1	
2	An act relating to the Florida Forever Program;
3	creating s. 259.202, F.S.; creating the Florida
4	Forever Act; providing legislative findings;
5	prohibiting the use of certain funds in the
6	Conservation and Recreation Lands and Water
7	Management Lands Trust Funds for land
8	acquisition; amending s. 161.05301, F.S.;
9	correcting cross-references; amending s.
10	161.085, F.S.; providing for permitting of
11	certain coastal armoring structures; amending
12	s. 161.091, F.S.; correcting cross-references;
13	creating s. 215.618, F.S.; providing for the
14	issuance of Florida Forever bonds; providing
15	limitations; providing procedures and
16	legislative intent; amending s. 216.331, F.S.;
17	correcting a cross-reference; amending s.
18	253.027, F.S.; providing for the reservation of
19	funds; revising the criteria for expenditures
20	for archaeological property to include lands on
21	the acquisition list for the Florida Forever
22	program; amending s. 253.03, F.S.; providing
23	certain structures entitled to continue
24	sovereignty submerged lands leases; amending s.
25	253.034, F.S.; providing for the use of
26	state-owned lands; providing for the sale of
27	surplus state lands; authorizing contractual
28	arrangements to manage state-owned lands;
29	amending s. 253.7825, F.S.; revising acreage
30	requirements for a horse park-agricultural
31	center; amending s. 259.03, F.S.; deleting

1

1999 Legislature	CC	for	CC	for	СD	000	2nd	Engrossed
IFFF DEGISIALUIE	CD	LOT	CD	LOT	ЪΡ	900,	2110	Eligrossed

1	obsolete definitions; providing new
2	definitions; amending s. 259.032, F.S.;
3	providing legislative intent; specifying
4	certain uses of funds from the Conservation and
5	Recreation Lands Trust Fund; revising
6	provisions relating to individual land
7	management plans; revising eligibility for
, 8	payment in lieu of taxes; deleting obsolete
9	language; revising timeframe for removal of
10	certain projects from a priority list; creating
11	s. 259.0345, F.S.; creating the Florida Forever
12	Advisory Council; specifying membership and
13	duties; providing for per diem and travel
14	expenses; providing for a report; providing an
15	appropriation; amending s. 259.035, F.S.;
16	creating the Acquisition and Restoration
17	Council; specifying membership and duties;
18	providing for compensation; authorizing
19	adoption of rules; providing for per diem and
20	<pre>travel expenses; amending s. 259.036, F.S.;</pre>
21	providing conforming language; amending s.
22	259.04, F.S.; conforming language and
23	cross-references; amending s. 259.041, F.S.;
24	providing procedures and guidelines for land
25	acquisition; providing legislative intent and
26	guidelines for use of less than fee land
27	acquisition alternatives; amending s. 259.101,
28	F.S.; providing for redistribution for certain
29	unencumbered P2000 funds; conforming language
30	and cross-references; creating s. 259.105,
31	F.S.; creating the Florida Forever Act;

2

1999 Legislature

1 providing legislative findings and intent; 2 providing for issuing bonds; providing for distribution and use of bond proceeds; 3 4 providing project goals and selection criteria; 5 providing application and selection procedures; 6 authorizing certain uses of acquired lands; 7 authorizing adoption of rules, subject to 8 legislative review; authorizing contractual 9 arrangements to manage lands identified for acquisition under Florida Forever program; 10 amending s. 260.012, F.S.; clarifying 11 12 legislative intent relating to the statewide system of greenways and trails; amending s. 13 14 260.013, F.S.; clarifying a definition; amending s. 260.014, F.S.; including waterways 15 in the statewide system of greenways and 16 17 trails; creating s. 260.0142, F.S.; creating 18 the Florida Greenways and Trails Council within 19 the Department of Environmental Protection; 20 providing for membership, powers, and duties; 21 amending s. 260.016, F.S.; revising powers of 22 the Department of Environmental Protection with 23 respect to greenways and trails; deleting reference to the Florida Recreational Trails 24 25 Council; amending s. 260.018, F.S., to conform to the act; amending s. 288.1224, F.S.; 26 27 providing conforming language; providing 28 exceptions to the designation process for 29 certain recreational trails; amending s. 30 369.252, F.S.; providing for the use of certain funds from the Aquatic Plant Control Trust 31

3

# 1999 Legislature CS for CS for SB 908, 2nd Engrossed

1	Fund; amending s. 369.307, F.S.; providing
2	conforming language; amending s. 373.089, F.S.;
3	providing procedure for the surplusing of water
4	management district lands; amending s. 373.139,
5	F.S.; revising authority and requirements for
6	acquisition and disposition of lands by the
7	water management districts; providing district
8	rulemaking authority, subject to legislative
9	review; amending s. 373.146, F.S.; providing
10	for public notice of certain public meetings;
11	creating s. 373.1391, F.S.; providing criteria
12	for management and uses of district lands;
13	providing district rulemaking authority,
14	subject to legislative review; creating s.
15	373.199, F.S.; providing for Florida Forever
16	water management districts' workplans;
17	requiring development of recommended project
18	lists; specifying required information;
19	repealing s. 373.250, F.S.; relating to the
20	reuse of reclaimed water; amending s. 373.59,
21	F.S.; revising authorized uses of funds from
22	the Water Management Lands Trust Fund; revising
23	eligibility criteria for payment in lieu of
24	taxes; amending s. 375.075, F.S.; revising
25	funding and procedures for the Florida
26	Recreation Development Assistance Program;
27	amending s. 380.0666, F.S.; providing
28	conforming language; amending s. 380.0677,
29	F.S.; extending the availability of funds for
30	specified purposes; amending s. 380.22, F.S.;
31	providing conforming language; amending s.
	4

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
						,		

1	380.503, F.S.; providing definitions; amending
2	s. 380.504, F.S.; revising the composition of
3	the Florida Communities Trust; amending s.
4	380.505, F.S.; revising quorum requirements;
5	amending s. 380.507, F.S.; providing for
6	titling of certain acquired property to a local
7	government; revising rulemaking authority;
8	amending s. 380.510, F.S.; requiring covenants
9	and restrictions for certain property,
10	necessary to comply with constitutional
11	requirements; amending ss. 420.5092 and
12	420.9073, F.S.; correcting cross-references;
13	repealing s. 253.787, F.S.; relating to the
14	Florida Greenways Coordinating Council;
15	repealing of s. 380.0677(2), F.S.; relating to
16	membership of the Green Swamp Land Authority;
17	transferring powers, duties and functions of
18	the Green Swamp Land Authority to the
19	Department of Environmental Protection;
20	providing that payments in lieu of taxes be
21	reinstituted under specified circumstances;
22	providing effective dates.
23	
24	Be It Enacted by the Legislature of the State of Florida:
25	
26	Section 1. Section 201.15, Florida Statutes, 1998
27	Supplement, is amended to read:
28	201.15 Distribution of taxes collectedAll taxes
29	collected under this chapter shall be distributed as follows
30	and shall be subject to the service charge imposed in s.
31	215.20(1), except that such service charge shall not be levied
	5
_	

against any portion of taxes pledged to debt service on bonds 1 2 to the extent that the amount of the service charge is 3 required to pay any amounts relating to the bonds and shall be 4 distributed as follows: 5 (1) Sixty-two and sixty-three hundredths percent of 6 the remaining taxes collected under this chapter shall be used 7 for the following purposes: Amounts Subject to the maximum amount limitations 8 (a) 9 set forth in this paragraph, an amount as shall be necessary to pay the debt service on, or fund debt service reserve 10 funds, rebate obligations, or other amounts payable with 11 12 respect to Preservation 2000 bonds issued pursuant to s. 13 375.051 and Florida Forever bonds issued pursuant to s. 14 215.618, bonds issued pursuant to s. 375.051 and payable from 15 moneys transferred to the Land Acquisition Trust Fund pursuant 16 to this paragraph shall be paid into the State Treasury to the 17 credit of the Land Acquisition Trust Fund to be used for such purposes. The amount transferred to the Land Acquisition Trust 18 19 Fund for such purposes shall not exceed \$90 million in fiscal year 1992-1993, \$120 million in fiscal year 1993-1994, \$150 20 million in fiscal year 1994-1995, \$180 million in fiscal year 21 1995-1996, \$210 million in fiscal year 1996-1997, \$240 million 22 23 in fiscal year 1997-1998, \$270 million in fiscal year <del>1998-1999, and</del> \$300 million in fiscal year 1999-2000 and 24 thereafter for Preservation 2000 bonds and bonds issued to 25 26 refund Preservation 2000 bonds, and \$300 million in fiscal year 2000-2001 and thereafter for Florida Forever bonds. The 27 28 annual amount transferred to the Land Acquisition Trust Fund 29 for Florida Forever bonds shall not exceed \$30 million in the first fiscal year in which bonds are issued. The limitation on 30 the amount transferred shall be increased by an additional \$30 31

6

million in each subsequent fiscal year in which bonds are 1 2 authorized to be issued, but shall not exceed a total of \$300 3 million in any fiscal year for all bonds issued. It is the 4 intent of the Legislature that all bonds issued to fund the 5 Florida Forever Act be retired by December 31, 2030. Except 6 for bonds issued to refund previously issued bonds, no 7 individual series of bonds may be issued pursuant to this 8 paragraph unless such bonds are approved and the first year's 9 debt service for such bonds is specifically appropriated in 10 the General Appropriations Act. For purposes of refunding Preservation 2000 bonds, amounts designated within this 11 12 section for Preservation 2000 and Florida Forever bonds may be 13 transferred between the two programs to the extent provided 14 for in the documents authorizing the issuance of the bonds. 15 The Preservation 2000 bonds and Florida Forever bonds shall be equally and ratably secured by moneys distributable to the 16 17 Land Acquisition Trust Fund pursuant to this section, except 18 to the extent specifically provided otherwise by the documents 19 authorizing the issuance of the bonds.No moneys transferred 20 to the Land Acquisition Trust Fund pursuant to this paragraph, or earnings thereon, shall be used or made available to pay 21 debt service on the Save Our Coast revenue bonds. 22

23 (b) The remainder of the moneys distributed under this subsection, after the required payment under paragraph (a), 24 shall be paid into the State Treasury to the credit of the 25 26 Land Acquisition Trust Fund and may be used for any purpose for which funds deposited in the Land Acquisition Trust Fund 27 may lawfully be used. Payments made under this paragraph shall 28 29 continue until the cumulative amount credited to the Land Acquisition Trust Fund for the fiscal year under this 30 paragraph and paragraph (2)(b) equals 70 percent of the 31

7

1999 Legislature

current official forecast for distributions of taxes collected 1 under this chapter pursuant to subsection (2). As used in this 2 3 paragraph, the term "current official forecast" means the most 4 recent forecast as determined by the Revenue Estimating 5 Conference. If the current official forecast for a fiscal year changes after payments under this paragraph have ended during б 7 that fiscal year, no further payments are required under this 8 paragraph during the fiscal year.

9 (c) The remainder of the moneys distributed under this 10 subsection, after the required payments under paragraphs (a) 11 and (b), shall be paid into the State Treasury to the credit 12 of the General Revenue Fund of the state to be used and 13 expended for the purposes for which the General Revenue Fund 14 was created and exists by law or to the Ecosystem Management 15 and Restoration Trust Fund as provided in subsection (8).

16 (2) Seven and fifty-six hundredths percent of the 17 remaining taxes collected under this chapter shall be used for 18 the following purposes:

19 (a) Beginning in the month following the final payment 20 for a fiscal year under paragraph (1)(b), available moneys shall be paid into the State Treasury to the credit of the 21 General Revenue Fund of the state to be used and expended for 22 23 the purposes for which the General Revenue Fund was created 24 and exists by law or to the Ecosystem Management and Restoration Trust Fund as provided in subsection (8). Payments 25 26 made under this paragraph shall continue until the cumulative amount credited to the General Revenue Fund for the fiscal 27 year under this paragraph equals the cumulative payments made 28 29 under paragraph (1)(b) for the same fiscal year.

30 (b) The remainder of the moneys distributed under this31 subsection shall be paid into the State Treasury to the credit

8

1999 Legislature CS for CS for SB 908, 2nd Engrossed

of the Land Acquisition Trust Fund. Sums deposited in the fund
 pursuant to this subsection may be used for any purpose for
 which funds deposited in the Land Acquisition Trust Fund may
 lawfully be used.

5 (3) One and ninety-four hundredths percent of the 6 remaining taxes collected under this chapter shall be paid 7 into the State Treasury to the credit of the Land Acquisition 8 Trust Fund. Moneys deposited in the trust fund pursuant to 9 this section shall be used for the following purposes:

10 (a) Sixty percent of the moneys shall be used to
11 acquire coastal lands or to pay debt service on bonds issued
12 to acquire coastal lands; and

(b) Forty percent of the moneys shall be used to
develop and manage lands acquired with moneys from the Land
Acquisition Trust Fund.

16 (4) Five and eighty-four hundredths percent of the 17 remaining taxes collected under this chapter shall be paid 18 into the State Treasury to the credit of the Water Management 19 Lands Trust Fund. Sums deposited in that fund may be used for 20 any purpose authorized in s. 373.59.

(5) Five and eighty-four hundredths percent of the remaining taxes collected under this chapter shall be paid into the State Treasury to the credit of the Conservation and Recreation Lands Trust Fund to carry out the purposes set forth in s. 259.032.

26 (6) Seven and fifty-three hundredths percent of the 27 remaining taxes collected under this chapter shall be paid 28 into the State Treasury to the credit of the State Housing 29 Trust Fund and shall be used as follows:

30 31

9

## 1999 Legislature CS for CS for SB 908, 2nd Engrossed

(a) Half of that amount shall be used for the purposes
 for which the State Housing Trust Fund was created and exists
 by law.

4 (b) Half of that amount shall be paid into the State
5 Treasury to the credit of the Local Government Housing Trust
6 Fund and shall be used for the purposes for which the Local
7 Government Housing Trust Fund was created and exists by law.

8 (7) Eight and sixty-six hundredths percent of the 9 remaining taxes collected under this chapter shall be paid 10 into the State Treasury to the credit of the State Housing 11 Trust Fund and shall be used as follows:

(a) Twelve and one-half percent of that amount shall
be deposited into the State Housing Trust Fund and be expended
by the Department of Community Affairs and by the Florida
Housing Finance Agency for the purposes for which the State
Housing Trust Fund was created and exists by law.

(b) Eighty-seven and one-half percent of that amount shall be distributed to the Local Government Housing Trust Fund and shall be used for the purposes for which the Local Government Housing Trust Fund was created and exists by law. Funds from this category may also be used to provide for state and local services to assist the homeless.

23 (8) From the moneys specified in paragraphs (1)(c) and 24 (2)(a) and prior to deposit of any moneys into the General Revenue Fund, \$10 million shall be paid into the State 25 26 Treasury to the credit of the Ecosystem Management and 27 Restoration Trust Fund in fiscal year 1998-1999, \$20 million in fiscal year 1999-2000, and \$30 million in fiscal year 28 29 2000-2001 and each fiscal year thereafter, to be used for the preservation and repair of the state's beaches as provided in 30 ss. 161.091-161.212. 31

# 1999 Legislature CS for CS for SB 908, 2nd Engrossed

The Department of Revenue may use the payments 1 (9) 2 credited to trust funds pursuant to paragraphs (1)(b) and 3 (2)(b) and subsections (3), (4), (5), (6), and (7) to pay the 4 costs of the collection and enforcement of the tax levied by 5 this chapter. The percentage of such costs which may be assessed against a trust fund is a ratio, the numerator of 6 7 which is payments credited to that trust fund under this 8 section and the denominator of which is the sum of payments 9 made under paragraphs (1)(b) and (2)(b) and subsections (3), 10 (4), (5), (6), and (7).

Section 2. Effective July 1, 2001, section 201.15, Florida Statutes, 1998 Supplement, as amended by this act, is amended to read:

14 201.15 Distribution of taxes collected.--All taxes 15 collected under this chapter shall be distributed as follows 16 and shall be subject to the service charge imposed in s. 17 215.20(1), except that such service charge shall not be levied 18 against any portion of taxes pledged to debt service on bonds 19 to the extent that the amount of the service charge is 20 required to pay any amounts relating to the bonds:

(1) Sixty-two and sixty-three hundredths percent of the remaining taxes collected under this chapter shall be used for the following purposes:

(a) Amounts as shall be necessary to pay the debt 24 service on, or fund debt service reserve funds, rebate 25 26 obligations, or other amounts payable with respect to 27 Preservation 2000 bonds issued pursuant to s. 375.051 and Florida Forever bonds issued pursuant to s. 215.618, shall be 28 29 paid into the State Treasury to the credit of the Land Acquisition Trust Fund to be used for such purposes. The 30 amount transferred to the Land Acquisition Trust Fund for such 31

11

### 1999 Legislature CS for CS for SB 908, 2nd Engrossed

purposes shall not exceed \$300 million in fiscal year 1 2 1999-2000 and thereafter for Preservation 2000 bonds and bonds 3 issued to refund Preservation 2000 bonds, and \$300 million in 4 fiscal year 2000-2001 and thereafter for Florida Forever 5 bonds. The annual amount transferred to the Land Acquisition Trust Fund for Florida Forever bonds shall not exceed \$30 б 7 million in the first fiscal year in which bonds are issued. 8 The limitation on the amount transferred shall be increased by 9 an additional \$30 million in each subsequent fiscal year in which bonds are authorized to be issued, but shall not exceed 10 a total of \$300 million in any fiscal year for all bonds 11 12 issued. It is the intent of the Legislature that all bonds issued to fund the Florida Forever Act be retired by December 13 14 31, 2030. Except for bonds issued to refund previously issued 15 bonds, no series of bonds may be issued pursuant to this paragraph unless such bonds are approved and the first year's 16 17 debt service for such bonds is specifically appropriated in the General Appropriations Act. For purposes of refunding 18 19 Preservation 2000 bonds, amounts designated within this section for Preservation 2000 and Florida Forever bonds may be 20 transferred between the two programs to the extent provided 21 22 for in the documents authorizing the issuance of the bonds. The Preservation 2000 bonds and Florida Forever bonds shall be 23 equally and ratably secured by moneys distributable to the 24 Land Acquisition Trust Fund pursuant to this section, except 25 26 to the extent specifically provided otherwise by the documents 27 authorizing the issuance of the bonds. No moneys transferred to the Land Acquisition Trust Fund pursuant to this paragraph, 28 29 or earnings thereon, shall be used or made available to pay debt service on the Save Our Coast revenue bonds. 30 31

1999 Legislature

### CS for CS for SB 908, 2nd Engrossed

(b) The remainder of the moneys distributed under this 1 2 subsection, after the required payment under paragraph (a), 3 shall be paid into the State Treasury to the credit of the 4 Land Acquisition Trust Fund and may be used for any purpose 5 for which funds deposited in the Land Acquisition Trust Fund may lawfully be used. Payments made under this paragraph shall 6 7 continue until the cumulative amount credited to the Land Acquisition Trust Fund for the fiscal year under this 8 9 paragraph and paragraph (2)(b) equals 70 percent of the current official forecast for distributions of taxes collected 10 under this chapter pursuant to subsection (2). As used in this 11 paragraph, the term "current official forecast" means the most 12 recent forecast as determined by the Revenue Estimating 13 14 Conference. If the current official forecast for a fiscal year 15 changes after payments under this paragraph have ended during 16 that fiscal year, no further payments are required under this 17 paragraph during the fiscal year.

