SENATE STAFF ANALYSIS AND ECONOMIC IMPACT STATEMENT

(This document is based only on the provisions contained in the legislation as of the latest date listed below.)

BILL:	CS/SB 740							
SPONSOR:	Commerce and Economic Opportunities Committee and Senator Campbell							
SUBJECT:	CT: Uniform Commercial CodeLetters of Credit							
DATE:	February 18, 1999	REVISED:						
1. <u>Olafso</u> 2 3 4 5.	ANALYST	STAFF DIRECTOR Maclure	REFERENCE CM JU	ACTION Favorable/CS				

I. Summary:

This committee substitute revises Article 5 of the Uniform Commercial Code, relating to letters of credit. These revisions authorize the use of electronic technology, expressly permit deferred payment letters of credit, expressly permit two-part letters of credit, provide standard expiration dates for letters of credit, provide for perpetual letters of credit, provide rules for non-documentary conditions, clarify and establishes rules for successors by operation of law, and conform to existing practice for assignment of proceeds.

This committee substitute amends, by substantially rewording, the following sections of the Florida Statutes: 675.101, 675.102, 675.103, 675.104, 675.105, 675.106, 675.107, 675.108, 675.109, 675.110, 675.111, 675.112, 675.113, 675.114, 675.115, 675.116, and 675.117. This committee substitute also amends the following sections of the Florida Statutes: 671.105, 672.512, 679.103, 679.104, 679.105, 679.106, 679.304, and 679.305.

II. Present Situation:

Chapter 675, ss. 675.101-675.675.117, F.S., is the "Uniform Commercial Code--Letters of Credit." The Uniform Commercial Code (UCC) serves as the foundation for commercial law in all 50 states. Article 5 of the UCC relating to letters of credit was originally drafted in the 1950s and first adopted in Florida in 1965. This chapter defines the letter of credit and key terms, sets rules for establishing a letter of credit, provides some basic rules prescribing the obligations of parties to a letter, including the obligations of conformers and advisers, and establishes basic remedies for breach of these obligations. In general terms, letters of credit are issued by banks to assure a payment to a third party for a stated amount for a stated period of time on specified terms.

The Bankruptcy/Uniform Commercial Code Committee and the Financial Institutions Committee of the Florida Bar Business Law Section established a subcommittee, the UCC Study Group, to study and review potential revisions to Florida's Uniform Commercial Code. The UCC Study

Group was assigned the responsibility of reviewing proposed revisions to Article 5 of Florida's UCC, relating to letters of credit, and issued a report as a result of the effort.

In summary, the group found that given advances in technology and the move toward "paperless" transactions in commerce, existing Article 5 is in great need of revision. The group reports that when the original Article 5 was drafted 40 years ago, it was written for paper transactions and before many innovations in letters of credit. Now electronic and other media are used extensively. Since the 1950s, standby letters of credit have developed and now nearly \$500 billion standby letters of credit are issued annually worldwide, of which \$250 billion are issued in the United States. The use of deferred payment letters of credit has evolved and is reflected in the Uniform Customs and Practice (UCP), usually incorporated into letters of credit, particularly international letters of credit, which have seen four revisions since the 1950s. The current version became effective in 1994 (UCP 500). Lastly, in a number of areas, court decisions have resulted in conflicting rules. Litigation has increased as the volume of credits and the uncertainties of the law have stimulated controversies.

The American Law Institute and the National Conference of Commissioners on Uniform State Laws describe the goals of the drafting committee for revised Article 5 as follows:

- Conforming the Article 5 rules to current customs and practices;
- Accommodating new forms of letters of credit, changes and customs and practices, and evolving technologies, particularly the use of electronic media;
- Maintaining letters of credit as an inexpensive and efficient instrument to facilitate trade;
 and
- Resolving conflicts among reported decisions.

Section 95.11, F.S., provides limitations other than for the recovery of real property. Actions to enforce rights under the Uniform Commercial Code--Bulk Transfers must be made within one year. Chapter 676, F.S., the Uniform Commercial Code--Bulk Transfers, was repealed by s. 3, ch. 93-77, L.O.F.

Chapter 671, F.S., provides general provisions for the UCC. Section 671.105, F.S., 1998 Supp., provides for territorial application of the code and specifies parties' power to choose applicable law in certain situations.

Chapter 672, F.S., is the UCC for governing sales transactions. Section 672.512, F.S., provides that where a contract requires payment before inspection, nonconformity of the goods does not excuse the buyer from making payment unless certain conditions are met.

