c) Acknowledging potential civil liability, as well 26 27 as fines and penalties that could result from failure to 28 provide disclosure under this section. 29 30 Failure to substantially comply with the provisions of this subsection makes the sale of the real property or interest 31 4

1 therein voidable at the purchaser's option for a period of 7 years from the date of the affidavit of disclosure. 2 3 (6)(4) The Miami-Dade Dade County Lake Belt Plan 4 Implementation Committee shall be appointed by the governing 5 board of the South Florida Water Management District to б develop a strategy for the design and implementation of the 7 Miami-Dade Dade County Lake Belt Plan. The committee shall 8 consist of the chair of the governing board of the South 9 Florida Water Management District, who shall serve as chair of 10 the committee, the policy director of Environmental and Growth 11 Management in the office of the Governor, the secretary of the Department of Environmental Protection, the director of the 12 13 Division of Water Facilities Resource Management or its successor division within the Department of Environmental 14 Protection, the director of the Office of Tourism, Trade, and 15 Economic Development within the office of the Governor, the 16 17 secretary of the Department of Community Affairs, the executive director of the Game and Freshwater Fish Commission, 18 19 the director of the Department of Environmental Resource 20 Management of Miami-Dade Dade County, the director of the 21 Miami-Dade Dade County Water and Sewer Department, the Director of Planning in Miami-Dade Dade County, a 22 representative of the Friends of the Everglades, a 23 24 representative of the Florida Audubon Society, a representative of the Florida chapter of the Sierra Club, four 25 representatives a representative of the nonmining private 26 27 landowners within the Miami-Dade Dade County Lake Belt Area, 28 and four representatives from the limestone mining industry to 29 be appointed by the governing board of the South Florida Water Management District. Two ex officio seats on the committee 30 31 will be filled by one member of the Florida House of 5

1	Representatives to be selected by the Speaker of the House of
2	Representatives from among representatives whose districts, or
3	some portion of whose districts, are included within the
4	geographical scope of the committee as described in subsection
5	(3), and one member of the Florida Senate to be selected by
6	the President of the Senate from among senators whose
7	districts, or some portion of whose districts, are included
8	within the geographical scope of the committee as described in
9	subsection (3). The committee may appoint other ex officio
10	members, as needed, by a majority vote of all committee
11	members. A committee member may designate in writing an
12	alternate member who, in the member's absence, may participate
13	and vote in committee meetings.
14	(7) (5) The committee shall develop Phase II of the
15	Lake Belt Plan which shall:
16	(a) Include a detailed master plan to further
17	implementation;
18	(b) Consider the feasibility of a common mitigation
19	plan for nonrock mining uses, including a nonrock mining
20	mitigation fee. Any mitigation fee shall be for the limited
21	purpose of offsetting the loss of wetland functions and values
22	and not as a revenue source for other purposes.
23	<u>(c)</u> Further address compatible land uses,
24	opportunities, and potential conflicts;
25	<u>(d)</u> Provide for additional wellfield protection;
26	<u>(e)</u> Provide measures to prevent the
27	reclassification of the Northwest <u>Miami-Dade</u> Dade County wells
28	as groundwater under the direct influence of surface water $\underline{\cdot}$.
29	<u>(f)</u> (e) Secure additional funding sources; and
30	<u>(g)</u> (f) Consider the need to establish a land
31	authority <u>; and</u> .
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1	(h) Analyze the hydrological impacts resulting from
2	the future mining included in the Lake Belt Plan and recommend
3	appropriate mitigation measures, if needed, to be incorporated
4	into the Lake Belt Mitigation Plan.
5	(8) (6) The committee shall remain in effect until
6	January 1, $2002 \ 2001$, and shall meet as deemed necessary by
7	the chair. The committee shall monitor and direct progress
8	toward developing and implementing the plan. The committee
9	shall submit progress reports to the governing board of the
10	South Florida Water Management District and the Legislature by
11	December 31 of each year. These reports shall include a
12	summary of the activities of the committee, updates on all
13	ongoing studies, any other relevant information gathered
14	during the calendar year, and the committee recommendations
15	for legislative and regulatory revisions. The committee shall
16	submit a Phase II report and plan to the governing board of
17	the South Florida Water Management District and the
18	Legislature by December 31, 2000, to supplement the Phase I
19	report submitted on February 28, 1997. The Phase II report
20	must include the detailed master plan for the Miami-Dade Dade
21	County Lake Belt Area together with the final reports on all
22	studies, the final recommendations of the committee, the
23	status of implementation of Phase I recommendations and other
24	relevant information, and the committee's recommendation for
25	legislative and regulatory revisions.
26	(9) (7) The committee shall report to the governing
27	board of the South Florida Water Management District
28	semiannually.
29	(10) (8) In carrying out its work, the committee shall
30	solicit comments from scientific and economic advisors and
31	governmental, public, and private interests. The committee
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1 shall provide meeting notes, reports, and the strategy 2 document in a timely manner for public comment. 3 (11)(9) The committee is authorized to seek from the 4 agencies or entities represented on the committee any grants 5 or funds necessary to enable it to carry out its charge. б (10) The Department of Environmental Protection, in conjunction with the South Florida Water Management District 7 and the Dade County Department of Environmental Resources 8 9 Management, is directed to develop a comprehensive mitigation 10 plan for the Dade County Lake Belt Plan, subject to approval 11 by the Legislature, which offsets the loss of wetland functions and values resulting from rock mining in 12 13 mining-supported and allowable areas. (12) (11) The secretary of the Department of 14 Environmental Protection, the secretary of the Department of 15 Community Affairs, the secretary of the Department of 16 17 Transportation, the Commissioner of Agriculture, the executive 18 director of the Game and Freshwater Fish Commission, and the 19 executive director of the South Florida Water Management 20 District may enter into agreements with landowners, developers, businesses, industries, individuals, and 21 governmental agencies as necessary to effectuate the 22 provisions of this section. 23 24 $(13)\frac{(12)}{(12)}(a)$ All agencies of the state shall review the 25 status of their landholdings within the boundaries of the Miami-Dade Dade County Lake Belt. Those lands for which no 26 present or future use is identified must be made available, 27 28 together with other suitable lands, to the committee for its 29 use in carrying out the objectives of this act. 30 31