(c) The remainder of the moneys distributed under this subsection, after the required payments under paragraph (a), shall be paid into the State Treasury to the credit of the General Revenue Fund of the state to be used and expended for the purposes for which the General Revenue Fund was created and exists by law or to the Ecosystem Management and Restoration Trust Fund as provided in subsection(11)(8).

25 (2) Seven and fifty-six hundredths percent of the 26 remaining taxes collected under this chapter shall be used for 27 the following purposes:

(a) Beginning in the month following the final payment
for a fiscal year under paragraph (1)(b), available moneys
shall be paid into the State Treasury to the credit of the
General Revenue Fund of the state to be used and expended for

13

1 the purposes for which the General Revenue Fund was created 2 and exists by law or to the Ecosystem Management and 3 Restoration Trust Fund as provided in subsection(11)(8). 4 Payments made under this paragraph shall continue until the 5 cumulative amount credited to the General Revenue Fund for the 6 fiscal year under this paragraph equals the cumulative 7 payments made under paragraph (1)(b) for the same fiscal year.

8 (b) The remainder of the moneys distributed under this 9 subsection shall be paid into the State Treasury to the credit 10 of the Land Acquisition Trust Fund. Sums deposited in the fund 11 pursuant to this subsection may be used for any purpose for 12 which funds deposited in the Land Acquisition Trust Fund may 13 lawfully be used.

14 (3) One and ninety-four hundredths percent of the 15 remaining taxes collected under this chapter shall be paid 16 into the State Treasury to the credit of the Land Acquisition 17 Trust Fund. Moneys deposited in the trust fund pursuant to 18 this section shall be used for the following purposes:

(a) Sixty percent of the moneys shall be used to
acquire coastal lands or to pay debt service on bonds issued
to acquire coastal lands; and

(b) Forty percent of the moneys shall be used to
develop and manage lands acquired with moneys from the Land
Acquisition Trust Fund.

25 (4) <u>Four and two-tenths</u> Five and eighty-four
26 hundredths percent of the remaining taxes collected under this
27 chapter shall be paid into the State Treasury to the credit of
28 the Water Management Lands Trust Fund. Sums deposited in that
29 fund may be used for any purpose authorized in s. 373.59.

30 (5) <u>Four and two-tenths</u> Five and eighty-four
31 hundredths percent of the remaining taxes collected under this

1999	Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed

1	chapter shall be paid into the State Treasury to the credit of
2	the Conservation and Recreation Lands Trust Fund to carry out
3	the purposes set forth in s. 259.032. Nine and one-half
4	percent of the amount credited to the Conservation and
5	Recreation Lands Trust Fund pursuant to this subsection shall
6	be transferred to the State Game Trust Fund and used for land
7	management activities.
8	(6) Two and twenty-eight hundredths percent of the
9	remaining taxes collected under this chapter shall be paid
10	into the State Treasury to the credit of the Aquatic Plant
11	Control Trust Fund to carry out the purposes set forth in ss.
12	369.22 and 369.252.
13	(7) One-half of one percent of the remaining taxes
14	collected under this chapter shall be paid into the State
15	Treasury to the credit of the State Game Trust Fund to be used
16	exclusively for the purpose of implementing the Lake
17	Restoration 2020 Program.
18	(8) One-half of one percent of the remaining taxes
19	collected under this chapter shall be paid into the State
20	Treasury and divided equally to the credit of the Department
21	of Environmental Protection Grants and Donations Trust Fund to
22	address water quality impacts associated with nonagricultural
23	nonpoint sources and to the credit of the Department of
24	Agriculture and Consumer Services General Inspection Trust
25	Fund to address water quality impacts associated with
26	agricultural nonpoint sources, respectively. These funds
27	shall be used for research, development, demonstration, and
28	implementation of suitable best management practices or other
29	measures used to achieve water quality standards in surface
30	waters and water segments identified pursuant to ss. 303(d) of
31	the Clean Water Act, Pub. L. No. 92-500, 33 U.S.C. ss. 1251 et
	15

Implementation of best management practices and other 1 seq. 2 measures may include cost-share grants, technical assistance, 3 implementation tracking, and conservation leases or other 4 agreements for water quality improvement. (9) (6) Seven and fifty-three hundredths percent of the 5 6 remaining taxes collected under this chapter shall be paid 7 into the State Treasury to the credit of the State Housing 8 Trust Fund and shall be used as follows: 9 (a) Half of that amount shall be used for the purposes

10 for which the State Housing Trust Fund was created and exists 11 by law.

(b) Half of that amount shall be paid into the State
Treasury to the credit of the Local Government Housing Trust
Fund and shall be used for the purposes for which the Local
Government Housing Trust Fund was created and exists by law.

16 <u>(10)(7)</u> Eight and sixty-six hundredths percent of the 17 remaining taxes collected under this chapter shall be paid 18 into the State Treasury to the credit of the State Housing 19 Trust Fund and shall be used as follows:

(a) Twelve and one-half percent of that amount shall
be deposited into the State Housing Trust Fund and be expended
by the Department of Community Affairs and by the Florida
Housing Finance Agency for the purposes for which the State
Housing Trust Fund was created and exists by law.

(b) Eighty-seven and one-half percent of that amount
shall be distributed to the Local Government Housing Trust
Fund and shall be used for the purposes for which the Local
Government Housing Trust Fund was created and exists by law.
Funds from this category may also be used to provide for state
and local services to assist the homeless.

31

16

## 1999 Legislature CS for CS for SB 908, 2nd Engrossed

(11) (1) (8) From the moneys specified in paragraphs (1)(c) 1 2 and (2)(a) and prior to deposit of any moneys into the General 3 Revenue Fund, \$10 million shall be paid into the State 4 Treasury to the credit of the Ecosystem Management and 5 Restoration Trust Fund in fiscal year 1998-1999, \$20 million in fiscal year 1999-2000, and \$30 million in fiscal year 6 7 2000-2001 and each fiscal year thereafter, to be used for the 8 preservation and repair of the state's beaches as provided in ss. 161.091-161.212. 9

10 (12)(9) The Department of Revenue may use the payments credited to trust funds pursuant to paragraphs (1)(b) and 11 12 (2)(b) and subsections (3), (4), (5), (6), and (7), (8), (9), and (10)to pay the costs of the collection and enforcement of 13 14 the tax levied by this chapter. The percentage of such costs 15 which may be assessed against a trust fund is a ratio, the 16 numerator of which is payments credited to that trust fund 17 under this section and the denominator of which is the sum of payments made under paragraphs (1)(b) and (2)(b) and 18 19 subsections (3), (4), (5), (6), and (7), (8), (9), and (10). 20 (13) The distribution of proceeds deposited into the Water Management Lands Trust Fund and the Conservation and 21 Recreation Lands Trust Fund, pursuant to subsections (4) and 22 23 (5), shall not be used for land acquisition, but may be used for preacquisition costs associated with land purchases. The 24 Legislature intends that the Florida Forever program supplant 25 26 the acquisition programs formerly authorized under ss. 259.032 and 373.59. Prior to the 2005 Regular Session of the 27 Legislature, the Acquisition and Restoration Council shall 28 29 review and make recommendations to the Legislature concerning the need to repeal this provision. Based on these 30 31 17

# 1999 LegislatureCS for CS for SB 908, 2nd Engrossed

recommendations, the Legislature shall review the need to 1 2 repeal this provision during the 2005 Regular Session. 3 (14) Amounts distributed pursuant to subsections (5), 4 (6), (7) and (8) are subject to the payment of debt service on outstanding Conservation and Recreation Lands revenue bonds. 5 6 Section 3. Effective July 1, 2001, subsection (1) of 7 section 161.05301, Florida Statutes, 1998 Supplement, is 8 amended to read: 9 161.05301 Beach erosion control project staffing; coastal construction building codes review .--10 (1) There are hereby appropriated to the Department of 11 12 Environmental Protection six positions and \$449,918 for fiscal 13 year 1998-1999 from the Ecosystem Management and Restoration 14 Trust Fund from revenues provided by this act pursuant to s. 15 201.15(11) (8). These positions and funding are provided to assist local project sponsors, and shall be used to facilitate 16 17 and promote enhanced beach erosion control project 18 administration. Such staffing resources shall be directed 19 toward more efficient contract development and oversight, 20 promoting cost-sharing strategies and regional coordination or projects among local governments, providing assistance to 21 22 local governments to ensure timely permit review, and 23 improving billing review and disbursement processes. Section 4. Subsection (2) of section 161.085, Florida 24 Statutes, is amended to read: 25 26 161.085 Rigid coastal armoring structures.--27 (2) In order to allow state and federal agencies, political subdivisions of the state, and municipalities to 28 29 preplan for emergency response for the protection of private structures and public infrastructure, the department, pursuant 30 to s. 161.041 or s. 161.053, may issue permits for the present 31 18 CODING: Words stricken are deletions; words underlined are additions.

	ENROLLED
	1999 Legislature CS for CS for SB 908, 2nd Engrossed
1	or future installation of rigid coastal armoring structures or
2	other emergency response measures to protect private
3	structures <u>,and</u> public infrastructure <u>and private and public</u>
4	property.
5	(a) Permits for present installations may be issued if
6	it is determined that private structures or public
7	infrastructure is vulnerable to damage from frequent coastal
8	storms.
9	(b) Permits for future installations of coastal
10	armoring structures may be issued contingent upon the
11	occurrence of specified changes to the coastal system which
12	would leave upland structures vulnerable to damage from
13	frequent coastal storms. The department may assist agencies,
14	political subdivisions of the state, or municipalities, at
15	their request, in identifying areas within their jurisdictions
16	which may require permits for future installations of rigid
17	coastal armoring structures.
18	(c) Permits for present installations of coastal
19	armoring may be issued where such installation is between and
20	adjoins at both ends rigid coastal armoring structures,
21	follows a continuous and uniform armoring structure

22 <u>construction line with existing coastal armoring structures</u>,

23 and is no more than 250 feet in length.

25 Structures built pursuant to permits granted under this 26 subsection may be ordered removed by the department only if 27 such structures are determined to be unnecessary or to 28 interfere with the installation of a beach restoration 29 project.

30

24

31

1999 Legislature CS for CS for SB 908, 2nd Engrossed

Section 5. Effective July 1, 2001, subsection (3) of 1 2 section 161.091, Florida Statutes, 1998 Supplement, is amended 3 to read: 4 161.091 Beach management; funding; repair and 5 maintenance strategy .--(3) In accordance with the intent expressed in s. 6 7 161.088 and the legislative finding that erosion of the beaches of this state is detrimental to tourism, the state's 8 9 major industry, further exposes the state's highly developed coastline to severe storm damage, and threatens beach-related 10 jobs, which, if not stopped, could significantly reduce state 11 12 sales tax revenues, funds deposited into the State Treasury to 13 the credit of the Ecosystem Management and Restoration Trust 14 Fund, in the annual amounts provided in s. 201.15(11)(8), 15 shall be used, for a period of not less than 15 years, to fund 16 the development, implementation, and administration of the 17 state's beach management plan, as provided in ss. 161.091-161.212, prior to the use of such funds deposited 18 19 pursuant to s.  $201.15(11)\frac{(8)}{(8)}$  in that trust fund for any other 20 purpose. 21 Section 6. Section 215.618, Florida Statutes, is created to read: 22 23 215.618 Bonds for acquisition and improvement of land, 24 water areas, and related property interests and resources.--The issuance of Florida Forever bonds, not to 25 (1) 26 exceed \$3 billion, to finance or refinance the cost of 27 acquisition and improvement of land, water areas, and related property interests and resources, in urban and rural settings, 28 for the purposes of restoration, conservation, recreation, 29 water resource development, or historical preservation, and 30 for capital improvements to lands and water areas that 31 20

accomplish environmental restoration, enhance public access 1 and recreational enjoyment, promote long-term management 2 3 goals, and facilitate water resource development is hereby 4 authorized, subject to the provisions of s. 259.105 and 5 pursuant to s. 11(e), Art. VII of the State Constitution. 6 Florida Forever bonds may also be issued to refund 7 Preservation 2000 bonds issued pursuant to s. 375.051. The 8 duration of each series of Florida Forever bonds issued may not exceed 20 annual maturities. Preservation 2000 bonds and 9 Florida Forever bonds shall be equally and ratably secured by 10 moneys distributable to the Land Acquisition Trust Fund 11 12 pursuant to s. 201.15(1)(a), except to the extent specifically 13 provided otherwise by the documents authorizing the issuance 14 of the bonds. (2) The state does hereby covenant with the holders of 15 Florida Forever bonds and Preservation 2000 bonds that it will 16 17 not take any action which will materially and adversely affect 18 the rights of such holders so long as such bonds are 19 outstanding, including, but not limited to, a reduction in the 20 portion of documentary stamp taxes distributable to the Land 21 Acquisition Trust Fund for payment of debt service on Preservation 2000 bonds or Florida Forever bonds. 22 23 (3) Bonds issued pursuant to this section shall be payable from taxes distributable to the Land Acquisition Trust 24 Fund pursuant to s. 201.15(1)(a). Bonds issued pursuant to 25 26 this section shall not constitute a general obligation of, or 27 a pledge of the full faith and credit of, the state. 28 (4) The Department of Environmental Protection shall 29 request the Division of Bond Finance of the State Board of 30 Administration to issue the Florida Forever bonds authorized 31 21

1999 Legislat	re CS	for	CS	for	SB	908,	2nd	Engrossed
---------------	-------	-----	----	-----	----	------	-----	-----------

by this section. The Division of Bond Finance shall issue such 1 2 bonds pursuant to the State Bond Act. 3 (5) The proceeds from the sale of bonds issued pursuant to this section, less the costs of issuance, the 4 5 costs of funding reserve accounts, and other costs with 6 respect to the bonds, shall be deposited into the Florida 7 Forever Trust Fund. The bond proceeds deposited into the 8 Florida Forever Trust Fund shall be distributed by the 9 Department of Environmental Protection as provided in s. 10 259.105. (6) Pursuant to authority granted by s. 11(e), Art. 11 12 VII of the State Constitution, there is hereby continued and recreated the Land Acquisition Trust Fund which shall be a 13 14 continuation of the Land Acquisition Trust Fund which exists for purposes of s. 9(a)(1), Art. XII of the State 15 16 Constitution. The Land Acquisition Trust Fund shall continue 17 beyond the termination of bonding authority provided for in s. 9(a)(1), Art. XII of the State Constitution, pursuant to the 18 19 authority provided by s. 11(e), Art. VII of the State 20 Constitution and shall continue for so long as Preservation 21 2000 bonds or Florida Forever bonds are outstanding and 22 secured by taxes distributable thereto. 23 (7) There shall be no sale, disposition, lease, easement, license, or other use of any land, water areas, or 24 related property interests acquired or improved with proceeds 25 of Florida Forever bonds which would cause all or any portion 26 of the interest of such bonds to lose the exclusion from gross 27 28 income for federal income tax purposes. 29 (8) The initial series of Florida Forever bonds shall 30 be validated in addition to any other bonds required to be validated pursuant to s. 215.82. Any complaint for validation 31 2.2

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
------------------	----	-----	----	-----	----	------	-----	-----------

of bonds issued pursuant to this section shall be filed only 1 2 in the circuit court of the county where the seat of state 3 government is situated, the notice required to be published by 4 s. 75.06 shall be published only in the county where the 5 complaint is filed, and the complaint and order of the circuit 6 court shall be served only on the state attorney of the 7 circuit in which the action is pending. 8 Section 7. Section 216.331, Florida Statutes, is 9 amended to read: 216.331 Disbursement of state moneys.--Except as 10 provided in s. 17.076, s. 253.025(14), s. 259.041(18)<del>(17)</del>, s. 11 12 717.124(5), s. 732.107(6), or s. 733.816(5), all moneys in the State Treasury shall be disbursed by state warrant, drawn by 13 14 the Comptroller upon the State Treasury and payable to the ultimate beneficiary. This authorization shall include 15 16 electronic disbursement. 17 Section 8. Subsection (4) and paragraph (a) of 18 subsection (5) of section 253.027, Florida Statutes, are 19 amended to read: 20 253.027 Emergency archaeological property 21 acquisition.--22 (4) EMERGENCY ARCHAEOLOGICAL ACQUISITION.--The sum of 23 \$2 million shall be reserved annually segregated in an account within the Florida Forever Conservation and Recreation Lands 24 25 Trust Fund for the purpose of emergency archaeological 26 acquisition for fiscal year 1988-1989, and each year 27 thereafter. Any portion of that amount the account not spent or obligated by the end of the third quarter of the fiscal 28 29 year may be used for approved acquisitions pursuant to s. 30 259.105(3)(b)<del>spent for other purposes specified in s.</del> 31 23

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed

259.032, upon approval of the Board of Trustees of the 1 2 Internal Improvement Trust Fund. 3 (5) ACCOUNT EXPENDITURES.--4 (a) No moneys shall be spent for the acquisition of 5 any property, including title works, appraisal fees, and 6 survey costs, unless: 7 The property is an archaeological property of major 1. 8 statewide significance. 9 2. The structures, artifacts, or relics, or their 10 historic significance, will be irretrievably lost if the state cannot acquire the property. 11 12 3. The site is presently on an acquisition list for 13 the Conservation and Recreation Lands or for Florida Forever 14 lands, acquisition list or complies with the criteria for 15 inclusion on any such the list but has yet to be included on the list. 16 17 4. No other source of immediate funding is available to purchase or otherwise protect the property. 18 19 5. The site is not otherwise protected by local, state, or federal laws. 20 21 The acquisition is not inconsistent with the state 6. 22 comprehensive plan and the state land acquisition program. 23 Section 9. Paragraph (c) of subsection (7) of section 253.03, Florida Statutes, 1998 Supplement, is amended and 24 paragraph (d) is added to said section to read: 25 26 253.03 Board of trustees to administer state lands; lands enumerated. --27 28 (7) 29 (c) Structures which are listed in or are eligible for the National Register of Historic Places or the State 30 Inventory of Historic Places which are over the waters of the 31 24 CODING: Words stricken are deletions; words underlined are additions.

