By the Committee on Governmental Oversight and Productivity

302-1923C-99

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A bill to be entitled An act relating to retirement; creating s. 121.36, F.S.; creating an optional retirement program for employees who are regular members of the Florida Retirement System; providing eligibility criteria; defining terms; providing that employees may participate in the optional retirement program in lieu of participating in the Florida Retirement System; providing for retention of retirement service credits; providing for transfer of the present value of accrued benefits under the Florida Retirement System; providing requirements for electing the optional program; providing for contributions to the optional program; prescribing vesting requirements; providing for payment of benefits; providing for the Division of Retirement of the Department of Management Services to administer the program; prescribing criteria for selecting investment providers and products and for investment options and products; providing for performance reviews; prescribing contract requirements; requiring that the State Board of Administration provide advice and assistance to the division and review proposals; providing for compliance with federal revenue laws; amending s. 112.363, F.S.; excluding participants from eligibility for certain health insurance subsidies; prescribing standards for contracts and descriptive materials; providing that the act

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fulfills an important state interest; amending s. 121.021, F.S.; modifying definitions to provide for 6-year graded vesting for all members; amending ss. 112.363, 121.0515, 121.052, 121.053, 121.055, 121.081, 121.091, 121.1115, 121.1122, 121.121, F.S., to conform; providing for increases in contribution rates to fund the act; directing the statute editors to adjust contribution rates as set forth in the Florida Statutes; providing a contingency for implementation of the program; increasing the employer contribution rate for members of the Regular Class of the Florida Retirement System; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. Section 121.36, Florida Statutes, is created to read: 121.36 Optional retirement program for members of the regular class .--(1) OPTIONAL RETIREMENT PROGRAM ESTABLISHED. -- Effective July 1, 2001, the Division of Retirement shall establish an optional retirement program for members of the Regular Class of the Florida Retirement System under which contracts providing retirement benefits may be purchased for eligible employees who elect to participate in the program. The benefits to be provided for or on behalf of

participants in such optional retirement program shall be

provided through individual contracts, which may be fixed,

variable, or a combination thereof, in accordance with s.

401(a) of the Internal Revenue Code. Any individual contract must contain a statement of the plan on its face page, and must include, but need not be limited to, a statement of ownership, the contract benefits, income options, limitations, expense charges, and surrender charges, if any. The state shall contribute, as provided in this section, toward the purchase of such optional benefits.

- (2) DEFINITIONS.--As used in this section, the term:
- (a) "Approved provider" or "provider" means the State

 Board of Administration or a private-sector company that is

 selected and approved by the division to offer contracts to

 participants of the Regular Class Optional Retirement Program.

 Private-sector companies include nonprofit investment

 management companies, insurance companies, depositories, and

 mutual fund companies.
- (b) "De minimis account" refers to total vested account contributions and accumulated earnings under the Regular Class Optional Retirement Program of not more than \$5,000.
- (c) "Eligible employee" means an employee, as defined in s. 121.021(11), who is a member of, or is eligible for membership in, the Regular Class of the Florida Retirement System. However, the term does not include any employee who is a participant of, or is eligible to participate in, any other optional retirement program authorized under this chapter, nor does the term include any renewed member of the Florida Retirement System under s. 121.122 or any member participating in the Deferred Retirement Option Program under s. 121.091(13).

- (e) "Participant" means an eligible employee who
 elects to participate in the Regular Class Optional Retirement
 Program and enrolls in such optional program as provided in
 subsection (4).

 (f) "Regular Class Optional Retirement Program" or
- (f) "Regular Class Optional Retirement Program" or optional program" means the alternative defined-contribution retirement program established under this section.
- (g) "Vested" or "vesting" means the guarantee that a participant is eligible to receive a full or partial retirement benefit upon completion of the required years of service under the Regular Class Optional Retirement Program.
 - (3) ELIGIBILITY; RETIREMENT SERVICE CREDIT.--
- (a) Participation in the Regular Class Optional Retirement Program is limited to eligible employees.
- (b) An eligible employee who is a member of the Florida Retirement System at the time of his or her election to participate in the Regular Class Optional Retirement Program shall retain all retirement service credit earned under the Florida Retirement System, at the rate earned.

 However, election to participate in the Regular Class Optional Retirement Program terminates the active membership of the employee in the Florida Retirement System, and the service of a participant in the Regular Class Optional Retirement Program will not be creditable under the Florida Retirement System, nor will the participant be eligible for disability retirement
- (c) Notwithstanding paragraph (b), each existing employee who elects to participate in the Regular Class Optional Retirement Program and establishes one or more individual participant accounts under the program may elect to transfer to the optional program a sum representing the

under the Florida Retirement System.

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actuarial equivalent present value of the employee's accrued
    service benefit under the Florida Retirement System. Upon such
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    election, the actuarial present value for the participant
    shall be determined using the discount rate and other
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    actuarial assumptions used to value the Florida Retirement
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    System Trust Fund at the time the amount to be transferred is
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    determined and disregarding any vesting requirement that would
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    otherwise apply under the Florida Retirement System. As
    directed by the participant, the division shall transfer the
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    appropriate amounts to the designated accounts. The division
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    shall establish transfer procedures by rule. Upon such
    transfer, all service credit previously earned under the
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    Florida Retirement System shall be nullified for purposes of
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    entitlement to a future benefit under the Florida Retirement
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    System. Transfers are noncommissionable, must be made
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    expeditiously, and may be in the form of securities or cash.
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          (4) PARTICIPATION. --
              With respect to eligible employees who are
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    employed in a regularly established position on July 1, 2001:
           1. Any such employee may elect to participate in the
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    Regular Class Optional Retirement Program in lieu of retaining
    his or her membership in the Regular Class of the Florida
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    Retirement System. The election must be made in writing and
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    must be filed with the division and the personnel officer of
    the employer within 90 days after July 1, 2001, or, in the
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    case of an active employee who is on a leave of absence on
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    July 1, 2001, within 90 days after the conclusion of the leave
    of absence. Upon making such election, the employee shall
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    become a participant of the Regular Class Optional Retirement
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    Program, and the employee's membership in the Florida
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the Regular Class Optional Retirement Program will be effective the first day of the month for which a full month's employer contribution is made to the optional program.

