Amendment No. ____ (for drafter's use only)

CHAMBER ACTION	
	Senate • House
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5	ORIGINAL STAMP BELOW
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11	Representative(s) K. Smith offered the following:
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13	Amendment (with title amendment)
14	On page 2, line 8,
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16	insert:
17	Section 1. Paragraph (b) of subsection (2) and
18	paragraphs (a), (d), and (m) of subsection (3) of section
19	20.23, Florida Statutes, 1998 Supplement, are amended to read:
20	20.23 Department of TransportationThere is created
21	a Department of Transportation which shall be a decentralized
22	agency.
23	(2)
24	(b) The commission shall have the primary functions
25	to:
26	1. Recommend major transportation policies for the
27	Governor's approval, and assure that approved policies and any
28	revisions thereto are properly executed.
29	2. Periodically review the status of the state
30	transportation system including highway, transit, rail,
31	seaport, intermodal development, and aviation components of

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the system and recommend improvements therein to the Governor and the Legislature.

- Perform an in-depth evaluation of the annual department budget request, the Florida Transportation Plan, and the tentative work program for compliance with all applicable laws and established departmental policies. Except as specifically provided in s. 339.135(4)(c)2., (d), and (f), the commission may not consider individual construction projects, but shall consider methods of accomplishing the goals of the department in the most effective, efficient, and businesslike manner.
- 4. Monitor the financial status of the department on a regular basis to assure that the department is managing revenue and bond proceeds responsibly and in accordance with law and established policy.
- Monitor on at least a quarterly basis, the efficiency, productivity, and management of the department, using performance and production standards developed by the commission pursuant to s. 334.045.
- Perform an in-depth evaluation of the factors causing disruption of project schedules in the adopted work program and recommend to the Legislature and the Governor methods to eliminate or reduce the disruptive effects of these factors.
- (3)(a) The central office shall establish departmental policies, rules, procedures, and standards and shall monitor the implementation of such policies, rules, procedures, and standards in order to ensure uniform compliance and quality performance by the districts and central office units that implement transportation programs. The central office monitoring function shall be based on a plan that clearly

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specifies what areas will be monitored, activities and criteria used to measure compliance, and a feedback process that assures monitoring findings are reported and deficiencies corrected. The secretary is responsible for ensuring that a the central office monitoring function is implemented by October 1, 1990, and that it functions properly thereafter. In conjunction with its monitoring function, the central office shall provide such training and administrative support to the districts as the department determines to be necessary to ensure that the department's programs are carried out in the most efficient and effective manner.

- (d)1. Policy, program, or operations offices shall be established within the central office for the purposes of:
- a. Developing policy and procedures and monitoring performance to ensure compliance with these policies and procedures;
- b. Performing statewide activities which it is more cost-effective to perform in a central location;
- c. Assessing and ensuring the accuracy of information within the department's financial management information systems; and
 - d. Performing other activities of a statewide nature.
- 2. The following offices are established and shall be headed by a manager, each of whom shall be appointed by and serve at the pleasure of the secretary. The positions shall be classified at a level equal to a division director:
 - a. The Office of Administration;
 - b. The Office of Policy Planning;
 - c. The Office of Design;
- d. The Office of Highway Operations Office of
- 31 Construction;

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- The Office of Right-of-Way; e.
- f. The Office of Toll Operations; and
- g. The Office of Information Systems.
- Other offices may be established in accordance with s. 20.04(7)(6). The heads of such offices are exempt from part II of chapter 110. No office or organization shall be created at a level equal to or higher than a division without specific legislative authority.
- The secretary shall appoint a state public transportation administrator who shall report to the Assistant Secretary for Transportation Policy. The state public transportation administrator's responsibilities shall include, but are not limited to, the administration of statewide transit, rail, seaport, intermodal development, and aviation This position shall be classified at a level equal to a deputy assistant secretary. The department shall also assign to the public transportation administrator an organizational unit the primary function of which is to administer the seaport high-speed rail program.
- Section 2. Subsections (2) and (3) of section 206.46, Florida Statutes, are amended to read:
 - 206.46 State Transportation Trust Fund. --
- (2) Notwithstanding any other provisions of law, from the revenues deposited into the State Transportation Trust Fund a maximum of $7 ext{ } ext{f}$ percent in each fiscal year shall be transferred into the Right-of-Way Acquisition and Bridge Construction Trust Fund created in s. 215.605, as needed to meet the requirements of the documents authorizing the bonds issued or proposed to be issued under ss. 215.605 and 337.276 or at a minimum amount sufficient to pay for the debt service coverage requirements of outstanding bonds. Notwithstanding

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the 7 6 percent annual transfer authorized in this subsection, the annual amount transferred under this subsection shall not exceed an amount necessary to provide the required debt service coverage levels for a maximum debt service of not to exceed \$135\$115 million. Such transfer shall be payable primarily from the motor and diesel fuel taxes transferred to the State Transportation Trust Fund from the Fuel Tax Collection Trust Fund.

(3) Through fiscal year 1999-2000, a minimum of 14.3 percent of all state revenues deposited into the State Transportation Trust Fund shall be committed annually by the department for public transportation projects in accordance with chapter 311, ss. 332.003-332.007, and chapter 341, and chapter 343. Beginning in fiscal year 2000-2001, and each year thereafter, a minimum of 15 percent of all state revenues deposited into the State Transportation Trust Fund shall be committed annually by the department for public transportation projects in accordance with chapter 311, ss. 332.002-332.007, and chapter 341, and chapter 343.

Section 3. Section 215.615, Florida Statutes, is created to read:

215.615 State bonds for federal-aid highways construction. --

(1) Upon the request of the Department of Transportation, the Division of Bond Finance is authorized pursuant to s. 11, Art. VII of the State Constitution and the State Bond Act to issue revenue bonds, for and on behalf of the Department of Transportation, for the purpose of financing or refinancing the construction, reconstruction, and improvement of projects that are eligible to receive federal-aid highway funds. The Division of Bond Finance is

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authorized to consider innovative financing technologies which may include, but are not limited to, innovative bidding and structures of potential financings that may result in negotiated transactions.

- (2) Any bonds issued pursuant to this section shall be payable primarily from a prior and superior claim on all federal highway aid reimbursements received each year with respect to federal-aid projects undertaken in accordance with the provisions of Title 23 of the United States Code.
- (3) The term of the bonds shall not exceed a term of 12 years. Prior to the issuance of bonds, the Department of Transportation shall determine that annual debt service on all bonds issued pursuant to this section does not exceed 10 percent of annual apportionments to the department for federal highway aid in accordance with the provisions of Title 23 of the United States Code.
- (4) The bonds issued under this section shall not constitute a debt or general obligation of the state or a pledge of the full faith and credit or taxing power of the state. The bonds shall be secured by and are payable from the revenues pledged in accordance with this section and the resolution authorizing their issuance.
- The state does hereby covenant with the holders of bonds issued under this section that it will not repeal, impair, or amend this section in any manner which will materially and adversely affect the rights of bondholders so long as the bonds authorized by this section are outstanding unless adequate provision has been made for the payment of such bonds pursuant to the documents authorizing the issuance of such bonds.
 - Any complaint for such validation of bonds issued

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pursuant to this section shall be filed in the circuit court of the county where the seat of state government is situated, the notice required to be published by s. 75.06 shall be published only in the county where the complaint is filed, and the complaint and order of the circuit court shall be served only on the state attorney of the circuit in which the action is pending.

Section 4. Section 215.616, Florida Statutes, is created to read:

215.616 Issuance of revenue bonds authorized.--

- (1) The issuance of revenue bonds by the Division of Bond Finance, on behalf of the Department of Transportation, pursuant to s. 11, Art. VII of the State Constitution is hereby authorized, pursuant to the State Bond Act, to finance or refinance fixed capital expenditures for fixed-guideway transportation systems, as defined in s. 341.031, including facilities appurtenant thereto, costs of issuance, and other amounts relating to such financing or refinancing. Such revenue bonds shall be matched on a 50-50 basis with funds from sources other than revenues of the Department of Transportation, in a manner acceptable to the Department of Transportation. The Division of Bond Finance is authorized to consider innovative financing technologies which may include, but are not limited to, innovative bidding and structures of potential financings that may result in negotiated transactions.
- (a) The Department of Transportation and any participating commuter rail authority or regional transportation authority established pursuant to chapter 343, local governments, or local governments collectively by interlocal agreement having jurisdiction of a fixed-guideway

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transportation system may enter into an interlocal agreement to promote the efficient and cost-effective financing or refinancing of fixed-guideway transportation system projects by revenue bonds issued pursuant to this subsection. The terms of such interlocal agreements shall include provisions for the Department of Transportation to request the issuance of the bonds on behalf of the parties; provide that each party to the agreement shall be contractually liable for an equal share of funding an amount equal to the debt service requirements of such bonds; and include any other terms, provisions, or covenants necessary to the making of and full performance under such interlocal agreement. Repayments made to the Department of Transportation under any interlocal agreement are not pledged to the repayment of bonds issued hereunder and failure of the local governmental authority to make such payment shall not affect the obligation of the Department of Transportation to pay debt service on the bonds.

- (b) Revenue bonds issued pursuant to this subsection shall not constitute a general obligation of the state or a pledge of the full faith and credit of the state. Bonds issued pursuant to this section shall be payable from funds available pursuant to s. 206.46(3), subject to annual appropriation. The amount of revenues available for debt service shall never exceed a maximum of 2 percent of all state revenues deposited into the State Transportation Trust Fund.
- (c) The projects to be financed or refinanced with the proceeds of the revenue bonds issued hereunder are designated as state fixed capital outlay projects for purposes of s.

 11(d), Art. VII of the State Constitution and the specific projects to be financed or refinanced shall be determined by the Department of Transportation in accordance with state law

and appropriations from the State Transportation Trust Fund.

Each project to be financed with the proceeds of the bonds issued pursuant to this subsection shall first be approved by the Legislature by an act of general law.

- (d) Any complaint for validation of bonds issued pursuant to this section shall be filed in the circuit court of the county where the seat of state government is situated, the notice required to be published by s. 75.06 shall be published only in the county where the complaint is filed, and the complaint and order of the circuit court shall be served only on the state attorney of the circuit in which the action is pending.
- (e) The state does hereby covenant with holders of such revenue bonds or other instruments of indebtedness issued hereunder that it will not repeal or impair or amend these provisions in any manner which will materially adversely affect the rights of such holders so long as bonds authorized by this paragraph are outstanding unless adequate provision has been made for the payment of such bonds pursuant to the documents authorizing the issuance of such bonds.
- (f) This subsection supersedes any inconsistent provisions in existing law.

Notwithstanding anything in this subsection, the lien of revenue bonds issued pursuant to this subsection on moneys deposited into the State Transportation Trust Fund shall be junior and subordinate to the lien on such moneys of bonds issued pursuant to ss. 215.605, 215.615, and 320.20, and any pledge of such moneys to pay operating and maintenance expenses pursuant to s. 206.46(5) and chapter 348, all as are

31 in existence or as may be amended.

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To be eligible for participation, fixed-guideway
transportation system projects must comply with the major
capital investment policy guidelines and criteria established
by the Department of Transportation pursuant to chapter 341,
must be found to be consistent, to the maximum extent
feasible, with approved local government comprehensive plans
of the local governments in which such projects are located,
and must be included in the work program of the Department of
Transportation pursuant to the provisions of s. 339.135. The
Department of Transportation shall certify that the expected
useful life of the transportation improvements will equal or
exceed the maturity date of the debt to be issued.
       Section 5. Prior to the 2000 legislative session, the
Auditor General, in cooperation with the Office of Program
Policy Analysis and Government Accountability, shall conduct a
financial and performance audit of the Florida Seaport
Development Program established pursuant to chapter 311 and s.
320.20, Florida Statutes. The audit shall include, but not be
limited to, a review of the Department of Transportation's,
Florida Seaport Development Council's, and the Florida Ports
Financing Commission's organizational and administrative
structure, procedures, internal controls, and expenditures
relating to the state's investment in seaport infrastructure
and seaport intermodal access projects. The Auditor General
shall determine whether sufficient procedures and internal
controls exist regarding seaport program administration to
assure accountability in the implementation and enforcement of
all laws, rules, policies, and procedures; and whether
sufficient statutory safeguards are in place to protect and
maximize public investment in the seaport program.
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Section 6. Section 316.0815, Florida Statutes, is

created to read:

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316.0815 Duty to yield to public transit vehicles .--

- (1) The driver of a vehicle shall yield the right-of-way to a publicly owned transit bus traveling in the same direction which has signaled and is reentering the traffic flow from a specifically designated pullout bay.
- (2) This section does not relieve the driver of a public transit vehicle from the duty to drive with due regard for the safety of all persons using the roadway.
- (3) A violation of this section is a noncriminal traffic infraction, punishable as a moving violation as provided in chapter 318.

Section 7. Paragraph (b) of subsection (1) and paragraphs (e) and (f) of subsection (2) of section 316.302, Florida Statutes, 1998 Supplement, are amended to read:

316.302 Commercial motor vehicles; safety regulations; transporters and shippers of hazardous materials; enforcement.--

(1)

(b) Except as otherwise provided in this section, all owners or drivers of commercial motor vehicles that are engaged in intrastate commerce are subject to the rules and regulations contained in 49 C.F.R. parts 382, 385, and 390-397, with the exception of 49 C.F.R. s. 390.5 as it relates to the definition of bus, as such rules and regulations existed on March 1, 1999 1997.

(2)

(e) A person who operates a commercial motor vehicle solely in intrastate commerce is exempt from subsection (1) while transporting agricultural products, including

horticultural or forestry products, from farm or harvest place

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to the first place of processing or storage, or from farm or harvest place directly to market. However, such person must comply with 49 C.F.R. part 391, subpart H and parts 382, 392, and 393, and with 49 C.F.R. ss. 396.3(a)(1) and s.396.9.

(f) A person who operates a commercial motor vehicle having a declared gross vehicle weight of less than 26,000 pounds solely in intrastate commerce and who is not transporting hazardous materials, or who is transporting petroleum products as defined in s. 376.301(31)(29), is exempt from subsection (1). However, such person must comply with 49 C.F.R. parts 382, 392, and 393, and with 49 C.F.R. ss. 396.3(a)(1) and s.396.9.

Section 8. Paragraph (c) of subsection (3) of section 316.3025, Florida Statutes, is amended to read:

316.3025 Penalties.--

16 (3)

- (c) A civil penalty of \$250 may be assessed for:
- 1. A violation of the placarding requirements of 49 C.F.R. parts 171-179;
- 2. A violation of the shipping paper requirements of 49 C.F.R. parts 171-179;
 - 3. A violation of 49 C.F.R. s. 392.10;
 - 4. A violation of 49 C.F.R. s. 397.5 395.5;
 - 5. A violation of 49 C.F.R. s. 397.7;
- 25 6. A violation of 49 C.F.R. s. 397.13; or
- 26 7. A violation of 49 C.F.R. s. 397.15.