State of Florida and which have a submerged land lease, or 1 have been grandfathered-in to use sovereignty submerged lands 2 until January 1, 1998, pursuant to chapter 18-21.00405, 3 4 Florida Administrative Code, shall have the right to continue 5 such submerged land leases shall be allowed to apply for an extension of such lease, regardless of the fact that the б 7 present landholder is not an adjacent riparian landowner, so long as the lessee maintains the structure in a good state of 8 9 repair consistent with the guidelines for listing. If the structure is damaged or destroyed, the lessee shall be allowed 10 to reconstruct, so long as the reconstruction is consistent 11 12 with the integrity of the listed structure and does not increase the footprint of the structure. If a structure so 13 14 listed falls into disrepair and the lessee is not willing to 15 repair and maintain it consistent with its listing, the state 16 may cancel the submerged lease and either repair and maintain 17 the property or require that the structure be removed from sovereignty submerged lands. 18 19 (d) By January 1, 2000, the owners of habitable 20 structures built on or before January 1, 1998, located in conservation areas 2 or 3, on district or state-owned lands, 21 the existence or use which will not impede the restoration of 22 23 the Everglades, whether pursuant to a submerged lease or not, must provide written notification to the South Florida Water 24 Management District of their existence and location, including 25 26 an identification of the footprint of the structure. This notification will grant the leaseholders an automatic 20 year 27 lease at a reasonable fee established by the district, or the 28 29 Department of Environmental Protection, as appropriate, to expire on January 1, 2020. Where the structures are located 30 31 on state-owned lands, the South Florida Water Management 25

1999 Legislature CS for CS for SB 908, 2nd Engrossed

District shall submit this notification to the Department of 1 2 Environmental Protection on the owner's behalf. At the 3 expiration of this 20 year lease, the South Florida Water 4 Management District or the Department of Environmental 5 Protection, as appropriate, shall have the right to require 6 that the leaseholder remove the structure if the district 7 determines that the structures or their use are causing harm to the water or land resources of the district, or to renew 8 9 the lease agreement. The structure of any owner who does not provide notification to the South Florida Water Management 10 District as required under this subsection, shall be 11 12 considered illegal and subject to immediate removal. Any 13 structure built in any water conservation area after May 1, 14 1999, without necessary permits from the South Florida Water 15 Management District, or the Department of Environmental Protection, as appropriate, shall be considered illegal and 16 17 subject to removal. 18 Section 10. Subsections (3), (4), (5), (6), and (8) of 19 section 253.034, Florida Statutes, 1998 Supplement, are amended, and subsections (10), (11), and (12) are added to 20 21 said section, to read: 253.034 State-owned lands; uses.--22 23 (3) In recognition that recreational trails purchased with rails-to-trails funds pursuant to s. 259.101(3)(g) or s. 24 259.105(3)(g) have had historic transportation uses and that 25 26 their linear character may extend many miles, the Legislature 27 intends that when the necessity arises to serve public needs, after balancing the need to protect trail users from 28 29 collisions with automobiles and a preference for the use of overpasses and underpasses to the greatest extent feasible and 30 practical, transportation uses shall be allowed to cross 31 26

1 recreational trails purchased pursuant to s. 259.101(3)(g) or 2 <u>s. 259.105(3)(g)</u>. When these crossings are needed, the 3 location and design should consider and mitigate the impact on 4 humans and environmental resources, and the value of the land 5 shall be paid based on fair market value.

6 (4) No management agreement, lease, or other 7 instrument authorizing the use of lands owned by the Board of 8 Trustees of the Internal Improvement Trust Fund shall be 9 executed for a period greater than is necessary to provide for the reasonable use of the land for the existing or planned 10 life cycle or amortization of the improvements, except that an 11 12 easement in perpetuity may be granted by the Board of Trustees of the Internal Improvement Trust Fund if the improvement is a 13 14 transportation facility. An agency managing or leasing 15 state-owned lands from the Board of Trustees of the Internal Improvement Trust Fund may not sublease such lands without 16 17 prior review by the division and by the Land Acquisition and Management Advisory Council created in s. 259.035 or its 18 19 successor and approval by the board. The Land Acquisition and Management Advisory Council is not required to review 20 subleases of parcels which are less than 160 acres in size. 21

22 (5) Each state agency managing lands owned by the 23 Board of Trustees of the Internal Improvement Trust Fund shall submit to the Division of State Lands a land management plan 24 at least every 5 years in a form and manner prescribed by rule 25 26 by the board. All management plans, whether for single-use or 27 multiple-use properties, shall specifically describe how the managing agency plans to identify, locate, protect and 28 29 preserve, or otherwise use fragile nonrenewable resources, such as archaeological and historic sites, as well as other 30 fragile resources, including endangered plant and animal 31

27

### 1999 Legislature CS for CS for SB 908, 2nd Engrossed

species, and provide for the conservation of soil and water 1 resources and for the control and prevention of soil erosion. 2 3 Land management plans submitted by an agency shall include 4 reference to appropriate statutory authority for such use or 5 uses and shall conform to the appropriate policies and guidelines of the state land management plan. All land 6 7 management plans for parcels larger than 1,000 acres shall contain an analysis of the multiple-use potential of the 8 9 parcel, which analysis shall include the potential of the parcel to generate revenues to enhance the management of the 10 parcel. Additionally, the land management plan shall contain 11 12 an analysis of the potential use of private land managers to 13 facilitate the restoration or management of these lands. In 14 those cases where a newly acquired property has a valid 15 conservation plan, the plan shall be used to guide management 16 of the property until a formal land management plan is 17 completed.

(a) The Division of State Lands shall make available 18 19 to the public a copy of each land management plan for parcels which exceed 160 acres in size. The council or its successor 20 shall review each plan for compliance with the requirements of 21 this subsection and with the requirements of the rules 22 23 established by the board pursuant to this subsection. The council or its successor shall also consider the propriety of 24 the recommendations of the managing agency with regard to the 25 26 future use of the property, the protection of fragile or 27 nonrenewable resources, the potential for alternative or multiple uses not recognized by the managing agency, and the 28 possibility of disposal of the property by the board. After 29 its review, the council or its successor shall submit the 30 plan, along with its recommendations and comments, to the 31

28

board. The council <u>or its successor</u> shall specifically
 recommend to the board whether to approve the plan as
 submitted, approve the plan with modifications, or reject the
 plan.

5 (b) The Board of Trustees of the Internal Improvement 6 Trust Fund shall consider the land management plan submitted 7 by each state agency and the recommendations of the council or 8 its successor and the Division of State Lands and shall 9 approve the plan with or without modification or reject such plan. The use or possession of any such lands which is not in 10 accordance with an approved land management plan is subject to 11 12 termination by the board.

(6) The Board of Trustees of the Internal Improvement 13 14 Trust Fund shall determine which lands, the title to which is vested in the board, may be surplused are of no benefit to the 15 16 public and shall dispose of such lands pursuant to law. 17 Notwithstanding s. 253.111, for those lands designated as acquired for conservation purposes, the board shall make a 18 19 determination that the lands are no longer needed for 20 conservation purposes and may dispose of them by a two-thirds 21 vote. For all other lands, the board shall make a determination that the lands are no longer needed and may 22 23 dispose of them by majority vote. (a) For the purposes of this subsection, all lands 24 25 acquired by the state prior to July 1, 1999, using proceeds 26 from the Preservation 2000 bonds, the Conservation and Recreation Lands Trust Fund, the Water Management Lands Trust 27 Fund, Environmentally Endangered Lands Program, and the Save 28 29 Our Coast Program and titled to the board, which lands are 30 identified as core parcels or within original project 31 29

boundaries, shall be deemed to have been acquired for 1 2 conservation purposes. 3 (b) For any lands purchased by the state on or after 4 July 1, 1999, a determination shall be made by the board prior 5 to acquisition as to those parcels that shall be designated as 6 having been acquired for conservation purposes. No lands 7 acquired for use by the Department of Corrections, the Department of Management Services for use as state offices, 8 9 the Department of Transportation, except those specifically managed for conservation or recreation purposes or the State 10 University System or state community college system shall be 11 12 designated as having been purchased for conservation purposes. (c)(a) At least every 3 5 years, in a form and manner 13 14 prescribed by rule by the board, each state agency shall 15 indicate to the board those lands which the agency manages which are not being used for the purpose for which they were 16 17 originally leased. Such lands shall be reviewed by the council or its successor for its recommendation as to whether such 18 19 lands should be disposed of by the board. 20 (d)(b) Lands owned by the board which are not actively 21 managed by any state agency or for which a land management 22 plan has not been completed pursuant to subsection(5)(4)23 shall be reviewed by the council or its successor for its recommendation as to whether such lands should be disposed of 24 by the board. 25 26 (e) Prior to any decision by the board to surplus 27 lands, the Acquisition and Restoration Council shall review 28 and make recommendations to the board concerning the request 29 for surplusing. The council shall determine whether the request for surplusing is compatible with the resource values 30 of and management objectives for such lands. 31 30

1999 Legislature CS for CS for SB 908, 2nd Engrossed

(f) (c) In reviewing lands owned by the board <del>pursuant</del> 1 2 to paragraphs (a) and (b), the council or its successor shall 3 consider whether such lands would be more appropriately owned 4 or managed by the county or other unit of local government in which the land is located. The council or its successor shall 5 6 recommend to the board whether a sale, lease, or other 7 conveyance to a local government would be in the best interests of the state and local government. The provisions of 8 9 this paragraph in no way limit the provisions of ss. 253.111 and 253.115. Such lands shall be offered to the county or 10 local government for a period of 90 days. Permittable uses for 11 12 such surplus lands may include public schools, public libraries, fire or law enforcement substations, and 13 14 governmental, judicial, or recreational centers. County or local government requests for surplus lands shall be expedited 15 throughout the surplusing process. State agencies shall have 16 17 the subsequent opportunity to acquire the surplus lands for a period not to exceed 30 days after the offer to a county or 18 19 local government expires. Surplus properties in which 20 governmental agencies have expressed no interest shall then be 21 available for sale on the private market. (g) Lands determined to be surplus pursuant to this 22 subsection shall be sold for fair market value or the price 23 paid by the state or a water management district to originally 24 acquire the lands, whichever is greater, except that the price 25 26 of lands sold as surplus to any unit of government shall not 27 exceed the price paid by the state or a water management district to originally acquire the lands. A unit of government 28 29 which acquires title to lands hereunder for less than fair market value may not sell or transfer title to all or any 30 portion of the lands to any private owner for a period of 10 31 31

# 1999 Legislature CS for CS for SB 908, 2nd Engrossed

years. Any unit of government seeking to transfer or sell lands pursuant to this paragraph shall first allow the board of trustees to reacquire such lands. The board of trustees may reacquire such lands for the price at which they sold such lands.

6 (h)(d) After reviewing the recommendations of the 7 council or its successor, the board shall determine whether 8 lands identified for surplus in paragraphs (a) and (b) are to 9 be held for other public purposes or whether such lands are no longer needed of no benefit to the public. The board may 10 require an agency to release its interest in such lands. 11 12 Lands determined to be of no benefit to the public shall be disposed of pursuant to law. Each fiscal year, up to \$500,000 13 14 of the proceeds from the disposal of such lands shall be 15 placed in the Internal Improvement Trust Fund to be used to 16 pay the costs of any administration, appraisal, management, 17 conservation, protection, sales, or real estate sales services; any such proceeds in excess of \$500,000 shall be 18 19 placed in the Conservation and Recreation Lands Trust Fund. 20 (i) Requests for surplusing may be made by any public or private entity or person. All requests shall be submitted 21 to the lead managing agency for review and recommendation to 22 the council or its successor. Lead managing agencies shall 23 have 90 days to review such requests and make recommendations. 24 Any surplusing requests that have not been acted upon within 25 the 90-day time period shall be immediately scheduled for 26 hearing at the next regularly scheduled meeting of the council 27 or its successor. Requests for surplusing pursuant to this 28 29 paragraph shall not be required to be offered to local or 30 state governments as provided in paragraph (f). 31 32

(j) Proceeds from any sale of surplus lands pursuant 1 2 to this subsection shall be deposited into the fund from which 3 such lands were acquired. However, if the fund from which the 4 lands were originally acquired no longer exists, such proceeds 5 shall be deposited into an appropriate account for use by the 6 lead managing agency for land management. 7 (k) Notwithstanding the provisions of this subsection, 8 no such disposition of land shall be made if such disposition

9 would have the effect of causing all or any portion of the interest on any revenue bonds issued to lose the exclusion 10 from gross income for federal income tax purposes. 11

12 (1)(e) The sale of filled, formerly submerged land that does not exceed 5 acres in area is not subject to review 13 14 by the council or its successor.

(8) Land management plans required to be submitted by 15 16 the Department of Corrections or the Department of Education 17 shall not be subject to the council review provisions for review by the council or its successor described in subsection 18 19 (5). Management plans filed by these agencies shall be made available to the public for a period of 90 days at the 20 administrative offices of the parcel or project affected by 21 the management plan and at the Tallahassee offices of each 22 agency. Any plans not objected to during the public comment 23 period shall be deemed approved. Any plans for which an 24 objection is filed shall be submitted to the Board of Trustees 25 26 of the Internal Improvement Trust Fund for consideration. The Board of Trustees of the Internal Improvement Trust Fund shall 27 approve the plan with or without modification, or reject the 28 29 plan. The use or possession of any such lands which is not in accordance with an approved land management plan is subject to 30 termination by the board. 31

# 1999 LegislatureCS for CS for SB 908, 2nd Engrossed

(10) The following additional uses of lands acquired 1 2 pursuant to the Florida Forever program and other state-funded 3 land purchase programs shall be authorized, upon a finding by 4 the board of trustees, if they meet the criteria specified in paragraphs (a)-(e): water resource development projects, water 5 6 supply development projects, stormwater management projects, 7 linear facilities, and sustainable agriculture and forestry. Such additional uses are authorized where: 8 9 (a) Not inconsistent with the management plan for such 10 lands; 11 (b) Compatible with the natural ecosystem and resource 12 values of such lands; 13 (c) The proposed use is appropriately located on such 14 lands and where due consideration is given to the use of other 15 available lands; The using entity reasonably compensates the 16 (d) 17 titleholder for such use based upon an appropriate measure of value; and 18 19 (e) The use is consistent with the public interest. 20 21 A decision by the board of trustees pursuant to this subsection shall be given a presumption of correctness. 22 23 Moneys received from the use of state lands pursuant to this subsection shall be returned to the lead managing agency in 24 25 accordance with the provisions of s. 259.032(11)(d). 26 (11) Lands listed as projects for acquisition may be managed for conservation pursuant to s. 259.032, on an interim 27 28 basis by a private party in anticipation of a state purchase 29 in accordance with a contractual arrangement between the 30 acquiring agency and the private party that may include 31 management service contracts, leases, cost share arrangements 34

# 1999 Legislature CS for CS for SB 908, 2nd Engrossed

or resource conservation agreements. Lands designated as 1 2 eligible under this subsection shall be managed to maintain or 3 enhance the resources the state is seeking to protect by 4 acquiring the land. Funding for these contractual 5 arrangements may originate from the documentary stamp tax 6 revenue deposited into the Conservation and Recreation Lands 7 Trust Fund and Water Management Lands Trust Fund. No more 8 than five percent of funds allocated under the trust funds shall be expended for this purpose. 9 (12) Any lands available to governmental employees, 10 including water management district employees, for hunting or 11 12 other recreational purposes shall also be made available to the general public for such purposes. 13 14 Section 11. Paragraph (a) of subsection (4) of section 15 253.7825, Florida Statutes is amended to read: 253.7825 Recreational uses.--16 17 (4)(a) A horse park-agricultural center may be constructed by or on behalf of the Florida Department of 18 19 Agriculture and Consumer Services on not more than 500 250 20 acres of former canal lands which meet the criteria for surplus lands and which lie outside the greenways boundary. 21 Section 12. Section 259.03, Florida Statutes, is 22 23 amended to read: 259.03 Definitions.--The following terms and phrases 24 when used in this chapter s. 259.01-259.06 shall have the 25 26 meaning ascribed to them in this section, except where the 27 context clearly indicates a different meaning: (1) "Council" means that council established pursuant 28 29 to s. 259.035. 30 (2) "State capital projects for environmentally endangered lands" means a state capital project, as required 31 35 CODING: Words stricken are deletions; words underlined are additions.

1999 L	egislature
--------	------------

by s. 11(a), Art. VII of the State Constitution, which shall 1 have as its purpose the conservation and protection of 2 3 environmentally unique and irreplaceable lands as valued 4 ecological resources of this state. 5 (3) "State capital project for outdoor recreation 6 lands" means a state capital project, as required by s. 11(a), 7 Art. VII of the State Constitution, which shall be for the purposes set out in chapter 375. 8 9 (2) (4) "Board" means the Governor and Cabinet, as the Board of Trustees of the Internal Improvement Trust Fund. 10 (3) "Capital improvement" means those activities 11 12 relating to the acquisition, restoration, public access, and recreational uses of such lands, water areas, and related 13 14 resources deemed necessary to accomplish the purposes of this chapter. Eligible activities include, but are not limited to: 15 the initial removal of invasive plants; the construction, 16 17 improvement, enlargement or extension of facilities' signs, firelanes, access roads, and trails; or any other activities 18 19 that serve to restore, conserve, protect, or provide public 20 access, recreational opportunities, or necessary services for land or water areas. Such activities shall be identified prior 21 to the acquisition of a parcel or the approval of a project. 22 23 The continued expenditures necessary for a capital improvement approved under this subsection shall not be eligible for 24 25 funding provided in this chapter. (4) "Department" means the Department of Environmental 26 27 Protection. 28 "Division" means the Division of Bond Finance of (5) 29 the State Board of Administration. "Water resource development project" means a 30 (6) project eligible for funding pursuant to s. 259.105 that 31 36

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
------------------	----	-----	----	-----	----	------	-----	-----------

increases the amount of water available to meet the needs of 1 2 natural systems and the citizens of the state by enhancing or 3 restoring aquifer recharge, facilitating the capture and 4 storage of excess flows in surface waters, or promoting reuse. 5 The implementation of eligible projects under s. 259.105 6 includes land acquisition, land and water body restoration, 7 aquifer storage and recovery facilities, surface water 8 reservoirs, and other capital improvements. The term does not 9 include construction of treatment, transmission, or distribution facilities. 10 Section 13. Subsections (1), (2), (3), (7), (8), (9), 11 12 (10), (11), (12), and (16) of section 259.032, Florida Statutes, is amended to read: 13 14 259.032 Conservation and Recreation Lands Trust Fund; 15 purpose.--(1) It is the policy of the state that the citizens of 16 17 this state shall be assured public ownership of natural areas for purposes of maintaining this state's unique natural 18 19 resources; protecting air, land, and water quality; promoting 20 water resource development to meet the needs of natural 21 systems and citizens of this state; promoting restoration activities on public lands; and providing lands for natural 22 23 resource based recreation. In recognition of this policy, it is the intent of the Legislature to provide such public lands 24 for the people residing in urban and metropolitan areas of the 25 26 state, as well as those residing in less populated, rural 27 areas. +It is the further intent of the Legislature, with regard to the lands described in paragraph (3)(c), that a high 28 29 priority be given to the acquisition of such lands in or near counties exhibiting the greatest concentration of population 30 and, with regard to the lands described in subsection (3), 31

37

1999 Legislature CS for CS for SB 908, 2nd Engrossed

that a high priority be given to acquiring lands or rights or 1 2 interests in lands within any area designated as an area of 3 critical state concern under s. 380.05 which, in the judgment 4 of the advisory council established pursuant to s. 259.035, or 5 its successor, cannot be adequately protected by application of land development regulations adopted pursuant to s. 380.05. 6 7 Finally, it is the Legislature's intent that lands acquired through this program and any successor programs be managed in 8 9 such a way as to protect or restore their natural resource values, and provide the greatest benefit, including public 10 access, to the citizens of this state. 11 (2)(a) The Conservation and Recreation Lands Trust 12 Fund is established within the Department of Environmental 13 14 Protection. The fund shall be used as a nonlapsing, revolving 15 fund exclusively for the purposes of this section. The fund 16 shall be credited with proceeds from the following excise 17 taxes: 18 1. The excise taxes on documents as provided in s. 19 201.15; and 20 2. The excise tax on the severance of phosphate rock as provided in s. 211.3103. 21 22 23 The Department of Revenue shall credit to the fund each month the proceeds from such taxes as provided in this paragraph. 24 (b) There shall annually be transferred from the 25 26 Conservation and Recreation Lands Trust Fund to the Land 27 Acquisition Trust Fund that amount, not to exceed \$20 million annually, as shall be necessary to pay the debt service on, or 28 29 fund debt service reserve funds, rebate obligations, or other amounts with respect to bonds issued pursuant to s. 375.051 to 30 acquire lands on the established priority list developed 31 38

pursuant to this section as determined by the advisory council 1 pursuant to s. 259.035; however, no moneys transferred to the 2 3 Land Acquisition Trust Fund pursuant to this paragraph, or earnings thereon, shall be used or made available to pay debt 4 5 service on the Save Our Coast revenue bonds. Amounts transferred annually from the Conservation and Recreation 6 7 Lands Trust Fund to the Land Acquisition Trust Fund pursuant to this paragraph shall have the highest priority over other 8 9 payments or transfers from the Conservation and Recreation Lands Trust Fund, and no other payments or transfers shall be 10 made from the Conservation and Recreation Lands Trust Fund 11 12 until such transfers to the Land Acquisition Trust Fund have 13 been made. Effective July 1, 2001, moneys in the Conservation 14 and Recreation Lands Trust Fund also shall be used to manage 15 lands and to pay for related costs, activities, and functions pursuant to the provisions of this section. 16