- 2. Any such employee who fails to elect to participate in the Regular Class Optional Retirement Program within the prescribed 90 days is deemed to have elected to retain membership in the Florida Retirement System.
- (b) With respect to employees who become eligible to participate in the Regular Class Optional Retirement Program by reason of employment in a regularly established position commencing after July 1, 2001:
- 1. Any such employee shall, by default, be enrolled in the Florida Retirement System at the commencement of employment, and may, within 90 days after employment commences, elect to participate in the Regular Class Optional Retirement Program. The employee's election must be made in writing and must be filed with the personnel officer of the employer.
- a. If the employee files such election before the initial payroll is submitted for the employee, enrollment in the Regular Class Optional Retirement Program will be effective on the first day of employment.
- b. If the employee files such election within 90 days after employment commences, but after the initial payroll is submitted for the employee, enrollment in the optional program will be effective on the first day of the month for which a full month's employer contribution is made to the optional program.
- 2. Any such employee who fails to elect to participate in the Regular Class Optional Retirement Program within the

prescribed 90 days is deemed to have elected to retain
membership in the Florida Retirement System.

- (c) With respect to eligible employees who become eligible to participate in the Regular Class Optional

 Retirement Program by reason of a change in eligibility status occurring on or after July 1, 2001:
- 1. Upon a change in eligibility status, the employer must provide written notice to the employee stating that, due to the change in eligibility status, the employee has the option to participate in the Regular Class Optional Retirement Program in lieu of retaining membership in the Florida Retirement System Regular Class, if he or she exercises the option within 90 days after the notification date.
- 2. Any such employee may, within 90 days after the notification date, elect to participate in the Regular Class Optional Retirement Program. The employee's election must be made in writing and must be filed with the personnel officer of the employer. If the employee files an election to participate in the Regular Class Optional Retirement Program within the prescribed 90 days, enrollment in the optional program will be effective on the first day of the month for which a full month's employer contribution is made to the optional program.
- 3. Any such employee who fails to elect to participate in the Regular Class Optional Retirement Program within the prescribed 90 days is deemed to have elected to retain membership in the Florida Retirement System.
- (d) The provisions of paragraph (a), paragraph (b), or paragraph (c) to the contrary notwithstanding:
- 1. Any eligible employee who elects to participate in the Regular Class Optional Retirement Program but fails to

execute a contract with one of the approved providers within

days after enrollment in the optional program, or who fails

to properly notify, within the prescribed 90 days, the

division that such contract has been executed, shall be deemed

to have executed an annuity contract with the State Board of

Administration, and all appropriate contributions shall be

transferred to the State Board of Administration for

allocation to the participant's account.

- 2. Any participant of the Regular Class Optional
 Retirement Program who, before executing the required contract
 and notifying the division, terminates employment or otherwise
 experiences a change in eligibility status such that he or she
 is no longer eligible to participate in the optional program
 is deemed to have elected membership in the Florida Retirement
 System. Such membership is retroactive to the date of
 enrollment, and all appropriate contributions will be made to
 the Florida Retirement System Trust Fund and the Health
 Insurance Subsidy Trust Fund.
- (e) The election to participate in the Regular Class
 Optional Retirement Program is irrevocable for as long as the
 employee holds a position eligible for participation in the
 optional program and otherwise continues to meet the
 requirements of this section.

(5) CONTRIBUTIONS. --

(a)1. Each employer shall contribute on behalf of each participant in the Regular Class Optional Retirement Program an amount equal to 8.21 percent of the employee's gross salary. The employer shall forward to the division the required contributions for each participant of the optional program, and the division shall forward the contributions to the designated providers contracting for payment of benefits

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30 31 for the participant, less an amount approved by the

Legislature, which shall be deducted by the division to

provide for the administration of the program. However, such

contributions may not be forwarded to a provider and do not

begin to accrue interest until the employee has executed a

contract and notified the division.

- 2. Contributions by each employer and each participant which are required for social security coverage under the federal Social Security Act must be maintained for each participant in the Regular Class Optional Retirement Program, in addition to the retirement contributions specified in this subsection.
- (b) Each participant in the Regular Class Optional Retirement Program who has executed a contract may contribute, on a posttax basis, to his or her account under the Regular Class Optional Retirement Program, subject to federal requirements applicable to defined-contribution plans under s. 401(a) of the Internal Revenue Code. Interest and investment earnings on such contributions will accrue on a tax-deferred basis until the proceeds are distributed. Participant contributions shall be made by way of salary deduction, undertaken by written agreement between the participant and his or her employer, and may not exceed the amount contributed by the employer on behalf of the participant. The employer shall forward to the division the designated contributions for each participant of the optional program, and the division shall forward the contributions to the designated approved provider or providers contracting for payment of benefits for the participant under the program.

Contributions made under the optional program shall be deposited in the Regular Class Optional Retirement Program

Trust Fund established in the State Treasury and administered by the Division of Retirement, and payments shall be made therefrom to the approved providers on behalf of the Regular Class Optional Retirement Program participants.

- (c) If a participant in the Regular Class Optional Retirement Program has the opportunity, through his or her employer, to participate in a tax sheltered annuity plan authorized under s. 403(b) of the United States Internal Revenue Code, a deferred compensation plan authorized under s. 457 of the United States Internal Revenue Code, or a cash or deferred arrangement available pursuant to s. 401(k) of the United States Internal Revenue Code, the participant may, through salary reduction or deduction, contribute on a pre-tax basis to such other plan, subject to federal limitations.
- (d) Employers are responsible for notifying participants regarding maximum contribution levels permitted under the Internal Revenue Code. Individual participants are responsible for monitoring their own employee contributions to the Regular Class Optional Retirement Program, and employer contributions made on their behalf, to ensure that contribution totals do not exceed federally permitted maximums. If a participant contributes to any other tax-deferred plan as provided under paragraph (c), he or she is responsible for ensuring that total contributions made to the optional program and to any other such plan do not exceed federally permitted maximums.
- (6) VESTING REQUIREMENTS.--A participant will be fully or partially vested in the Regular Class Optional Retirement

Program only upon execution of a contract with an approved
provider. Subject thereto:

(a) With respect to participant contributions, plus

- (a) With respect to participant contributions, plus interest and earnings thereon, participants are fully and immediately vested.
- (b) With respect to employer contributions made on behalf of the participant, plus interest and earnings thereon, credit toward vesting under the optional program shall be gradually earned, as follows:
- 1. A participant who completes 2 years of service under the optional program shall be considered to be 20-percent vested and is entitled to receive an employer-funded benefit based on 20 percent of the employer contributions made to the participant's account, plus interest and earnings thereon.
- 2. A member who completes 3 years of service under the optional program shall be considered to be 40-percent vested and is entitled to receive an employer-funded benefit based on 40 percent of the employer contributions made to the participant's account, plus interest and earnings thereon.
- 3. A member who completes 4 years of service under the optional program shall be considered to be 60-percent vested and is entitled to receive an employer-funded benefit based on 60 percent of the employer contributions made to the participant's account, plus interest and earnings thereon.
- 4. A member who completes 5 years of service under the optional program shall be considered to be 80-percent vested and is entitled to receive an employer-funded benefit based on 80 percent of the employer contributions made to the participant's account, plus interest and earnings thereon.

