By the Committee on Commerce and Economic Opportunities; and Senator Kirkpatrick

310-1953-99

A bill to be entitled 1 2 An act relating to public meetings and public records; creating s. 414.295, F.S.; providing 3 4 an exemption from public meetings requirements 5 for portions of certain meetings of the 6 Department of Children and Family Services, 7 Department of Labor and Employment Security, Department of Health, Department of Revenue, 8 9 WAGES Program State Board of Directors, or a local WAGES coalition, or their contract 10 service providers, at which certain identifying 11 12 information regarding temporary cash assistance programs, which is restricted pursuant to 13 requirements of federal law, is discussed; 14 providing an exemption from public records 15 requirements for certain identifying 16 information in such entities' records of such 17 programs; authorizing release of confidential 18 19 information for specified purposes; providing a 20 prohibition; providing procedures for release of information under specified circumstances; 21 22 providing a finding of public necessity; repealing s. 414.29, F.S., which provides for 23 certain records relating to recipients of 24 25 temporary cash assistance to be public records; providing an effective date. 26 27 28 Be It Enacted by the Legislature of the State of Florida: 29 30 Section 1. Section 414.295, Florida Statutes, is 31 created to read:

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CODING: Words stricken are deletions; words underlined are additions.

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           414.295 Temporary cash assistance programs;
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    safequarding information .--
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          (1) MEETINGS EXEMPT FROM PUBLIC MEETINGS LAW.--Those
   portions of a meeting held by the Department of Children and
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    Family Services, the Department of Labor and Employment
    Security, the Department of Health, the Department of Revenue,
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    the WAGES Program State Board of Directors, or a local WAGES
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    coalition, or service providers under contract to any of these
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    entities, pursuant to the implementation of s. 414.027, s.
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    414.028, s. 414.030, s. 414.055, s. 414.065, s. 414.075, s.
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    414.085, s. 414.095, s. 414.105, s. 414.115, s. 414.125, s.
    414.13, s. 414.15, s. 414.155, s. 414.16, s. 414.20, s.
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    414.21, s. 414.22, s. 414.225, s. 414.23, s. 414.24, s.
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    414.27, s. 414.32, s. 414.35, s. 414.38, s. 414.391, s.
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    414.392, s. 414.44, or s. 414.70, at which information is
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    discussed which identifies individuals who are receiving
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    temporary cash assistance shall be confidential and exempt
    from the requirements of s. 286.011 and s. 24(b), Art. I of
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    the State Constitution. This exemption is made in accordance
    with the requirements of federal law under s. 402 of the
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    Social Security Act, as amended (42 U.S.C. 602), and is not
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    subject to repeal under s. 119.15.
          (2) INFORMATION EXEMPT FROM PUBLIC RECORDS
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    LAW. -- Information that identifies individuals who are
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    receiving temporary cash assistance in records acquired by the
    Department of Children and Family Services, the Department of
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    Labor and Employment Security, the Department of Health, the
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    Department of Revenue, the WAGES Program State Board of
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    Directors, or local WAGES coalitions, or service providers
   under contract to any of these entities, pursuant to the
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    implementation of s. 414.027, s. 414.028, s. 414.030, s.
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414.055, s. 414.065, s. 414.075, s. 414.085, s. 414.095, s.
    414.105, s. 414.115, s. 414.125, s. 414.13, s. 414.15, s.
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    414.155, s. 414.16, s. 414.20, s. 414.21, s. 414.22, s.
    414.225, s. 414.23, s. 414.24, s. 414.27, s. 414.32, s.
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    414.35, s. 414.38, s. 414.391, s. 414.392, s. 414.44, or s.
    414.70, is confidential and exempt from the public records
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    requirements of s. 119.07(1) and s. 24(a), Art. I of the State
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    Constitution. This exemption is made in accordance with the
    requirements of federal law under s. 402 of the Social
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    Security Act, as amended, 42 U.S.C. 602, and is not subject to
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    repeal under s. 119.15.
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- (3) RELEASE OF INFORMATION AUTHORIZED FOR SPECIFIED PURPOSES .-- Identifying information made confidential and exempt pursuant to this section may be released for purposes directly connected with:
- The administration of the temporary assistance for needy families plan under Title IV-A of the Social Security Act, as amended, which may include disclosure of information within and among the Department of Children and Family Services, the Department of Labor and Employment Security, the Department of Health, the Department of Revenue, the WAGES Program State Board of Directors, local WAGES coalitions, and service providers under contract to any of these entities.
- The administration of the state's plan or program approved under Title IV-B, Title IV-D, or Title IV-E of the Social Security Act, as amended, or under Title I, Title X, Title XIV, Title XVI, Title XIX, Title XX, or Title XXI of the Social Security Act, as amended.
- Any investigation, prosecution, or criminal or (C) civil proceeding conducted in connection with the 31 administration of any of the plans or programs specified in

paragraph (a) or paragraph (b). The department has authority to disclose the current address of a program recipient to a federal, state, or local law enforcement officer at his or her request. Such information shall be disclosed only to law enforcement officers who provide the name of the recipient and satisfactorily demonstrate that:

- 1. The recipient:
- a. Is fleeing to avoid prosecution, or custody or confinement after conviction, under the laws of the place from which the individual flees, for a crime, or an attempt to commit a crime, which is a felony under the laws of the place from which the individual flees, or which, in the case of the State of New Jersey, is a high misdemeanor under the laws of that state;
- <u>b.</u> Is violating a condition of probation or parole imposed under federal or state law; or
- c. Has information that is necessary for the officer to conduct the official duties of the officer.
- 2. The location or apprehension of the individual is within the law officer's official duties; and
- 3. The request is made in the proper exercise of those duties. However, the information may only be used within the proper exercise of those duties.
- (d) The administration of any other state, federal, or federally assisted program that provides assistance, in cash or in kind, or services, directly to individuals on the basis of need.
- (e) Any audit or similar activity, such as a review of expenditure reports or financial review, conducted in connection with the administration of any of the plans or programs specified in paragraph (a) or paragraph (b), by any

governmental entity that is authorized by law to conduct such audit or activity.

