By the Committee on Environmental Protection and Representative Dockery

A bill to be entitled

An act relating to environmental protection; amending s. 201.15, F.S.; revising distribution of certain documentary stamp tax revenues; amending s. 369.22, F.S.; revising provisions relating to control of nonindigenous aquatic plants; providing conditions for expenditure of funds; requiring a report; amending s. 369.252, F.S.; providing for the use of certain funds from the Aquatic Plant Control Trust Fund; amending ss. 161.05301, 161.091, 420.5092, and 420.9073, F.S.; correcting cross references; providing effective dates.

Be It Enacted by the Legislature of the State of Florida:

 Section 1. Present subsections (4), (5), and (9) of section 201.15, Florida Statutes, 1998 Supplement, are amended, subsections (6), (7), (8), and (9) are renumbered as subsections (9), (10), (11), and (12), respectively, and new subsections (6), (7), (8), and (13) are added to said section, to read:

201.15 Distribution of taxes collected.--All taxes collected under this chapter shall be subject to the service charge imposed in s. 215.20(1) and shall be distributed as follows:

(4) Four and two-tenths Five and eighty-four hundredths percent of the remaining taxes collected under this chapter shall be paid into the State Treasury to the credit of the Water Management Lands Trust Fund. Sums deposited in that fund may be used for any purpose authorized in s. 373.59.

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(5) Four and two-tenths Five and eighty-four hundredths percent of the remaining taxes collected under this chapter shall be paid into the State Treasury to the credit of the Conservation and Recreation Lands Trust Fund to carry out the purposes set forth in s. 259.032.

- (6) Two and twenty-eight hundredths percent of the remaining taxes collected under this chapter shall be paid into the State Treasury to the credit of the Aquatic Plant Control Trust Fund to carry out the purposes set forth in ss. 369.22 and 369.252.
- (7) One-half of one percent of the remaining taxes collected under this chapter shall be paid into the State

  Treasury to the credit of the State Game Trust Fund to be used exclusively for the purpose of implementing the Lake

  Restoration 2020 Program.
- (8) One-half of one percent of the remaining taxes collected under this chapter shall be paid into the State Treasury and divided equally to the credit of the Department of Environmental Protection Grants and Donations Trust Fund to address water quality impacts associated with nonagricultural nonpoint sources and to the credit of the Department of Agriculture and Consumer Services General Inspection Trust Fund to address water quality impacts associated with agricultural nonpoint sources, respectively. These funds shall be used for research, development, demonstration, and implementation of suitable best management practices or other measures used to achieve water quality standards in surface waters and water segments identified pursuant to ss. 303(d) of the Clean Water Act, Pub. L. No. 92-500, 33 U.S.C. ss. 1251 et seq. Implementation of best management practices and other measures may include cost-share grants, technical assistance,

implementation tracking, and conservation leases or other 1 2 agreements for water quality improvement. 3 (12)<del>(9)</del> The Department of Revenue may use the payments 4 credited to trust funds pursuant to paragraphs (1)(b) and 5 (2)(b) and subsections (3), (4), (5), (6), and (7), (8), (9), and (10)to pay the costs of the collection and enforcement of 6 7 the tax levied by this chapter. The percentage of such costs 8 which may be assessed against a trust fund is a ratio, the numerator of which is payments credited to that trust fund under this section and the denominator of which is the sum of 10 11 payments made under paragraphs (1)(b) and (2)(b) and 12 subsections (3), (4), (5), (6), and (7), (8), (9), and (10). 13 (13) The distribution of proceeds deposited into the 14 Water Management Lands Trust Fund and the Conservation and Recreation Lands Trust Fund, pursuant to subsections (4) and 15 16 (5), shall not be used for land acquisition, but may be used 17 for preacquisition costs associated with land purchases. Prior to the 2005 Regular Session of the Legislature, the Department 18 19 of Environmental Protection shall review and make 20 recommendations to the Legislature concerning the need to repeal this provision. Based on these recommendations, the 21 22 Legislature shall review the need to repeal this provision during the 2005 Regular Session. 23 24 Section 2. Effective July 1, 1999, section 369.22, 25 Florida Statutes, 1998 Supplement, is amended to read: 26 369.22 Nonindigenous aquatic plant control. --27 (1) This section shall be known as the "Florida 28 Nonindigenous Aquatic Plant Control Act." 29 (2) For the purpose of this section, the following

words and phrases shall have the following meanings:

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- (a) "Department" means the Department of Environmental Protection.
- (b) "Aquatic plant" is any plant growing in, or closely associated with, the aquatic environment and includes "floating," "emersed," "submersed," and "ditch bank" species.
- (c) "Nonindigenous aquatic plant" is any aquatic plant that is nonnative to the State of Florida and has certain characteristics, such as massive productivity, choking density, or an obstructive nature, which render it detrimental, obnoxious, or unwanted in a particular location.
- (d) A "maintenance program" is a method for the control of nonindigenous aquatic plants in which control techniques are utilized in a coordinated manner on a continuous basis in order to maintain the plant population at the lowest feasible level as determined by the department.
- (e) An "eradication program" is a method for the control of nonindigenous aquatic plants in which control techniques are utilized in a coordinated manner in an attempt to kill all the aquatic plants on a permanent basis in a given geographical area.
- (f) A "complaint spray program" is a method for the control of nonindigenous aquatic plants in which weeds are allowed to grow unhindered to a given level of undesirability, at which point eradication techniques are applied in an effort to restore the area in question to a relatively low level of infestation.
- (g) "Waters" means rivers, streams, lakes, navigable waters and associated tributaries, canals, meandered lakes, enclosed water systems, and any other bodies of water.

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- (h) "Intercounty waters" means any waters which lie in more than one county or form any part of the boundary between two or more counties, as determined by the department.
- "Intracounty waters" means any waters which lie wholly within the boundaries of one county as determined by the department.
- (j) "Districts" means the five six water management districts created by law and named, respectively, the Northwest Florida Water Management District, the Suwannee River Water Management District, the St. Johns River Water Management District, the Southwest Florida Water Management District, the Central and Southern Florida Flood Control District, and the Ridge and Lower Gulf Coast Water Management District; and on July 1, 1975, shall mean the five water management districts created by chapter 73-190, Laws of Florida, and named, respectively, the Northwest Florida Water Management District, the Suwannee River Water Management District, the St. Johns River Water Management District, the Southwest Florida Water Management District, and the South Florida Water Management District.
- (3) The Legislature recognizes that the uncontrolled growth of nonindigenous aquatic plants in the waters of Florida poses a variety of environmental, health, safety, and economic problems. The Legislature acknowledges the responsibility of the state to cope with the uncontrolled and seemingly never-ending growth of nonindigenous aquatic plants in the waters throughout Florida. It is, therefore, the intent of the Legislature that the state policy for the control of nonindigenous aquatic plants in both intercounty and intracounty waters of state responsibility be carried out 31 under the general supervision and control of the department,

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and that the state along with the water management districts itself be responsible for the control of such plants in all intercounty waters; but that control of such plants in intracounty waters be the designated responsibility of the appropriate unit of local or county government, special district, authority, or other public body. It is the intent of the Legislature that the control of nonindigenous aquatic plants be carried out primarily by means of maintenance programs, rather than eradication or complaint spray programs, for the purpose of achieving more effective control at a lower long-range cost. It is also the intent of the Legislature that the department guide, review, approve, and coordinate all nonindigenous aquatic plant control programs within each of the water management districts as defined in paragraph (2)(j). It is the intent of the Legislature to account for the costs of nonindigenous aquatic plant maintenance programs by watershed for comparison management purposes.