Section 9. Paragraph (b) of subsection (2) and subsection (5) of section 316.545, Florida Statutes, are amended to read:

30 316.545 Weight and load unlawful; special fuel and motor fuel tax enforcement; inspection; penalty; review.--

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The officer shall inspect the license plate or registration certificate of the commercial vehicle, as defined in s. 316.003(66), to determine if its gross weight is in compliance with the declared gross vehicle weight. If its gross weight exceeds the declared weight, the penalty shall be 5 cents per pound on the difference between such weights. those cases when the commercial vehicle, as defined in s. 316.003(66), is being operated over the highways of the state with an expired registration or with no registration from this or any other jurisdiction or is not registered under the applicable provisions of chapter 320, the penalty herein shall apply on the basis of 5 cents per pound on that scaled weight which exceeds 35,000 pounds on laden truck tractor-semitrailer combinations or tandem trailer truck combinations, 10,000 pounds on laden straight trucks or straight truck-trailer combinations, or 10,000 pounds on any unladen commercial motor vehicle. If the license plate or registration has not been expired for more than 90 days, the penalty imposed under this paragraph may not exceed \$1,000. In the case of special mobile equipment as defined in s. 316.003(48), which qualifies for the license tax provided for in s. 320.08(5)(b), being operated on the highways of the state with an expired registration or otherwise not properly registered under the applicable provisions of chapter 320, a penalty of \$75 shall apply in addition to any other penalty which may apply in accordance with this chapter. A vehicle found in violation of this section may be detained until the owner or operator produces evidence that the vehicle has been properly registered. Any costs incurred by the retention of the vehicle shall be the sole responsibility of the owner. A

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person who has been assessed a penalty pursuant to this paragraph for failure to have a valid vehicle registration certificate pursuant to the provisions of chapter 320 is not subject to the delinquent fee authorized in s. 320.07 if such person obtains a valid registration certificate within 10 working days after such penalty was assessed.

(5) Whenever any person violates the provisions of this chapter and becomes indebted to the state because of such violation in the amounts aforesaid and refuses to pay said penalty, such penalty shall become a lien upon the motor vehicle, and the same may be foreclosed by the state in a court of equity. It shall be presumed that the owner of the motor vehicle is liable for the sum. Any person, firm, or corporation claiming an interest in the seized motor vehicle may, at any time after the lien of the state attaches to the motor vehicle, obtain possession of the seized vehicle by filing a good and sufficient forthcoming bond with the officer having possession of the vehicle, payable to the Governor of the state in twice the amount of the state's lien, with a corporate surety duly authorized to transact business in this state as surety, conditioned to have the motor vehicle or combination of vehicles forthcoming to abide the result of any suit for the foreclosure of such lien. It shall be presumed that the owner of the motor vehicle is liable for the penalty imposed under this section. Upon the posting of such bond with the officer making the seizure, the vehicle shall be released and the bond shall be forwarded to the Department of Transportation for safekeeping. The lien of the state against the motor vehicle aforesaid shall be foreclosed in equity, and the ordinary rules of court relative to proceedings in equity shall control. If it appears that the seized vehicle has been Amendment No. ___ (for drafter's use only)

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released to the defendant upon his or her forthcoming bond,
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    the state shall take judgment of foreclosure against the
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   property itself, and judgment against the defendant and the
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    sureties on the bond for the amount of the lien, including
    cost of proceedings. After the rendition of the decree, the
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    state may, at its option, proceed to sue out execution against
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    the defendant and his or her sureties for the amount recovered
    as aforesaid or direct the sale of the vehicle under
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    foreclosure. Notwithstanding the provisions of this subsection
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    to the contrary, the department shall not seize a vehicle
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    owned and operated by a governmental entity pending the
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    payment of a fine or posting of a bond. For such a
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    governmental vehicle the department shall provide a notice of
    the violation to the driver of the vehicle and shall release
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    the vehicle to continue operating, unless the department
    determines that it would be unsafe for the vehicle to
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    continue. The department shall provide a copy of the notice of
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    violation to the appropriate governmental entity. The
    governmental entity must either pay the penalty or file a
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    request for review of the penalty as provided in subsections
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    7) and (8) within 20 days of receipt of the notice.
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           Section 10. Section 316.555, Florida Statutes, is
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    amended to read:
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           316.555 Weight, load, speed limits may be lowered;
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    condition precedent. -- Anything in this chapter to the contrary
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the limits prescribed in this chapter and other laws, whenever

notwithstanding, the Department of Transportation with respect

to state roads, and local authorities with respect to highways under their jurisdiction, may prescribe, by notice hereinafter

provided for, loads and weights and speed limits lower than

in its or their judgment any road or part thereof or any

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bridge or culvert shall, by reason of its design, 2 deterioration, rain, or other climatic or natural causes be liable to be damaged or destroyed by motor vehicles, trailers, 3 4 or semitrailers, if the gross weight or speed limit thereof 5 shall exceed the limits prescribed in said notice. Department of Transportation or local authority may, by like 6 7 notice, regulate or prohibit, in whole or in part, the operation of any specified class or size of motor vehicles, 8 trailers, or semitrailers on any highways or specified parts 9 10 thereof under its or their jurisdiction, whenever in its or their judgment, such regulation or prohibition is necessary to 11 12 provide for the public safety and convenience on the highways, 13 or parts thereof, by reason of traffic density, intensive use 14 thereof by the traveling public, or other reasons of public 15 safety and convenience. The notice or the substance thereof shall be posted at conspicuous places at terminals of all 16 17 intermediate crossroads and road junctions with the section of highway to which the notice shall apply. After any such 18 notice has been posted, the operation of any motor vehicle or 19 20 combination contrary to its provisions shall constitute a violation of this chapter. An exemption from any locally 21 22 imposed weight limit shall be granted by a local government to vehicles transporting silvicultural and agricultural products 23 24 and to equipment used in connection with silvicultural and 25 agricultural site management when a county road offers the only access into and out of the property. This exemption shall 26 27 not apply to any bridge or other structure which has weight restrictions established for safety reasons. However, no 28 limitation shall be established by any county, municipal, or 29 30 other local authorities pursuant to the provisions of this 31 section that would interfere with or interrupt traffic as

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authorized hereunder over state roads, including officially established detours for such highways, including cases where such traffic passes over roads, streets or thoroughfares within the sole jurisdiction of the county, municipal or other local authorities unless such limitations and further restrictions have first been approved by the Department of Transportation. With respect to county roads, except such as are in use as state road detours, the respective county road authorities shall have full power and authority to further limit the weights of vehicles upon bridges and culverts upon such public notice as they deem sufficient, and existing laws applicable thereto shall not be affected by the terms of this chapter.

Section 11. Subsection (5) is added to section 320.0715, Florida Statutes, to read:

320.0715 International Registration Plan; motor carrier services; permits; retention of records.--

(5) The provisions of this section do not apply to any commercial motor vehicle domiciled in a foreign state that enters this state solely for the purpose of bringing a commercial vehicle in for repairs, or picking up a newly purchased commercial vehicle, so long as the commercial motor vehicle is operated by its owner and is not hauling a load.

Section 12. Section 334.035, Florida Statutes, is amended to read:

334.035 Purpose of transportation code.--The purpose of the Florida Transportation Code is to establish the responsibilities of the state, the counties, and the municipalities in the planning and development of the transportation systems serving the people of the state and to assure the development of an integrated, balanced statewide

through promotion of international trade and interstate and intrastate commerce. This code is necessary for the protection of the public safety and general welfare and for the preservation of all transportation facilities in the state. The chapters in the code shall be considered components of the total code, and the provisions therein, unless expressly limited in scope, shall apply to all chapters.

Section 13. Subsection (1) of section 334.0445, Florida Statutes, 1998 Supplement, is amended to read:

334.0445 Model career service classification and

13 compensation plan.--

(1) Effective July 1, 1994, the Legislature grants to the Department of Transportation in consultation with the Department of Management Services, the Executive Office of the Governor, legislative appropriations committees, legislative personnel committees, and the affected certified bargaining unions, the authority on a pilot basis to develop and implement a model career service classification and compensation system. Such system shall be developed for use by all state agencies. Authorization for this program will be through June 30, 2002 for 3 fiscal years beginning July 1, 1994, and ending June 30, 1997; however, the department may elect or be directed by the Legislature to return to the current system at anytime during this period if the model system does not meet the stated goals and objectives.

Section 14. Section 334.046, Florida Statutes, is amended to read:

(Substantial rewording of section. See

s. 334.046, F.S., for present text.)

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1	334.046 Department mission, goals, and objectives
2	(1) The mission of the Department of Transportation
3	shall be to provide a safe, interconnected statewide
4	transportation system for Florida's citizens and visitors that
5	ensures the mobility of people and freight, while enhancing
6	economic prosperity and sustaining the quality of our
7	environment.
8	(2) The department shall document in the Florida
9	Transportation Plan pursuant to s. 339.155 the goals and
10	objectives which provide statewide policy guidance for
11	accomplishing the department's mission.
12	(3) At a minimum, the department's goals shall address
13	the following:
14	(a) Providing a safe transportation system for
15	residents, visitors, and commerce.
16	(b) Preservation of the transportation system.
17	(c) Providing an interconnected transportation system
18	to support Florida's economy.
19	(d) Providing travel choices to support Florida's
20	communities.
21	Section 15. Section 334.071, Florida Statutes, is
22	created to read:
23	334.071 Legislative designation of transportation
24	facilities
25	(1) Designation of a transportation facility contained
26	in an act of the Legislature is for honorary or memorial
27	purposes or to distinguish a particular facility, and unless
28	specifically provided for, shall not be construed to require
29	any action by a local government or private party regarding
30	the changing of any street signs, mailing address, or 911
31	emergency telephone number system listing.

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The effect of such designations shall only be construed to require the placement of markers by the department at the termini or intersections specified for each highway segment or bridge designated, and as authority for the department to place other markers as appropriate for the transportation facility being designated. Section 16. Section 334.351, Florida Statutes, is amended to read: 334.351 Youth work experience program; findings and

intent; authority to contract; limitation. -- The Legislature finds and declares that young men and women of the state should be given an opportunity to obtain public service work and training experience that protects and conserves the valuable resources of the state and promotes participation in other community enhancement projects. Notwithstanding the requirements of chapters 287 and 337, the Department of Transportation is authorized to contract with public agencies and nonprofit organizations for the performance of work related to the construction and maintenance of transportation-related facilities by youths enrolled in youth work experience programs. The total amount of contracts entered into by the department under this section in any fiscal year may not exceed the amount specifically appropriated by the Legislature for this program.

Section 17. Subsection (1) of section 335.0415, Florida Statutes, is amended to read:

335.0415 Public road jurisdiction and transfer process.--

The jurisdiction of public roads and the (1)responsibility for operation and maintenance within the right-of-way of any road within the state, county, and

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municipal road system shall be that which existed on June 10, 1995 exists on July 1, 1995.

Section 18. Subsection (1) of section 335.093, Florida Statutes, is amended to read:

335.093 Scenic highway designation. --

(1) The Department of Transportation may, after consultation with other state agencies and local governments, designate public roads as scenic highways on the state highway system. Public roads Highways designated as scenic highways are intended to preserve, maintain, and protect a part of Florida's cultural, historical, and scenic routes on the State Highway System for vehicular, bicycle, and pedestrian travel.

Section 337.025, Florida Statutes, is amended to read:

337.025 Innovative highway projects; department to establish program. -- The department is authorized to establish a program for highway projects demonstrating innovative techniques of highway construction and finance which have the intended effect of controlling time and cost increases on construction projects. Such techniques may include, but are not limited to, state-of-the-art technology for pavement, safety, and other aspects of highway construction; innovative bidding and financing techniques; accelerated construction procedures; and those techniques that have the potential to reduce project life cycle costs. To the maximum extent practical, the department must use the existing process to award and administer construction contracts. When specific innovative techniques are to be used, the department is not required to adhere to those provisions of law that would prevent, preclude, or in any way prohibit the department from using the innovative technique. However, prior to using an

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innovative technique that is inconsistent with another provision of law, the department must document in writing the need for the exception and identify what benefits the traveling public and the affected community are anticipated to receive. The department may enter into no more than \$120 \$60 million in contracts annually for the purposes authorized by this section.

Section 20. Paragraph (c) is added to subsection (6) of section 337.11, Florida Statutes, and subsection (16) of said section is amended, to read:

337.11 Contracting authority of department; bids; emergency repairs, supplemental agreements, and change orders; combined design and construction contracts; progress payments; records; requirements of vehicle registration .--

(6)

- (c)1. When the department determines that it is in the best interest of the public for reasons of public concern, economy, improved operations, or safety, and only when circumstances dictate rapid completion of the work, the department may, up to the threshold amount provided in s. 287.017 for CATEGORY FOUR, enter into contracts for construction and maintenance without advertising and receiving competitive bids. The department may enter into such contracts only upon a written determination by the district secretary that the work is necessary for one of the following reasons:
- To ensure timely completion of projects or avoidance of undue delay for other projects;
- To accomplish minor repairs or construction and maintenance activities for which time is of the essence and for which significant costs savings would occur; or
 - To accomplish nonemergency work necessary to ensure

avoidance of adverse conditions that affect the safe and efficient flow of traffic,

and that written determination shall specify the applicable reason.

2. Prior to entering into any contract pursuant to this paragraph, the department shall make a good faith effort to obtain two or more quotes from qualified contractors, if available. The employee making the good faith effort shall create a short document which contains the names of the qualified contractors and the quotes. If no quotes are available, the employee so shall state. The department shall also consider disadvantaged business enterprise participation in such contracts. When the work exists within the limits of an existing department contract, the department shall make a good faith effort to negotiate and enter into a contract with the prime contractor on the existing contract.

contract to provide an owner controlled insurance plan (OCIP) on any construction project or group of related construction projects if the head of the department determines that an OCIP will be both cost-effective for the department and otherwise in its best interests. Such OCIP may provide insurance coverage for the department and for worker's compensation and employers liability and general liability and builders risk for contractors and subcontractors, for and in conjunction with any or all work performed on such projects. The department may directly purchase such coverage in the manner provided for the purchase of commodities pursuant to s. 287.057, or self-insure, or use a combination thereof, any other statutory provisions or limitations on self-insurance or

purchase of insurance notwithstanding. The department's authority hereunder includes the purchase of risk management, risk and loss control, safety management, investigative and claims adjustment services, advancement of funds for payment of claims, and other services reasonably necessary to process and pay claims under and administer the OCIP. In addition to any prequalification required under s. 337.14, no contractor shall be prequalified to bid on an OCIP project unless the contractor's casualty and loss experience and safety record meets the minimum requirements for OCIP coverage issuance on the project, were the contractor to be awarded the project. Exercise of the department's authority under this subsection shall not be deemed a waiver of sovereign immunity.

Section 21. Paragraph (a) of subsection (1) of section 337.16, Florida Statutes, is amended to read:

337.16 Disqualification of delinquent contractors from bidding; determination of contractor nonresponsibility; denial, suspension, and revocation of certificates of qualification; grounds; hearing.--

- (1) A contractor shall not be qualified to bid when an investigation by the department discloses that such contractor is delinquent on a previously awarded contract, and in such case the contractor's certificate of qualification shall be suspended or revoked. Any contractor whose certificate of qualification is suspended or revoked for delinquency shall also be disapproved as a subcontractor during the period of suspension or revocation, except when a prime contractor's bid has used prices of a subcontractor who becomes disqualified after the bid and before the request for authorization to sublet is presented.
 - (a) A contractor is delinquent when unsatisfactory

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progress is being made on a construction project or when the allowed contract time has expired and the contract work is not complete. Unsatisfactory progress shall be determined in accordance with the contract provisions.