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1 (b) It is the intent of the Legislature that lands 2 provided to the committee be used for land exchanges to 3 further the objectives of this act. Section 2. Section 373.41492, Florida Statutes, is 4 5 created to read: б 373.41492 Miami-Dade County Lake Belt Mitigation Plan; 7 mitigation for mining activities within the Miami-Dade County 8 Lake Belt.--9 (1) The Legislature finds that the impact of mining 10 within the rock mining supported and allowable areas of the 11 Miami-Dade County Lake Plan adopted by s. 373.4149(1) can best be offset by the implementation of a comprehensive mitigation 12 plan as recommended in the 1998 Progress Report to the Florida 13 Legislature by the Miami-Dade County Lake Belt Plan 14 Implementation Committee. The Lake Belt Mitigation Plan 15 consists of those provisions contained in subsections (2)-(9). 16 The per-ton mitigation fee assessed on limestone sold from the 17 Miami-Dade County Lake Belt Area and sections 10, 11, 13, 14, 18 19 Township 52 South, Range 39 East, and sections 24, 25, 35, and 36, Township 53 South, Range 39 East, shall be used for 20 21 acquiring environmentally sensitive lands and for restoration, maintenance, and other environmental purposes. It is the 22 intent of the Legislature that the per-ton mitigation fee 23 24 shall not be a revenue source for purposes other than enumerated herein. Further, the Legislature finds that the 25 public benefit of a sustainable supply of limestone 26 27 construction materials for public and private projects 28 requires a coordinated approach to permitting activities on 29 wetlands within Miami-Dade County in order to provide the 30 certainty necessary to encourage substantial and continued 31 investment in the limestone processing plant and equipment 9

required to efficiently extract the limestone resource. It is 1 the intent of the Legislature that the Lake Belt Mitigation 2 3 Plan satisfy all local, state, and federal requirements for 4 mining activity within the rock mining supported and allowable 5 areas. б (2) To provide for the mitigation of wetland resources 7 lost to mining activities within the Miami-Dade County Lake 8 Belt Plan, effective October 1, 1999, a mitigation fee is imposed on each ton of limerock and sand extracted by any 9 10 person who engages in the business of extracting limerock or 11 sand from within the Miami-Dade County Lake Belt Area and sections 10, 11, 13, 14, Township 52 South, Range 39 East, and 12 sections 24, 25, 35, and 36, Township 53 South, Range 39 East. 13 The mitigation fee is at the rate of 5 cents for each ton of 14 limerock and sand sold from within the properties where the 15 fee applies in raw, processed, or manufactured form, 16 17 including, but not limited to, sized aggregate, asphalt, cement, concrete, and other limerock and concrete products. 18 19 Any limerock or sand that is used within the mine from which the limerock or sand is extracted is exempt from the fee. The 20 amount of the mitigation fee imposed under this section must 21 be stated separately on the invoice provided to the purchaser 22 of the limerock or sand product from the limerock or sand 23 24 miner, or its subsidiary or affiliate, for which the 25 mitigation fee applies. The limerock or sand miner, or its subsidiary or affiliate, who sells the limerock or sand 26 27 product shall collect the mitigation fee and forward the 28 proceeds of the fee to the Department of Revenue on or before 29 the 20th day of the month following the calendar month in 30 which the sale occurs. 31