17 (3) The Governor and Cabinet, sitting as the Board of 18 Trustees of the Internal Improvement Trust Fund, may allocate 19 moneys from the fund in any one year to acquire the fee or any 20 lesser interest in lands for the following public purposes:

(a) To conserve and protect environmentally unique and irreplaceable lands that contain native, relatively unaltered flora and fauna representing a natural area unique to, or scarce within, a region of this state or a larger geographic area;

(b) To conserve and protect lands within designated areas of critical state concern, if the proposed acquisition relates to the natural resource protection purposes of the designation;

30 (c) To conserve and protect native species habitat or31 endangered or threatened species, emphasizing long-term

# 1999 Legislature CS for CS for SB 908, 2nd Engrossed

protection for endangered or threatened species designated G-1 1 2 or G-2 by the Florida Natural Areas Inventory, and especially 3 those areas that are special locations for breeding and 4 reproduction; 5 (d) To conserve, protect, manage, or restore important 6 ecosystems, landscapes, and forests, if the protection and 7 conservation of such lands is necessary to enhance or protect significant surface water, groundwater, coastal, recreational, 8 9 timber, or fish or wildlife resources which cannot otherwise 10 be accomplished through local and state regulatory programs; (e) To promote water resource development that 11 12 benefits natural systems and citizens of the state; 13 (f) To facilitate the restoration and subsequent 14 health and vitality of the Florida Everglades; 15 (g)(e) To provide areas, including recreational trails, for natural resource based recreation and other 16 17 outdoor recreation on any part of any site compatible with conservation purposes; 18 19 (h)(f) To preserve significant archaeological or 20 historic sites; or 21 (i)(g) To conserve urban open spaces suitable for 22 greenways or outdoor recreation which are compatible with 23 conservation purposes. (7) The board of trustees may enter into any contract 24 necessary to accomplish the purposes of this section. The lead 25 26 land managing agencies designated by the board of trustees 27 also are directed by the Legislature to enter into contracts or interagency agreements with other governmental entities, 28 29 including local soil and water conservation districts, or private land managers who have the expertise to perform 30 specific management activities which a lead agency lacks, or 31 40

1999 Legislature

CS	for	CS	for	SB	908,	2nd	Engrossed
----	-----	----	-----	----	------	-----	-----------

which would cost more to provide in-house. Such activities 1 2 shall include, but not be limited to, controlled burning, road 3 and ditch maintenance, mowing, and wildlife assessments. 4 (8) Lands to be considered for purchase under this 5 section are subject to the selection procedures of s. 259.035 6 and related rules and shall be acquired in accordance with 7 acquisition procedures for state lands provided for in s. 259.041, except as otherwise provided by the Legislature. An 8 9 inholding or an addition to a project selected for purchase pursuant to this chapter or s. 259.035 is not subject to the 10 selection procedures of s. 259.035 if the estimated value of 11 12 such inholding or addition does not exceed \$500,000. When at least 90 percent of the acreage of a project has been 13 14 purchased pursuant to this chapter or s. 259.035, the project 15 may be removed from the list and the remaining acreage may 16 continue to be purchased. Moneys from the fund may be used for 17 title work, appraisal fees, environmental audits, and survey costs related to acquisition expenses for lands to be 18 19 acquired, donated, or exchanged which qualify under the categories of this section, at the discretion of the board. 20 When the Legislature has authorized the Department of 21 Environmental Protection to condemn a specific parcel of land 22 23 and such parcel has already been approved for acquisition under this section, the land may be acquired in accordance 24 with the provisions of chapter 73 or chapter 74, and the fund 25 26 may be used to pay the condemnation award and all costs, 27 including a reasonable attorney's fee, associated with 28 condemnation. 29 (9) (a) All lands managed under this chapter and s. 30 253.034 section shall be: 31

1999 Legislature CS for CS for SB 908, 2nd Engrossed

(a) 1. Managed in a manner that will provide the 1 2 greatest combination of benefits to the public and to the 3 resources. 4 (b)<del>2.</del> Managed for public outdoor recreation which is 5 compatible with the conservation and protection of public lands. Such management may include, but not be limited to, the б 7 following public recreational uses: fishing, hunting, 8 camping, bicycling, hiking, nature study, swimming, boating, 9 canoeing, horseback riding, diving, model hobbyist activities, 10 birding, sailing, jogging, and other related outdoor activities compatible with the purposes for which the lands 11 12 were acquired. 13 (c) 3. Managed for the purposes for which the lands 14 were acquired, consistent with paragraph (11)(a). 15 16 Management may include the following public uses: fishing, 17 hunting, camping, bicycling, hiking, nature study, swimming, boating, canoeing, horseback riding, diving, birding, sailing, 18 19 jogging, and other related outdoor activities. (d)(b)1. Concurrent with its adoption of the annual 20 Conservation and <u>Recreation</u> Recreational Lands list of 21 22 acquisition projects pursuant to s. 259.035, the board of 23 trustees shall adopt a management prospectus for each project. 24 The management prospectus shall delineate: 25 1. The management goals for the property; 2. The conditions that will affect the intensity of 26 27 management; 3. An estimate of the revenue-generating potential of 28 29 the property, if appropriate; 30 31 42 CODING: Words stricken are deletions; words underlined are additions.

1999 Legislature	CS for	CS for	SB 908,	2nd	Engrossed
------------------	--------	--------	---------	-----	-----------

4. A timetable for implementing the various stages of 1 2 management and for providing access to the public, if 3 applicable; 4 5. A description of potential multiple-use activities 5 as described in this section and s. 253.034; 6 6. Provisions for protecting existing infrastructure 7 and for ensuring the security of the project upon acquisition; 8 7. The anticipated costs of management and projected 9 sources of revenue, including legislative appropriations, to 10 fund management needs; and 8. Recommendations as to how many employees will be 11 12 needed to manage the property, + and recommendations as to whether local governments, volunteer groups, the former 13 14 landowner, or other interested parties can be involved in the 15 management. 16 (e)2. Concurrent with the approval of the acquisition 17 contract pursuant to s. 259.041(3)(c) for any interest in 18 lands, the board of trustees shall designate an agency or 19 agencies to manage such lands and shall evaluate and amend, as appropriate, the management policy statement for the project 20 as provided by s. 259.035, consistent with the purposes for 21 which the lands are acquired. For any fee simple acquisition 22 23 of a parcel which is or will be leased back for agricultural purposes, or any acquisition of a less-than-fee interest in 24 land that is or will be used for agricultural purposes, the 25 26 Board of Trustees of the Internal Improvement Trust Fund shall 27 first consider having a soil and water conservation district, created pursuant to chapter 582, manage and monitor such 28 29 interests. 30 (f)3. State agencies designated to manage lands acquired under this chapter may contract with local 31 43

# 1999 Legislature CS for CS for SB 908, 2nd Engrossed

governments and soil and water conservation districts to 1 assist in management activities, including the responsibility 2 3 of being the lead land manager. Such land management 4 contracts may include a provision for the transfer of 5 management funding to the local government or soil and water conservation district from the Conservation and Recreation 6 7 Lands Trust Fund in an amount adequate for the local government or soil and water conservation district to perform 8 9 its contractual land management responsibilities and proportionate to its responsibilities, and which otherwise 10 would have been expended by the state agency to manage the 11 12 property.

13 (g)4. Immediately following the acquisition of any 14 interest in lands under this chapter, the Department of 15 Environmental Protection, acting on behalf of the board of 16 trustees, may issue to the lead managing entity an interim 17 assignment letter to be effective until the execution of a 18 formal lease.

19 (10)(a) State, regional, or local governmental agencies or private entities designated to manage lands under 20 this section shall develop and adopt, with the approval of the 21 22 board of trustees, an individual management plan for each 23 project designed to conserve and protect such lands and their associated natural resources. Private sector involvement in 24 management plan development may be used to expedite the 25 26 planning process.

27 (b) Beginning fiscal year 1998-1999, Individual 28 management plans required by s. 253.034(5)(4), for parcels 29 over 160 acres, shall be developed with input from an advisory 30 group. Members of this advisory group shall include, at a 31 minimum, representatives of the lead land managing agency,

44

comanaging entities, local private property owners, the 1 appropriate soil and water conservation district, a local 2 3 conservation organization, and a local elected official. The 4 advisory group shall conduct at least one public hearing 5 within the county in which the parcel or project is located. 6 For those parcels or projects that are within more than one 7 county, at least one areawide public hearing shall be 8 acceptable and the lead managing agency shall invite a local 9 elected official from each county. The areawide public hearing shall be held in the county in which the core parcels are 10 located.Notice of such public hearing shall be posted on the 11 12 parcel or project designated for management, advertised in a paper of general circulation, and announced at a scheduled 13 14 meeting of the local governing body before the actual public 15 hearing. The management prospectus required pursuant to 16 paragraph (9)(d) (b) shall be available to the public for a 17 period of 30 days prior to the public hearing. 18 (c) Once a plan is adopted, the managing agency or 19 entity shall update the plan at least every 5 years in a form and manner prescribed by rule of the board of trustees. Such 20 21 updates, for parcels over 160 acres, shall be developed with input from an advisory group. Such plans may include transfers 22 23 of leasehold interests to appropriate conservation 24 organizations or governmental entities designated by the Land Acquisition and Management Advisory Council or its successor, 25 26 for uses consistent with the purposes of the organizations and 27 the protection, preservation, conservation, restoration, and 28 proper management of the lands and their resources. Volunteer 29 management assistance is encouraged, including, but not limited to, assistance by youths participating in programs 30 sponsored by state or local agencies, by volunteers sponsored 31

# 1999 Legislature

by environmental or civic organizations, and by individuals
 participating in programs for committed delinquents and
 adults.

4 (d) For each project for which lands are acquired 5 after July 1, 1995, an individual management plan shall be 6 adopted and in place no later than 1 year after the essential 7 parcel or parcels identified in the annual Conservation and 8 Recreation Lands report prepared pursuant to s. 259.035(2)(a) 9 have been acquired. Beginning in fiscal year 1998-1999, the Department of Environmental Protection shall distribute only 10 75 percent of the acquisition funds to which a budget entity 11 12 or water management district would otherwise be entitled from the Preservation 2000 Trust Fund to any budget entity or any 13 14 water management district that has more than one-third of its 15 management plans overdue.

16 <u>(e)(a)</u> Individual management plans shall conform to 17 the appropriate policies and guidelines of the state land 18 management plan and shall include, but not be limited to:

A statement of the purpose for which the lands were
 acquired, the projected use or uses as defined in s. 253.034,
 and the statutory authority for such use or uses.

22 2. Key management activities necessary to preserve and 23 protect natural resources and restore habitat, and for 24 controlling the spread of nonnative plants and animals, and 25 for prescribed fire and other appropriate resource management 26 activities.

3. A specific description of how the managing agency
plans to identify, locate, protect, and preserve, or otherwise
use fragile, nonrenewable natural and cultural resources.

30

31

# 1999 Legislature CS for CS for SB 908, 2nd Engrossed

4. A priority schedule for conducting management
 activities, based on the purposes for which the lands were
 acquired.

4 5. A cost estimate for conducting priority management
5 activities, to include recommendations for cost-effective
6 methods of accomplishing those activities.

6. A cost estimate for conducting other management
activities which would enhance the natural resource value or
public recreation value for which the lands were acquired. The
cost estimate shall include recommendations for cost-effective
methods of accomplishing those activities.

12 7. A determination of the public uses <u>and public</u>
13 <u>access</u> that would be consistent with the purposes for which
14 the lands were acquired.

15 <u>(f)(b)</u> The Division of State Lands shall submit a copy 16 of each individual management plan for parcels which exceed 17 160 acres in size to each member of the Land <u>Acquisition and</u> 18 Management Advisory Council or its successor, which shall:-

19 <u>1.</u> The council shall, Within 60 days after receiving a 20 plan from the division, review each plan for compliance with 21 the requirements of this subsection and with the requirements 22 of the rules established by the board pursuant to this 23 subsection.

24 <u>2.</u> The council shall also Consider the propriety of
25 the recommendations of the managing agency with regard to the
26 future use or protection of the property.

27 <u>3.</u> After its review, the council shall submit the 28 plan, along with its recommendations and comments, to the 29 board of trustees, with recommendations as to. The council 30 shall specifically recommend to the board of trustees whether 31

to approve the plan as submitted, approve the plan with 1 modifications, or reject the plan. 2 (g) (c) The board of trustees shall consider the 3 4 individual management plan submitted by each state agency and 5 the recommendations of the Land Acquisition and Management Advisory Council, or its successor, and the Division of State 6 7 Lands and shall approve the plan with or without modification or reject such plan. The use or possession of any lands owned 8 9 by the board of trustees which is not in accordance with an approved individual management plan is subject to termination 10 by the board of trustees. 11 12 13 By July 1 of each year, each governmental agency, including 14 the water management districts, and each private entity 15 designated to manage lands shall report to the Secretary of 16 Environmental Protection on the progress of funding, staffing, 17 and resource management of every project for which the agency or entity is responsible. 18 19 (11)(a) The Legislature recognizes that acquiring 20 lands pursuant to this chapter serves the public interest by protecting land, air, and water resources which contribute to 21 the public health and welfare, providing areas for natural 22 23 resource based recreation, and ensuring the survival of unique and irreplaceable plant and animal species. The Legislature 24 intends for these lands to be managed and maintained for the 25 26 purposes for which they were acquired and for the public to 27 have access to and use of these lands where it is consistent with acquisition purposes and would not harm the resources the 28 29 state is seeking to protect on the public's behalf. (b) An amount up to 1.5 percent of the cumulative 30 total of funds ever deposited into the Florida Preservation 31

48

	1999	Legislature
--	------	-------------

2000 Trust Fund and the Florida Forever Trust Fund shall be 1 2 made available for the purposes of management, maintenance, 3 and capital improvements not eligible for funding pursuant to 4 s. 11(e), Art. VII of the State Constitution, and for 5 associated contractual services, for lands acquired pursuant 6 to this section, and s. 259.101, s. 259.105, or previous 7 programs for the acquisition of lands for conservation and 8 recreation, including state forests, to which title is vested 9 in the board of trustees. Of this amount, \$250,000 shall be transferred annually to the Plant Industry Trust Fund within 10 the Department of Agriculture and Consumer Services for the 11 12 purpose of implementing the Endangered or Threatened Native Flora Conservation Grants Program pursuant to s. 581.185(11). 13 14 Each agency with management responsibilities shall annually 15 request from the Legislature funds sufficient to fulfill such 16 responsibilities. For the purposes of this paragraph, capital improvements shall include, but need not be limited to, 17 18 perimeter fencing, signs, firelanes, access roads and trails, 19 and minimal public accommodations, such as primitive 20 campsites, garbage receptacles, and toilets. Any equipment 21 purchased with funds provided pursuant to this paragraph may 22 be used for the purposes described in this paragraph on any 23 conservation and recreation lands managed by a state agency. (c) In requesting funds provided for in paragraph (b) 24 25 for long-term management of all acquisitions pursuant to this 26 chapter and for associated contractual services, the managing 27 agencies shall recognize the following categories of land 28 management needs: 29 Lands which are low-need tracts, requiring basic 1. 30 resource management and protection, such as state reserves, state preserves, state forests, and wildlife management areas. 31 49

16

These lands generally are open to the public but have no more
 than minimum facilities development.

2. Lands which are moderate-need tracts, requiring more than basic resource management and protection, such as state parks and state recreation areas. These lands generally have extra restoration or protection needs, higher concentrations of public use, or more highly developed facilities.

9 3. Lands which are high-need tracts, with identified 10 needs requiring unique site-specific resource management and 11 protection. These lands generally are sites with historic 12 significance, unique natural features, or very high intensity 13 public use, or sites that require extra funds to stabilize or 14 protect resources, such as lands with heavy infestations of 15 nonnative, invasive plants.

17 In evaluating the management funding needs of lands based on the above categories, the lead land managing agencies shall 18 19 include in their considerations the impacts of, and needs created or addressed by, multiple-use management strategies. 20 21 (d) All revenues generated through multiple-use management or compatible secondary-use management shall be 22 23 returned to the lead agency responsible for such management and shall be used to pay for management activities on all 24 conservation, preservation, and recreation lands under the 25 26 agency's jurisdiction. In addition, such revenues shall be 27 segregated in an agency trust fund and shall remain available to the agency in subsequent fiscal years to support land 28 29 management appropriations. For the purposes of this paragraph, 30 compatible secondary-use management shall be those activities 31

# 1999 Legislature CS for CS for SB 908, 2nd Engrossed

1 described in subsection (9) undertaken on parcels designated 2 as single use pursuant to s. 253.034(2)(b).