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- 5. Any member who completes 6 years of service under the optional program shall be considered to be 100-percent vested, or fully vested, and is entitled to receive an employer-funded benefit based on 100 percent of the employer contributions made to the participant's account, plus interest and earnings thereon.
- (7) BENEFITS.--Under the Regular Class Optional Retirement Program:
- (a) Benefits shall be provided through individual contracts, or individual certificates issued for group contracts, in accordance with s. 401(a) of the Internal Revenue Code.
- (b) Benefits shall accrue in individual accounts that are participant-directed, portable, and funded by employer and employee contributions and earnings thereon.
- (c) Benefits shall be payable in accordance with the following terms and conditions:
- 1. Benefits shall be payable only to a fully or partially vested participant as provided in subsection (6), or to his or her beneficiaries as designated by the participant in the contract with an approved provider.
- 2. Benefits shall be paid only by the designated approved provider in accordance with the terms of the contracts applicable to the participant.
- 3. To begin receiving the employer-funded benefits, the participant must be terminated from all employment with all Florida Retirement System employers, as provided in s. 121.021(39). If a participant elects to receive his or her employer-funded benefits upon termination of employment, in accordance with the terms and conditions of the applicable provider contract, the participant must submit a written

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application to the division indicating his or her preferred distribution date and selecting an authorized method of distribution as provided in paragraph (d). The division shall forward a copy of such application to each approved provider with which the participant has a contractual relationship under the optional program. The participant may defer receipt of employer-funded benefits until he or she chooses to make such application.

- 4. Benefits funded by the participant's personal contributions may be paid out by an approved provider, within the limits provided in the contract between the participant and the provider, subject to federal requirements. The participant shall notify the provider regarding the preferred payment date, the amount to be paid out, and the provisions under which he or she wants to receive such benefits. Payment of participant-funded benefits may be deferred until the participant chooses to provide such notice.
- 5. In the event of a participant's death, moneys accumulated by or on behalf of the participant, less withholding taxes remitted to the Internal Revenue Service, will be distributed to the participant's designated beneficiary or beneficiaries, or to the participant's estate, as if the participant retired on the date of death, as provided in paragraph (e). No other death benefits will be available for survivors of participants under the Regular Class Optional Retirement Program, except for such benefits, or coverage for such benefits, as are separately afforded by the employer, in the employer's discretion.
- (d) Upon receipt by the division of a properly executed application for distribution of benefits, the total

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accumulated employer-funded benefit shall be payable to the participant, as:

- 1. A lifetime annuity payable to the participant. This payment option is not available in the case of a de minimis account;
- 2. A cash-out of a de minimis account of \$5,000 or less, in accordance with rules adopted by the division; or
- 3. A direct rollover distribution whereby all accrued benefits, plus interest and investment earnings, are paid from the participant's account directly to the custodian of an eligible retirement plan, as defined in s. 402(c)(8)(B) of the Internal Revenue Code, on behalf of the participant.
 - (e) Survivor benefits shall be payable as:
- 1. A lifetime annuity payable to the deceased participant's designated beneficiaries. This payment option is not available in the case of a de minimis account;
- 2. A lump-sum distribution payable to the beneficiaries, or to the deceased participant's estate;
- 3. An eligible rollover distribution on behalf of the surviving spouse of a deceased participant, whereby all accrued benefits, plus interest and investment earnings, are paid from the deceased participant's account directly to the custodian of an individual retirement account or an individual retirement annuity, as described in s. 402(c)(9) of the Internal Revenue Code, on behalf of the surviving spouse; or
- 4. A partial lump-sum payment whereby a portion of the accrued benefit is paid to the deceased participant's surviving spouse or other designated beneficiaries, less withholding taxes remitted to the Internal Revenue Service, and the remaining amount is transferred directly to the custodian of an individual retirement account or an individual

retirement annuity, as described in s. 402(c)(9) of the Internal Revenue Code, on behalf of the surviving spouse. The proportions must be specified by the participant or the surviving spouse.

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> This paragraph does not abrogate other applicable provisions of state or federal law providing for payment of death benefits.

- (f) The benefits payable to any person under the Regular Class Optional Retirement Program, and any contributions accumulated under such program, are not subject to assignment, execution, attachment, or any legal process, except for qualified domestic-relations orders by a court of competent jurisdiction, income-deduction orders as provided in s. 61.1301, and federal income tax levies.
 - (8) ADMINISTRATION OF PROGRAM. --
- The Regular Class Optional Retirement Program authorized by this section shall be administered by the division and affected employer agencies. The division shall adopt rules establishing the role and responsibilities of affected state and local government agencies in administering the Regular Class Optional Retirement Program.
- (b)1. The division may select and contract with a third-party administrator to provide administrative services, including, but not limited to, services relating to: consolidated billing; individual and collective recordkeeping and accounting; asset purchase, control, and safekeeping; and direct disbursement of funds to and from approved providers, employers, participants, and beneficiaries.
- The division shall also select and contract with a 31 third-party organization to develop and disseminate

educational materials and provide educational services to employers, eligible employees, participants, and beneficiaries 2 3 at the time of their asset transfer or initial enrollment only. Such materials and services may include, but are not 4 5 limited to, providing retirement-planning education; 6 explaining the differences between the defined-benefit 7 retirement plan and the defined-contribution retirement plan; 8 and offering financial-planning guidance on matters such as investment diversification, investment risks, investment 9 10 costs, and asset allocation. An approved provider may not 11 perform this function, but may provide information concerning its products and services. 12

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- As a cost of administration, the division may compensate any such contractor for its services, in accordance with the terms of the contract, as is deemed necessary or proper by the division and the contractor.
- (c) The division may authorize an approved provider to make direct disbursement of funds under the optional program to a participant or other beneficiary.
- (9) INVESTMENT PROVIDERS; INVESTMENT OPTIONS OR PRODUCTS; PERFORMANCE REVIEW.--
- (a) The division shall develop policy and procedures for selecting investment providers and products from which contracts may be purchased under the program. The State Board of Administration may advise the division and make recommendations with regard to selecting investment providers and products under subsection (11). In accordance with such policy and procedures, the division shall, through a competitive-bidding process, designate up to nine providers, one of which may be the State Board of Administration, and

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shall approve the form and content of all investment contracts. Potential provider companies may elect to submit competitive bids or proposals to serve only a specific segment of optional program participants, such as K-12 public school district employees, and nothing in this section shall prohibit the division from selecting one or more such providers as part of the nine providers.