Section 22. Subsection (2) of section 337.162, Florida Statutes, 1998 Supplement, is amended to read:

337.162 Professional services.--Professional services provided to the department that fall below acceptable professional standards may result in transportation project delays, overruns, and reduced facility life. To minimize these effects and ensure that quality services are received, the Legislature hereby declares that licensed professionals shall be held accountable for the quality of the services they provide to the department.

(2) Any person who is employed by the department and who is licensed by the Department of Business and Professional Regulation and who, through the course of his or her employment, has knowledge or reason to believe that any person has violated the provisions of state professional licensing laws or rules shall submit a complaint about the violations to the Department of Business and Professional Regulation.

Failure to submit a complaint about the violations may be grounds for disciplinary action pursuant to part I of chapter 455 and the state licensing law applicable to that licensee. However, licensees under part II of chapter 475 are exempt from the provisions of s. 455.227(1)(i). The complaint submitted to the Department of Business and Professional Regulation and maintained by the department is confidential and exempt from s. 119.07(1).

Section 23. Subsections (1) and (2) of section 337.18, Florida Statutes, 1998 Supplement, are amended to read:

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- 337.18 Surety bonds; requirement with respect to contract award; defaults; damage assessments. --
- (1) A surety bond shall be required of the successful bidder in an amount equal to the awarded contract price. For a project for which the contract price is \$150,000 or less, the department may waive the requirement for all or a portion of a surety bond if it determines the project is of a noncritical nature and nonperformance will not endanger public health, safety, or property. The department may require alternate means of security if a surety bond is waived. The surety on such bond shall be a surety company authorized to do business in the state. All bonds shall be payable to the department Governor and his or her successors in office and conditioned for the prompt, faithful, and efficient performance of the contract according to plans and specifications and within the time period specified, and for the prompt payment of all persons furnishing labor, material, equipment, and supplies therefor; however, whenever an improvement, demolition, or removal contract price is \$25,000 or less, the security may, in the discretion of the bidder, be in the form of a cashier's check, bank money order of any state or national bank, certified check, or postal money order.
- (2) The department shall provide in its contracts for the determination of default on the part of any contractor for cause attributable to such contractor. The department shall have no liability for anticipated profits for unfinished work on a contract which has been determined to be in default. Every contract let by the department for the performance of work shall contain a provision for payment to the department by the contractor of liquidated damages due to failure of the contractor to complete the contract work within the time

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stipulated in the contract or within such additional time as
may have been granted by the department. The contractual
provision shall include a reasonable estimate of the damages
that would be incurred by the department as a result of such
failure. The department shall establish a schedule of daily
liquidated damage, based on original contract amounts, charges
for construction contracts entered into by the department,
which schedule shall be incorporated by reference into the
contract. The department shall update the schedule of
liquidated damages at least once every 2 years, but no more
often than once a year. The schedule shall, at a minimum, be
based on the average construction, engineering, and inspection
costs experienced by the department on contracts over the 2
preceding fiscal years. The schedule shall also include
anticipated costs of project-related delays and inconveniences
to the department and traveling public. Anticipated costs may
include, but are not limited to, road user costs, a portion of
the projected revenues that will be lost due to failure to
timely open a project to revenue-producing traffic, costs
resulting from retaining detours for an extended time, and
other similar costs. The schedule shall be divided into
following categories, based on the original contract
      (a) $50,000 and under;
      (b) Over $50,000 but less than $250,000;
      (c) $250,000 or more but less than $500,000;
          $500,000 or more but less than $2.5 million;
      (e) $2.5 million or more but less than $5 million;
      (f) $5 million or more but less than $10 million;
      (q) $10 million or more but less than $15 million;
      (h) $15 million or more but less than $20 million; and
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(i) \$20 million and over.

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Any such liquidated damages paid to the department shall be deposited to the credit of the fund from which payment for the work contracted was authorized.

Section 24. Subsections (1), (2), (3), (7), and (8) of section 337.185, Florida Statutes, are amended to read:

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337.185 State Arbitration Board.--

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(1) To facilitate the prompt settlement of claims for additional compensation arising out of construction contracts between the department and the various contractors with whom it transacts business, the Legislature does hereby establish the State Arbitration Board, referred to in this section as the "board." For the purpose of this section, "claim" shall mean the aggregate of all outstanding claims by a party arising out of a construction contract. Every contractual claim in an amount up to\$250,000\$100,000 per contract or, at the claimant's option, up to\$500,000\$250,000 per contract or, upon agreement of the parties, up to \$1,000,000 per contract that cannot be resolved by negotiation between the

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after acceptance of the project by the department. exception, either party to the dispute may request that the claim be submitted to binding private arbitration. A court of

department and the contractor shall be arbitrated by the board

24 law may not consider the settlement of such a claim until the 25

process established by this section has been exhausted.

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(2) The board shall be composed of three members. member shall be appointed by the head of the department, and one member shall be elected by those construction companies who are under contract with the department. The third member shall be chosen by agreement of the other two members.

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Whenever the third member has a conflict of interest regarding

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affiliation with one of the parties, the other two members shall select an alternate member for that hearing. The head of the department may select an alternative or substitute to serve as the department member for any hearing or term. Each member shall serve a 2-year term. The board shall elect a chair, each term, who shall be the administrator of the board and custodian of its records.

- (3) A hearing may be requested by the department or by a contractor who has a dispute with the department which, under the rules of the board, may be the subject of arbitration. The board shall conduct the hearing within 45 days of the request. The party requesting the board's consideration shall give notice of the hearing to each member. If the board finds that a third party is necessary to resolve the dispute, the board may vote to dismiss the claim, which may thereafter be pursued in accordance with the laws of the State of Florida a court of law.
- The members member of the board elected by construction companies and the third member of the board may receive compensation for the performance of their duties hereunder, from administrative fees received by the board, except that no employee of the department may receive compensation from the board. The compensation amount shall be determined by the board, but shall not exceed\$125 per hour, up to a maximum of \$1,000\$750 per day for each member authorized to receive compensation. Nothing in this section shall prevent the member elected by construction companies from being an employee of an association affiliated with the industry, even if the sole responsibility of that member is service on the board. Travel expenses for the industry member may be paid by an industry association, if necessary. The

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board may allocate funds annually for clerical and other administrative services.

(8) The party requesting arbitration shall pay a fee to the board in accordance with a schedule established by it, not to exceed \$500 per claim which is \$25,000 or less, not to exceed \$1,000 per claim which is in excess of \$25,000 but not exceeding \$50,000, not to exceed \$1,500 per claim which is in excess of \$50,000 but not exceeding \$100,000, not to exceed \$2,000 per claim which is in excess of \$100,000 but not exceeding \$200,000, and not to exceed\$3,000\$2,500 per claim which is in excess of \$200,000 but not exceeding\$300,000 \$250,000, not to exceed \$4,000 per claim which is in excess of \$300,000 but not exceeding \$400,000, and not to exceed \$5,000 per claim which is in excess of \$400,000, to cover the cost of administration and compensation of the board.

Section 25. (1) Subsection (1) of section 337.19, Florida Statutes, is amended to read:

337.19 Suits by and against department; limitation of actions; forum. --

(1) Suits at law and in equity may be brought and maintained by and against the department on any contract claim arising from breach of an express provision or an implied covenant of a written agreement or a written directive issued by the department pursuant to the written agreement. In any such suit, the department and the contractor shall have all of the same rights and obligations as a private person under a like contract, except that no liability may be based on an oral modification of either the written contract or written directive. Nothing herein shall be construed to waive the sovereign immunity of the state and its political subdivisions from equitable claims and equitable remedies. Notwithstanding

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anything to the contrary contained in this section, no employee or agent of the department may be held personally liable to an extent greater than that pursuant to s. 768.28, under contract for work done; provided, that no suit sounding in tort shall be maintained against the department.

- (2) Suits by and against the department under this section shall be commenced within 820 days of the final acceptance of the work. This section shall apply to all contracts entered into after June 30, 1993.
- (3) Any action or suit brought against the department shall be brought in the county or counties where the cause of action accrued, or in the county of the department's district headquarters responsible for the work, or in Leon County.
- (2) The amendment to subsection (1) of section 337.19, Florida Statutes, as set forth in this section shall apply to contracts entered into on or after July 1, 1999.

Section 26. Paragraph (a) of subsection (1) and paragraph (i) of subsection (4) of section 337.25, Florida Statutes, are amended to read:

- 337.25 Acquisition, lease, and disposal of real and personal property .--
- (1)(a) The department may purchase, lease, exchange, or otherwise acquire any land, property interests, or buildings or other improvements, including personal property within such buildings or on such lands, necessary to secure or utilize transportation rights-of-way for existing, proposed, or anticipated transportation facilities on the State Highway System, on the State Park Road System, in a rail corridor, or in a transportation corridor designated by the department. Such property shall be held in the name of the state.
 - (4) The department may sell, in the name of the state,

any land, building, or other property, real or personal, which was acquired under the provisions of subsection (1) and which the department has determined is not needed for the construction, operation, and maintenance of a transportation facility. With the exception of any parcel governed by paragraph (c), paragraph (d), paragraph (f), paragraph (g), or paragraph (i), the department shall afford first right of refusal to the local government in the jurisdiction of which the parcel is situated. When such a determination has been made, property may be disposed of in the following manner:

(i) If property was originally acquired specifically to provide replacement housing for persons displaced by federally assisted transportation projects, the department may negotiate for the sale of such property as replacement housing. As compensation, the state shall receive no less than its investment in such properties or fair market value, whichever is lower. It is expressly intended that this benefit be extended only to those persons actually displaced by such project. Dispositions to any other persons must be for fair market value.

Section 27. Subsection (9) is added to section 337.251, Florida Statutes, to read:

337.251 Lease of property for joint public-private development and areas above or below department property.--

(9) Notwithstanding chapter 341 or any other provision of law to the contrary, a fixed-guideway transportation system authorized by the department to be wholly or partially within the department's right-of-way pursuant to a lease granted under this section may operate at any safe speed.

Section 28. Subsection (1) of section 337.403, Florida Statutes, is amended to read:

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337.403 Relocation of utility; expenses.--

- (1) Any utility heretofore or hereafter placed upon, under, over, or along any public road or publicly owned rail corridor that is found by the authority to be unreasonably interfering in any way with the convenient, safe, or continuous use, or the maintenance, improvement, extension, or expansion, of such public road or publicly owned rail corridor shall, upon 30 days' written notice to the utility or its agent by the authority, be removed or relocated by such utility at its own expense except as provided in paragraphs (a), and (b), and (c).
- (a) If the relocation of utility facilities, as referred to in s. 111 of the Federal-Aid Highway Act of 1956, Pub. L. No. 627 of the 84th Congress, is necessitated by the construction of a project on the federal-aid interstate system, including extensions thereof within urban areas, and the cost of such project is eligible and approved for reimbursement by the Federal Government to the extent of 90 percent or more under the Federal Aid Highway Act, or any amendment thereof, then in that event the utility owning or operating such facilities shall relocate such facilities upon order of the department, and the state shall pay the entire expense properly attributable to such relocation after deducting therefrom any increase in the value of the new facility and any salvage value derived from the old facility.
- (b) When a joint agreement between the department and the utility is executed for utility improvement, relocation, or removal work to be accomplished as part of a contract for construction of a transportation facility, the department may participate in those utility improvement, relocation, or removal costs that exceed the department's official estimate

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of the cost of such work by more than 10 percent. The amount of such participation shall be limited to the difference between the official estimate of all the work in the joint agreement plus 10 percent and the amount awarded for this work in the construction contract for such work. The department may not participate in any utility improvement, relocation, or removal costs that occur as a result of changes or additions during the course of the contract.

(c) When an agreement between the department and a utility is executed for utility improvement, relocation, or removal work to be accomplished in advance of a contract for construction of a transportation facility, the department may participate in the cost of clearing and grubbing necessary to perform such work.

Section 29. Paragraph (b) of subsection (2) of section 338.223, Florida Statutes, is amended to read:

338.223 Proposed turnpike projects.--

(2)

(b) In accordance with the legislative intent expressed in s. 337.273, and after the requirement of paragraph (1)(c) have been met, the department may acquire lands and property before making a final determination of the economic feasibility of a project. The requirements of paragraph (1)(c) shall not apply to hardship and protective purchases of advance right-of-way by the department. The cost of advance acquisition of right-of-way may be paid from bonds issued under s. 337.276 or from turnpike revenues. For purposes of this paragraph, the term "hardship purchase" means purchase of a residential dwelling of not more than four units from a property owner who is at a disadvantage due to health impairment, job loss, or significant loss of rental income.

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For purposes of this paragraph, the term "protective purchase"
means a purchase to limit development, building, or other
intensification of land uses within the area right-of-way is
needed for transportation facilities. The department shall
give written notice to the Department of Environmental
Protection 30 days prior to final agency acceptance as set
forth in s. 119.07(3)(n), which notice shall allow the
Department of Environmental Protection to comment. Hardship
and protective purchases of right-of-way shall not influence
the environmental feasibility of a project, including the
decision relative to the need to construct the project or the
selection of a specific location. Costs to acquire and dispose
of property acquired as hardship and protective purchases are
considered costs of doing business for the department and
shall not be considered in the determination of environmental
feasibility for the project.
       Section 30.
                    Section 338.229, Florida Statutes, is
amended to read:
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338.229 Pledge to bondholders not to restrict certain rights of department. -- The state does pledge to, and agree with, the holders of the bonds issued pursuant to ss. 338.22-338.241 338.22-338.244 that the state will not limit or restrict the rights vested in the department to construct, reconstruct, maintain, and operate any turnpike project as defined in ss. 338.22-338.241 338.22-338.244 or to establish and collect such tolls or other charges as may be convenient or necessary to produce sufficient revenues to meet the expenses of maintenance and operation of the turnpike system and to fulfill the terms of any agreements made with the holders of bonds authorized by this act and that the state

will not in any way impair the rights or remedies of the

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holders of such bonds until the bonds, together with interest on the bonds, are fully paid and discharged. In implementing this section, the department is specifically authorized to provide for further restrictions on the sale, transfer, lease, or other disposition or operation of any portion of the turnpike system which reduces the revenue available for payment to bondholders.

Section 31. Paragraph (a) of subsection (4) of section 339.135, Florida Statutes, is amended to read:

339.135 Work program; legislative budget request; definitions; preparation, adoption, execution, and amendment.--

- (4) FUNDING AND DEVELOPING A TENTATIVE WORK PROGRAM. --
- (a)1. To assure that no district or county is penalized for local efforts to improve the State Highway System, the department shall, for the purpose of developing a tentative work program, allocate funds for new construction to the districts, except for the turnpike district, based on equal parts of population and motor fuel tax collections. Funds for resurfacing, bridge repair and rehabilitation, bridge fender system construction or repair, public transit projects except public transit block grants as provided in s. 341.052, and other programs with quantitative needs assessments shall be allocated based on the results of these assessments. The department may not transfer any funds allocated to a district under this paragraph to any other district except as provided in subsection (7). Funds for public transit block grants shall be allocated to the districts pursuant to s. 341.052.
- 2. Notwithstanding the provisions of subparagraph 1., the department shall allocate at least 50 percent of any new

discretionary highway capacity funds to the Florida Intrastate Highway System established pursuant to s. 338.001. Any remaining new discretionary highway capacity funds shall be allocated to the districts for new construction as provided in subparagraph 1. For the purposes of this subparagraph, the term "new discretionary highway capacity funds" means any funds available to the department above the prior year funding level for capacity improvements, which the department has the discretion to allocate to highway projects.