3 (e) Up to one-fifth of the funds provided for in 4 paragraph (b) shall be reserved by the board of trustees for 5 interim management of acquisitions and for associated 6 contractual services, to ensure the conservation and 7 protection of natural resources on project sites and to allow 8 limited public recreational use of lands. Interim management 9 activities may include, but not be limited to, resource assessments, control of invasive, nonnative exotic species, 10 habitat restoration, fencing, law enforcement, controlled 11 12 burning, and public access consistent with preliminary 13 determinations made pursuant to paragraph (9)(g)(b). The 14 board of trustees shall make these interim funds available immediately upon purchase. 15

(f) The department shall set long-range and annual 16 17 goals for the control and removal of nonnative, upland, 18 invasive plant species on public lands. Such goals shall 19 differentiate between aquatic plant species and upland plant 20 species. In setting such goals, the department may rank, in order of adverse impact, species that which impede or destroy 21 22 the functioning of natural systems. Notwithstanding paragraph 23 (a), up to one-fourth of the funds provided for in paragraph (b) may shall be used by the agencies receiving those funds 24 reserved for control and removal of nonnative, upland, 25 26 invasive species on public lands. (12)(a) Beginning July 1, 1999 in fiscal year 27

28 <del>1994-1995</del>, the Legislature shall make available sufficient</del>

29 <u>funds annually from</u> not more than 3.75 percent of the

30 Conservation and Recreation Lands Trust Fund shall be made

31 available annually to the department for payment in lieu of

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
------------------	----	-----	----	-----	----	------	-----	-----------

taxes to qualifying counties, cities, and local governments as 1 2 defined in paragraph (b) for all actual tax losses incurred as 3 a result of board of trustees acquisitions for state agencies 4 under the Florida Forever program or the Florida Preservation 5 2000 program during any year. Reserved funds not used for 6 payments in lieu of taxes in any year shall revert to the fund 7 to be used for land acquisition in accordance with the provisions of this section. 8 (b) Payment in lieu of taxes shall be available: 9 To all counties that have a population of 150,000 10 1. or less and in which the amount of the tax loss from all 11 12 completed Preservation 2000 and Florida Forever acquisitions in the county exceeds 0.01 percent of the county's total 13 14 taxable value. Population levels shall be determined pursuant to s. 11.031. To counties which levy an ad valorem tax of at 15 least 8.25 mills or the amount of the tax loss from all 16 17 completed Preservation 2000 acquisitions in the county exceeds 18 0.01 percent of the county's total taxable value, and have a population of 75,000 or less. 19 20 2. To all local governments located in eligible counties. To counties with a population of less than 100,000 21 22 which contain all or a portion of an area of critical state 23 concern designated pursuant to chapter 380 and to local governments within such counties. 24 25 3. To Glades county, where a privately owned and 26 operated prison leased to the state has recently been opened 27 and where privately owned and operated juvenile justice 28 facilities leased to the state have recently been constructed 29 and opened, a payment in lieu of taxes, in an amount that 30 offsets the loss of property tax revenue, which funds have already been appropriated and allocated from the Department of 31 52

1999	Legislature
エシシシ	DEGISIALUIE

Correction's budget for the purpose of reimbursing amounts 1 2 equal to lost ad valorem taxes. 3. For the 1997-1998 fiscal year only, and 3 4 notwithstanding the limitations of paragraph (a), to Glades 5 County, where a privately owned and operated prison leased to the state has been opened within the last 2 years for which no б 7 other state moneys have been allocated to the county to offset ad valorem revenues. This subparagraph expires July 1, 1998. 8 9 10 For the purposes of this paragraph, "local government" includes municipalities, the county school board, mosquito 11 12 control districts, and any other local government entity which levies ad valorem taxes, with the exception of a water 13 14 management district. 15 (c) Payment in lieu of taxes shall be available to any city which has a population of 10,000 or less and which levies 16 17 an ad valorem tax of at least 8.25 mills or the amount of the tax loss from all completed Preservation 2000 acquisitions in 18 19 the city exceeds 0.01 percent of the city's total taxable 20 <del>value.</del> 21 (c)(d) If insufficient funds are available in any year 22 to make full payments to all qualifying counties, cities, and 23 local governments, such counties, cities, and local governments shall receive a pro rata share of the moneys 24 25 available. 26 (d) (d) (e) The payment amount shall be based on the 27 average amount of actual taxes paid on the property for the 3 years preceding acquisition. Applications for payment in lieu 28 29 of taxes shall be made no later than January 31 of the year following acquisition. No payment in lieu of taxes shall be 30 made for properties which were exempt from ad valorem taxation 31 53

for the year immediately preceding acquisition. If property 1 which was subject to ad valorem taxation was acquired by a 2 3 tax-exempt entity for ultimate conveyance to the state under 4 this chapter, payment in lieu of taxes shall be made for such 5 property based upon the average amount of taxes paid on the property for the 3 years prior to its being removed from the 6 7 tax rolls. The department shall certify to the Department of Revenue those properties that may be eligible under this 8 9 provision. Once eligibility has been established, that county 10 or local government shall receive 10 consecutive annual payments for each tax loss, and no further eligibility 11 12 determination shall be made during that period. Payment in lieu of taxes shall be limited to a total of 10 consecutive 13 14 years of annual payments, beginning the year a local 15 government becomes eligible.

(e)(f) Payment in lieu of taxes pursuant to this 16 17 subsection paragraph shall be made annually to qualifying counties, cities, and local governments after certification by 18 19 the Department of Revenue that the amounts applied for are reasonably appropriate, based on the amount of actual taxes 20 paid on the eligible property, and after the Department of 21 Environmental Protection has provided supporting documents to 22 23 the Comptroller and has requested that payment be made in accordance with the requirements of this section. 24

25 <u>(f)(g)</u> If the board of trustees conveys to a local 26 government title to any land owned by the board, any payments 27 in lieu of taxes on the land made to the local government 28 shall be discontinued as of the date of the conveyance.

29

30 For the purposes of this subsection, "local government" 31 includes municipalities, the county school board, mosquito

control districts, and any other local government entity which 1 levies ad valorem taxes, with the exception of a water 2 3 management district. 4 (16) Within 90 180 days after receiving a certified 5 letter from the owner of a property on the Conservation and Recreation Lands list or the priority list established 6 7 pursuant to s. 259.105 objecting to the property being 8 included in an acquisition project, where such property is a 9 project or part of a project which has not been listed for purchase in the current year's land acquisition work plan, the 10 board of trustees shall delete the property from the list or 11 12 from the boundary of an acquisition project on the list. 13 Section 14. Section 259.0345, Florida Statutes, is 14 created to read: 15 259.0345 Florida Forever Advisory Council.--16 (1)(a) There is hereby created the Florida Forever 17 Advisory Council, consisting of seven residents of this state who shall be appointed by the Governor. The appointments 18 19 shall include one member from within the geographic boundaries 20 of each water management district who has resided in the district for at least 1 year. The remaining appointments 21 shall come from the state at large. The membership of the 22 23 council shall be representative of agriculture, the development community, local government, the environmental 24 community, and the scientific and technical community who have 25 26 substantial experience in areas of land, water, and wildlife 27 management and other related areas. The members appointed by the Governor shall serve 28 (b) 29 4-year terms, except that, initially, to provide for staggered terms, three of the appointees shall serve 2-year terms. No 30 31 appointee shall serve more than 6 years. The Governor may at 55

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
------------------	----	-----	----	-----	----	------	-----	-----------

any time fill a vacancy for the unexpired term of a member 1 2 appointed under paragraph (a). 3 (c) Additionally, the President of the Senate and the 4 Speaker of the House of Representatives shall each appoint one ad hoc nonvoting member from their respective chambers. Such 5 6 members shall be appointed from a standing committee that has 7 a jurisdictional responsibility for the Department of 8 Environmental Protection. These appointees shall serve for 9 the duration of the term of the appointing President or Speaker. 10 (d) No person who is or has been a lobbyist as defined 11 12 in s. 112.3148, at any time during the 24 months preceding appointment to the council, for any entity whose interests 13 14 could be affected by actions or decisions of the council, 15 shall be appointed to the council. (e) Appointments shall be made by August 15, 1999, and 16 17 the council's first meeting shall be held by September 15, 1999. Beginning, January 1, 2000, the council shall, at a 18 19 minimum, meet twice a year. 20 (2) The Governor shall appoint the chair of the 21 council, and a vice chair shall be elected from among the 22 voting members. (3) Each member of the council shall receive \$75 per 23 day while engaged in the business of the council, as well as 24 25 expenses and per diem for travel, including attendance at meetings, as provided in s. 112.061. 26 (4) The department shall provide primary staff support 27 to the council and shall ensure that council meetings are 28 29 electronically recorded. Such recordings shall be preserved 30 pursuant to chapters 119 and 257. The department may adopt any rule or form necessary to implement this section. 31 56

# 1999 Legislature CS for CS for SB 908, 2nd Engrossed

The department shall execute a contract with the 1 (5) 2 Florida Natural Areas Inventory for the scientific assistance 3 necessary to fulfill the requirements of this section. 4 (6) The department may request the assistance of other 5 state agencies, water management districts, or universities to 6 provide information or expertise to the council. 7 The council shall provide a report, by November 1, (7) 8 2000, to the Secretary of Environmental Protection, who shall 9 forward the report to the board of trustees for their approval. After approval by the board of trustees the 10 secretary shall forward the approved report to the President 11 12 of the Senate and the Speaker of the House of Representatives, 13 at least 30 days prior to the 2001 Regular Legislative 14 Session, for review by the appropriate legislative committees with jurisdiction over the department. The Legislature may 15 reject, modify, or take no action relative to the goals and 16 17 performance measures established by the report. If no action is taken the goals and performance measures shall be 18 19 implemented. The report shall meet the following 20 requirements: 21 (a) Establish specific goals for those identified in 22 s. 259.105(4). 23 (b) Provide recommendations expanding or refining the goals identified in s. 259.105(4). 24 25 (c) Provide recommendations for the development and 26 identification of performance measures to be used for 27 analyzing the progress made towards the goals established 28 pursuant to s. 259.105(4). 29 (d) Provide recommendations for the process by which 30 projects are to be submitted, reviewed, and approved by the Acquisition and Restoration Council. The advisory council is 31 57

1999	Legislature
------	-------------

to specifically examine ways to streamline the process created 1 2 by the Florida Forever Act. 3 The council shall provide a report, at least 30 (8) 4 days prior to the regular legislative sessions in the 5 following years: 2002, 2004, 2006 and 2008. The report shall 6 be provided to the Secretary of Environmental Protection, who 7 shall forward the report to the board of trustees for their 8 approval. After approval by the board of trustees, the 9 secretary shall forward the approved report to the President of the Senate and the Speaker of the House of Representatives. 10 The report shall provide: recommendations for adjusting or 11 12 expanding the goals detailed in s. 259.105(4); recommendations 13 for adjusting the percentage distributions detailed in s. 14 259.105(3); and recommendations concerning other aspects of 15 the Florida Forever Act. The reports required pursuant to subsections (7) 16 (9) 17 and (8) are to be based upon and developed through: 18 (a) Comments received during public hearings, in 19 different areas of the state, held for the purpose of 20 gathering public input and recommendations. 21 (b) Evaluations of Florida's existing public land acquisition programs for conservation, preservation, and 22 23 recreational purposes, including those administered by the water management districts and the Department of Community 24 Affairs, to determine the extent of Florida's unmet needs for 25 26 restoration, acquisition, and management of public lands and 27 water areas and for acquisition of privately owned lands and 28 water areas. 29 (c) Material and data developed by the Florida Natural 30 Areas Inventory concerning Florida's conservation lands. 31 58

# 1999 Legislature CS for CS for SB 908, 2nd Engrossed

Section 15. There is hereby appropriated the sum of 1 \$150,000 from the Conservation and Recreation Lands Trust Fund 2 3 and the sum of \$150,000 from the Water Management Lands Trust 4 Fund to the Department of Environmental Protection for fiscal 5 year 1999-2000 to fund the expenses of the Florida Forever 6 Advisory Council. Of this appropriation the Florida Natural 7 Areas Inventory shall receive no less than \$50,000 for the 8 contractual services required under s. 259.035(5), Florida 9 Statutes. Section 16. Effective March 1, 2000, section 259.035, 10 Florida Statutes, 1998 Supplement, is amended to read: 11 12 (Substantial rewording of section. See s. 259.035, F.S., 1998 Supp., for present text.) 13 14 259.035 Acquisition and Restoration Council.--15 (1) There is created, effective March 1, 2000, the 16 Acquisition and Restoration Council. 17 (a) The council shall be composed of nine voting members, four of whom shall be appointed by the Governor. 18 19 These four appointees shall be from scientific disciplines 20 related to land, water or environmental sciences. They shall serve 4-year terms, except that, initially, to provide for 21 staggered terms, two of the appointees shall serve 2-year 22 23 terms. All subsequent appointments shall be for 4-year terms. 24 No appointee shall serve more than 6 years. The Governor may at any time fill a vacancy for the unexpired term of a member 25 26 appointed under this paragraph. 27 (b) The five remaining appointees shall be composed of the secretary of the department, the director of the Division 28 29 of Forestry of the Department of Agriculture and Consumer 30 Services, the executive director of the Fish and Wildlife 31 Conservation Commission, the director of the Division of 59

# 1999 Legislature CS for CS for SB 908, 2nd Engrossed

Historial Resources of the Department of State, and the 1 2 Secretary of Department of Community Affairs, or their 3 respective designees. 4 (c) The Governor shall appoint the chair of the 5 council, and a vice chair shall be elected from among the 6 members. 7 (d) The council shall hold periodic meetings at the 8 request of the chair. 9 (e) The Department of Environmental Protection shall provide primary staff support to the council and shall ensure 10 that council meetings are electronically recorded. Such 11 12 recording shall be preserved pursuant to chapters 119 and 257. 13 (f) The department has authority to adopt rules 14 pursuant to ss. 120.536(1) and 120.54 to implement the provisions of this section. 15 The four members of the council appointed by the 16 (2) 17 Governor shall receive \$75 per day while engaged in the business of the council, as well as expenses and per diem for 18 19 travel, including attendance at meetings, as allowed state 20 officers and employees while in the performance of their 21 duties, pursuant to s. 112.061. The council shall provide assistance to the board 22 (3) 23 of trustees in reviewing the recommendations and plans for state-owned lands required under s. 253.034. The council 24 25 shall, in reviewing such recommendations and plans, consider the optimization of multiple-use and conservation strategies 26 27 to accomplish the provisions funded pursuant to s. 259.101(3)(a). Such funds shall only be used to acquire lands 28 29 identified in the annual Conservation and Recreation Lands 30 list approved by the board of trustees in the year 2000. 31 60

1999 LegislatureCS for CS for SB 908, 2nd Engrossed

Section 17. Subsection (2) of section 259.036, Florida 1 2 Statutes, is amended to read: 3 259.036 Management review teams.--4 (2) The land management review team shall review 5 select parcels of managed land prior to the date the managing 6 agency is required to submit its 5-year land management plan 7 update. A copy of the review shall be provided to the 8 managing agency, the Division of State Lands, and the Land 9 Acquisition and Management Advisory Council or its successor. The managing agency shall consider the findings and 10 recommendations of the land management review team in 11 finalizing the required 5-year update of its management plan. 12 Section 18. Subsection (1) of section 259.04, Florida 13 14 Statutes, is amended to read: 259.04 Board; powers and duties .--15 16 (1) For state capital projects and acquisitions 17 selected for purchase pursuant to ss. 259.034,259.035, and 259.101, and 259.105: 18 19 (a) The board is given the responsibility, authority, 20 and power to develop and execute a comprehensive, statewide 21 5-year plan to conserve, restore, and protect environmentally 22 endangered lands, ecosystems, lands necessary for outdoor 23 recreational needs, and other lands as identified in ss. 259.032, and 259.101, and 259.105. This plan shall be kept 24 current through continual reevaluation and revision. The 25 26 advisory council or its successor shall assist the board in 27 the development, reevaluation, and revision of the plan. 28 (b) The board may enter into contracts with the 29 government of the United States or any agency or 30 instrumentality thereof; the state or any county, municipality, district authority, or political subdivision; or 31 61

1999 Legislature CS for CS for SB 908, 2nd Engrossed

any private corporation, partnership, association, or person 1 2 providing for or relating to the conservation or protection of certain lands in accomplishing the purposes of this chapter 3 4 <del>ss. 259.01-259.06</del>. 5 (c) Within 45 days after the advisory council or its 6 successor submits the lists of either list of acquisition 7 projects to the board, the board shall approve, in whole or in 8 part, the lists of list of acquisition projects in the order 9 of priority in which such projects are presented. To the 10 greatest extent practicable, projects on the lists list shall be acquired in their approved order of priority. 11 12 (d) The board is authorized to acquire, by purchase, 13 gift, or devise or otherwise, the fee title or any lesser 14 interest of lands, water areas, and related resources 15 sufficient to meet the purposes specified in s. 259.03(2) for 16 environmentally endangered lands. 17 (2) For state capital projects for outdoor recreation 18 lands, the provisions of chapter 375 and s. 253.025 shall also 19 apply. 20 Subsections (1) and (3), paragraph (e) of Section 19. subsection (7), and present subsection (14) of section 21 259.041, Florida Statutes, 1998 Supplement, are amended, 22 23 subsections (11) through (18) are renumbered as subsections (12) through (19), respectively, and a new subsection (11) is 24 added to said section, to read: 25 26 259.041 Acquisition of state-owned lands for preservation, conservation, and recreation purposes .--27 (1) Neither the Board of Trustees of the Internal 28 29 Improvement Trust Fund nor its duly authorized agent shall commit the state, through any instrument of negotiated 30 contract or agreement for purchase, to the purchase of lands 31 62 CODING: Words stricken are deletions; words underlined are additions.

# 1999 Legislature CS for CS for SB 908, 2nd Engrossed

with or without appurtenances unless the provisions of this 1 section have been fully complied with. However, the board of 2 3 trustees may waive any requirement of this section, except the 4 requirements of subsections (3), (13), and (14), and (15); or, 5 notwithstanding chapter 120, may waive any rules adopted 6 pursuant to this section, except rules adopted pursuant to 7 subsections (3), (13), and (14), and (15); or may substitute other reasonably prudent procedures, provided the public's 8 9 interest is reasonably protected. The title to lands acquired pursuant to this section shall vest in the board of trustees 10 as provided in s. 253.03(1), unless otherwise provided by law. 11 12 All such lands, title to which is vested in the board of trustees pursuant to this section, shall be administered 13 14 pursuant to the provisions of s. 253.03.

15 (3) No agreement to acquire real property for the purposes described in this chapter, chapter 260, or chapter 16 17 375, title to which will vest in the board of trustees, may bind the state unless and until the agreement has been 18 19 reviewed and approved by the Department of Environmental Protection as complying with the requirements of this section 20 and any rules adopted pursuant to this section. However, 21 22 review and approval of agreements for acquisitions for Florida 23 Greenways and Trails Program properties pursuant to chapter 24 260 may be waived by the department in any contract with 25 nonprofit corporations who have agreed to assist the 26 department with this program. Where any of the following 27 conditions exist, the agreement shall be submitted to and approved by the board of trustees: 28 29 (a) The purchase price agreed to by the seller exceeds 30 the value as established pursuant to the rules of the board of

31 trustees;

63

1999 LegislatureCS for CS for SB 908, 2nd Engrossed

(b) The contract price agreed to by the seller and 1 2 acquiring agency exceeds \$1 million; 3 The acquisition is the initial purchase in a (C) 4 project; or 5 (d) Other conditions that the board of trustees may 6 adopt by rule. Such conditions may include, but not be limited 7 to, projects where title to the property being acquired is 8 considered nonmarketable or is encumbered in such a way as to 9 significantly affect its management. 10 Where approval of the board of trustees is required pursuant 11 12 to this subsection, the acquiring agency must provide a justification as to why it is in the public's interest to 13 14 acquire the parcel or project. Approval of the board of 15 trustees also is required for projects the department 16 recommends acquiring pursuant to subsections (14) (13) and 17 (15)<del>(14)</del>. Review and approval of agreements for acquisitions for Florida Greenways and Trails Program properties pursuant 18 19 to chapter 260 may be waived by the department in any contract 20 with nonprofit corporations that have agreed to assist the 21 department with this program. Prior to approval by the board of trustees or, 22 (7) 23 when applicable, the Department of Environmental Protection, of any agreement to purchase land pursuant to this chapter, 24 25 chapter 260, or chapter 375, and prior to negotiations with 26 the parcel owner to purchase any other land, title to which 27 will vest in the board of trustees, an appraisal of the parcel shall be required as follows: 28 29 (e) Generally, appraisal reports are confidential and exempt from the provisions of s. 119.07(1), for use by the 30 agency and the board of trustees, until an option contract is 31 64 CODING: Words stricken are deletions; words underlined are additions.

1999 Legislature

# CS for CS for SB 908, 2nd Engrossed

executed or, if no option contract is executed, until 2 weeks 1 before a contract or agreement for purchase is considered for 2 3 approval by the board of trustees. However, the department has 4 the authority, at its discretion, to disclose appraisal 5 reports to private landowners during negotiations for acquisitions using alternatives to fee simple techniques, if 6 7 the department determines that disclosure of such reports will bring the proposed acquisition to closure. The Division of 8 9 State Lands may also disclose appraisal information to public agencies or nonprofit organizations that agree to maintain the 10 confidentiality of the reports or information when joint 11 12 acquisition of property is contemplated, or when a public agency or nonprofit organization enters into a written 13 14 multiparty agreement with the division to purchase and hold 15 property for subsequent resale to the division. In addition, 16 the division may use, as its own, appraisals obtained by a 17 public agency or nonprofit organization, provided the appraiser is selected from the division's list of appraisers 18 19 and the appraisal is reviewed and approved by the division. For the purposes of this chapter, "nonprofit organization" 20 means an organization whose purposes include purpose is the 21 preservation of natural resources, and which is exempt from 22 federal income tax under s. 501(c)(3) of the Internal Revenue 23 Code. The agency may release an appraisal report when the 24 passage of time has rendered the conclusions of value in the 25 26 report invalid or when the acquiring agency has terminated 27 negotiations.