Chapter 679, F.S., is the UCC for governing secured transactions. Section 679.103, F.S., 1998 Supp., provides procedures for the perfection of security interests in multiple state transactions. Section 679.104, F.S., provides for exclusions from ch. 679, F.S. Section 679.105, F.S., 1998 Supp., provides for definitions and an index for ch. 679, F.S. Section 679.106, F.S., 1998 Supp., defines "account" and "general intangibles." Section 679.304, F.S., 1998 Supp., provides for the

perfection of security interests in instruments, documents, and goods covered by documents; perfection by permissive filing; and temporary perfection without filing or transfer of possession. Section 679.305, F.S., 1998 Supp., provides situations when possession by secured party perfects a security interest without filing.

III. Effect of Proposed Changes:

This committee substitute revises Article 5 of the Uniform Commercial Code, relating to letters of credit. These revisions authorize the use of electronic technology, expressly permit deferred payment letters of credit, expressly permit two-part letters of credit, provide standard expiration dates for letters of credit, provide for perpetual letters of credit, provide rules for non-documentary conditions, clarify and establish rules for successors by operation of law, and conform to existing practice for assignment of proceeds.

Section 1 amends, by substantially rewording, the existing statutory provisions that comprise ch. 675, F.S., which codifies the "Uniform Commercial Code--Letters of Credit." As substantially reworded:

- Section 675.101, F.S., provides that this article may be cited as the "Uniform Commercial Code--Letters of Credit."
- Section 675.102, F.S., limits the scope of ch. 675, F.S., to letters of credit and to certain rights and obligations arising out of transactions involving letters of credit. This section provides that under certain circumstances the provisions governing letters of credit may be varied by agreement or incorporated by reference in an undertaking. This section further provides that the rights and obligations of an issuer of a letter of credit to a beneficiary or a nominated person under a letter of credit are independent of the existence, performance, or nonperformance of a contract or arrangement out of which the letter of credit arises or which underlies it, including contracts or arrangements between the issuer and the applicant and between the applicant and the beneficiary.
- Section 675.103, F.S., provides definitions for the Uniform Commercial Code--Letters of Credit.
- Section 675.104, F.S., requires letters of credit to be a record, authenticated by a signature or in accordance with the agreement of the parties or the standard practice.
- Section 675.105, F.S., provides that consideration is not required to issue, amend, transfer, or cancel a letter of credit, advice, or confirmation.
- Section 675.106, F.S., provides that a letter of credit is irrevocable if it is silent as to revocability; that, with exceptions, parties to a letter of credit who do not consent to its amendment are not bound by such amendment; that if a letter of credit does not contain an expiration date it expires one year after issuance; and that if a letter of credit states it is perpetual, it expires five years after its date of issuance.

■ Section 675.107, F.S., provides that a confirmer is directly obligated on a letter of credit and has the rights and obligations of an issuer, and also has rights against and obligations to the issuer as if the issuer were an applicant and the confirmer had issued the letter of credit at the request and for the account of the issuer. This section provides that a nominated person is not obligated to honor or otherwise give value for a presentation unless such person is also a confirmer, and it provides that an adviser, unless also a confirmer, has no obligation to honor a letter of credit.

- Section 675.108, F.S., provides for issuer's rights and obligations. This section: clarifies that strict compliance with the terms and conditions of a letter of credit is required before an issuer is required to honor the letter of credit; provides that an issuer has a reasonable time after presentation, but not more than seven business days, to honor a presentation, accept a draft, or provide notice of discrepancies in the presentation; provides that except with respect to dishonoring a letter of credit on the basis of fraud, forgery, or expiration of the letter before presentation, an issuer is precluded from asserting any discrepancy as a basis for dishonor if it does not give notice of such discrepancy within the period provided; requires an issuer to observe the standard practice of financial institutions that regularly issue letters of credit; provides that the issuer has no liability for the performance of the underlying contract, acts or omissions of others, and observance of knowledge of the usage of a particular trade; requires that non-documentary conditions in letters of credit be ignored; and provides rights and requirements for issuers who have honored a presentation.
- Section 675.109, F.S., sets forth the circumstances in which an issuer must honor or dishonor a presentation when a required document is forged or materially fraudulent or honoring the presentation would facilitate a material fraud. This section further sets forth requirements that must be met before a court may temporarily or permanently enjoin the honor of a letter of credit or grant similar relief.
- Section 675.110, F.S., enumerates a beneficiary's warranties relating to the absence of fraud and forgery, the drawing's compliance with agreements secured by the letter of credit, and other warranties in various UCC articles.
- Section 675.111, F.S., provides for remedies available for the wrongful dishonor or repudiation relating to a letter of credit. This section: provides that an issuer may be responsible for money damages or specific performance in an action for wrongful dishonor or repudiation of the issuer's obligation under the letter of credit; provides for recovery of damages to the applicant resulting from the wrongful dishonor or honor of a draft or demand presented under a letter of credit; provides for recovery of damages for an issuer's breach of obligations not elsewhere covered; creates liability for an adviser or nominated person other than a confirmer that breaches an obligation; and provides interest, attorney's fees, and damages to be paid by liable parties.
- Section 675.112, F.S., provides for the transfer of a letter of credit under certain circumstances.