- (f) The administration of the unemployment compensation program.
- (g) The reporting to the appropriate agency or official of information about known or suspected instances of physical or mental injury, sexual abuse or exploitation, or negligent treatment or maltreatment of a child receiving assistance, under circumstances that indicate that the child's health or welfare is threatened.

- Disclosure or publication of any information or lists that identify by name or address any program recipient, to any federal, state, or local committee or legislative body other than in connection with any activity under this subsection, is prohibited.
  - (4) PROCEDURES FOR RELEASE OF CERTAIN INFORMATION. --
- (a) Except under court order, the release or use of confidential information concerning individuals receiving temporary cash assistance may be made only under a protocol that maintains standards of confidentiality which are comparable to those that apply to the department. Local WAGES coalitions and their employees and contract providers shall meet the same standards of confidentiality as those that apply to the department. With regard to the information made confidential in this section, the state agencies charged by law to implement the WAGES Program may receive the information.
- (b) In the event of the issuance of a subpoena for the case record of a program recipient or for any agency representative to testify concerning information about a

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recipient rendered confidential by this section, the public
    record or part thereof in question shall be submitted to the
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    court for an inspection in camera. An inspection in camera
    shall be discretionary with the court, and the court may make
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    such provisions as it finds necessary to maintain appropriate
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    confidentiality.
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              In the event that information is obtained from
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   program recipients through an integrated eligibility process
    such that the requirements of more than one state or federal
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    program apply to the information, the requirements of the
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   program that is the provider of the information shall prevail.
    If the department cannot determine which program is the
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    provider of the information, the requirements of each
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    applicable state or federal program shall be met.
           Section 2. (1) The Legislature finds that it is a
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   public necessity that the records and meetings held pursuant
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    to the implementation of ss. 414.027, 414.028, 414.030,
    414.055, 414.065, 414.075, 414.085, 414.095, 414.105, 414.115,
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    414.125, 414.13, 414.15, 414.155, 414.16, 414.20, 414.21,
    414.22, 414.225, 414.23, 414.24, 414.27, 414.32, 414.35,
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    414.38, 414.391, 414.392, 414.44, and 414.70, Florida
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    Statutes, be held confidential and exempt from the public
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    records and public meetings laws for the following reasons:
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              The state has compelling interests in ensuring
    that individuals eligible for temporary cash assistance enter
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    into and fully participate in WAGES Programs to assist them in
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    attaining self-sufficiency, including programs to deal with
    problems such as illiteracy, substance abuse, and mental
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            The fear of public disclosure of personal information
   health.
   by participants in temporary cash assistance programs and by
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    their children constitutes a significant disincentive for
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their full participation in programs to assist in the development of independence and makes more difficult the development of a sense of self-worth that is essential to the process of moving towards independence.

- (b) The state has compelling interests in ensuring that meetings concerning temporary cash assistance cases be able to consider information regarding eligibility for cash assistance, hardship exemption, extension of time limits, and other provisions of the program that may require information from many sources, much of which is subject to federal and state confidentiality laws.
- (c) The state has a compelling interest in protecting the children of families receiving temporary cash assistance and participating in related intervention programs from the trauma of public disclosure of personal information.
- (d) The state has a compelling interest in the protection of victims of domestic violence. Among recipients of cash assistance are victims of domestic violence who may be traumatized or placed in danger by public disclosure of their identity, personal address, or other personal information.
- (2) Therefore, for the reasons stated in this section, the Legislature finds that it is a public necessity that the access to records that contain and the meetings at which are discussed personal information of recipients of temporary cash assistance shall be limited as provided for in this act.
- Section 3. <u>Section 414.29</u>, Florida Statutes, is repealed.
- Section 4. This act shall take effect upon becoming a law.

| 1        | STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN  |
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| 2        | COMMITTEE SUBSTITUTE FOR Senate Bill 2470  |
| 3        |  |
| 4        | Clarifies that the "individuals," who provide the basis for holding records and meetings confidential under this committee                     |
| 5        | substitute, are individuals who are receiving temporary cash   |
| 6        | assistance.  |
| 7        | Provides that only those portions of a meeting at which confidential information is discussed are exempt from the public meeting requirements. |
| 8        | Provides that the public records exemption provided for in   |
| 9        | this committee substitute is not subject to repeal under the "Open Government Sunset Review Act of 1995."                                      |
| 10<br>11 | Includes the exemptions to public meetings within the scope of the statement of public necessity justifying the exemptions.                    |
| 12       | Repeals s. 414.29, F.S., a conflicting public records  |
| 13       | provision.   |
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