28

29 Notwithstanding the provisions of this subsection, on behalf 30 of the board and before the appraisal of parcels approved for 31 purchase under this chapter, the Secretary of Environmental

65

999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
-----------------	----	-----	----	-----	----	------	-----	-----------

Protection or the director of the Division of State Lands may 1 enter into option contracts to buy such parcels. Any such 2 3 option contract shall state that the final purchase price is 4 subject to approval by the board or, when applicable, the 5 secretary and that the final purchase price may not exceed the maximum offer allowed by law. The consideration for such an б 7 option may not exceed \$1,000 or 0.01 percent of the estimate 8 by the department of the value of the parcel, whichever amount 9 is greater.

10 (11)(a) The Legislature finds that, with the increasing pressures on the natural areas of this state and on 11 12 open space suitable for recreational use, the state must develop creative techniques to maximize the use of acquisition 13 14 and management funds. The Legislature also finds that the 15 state's conservation and recreational land acquisition 16 agencies should be encouraged to augment their traditional, 17 fee simple acquisition programs with the use of alternatives to fee simple acquisition techniques. Additionally, the 18 19 Legislature finds that generations of private landowners have 20 been good stewards of their land, protecting or restoring native habitats and ecosystems to the benefit of the natural 21 resources of this state, its heritage, and its citizens. The 22 23 Legislature also finds that using alternatives to fee simple acquisition by public land acquisition agencies will achieve 24 the following public policy goals: 25 26 1. Allow more lands to be brought under public protection for preservation, conservation, and recreational 27 purposes with less expenditure of public funds. 28 29 2. Retain, on local government tax rolls, some portion 30 of or interest in lands which are under public protection. 31 66

3. Reduce long-term management costs by allowing 1 2 private property owners to continue acting as stewards of 3 their land, where appropriate. 4 5 Therefore, it is the intent of the Legislature that public 6 land acquisition agencies develop programs to pursue 7 alternatives to fee simple acquisition and to educate private 8 landowners about such alternatives and the benefits of such 9 alternatives. It is also the intent of the Legislature that a portion of the shares of Preservation 2000 and Florida Forever 10 bond proceeds be used to purchase eligible properties using 11 12 alternatives to fee simple acquisition. (b) All project applications shall identify, within 13 14 their acquisition plans, those projects which require a full fee simple interest to achieve the public policy goals, 15 together with the reasons full title is determined to be 16 17 necessary. The state agencies and the water management districts may use alternatives to fee simple acquisition to 18 19 bring the remaining projects in their acquisition plans under 20 public protection. For the purposes of this subsection, the 21 term "alternatives to fee simple acquisition" includes, but is not limited to: purchase of development rights; obtaining 22 23 conservation easements; obtaining flowage easements; purchase of timber rights, mineral rights, or hunting rights; purchase 24 of agricultural interests or silvicultural interests; entering 25 26 into land protection agreements as defined in s. 380.0677(5); 27 fee simple acquisitions with reservations; creating life 28 estates; or any other acquisition technique which achieves the 29 public policy goals listed in paragraph (a). It is presumed that a private landowner retains the full range of uses for 30 31 all the rights or interests in the landowner's land which are 67

1999	Legislature
------	-------------

not specifically acquired by the public agency. The lands upon 1 2 which hunting rights are specifically acquired pursuant to 3 this paragraph shall be available for hunting in accordance 4 with the management plan or hunting regulations adopted by the 5 Florida Fish and Wildlife Conservation Commission, unless the 6 hunting rights are purchased specifically to protect 7 activities on adjacent lands. 8 (c) When developing the acquisition plan pursuant to 9 s. 259.105 the Acquisition and Restoration Council may give preference to those less than fee simple acquisitions that 10 provide any public access. However, the Legislature 11 12 recognizes that public access is not always appropriate for 13 certain less than fee simple acquisitions; therefore no 14 proposed less than fee simple acquisition shall be rejected 15 simply because public access would be limited. (d) Beginning in fiscal year 1999-2000, the department 16 17 and each water management district shall implement initiatives to use alternatives to fee simple acquisition and to educate 18 19 private landowners about such alternatives. The department 20 and the water management districts may enter into joint 21 acquisition agreements to jointly fund the purchase of lands using alternatives to fee simple techniques. 22 23 (e) The Legislature finds that the lack of direct sales comparison information has served as an impediment to 24 successful implementation of alternatives to fee simple 25 26 acquisition. It is the intent of the Legislature that, in the 27 absence of direct comparable sales information, appraisals of alternatives to fee simple acquisitions be based on the 28 29 difference between the full fee simple valuation and the value of the interests remaining with the seller after acquisition. 30 31 68

# 1999 Legislature CS for CS for SB 908, 2nd Engrossed

(f) The public agency which has been assigned 1 2 management responsibility shall inspect and monitor any less 3 than fee simple interest according to the terms of the 4 purchase agreement relating to such interest. 5 (15) (14) The board of trustees, by an affirmative vote 6 of five members, may direct the department to purchase lands 7 on an immediate basis using up to 15 percent of the funds 8 allocated to the department pursuant to  $ss. \frac{s}{259.101(3)(a)}$ 9 and 259.105 for the acquisition of lands that: (a) Are listed or placed at auction by the Federal 10 Government as part of the Resolution Trust Corporation sale of 11 12 lands from failed savings and loan associations; (b) Are listed or placed at auction by the Federal 13 14 Government as part of the Federal Deposit Insurance 15 Corporation sale of lands from failed banks; or (c) Will be developed or otherwise lost to potential 16 17 public ownership, or for which federal matching funds will be lost, by the time the land can be purchased under the program 18 19 within which the land is listed for acquisition. 20 For such acquisitions, the board of trustees may waive or 21 22 modify all procedures required for land acquisition pursuant 23 to this chapter and all competitive bid procedures required pursuant to chapters 255 and 287. Lands acquired pursuant to 24 this subsection must, at the time of purchase, be on one of 25 26 the acquisition lists established pursuant to this chapter, or 27 be essential for water resource development, protection, or restoration, or a significant portion of the lands must 28 29 contain natural communities or plant or animal species which are listed by the Florida Natural Areas Inventory as 30 31 69

1999 LegislatureCS for CS for SB 908, 2nd Engrossed

critically imperiled, imperiled, or rare, or as excellent 1 2 quality occurrences of natural communities. 3 Section 20. Paragraphs (a) and (b) of subsection (6) 4 and paragraph (f) of subsection (9) of section 259.101, 5 Florida Statutes, 1998 Supplement, are amended to read: 6 259.101 Florida Preservation 2000 Act.--7 (6) DISPOSITION OF LANDS.--(a) Any lands acquired pursuant to paragraph (3)(a), 8 9 paragraph (3)(c), paragraph (3)(d), paragraph (3)(e), 10 paragraph (3)(f), or paragraph (3)(g), if title to such lands is vested in the Board of Trustees of the Internal Improvement 11 12 Trust Fund, may be disposed of by the Board of Trustees of the Internal Improvement Trust Fund in accordance with the 13 provisions and procedures set forth in s.  $253.034(6)\frac{(5)}{(5)}$ , and 14 lands acquired pursuant to paragraph (3)(b) may be disposed of 15 by the owning water management district in accordance with the 16 17 procedures and provisions set forth in ss. 373.056 and 373.089 18 provided such disposition also shall satisfy the requirements 19 of paragraphs (b) and (c). 20 (b) Before land may be surplused can be determined to be of no further benefit to the public as required by s. 21 253.034(6)(5), or determined to be no longer required for its 22 23 purposes under s. 373.056(4), whichever may be applicable, there shall first be a determination by the Board of Trustees 24 of the Internal Improvement Trust Fund, or, in the case of 25 water management district lands, by the owning water 26 management district, that such land no longer needs to be 27 preserved in furtherance of the intent of the Florida 28 29 Preservation 2000 Act. Any lands eligible to be disposed of under this procedure also may be used to acquire other lands 30 through an exchange of lands, provided such lands obtained in 31

70

# 1999 Legislature

an exchange are described in the same paragraph of subsection
 (3) as the lands disposed.

3 (9) 4 (f)1. Pursuant to subsection (3) and beginning in 5 fiscal year 1999-2000, that portion of the unencumbered 6 balances of each program described in paragraphs (3)(c), (d), 7 (e), (f), and (g) which has been on deposit in such program's 8 Preservation 2000 account for more than 3 two fiscal years 9 shall be redistributed equally to the Department of Environmental Protection, Division of State Lands P2000 sub 10 account for the purchase of State Lands as described in s. 11 12 259.032 and Water Management District P2000 sub account for 13 the purchase of Water Management Lands pursuant to ss. 14 373.456, 373.4592 and 373.59. For the purposes of this 15 subsection, the term "unencumbered balances" means the portion of Preservation 2000 bond proceeds which is not obligated 16 17 through the signing of a purchase contract between a public 18 agency and a private landowner, except that the program 19 described in paragraph (3)(c) may not lose any portion of its unencumbered funds which remain unobligated because of 20 extraordinary circumstances that hampered the affected local 21 governments' abilities to close on land acquisition projects 22 23 approved through the Florida Communities Trust program. Extraordinary circumstances shall be determined by the Florida 24 Communities Trust governing body and may include such things 25 26 as death or bankruptcy of the owner of property; a change in 27 the land use designation of the property; natural disasters that affected a local government's ability to consummate the 28 29 sales contract on such property; or any other condition that the Florida Communities Trust governing board determined to be 30 extraordinary. The portion of the funds redistributed 31

71

10

1999 LegislatureCS for CS for SB 908, 2nd Engrossed1deposited in the Water Management District P2000 sub account2Lands Trust Fund shall be distributed to the water management3districts as provided in s. 373.59(7).

2. The department and the water management districts
may enter into joint acquisition agreements to jointly fund
the purchase of lands using alternatives to fee simple
techniques.

8 Section 21. Section 259.105, Florida Statutes is 9 created to read:

259.105 The Florida Forever Act.--

(1) This section may be cited as the "Florida Forever 11 Act." 12 13 (2)(a) The Legislature finds and declares that: 14 1. The Preservation 2000 program provided tremendous 15 financial resources for purchasing environmentally significant lands to protect those lands from imminent development, 16 17 thereby assuring present and future generations access to 18 important open spaces and recreation and conservation lands. 19 2. The continued alteration and development of 20 Florida's natural areas to accommodate the state's rapidly 21 growing population have contributed to the degradation of water resources, the fragmentation and destruction of wildlife 22 habitats, the loss of outdoor recreation space, and the 23 diminishment of wetlands, forests, and public beaches. 24 25 3. The potential development of Florida's remaining 26 natural areas and escalation of land values require a 27 continuation of government efforts to restore, bring under 28 public protection, or acquire lands and water areas to preserve the state's invaluable quality of life. 29 30 4. Florida's groundwater, surface waters, and springs are under tremendous pressure due to population growth and 31 72

1999 Legislature CS for CS for SB 908, 2nd Engrossed

economic expansion and require special protection and 1 restoration efforts. To ensure that sufficient quantities of 2 3 water are available to meet the current and future needs of 4 the natural systems and citizens of the state, and assist in 5 achieving the planning goals of the department and the water 6 management districts, water resource development projects on 7 public lands, where compatible with the resource values of and 8 management objectives for the lands, are appropriate. 9 5. The needs of urban Florida for high-quality outdoor recreational opportunities, greenways, trails, and open space 10 have not been fully met by previous acquisition programs. 11 12 Through such programs as the Florida Communities Trust and the 13 Florida Recreation Development Assistance Program, the state 14 shall place additional emphasis on acquiring, protecting, preserving, and restoring open space, greenways, and 15 16 recreation properties within urban areas where pristine 17 natural communities or water bodies no longer exist because of the proximity of developed property. 18 19 6. Many of Florida's unique ecosystems, such as the 20 Florida Everglades, are facing ecological collapse due to Florida's burgeoning population. To preserve these valuable 21 ecosystems for future generations, parcels of land must be 22 23 acquired to facilitate ecosystem restoration. 7. Access to public lands to support a broad range of 24 outdoor recreational opportunities and the development of 25 26 necessary infrastructure, where compatible with the resource 27 values of and management objectives for such lands, promotes an appreciation for Florida's natural assets and improves the 28 29 quality of life. 8. Acquisition of lands, in fee simple or in any 30 31 lesser interest, should be based on a comprehensive assessment 73

1999	Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
------	-------------	----	-----	----	-----	----	------	-----	-----------

of Florida's natural resources and planned so as to protect 1 2 the integrity of ecological systems and provide multiple 3 benefits, including preservation of fish and wildlife habitat, 4 recreation space for urban as well as rural areas, and water 5 recharge. 6 9. The state has embraced performance-based program 7 budgeting as a tool to evaluate the achievements of publicly 8 funded agencies, build in accountability, and reward those 9 agencies which are able to consistently achieve quantifiable goals. While previous and existing state environmental 10 programs have achieved varying degrees of success, few of 11 12 these programs can be evaluated as to the extent of their achievements, primarily because performance measures, 13 14 standards, outcomes, and goals were not established at the 15 outset. Therefore, the Florida Forever program shall be developed and implemented in the context of measurable state 16 17 goals and objectives. 18 10. It is the intent of the Legislature to change the 19 focus and direction of the state's major land acquisition 20 programs and to extend funding and bonding capabilities, so 21 that future generations may enjoy the natural resources of 22 Florida. 23 (b) The Legislature recognizes that acquisition is only one way to achieve the aforementioned goals and 24 encourages the development of creative partnerships between 25 26 governmental agencies and private landowners. Land protection agreements and similar tools should be used, where 27 28 appropriate, to bring environmentally sensitive tracts under 29 an acceptable level of protection at a lower financial cost to 30 the public, and to provide private landowners with the opportunity to enjoy and benefit from their property. 31 74

## 1999 Legislature CS for CS for SB 908, 2nd Engrossed

(c) Public agencies or other entities that receive 1 2 funds under this section are encouraged to better coordinate 3 their expenditures so that project acquisitions, when combined with acquisitions under Preservation 2000, Save Our Rivers, 4 5 the Florida Communities Trust, and other public land 6 acquisition programs, will form more complete patterns of 7 protection for natural areas and functioning ecosystems, to better accomplish the intent of this section. 8 9 (d) A long-term financial commitment to managing Florida's public lands must accompany any new land acquisition 10 program to ensure that the natural resource values of such 11 12 lands are protected, that the public has the opportunity to 13 enjoy the lands to their fullest potential, and that the state 14 achieves the full benefits of its investment of public dollars. 15 (e) With limited dollars available for restoration and 16 17 acquisition of land and water areas and for providing long-term management and capital improvements, a competitive 18 19 selection process can select those projects best able to meet 20 the goals of Florida Forever and maximize the efficient use of 21 the program's funding. To ensure success and provide accountability to 22 (f) the citizens of this state, it is the intent of the 23 Legislature that any bond proceeds used pursuant to this 24 25 section be used to implement the goals and objectives 26 recommended by the Florida Forever Advisory Council as approved by the Board of Trustees of the Internal Improvement 27 28 Trust Fund and the Legislature. 29 (g) As it has with previous land acquisition programs, 30 the Legislature recognizes the desires of the citizens of this state to prosper through economic development and to preserve 31 75

the natural areas and recreational open space of Florida. The 1 2 Legislature further recognizes the urgency of restoring the 3 natural functions of public lands or water bodies before they 4 are degraded to a point where recovery may never occur, yet 5 acknowledges the difficulty of ensuring adequate funding for 6 restoration efforts in light of other equally critical 7 financial needs of the state. It is the Legislature's desire 8 and intent to fund the implementation of this section and to 9 do so in a fiscally responsible manner, by issuing bonds to be repaid with documentary stamp tax revenue. 10 (3) Less the costs of issuing and the costs of funding 11 12 reserve accounts and other costs associated with bonds, the proceeds of bonds issued pursuant to this section shall be 13 14 deposited into the Florida Forever Trust Fund created by s. 15 259.1051. The proceeds shall be distributed by the Department 16 of Environmental Protection in the following manner: 17 (a) Thirty-five percent to the Department of Environmental Protection for the acquisition of lands and 18 19 capital project expenditures necessary to implement the water 20 management districts' priority lists developed pursuant to s. 21 373.199. The funds are to be distributed to the water management districts as provided in subsection (11). A 22 23 minimum of fifty percent of the total funds provided over the life of the Florida Forever Program pursuant to this paragraph 24 shall be used for the acquisition of lands. 25 26 (b) Thirty-five percent to the Department of Environmental Protection for the acquisition of lands and 27 28 capital project expenditures described in this section. Of the 29 proceeds distributed pursuant to this paragraph, it is the intent of the Legislature that an increased priority be given 30 to those acquisitions which achieve a combination of 31 76

conservation goals, including protecting Florida's water 1 2 resources and natural groundwater recharge. Capital project 3 expenditures may not exceed 10 percent of the funds allocated pursuant to this paragraph. 4 5 (c) Twenty-four percent to the Department of Community 6 Affairs for use by the Florida Communities Trust for the 7 purposes of part III of chapter 380, and grants to local 8 governments or nonprofit environmental organizations that are 9 tax exempt under s. 501(c)(3) of the United States Internal Revenue Code for the acquisition of community-based projects, 10 urban open spaces, parks, and greenways to implement local 11 12 government comprehensive plans. From funds available to the 13 trust, 8 percent shall be transferred annually to the Land 14 Acquisition Trust Fund for grants pursuant to s. 375.075. From funds available to the trust and used for land 15 acquisition, 75 percent shall be matched by local governments 16 17 on a dollar-for-dollar basis. The Legislature intends that the Florida Communities Trust emphasize funding projects in 18 19 low-income or otherwise disadvantaged communities. Thirty 20 percent of the total allocation provided to the trust shall be 21 used in Standard Metropolitan Statistical Areas, but one-half of that amount shall be used in localities in which the 22 23 project site is located in built-up commercial, industrial, or mixed-use areas and functions to intersperse open spaces 24 within congested urban core areas. From funds allocated to 25 26 the trust, no less than 5 percent shall be used to acquire 27 lands for recreational trail systems, provided that in the event these funds are not needed for such projects, they will 28 29 be available for other trust projects. Local governments may use federal grants or loans, private donations, or 30 environmental mitigation funds, including environmental 31 77

mitigation funds required pursuant to s. 338.250, for any part 1 or all of any local match required for acquisitions funded 2 3 through the Florida Communities Trust. Any lands purchased by nonprofit organizations using funds allocated under this 4 5 paragraph must provide for such lands to remain permanently in 6 public use through a reversion of title to local or state 7 government, conservation easement, or other appropriate 8 mechanism. Projects funded with funds allocated to the Trust 9 shall be selected in a competitive process measured against criteria adopted in rule by the Trust. 10 (d) One and five-tenths percent to the Department of 11 12 Environmental Protection for the purchase of inholdings and additions to state parks. For the purposes of this paragraph, 13 14 "state park" means any real property in the state which is under the jurisdiction of the Division of Recreation and Parks 15 of the department, or which may come under its jurisdiction. 16 17 (e) One and five-tenths percent to the Division of Forestry of the Department of Agriculture and Consumer 18 19 Services to fund the acquisition of state forest inholdings 20 and additions pursuant to s. 589.07 and the implementation of 21 reforestation plans or sustainable forestry management 22 practices. 23 (f) One and five-tenths percent to the Fish and Wildlife Conservation Commission to fund the acquisition of 24 inholdings and additions to lands managed by the commission 25 26 which are important to the conservation of fish and wildlife. 27 (g) One and five-tenths percent to the Department of Environmental Protection for the Florida Greenways and Trails 28 29 Program, to acquire greenways and trails or greenways and 30 trail systems pursuant to chapter 260, including, but not 31 78