1	(3) The mitigation fee imposed by this section must be
2	reported to the Department of Revenue. Payment of the
3	mitigation fee must be accompanied by a form prescribed by the
4	Department of Revenue. The proceeds of the fee, less
5	administrative costs, must be transferred by the Department of
6	Revenue to the South Florida Water Management District and
7	deposited into the Lake Belt Mitigation Trust Fund. As used in
8	this section, the term "proceeds of the fee" means all funds
9	collected and received by the Department of Revenue under this
10	section, including interest and penalties on delinquent
11	mitigation fees. The amount deducted for administrative costs
12	may not exceed 3 percent of the total revenues collected under
13	this section and may equal only those administrative costs
14	reasonably attributable to the mitigation fee.
15	(4)(a) The Department of Revenue shall administer,
16	collect, and enforce the mitigation fee authorized under this
17	section in accordance with the procedures used to administer,
18	collect, and enforce the general sales tax imposed under
19	chapter 212. The provisions of chapter 212 with respect to the
20	authority of the Department of Revenue to audit and make
21	assessments, the keeping of books and records, and the
22	interest and penalties imposed on delinquent fees apply to
23	this section. The fee may not be included in computing
24	estimated taxes under s. 212.11, and the dealer's credit for
25	collecting taxes or fees provided for in s. 212.12 does not
26	apply to the mitigation fee imposed by this section.
27	(b) In administering this section, the Department of
28	Revenue may employ persons and incur expenses for which funds
29	are appropriated by the Legislature. The Department of Revenue
30	shall adopt rules and prescribe and publish forms necessary to
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1 administer this section. The Department of Revenue shall establish audit procedures and may assess delinquent fees. 2 3 (5) Beginning January 1, 2001, and each January 1 thereafter, the per-ton mitigation fee shall be increased by 4 5 2.1 percentage points, plus a cost growth index. The cost б growth index shall be the percentage change in the weighted 7 average of the Employment Cost Index for All Civilian Workers 8 (ecu 10001I), issued by the United States Department of Labor 9 for the most recent 12-month period ending on September 30, 10 and the percentage change in the Producer Price Index for All 11 Commodities (WPU 0000000), issued by the United States Department of Labor for the most recent 12-month period ending 12 on September 30, compared to the weighted average of these 13 indices for the previous year. The weighted average shall be 14 15 calculated as 0.6 times the percentage change in the Employment Cost Index for All Civilian Workers (ecu 100011), 16 17 plus 0.4 times the percentage change in the Producer Price Index for All Commodities (WPU 00000000). If either index is 18 19 discontinued, it shall be replaced by its successor index, as 20 identified by the United States Department of Labor. (6)(a) The proceeds of the mitigation fee must be used 21 to conduct mitigation activities that are appropriate to 22 offset the loss of the value and functions of wetlands as a 23 24 result of mining activities and must be used in a manner 25 consistent with the recommendations contained in the reports submitted to the Legislature by the Miami-Dade County Lake 26 27 Belt Plan Implementation Committee and adopted under s. 28 373.4149. Such mitigation may include the purchase, 29 enhancement, restoration, and management of wetlands and uplands, the purchase of mitigation credit from a permitted 30 31 mitigation bank, and any structural modifications to the 12