- (b) In evaluating and selecting private-sector provider companies and products for the Regular Class Optional Retirement Program, the division shall establish criteria under which it will consider the relative capabilities and qualifications of each proposed provider company. In developing such criteria, the division shall consider:
- 1. Experience in Florida and other states providing retirement annuities or trusteed mutual fund arrangements under defined-contribution pension plans.
- 2. Financial strength and stability, as evidenced by the highest ratings assigned by nationally recognized rating services.
- 3. Intrastate and interstate portability of the product offered, including early withdrawal options.
 - 4. Compliance with the Internal Revenue Code.
- 5. The cost-effectiveness of the products provided, and the levels of service supporting them, relative to their benefits and their characteristics, including, without limitation, the level of risk borne by the provider.
- 6. The provider company's ability and willingness to coordinate its activities with Florida Retirement System employers and the division, and to supply to such employers and the division the information and data they require.

- 7. The methods available to participants to interact with the provider company, including the means by which participants may access account information, direct investment of contributions, make changes to their accounts, transfer moneys between available investment vehicles, and transfer moneys between provider companies, and shall consider any fees that apply to such activities.
- 8. The provider company's policies with respect to the transfer of individual account balances, contributions, and earnings thereon, both internally among investment products offered by the provider company and externally between provider companies, as well as any fees, charges, reductions, or penalties that may be applied.
- (d) The division shall consider investment options or products it considers appropriate to give participants the opportunity to accumulate retirement benefits, subject to the following:
- 1. The Regular Class Optional Retirement Program must offer a diversified mix of investment products.
- 2. Investment options or products offered by the group of approved providers must include mutual funds, group annuity contracts, individual retirement annuities, interests in trusts, and other such financial instruments.
- (e) The division shall periodically review the performance of each approved provider and each approved product to ensure continued compliance with established selection criteria and with division policy and procedures. Providers or products may be terminated, subject to contract provisions.
- (f) Contracts must be renegotiated every 8 years in order to provide new or different services or products.

(10) CONTRACT REQUIREMENTS. --

- (a) The provisions of each contract applicable to a participant in the Regular Class Optional Retirement Program must be contained in a written program description that must include a report of pertinent financial and actuarial information on the solvency and actuarial soundness of the program and the options and products available to the participant, together with the provisions of each contract applicable to a program participant. Such description must be furnished by the approved provider to each participant in the program and to the division upon commencement of participation in the program and annually thereafter.
- (b) The division shall ensure that each participant is provided a quarterly statement by the approved providers with which the participant has a contractual relationship under this section. Such statements must account for the contributions made by and on behalf of such participants; the interest and investment earnings thereon; and any fees, penalties, or other deductions that apply thereto. At a minimum, such statements must:
- 1. Indicate the participant's self-directed investment options.
- 2. State the market value of the account at the close of the current quarter and previous quarter.
 - 3. Show account gains and losses for the period.
 - 4. Itemize account contributions for the quarter.
- 5. Indicate any account changes due to adjustment of contribution levels, reallocation of contributions, balance transfers, or withdrawals.
- 6. Set forth any fees, charges, penalties, and other deductions that apply to the account.

Investment providers shall provide annual summary reports to the division.

(11) STATE BOARD OF ADMINISTRATION TO PROVIDE ADVICE

AND ASSISTANCE.--The State Board of Administration shall

assist the division in implementing and administering the

Regular Class Optional Retirement Program.

- (a) At the request of the division, the board shall review proposals submitted by vendors seeking to become approved providers for the Regular Class Optional Retirement Program and shall submit to the division its recommendations regarding such vendors, based on:
- 1. An evaluation of specific investment products
 proposed to be offered, taking into account each product's
 track record in meeting its investment return objectives net
 of all related fees, expenses, and charges, including, but not
 limited to, investment management fees, loads, distribution
 and marketing fees, custody fees, recordkeeping fees,
 education fees, annuity expenses, and consulting fees; and
- 2. Organizational factors, including, but not limited to, financial solvency, organizational depth, and experience in providing institutional investment services.
- (b) Once providers have been selected and approved, the board shall periodically review investment product performance and related organizational factors of the approved providers. The board shall advise the division on the acceptability of all investment products proposed to be offered through contracts to the participants and may advise the division of any changes necessary to ensure that the Regular Class Optional Retirement Program offers a diversified mix of investment products.

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- (c) The State Board of Administration shall develop and submit to the division its recommendations regarding the form and content of contracts to be offered under the Regular Class Optional Retirement Program. In developing its recommendations, the board must consider:
- 1. The nature and extent of the rights and benefits to be afforded participants in relation to the required contributions under the program; and
- 2. The suitability of the rights and benefits to be afforded participants to the needs of the participants and the interests of employers in the recruitment and retention of eligible employees.
- The State Board of Administration shall review (d) proposals submitted by vendors seeking to contract with the division to provide financial advice on retirement planning. The board shall evaluate such proposals based on an assessment of cost, product quality, independence from money-management organizations, and organizational factors, including, but not limited to, customer-service orientation, financial solvency, organizational depth, and experience in providing investment advisory and consulting services. Once a vendor is selected and approved for this purpose, the board shall periodically review the performance and organizational aspects of the approved contractor and shall submit to the division recommended changes necessary to ensure that program participants receive appropriate and cost-effective investment advice.

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The Investment Advisory Council shall review any
recommendations of the board prior to submittal to the
division. The division shall make the final determination as

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to whether any investment provider or product, any contractor, or any and all contract provisions will be approved for the program. Upon the recommendation of the Board of Trustees of the State Board of Administration that it offer an optional retirement program that it administers, the Division of Retirement shall commission an independent third-party firm to conduct a review of the product to be offered so as to effect substantial compliance with the provisions of this subsection.