1999 1	Legislature
--------	-------------

limited to, abandoned railroad rights-of-way and the Florida 1 2 National Scenic Trail. 3 (h) For the purposes of paragraphs (d), (e),(f) and 4 (g) the agencies which receive the funds shall develop their 5 individual acquisition or restoration lists. Proposed 6 additions may be acquired if they are identified within the 7 original project boundary, the management plan required 8 pursuant to s. 253.034(5), or the management prospectus 9 required pursuant to s. 259.032(9)(d). Proposed additions not meeting the requirements of this paragraph shall be submitted 10 to the Acquisition and Restoration Council for approval. The 11 12 council may only approve the proposed addition if it meets two or more of the following criteria: serves as a link or 13 14 corridor to other publicly owned property; enhances the protection or management of the property; would add a 15 16 desirable resource to the property; would create a more 17 manageable boundary configuration; has a high resource value that otherwise would be unprotected; or can be acquired at 18 less than fair market value. 19 20 (4) It is the intent of the Legislature that projects 21 or acquisitions funded pursuant to paragraphs (3)(a) and (b) contribute to the achievement of the following goals: 22 23 (a) An increase in the level of protection for, or an increase in the populations of, listed plant species, as 24 measured by the number of occurrences, acres of strategic 25 26 habitat areas, or delisting or redesignation of such species. (b) An increase in the level of protection for, or an 27 increase in the populations of, listed animal species, as 28 29 measured by the number of occurrences, acres of strategic 30 habitat areas, delisting or redesignation of such species, or 31 the change in long-term survival rates. 79

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
------------------	----	-----	----	-----	----	------	-----	-----------

(c) The restoration of land areas, as measured by a 1 reduction in nonnative species, level of maintenance control 2 3 of invasive species, reforestation rates, or regeneration of 4 natural communities. 5 (d) An increase in public landholdings needed to meet 6 the goals of this subsection, as measured by the acquisition 7 of lands in fee simple or with less than fee simple 8 alternatives. 9 (e) The completion of projects begun under previous land acquisition programs, as measured through the acquisition 10 of land under inholdings and additions programs. 11 12 (f) An increase in the amount of forest land for 13 sustainable natural resources. (g) An increase in public recreational opportunities, 14 15 as measured by the acreage available for recreational 16 opportunities or the number of miles available for greenways 17 or trails. (h) A reduction in the amount of pollutants flowing 18 19 into Florida's surface waters, as measured by a reduction in 20 the number of surface water bodies designated as impaired. 21 (i) The improvement of water recharge rates on public lands, as measured by increased speed of recharge and amount 22 23 of cubic feet of water made available. (j) The restoration of water areas, as measured by a 24 25 reduction of nonnative species, level of maintenance control 26 of invasive species, regeneration of natural communities, reduction of excessive sedimentation, removal of impediments, 27 or reduction of shoreline erosion. 28 29 (k) The protection of natural floodplain functions and prevention of or reduction in flood damage, as measured by the 30 number of acres of floodplain in public ownership. 31 80

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
------------------	----	-----	----	-----	----	------	-----	-----------

(1) The restoration of degraded water bodies, as 1 2 measured by the number of goals implemented under a surface 3 water improvement plan or other restoration plans. 4 (m) The restoration of wetlands, as measured by the 5 number of acres of previously converted wetlands returned to a 6 functioning status. 7 (n) The preservation of strategic wetlands, as 8 measured by the number of acres acquired. 9 (o) The preservation of, or reduction of contaminants in, aquifers and springs, as measured by contaminant levels or 10 the number of acres of recharge areas acquired. 11 12 (5)(a) All lands acquired pursuant to this section shall be managed for multiple-use purposes, where compatible 13 14 with the resource values of and management objectives for such 15 lands. As used in this section, "multiple-use" includes, but is not limited to, outdoor recreational activities as 16 17 described in ss. 253.034 and 259.032(9)(b), water resource development projects, and sustainable forestry management. 18 19 (b) Upon a decision by the entity in which title to 20 lands acquired pursuant to this section has vested such lands 21 may be designated single use as defined in s. 253.034(2)(b). (6) As provided in this section, a water resource or 22 23 water supply development project may be allowed only if the following conditions are met: minimum flows and levels have 24 25 been established for those waters, if any, which may 26 reasonably be expected to experience significant harm to water resources as a result of the project; the project complies 27 28 with all applicable permitting requirements; and the project 29 is consistent with the regional water supply plan, if any, of 30 the water management district and with relevant recovery or prevention strategies if required pursuant to s. 373.0421(2). 31 81

(7)(a) Beginning July 1, 2000, and every year 1 2 thereafter, the Acquisition and Restoration Council shall 3 accept applications from state agencies, local governments, 4 nonprofit and for-profit organizations, private land trusts, 5 and individuals for project proposals eligible for funding 6 pursuant to paragraph (3)(b). The council shall evaluate the 7 proposals received pursuant to this subsection to ensure that 8 they meet at least one of the criteria under subsection (9). 9 (b) Project applications shall contain, at a minimum, 10 the following: 1. A minimum of two numeric performance measures that 11 12 directly relate to the overall goals adopted by the council. 13 Each performance measure shall include a baseline measurement, 14 which is the current situation; a performance standard which the project sponsor anticipates the project will achieve; and 15 the performance measurement itself, which should reflect the 16 17 incremental improvements the project accomplishes towards achieving the performance standard. 18 19 2. Proof that property owners within any proposed 20 acquisition have been notified of their inclusion in the 21 proposed project. Any property owner may request the removal of such property from further consideration by submitting a 22 23 request to the project sponsor or the Acquisition and Restoration Council by certified mail. Upon receiving this 24 request, the council shall delete the property from the 25 26 proposed project; however, the board of trustees, at the time 27 it votes to approve the proposed project lists pursuant to subsection (16), may add the property back on to the project 28 29 lists if it determines by a super majority of its members that 30 such property is critical to achieve the purposes of the 31 project. 82

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
------------------	----	-----	----	-----	----	------	-----	-----------

1 (c) The title to lands acquired under this section 2 shall vest in the Board of Trustees of the Internal 3 Improvement Trust Fund, except that title to lands acquired by 4 a water management district shall vest in the name of that 5 district and lands acquired by a local government shall vest 6 in the name of the purchasing local government. 7 (8) The Acquisition and Restoration Council shall 8 develop a project list that shall represent those projects 9 submitted pursuant to subsection (7). (9) The Acquisition and Restoration Council shall 10 develop a rule to competitively evaluate, select, and rank 11 12 projects eligible for Florida Forever funds pursuant to 13 paragraph (3)(b). In developing this rule the Acquisition and 14 Restoration Council shall give weight to the following 15 criteria: 16 (a) The project meets multiple goals described in 17 subsection (4). 18 (b) The project is part of an ongoing governmental 19 effort to restore, protect, or develop land areas or water 20 resources. 21 (c) The project enhances or facilitates management of 22 properties already under public ownership. 23 (d) The project has significant archeological or 24 historic value. 25 The project has funding sources that are (e) 26 identified and assured through at least the first 2 years of 27 the project. 28 The project contributes to the solution of water (f) 29 resource problems on a regional basis. 30 (g) The project has a significant portion of its land area in imminent danger of development, in imminent danger of 31 83 CODING: Words stricken are deletions; words underlined are additions.

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
------------------	----	-----	----	-----	----	------	-----	-----------

losing its significant natural attributes or recreational open 1 space, or in imminent danger of subdivision which would result 2 3 in multiple ownership and make acquisition of the project 4 costly or less likely to be accomplished. 5 (h) The project implements an element from a plan 6 developed by an ecosystem management team. 7 (i) The project is one of the components of the 8 Everglades restoration effort. 9 (j) The project may be purchased at 80 percent of 10 appraised value. (k) The project may be acquired, in whole or in part, 11 12 using alternatives to fee simple, including but not limited to, purchase of development rights, hunting rights, 13 14 agricultural or silvicultural rights, or mineral rights; obtaining conservation easements or flowage easements; or use 15 of land protection agreements as defined in s. 380.0677(5). 16 17 (1) The project is a joint acquisition, either among public agencies, nonprofit organizations, or private entities, 18 19 or by a public-private partnership. 20 (10) The Acquisition and Restoration Council shall 21 give increased priority to those projects for which matching 22 funds are available and to project elements previously identified on an acquisition list pursuant to this section 23 that can be acquired at 80 percent or less of appraised value. 24 25 (11) For the purposes of funding projects pursuant to paragraph (3)(a) the Secretary of Environmental Protection 26 27 shall ensure that each water management district receives the 28 following percentage of funds annually: 29 (a) 35 percent to the South Florida Water Management 30 District. 31 84

# 1999 Legislature CS for CS for SB 908, 2nd Engrossed

25 percent to the Southwest Florida Water 1 (b) 2 Management District. 3 25 percent to the St. John's River Water (C) 4 Management District. 5 7.5 percent to the Suwannee River Water Management (d) 6 District. 7 (e) 7.5 percent to the Northwest Florida Water 8 Management District. 9 (12) It is the intent of the Legislature that in developing the list of projects for funding pursuant to 10 paragraph (3)(a), that these funds not be used to abrogate the 11 12 financial responsibility of those point and nonpoint sources 13 that have contributed to the degradation of water or land 14 areas. Therefore an increased priority shall be given by the water management district governing boards to those projects 15 16 that have secured a cost-sharing agreement allocating 17 responsibility for the cleanup of point and nonpoint sources. 18 (13) An affirmative vote of five members of the 19 Acquisition and Restoration Council shall be required in order 20 to place a proposed project on the list developed pursuant to 21 subsection (8). Any member of the council who by family or a business relationship has a connection with any project 22 23 proposed to be ranked shall declare such interest prior to voting for a project's inclusion on the list. 24 (14) Each year that bonds are to be issued pursuant to 25 26 this section, the Acquisition and Restoration Council shall 27 review that year's approved project list and shall, by the first board meeting in May, present to the Board of Trustees 28 29 of the Internal Improvement Trust Fund for approval a listing of projects developed pursuant to subsection (8). The board of 30 trustees may remove projects from the list developed pursuant 31 85

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed

to this subsection, but may not add projects or rearrange 1 2 project rankings. 3 (15) The Acquisition and Restoration Council shall submit to the board of trustees, with its list of projects, a 4 5 report that includes, but shall not be limited to, the 6 following information for each project listed: 7 (a) The stated purpose for inclusion. 8 (b) Projected costs to achieve the project goals. 9 (c) An interim management budget. (d) Specific performance measures. 10 (e) Plans for public access. 11 12 (f) An identification of the essential parcel or 13 parcels within the project without which the project cannot be 14 properly managed. 15 (g) Where applicable, an identification of those 16 projects or parcels within projects which should be acquired 17 in fee simple or in less than fee simple. 18 (h) An identification of those lands being purchased 19 for conservation purposes. 20 (i) A management policy statement for the project and 21 a management prospectus pursuant to s. 259.032(9)(d). 22 (j) An estimate of land value based on county tax 23 assessed values. (k) A map delineating project boundaries. 24 25 (1) An assessment of the project's ecological value, 26 outdoor recreational value, forest resources, wildlife resources, ownership pattern, utilization, and location. 27 28 (m) A discussion of whether alternative uses are 29 proposed for the property and what those uses are. 30 (n) A designation of the management agency or 31 agencies. 86

(16) All proposals for projects pursuant to paragraph 1 (3)(b) shall be implemented only if adopted by the Acquisition 2 3 and Restoration Council and approved by the board of trustees. The council shall consider and evaluate in writing 4 5 the merits and demerits of each project that is proposed for 6 Florida Forever funding and shall ensure that each proposed 7 project will meet a stated public purpose for the restoration, 8 conservation, or preservation of environmentally sensitive 9 lands and water areas or for providing outdoor recreational opportunities. The council also shall determine if the 10 project conforms, where applicable, with the comprehensive 11 12 plan developed pursuant to s. 259.04(1)(a), the comprehensive multipurpose outdoor recreation plan developed pursuant to s. 13 14 375.021, the state lands management plan adopted pursuant to 15 s. 253.03(7), the water resources work plans developed pursuant to s. 373.199, and the provisions of this section. 16 17 (17)(a) The Board of Trustees of the Internal Improvement Trust Fund, or, in the case of water management 18 19 district lands, the owning water management district, may 20 authorize the granting of a lease, easement, or license for the use of certain lands acquired pursuant to this section, 21 for certain uses that are determined by the appropriate board 22 23 to be compatible with the resource values of and management objectives for such lands. 24 (b) Any existing lease, easement, or license acquired 25 26 for incidental public or private use on, under, or across any 27 lands acquired pursuant to this section shall be presumed to 28 be compatible with the purposes for which such lands were 29 acquired. (c) Notwithstanding the provisions of paragraph (a), 30 no such lease, easement, or license shall be entered into by 31 87

the Department of Environmental Protection or other 1 2 appropriate state agency if the granting of such lease, 3 easement, or license would adversely affect the exclusion of 4 the interest on any revenue bonds issued to fund the 5 acquisition of the affected lands from gross income for 6 federal income tax purposes, pursuant to Internal Revenue 7 Service regulations. 8 (18) The Acquisition and Restoration Council may 9 recommend adoption of rules by the board of trustees necessary to implement the provisions of this section relating 10 to: solicitation, scoring, selecting, and ranking of Florida 11 12 Forever project proposals; disposing of or leasing lands or water areas selected for funding through the Florida Forever 13 14 program; and the process of reviewing and recommending for 15 approval or rejection the land management plans associated with publicly owned properties. Rules promulgated pursuant to 16 17 this subsection shall be submitted to the President of the Senate and the Speaker of the House of Representatives, for 18 19 review by the Legislature, no later than 30 days prior to the 20 2000 Regular Session and shall become effective only after legislative review. In its review, the Legislature may reject, 21 modify, or take no action relative to such rules. The council 22 23 shall conform such rules to changes made by the Legislature, or, if no action was taken by the Legislature, such rules 24 shall become effective. 25 (19) Lands listed as projects for acquisition under 26 27 the Florida Forever program may be managed for conservation 28 pursuant to s. 259.032, on an interim basis by a private party 29 in anticipation of a state purchase in accordance with a contractual arrangement between the acquiring agency and the 30 private party that may include management service contracts, 31 88

1999 Legi	slature	CS	for	CS	for	SB	908,	2nd	Engrossed
-----------	---------	----	-----	----	-----	----	------	-----	-----------

leases, cost share arrangements or resource conservation 1 2 agreements. Lands designated as eligible under this 3 subsection shall be managed to maintain or enhance the 4 resources the state is seeking to protect by acquiring the 5 land. Funding for these contractual arrangements may 6 originate from the documentary stamp tax revenue deposited 7 into the Conservation and Recreation Lands Trust Fund and 8 Water Management Lands Trust Fund. No more than five percent 9 of funds allocated under the trust funds shall be expended for 10 this purpose. Section 22. Subsections (2), (3), and (4) of section 11 12 260.012, Florida Statutes, 1998 Supplement, are amended to 13 read: 14 260.012 Declaration of policy and legislative intent.--15 (2) It is the intent of the Legislature that a 16 17 statewide system of greenways and trails be established to provide open space benefiting environmentally sensitive lands 18 19 and wildlife and providing people with access to healthful outdoor activities. It is also the intent of the Legislature 20 to acquire or designate lands and waterways to facilitate the 21 22 establishment of a statewide system of greenways and trails; 23 to encourage the multiple use of public rights-of-way and use to the fullest extent existing and future scenic roads, 24 highways, park roads, parkways, greenways, trails, and 25 26 national recreational trails; to encourage the development of 27 greenways and trails by counties, cities, and special districts and to assist in such development by any means 28 29 available; to coordinate greenway and trail plans and development by local governments with one another and with the 30 state government and Federal Government; to encourage, 31 89

whenever possible, the development of greenways and trails on federal lands by the Federal Government; and to encourage the owners of private lands to protect the existing ecological, historical, and cultural values of their lands, including those values derived from working landscapes.

6 (3) It is the intent of the Legislature that 7 designated greenways and trails be located on public lands <u>and</u> 8 <u>waterways</u> and, subject to the written agreement of the private 9 landowner, on private lands. Designated greenways and trails 10 located on public <u>lands or waterways</u> or <u>on</u> private lands may 11 or may not provide public access, as agreed by the department 12 or the landowner, respectively.

13 (4) It is the intent of the Legislature that 14 information produced for the purpose of the identification of 15 lands <u>and waterways</u>, both public and private, that are 16 suitable for greenways and trails be used only for the 17 purposes of:

(a) Setting priorities for acquisition, planning, and
management of public lands <u>and waterways</u> for use as greenways
and trails; and

(b) Identification of private lands which are eligible for designation as part of the greenways and trails system and are thereby eligible for incentives.