- (4) The department shall supervise and direct all maintenance programs for control of nonindigenous aquatic plants, as provided in this section, excluding the authority to use fish as a biological control agent, so as to protect human health, safety, and recreation and, to the greatest degree practicable, prevent injury to plant, fish, and animal life and to property.
- waters state funds are involved, or when waters of state responsibility are involved, it is the duty of the department to guide, review, approve, and coordinate the activities of all public bodies, authorities, state agencies, units of local or county government, commissions, districts, and special districts engaged in operations to maintain, control, or

eradicate nonindigenous aquatic plants, except for activities involving biological control programs using fish as the control agent. The department may delegate all or part of such functions to any appropriate state agency, special district, unit of local or county government, commission, authority, or other public body. However, special attention shall be given to the keeping of accounting and cost data in order to prepare the annual fiscal report required in subsection (7).

- (6) The department may disburse funds to any district, special district, or other local authority for the purpose of operating a maintenance program for controlling nonindigenous aquatic plants and other noxious aquatic plants in the waters of the state responsibility upon the following conditions:
  - (a) For intracounty waters:
- $\underline{1.}$  Receipt of satisfactory proof that such district or authority has sufficient funds on hand to match the state funds herein referred to on an equal basis;
- $\underline{2.(b)}$  Approval by the department of the maintenance control techniques to be used by the district or authority; and
- 3.(c) Review and approval of the program of the district or authority by the department to be in conformance with the state maintenance control plan.
  - (b) For intercounty waters:
- 1. Execution of a written agreement between the department and the district or authority specifying the responsibilities of each;
- 2. Approval by the department of the maintenance control techniques to be used by the district or authority; and

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- 3. Review and approval of the program of the district or authority by the department to be in conformance with the state maintenance control plan.
- (7) The department shall submit an annual report on the status of the nonindigenous aquatic plant maintenance program to the President of the Senate, the Speaker of the House of Representatives, and the Governor and Cabinet by January 1 of each the following year. This report shall include a statement of the degree of maintenance control achieved by individual nonindigenous aquatic plant species in the intercounty waters of each of the water management districts for the preceding county fiscal year, together with an analysis of the costs of achieving this degree of control. This cost accounting shall include the expenditures by all governmental agencies in the intercounty waters of state responsibility. If the level of maintenance control achieved falls short of that which is deemed adequate by the department, then the report shall include an estimate of the additional funding that would have been required to achieve this level of maintenance control. All measures of maintenance program achievement and the related cost shall be presented by water management districts so that comparisons may be made among the water management districts, as well as with the state as a whole.
- (8) The department shall have the authority to cooperate with the United States and to enter into such cooperative agreements or commitments as the department may determine necessary to carry out the maintenance, control, or eradication of water hyacinths, alligator weed, and other noxious aquatic plant growths from the waters of the state and 31 to enter into contracts with the United States obligating the

state to indemnify and save harmless the United States from any and all claims and liability arising out of the initiation and prosecution of any project undertaken under this section. However, any claim or claims required to be paid under this section shall be paid from money appropriated to the nonindigenous aquatic plant control program.

- (9) The department may delegate various nonindigenous aquatic plant control and maintenance functions to the <u>Fish</u> and <u>Wildlife Conservation</u> Game and Fresh Water Fish

  Commission. The commission shall, in accepting commitments to engage in nonindigenous aquatic plant control and maintenance activities, be subject to the rules of the department, except that the commission shall regulate, control, and coordinate the use of any fish for aquatic weed control in fresh waters of the state. In addition, the commission shall render technical and other assistance to the department in order to carry out most effectively the purposes of s. 369.20.

  However, nothing herein shall diminish or impair the regulatory authority of the commission with respect to the powers granted to it by s. 9, Art. IV of the State Constitution.
- (10) The department is directed to use biological agents, excluding fish, for the control of nonindigenous aquatic plants.
- (11) The department shall adopt rules pursuant to ss. 120.536(1) and 120.54 to implement the provisions of this section conferring powers or duties upon it and perform any other acts necessary for the proper administration, enforcement, or interpretation of this section, including adopting rules and forms governing reports.