Section 32. Section 339.155, Florida Statutes, is amended to read:

339.155 Transportation planning.--

- (1) FLORIDA TRANSPORTATION PLAN.-- The department shall develop and annually update a statewide transportation plan, to be known as the Florida Transportation Plan. The plan shall be designed so as to be easily read and understood by the general public.
- Transportation Plan is to establish and define the state's long-range transportation goals and objectives of the department to be accomplished over a period of at least 20 years within the context of the State Comprehensive Plan and any other statutory mandates and authorizations. The Florida Transportation Plan shall consider the needs of the entire state transportation system and examine the use of all modes of transportation to effectively and efficiently meet such needs given to the department. The plan shall define the relationship between the long-range goals and the short-range objectives, and specify those objectives against which the department's achievement of such goals will be measured. The plan shall provide a policy framework within which the

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department's legislative budget request, the strategic information resource management plan, and the work program are developed.

- (2) SCOPE OF PLANNING PROCESS. --
- (a) The department shall carry out a transportation planning process that provides for consideration of projects and strategies that will:
- 1. Support the economic vitality of the United States, Florida, and the metropolitan areas, especially by enabling global competitiveness, productivity, and efficiency.
- 2. Increase the safety and security of the transportation system for motorized and nonmotorized users.
- 3. Increase the accessibility and mobility options available to people and for freight.
- 4. Protect and enhance the environment, promote energy conservation, and improve quality of life.
- 5. Enhance the integration and connectivity of the transportation system across and between modes throughout Florida for people and freight.
 - 6. Promote efficient system management and operation.
- Emphasize the preservation of the existing transportation system.
- (b) Additionally, the transportation planning process shall consider:
- 1. With respect to nonmetropolitan areas, the concerns of local elected officials representing units of general purpose local government.
- The concerns of Indian tribal governments and federal land management agencies that have jurisdiction over land within the boundaries of Florida.
 - Coordination of transportation plans, programs, and

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planning activities with related planning activities being carried out outside of metropolitan planning areas. DEVELOPMENT CRITERIA. -- The Florida Transportation Plan shall consider the needs of the entire state transportation system, examine the use of all modes of transportation to effectively and efficiently meet such needs, and provide for the interconnection of all types of modes in a comprehensive intermodal transportation system. In developing the Florida Transportation Plan, the department shall consider the following:

- (a) The results of the management systems required pursuant to federal laws and regulations.
- 4.(b) Any federal, state, or local energy use goals, objectives, programs, or requirements.
- (c) Strategies for incorporating bicycle transportation facilities and pedestrian walkways in projects where appropriate throughout the state.
- (d) International border crossings and access to ports, airports, intermodal transportation facilities, major freight distribution routes, national parks, recreation and scenic areas, monuments and historic sites, and military installations.
- 5.(e) The transportation needs of nonmetropolitan areas through a process that includes consultation with local elected officials with jurisdiction over transportation.
- 6.(f) Consistency of the plan, to the maximum extent feasible, with strategic regional policy plans, metropolitan planning organization plans, and approved local government comprehensive plans so as to contribute to the management of orderly and coordinated community development.
 - (g) Connectivity between metropolitan areas within the

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state and with metropolitan areas in other states.

- (h) Recreational travel and tourism.
- (i) Any state plan developed pursuant to the Federal Water Pollution Control Act.
- (j) Transportation system management and investment strategies designed to make the most efficient use of existing transportation facilities.
- $\frac{7.(k)}{}$ The total social, economic, energy, and environmental effects of transportation decisions on the community and region.
- 8.(1) Methods to manage traffic congestion and to prevent traffic congestion from developing in areas where it does not yet occur, including methods which reduce motor vehicle travel, particularly single-occupant vehicle travel.
- $\underline{9.(m)}$ Methods to expand and enhance transit services and to increase the use of such services.
- 10.(n) The effect of transportation decisions on land use and land development, including the need for consistency between transportation decisionmaking and the provisions of all applicable short-range and long-range land use and development plans.
- (o) Where appropriate, the use of innovative mechanisms for financing projects, including value capture pricing, tolls, and congestion pricing.
- 11.(p) Preservation and management of rights-of-way for construction of future transportation projects, including identification of unused rights-of-way which may be needed for future transportation corridors, and identification of those corridors for which action is most needed to prevent destruction or loss.
 - (q) Future, as well as existing, needs of the state

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transportation system.

- 2 (r) Methods to enhance the efficient movement of 3 commercial motor vehicles.
 - (s) The use of life-cycle costs in the design and engineering of bridges, tunnels, or pavement.
 - 12.(t) Investment strategies to improve adjoining state and local roads that support rural economic growth and tourism development, federal agency renewable resources management, and multipurpose land management practices, including recreation development.
 - (u) The concerns of Indian tribal governments having jurisdiction over lands within the boundaries of the state.
 - (v) A seaport or airport master plan, which has been incorporated into an approved local government comprehensive plan, and the linkage of transportation modes described in such plan which are needed to provide for the movement of goods and passengers between the seaport or airport and the other transportation facilities.
 - $\underline{13.(w)}$ The joint use of transportation corridors and major transportation facilities for alternate transportation and community uses.
 - (x) The integration of any proposed system into all other types of transportation facilities in the community.
 - (3) FORMAT, SCHEDULE, AND REVIEW.--The Florida

 Transportation Plan shall be a unified, concise planning
 document that clearly defines the state's long-range
 transportation goals and objectives and documents the
 department's short-range objectives developed to further such
 goals and objectives. The plan shall include a glossary that
 clearly and succinctly defines any and all phrases, words, or
 terms of art included in the plan, with which the general

public may be unfamiliar and shall consist of, at a minimum, the following components:

- (a) A long-range component documenting the goals and long-term objectives necessary to implement the results of the department's findings from its examination of the criteria listed in subsection (2). The long-range component must be developed in cooperation with the metropolitan planning organizations and reconciled, to the maximum extent feasible, with the long-range plans developed by metropolitan planning organizations pursuant to s. 339.175. The plan shall also be developed in consultation with affected local officials in nonmetropolitan areas and with any affected Indian tribal governments. The plan must provide an examination of transportation issues likely to arise during at least a 20-year period. The long-range component shall be updated at least once every 5 years, or more often as necessary, to reflect substantive changes to federal or state law.
- (b) A short-range component documenting the short-term objectives and strategies necessary to implement the goals and long-term objectives contained in the long-range component. The short-range component shall define the relationship between the long-range goals and the short-range objectives, specify those objectives against which the department's achievement of such goals will be measured, and identify transportation strategies necessary to efficiently achieve the goals and objectives in the plan. It shall provide a policy framework within which the department's legislative budget request, the strategic information resource management plan, and the work program are developed. The short-range component shall serve as the department's annual agency strategic plan pursuant to s. 186.021. The short-range component shall be

developed consistent with the requirements of s. 186.022 and consistent with available and forecasted state and federal funds. In addition to those entities listed in s. 186.022, the short-range component shall also be submitted to the Florida Transportation Commission.

- (4) ANNUAL PERFORMANCE REPORT.--The department shall develop an annual performance report evaluating the operation of the department for the preceding fiscal year. The report, which shall meet the requirements of s. 186.022, shall also include a summary of the financial operations of the department and shall annually evaluate how well the adopted work program meets the short-term objectives contained in the short-range component of the Florida Transportation Plan. In addition to the entities listed in s. 186.022, this performance report shall also be submitted to the Florida Transportation Commission and the legislative appropriations and transportation committees.
 - (5) ADDITIONAL TRANSPORTATION PLANS. --
- (a) Upon request by local governmental entities, the department may in its discretion develop and design transportation corridors, arterial and collector streets, vehicular parking areas, and other support facilities which are consistent with the plans of the department for major transportation facilities. The department may render to local governmental entities or their planning agencies such technical assistance and services as are necessary so that local plans and facilities are coordinated with the plans and facilities of the department.
- (b) Each regional planning council, as provided for in s. 186.504, or any successor agency thereto, shall develop, as an element of its strategic regional policy plan,

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transportation goals and policies. The transportation goals and policies shall be consistent, to the maximum extent feasible, with the goals and policies of the metropolitan planning organization and the Florida Transportation Plan. The transportation goals and policies of the regional planning council will be advisory only and shall be submitted to the department and any affected metropolitan planning organization for their consideration and comments. Metropolitan planning organization plans and other local transportation plans shall be developed consistent, to the maximum extent feasible, with the regional transportation goals and policies. The regional planning council shall review urbanized area transportation plans and any other planning products stipulated in s. 339.175 and provide the department and respective metropolitan planning organizations with written recommendations which the department and the metropolitan planning organizations shall take under advisement. Further, the regional planning councils shall directly assist local governments which are not part of a metropolitan area transportation planning process in the development of the transportation element of their comprehensive plans as required by s. 163.3177.

- (6) PROCEDURES FOR PUBLIC PARTICIPATION IN TRANSPORTATION PLANNING. --
- (a) During the development of the long-range component of the Florida Transportation Plan, and prior to substantive revisions adoption of all subsequent amendments, the department shall provide citizens, affected public agencies, representatives of transportation agency employees, other affected employee representatives, private providers of transportation, and other known interested parties with an opportunity to comment on the proposed plan or revisions

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amendments. These opportunities This hearing shall include presentation and discussion of the factors listed in subsection (2) and shall include, at a minimum, publishing a notice in the Florida Administrative Weekly and within a newspaper of general circulation within the area of each department district office. These notices shall be published twice prior to the day of the hearing, with the first notice appearing at least 14 days prior to the hearing.

- (b) During development of major transportation improvements, such as those increasing the capacity of a facility through the addition of new lanes or providing new access to a limited or controlled access facility or construction of a facility in a new location, the department shall hold one or more hearings prior to the selection of the facility to be provided; prior to the selection of the site or corridor of the proposed facility; and prior to the selection of and commitment to a specific design proposal for the proposed facility. Such public hearings shall be conducted so as to provide an opportunity for effective participation by interested persons in the process of transportation planning and site and route selection and in the specific location and design of transportation facilities. The various factors involved in the decision or decisions and any alternative proposals shall be clearly presented so that the persons attending the hearing may present their views relating to the decision or decisions which will be made.
 - (c) Opportunity for design hearings:
- 1. The department, prior to holding a design hearing, shall duly notice all affected property owners of record, as recorded in the property appraiser's office, by mail at least 20 days prior to the date set for the hearing. The affected

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property owners shall be:

- a. Those whose property lies in whole or in part within 300 feet on either side of the centerline of the proposed facility.
- b. Those who the department determines will be substantially affected environmentally, economically, socially, or safetywise.
- 2. For each subsequent hearing, the department shall daily publish notice at least 14 days immediately prior to the hearing date in a newspaper of general circulation for the area affected.
- 3. A copy of the notice of opportunity for the hearing shall be furnished to the United States Department of Transportation and to the appropriate departments of the state government at the time of publication.
- 4. The opportunity for another hearing shall be afforded in any case when proposed locations or designs are so changed from those presented in the notices specified above or at a hearing as to have a substantially different social, economic, or environmental effect.
- 5. The opportunity for a hearing shall be afforded in each case in which the department is in doubt as to whether a hearing is required.

Section 33. Section 339.175, Florida Statutes, 1998 Supplement, is amended to read:

339.175 Metropolitan planning organization.--It is the intent of the Legislature to encourage and promote the <u>safe</u> and <u>efficient management</u>, <u>operation</u>, <u>and</u> development of <u>surface</u> transportation systems <u>embracing various modes of transportation in a manner</u> that will <u>serve</u> <u>maximize</u> the

mobility needs of people and freight goods within and through

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urbanized areas of this state while minimizing and minimize, to the maximum extent feasible, and together with applicable regulatory government agencies, transportation-related fuel consumption and air pollution. To accomplish these objectives, metropolitan planning organizations, referred to in this section as M.P.O.'s, shall develop, in cooperation with the state and public transit operators, transportation plans and programs for metropolitan areas. The plans and programs for each metropolitan area shall provide for the development and integrated management and operation of transportation systems and facilities, including pedestrian walkways and bicycle transportation facilities, that will function as an intermodal transportation system for the metropolitan area. Such plans and programs must provide for the development of transportation facilities that will function as an intermodal transportation system for the metropolitan area. The process for developing such plans and programs shall provide for consideration of all modes of transportation and shall be continuing, cooperative, and comprehensive, to the degree appropriate, based on the complexity of the transportation problems to be addressed.

(1) DESIGNATION. --

(a)1. An M.P.O. shall be designated for each urbanized area of the state. Such designation shall be accomplished by agreement between the Governor and units of general-purpose local government representing at least 75 percent of the population of the urbanized area; however, the unit of general-purpose local government that represents the central city or cities within the M.P.O. jurisdiction, as defined by the United States Bureau of the Census, must be a party to such agreement.

- 2. More than one M.P.O. may be designated within an existing metropolitan planning urbanized area only if the Governor and the existing M.P.O. determine determines that the size and complexity of the existing metropolitan planning area make justifies the designation of more than one M.P.O. for the area appropriate multiple M.P.O.'s.
- (b) Each M.P.O. shall be created and operated under the provisions of this section pursuant to an interlocal agreement entered into pursuant to s. 163.01. The signatories to the interlocal agreement shall be the department and the governmental entities designated by the Governor for membership on the M.P.O. If there is a conflict between this section and s. 163.01, this section prevails.
- metropolitan planning area which is shall be determined by agreement between the Governor and the applicable M.P.O. Each metropolitan planning area shall encompass at least the existing urbanized area and the contiguous area expected to become urbanized within a 20-year forecast period The boundaries must include, at a minimum, the metropolitan area and may encompass include the entire metropolitan statistical area or the consolidated metropolitan statistical area as defined by the United States Department of Commerce, Bureau of the Census.
- (d) In the case of an urbanized area designated as a nonattainment area for ozone or carbon monoxide under the Clean Air Act, 42 U.S.C. s. 7401 et seq., the boundaries of the metropolitan planning area in existence as of the date of enactment of this paragraph shall be retained, except that the boundaries may be adjusted by agreement of the Governor and

described in this subsection. If more than one M.P.O. has authority within a metropolitan area or an area that is designated as a nonattainment area, each M.P.O. shall consult with other M.P.O.'s designated for such area and with the state in the coordination of plans and programs required by this section.

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Each M.P.O. required under this section must be fully operative no later than 6 months following its designation.