(12) FEDERAL REQUIREMENTS.--

- (a) Provisions of this section shall be construed, and the Regular Class Optional Retirement Program shall be administered, so as to comply with the Internal Revenue Code, Title 26 U.S.C., and specifically with plan qualification requirements imposed on governmental plans under s. 401(a) of the Internal Revenue Code.
- (b) Any section or provision of this chapter which is susceptible to more than one construction must be interpreted in favor of the construction most likely to satisfy requirements imposed by s. 401(a) of the Internal Revenue Code.
- (c) Contributions payable under this section for any limitation year may not exceed the maximum amount allowable for qualified defined-contribution pension plans under applicable provisions of the Internal Revenue Code. If an employee who has elected to participate in the Regular Class Optional Retirement Program participates in any other plan that is maintained by the participating employer, benefits that accrue under the Regular Class Optional Retirement Program shall be considered primary for any aggregate limitation applicable under s. 415 of the Internal Revenue Code.

1 Section 2. Subsection (2) of section 112.363, Florida Statutes, 1998 Supplement, is amended to read: 2 3 112.363 Retiree health insurance subsidy.--(2) ELIGIBILITY FOR RETIREE HEALTH INSURANCE 4 5 SUBSIDY.--A person who is retired under a state-administered 6 retirement system, or a beneficiary who is a spouse or 7 financial dependent entitled to receive benefits under a state-administered retirement system, is eligible for health insurance subsidy payments provided under this section; except 9 10 that pension recipients under ss. 121.055(1)(b)2., 121.36, 11 121.40, 238.07(16)(a), and 250.22, recipients of health insurance coverage under s. 110.1232, or any other special 12 pension or relief act shall not be eligible for such payments. 13 Payment of the retiree health insurance subsidy shall be made 14 only after coverage for health insurance for the retiree or 15 beneficiary has been certified in writing to the Division of 16 17 Retirement. Participation in a former employer's group health insurance program is not a requirement for eligibility under 18 19 this section. However, participants in the State Community 20 College System Optional Retirement Program as provided in s. 21 121.051(2)(c), the Senior Management Service Optional Annuity Program as provided in s. 121.055(6), and the State University 22 System Optional Retirement Program as provided in s. 121.35 23 24 shall not receive the retiree health insurance subsidy provided in this section. The employer of such participant 25 shall pay the contributions required in subsection (8) to the 26 27 annuity program provided in s. 121.051(2)(c),s. 28 121.055(6)(d), or s. 121.35(4)(a), as applicable. 29 In any solicitation or offer of coverage Section 3. 30 under an optional retirement program, a provider company shall 31 be governed by the contract readability provisions of section

1 627.4145, Florida Statutes, notwithstanding section 627.4145(6)(c), Florida Statutes. In addition, all descriptive 2 3 materials must be prepared under the assumption that the 4 participant is an unsophisticated investor. Provider companies 5 must maintain an internal system of quality assurance, have 6 proven functional systems that are date-calculation compliant, 7 and be subject to a due-diligence inquiry that proves their 8 capacity and fitness to undertake service responsibilities. 9 Section 4. Paragraph (e) is added to subsection (3) of 10 section 112.363, Florida Statutes, 1998 Supplement, to read: 11 112.363 Retiree health insurance subsidy.--(3) RETIREE HEALTH INSURANCE SUBSIDY AMOUNT. --12 (e) Beginning July 1, 2001, each eligible retiree or, 13 if the retiree is deceased, his or her beneficiary who is 14 15 receiving a monthly benefit from such retiree's account and who is a spouse, or a person who meets the definition of joint 16 17 annuitant in s. 121.021(28), shall receive a monthly retiree health insurance subsidy payment equal to the number of years 18 19 of creditable service, as defined in s. 121.021(17), completed at the time of retirement multiplied by \$5. No eligible 20 retiree or beneficiary may receive a subsidy payment of more 21 than \$150 or less than \$30. If there are multiple 22 beneficiaries, the total payment may not be greater than the 23 24 payment to which the retiree was entitled. Section 5. Subsections (29) and (45) of section 25 121.021, Florida Statutes, 1998 Supplement, are amended to 26 read: 27 28 121.021 Definitions.--The following words and phrases 29 as used in this chapter have the respective meanings set forth unless a different meaning is plainly required by the context: 30

- (29) "Normal retirement date" means the first day of any month following the date a member attains one of the following statuses:
 - (a) If a Regular Class member, the member:
- 1. Completes $\underline{6}$ $\underline{10}$ or more years of creditable service and attains age 62; or
- 2. Completes 30 years of creditable service, regardless of age, which may include a maximum of 4 years of military service credit as long as such credit is not claimed under any other system.
 - (b) If a Special Risk Class member, the member:
- 1. Completes $\underline{6}$ 10 or more years of creditable service in the Special Risk Class and attains age 55;
- 2. Completes 25 years of creditable service in the Special Risk Class, regardless of age; or
- 3. Completes 25 years of creditable service and attains age 52, which service may include a maximum of 4 years of military service credit as long as such credit is not claimed under any other system and the remaining years are in the Special Risk Class.
- (c) If a Senior Management Service Class member, the member:
- 1. Completes $\underline{6}$ 7 years of creditable service in the Senior Management Service Class and attains age 62; or
- 2. Completes 30 years of any creditable service, regardless of age, which may include a maximum of 4 years of military service credit as long as such credit is not claimed under any other system.
- (d) If an Elected State County Officers' Class member, the member:

1. Completes $\underline{6}$ θ years of creditable service in the Elected State and County Officers' Class and attains age 62; or

2. Completes 30 years of any creditable service, regardless of age, which may include a maximum of 4 years of military service credit as long as such credit is not claimed under any other system.

"Normal retirement age" is attained on the "normal retirement date."

- (45)(a) "Vested" or "vesting" means the guarantee that a member is eligible to receive a future retirement benefit upon completion of the required years of creditable service for the employee's class of membership, even though the member may have terminated covered employment before reaching normal or early retirement date. Being vested does not entitle a member to a disability benefit; provisions governing entitlement to disability benefits are set forth under s.