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- eradicate, remove, or otherwise alter any nonindigenous aquatic plants in waters of the state unless a permit for such activity has been issued by the department, or unless the activity is in waters expressly exempted by department rule. The department shall develop standards by rule which shall address, at a minimum, chemical, biological, and mechanical control activities; an evaluation of the benefits of such activities to the public; specific criteria recognizing the differences between natural and artificially created waters; and the different amount and quality of littoral vegetation on various waters. Applications for a permit to engage in aquatic plant control activities shall be made to the department. In reviewing such applications, the department shall consider the criteria set forth in subsection (4).
- expenditures of water management districts, local governments, and other entities implementing aquatic plant control efforts shall equal an amount no less than 50 percent of the total funds expended by the department for programs to control nonindigenous aquatic plants. However, the department may balance the environmental need for control programs with the level of expenditures. The department shall include within its annual report a provision detailing the level of expenditures of each water management district, local governments, and other entities related to aquatic plant control efforts.
- (14) Beginning in fiscal year 2000-2001, the department shall give priority to those projects which have financial participation by any district, special district, or other local authority. However, the department may balance the

environmental need for the project with the level of financial
participation.

Section 3. Subsection (4) of section 369.252, Florida Statutes, is amended to read:

369.252 Invasive exotic plant control on public lands.--The department shall establish a program to:

(4) Use funds in the Aquatic Plant Control Trust Fund as authorized by the Legislature for carrying out activities under this section on public lands. Twenty percent of the amount credited to the Aquatic Plant Control Trust Fund pursuant to s. 201.15(6) shall be used for the purpose of controlling nonnative, upland, invasive plant species on public lands.

Section 4. Subsection (1) of section 161.05301,
Florida Statutes, 1998 Supplement, is amended to read:

161.05301 Beach erosion control project staffing;
coastal construction building codes review.--

(1) There are hereby appropriated to the Department of Environmental Protection six positions and \$449,918 for fiscal year 1998-1999 from the Ecosystem Management and Restoration Trust Fund from revenues provided by this act pursuant to s. 201.15(11)(8). These positions and funding are provided to assist local project sponsors, and shall be used to facilitate and promote enhanced beach erosion control project administration. Such staffing resources shall be directed toward more efficient contract development and oversight, promoting cost-sharing strategies and regional coordination or projects among local governments, providing assistance to local governments to ensure timely permit review, and improving billing review and disbursement processes.

Section 5. Subsection (3) of section 161.091, Florida Statutes, 1998 Supplement, is amended to read:

161.091 Beach management; funding; repair and maintenance strategy. --

(3) In accordance with the intent expressed in s. 161.088 and the legislative finding that erosion of the beaches of this state is detrimental to tourism, the state's major industry, further exposes the state's highly developed coastline to severe storm damage, and threatens beach-related jobs, which, if not stopped, could significantly reduce state sales tax revenues, funds deposited into the State Treasury to the credit of the Ecosystem Management and Restoration Trust Fund, in the annual amounts provided in s.  $201.15(11)\frac{(8)}{(8)}$ , shall be used, for a period of not less than 15 years, to fund the development, implementation, and administration of the state's beach management plan, as provided in ss. 161.091-161.212, prior to the use of such funds deposited pursuant to s.  $201.15(11)\frac{(8)}{(8)}$  in that trust fund for any other purpose.