■ Section 675.113, F.S., provides for rights of successors to beneficiaries by operation of law to make presentation and receive payment or acceptance of a letter of credit.

- Section 675.114, F.S., provides for the assignment by a beneficiary of the proceeds of a letter of credit. This section further prioritizes the rights of a transferee beneficiary, nominated person, and assignee.
- Section 675.115, F.S., provides for a one-year statute of limitations for claims arising under ch. 675, F.S.
- Section 675.116, F.S., validates the parties' agreed choice of law as expressed in the letter of credit, confirmation, other undertaking, or agreement with respect to the liability of an issuer, nominated person, or adviser. The parties are free to choose the law of any jurisdiction, even if the jurisdiction does not bear any relation to the transaction. This section sets forth the choice of law rules if the parties have not done so and in such cases provides that the liability of an issuer, nominated person, or adviser is governed by the law of the jurisdiction where the person is located. This section provides that if the parties expressively incorporate rules of custom and practice, such as the Uniform Customs and Practice for Documentary Credits, those rules will control.
- Section 675.117, F.S., sets forth the rights of subrogation of an issuer, applicant, or nominated person in a completed letter of credit transaction. An issuer that has honored a draw or demand for payment is subrogated to the beneficiary's or applicants's rights to the same extent as if the issuer were a secondary obligor of the underlying obligation owed. An applicant that reimburses the issuer is subrogated to the issuer's rights against the beneficiary, presenter, or nominated person as if the applicant were a secondary obligor of the obligations owed to the issuer and has the rights of subrogation of the issuer to the rights of the beneficiary previously stated. A nominated person who pays or gives value against a draft or demand under a letter of credit is subrogated to the rights of the issuer against the applicant, the beneficiary, and the applicant as if the nominated person were a secondary obligor.

Section 2 amends s. 671.105, F.S., 1998 Supp., providing that when a provision relating to a letter of credit specifies the applicable law, that provision governs and a contrary agreement is effective only to the extent permitted by law.

Section 3 amends s. 672.512, F.S., conforming a cross reference.

Section 4 amends s. 679.103, F.S., 1998 Supp., adding rights to proceeds of written letters of credit to a statutory provision governing perfection of security interests in instruments, documents, and goods.

Section 5 amends s. 679.104, F.S., providing that a transfer of an interest in a letter of credit other than the rights to proceeds of a written letter of credit are not subject to the provisions of ch. 679, F.S., relating to secured transactions.

Section 6 amends s. 679.105, F.S., 1998 Supp., providing references for the definitions of "letter of credit" and "proceeds of a letter of credit."

Section 7 amends s. 679.106, F.S., 1998 Supp., including rights to proceeds of written letters of credit in the definition of "general intangibles."

Section 8 amends s. 679.304, F.S., 1998 Supp., relating to the perfection of a security interest through filing, to specify that a security interest in the rights to proceeds of a written letter of credit can be perfected only by the secured party's taking possession of the letter of credit.

Section 9 amends s. 679.305, F.S., 1998 Supp., relating to the perfection of a security interest without filing, to specify that a security interest in the rights to proceeds of a written letter of credit may be perfected by the secured party's taking possession of the letter of credit.

Section 10 provides that this act applies to a letter of credit that is issued on or after July 1, 1999. Further, it provides that this act does not apply to any transaction, event, obligation, or duty arising out of or associated with a letter of credit issued before July 1, 1999, including any amendment to the letter of credit that was made after such date, unless the amendment provides otherwise.

Section 11 provides that a transaction arising out of or associated with a letter of credit that was issued before July 1, 1999, and the rights, obligations, and interests flowing from that transaction are governed by any statute or other law amended or repealed by this act as if repeal or amendment had not occurred and that such transaction may be terminated, completed, consummated, or enforced under such law prior to its amendment of repeal.

Section 12 provides that this act shall take effect July 1, 1999.

IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions:
	None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

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None.

B. Private Sector Impact:

This committee substitute conforms Florida law with the UCC regarding letters of credit. Modern language contained in the revised Article 5 conforms Florida law with international law and practice, which may help facilitate international trade. The precise impact on the private sector, however, cannot be determined.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Amendments:

None.

This Senate staff analysis does not reflect the intent or official position of the bill's sponsor or the Florida Senate.