 121.091(4)based on a disability caused by an injury or disease that occurs after termination of covered employment.
- (b) Effective July 1, 2001, a graded vesting system shall be implemented for the Florida Retirement System whereby any member who is employed in a regularly established position on or after July 1, 2001, will earn credit toward vesting as described in paragraph (a), as follows:
- 1. Any such member completing 2 years of creditable service shall be considered to be 20 percent vested and shall be entitled to a future benefit based on 20 percent of the retirement credit earned for his or her service.
- 2. Any such member completing 3 years of creditable service shall be considered to be 40 percent vested and shall

be entitled to a future benefit based on 40 percent of the retirement credit earned for his or her service.

- 3. Any such member completing 4 years of creditable service shall be considered to be 60 percent vested and shall be entitled to a future benefit based on 60 percent of the retirement credit earned for his or her service.
- 4. Any such member completing 5 years of creditable service shall be considered to be 80 percent vested and shall be entitled to a future benefit based on 80 percent of the retirement credit earned for his or her service.
- 5. Any such member completing 6 years of creditable service shall be considered to be 100 percent vested, or fully vested as described in paragraph (a).

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Inactive members will not be considered fully or partially vested solely by operation of the provisions of this paragraph. Any member who is not employed in a regularly established position on July 1, 2001, will be deemed partially or fully vested as provided in this paragraph only upon subsequent employment in a covered position for 1 work year, except that no member may be required to complete more years of creditable service than would have been required for that member to vest under retirement laws in effect before July 1, 2001.

Section 6. Paragraph (a) of subsection (7) of section 121.0515, Florida Statutes, 1998 Supplement, is amended to read:

121.0515 Special risk membership; criteria; designation and removal of classification; credits for past service and prior service; retention of special risk normal 31 retirement date.--

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(7) RETENTION OF SPECIAL RISK NORMAL RETIREMENT DATE.--

A special risk member who is moved or reassigned (a) to a nonspecial risk law enforcement, firefighting, or correctional administrative support position with the same agency, or who is subsequently employed in such a position with any law enforcement, firefighting, or correctional agency under the Florida Retirement System, shall participate in the Special Risk Administrative Support Class and shall earn credit for such service at the same percentage rate as that earned by a regular member. Notwithstanding the provisions of subsection (4), service in such an administrative support position shall, for purposes of s. 121.091, apply toward satisfaction of the special risk normal retirement date, as defined in s. 121.021(29)(b), provided that, while in such position, the member remains certified as a law enforcement officer, firefighter, or correctional officer; remains subject to reassignment at any time to a position qualifying for special risk membership; and completes an aggregate of 6 10 or more years of service as a designated special risk member prior to retirement.

Section 7. Subsection (8) and paragraphs (b) and (c) of subsection (12) of section 121.052, Florida Statutes, 1998 Supplement, are amended to read:

121.052 Membership class of elected officers.--

(8) NORMAL RETIREMENT DATE; VESTING REQUIREMENT.--A member of the Elected State and County Officers' Class shall have the same normal retirement date and vesting requirement as provided defined in s. 121.021(29) and (45) for a member of the regular class of the Florida Retirement System, except that only 8 years of creditable service in this class are

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needed to attain the normal retirement date specified in s. 121.021(29)(a). Any public service commissioner who was removed from the Elected State Officers' Class on July 1, 1979, after attaining at least 8 years of creditable service in that class shall be considered to have reached the normal retirement date upon attaining age 62 as required in s. 121.021(29)(a).

- (12) BENEFITS.--
- (b) The benefit provisions of s. 121.091(2)-(6), (8), (9), and (11), relating to benefits payable for dual normal retirement ages, early retirement, disability retirement, termination benefits, optional forms of retirement, designation of beneficiaries, employment after retirement, and method of computing actuarial equivalent, respectively, shall also apply to members of the Elected State and County Officers' Class, except that only 8 years of creditable service in this class are needed to attain the benefits specified in s. 121.091(3) and (5). These provisions shall be construed in such manner as to make them compatible with the provisions of this section.
- (c) The benefit provisions of s. 121.091(7), relating to death benefits, shall apply to members of the Elected State and County Officers' Class and shall be construed in such manner as to make them compatible with the provisions of this section; however, only 8 years of creditable service in this class are needed to obtain such benefits, except that:
- 1. If any elected official dies in office who would have been vested under the Elected State and County Officers' Class, any other class of the Florida Retirement System, or any other state-administered retirement system, if the official had lived to complete his or her term of office, the

official's spouse may elect to leave the official's retirement contributions in the retirement trust fund and pay into said fund any required contributions which would have been paid by the officer or the employer had the officer lived to complete the term of office.

If a deceased member's surviving spouse as described in subparagraph 1. previously received a refund of the member's contributions made to the retirement trust fund, the surviving spouse may pay into the retirement trust fund an amount equal to the deceased member's contributions previously refunded, together with interest at 4 percent compounded annually on the amount of such refunded contributions from the date of refund until July 1, 1975, and at 6.5 percent compounded annually thereafter to the date of payment, plus such additional contributions as may be required under subparagraph 1., in order to become vested, as applicable.

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Upon conclusion of the term of office to which the deceased officer was elected, a spouse who pays into the retirement trust fund such additional or refunded contributions, plus interest, shall be eligible to receive a monthly benefit in the same manner as the surviving spouse of a member who dies after accumulating the required number of years of creditable service as described herein.

Section 8. Paragraph (a) of subsection (1) of section 121.053, Florida Statutes, 1998 Supplement, is amended to read:

121.053 Participation in the Elected State and County Officers' Class for retired members. --

(1)(a) Any member who retired under any existing 31 system as defined in s. 121.021(2), and receives a benefit

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thereof, and who serves in an office covered by the Elected State and County Officers' Class for a period of at least 6 8 years, shall be entitled to receive an additional retirement benefit for such elected officer service prior to July 1, 1990, under the Elected State and County Officers' Class of the Florida Retirement System, as follows:

- 1. Upon completion of 6 θ or more years of creditable service in an office covered by the Elected State and County Officers' Class, s. 121.052, such member shall notify the administrator of his or her intent to purchase elected officer service prior to July 1, 1990, and shall pay the member contribution applicable for the period being claimed, plus 4 percent interest compounded annually from the first year of service claimed until July 1, 1975, and 6.5 percent interest compounded annually thereafter, until full payment is made to the Florida Retirement System Trust Fund; however, such member may purchase retirement credit under the Elected State and County Officers' Class only for such service as an elected officer.
- Upon payment of the amount specified in subparagraph 1., the employer shall pay into the Florida Retirement System Trust Fund the applicable employer contribution for the period of elected officer service prior to July 1, 1990, being claimed by the member, plus 4 percent interest compounded annually from the first year of service claimed until July 1, 1975, and 6.5 percent interest compounded annually thereafter, until full payment is made to the Florida Retirement System Trust Fund.