- (2) VOTING MEMBERSHIP. --
- (a) The voting membership of an M.P.O. shall consist of not fewer than 5 or more than 19 apportioned members, the exact number to be determined on an equitable geographic-population ratio basis by the Governor, based on an agreement among the affected units of general-purpose local government as required by federal rules and regulations. The Governor, in accordance with 23 U.S.C. s. 134, as amended by the Intermodal Surface Transportation Efficiency Act of 1991, may also provide for M.P.O. members who represent municipalities to alternate with representatives from other municipalities within the metropolitan planning designated urban area that do not have members on the M.P.O. County commission members shall compose not less than one-third of the M.P.O. membership, except for an M.P.O. with more than 15 members located in a county with a five-member county commission or an M.P.O. with 19 members located in a county with no more than 6 county commissioners, in which case county commission members may compose less than one-third percent of the M.P.O. membership, but all county commissioners must be members. All voting members shall be elected officials of general-purpose governments, except that an M.P.O. may

include, as part of its apportioned voting members, a member of a statutorily authorized planning board or an official of an agency that operates or administers a major mode of transportation. In metropolitan areas in which authorities or other agencies have been, or may be, created by law to perform transportation functions that are not under the jurisdiction of a general-purpose local government represented on the M.P.O., they shall be provided voting membership on the M.P.O. The county commission shall compose not less than 20 percent of the M.P.O. membership if an official of an agency that operates or administers a major mode of transportation has been appointed to an M.P.O.

- (b) In metropolitan areas in which authorities or other agencies have been, or may be, created by law to perform transportation functions that are not under the jurisdiction of a general-purpose local government represented on the M.P.O., they shall be provided voting membership on the M.P.O. In all other M.P.O.'s, where transportation authorities or agencies are to be represented by elected officials from general purpose local governments, the M.P.O. shall establish a process by which the collective interests of such authorities or other agencies are expressed and conveyed.
- (c)(b) Any other provision of this section to the contrary notwithstanding, any county chartered under s. 6(e), Art. VIII of the State Constitution may elect to have its county commission serve as the M.P.O., if the M.P.O. jurisdiction is wholly contained within the county. Any charter county that elects to exercise the provisions of this paragraph shall so notify the Governor in writing. Upon receipt of such notification, the Governor must designate the county commission as the M.P.O. The Governor must appoint

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four additional voting members to the M.P.O., one of whom must be an elected official representing a municipality within the county, one of whom must be an expressway authority member, one of whom must be a person who does not hold elected public office and who resides in the unincorporated portion of the county, and one of whom must be a school board member.

(3) APPORTIONMENT. --

- The Governor shall, with the agreement of the affected units of general-purpose local government as required by federal rules and regulations, apportion the membership on the applicable M.P.O. among the various governmental entities within the area and shall prescribe a method for appointing alternate members who may vote at any M.P.O. meeting that an alternate member attends in place of a regular member. appointed alternate member must be an elected official serving the same governmental entity or a general-purpose local government with jurisdiction within all or part of the area that the regular member serves. The governmental entity so designated shall appoint the appropriate number of members to the M.P.O. from eligible officials. Representatives of the department shall serve as nonvoting members of the M.P.O. Nonvoting advisers may be appointed by the M.P.O. as deemed necessary. The Governor shall review the composition of the M.P.O. membership at least every 5 years and reapportion it as necessary to comply with subsection (2).
- (b) Except for members who represent municipalities on the basis of alternating with representatives from other municipalities that do not have members on the M.P.O. as provided in paragraph (2)(a), the members of an M.P.O. shall serve 4-year terms. Members who represent municipalities on the basis of alternating with representatives from other

municipalities that do not have members on the M.P.O. as provided in paragraph (2)(a) may serve terms of up to 4 years as further provided in the interlocal agreement described in paragraph (1)(b). The membership of a member who is a public official automatically terminates upon the member's leaving his or her elective or appointive office for any reason, or may be terminated by a majority vote of the total membership of a county or city governing entity represented by the member. A vacancy shall be filled by the original appointing entity. A member may be reappointed for one or more additional 4-year terms.

- (c) If a governmental entity fails to fill an assigned appointment to an M.P.O. within 60 days after notification by the Governor of its duty to appoint, that appointment shall be made by the Governor from the eligible representatives of that governmental entity.
- (4) AUTHORITY AND RESPONSIBILITY.--The authority and responsibility of an M.P.O. is to manage a continuing, cooperative, and comprehensive transportation planning process that results in the development of plans and programs which are consistent, to the maximum extent feasible, with the approved local government comprehensive plans of the units of local government the boundaries of which are within the metropolitan area of the M.P.O. An M.P.O. shall be the forum for cooperative decisionmaking by officials of the affected governmental entities in the development of the plans and programs required by subsections (5), (6), (7), and (8).
- (5) POWERS, DUTIES, AND RESPONSIBILITIES.--The powers, privileges, and authority of an M.P.O. are those specified in this section or incorporated in an interlocal agreement authorized under s. 163.01. Each M.P.O. shall perform all

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acts required by federal or state laws or rules, now and subsequently applicable, which are necessary to qualify for federal aid. It is the intent of this section that each M.P.O. shall be involved in the planning and programming of transportation facilities, including, but not limited to, airports, intercity and high-speed rail lines, seaports, and intermodal facilities, to the extent permitted by state or federal law.

- (a) Each M.P.O. shall, in cooperation with the department, develop:
- 1. A long-range transportation plan pursuant to the requirements of subsection (6);
- An annually updated transportation improvement program pursuant to the requirements of subsection (7); and
- 3. An annual unified planning work program pursuant to the requirements of subsection (8).
- In developing the long-range transportation plan and the transportation improvement program required under paragraph (a), each M.P.O. shall provide for consideration of projects and strategies that will must, at a minimum, consider:
- Support the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency.
- Increase the safety and security of the transportation system for motorized and nonmotorized users.
- 3. Increase the accessibility and mobility options available to people and for freight.
- 4. Protect and enhance the environment, promote energy conservation, and improve quality of life.
 - Enhance the integration and connectivity of the

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1	transportation system, across and between modes, for people
2	and freight.
3	6. Promote efficient system management and operation
4	7. Emphasize the preservation of the existing
5	transportation system.
б	(c) Additionally, each M.P.O. shall consider:
7	1. The preservation of existing transportation
8	facilities and, where practical, ways to meet transportation

- needs by using existing facilities more efficiently; 1.2. The consistency of transportation planning with applicable federal, state, and local energy conservation programs, goals, and objectives;
- 3. The need to relieve congestion and prevent congestion from occurring where it does not yet occur;
- 2.4. The likely effect of transportation policy decisions on land use and development and the consistency of transportation plans and programs with all applicable short-term and long-term land use and development plans;
- The programming of transportation enhancement activities as required by federal law;
- 6. The effect of all transportation projects to be undertaken in the metropolitan area, without regard to whether such projects are publicly funded;
- The provision of access to seaports, airports, intermodal transportation facilities, major freight distribution routes, national and state parks, recreation areas, monuments and historic sites, and military installations;
- 8. The need for roads within the metropolitan area to efficiently connect with roads outside the metropolitan area;
 - 9. The transportation needs identified through the use

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1 of transportation management systems required by federal or 2 state law; 3 3.10. The preservation of rights-of-way for 4 construction of future transportation projects, including the 5 identification of unused rights-of-way that may be needed for

future transportation corridors and the identification of corridors for which action is most needed to prevent

destruction or loss; 8

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- 11. Any available methods to enhance the efficient movement of freight;
- 12. The use of life-cycle costs in the design and engineering of bridges, tunnels, or pavement;
- 4.13. The overall social, economic, energy, and environmental effects of transportation decisions; and
- 5.14. Any available methods to expand or enhance transit services and increase the use of such services; and
- 15. The possible allocation of capital investments to increase security for transit systems.
- (d)(c) In order to provide recommendations to the department and local governmental entities regarding transportation plans and programs, each M.P.O. shall:
- Prepare a congestion management system for the metropolitan area and cooperate with the department in the development of all other transportation management systems required by state or federal law;
- 2. Assist the department in mapping transportation planning boundaries required by state or federal law;
- Assist the department in performing its duties relating to access management, functional classification of roads, and data collection;
 - Execute all agreements or certifications necessary

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to comply with applicable state or federal law;

- 5. Represent all the jurisdictional areas within the metropolitan area in the formulation of transportation plans and programs required by this section; and
- 6. Perform all other duties required by state or federal law.

(e) (d) Each M.P.O. shall appoint a technical advisory committee that includes planners; engineers; representatives of local aviation authorities, port authorities, and public transit authorities or representatives of aviation departments, seaport departments, and public transit departments of municipal or county governments, as applicable; the school superintendent of each county within the jurisdiction of the M.P.O. or the superintendent's designee; and other appropriate representatives of affected local governments. In addition to any other duties assigned to it by the M.P.O. or by state or federal law, the technical advisory committee is responsible for identifying projects contained in the long-range plan or transportation improvement program which deserve to be classified as a school safety concern. Upon receipt of the recommendation from the technical advisory committee that a project should be so classified, the M.P.O. must vote on whether to classify a particular project as a school safety concern. If the M.P.O. votes that a project should be classified as a school safety concern, the local governmental entity responsible for the project must consider at least two alternatives before making a decision about project location or alignment.

 $\underline{(f)}$ (e)1. Each M.P.O. shall appoint a citizens' advisory committee, the members of which serve at the pleasure of the M.P.O. The membership on the citizens' advisory

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committee must reflect a broad cross section of local residents with an interest in the development of an efficient, safe, and cost-effective transportation system. Minorities, the elderly, and the handicapped must be adequately represented.

- 2. Notwithstanding the provisions of subparagraph 1., an M.P.O. may, with the approval of the department and the applicable federal governmental agency, adopt an alternative program or mechanism to ensure citizen involvement in the transportation planning process.
- (g)(f) The department shall allocate to each M.P.O., for the purpose of accomplishing its transportation planning and programming duties, an appropriate amount of federal transportation planning funds.
- (h)(q) Each M.P.O. may employ personnel or may enter into contracts with local or state agencies, private planning firms, or private engineering firms to accomplish its transportation planning and programming duties required by state or federal law.
- (6) LONG-RANGE TRANSPORTATION PLAN. -- Each M.P.O. must develop a long-range transportation plan that addresses at least a 20-year planning horizon. The plan must include both long-range and short-range strategies and must comply with all other state and federal requirements. The long-range transportation plan must be consistent, to the maximum extent feasible, with future land use elements and the goals, objectives, and policies of the approved local government comprehensive plans of the units of local government located within the jurisdiction of the M.P.O. The approved long-range transportation plan must be considered by local governments in the development of the transportation elements in local

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government comprehensive plans and any amendments thereto. The long-range <u>transportation</u> plan must, at a minimum:

- (a) Identify transportation facilities, including, but not limited to, major roadways, airports, seaports, commuter rail systems, transit systems, and intermodal or multimodal terminals that will function as an integrated metropolitan transportation system. The long-range transportation plan must give emphasis to those transportation facilities that serve national, statewide, or regional functions, and must consider the goals and objectives identified in the Florida Transportation Plan as provided in s. 339.155. If a project is located within the boundaries of more than one M.P.O., the M.P.O.'s shall coordinate plans regarding the project in the long-range transportation plan.
- Include a financial plan that demonstrates how the plan can be implemented, indicating resources from public and private sources which are reasonably expected to be available to carry out the plan, and recommends any additional financing strategies for needed projects and programs. The financial plan may include, for illustrative purposes, additional projects that would be included in the adopted long-range transportation plan if reasonable additional resources beyond those identified in the financial plan were available. For the purpose of developing the long-range transportation plan, the M.P.O. and the department shall cooperatively develop estimates of funds that will be available to support plan implementation. Innovative financing techniques that may be used to fund needed projects and programs. Such techniques may include the assessment of tolls, the use of value capture financing, or the use of value congestion pricing.
 - (c) Assess capital investment and other measures

transportation facilities; and

Ensure the preservation of the existing

the operation, resurfacing, restoration, and rehabilitation of

major roadways and requirements for the operation,

maximize the mobility of people and goods.

maintenance, modernization, and rehabilitation of public

2. Make the most efficient use of existing

enhancement activities, including, but not limited to,

landscaping, historic preservation, mitigation of water

pollution due to highway runoff, and control of outdoor

(a)-(d), in metropolitan areas that are classified as

transportation plan with the State Implementation Plan

must coordinate the development of the long-range

(e) In addition to the requirements of paragraphs

nonattainment areas for ozone or carbon monoxide, the M.P.O.

developed pursuant to the requirements of the federal Clean

In the development of its long-range transportation plan, each

representatives of transportation agency employees, freight

shippers, providers of freight transportation services,

pedestrian and bicycle facilities, scenic easements,

transportation facilities to relieve vehicular congestion and

Indicate, as appropriate, proposed transportation

advertising.

Air Act.

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of the general public with a reasonable opportunity to comment 59

of public transit, and other interested parties, and members

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on the long-range transportation plan. The long-range transportation plan must be approved by the M.P.O.

- (7) TRANSPORTATION IMPROVEMENT PROGRAM. -- Each M.P.O. shall, in cooperation with the state and affected public transportation operators, develop a transportation improvement program for the area within the jurisdiction of the M.P.O. the development of the transportation improvement program, each M.P.O. must provide citizens, affected public transit agencies, representatives of transportation agency employees, freight shippers, providers of freight transportation services, private providers of transportation, representatives of users of public transit, and other interested parties, and members of the general public with a reasonable opportunity to comment on the proposed transportation improvement program.
- Each M.P.O. is responsible for developing, annually, a list of project priorities and a transportation improvement program. The transportation improvement program will be used to initiate federally aided transportation facilities and improvements as well as other transportation facilities and improvements including transit, rail, aviation, and port facilities to be funded from the State Transportation Trust Fund within its metropolitan area in accordance with existing and subsequent federal and state laws and rules and regulations related thereto. The transportation improvement program shall be consistent, to the maximum extent feasible, with the approved local government comprehensive plans of the units of local government whose boundaries are within the metropolitan area of the M.P.O.
- (b) Each M.P.O. annually shall prepare a list of project priorities and shall submit the list to the appropriate district of the department by October 1 of each

year; however, the department and a metropolitan planning organization may, in writing, agree to vary this submittal date. The list of project priorities must be formally reviewed by the technical and citizens' advisory committees, and approved by the M.P.O., before it is transmitted to the district. The approved list of project priorities must be used by the district in developing the district work program and must be used by the M.P.O. in developing its transportation improvement program. The annual list of project priorities must be based upon project selection criteria that, at a minimum, consider the following:

- 1. The approved M.P.O. long-range transportation plan;
- 2. The results of the transportation management systems; and
 - 3. The M.P.O.'s public-involvement procedures.
- (c) The transportation improvement program must, at a
 minimum:
- 1. Include projects and project phases to be funded with state or federal funds within the time period of the transportation improvement program and which are recommended for advancement during the next fiscal year and 4 subsequent fiscal years. Such projects and project phases must be consistent, to the maximum extent feasible, with the approved local government comprehensive plans of the units of local government located within the jurisdiction of the M.P.O. For informational purposes, the transportation improvement program shall also include a list of projects to be funded from local or private revenues.
- 2. Include projects within the metropolitan area which are proposed for funding under 23 U.S.C. s. 134 of the Federal Transit Act and which are consistent with the long-range

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transportation plan developed under subsection (6).