Section 6. Subsections (5) and (6) of section 420.5092, Florida Statutes, are amended to read: 420.5092 Florida Affordable Housing Guarantee

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(5) Pursuant to s. 16, Art. VII of the State Constitution, the corporation may issue, in accordance with s. 420.509, revenue bonds of the corporation to establish the guarantee fund. Such revenue bonds shall be primarily payable from and secured by annual debt service reserves, from interest earned on funds on deposit in the guarantee fund, from fees, charges, and reimbursements established by the 31 corporation for the issuance of affordable housing guarantees,

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and from any other revenue sources received by the corporation and deposited by the corporation into the guarantee fund for the issuance of affordable housing guarantees. To the extent such primary revenue sources are considered insufficient by the corporation, pursuant to the certification provided in subsection (6), to fully fund the annual debt service reserve, the certified deficiency in such reserve shall be additionally payable from the first proceeds of the documentary stamp tax moneys deposited into the State Housing Trust Fund pursuant to s. 201.15(9)(6)(a) and (10)(7)(a) during the ensuing state fiscal year.

(6)(a) If the primary revenue sources to be used for repayment of revenue bonds used to establish the quarantee fund are insufficient for such repayment, the annual principal and interest due on each series of revenue bonds shall be payable from funds in the annual debt service reserve. corporation shall, before June 1 of each year, perform a financial audit to determine whether at the end of the state fiscal year there will be on deposit in the guarantee fund an annual debt service reserve from interest earned pursuant to the investment of the guarantee fund, fees, charges, and reimbursements received from issued affordable housing guarantees and other revenue sources available to the corporation. Based upon the findings in such guarantee fund financial audit, the corporation shall certify to the Comptroller the amount of any projected deficiency in the annual debt service reserve for any series of outstanding bonds as of the end of the state fiscal year and the amount necessary to maintain such annual debt service reserve. Upon receipt of such certification, the Comptroller shall transfer to the annual debt service reserve, from the first available

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30 31 taxes distributed to the State Housing Trust Fund pursuant to s.  $201.15\underline{(9)}(6)(a)$  and  $\underline{(10)}(7)(a)$  during the ensuing state fiscal year, the amount certified as necessary to maintain the annual debt service reserve.

(b) If the claims payment obligations under affordable housing guarantees from amounts on deposit in the guarantee fund would cause the claims paying rating assigned to the guarantee fund to be less than the third-highest rating classification of any nationally recognized rating service, which classifications being consistent with s. 215.84(3) and rules adopted thereto by the State Board of Administration, the corporation shall certify to the Comptroller the amount of such claims payment obligations. Upon receipt of such certification, the Comptroller shall transfer to the guarantee fund, from the first available taxes distributed to the State Housing Trust Fund pursuant to s.  $201.15(9)\frac{(6)}{(6)}$  (a) and  $(10)\frac{7}{(10)}$  (a) during the ensuing state fiscal year, the amount certified as necessary to meet such obligations, such transfer to be subordinate to any transfer referenced in paragraph (a) and not to exceed 50 percent of the amounts distributed to the State Housing Trust Fund pursuant to s. 201.15(9)(6)(a) and  $(10)\frac{(7)}{(a)}$  during the preceding state fiscal year.

Section 7. Section 420.9073, Florida Statutes, 1998 Supplement, is amended to read:

420.9073 Local housing distributions.--

(1) Distributions calculated in this section shall be disbursed on a monthly basis by the agency beginning the first day of the month after program approval pursuant to s. 420.9072. Each county's share of the funds to be distributed from the portion of the funds in the Local Government Housing

 Trust Fund received pursuant to s. 201.15(9)(6)shall be calculated by the agency for each fiscal year as follows:

- (a) Each county other than a county that has implemented the provisions of chapter 83-220, Laws of Florida, as amended by chapters 84-270, 86-152, and 89-252, Laws of Florida, shall receive the guaranteed amount for each fiscal year.
- (b) Each county other than a county that has implemented the provisions of chapter 83-220, Laws of Florida, as amended by chapters 84-270, 86-152, and 89-252, Laws of Florida, may receive an additional share calculated as follows:
- 1. Multiply each county's percentage of the total state population excluding the population of any county that has implemented the provisions of chapter 83-220, Laws of Florida, as amended by chapters 84-270, 86-152, and 89-252, Laws of Florida, by the total funds to be distributed.
- 2. If the result in subparagraph 1. is less than the guaranteed amount as determined in subsection (3), that county's additional share shall be zero.
- 3. For each county in which the result in subparagraph 1. is greater than the guaranteed amount as determined in subsection (3), the amount calculated in subparagraph 1. shall be reduced by the guaranteed amount. The result for each such county shall be expressed as a percentage of the amounts so determined for all counties. Each such county shall receive an additional share equal to such percentage multiplied by the total funds received by the Local Government Housing Trust Fund pursuant to s. 201.15(9)(6) reduced by the guaranteed amount paid to all counties.

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- Effective July 1, 1995, distributions calculated in this section shall be disbursed on a monthly basis by the agency beginning the first day of the month after program approval pursuant to s. 420.9072. Each county's share of the funds to be distributed from the portion of the funds in the Local Government Housing Trust Fund received pursuant to s.  $201.15(10)\frac{7}{5}$ shall be calculated by the agency for each fiscal year as follows:
- Each county shall receive the quaranteed amount for each fiscal year.
- (b) Each county may receive an additional share calculated as follows:
- Multiply each county's percentage of the total state population, by the total funds to be distributed.
- If the result in subparagraph 1. is less than the guaranteed amount as determined in subsection (3), that county's additional share shall be zero.
- 3. For each county in which the result in subparagraph 1. is greater than the guaranteed amount, the amount calculated in subparagraph 1. shall be reduced by the guaranteed amount. The result for each such county shall be expressed as a percentage of the amounts so determined for all counties. Each such county shall receive an additional share equal to this percentage multiplied by the total funds received by the Local Government Housing Trust Fund pursuant to s.  $201.15(10)\frac{(7)}{(7)}$  as reduced by the guaranteed amount paid to all counties.
  - (3) Calculation of guaranteed amounts:
- The guaranteed amount under subsection (1) shall 30 be calculated for each state fiscal year by multiplying 31 \\$350,000 by a fraction, the numerator of which is the amount

of funds distributed to the Local Government Housing Trust Fund pursuant to s.  $201.15\underline{(9)}\underline{(6)}$  and the denominator of which is the total amount of funds distributed to the Local Government Housing Trust Fund pursuant to s. 201.15.

(b) The guaranteed amount under subsection (2) shall

- (b) The guaranteed amount under subsection (2) shall be calculated for each state fiscal year by multiplying \$350,000 by a fraction, the numerator of which is the amount of funds distributed to the Local Government Housing Trust Fund pursuant to s. 201.15(10)(7) and the denominator of which is the total amount of funds distributed to the Local Government Housing Trust Fund pursuant to s. 201.15.
- (4) Funds distributed pursuant to this section may not be pledged to pay debt service on any bonds.

Section 8. Except as otherwise provided herein, this act shall take effect July 1, 2000.

HOUSE SUMMARY Revises provisions relating to control of nonindigenous aquatic plants. Specifies conditions for disbursement of state funds for controlling such plants in intracounty and intercounty waters. Provides for allocation of responsibilities between the Department of Environmental Protection and the water management districts or local authorities. Specifies minimum local financial participation for fiscal year 1999-2000, requires reporting thereof by the department, and provides for prioritization of future funding based on local financial participation, as well as environmental need. Effective July 1, 2000, reduces distributions of documentary stamp tax proceeds to the Water Management Land Trust Fund and the Conservation and Recreation Lands Trust Fund, and specifies that the remaining distributions thereto shall not be used for land acquisition; and provides for distributions to the Aquatic Plant Control Trust Fund for described purposes, to the State Game Trust Fund for the Lake Restoration 2020 Program, and to specified trust funds of the Departments of Environmental Protection and Agriculture and Consumer Services to address water quality impacts and Consumer Services to address water quality impacts and best management practices to achieve water quality standards.