Section 9. Paragraph (b) of subsection (4) of section 121.055, Florida Statutes, 1998 Supplement, is amended to 31 read:

121.055 Senior Management Service Class.—There is hereby established a separate class of membership within the Florida Retirement System to be known as the "Senior Management Service Class," which shall become effective February 1, 1987.

(4)

(b) Service in an eligible position prior to February 1, 1987, or after January 31, 1987, shall satisfy the

1, 1987, or after January 31, 1987, shall satisfy the requirement of attaining the normal retirement date as defined in s. 121.021(29) for a Senior Management Service Class member, provided the employee is a member of the Senior Management Service Class after January 31, 1987. A member of this class who fails to complete 6 7 years of creditable service in an eligible position shall be required to satisfy the requirements for the normal retirement date for a regular member as provided in s. 121.021(29).

Section 10. Paragraph (i) of subsection (1) of section 121.081, Florida Statutes, 1998 Supplement, is amended to read:

121.081 Past service; prior service; contributions.—Conditions under which past service or prior service may be claimed and credited are:

(1)

- (i) An employee of a state agency who was a member of a state-administered retirement system and who was granted educational leave with pay pursuant to a written educational leave-with-pay policy may claim such period of educational leave as past service subject to the following conditions:
- 1. The educational leave must have occurred prior to December 31, 1971;

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- CODING: Words stricken are deletions; words underlined are additions.

- The member must have completed at least 6 10 years of creditable service excluding the period of the educational leave;
- The employee must have returned to employment with 3. a state agency employer who participated in the retirement system, which return was immediately upon termination of the educational leave, and must have remained on the employer's payroll for at least 30 calendar days following the return to employment;
- 4. The employee must be a member of the Florida Retirement System at the time he or she claims such service;
- 5. Not more than 24 months of creditable service may be claimed for such period of educational leave with pay;
- The service must not be claimed under any other state or federal retirement system; and
- The member must pay to the retirement trust fund for claiming such past-service credit an amount equal to 8 percent of his or her gross annual salary immediately prior to the educational leave with pay for each year of past service claimed, plus 4 percent interest thereon compounded annually each June 30 from the first year of service claimed until July 1, 1975, and 6.5 percent interest thereafter on the unpaid balance compounded annually each June 30 until paid.

Section 11. Paragraphs (a) and (j) of subsection (4) of section 121.091, Florida Statutes, 1998 Supplement, are amended to read:

121.091 Benefits payable under the system.--Benefits may not be paid under this section unless the member has terminated employment as provided in s. 121.021(39)(a) or begun participation in the Deferred Retirement Option Program 31 as provided in subsection (13), and a proper application has

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been filed in the manner prescribed by the division. The division may cancel an application for retirement benefits when the member or beneficiary fails to timely provide the information and documents required by this chapter and the division's rules. The division shall adopt rules establishing procedures for application for retirement benefits and for the cancellation of such application when the required information or documents are not received.

- (4) DISABILITY RETIREMENT BENEFIT. --
- (a) Disability retirement; entitlement and effective date.--
- 1. A member who becomes totally and permanently disabled, as defined in paragraph (b), after completing 5 years of creditable service, or a member who becomes totally and permanently disabled in the line of duty regardless of service, shall be entitled to a monthly disability benefit+ except that any member with less than 5 years of creditable service on July 1, 1980, or any person who becomes a member of the Florida Retirement System on or after such date must have completed 10 years of creditable service prior to becoming totally and permanently disabled in order to receive disability retirement benefits for any disability which occurs other than in the line of duty. However, if a member employed on July 1, 1980, with less than 5 years of creditable service as of that date, becomes totally and permanently disabled after completing 5 years of creditable service and is found not to have attained fully insured status for benefits under the federal Social Security Act, such member shall be entitled to a monthly disability benefit.
- If the division has received from the employer the 31 required documentation of the member's termination of

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 employment, the effective retirement date for a member who applies and is approved for disability retirement shall be established by rule of the division.

- 3. For a member who is receiving Workers' Compensation payments, the effective disability retirement date may not precede the date the member reaches Maximum Medical Improvement (MMI), unless the member terminates employment prior to reaching MMI.
- (j) Disability retirement of justice or judge by order of Supreme Court.--
- 1. If a member is a justice of the Supreme Court, judge of a district court of appeal, circuit judge, or judge of a county court who has served for 6 10 years or more as an elected constitutional judicial officer, including service as a judicial officer in any court abolished pursuant to Art. V of the State Constitution, and who is retired for disability by order of the Supreme Court upon recommendation of the Judicial Qualifications Commission pursuant to the provisions of Art. V of the State Constitution, the member's Option 1 monthly benefit as provided in subparagraph (6)(a)1. shall not be less than two-thirds of his or her monthly compensation as of the member's disability retirement date. Such a member may alternatively elect to receive a disability retirement benefit under any other option as provided in paragraph (6)(a).
- 2. Should any justice or judge who is a member of the Florida Retirement System be retired for disability by order of the Supreme Court upon recommendation of the Judicial Qualifications Commission pursuant to the provisions of Art. V of the State Constitution, then all contributions to his or her account and all contributions made on his or her behalf by the employer shall be transferred to and deposited in the

 General Revenue Fund of the state, and there is hereby appropriated annually out of the General Revenue Fund, to be paid into the Florida Retirement System Fund, an amount necessary to pay the benefits of all justices and judges retired from the Florida Retirement System pursuant to Art. V of the State Constitution.

Section 12. Paragraph (b) of subsection (1) of section 121.1115, Florida Statutes, is amended to read:

121.1115 Purchase of retirement credit for out-of-state and federal service.—Effective January 1, 1995, a member of the Florida Retirement System may purchase creditable service for periods of public employment in another state and receive creditable service for such periods of employment. Service with the Federal Government, including any military service, may be claimed. Upon completion of each year of service earned under the Florida Retirement System, a member may purchase up to 1 year of retirement credit for his or her out-of-state service, subject to the following provisions:

- (1) LIMITATIONS AND CONDITIONS.--To receive credit for the out-of-state service:
- (b) The member must have completed a minimum of $\underline{6}$ $\underline{10}$ years of creditable service under the Florida Retirement System, excluding out-of-state service and in-state service claimed and purchased under s. 121.1122.