1 existing drainage system to enhance the hydrology of the Miami-Dade County Lake Belt Area. Funds may also be used to 2 3 reimburse other funding sources, including the Save Our Rivers Land Acquisition Program and the Internal Improvement Trust 4 5 Fund, for the purchase of lands that were acquired in areas б appropriate for mitigation due to rock mining and to reimburse 7 governmental agencies that exchanged land under s. 373.4149 8 for mitigation due to rockmining. 9 (b) Expenditures must be approved by an interagency 10 committee consisting of representatives from each of the 11 following: the Miami-Dade County Department of Environmental Resource Management, the Department of Environmental 12 Protection, the South Florida Water Management District, and 13 the Game and Fresh Water Fish Commission. In addition, the 14 limerock mining industry shall select a representative to 15 serve as a nonvoting member of the interagency committee. At 16 17 the discretion of the committee, additional members may be added to represent federal regulatory, environmental, and fish 18 19 and wildlife agencies. (7) Payment of the fee imposed by this section 20 satisfies the mitigation requirements imposed under ss. 21 373.403-373.439 and any applicable county ordinance for loss 22 of the value and functions from mining of the wetlands 23 24 identified as rockmining supported and allowable areas of the 25 Miami-Dade County Lake Plan adopted by s. 373.4149(1). In addition, it is the intent of the Legislature that the payment 26 27 of the mitigation fee imposed by this section satisfy all 28 federal mitigation requirements for the wetlands mined. 29 If a general permit by the United States Army (8) 30 Corps of Engineers, or an appropriate long-term permit for mining, consistent with the Miami-Dade County Lake Belt Plan, 31

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1 this section, and ss. 373.4149, 373.4415, and 378.4115 is not issued on or before September 30, 2000, the fee imposed by 2 3 this section is suspended until revived by the Legislature. (9)(a) The interagency committee established in this 4 5 section shall annually prepare and submit to the governing б board of the South Florida Water Management District a report 7 evaluating the mitigation costs and revenues generated by the 8 mitigation fee. 9 (b) No sooner than January 31, 2010, and no more frequently than every 10 years thereafter, the interagency 10 11 committee shall submit to the Legislature a report recommending any needed adjustments to the mitigation fee to 12 ensure that the revenue generated reflects the actual costs of 13 14 the mitigation. 15 Section 3. Section 373.4415, Florida Statutes, is amended to read: 16 17 373.4415 Role of Miami-Dade Dade County in processing permits for limerock mining in Miami-Dade Dade County Lake 18 19 Belt.--The department and Miami-Dade Dade County shall 20 cooperate to establish and fulfill reasonable requirements for 21 the departmental delegation to the Miami-Dade Dade County Department of Environmental Resource Management of authority 22 to implement the permitting program under ss. 373.403-373.439 23 24 for limerock mining activities within the geographic area of 25 the Miami-Dade Dade County Lake Belt which was recommended for mining in the report submitted to the Legislature in February 26 27 1997 by the Miami-Dade Dade County Lake Belt Plan Implementation Committee under s. 373.4149. The delegation of 28 29 authority must be consistent with s. 373.441 and chapter 30 62-344, Florida Administrative Code. To further streamline 31 permitting within the Miami-Dade Dade County Lake Belt, the 14

1 department and Miami-Dade Dade County are encouraged to work 2 with the United States Army Corps of Engineers to establish a 3 general permit under s. 404 of the Clean Water Act for 4 limerock mining activities within the geographic area of the 5 Miami-Dade Dade County Lake Belt consistent with the report б submitted in February 1997. Miami-Dade Dade County is further 7 encouraged to seek delegation from the United States Army 8 Corps of Engineers for the implementation of any such general 9 permit. This section does not limit the authority of the 10 department to delegate other responsibilities to Miami-Dade 11 Dade County under this part.

12 Section 4. Section 378.4115, Florida Statutes, is 13 amended to read:

378.4115 County certification for limerock mining in 14 the Miami-Dade Dade County Lake Belt.--The department and 15 Miami-Dade Dade County shall cooperate to establish and 16 17 fulfill reasonable requirements for the departmental 18 certification of the Miami-Dade Dade County Department of 19 Environmental Resource Management to implement the reclamation 20 program under ss. 378.401-378.503 for limerock mining activities within the geographic area of the Miami-Dade Dade 21 County Lake Belt which was recommended for mining in the 22 report submitted to the Legislature in February 1997 by the 23 24 Miami-Dade Dade County Lake Belt Plan Implementation Committee 25 under s. 373.4149. The delegation of implementing authority must be consistent with s. 378.411 and chapter 62C-36, Florida 26 27 Administrative Code. Further, the reclamation program shall 28 maximize the efficient mining of limestone and the littoral 29 area surrounding the lake excavations shall not be required to be greater than 100 feet average in width. 30

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Section 5. If any provision of this act or the application thereof to any person or circumstance is held invalid, the invalidity shall not affect other provisions or applications of the act which can be given effect without the invalid provision or application, and to this end the provisions of this act are declared severable. Section 6. This act shall take effect upon becoming a law. STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR CS/SB 2238 The Committee Substitute makes technical corrections to the Lake Belt boundaries and other provisions of the bill, and provides additional detail in the local use preemption provisions.