- Provide a financial plan that demonstrates how the transportation improvement program can be implemented; indicates the resources, both public and private, that are reasonably expected to be available to accomplish the program; identifies and recommends any innovative financing techniques that may be used to fund needed projects and programs; and may include, for illustrative purposes, additional projects that would be included in the approved transportation improvement program if reasonable additional resources beyond those identified in the financial plan were available. Innovative financing Such techniques may include the assessment of tolls, the use of value capture financing, or the use of value congestion pricing. The transportation improvement program shall may include a project or project phase only if full funding can reasonably be anticipated to be available for the project or project phase within the time period contemplated for completion of the project or project phase.
- Group projects and project phases of similar urgency and anticipated staging into appropriate staging periods.
- Indicate how the transportation improvement program relates to the long-range transportation plan developed under subsection (6), including providing examples of specific projects or project phases that further the goals and policies of the long-range transportation plan.
- Indicate whether any project or project phase is inconsistent with an approved comprehensive plan of a unit of local government located within the jurisdiction of the M.P.O. If a project is inconsistent with an affected comprehensive plan, the M.P.O. must provide justification for including the

project in the transportation improvement program.

- 7. Indicate how the improvements are consistent, to the maximum extent feasible, with affected seaport and airport master plans and with public transit development plans of the units of local government located within the jurisdiction of the M.P.O. If a project is located within the boundaries of more than one M.P.O., the M.P.O.'s shall coordinate plans regarding the project in the transportation improvement program.
- improvement program and that have advanced to the design stage of preliminary engineering may be removed from or rescheduled in a subsequent transportation improvement program only by the joint action of the M.P.O. and the department. Except when recommended in writing by the district secretary for good cause, any project removed from or rescheduled in a subsequent transportation improvement program shall not be rescheduled by the M.P.O. in that subsequent program earlier than the 5th year of such program.
- (e) During development of the transportation improvement program, the M.P.O. shall, in cooperation with the department and any affected public transit operation, provide citizens, affected public agencies, representatives of transportation agency employees, freight shippers, providers of freight transportation services, private providers of transportation, representatives of users of public transit, and other interested parties with reasonable notice of and an opportunity to comment on the proposed program.
- $\underline{\text{(f)}}$ (e) The $\underline{\text{adopted}}$ annual transportation improvement program for M.P.O.'s in nonattainment or maintenance areas must be submitted to the district secretary and the Department

of Community Affairs at least 90 days before the submission of the state transportation improvement program by the department to the appropriate federal agencies. The annual transportation improvement program for M.P.O.'s in attainment areas must be submitted to the district secretary and the Department of Community Affairs at least 45 days before the department submits the state transportation improvement program to the appropriate federal agencies; however, the department, the Department of Community Affairs, and a metropolitan planning organization may, in writing, agree to vary this submittal date. The Governor or the Governor's designee shall review and approve each transportation improvement program and any amendments thereto.

(g)(f) The Department of Community Affairs shall review the annual transportation improvement program of each M.P.O. for consistency with the approved local government comprehensive plans of the units of local government whose boundaries are within the metropolitan area of each M.P.O. and shall identify those projects that are inconsistent with such comprehensive plans. The Department of Community Affairs shall notify an M.P.O. of any transportation projects contained in its transportation improvement program which are inconsistent with the approved local government comprehensive plans of the units of local government whose boundaries are within the metropolitan area of the M.P.O.

(h) The M.P.O. shall annually publish or otherwise make available for public review the annual listing of projects for which federal funds have been obligated in the preceding year. Project monitoring systems shall be maintained by those agencies responsible for obligating federal funds and

31 made accessible to the M.P.O.'s.

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- (8) UNIFIED PLANNING WORK PROGRAM.--Each M.P.O. shall develop, in cooperation with the department and public transportation providers, a unified planning work program that lists all planning tasks to be undertaken during the program year. The unified planning work program must provide a complete description of each planning task and an estimated budget therefor and must comply with applicable state and federal law.
 - (9) AGREEMENTS.--
- (a) Each M.P.O. shall execute the following written agreements, which shall be reviewed, and updated as necessary, every 5 years:
- 1. An agreement with the department clearly establishing the cooperative relationship essential to accomplish the transportation planning requirements of state and federal law.
- 2. An agreement with the metropolitan and regional intergovernmental coordination and review agencies serving the metropolitan areas, specifying the means by which activities will be coordinated and how transportation planning and programming will be part of the comprehensive planned development of the area.
- 3. An agreement with operators of public transportation systems, including transit systems, commuter rail systems, airports, and seaports, describing the means by which activities will be coordinated and specifying how public transit, commuter rail, aviation, and seaport planning and programming will be part of the comprehensive planned development of the metropolitan area.
- (b) An M.P.O. may execute other agreements required by state or federal law or as necessary to properly accomplish

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its functions.

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- (10) METROPOLITAN PLANNING ORGANIZATION ADVISORY COUNCIL. --
- A Metropolitan Planning Organization Advisory Council is created to augment, and not supplant, the role of the individual M.P.O.'s in the cooperative transportation planning process described in s. 339.155(5).
- (b) The council shall consist of one representative from each M.P.O. and shall elect a chairperson annually from its number. Each M.P.O. shall also elect an alternate representative from each M.P.O. to vote in the absence of the representative. Members of the council do not receive any compensation for their services, but may be reimbursed from funds made available to council members for travel and per diem expenses incurred in the performance of their council duties as provided in s. 112.061.
- (c) The powers and duties of the Metropolitan Planning Organization Advisory Council are to:
- Enter into contracts with individuals, private corporations, and public agencies.
- Acquire, own, operate, maintain, sell, or lease personal property essential for the conduct of business.
- 3. Accept funds, grants, assistance, gifts, or bequests from private, local, state, or federal sources.
- Establish bylaws and adopt rules pursuant to ss. 120.536(1) and 120.54 to implement provisions of law conferring powers or duties upon it.
- Assist M.P.O.'s in carrying out the urbanized area transportation planning process by serving as the principal forum for collective policy discussion pursuant to law.
 - Serve as a clearinghouse for review and comment by

M.P.O.'s on the Florida Transportation Plan and on other issues required to comply with federal or state law in carrying out the urbanized area transportation and systematic planning processes instituted pursuant to s. 339.155.

- 7. Employ an executive director and such other staff as necessary to perform adequately the functions of the council, within budgetary limitations. The executive director and staff are exempt from part II of chapter 110 and serve at the direction and control of the council. The council is assigned to the Office of the Secretary of the Department of Transportation or for fiscal and accountability purposes, but it shall otherwise function independently of the control and direction of the department.
- 8. Adopt an agency strategic plan that provides the priority directions the agency will take to carry out its mission within the context of the state comprehensive plan and any other statutory mandates and directions given to the agency.
- (11) APPLICATION OF FEDERAL LAW.--Upon notification by an agency of the Federal Government that any provision of this section conflicts with federal laws or regulations, such federal laws or regulations will take precedence to the extent of the conflict until such conflict is resolved. The department or an M.P.O. may take any necessary action to comply with such federal laws and regulations or to continue to remain eligible to receive federal funds.

Section 34. Subsections (8) and (10) of section 341.031, Florida Statutes, are amended to read:

341.031 Definitions.--As used in ss. 341.011-341.061, the term:

(8) "Public transit service development project" means

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a project undertaken by a public agency to determine whether a new or innovative technique or measure can be utilized to improve or expand public transit services to its constituency. The duration of the project shall be limited according to the type of the project in conformance with the provisions of s. $341.051(5)(e)\frac{(f)}{f}$, but in no case shall exceed a period of 3 years. Public transit service development projects specifically include projects involving the utilization of new technologies, services, routes, or vehicle frequencies; the purchase of special transportation services; and other such techniques for increasing service to the riding public as are applicable to specific localities and transit user groups.

(10) "Transit corridor project" means a project that is undertaken by a public agency and designed to relieve congestion and improve capacity within an identified transportation corridor by increasing people-carrying capacity of the system through the use and facilitated movement of high-occupancy conveyances. Each transit corridor project must meet the requirements established in s. 341.051(5)(d)and, if applicable, the requirements of the department's major capital investment policy developed pursuant to 341.051(5)(b). Initial project duration shall not exceed a period of 2 years unless the project is reauthorized by the Legislature. Such reauthorization shall be based upon a determination that the project is meeting or exceeding the criteria, developed pursuant to s. 341.051(5)(d) (e), by which the success of the project is being judged and by inclusion of the project in a departmental appropriation request.

Section 35. Subsection (14) is added to section 341.041, Florida Statutes, 1998 Supplement, to read:

341.041 Transit responsibilities of the

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department. -- The department shall, within the resources provided pursuant to chapter 216:

(14) Create and maintain a common self-retention insurance fund to support fixed-guideway projects throughout the state where there is a contractual or legal obligation to have such fund in existence in order to provide fixed-guideway services. The maximum limit of such fund shall be as required by any contractual or legal obligation.

Section 36. Subsection (5) of section 341.051, Florida Statutes, is amended to read:

341.051 Administration and financing of public transit programs and projects. --

- FUND PARTICIPATION; CAPITAL ASSISTANCE. --
- (a) The department may fund up to 50 percent of the nonfederal share of the costs, not to exceed the local share, of any eligible public transit capital project or commuter assistance project that is local in scope; except, however, that departmental participation in the final design, right-of-way acquisition, and construction phases of an individual fixed-guideway project which is not approved for federal funding shall not exceed an amount equal to 12.5 percent of the total cost of each phase.
- (b) The Department of Transportation shall develop a major capital investment policy which shall include policy criteria and guidelines for the expenditure or commitment of state funds for public transit capital projects. The policy shall include the following:
- 1. Methods to be used to determine consistency of a transit project with the approved local government comprehensive plans of the units of local government in which the project is located.

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Methods for evaluating the level of local commitment to a transit project, which is to be demonstrated through system planning and the development of a feasible plan to fund operating cost through fares, value capture techniques such as joint development and special districts, or other local funding mechanisms.

3. Methods for evaluating alternative transit systems including an analysis of technology and alternative methods for providing transit services in the corridor.

The department shall present such investment policy to both the Senate Transportation Committee and the House Public Transportation Committee along with recommended legislation by March 1, 1991.

(b)(c) The department is authorized to fund up to 100 percent of the cost of any eligible transit capital project or commuter assistance project that is statewide in scope or involves more than one county where no other governmental entity or appropriate jurisdiction exists.

(c)(d) The department is authorized to advance up to 80 percent of the capital cost of any eligible project that will assist Florida's transit systems in becoming fiscally self-sufficient. Such advances shall be reimbursed to the department on an appropriate schedule not to exceed 5 years after the date of provision of the advances.

(d) (d) (e) The department is authorized to fund up to 100 percent of the capital and net operating costs of statewide transit service development projects or transit corridor projects. All transit service development projects shall be specifically identified by way of a departmental appropriation request, and transit corridor projects shall be identified as

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part of the planned improvements on each transportation corridor designated by the department. The project objectives, the assigned operational and financial responsibilities, the timeframe required to develop the required service, and the criteria by which the success of the project will be judged shall be documented by the department for each such transit service development project or transit corridor project.

(e) (f) The department is authorized to fund up to 50 percent of the capital and net operating costs of transit service development projects that are local in scope and that will improve system efficiencies, ridership, or revenues. All such projects shall be identified in the appropriation request of the department through a specific program of projects, as provided for in s. 341.041, that is selectively applied in the following functional areas and is subject to the specified times of duration:

- Improving system operations, including, but not limited to, realigning route structures, increasing system average speed, decreasing deadhead mileage, expanding area coverage, and improving schedule adherence, for a period of up to 3 years;
- Improving system maintenance procedures, including, but not limited to, effective preventive maintenance programs, improved mechanics training programs, decreasing service repair calls, decreasing parts inventory requirements, and decreasing equipment downtime, for a period of up to 3 years;
- Improving marketing and consumer information programs, including, but not limited to, automated information services, organized advertising and promotion programs, and signing of designated stops, for a period of up to 2 years;

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and

Improving technology involved in overall operations, including, but not limited to, transit equipment, fare collection techniques, electronic data processing applications, and bus locators, for a period of up to 2 years.

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The term "net operating costs" means all operating costs of a project less any federal funds, fares, or other sources of income to the project.

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Section 37. Subsections (2) through (5) of section 341.053, Florida Statutes, are renumbered as subsections (3) through (6), respectively, and a new subsection (2) is added to that section to read:

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341.053 Intermodal Development Program; administration; eligible projects; limitations.--

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(2) In recognition of the department's role in the

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economic development of this state, the department shall develop a proposed intermodal development plan to connect

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Florida's airports, deepwater seaports, rail systems serving

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both passenger and freight, and major intermodal connectors to

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the Florida Intrastate Highway System facilities as the

22 23 primary system for the movement of people and freight in this state in order to make the intermodal development plan a fully

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integrated and interconnected system. The intermodal

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development plan must:

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(a) Define and assess the state's freight intermodal network, including airports, seaports, rail lines and terminals, and connecting highways.

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(b) Prioritize statewide infrastructure investments, including the acceleration of current projects, which are

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found by the Freight Stakeholders Task Force to be priority

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projects for the efficient movement of people and freight.

(c) Be developed in a manner that will assure maximum use of existing facilities and optimum integration and coordination of the various modes of transportation, including both government-owned and privately owned resources, in the most cost-effective manner possible.

Section 38. Subsections (6) and (8) of section 341.302, Florida Statutes, are amended to read:

341.302 Rail program, duties and responsibilities of the department.—The department, in conjunction with other governmental units and the private sector, shall develop and implement a rail program of statewide application designed to ensure the proper maintenance, safety, revitalization, and expansion of the rail system to assure its continued and increased availability to respond to statewide mobility needs. Within the resources provided pursuant to chapter 216, and as authorized under Title 49 C.F.R. part 212, the department shall:

- (6) Secure and administer federal grants, loans, and apportionments for rail projects within this state when necessary to further the statewide program.
- (8) Conduct, at a minimum, inspections of track and rolling stock, train signals and related equipment, hazardous materials transportation, including the loading, unloading, and labeling of hazardous materials at shipper, receiver, and transfer points, and train operating practices to determine adherence to state and federal standards. Department personnel may enforce any safety regulation issued under the Federal Government's preemptive authority over interstate commerce.

Section 39. Section 348.9401, Florida Statutes, is

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amended to read:

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348.9401 Short title. -- This part shall be known and may be cited as the "St. Lucie County Expressway and Bridge Authority Law."

Section 40. Subsections (2) and (11) of section 348.941, Florida Statutes, are amended to read:

348.941 Definitions.--As used in this part, unless the context clearly indicates otherwise, the term:

- "Authority" means the St. Lucie County Expressway and Bridge Authority.
- (11) "St. Lucie County Expressway and Bridge System" means:
- (a) any and all expressways in St. Lucie County and appurtenant facilities thereto, including, but not limited to, all approaches, roads, bridges, and avenues of access for such expressways or expressways; and
 - (b) The Indian River Lagoon Bridge.

Section 41. The catchline and subsections (1) and (2) of section 348.942, Florida Statutes, are amended to read:

348.942 St. Lucie County and Bridge Expressway Authority. --

- (1) There is created and established a body politic and corporate, an agency of the state, to be known as the "St. Lucie County Expressway and Bridge Authority, "hereinafter referred to as the "authority."
- (2) The authority shall have the exclusive right to exercise all those powers herein set forth; and no other entity, body, or authority, whether within or without St. Lucie County, may either directly or indirectly exercise any jurisdiction, control, authority, or power in any manner
- relating to any expressway and bridge system within St. Lucie

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County without either the express consent of the authority or as otherwise provided herein.