Section 13. Paragraph (a) of subsection (2) of section 121.1122, Florida Statutes, 1998 Supplement, is amended to read:

121.1122 Purchase of retirement credit for in-state public service and in-state service in accredited nonpublic schools and colleges, including charter schools and charter

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technical career centers. -- Effective January 1, 1998, a member of the Florida Retirement System may purchase creditable service for periods of certain public or nonpublic employment performed in this state, as provided in this section.

- (2) LIMITATIONS AND CONDITIONS. --
- (a) A member is not eligible to receive credit for in-state service under this section until he or she has completed 6 10 years of creditable service under the Florida Retirement System, excluding service purchased under this section and out-of-state service claimed and purchased under s. 121.1115.

Section 14. Paragraph (a) of subsection (1) of section 121.121, Florida Statutes, 1998 Supplement, is amended to read:

- 121.121 Authorized leaves of absence. --
- (1) A member may purchase creditable service for up to 2 work years of authorized leaves of absence if:
- (a) The member has completed a minimum of 6 10 years of creditable service, excluding periods for which a leave of absence was authorized;
- The leave of absence is authorized in writing by the employer of the member and approved by the administrator;
- (c) The member returns to active employment performing service with a Florida Retirement System employer in a regularly established position immediately upon termination of the leave of absence and remains on the employer's payroll for 1 calendar month, except that a member who retires on disability while on a medical leave of absence shall not be required to return to employment. A member whose work year is less than 12 months and whose leave of absence terminates 31 between school years is eligible to receive credit for the

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leave of absence as long as he or she returns to the employment of his or her employer at the beginning of the next school year and remains on the employer's payroll for 1 calendar month; and

(d) The member makes the required contributions for service credit during the leave of absence, which shall be 8 percent until January 1, 1975, and 9 percent thereafter of his or her rate of monthly compensation in effect immediately prior to the commencement of such leave for each month of such period, plus 4 percent interest until July 1, 1975, and 6.5 percent interest thereafter on such contributions, compounded annually each June 30 from the due date of the contribution to date of payment. Effective July 1, 1980, any leave of absence purchased pursuant to this section shall be at the contribution rates specified in s. 121.071 in effect at the time the leave is granted for the class of membership from which the leave of absence was granted; however, any member who purchased leave-of-absence credit prior to July 1, 1980, for a leave of absence from a position in a class other than the regular membership class, may pay the appropriate additional contributions plus compound interest thereon and receive creditable service for such leave of absence in the membership class from which the member was granted the leave of absence.

Section 15. Effective July 1, 2001, to fund the provisions of this act:

- (1) The contribution rates applicable to the Regular Class of the Florida Retirement System shall be increased by 1.36 percentage points;
- 30 (2) The contribution rates applicable to the Special Risk Class shall be increased by __ percentage points;

1	(3) The contribution rates applicable to the Special
2	Risk Administrative Support Class of the Florida Retirement
3	System shall be increased by percentage points;
4	(4) The contribution rates applicable to judicial
5	members of the Elected Officers' Class of the Florida
6	Retirement System shall be increased by percentage points;
7	(5) The contribution rates applicable to legislative,
8	attorney, and Cabinet members of the Elected Officers' Class
9	of the Florida Retirement System shall be increased by
10	percentage points;
11	(6) The contribution rates applicable to county and
12	certain municipal and special district members of the Elected
13	Officers' Class of the Florida Retirement System shall be
14	increased by percentage points; and
15	(7) The contribution rates applicable to the Senior
16	Management Service Class of the Florida Retirement System
17	shall be increased by percentage points.
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19	These increases shall be in addition to all other changes to
20	such contribution rates which may be enacted into law to take
21	effect on that date. The editors of the Florida Statutes are
22	hereby directed to adjust the contribution rates as set forth
23	<u>in sections 121.052, 121.055, and 121.071, Florida Statutes,</u>
24	accordingly.
25	Section 16. The Legislature finds that a proper and
26	legitimate state purpose is served when employees and retirees
27	of the state and of its political subdivisions, and the
28	dependents, survivors, and beneficiaries of such employees and
29	retirees, are extended the basic protections afforded by
30	governmental retirement systems that provide fair and adequate

31 benefits that are managed, administered, and funded in an

actuarially sound manner, as required by Section 14 of Article X of the State Constitution and part VII of chapter 112, 2 3 Florida Statutes. Therefore, the Legislature determines and declares that this act fulfills an important state interest. 4 5 Section 17. The Regular Class Optional Retirement 6 Program created by this act shall be implemented beginning 7 July 1, 2001, contingent upon the Division of Retirement 8 receiving a favorable determination letter and a favorable 9 private-letter ruling from the Internal Revenue Service before 10 the end of the regular session of the Legislature held in 11 2001. Section 18. Effective July 1, 2001, to fund the 12 13 provisions of this act, the contribution rates applicable to 14 the Regular Class of the Florida Retirement System shall be 15 increased by 0.50 percentage points. This increase is in addition to all other changes to such contributions rates 16 17 which are enacted into law to take effect on or before that 18 date. 19 Section 19. This act shall take effect July 1, 1999. 20 21 22 23 24 25 26 27 28 29 30 31

STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR SB 356 The Committee Substitute provides a graded vesting schedule ranging from two to six years for both the optional defined contribution plan and the Florida Retirement System defined benefit plan. It provides for the procurement of up to eight provider companies from the spectrum of the insurance and financial communities and, at the discretion of the Board of Trustees, from the State Board of Administration itself. A third party information and education firm will be retained to provide assistance to participants on the decision and suitability of which plan they should enroll. A failure to decide shall compel membership in the Florida Retirement System. The bill provides for review by the Internal Revenue Service for federal tax compliance and compels the provider companies to offer functional systems which are date calculation compliant. All provider companies must be subject calculation compliant. All provider companies must be subject to a due diligence inquiry, demonstrate nationally recognized ratings in their financial category and experience in the delivery of their chosen products and services. Participants may elect to transfer into the optional retirement plan and receive a discounted payout of their accrued FRS benefits. The bill fixes the fixed employer contribution at 8.21% of salary for the optional retirement program.