Section 42. Paragraph (a) of subsection (1) and paragraph (g) of subsection (2) of section 348.943, Florida Statutes, are amended to read:

348.943 Purposes and powers.--

- (1)(a) The authority created and established by the provisions of this part is granted and shall have the right to acquire, hold, construct, improve, maintain, operate, own, and lease the St. Lucie County Expressway and Bridge System, hereinafter referred to as the "system."
- (2) The authority is granted, and shall have and may exercise, all powers necessary, appurtenant, convenient, or incidental to the carrying out of the aforesaid purposes, including, but not limited to, the following rights and powers:
- (g)1. To borrow money as provided by the State Bond Act or, in the alternative, pursuant to the provisions of s. 348.944(3), and in either case for any purpose of the authority authorized, including the financing or refinancing of the cost of all or any part of the system.
- 2. The authority shall reimburse St. Lucie County for any sums expended, together with interest at the highest rate applicable to the bonds of the authority for which the sums were required, from the St. Lucie County gasoline tax funds for payment of the bonds.

Section 43. Section 348.944, Florida Statutes, is amended to read:

348.944 Bonds.--

(1) Bonds may be issued on behalf of the authority as provided by the State Bond Act.

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(2) As an alternative to subsection (1), the authority may issue its own bonds pursuant to subsection (3) in such principal amounts as, in the opinion of the authority, are necessary to provide sufficient moneys for achieving its corporate purposes, so long as such bonds do not pledge the full faith and credit of the state, St. Lucie County, or any municipality in St. Lucie County.

(3) The bonds of the authority issued pursuant to this subsection, whether on original issuance or on refunding, shall be authorized by resolution of the members thereof and may be either term or serial bonds, shall bear such date or dates, mature at such time or times, not exceeding 40 years from their respective dates, bear interest at such rate or rates (not exceeding the maximum lawful rate), fixed or variable, be in such denominations, be in such form, carry such registration, exchangeability, and interchangeability privileges, be payable in such medium of payment and at such place or places, be subject to such terms of redemption, with or without premium, and have such rank and be entitled to such priorities on the revenues, tolls, fees, rentals, or other charges, receipts, or moneys of the authority, including any moneys received pursuant to the terms of any lease-purchase agreement between the authority and the department, as such resolution or any resolution subsequent thereto may provide. The bonds shall be executed either by manual or facsimile signature by such officers as the authority shall determine. The term "bonds" shall include all forms of indebtedness, including notes. The proceeds of any bonds shall be used for such purposes and shall be disbursed in such manner and under such restrictions, if any, as the authority may provide pursuant to resolution. The bonds may also be issued pursuant

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to an indenture of trust or other agreement with such trustee
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    or fiscal agent as may be selected by the authority. The
    resolution, indenture of trust, or other agreement may contain
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    such provisions securing the bonds as the authority deems
    appropriate. The principal of and the interest on the bonds
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    shall be payable from such revenues, tolls, fees, rentals, or
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    other charges, receipts, or moneys as determined by the
    authority pursuant to resolution. The authority may grant a
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    lien upon and pledge such revenues, tolls, fees, rentals, or
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    other charges, receipts, or moneys in favor of the holders of
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    each series of bonds in the manner and to the extent provided
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   by the authority by resolution. Such revenues, tolls, fees,
    rentals, or other charges, receipts, or moneys shall
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    immediately be subject to such lien without any physical
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    delivery thereof, and such lien shall be valid and binding as
    against all parties having claims of any kind in tort,
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    contract, or otherwise against the authority.
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          (4) Bonds issued by or on behalf of the authority
    shall be sold at public sale in the manner provided by the
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    State Bond Act. However, if the authority shall determine by
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    resolution that a negotiated sale of the bonds is in the best
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    interest of the authority, the authority may negotiate for
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    sale of the bonds with the underwriter or underwriters
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    designated by the division in the case of bonds issued
   pursuant to subsection (1) or the authority in the case of
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    bonds issued pursuant to subsection (3). The authority shall
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    provide a specific finding by resolution as to the reason
    requiring the negotiated sale. Pending the preparation of
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    definitive bonds, interim certificates may be issued to the
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    purchaser or purchasers of such bonds and may contain such
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terms and conditions as the authority may determine.

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Section 44. Section 348.9495, Florida Statutes, is created to read:

348.9495 Exemption from taxation. -- The effectuation of the authorized purposes of the authority created under this part is, shall, and will be in all respects for the benefit of the people of the state, for the increase of their commerce and prosperity, and for the improvement of their health and living conditions, and, since such authority will be performing essential governmental functions in effectuating such purposes, such authority shall not be required to pay any taxes or assessments of any kind or nature whatsoever upon any property acquired or used by it for such purposes or upon any tolls, fees, rentals, receipts, moneys, or charges at any time received by it, and the bonds issued by the authority, their transfer, and the income therefrom, including any profits made on the sale thereof, shall at all times be free from taxation of any kind by the state or by any political subdivision, taxing agency, or instrumentality thereof. The exemption granted by this section shall not be applicable to any tax imposed by chapter 220 on interest, income, or profits on debt obligations owned by corporations.

Section 45. Subsection (10) of section 338.251, Florida Statutes, 1998 Supplement, is amended to read:

338.251 Toll Facilities Revolving Trust Fund. -- The Toll Facilities Revolving Trust Fund is hereby created for the purpose of encouraging the development and enhancing the financial feasibility of revenue-producing road projects undertaken by local governmental entities in a county or combination of contiguous counties.

(10) Any repayment of prior or future advances made from the State Transportation Trust Fund which were used to

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fund any project phase of a toll facility, shall be deposited
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    in the Toll Facilities Revolving Trust Fund. However, when
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    funds advanced to the Seminole County Expressway Authority
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    pursuant to this section are repaid to the Toll Facilities
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    Revolving Trust Fund by or on behalf of the Seminole County
    Expressway Authority, those funds shall thereupon and
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    forthwith be appropriated for and advanced to the Seminole
    County Expressway Authority for funding the design of and the
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    advanced right-of-way acquisition for that segment of the
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    Seminole County Expressway extending from U.S. Highway 17/92
    to Interstate Highway 4. Notwithstanding subsection (6), when
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    funds previously advanced to the Orlando-Orange County
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    Expressway Authority are repaid to the Toll Facilities
    Revolving Trust Fund by or on behalf of the Orlando-Orange
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    County Expressway Authority, those funds may thereupon and
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    forthwith be appropriated for and advanced to the Seminole
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    County Expressway Authority for funding that segment of the
    Seminole County Expressway extending from U.S. Highway 17/92
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    to Interstate Highway 4. Any funds advanced to the
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    Tampa-Hillsborough County Expressway Authority under this
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    section which have been or will be repaid on or after July 1,
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    1998, to the Toll Facilities Revolving Trust Fund by or on
    behalf of the Tampa-Hillsborough County Expressway Authority,
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    shall be appropriated for and advanced to the
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    Tampa-Hillsborough County Expressway Authority for funding the
    design of and the advanced right-of-way acquisition for the
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    Brandon area feeder roads, capital improvements to increase
    capacity to the expressway system, and the Lee Roy Selmon
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    Crosstown Expressway System widening as authorized under s.
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    348.565.
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Section 46. Section 373.4137, Florida Statutes, is

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amended to read:

373.4137 Mitigation requirements.--

- mitigation for the impact of transportation projects proposed by the Department of Transportation can be more effectively achieved by regional, long-range mitigation planning rather than on a project-by-project basis. It is the intent of the Legislature that mitigation to offset the adverse effects of these transportation projects be funded by the Department of Transportation and be carried out by the Department of Environmental Protection and the water management districts, including the use of mitigation banks established pursuant to this part.
- (2) Environmental impact inventories for transportation projects proposed by the Department of Transportation shall be developed as follows:
- Department of Transportation shall submit annually to the Department of Environmental Protection and the water management districts a copy of its tentative adopted work program and an inventory of habitats addressed in the rules adopted pursuant to this part and s. 404 of the Clean Water Act, 33 U.S.C. s. 1344, which may be impacted by its plan of construction for transportation projects in the next first 3 years of the adopted work program. The Department of Transportation may also include in its inventory the habitat impacts of any future transportation project identified in the tentative work program For the July 1996 submittal, the inventory may exclude those projects which have received permits pursuant to this part and s. 404 of the Clean Water Act, 33 U.S.C. s. 1344, projects for which mitigation planning

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or design has commenced, or projects for which mitigation has been implemented in anticipation of future permitting needs.

- (b) The environmental impact inventory shall include a description of these habitat impacts, including their location, acreage, and type; state water quality classification of impacted wetlands and other surface waters; any other state or regional designations for these habitats; and a survey of threatened species, endangered species, and species of special concern affected by the proposed project.
- (3) To fund the mitigation plan for the projected impacts identified in the inventory described in subsection (2), beginning July 1, 1997, the Department of Transportation shall identify funds quarterly in an escrow account within the State Transportation Trust Fund for the environmental mitigation phase of projects budgeted by the Department of Transportation for the current fiscal year. The escrow account will be maintained established by the Department of Transportation for the benefit of the Department of Environmental Protection and the water management districts. Any interest earnings from the escrow account shall remain with be returned to the Department of Transportation. Department of Environmental Protection or water management districts may shall request a transfer of funds from the escrow account to the Ecosystem Management and Restoration Trust Fund no sooner than 30 days prior to the date the funds are needed to pay for activities associated with development or implementation of the approved mitigation plan described in subsection (4) for the current fiscal year, including, but not limited to, design, engineering, production, and staff support. Actual conceptual plan preparation costs incurred prior to plan approval may be submitted to the Department of

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Transportation and the Department of Environmental Protection by November 1 of each year with the plan. The conceptual plan preparation costs of each water management district will be paid based on the amount approved on the mitigation plan and allocated to the current fiscal year projects identified by the water management district contained in the mitigation The amount transferred to the escrow account each year by the Department of Transportation shall correspond to a cost per acre of \$75,000 multiplied by the projected acres of impact identified in the inventory described in subsection (2) within the water management district for that year. The water management district may draw from the trust fund no sooner than 30 days prior to the date funds are needed to pay for activities associated with development or implementation of the mitigation plan described in subsection (4). However, the \$75,000 cost per acre does not constitute an admission against interest against the state or its subdivisions nor is the cost admissible as evidence of full compensation for any property acquired by eminent domain or through inverse condemnation. Each May July 1, beginning in 1998, the cost per acre shall be adjusted by the percentage change in the average of the Consumer Price Index issued by the United States Department of Labor for the most recent 12-month period ending September 30, compared to the base year average, which is the average for the 12-month period ending September 30, 1996. At the end of each year, the projected acreage of impact shall be reconciled with the acreage of impact of projects as permitted, including permit modification, pursuant to this part and s. 404 of the Clean Water Act, 33 U.S.C. s. 1344., and The <u>subject</u> following year's transfer of funds shall be adjusted accordingly to reflect the over transfer or under transfer of funds from the

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preceding year. The Department of Transportation Environmental Protection is authorized to transfer such funds from the escrow account Ecosystem Management and Restoration Trust Fund to the Department of Environmental Protection and the water management districts to carry out the mitigation programs.

(4) Prior to December 1 of each year 31, 1996, each water management district, in consultation with the Department of Environmental Protection, the United States Army Corps of Engineers, the Department of Transportation, and other appropriate federal, state, and local governments, and other interested parties, including entities operating mitigation banks, shall develop a plan for the primary purpose of complying with the mitigation requirements adopted pursuant to this part and 33 U.S.C. s. 1344. This plan shall also address significant invasive aquatic and exotic plant problems within wetlands and other surface waters. In developing such plans, the districts shall utilize sound ecosystem management practices to address significant water resource needs and shall focus on activities of the Department of Environmental Protection and the water management districts, such as surface water improvement and management (SWIM) waterbodies and lands identified for potential acquisition for preservation, restoration, or enhancement, to the extent that such activities comply with the mitigation requirements adopted under this part and 33 U.S.C. s. 1344. In determining the activities to be included in such plans, the districts shall also consider the purchase of credits from public or private mitigation banks permitted pursuant to s. 373.4136 and associated federal authorization under this part and shall include such purchase as a part of the mitigation plan when such purchase would offset the impact of the transportation

project, provide equal benefits to the water resources than other mitigation options being considered, and provide the most cost-effective mitigation option. The mitigation plan shall be preliminarily approved by the water management district governing board and shall be submitted to the secretary of the Department of Environmental Protection for review and final approval. The preliminary approval by the water management district governing board does not constitute a decision which affects substantial interests as provided by s. 120.569. At least 30 days prior to preliminary approval, the water management district shall provide a copy of the draft mitigation plan to any person who has requested a copy.

- request for the next fiscal year, the mitigation plan shall include a brief explanation of why a mitigation bank was or was not chosen as a mitigation option, including an estimation of identifiable costs of the mitigation bank and nonbank options to the extent practicable. If the Department of Environmental Protection and water management districts are unable to identify mitigation that would offset the impacts of a project included in the inventory, either due to the nature of the impact or the amount of funds available, that project shall not be addressed in the mitigation plan and the project shall not be subject to the provisions of this section.
- (b) Specific projects may be excluded from the mitigation plan and shall not be subject to this section upon the agreement of the Department of Transportation, the Department of Environmental Protection, and the appropriate water management district $\underline{\text{if:}}$
- 1. that The inclusion of such projects would hamper the efficiency or timeliness of the mitigation planning and

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permitting process; or

- 2. The Department of Environmental Protection and the water management district are unable to identify mitigation that would offset the impacts of the project.
- 5 Surface water improvement and management or 6 invasive plant control projects undertaken using the \$12 7 million advance transferred from the Department of 8 Transportation to the Department of Environmental Protection in fiscal year 1996-1997 which meet the requirements for 9 10 mitigation under this part and 33 U.S.C. s. 1344 shall remain available for mitigation until the \$12 million is fully 11 12 credited up to and including fiscal year 2004-2005. When these projects are used as mitigation, the \$12 million advance shall 13 be reduced by \$75,000 per acre of impact mitigated. For any 14 15 fiscal year through and including fiscal year 2004-2005, to the extent the cost of developing and implementing the 16 17 mitigation plans is less than the amount transferred pursuant 18 to subsection (3), the difference shall be credited towards the \$12 million advance. Except as noted in this paragraph, 19 any funds not directed to implement the mitigation plan 20 should, to the greatest extent possible, be directed to fund 21 invasive plant control within wetlands and other surface 22 23 waters. Those transportation projects that are proposed to 24 commence in fiscal year 1996-1997 shall not be addressed in 25 the mitigation plan, and the provisions of subsection (7) shall not apply to these projects. The Department of 26 27 Transportation may enter into interagency agreements with the Department of Environmental Protection or any water management 28 29 district to perform mitigation planning and implementation for 30 these projects.
 - (d) On July 1, 1996, the Department of Transportation

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shall transfer to the Department of Environmental Protection \$12 million from the State Transportation Trust Fund for the purposes of the surface water improvement management program and to address statewide aquatic and exotic plant problems within wetlands and other surface waters. Such funds shall be considered an advance upon funds that the Department of Transportation would provide for statewide mitigation during the 1997-1998, 1998-1999, and 1999-2000 fiscal years. This use of mitigation funds for surface water improvement management projects or aquatic and exotic plant control may be utilized as mitigation for transportation projects to the extent that it complies with the mitigation requirements adopted pursuant to this part and 33 U.S.C. s. 1344. To the extent that such activities result in mitigation credit for projects permitted in fiscal year 1996-1997, all or part of the \$12 million funding for surface water improvement management projects or aquatic and exotic plant control in fiscal year 1996-1997 shall be drawn from Department of Transportation mitigation funding for fiscal year 1996-1997 rather than from mitigation funding for fiscal years 1997-1998, 1998-1999, and 1999-2000, in an amount equal to the cost per acre of impact described in subsection (3), times the acreage of impact that is mitigated by such plant control activities. Any part of the \$12 million that does not result in mitigation credit for projects permitted in fiscal year 1996-1997 shall remain available for mitigation credit during fiscal years 1997-1998, 1998-1999, or 1999-2000. (5) The water management district shall be responsible for ensuring that mitigation requirements pursuant to 33 U.S.C. s. 1344 are met for the impacts identified in the

inventory described in subsection (2), by implementation of

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the approved plan described in subsection (4) to the extent funding is provided as funded by the Department of Transportation. During the federal permitting process, the water management district may deviate from the approved mitigation plan in order to comply with federal permitting requirements.

- (6) The mitigation plan shall be updated annually to reflect the most current Department of Transportation work program and may be amended throughout the year to anticipate schedule changes or additional projects which may arise. update and amendment of the mitigation plan shall be submitted to the secretary of the Department of Environmental Protection for approval as described in subsection (4). However, such approval shall not be applicable to a deviation as described in subsection (5).
- (7) Upon approval by the secretary of the Department of Environmental Protection, the mitigation plan shall be deemed to satisfy the mitigation requirements under this part and any other mitigation requirements imposed by local, regional, and state agencies for impacts identified in the inventory described in subsection (2). The approval of the secretary shall authorize the activities proposed in the mitigation plan, and no other state, regional, or local permit or approval shall be necessary.
- (8) This section shall not be construed to eliminate the need for the Department of Transportation to comply with the requirement to implement practicable design modifications, including realignment of transportation projects, to reduce or eliminate the impacts of its transportation projects on wetlands and other surface waters as required by rules adopted pursuant to this part, or to diminish the authority under this

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part to regulate other impacts, including water quantity or water quality impacts, or impacts regulated under this part that are not identified in the inventory described in subsection (2).

- (9) The recommended mitigation plan shall be annually submitted to the Executive Office of the Governor and the Legislature through the legislative budget request of the Department of Environmental Protection in accordance with chapter 216. Any funds not directed to implement the mitigation plan should, to the greatest extent possible, be directed to fund aquatic and exotic plant problems within the wetlands and other surface waters.
- (10) By December 1, 1997, the Department of Environmental Protection, in consultation with the water management districts, shall submit a report to the Governor, the President of the Senate, and the Speaker of the House of Representatives describing the implementation of this section, including the use of public and private mitigation banks and other types of mitigation approved in the mitigation plan. The report shall also recommend any amendments to this section necessary to improve the process for developing and implementing mitigation plans for the Department of Transportation. The report shall also include a specific section on how private and public mitigation banks are utilized within the mitigation plans.

Section 47. Subsections (3) and (23) of section 479.01, Florida Statutes, are amended to read:

479.01 Definitions. -- As used in this chapter, the term:

"Commercial or industrial zone" means <u>a parcel of</u> (3) land an area within 660 feet of the nearest edge of the

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right-of-way of the interstate or federal-aid primary system designated predominately for commercial or industrial use under both the future land use map of the comprehensive plan and the land use development regulations adopted under pursuant to chapter 163. If a parcel is located in an area designated for multiple uses on the future land use map of a comprehensive plan and the land development regulations do not clearly designate that parcel for a specific use, the area will be considered an unzoned commercial or industrial area if it meets the criteria of subsection (23)\text{Where a local} qovernmental entity has not enacted a comprehensive plan by local ordinance but has zoning regulations governing the area, the zoning of an area shall determine whether the area is designated predominately for commercial or industrial uses.

- (23) "Unzoned commercial or industrial area" means a parcel of land designated by the an area within 660 feet of the nearest edge of the right-of-way of the interstate or federal-aid primary system where the land use is not covered by a future land use map of the comprehensive plan for multiple uses that include commercial or industrial uses but are not specifically designated for commercial or industrial uses under the land development regulations and or zoning regulation pursuant to subsection (2), in which there are located three or more separate and distinct conforming industrial or commercial activities are located.
- These activities must satisfy the following criteria:
- 1. At least one of the commercial or industrial activities must be located on the same side of the highway and within 800 feet of the sign location.
 - The commercial or industrial activities must be

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within 660 feet from the nearest edge of the right-of-way. 1 2 The commercial or industrial activities must be 3 within 1,600 feet of each other. 4 5 Distances specified in this paragraph must be measured from he nearest outer edge of the primary building, or primary 6 7 building complex when the individual units of the complex are 8 connected by covered walkways uses located within a 1,600-foot radius of each other and generally recognized as commercial or 9 10 industrial by zoning authorities in this state. 11 (b) Certain activities, including, but not limited to, 12 the following, may not be so recognized as commercial or 13 industrial activities: 14 $1.\frac{(a)}{(a)}$ Signs. 15 2. Communication towers. 3.(b) Agricultural, forestry, ranching, grazing, 16 17 farming, and related activities, including, but not limited to, wayside fresh produce stands. 18 19 4.(c) Transient or temporary activities. 20 5.(d) Activities not visible from the main-traveled 21 way. 22 6. (e) Activities conducted more than 660 feet from the 23 nearest edge of the right-of-way. 24 7.(f) Activities conducted in a building principally 25 used as a residence. 8.(g) Railroad tracks and minor sidings. 26 27 Section 48. Paragraph (b) of subsection (8) of section 479.07, Florida Statutes, is amended to read: 28 29 479.07 Sign permits.--

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If a permittee has not submitted his or her fee

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payment by the expiration date of the licenses or permits, the department shall send a notice of violation to the permittee within 45 days after the expiration date, requiring the payment of the permit fee within 30 days after the date of the notice and payment of a delinquency fee equal to 10 percent of the original amount due or, in the alternative to these payments, requiring the filing of a request for an administrative hearing to show cause why his or her sign should not be subject to immediate removal due to expiration of his or her license or permit. If the permittee submits payment as required by the violation notice, his or her license or permit will be automatically reinstated and such reinstatement will be retroactive to the original expiration date. If the permittee does not respond to the notice of violation within the 30-day period, the department shall, within 30 days, issue a final notice of sign removal and may, following 90 days after the date of the department's final notice of sign removal, remove the sign without incurring any liability as a result of such removal. However, if at any time prior to the removal of the sign within 90 days after the date of the department's final notice of sign removal, the permittee demonstrates that a good faith error on the part of the permittee resulted in cancellation or nonrenewal of the permit, the department may reinstate the permit if: 1. The sign has not yet been disassembled by the permittee;

2. Conflicting applications have not been filed by other persons;

1.3. A The permit reinstatement fee of up to \$300, based upon the size of the sign, is paid;

2.4. All other permit renewal and delinquent permit

fees due as of the reinstatement date are paid; and 3.5. The permittee reimburses the department for all actual costs resulting from the permit cancellation or nonrenewal and sign removal.

Conflicting applications filed by other persons for the same or competing site covered by a permit subject to the provisions of this paragraph shall not be approved until after the sign subject to the expired permit has been removed.

Section 49. Subsection (15) of section 479.16, Florida Statutes, is amended to read:

479.16 Signs for which permits are not required.—The following signs are exempt from the requirement that a permit for a sign be obtained under the provisions of this chapter but are required to comply with the provisions of s. 479.11(4)-(8):

(15) Signs not in excess of 16 square feet placed at a road junction with the State Highway System denoting only the distance or direction of a residence or farm operation, or, in a rural area where a hardship is created because a small business is not visible from the road junction with the State Highway System, one sign not in excess of $\underline{16}$ 8 square feet, denoting only the name of the business and the distance and direction to the business. The small-business-sign provision of this subsection does not apply to charter counties and may not be implemented if the Federal Government notifies the department that implementation will adversely affect the allocation of federal funds to the department.

Section 50. <u>Sections 341.3201, 341.321, 341.322, 341.325, 341.327, 341.329, 341.331, 341.332, 341.3331, 341.3332, 341.3333, 341.3334, 341.3335, 341.3336, 341.3337,</u>

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341.3338, 341.3339, 341.334, 341.335, 341.336, 341.3365,
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    341.342, 341.343, 341.344, 341.345, 341.346, 341.3465,
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    341.347, 341.348, 341.351, 341.352, 341.353, 341.363, 341.364,
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    341.365, 341.366, 341.368, 341.369, 341.371, 341.372, 341.375,
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    341.381, 341.382, 341.383, and 341.386, Florida Statutes, are
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    hereby repealed.
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    ======= T I T L E
                                 A M E N D M E N T =========
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   And the title is amended as follows:
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           On page 1, line 3, after the semicolon,
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    insert
           amending s. 20.23, F.S.; providing reference to
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           seaport programs; providing for an
           organizational unit to administer said
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           programs; deleting reference to the Office of
           Construction and including reference to the
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           Office of Highway Operations within the
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           Department of Transportation; amending s.
           206.46, F.S.; increasing a percentage amount of
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           revenues in the State Transportation Trust Fund
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           to be transferred to the Right-of-Way
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           Acquistion and Bridge Construction Trust Fund
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           annually; increasing the dollar amount which
           may be so transferred; creating s. 215.615,
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           F.S.; providing for state bonds for federal-aid
           highways construction; creating s. 215.616,
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           F.S.; providing for the issuance of certain
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           revenue bonds for fixed-guideway transportation
           systems; providing for an audit of the Florida
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Seaport Development Program; creating s. 1 2 316.0815, F.S.; providing for a duty to yield 3 for public transit vehicles; providing 4 penalties; amending s. 316.302, F.S.; revising 5 obsolete dates and statutory references with respect to commercial motor vehicles; amending 6 7 s. 316.3025, F.S.; correcting a cross reference; amending s. 316.545, F.S.; providing 8 a maximum penalty for operating a commercial 9 10 motor vehicle when the registration or license plate has not been expired for more than 90 11 12 days; prohibiting the department from seizing 13 certain vehicles; amending s. 316.555, F.S.; providing for an exemption from locally imposed 14 15 weight limits under certain circumstances; amending s. 320.0715, F.S.; providing an 16 17 exemption from the International Registration Plan; amending s. 334.035, F.S.; revising 18 language with respect to the purpose of the 19 Florida Transportation Code; amending s. 20 334.0445, F.S.; continuing the operation of the 21 model career service classification and 22 compensation plan within the Department of 23 24 Transportation for a certain time period; amending s. 334.046, F.S.; revising Department 25 of Transportation program objectives; creating 26 27 s. 334.071, F.S.; providing for the legislative designation of transportation facilities; 28 amending s. 334.351, F.S.; deleting language 29 30 with respect to the total amount of youth work 31 experience program contracts; amending s.

335.0415, F.S.; revising a date with respect to public road jurisdiction; amending s. 335.093, F.S.; authorizing the department to designate public roads as scenic highways; amending s. 337.025, F.S.; increasing the annual cap on transportation project contracts that use innovative construction and financing techniques; amending s. 337.11, F.S.; providing for contracts without advertising and competitive bids; repealing authority for owner controlled insurance plans in the Department of Transportation; amending s. 337.16, F.S.; revising language with respect to contractors who are delinguent with respect to contracts with the department; amending s. 337.162, F.S.; revising language with respect to professional services; amending s. 337.18, F.S.; revising language with respect to certain surety bonds; providing for bonds payable to the department rather than to the Governor; amending s. 337.185, F.S.; increasing claim limits with respect to certain contractual claims governed by the State Arbitration Board; revising language with respect to hearings on certain disputes; increasing certain fees; amending s. 337.19, F.S.; revising language with respect to suits at law and in equity brought by or against the department with respect to breach of an express provision or an implied covenant of a written agreement or a written directive issued by the department pursuant to the

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written agreement; providing for rights and 1 2 obligations; prohibiting liability under 3 certain circumstances; providing exceptions 4 with respect to liability; providing for 5 applicability; amending s. 337.25, F.S.; authorizing the department to purchase, lease, 6 7 exchange, or otherwise acquire property interests; amending s. 337.251, F.S.; 8 9 authorizing a fixed-quideway transportation 10 system operating within the department's right-of-way to operate at any safe speed; 11 12 amending s. 337.403, F.S.; authorizing the 13 department to participate in the cost of certain clearing and grubbing with respect to 14 15 utility improvement relocation; amending s. 16 338.223, F.S.; revising language with respect 17 to proposed turnpike projects to provide that certain requirements do not apply to hardship 18 and protective purchases by the department of 19 advance right-of-way; providing definitions; 20 amending s. 338.229, F.S.; providing additional 21 rights of the department with respect to 22 certain bondholders; amending s. 339.135, F.S.; 23 24 providing for allocation of certain new highway funds; amending s. 339.155, F.S.; revising 25 language with respect to transportation 26 27 planning; amending s. 339.175, F.S.; revising language with respect to metropolitan planning 28 29 organizations; amending s. 341.031, F.S.; 30 correcting cross references to conform to the act; amending s. 341.041, F.S.; directing the 31

department to create and maintain a common 1 2 self-retention insurance fund to support fixed-guideway projects throughout the state; 3 4 amending s. 341.051, F.S.; deleting provisions 5 which require the department to develop a specified investment policy; amending s. 6 7 341.053, F.S.; providing for development of an intermodal development plan; amending s. 8 341.302, F.S.; revising language with respect 9 10 to the responsibilities of the department 11 concerning the rail program; amending ss. 12 348.9401, 348.941, 348.942, and 348.943, F.S.; renaming the St. Lucie County Expressway 13 Authority as the St. Lucie County Expressway 14 15 and Bridge Authority and including the Indian 16 River Lagoon Bridge as part of the expressway 17 and bridge system; revising power of the authority to borrow money to conform to new 18 provisions authorizing the issuance of certain 19 bonds; amending s. 348.944, F.S.; authorizing 20 the authority to issue its own bonds and 21 providing requirements therefor; creating s. 22 348.9495, F.S.; providing exemption from 23 24 taxation; amending s. 338.251, F.S.; providing that funds repaid by the authority to the Toll 25 Facilities Revolving Trust Fund are to be 26 27 loaned back to the authority for specified purposes; amending s. 373.4137, F.S.; revising 28 29 language with respect to mitigation 30 requirements; amending s. 479.01, F.S.; revising definitions; amending s. 479.07, F.S.; 31

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revising language with respect to sign permits;
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           amending s. 479.16, F.S.; revising language
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           with respect to signs for which permits are not
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           required; repealing ss. 341.3201-341.386, F.S.;
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           eliminating the Florida High-Speed Rail
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           Transportation Act;
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