24 Section 23. Subsection (3) of section 260.013, Florida 25 Statutes, 1998 Supplement, is amended to read:

26 260.013 Definitions.--As used in ss. 260.011-260.018, 27 unless the context otherwise requires:

(3) "Designation" means the identification and inclusion of specific lands <u>and waterways</u> as part of the statewide system of greenways and trails pursuant to a formal public process, including the specific written consent of the

90

1999 Legislature CS for CS for SB 908, 2nd Engrossed

landowner. When the department determines that public access 1 is appropriate for greenways and trails, written authorization 2 3 must be granted by the landowner to the department permitting 4 public access to all or a specified part of the landowner's 5 property. The department's determination shall be noticed 6 pursuant to s. 120.525, and the department shall also notify 7 the landowner by certified mail at least 7 days before any 8 public meeting regarding the intent to designate. 9 Section 24. Section 260.014, Florida Statutes, 1998 Supplement, is amended to read: 10 260.014 Florida Greenways and Trails System. -- The 11 12 Florida Greenways and Trails System shall be a statewide system of greenways and trails which shall consist of 13 14 individual greenways and trails and networks of greenways and 15 trails which may be designated as a part of the statewide system by the department. Mapping or other forms of 16 17 identification of lands and waterways as suitable for 18 inclusion in the system of greenways and trails, mapping of ecological characteristics for any purpose, or development of 19 information for planning purposes shall not constitute 20 designation. No lands or waterways may be designated as a part 21 22 of the statewide system of greenways and trails without the 23 specific written consent of the landowner. 24 Section 25. Section 260.0142, Florida Statutes, is created to read: 25 26 260.0142 Florida Greenways and Trails Council; 27 composition; powers and duties .--28 There is hereby created within the Department of (1) 29 Environmental Protection the Florida Greenways and Trails 30 Council which shall advise the department in the execution of 31 91

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
------------------	----	-----	----	-----	----	------	-----	-----------

the department's powers and duties under this chapter. The 1 2 council shall be composed of 21 members, consisting of: 3 (a) Five members appointed by the Governor, with two 4 members representing the trail user community, two members 5 representing the greenway user community, and one member 6 representing private landowners. Of the initial appointments, 7 two shall be appointed for 2-year terms and three shall be 8 appointed for 1-year terms. Subsequent appointments shall be 9 for 2-year terms. (b) Three members appointed by the President of the 10 Senate, with one member representing the trail user community 11 12 and two members representing the greenway user community. Of the initial appointments, two shall be appointed for 2-year 13 14 terms and one shall be appointed for a 1-year term. Subsequent 15 appointments shall be for 2-year terms. Three members appointed by the Speaker of the 16 (C) 17 House of Representatives, with two members representing the trail user community and one member representing the greenway 18 19 user community. Of the initial appointments, two shall be 20 appointed for 2-year terms and one shall be appointed for a 1-year term. Subsequent appointments shall be for 2-year 21 22 terms. 23 Those eligible to represent the trail user community shall be 24 chosen from, but not be limited to, paved trail users, hikers, 25 26 off-road bicyclists, paddlers, equestrians, disabled outdoor recreational users, and commercial recreational interests. 27 Those eligible to represent the greenway user community shall 28 29 be chosen from, but not be limited to, conservation organizations, nature study organizations, and scientists and 30 31 university experts. 92

```
ENROLLED
```

1999 Legislature CS for CS for SB 908, 2nd Engrossed The 10 remaining members shall include: 1 (d) 2 The Secretary of Environmental Protection or a 1. 3 designee; 2. The executive director of the Fish and Wildlife 4 5 Conservation Commission or a designee; 6 3. The Secretary of Community Affairs or a designee; 7 The Secretary of Transportation or a designee; 4. 8 The Director of the Division of Forestry of the 5. 9 Department of Agriculture and Consumer Services or a designee; 6. The director of the Division of Historical 10 Resources of the Department of State or a designee; 11 12 7. A representative of the water management districts who shall serve for 1 year. Membership on the council shall 13 14 rotate among the five districts. The districts shall determine the order of rotation; 15 8. A representative of a federal land management 16 17 agency. The Secretary of Environmental Protection shall identify the appropriate federal agency and request 18 19 designation of a representative from the agency to serve on 20 the council; 21 9. A representative of the regional planning councils to be appointed by the Secretary of Environmental Protection, 22 23 in consultation with the Secretary of Community Affairs, for a single 2-year term. The representative shall not be selected 24 25 from the same regional planning council for successive terms; 26 and 10. A representative of local governments to be 27 appointed by the Secretary of Environmental Protection, in 28 29 consultation with the Secretary of Community Affairs, for a 30 single 2-year term. Membership shall alternate between a 31 county representative and a municipal representative. 93

# 1999 Legislature CS for CS for SB 908, 2nd Engrossed

The department shall provide necessary staff 1 (2) 2 assistance to the council. 3 (3) The council is authorized to contract for and to 4 accept gifts, grants, or other aid from the United States 5 Government or any person or corporation. 6 (4) The duties of the council shall include, but not 7 be limited to, the following: 8 (a) Advise the Department of Environmental Protection, 9 the Department of Community Affairs, the Department of Transportation, the Fish and Wildlife Conservation Commission, 10 the Division of Forestry of the Department of Agriculture and 11 12 Consumer Services, the water management districts, and the regional planning councils on policies relating to the Florida 13 14 Greenways and Trails System, and promote intergovernmental 15 cooperation; (b) Facilitate a statewide system of interconnected 16 17 landscape linkages, conservation corridors, greenbelts, recreational corridors and trails, scenic corridors, 18 19 utilitarian corridors, reserves, regional parks and preserves, 20 ecological sites, and cultural/historic/recreational sites; 21 (c) Facilitate a statewide system of interconnected land-based trails that connect urban, suburban, and rural 22 23 areas of the state and facilitate expansion of the statewide system of freshwater and saltwater paddling trails; 24 25 (d) Recommend priorities for critical links in the 26 Florida Greenways and Trails System; (e) Review applications for acquisition funding under 27 the Florida Greenways and Trails Program and recommend to the 28 29 Secretary of Environmental Protection which projects should be 30 acquired; 31 94

# 1999 LegislatureCS for CS for SB 908, 2nd Engrossed

1 (f) Provide funding recommendations to agencies and 2 organizations regarding the acquisition, development, and 3 management of greenways and trails, including the promotion of 4 private landowner incentives; 5 (g) Review designation proposals for inclusion in the 6 Florida Greenways and Trails System; 7 (h) Provide advocacy and education to benefit the 8 statewide system of greenways and trails by encouraging 9 communication and conferencing; (i) Encourage public-private partnerships to develop 10 11 and manage greenways and trails; (j) Review progress toward meeting established 12 benchmarks and recommend appropriate action; 13 14 (k) Make recommendations for updating and revising the 15 implementation plan for the Florida Greenways and Trails 16 System; 17 (1) Advise the Land Acquisition and Management 18 Advisory Council or its successor to ensure the incorporation 19 of greenways and trails in land management plans on lands 20 managed by the Department of Environmental Protection, the 21 Fish and Wildlife Conservation Commission, the Division of Historical Resources of the Department of State, and the 22 23 Division of Forestry of the Department of Agriculture and Consumer Services; 24 25 (m) Provide advice and assistance to the Department of 26 Transportation and the water management districts regarding 27 the incorporation of greenways and trails into their planning 28 efforts; 29 (n) Encourage land use, environmental, and coordinated 30 linear infrastructure planning to facilitate the 31 95 CODING:Words stricken are deletions; words underlined are additions.

1999 LegislatureCS for CS for SB 908, 2nd Engrossed

implementation of local, regional, and statewide greenways and 1 2 trails systems; (o) Promote greenways and trails support 3 4 organizations; and (p) Support the Florida Greenways and Trails System in 5 6 any other appropriate way. 7 The council shall establish procedures for (5) 8 conducting its affairs in execution of the duties and 9 responsibilities stated in this section, which operating procedures shall include determination of a council chair and 10 other appropriate operational guidelines. The council shall 11 12 meet at the call of the chair, or at such times as may be prescribed by its operating procedures. The council may 13 14 establish committees to conduct the work of the council and the committees may include nonmembers as appropriate. 15 (6) A vacancy on the council shall be filled for the 16 17 remainder of the unexpired term in the same manner as the original appointment. Members whose terms have expired may 18 19 continue to serve until replaced or reappointed. No member 20 shall serve on the council for more than two consecutive 21 terms. 22 (7) Members of the council shall not receive any 23 compensation for their services but shall be entitled to receive reimbursement for per diem and travel expenses 24 25 incurred in the performance of their duties, as provided in s. 26 112.061. Section 26. Section 260.016, Florida Statutes, 1998 27 28 Supplement, is amended, to read: 29 260.016 General powers of the department.--30 (1) The department may: 31 96 CODING: Words stricken are deletions; words underlined are additions.

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed

1 (a) Publish and distribute appropriate maps of 2 designated greenways and trails. The description shall include 3 a generalized map delineating the area designated, location of 4 suitable ingress and egress sites, as well as other points of 5 interest to enhance the recreational opportunities of the 6 public. 7 (b) Establish access routes and related public-use 8 facilities along greenways and trails which will not 9 substantially interfere with the nature and purposes of the 10 greenway or trail. (c) Adopt appropriate rules to implement or interpret 11 12 this act and portions of chapter 253 relating to greenways and trails, which may include, but are not limited to, rules for 13 14 the following: 15 1. Establishing a designation process. 16 2. Negotiating and executing agreements with private 17 landowners. 18 Establishing prohibited activities or restrictions 3. 19 on activities to protect the health, safety, and welfare of 20 the public. 21 4. Charging fees for use. 22 5. Providing public access. 23 6. Providing for maintenance. 24 7. Any matter necessary to the evaluation, selection, 25 operation, and maintenance of greenways and trails. 26 Any person who violates or otherwise fails to comply with the 27 rules adopted pursuant to subparagraph 3. commits a 28 29 noncriminal infraction for which a fine of up to \$500 may be 30 imposed. 31 97

(d) Coordinate the activities of all governmental 1 2 units and bodies and special districts that desire to 3 participate in the development and implementation of the 4 Florida Greenways and Trails System. 5 (e) Appoint an advisory body to be known as the "Florida Recreational Trails Council" which shall advise the б 7 department in the execution of its powers and duties under 8 this chapter. The department may establish by rule the 9 duties, structure, and responsibilities of the council. Members of the Florida Recreational Trails Council shall serve 10 without compensation, but are entitled to be reimbursed for 11 12 per diem and travel expenses as provided in s. 112.061. (e)(f) Establish, develop, and publicize greenways and 13 14 trails saltwater paddling trails in a manner that will permit public recreation when appropriate without damaging natural 15 resources. The Big Bend Historic Saltwater Paddling Trail from 16 the St. Marks River to the Suwannee River is hereby designated 17 as part of the Florida Greenways and Trails System. Additions 18 19 to this trail may be added by the department from time to time as part of a statewide saltwater circumnavigation trail. 20 21 (f)(g) Enter into sublease agreements or other use agreements with any federal, state, or local governmental 22 23 agency, or any other entity local governmental agencies for the management of greenways and trails for recreation and 24 25 conservation purposes consistent with the intent of this 26 chapter. 27 (h) Enter into management agreements with other entities only if a federal agency, another state agency, local 28 29 government, county, or municipality is unable to manage the 30 greenways or trails lands. Such entities must demonstrate 31 98

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed

their capabilities of management for the purposes defined in 1 2 ss. 260.011-260.018. 3 (g) (i) Charge reasonable fees or rentals for the use 4 or operation of facilities and concessions. All such fees, 5 rentals, or other charges collected shall be deposited in the account or trust fund of the managing entity. All such fees, 6 7 rentals, or other charges collected by the Division of 8 Recreation and Parks under this paragraph shall be deposited 9 in the State Park Trust Fund pursuant to s. 258.014. (2) The department shall: 10 (a) Evaluate lands for the acquisition of greenways 11 12 and trails and compile a list of suitable corridors, greenways, and trails, ranking them in order of priority for 13 14 proposed acquisition. The department shall devise a method of evaluation which includes, but is not limited to, the 15 consideration of: 16 17 1. The importance and function of such corridors within the statewide system. 18 19 2. Potential for local sharing in the acquisition, 20 development, operation, or maintenance of greenway and trail corridors. 21 22 3. Costs of acquisition, development, operation, and 23 maintenance. (b) Maintain an updated list of abandoned and 24 to-be-abandoned railroad rights-of-way. The department shall 25 26 request information on current and potential railroad 27 abandonments from the Department of Transportation and railroad companies operating within the state. At a minimum, 28 29 the department shall make such requests on a quarterly basis. (c) Provide information to public and private agencies 30 and organizations on abandoned rail corridors which are or 31 99

ENROLLED 1999 Legislature CS for CS for SB 908, 2nd Engrossed will be available for acquisition from the railroads or for 1 2 lease for interim recreational use from the Department of 3 Transportation. Such information shall include, at a minimum, 4 probable costs of purchase or lease of the identified 5 corridors. 6 (d) Develop and implement a process for designation of 7 lands and waterways as a part of the statewide system of greenways and trails, which shall include: 8 9 1. Development and dissemination of criteria for designation. 10 2. Development and dissemination of criteria for 11 12 changes in the terms or conditions of designation, including withdrawal or termination of designation. A landowner may have 13 14 his or her lands property removed from designation by 15 providing the department with a written request that contains an adequate description of such lands to be removed. 16 17 Provisions shall be made in the designation agreement for disposition of any future improvements made to the land by the 18 19 department. 3. Compilation of available information on and field 20 verification of the characteristics of the lands and waterways 21 as they relate to the developed criteria. 22 23 4. Public notice pursuant to s. 120.525 in all phases 24 of the process. 5. Actual notice to the landowner by certified mail at 25 26 least 7 days before any public meeting regarding the 27 department's intent to designate. 6. Written authorization from the landowner in the 28 29 form of a lease or other instrument for the designation and granting of public access, if appropriate, to a landowner's 30 property. 31 100

7. Development of a greenway or trail use plan as a
 part of the designation agreement. In any particular segment
 of a greenway or trail, the plan components must be compatible
 with connecting segments and, at a minimum, describe the types
 and intensities of uses of the property.

6 (e) Implement the plan for the Florida Greenways and
7 Trails System as adopted by the Florida Greenways Coordinating
8 Council on September 11, 1998.

9 (3) The department or its designee is authorized to negotiate with potentially affected private landowners as to 10 the terms under which such landowners would consent to the 11 12 public use of their lands as part of the greenways and trails system. The department shall be authorized to agree to 13 14 incentives for a private landowner who consents to this public 15 use of his or her lands for conservation or recreational 16 purposes, including, but not limited to, the following:

17 (a) Retention by the landowner of certain specific 18 rights in his or her lands, including, but not limited to, the 19 right to farm, hunt, graze, harvest timber, or use the lands 20 for other purposes which are consistent with use as greenways 21 or trails.

(b) Agreement to exchange, subject to the approval of 22 23 the Board of Trustees of the Internal Improvement Trust Fund or other applicable unit of government, ownership or other 24 rights of use of public lands for the ownership or other 25 26 rights of use of privately owned lands property. Any exchange 27 of state-owned lands, title to which is vested in the Board of Trustees of the Internal Improvement Trust Fund, for privately 28 29 owned lands shall be subject to the requirements of s. 30 259.041.

31

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
------------------	----	-----	----	-----	----	------	-----	-----------

(c) Contracting with the landowner to provide 1 2 management or other services on the lands. 3 (d) At the option of the landowner, acceleration of 4 the acquisition process or higher consideration in the ranking 5 process when any lands owned by the landowner are under 6 consideration for acquisition by the state or other unit of 7 government. 8 (e) At the option of the landowner, removal of any 9 lands owned by the landowner from consideration for acquistion by the state or other unit of government. 10 Execution of patrol and protection agreements. 11 (f) 12 (q) Where applicable and appropriate, providing lease fees, not to exceed fair market value of the leasehold 13 14 interest. Section 27. Section 260.018, Florida Statutes, 1998 15 16 Supplement, is amended to read: 17 260.018 Agency recognition. -- All agencies of the 18 state, regional planning councils through their comprehensive 19 plans, and local governments through their local comprehensive 20 planning process pursuant to chapter 163 shall recognize the special character of publicly owned lands and waters 21 22 designated by the state as greenways and trails and shall not 23 take any action which will impair their use as designated. Identification of lands or waterways in planning materials, 24 maps, data, and other information developed or used in the 25 26 greenways and trails program shall not be cause for such lands or waterways to be subject to this section, unless such lands 27 28 or waterways have been designated as a part of the statewide 29 system or greenways and trails pursuant to s. 260.016(2)(d). Section 28. Paragraph (a) of subsection (11) of ection 30 288.1224, Florida Statutes, is amended to read: 31 102

# 1999 Legislature CS for CS for SB 908, 2nd Engrossed

288.1224 Powers and duties.--The commission: 1 2 (11) Shall create an advisory committee of the 3 commission which shall be charged with developing a regionally 4 based plan to protect and promote all of the natural, coastal, historical, cultural, and commercial tourism assets of this 5 6 state. 7 (a) Members of the advisory committee shall be 8 appointed by the chair of the commission and shall include 9 representatives of the commission, the Departments of Agriculture and Consumer Services, Environmental Protection, 10 Community Affairs, Transportation, and State, the Florida 11 12 Greenways and Trails Coordinating Council, the Fish and Wildlife Conservation Commission Florida Game and Freshwater 13 14 Fish Commission, and, as deemed appropriate by the chair of the commission, representatives from other federal, state, 15 regional, local, and private sector associations representing 16 environmental, historical, cultural, recreational, and 17 18 tourism-related activities. 19 Section 29. The following trails located upon or 20 within public lands or waterways and designated prior to May 21 30, 1998, shall not be subject to the designation process established in chapter 260, Florida Statutes, 1998 22 23 Supplement: thirty-six canoe trails designated by the Governor and Cabinet in 1970 and redesignated by the Governor 24 and Cabinet on December 8, 1981; the Historic Big Bend 25 26 Saltwater Paddling Trail; Hillsborough River State Recreational Canoe Trail; and trails located within state 27 28 parks and forests. 29 Section 30. Effective July 1, 2001, subsection (4) of 30 section 369.252, Florida Statutes, is amended to read: 31 103 CODING: Words stricken are deletions; words underlined are additions.

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
------------------	----	-----	----	-----	----	------	-----	-----------

369.252 Invasive exotic plant control on public 1 2 lands.--The department shall establish a program to: 3 (4) Use funds in the Aquatic Plant Control Trust Fund 4 as authorized by the Legislature for carrying out activities 5 under this section on public lands. Twenty percent of the 6 amount credited to the Aquatic Plant Control Trust Fund 7 pursuant to s. 201.15(6) shall be used for the purpose of 8 controlling nonnative, upland, invasive plant species on 9 public lands. 10 Section 31. Subsection (5) of section 369.307, Florida Statutes, is amended to read: 11 12 369.307 Developments of regional impact in the Wekiva River Protection Area; land acquisition .--13 14 (5) The Department of Environmental Protection is 15 directed to proceed to negotiate for acquisition of conservation and recreation lands projects within the Wekiva 16 17 River Protection Area provided that such projects have been deemed qualified under statutory and rule criteria for 18 19 purchase and have been placed on the priority list for acquisition by the advisory council created in s. 259.035 or 20 21 its successor. Section 32. Subsection (5) is added to section 22 23 373.089, Florida Statutes, to read: 373.089 Sale or exchange of lands, or interests or 24 25 rights in lands. -- The governing board of the district may sell 26 lands, or interests or rights in lands, to which the district 27 has acquired title or to which it may hereafter acquire title in the following manner: 28 29 (5) Any lands the title to which is vested in the 30 governing board of a water management district may be 31 104 CODING: Words stricken are deletions; words underlined are additions.

21

1999 LegislatureCS for CS for SB 908, 2nd Engrossed1surplused pursuant to the procedures set forth in this section2and s. 373.056 and the following:3(a) For those lands designated as acquired for4conservation purposes, the governing board shall make a5determination that the lands are no longer needed for

6 conservation purposes and may dispose of them by a two-thirds
7 vote.

8 (b) For all other lands, the governing board shall 9 make a determination that such lands are no longer needed and 10 may dispose of them by majority vote.

11 (c) For the purposes of this subsection, all lands for 12 which title has vested in the governing board prior to July 1, 13 1999, shall be deemed to have been acquired for conservation 14 purposes.

(d) For any lands acquired on or after July 1, 1999,
 for which title is vested in the governing board, the
 governing board shall determine which parcels shall be
 designated as having been acquired for conservation purposes.

19 Section 33. Section 373.139, Florida Statutes, is 20 amended to read:

373.139 Acquisition of real property.--

(1) The Legislature declares it to be necessary for the public health and welfare that water and water-related resources be conserved and protected. The acquisition of real property for this objective shall constitute a public purpose for which public funds may be expended.

(2) The governing board of the district is empowered
and authorized to acquire <u>in</u> fee <u>or less than fee</u> title to
real property, and easements therein, by purchase, gift,
devise, lease, eminent domain, or otherwise for flood control,
water storage, water management, aquifer recharge, water

### 1999 Legislature

1 resource and water supply development, and preservation of 2 wetlands, streams, and lakes., except that Eminent domain 3 powers may be used only for acquiring real property for flood 4 control and water storage or for curing title defects or 5 encumbrances to real property to be acquired from a willing 6 seller.

7 (3)(a) No acquisition of lands shall occur without a
8 public hearing similar to those held pursuant to the
9 provisions set forth in s. 120.54.

(b) Title information, appraisal reports, offers, and 10 counteroffers are confidential and exempt from the provisions 11 12 of s. 119.07(1) until an option contract is executed or, if no option contract is executed, until 30 days before a contract 13 14 or agreement for purchase is considered for approval by the governing board. However, each district may, at its 15 discretion, disclose appraisal reports to private landowners 16 17 during negotiations for acquisitions using alternatives to fee simple techniques, if the district determines that disclosure 18 19 of such reports will bring the proposed acquisition to closure. In the event that negotiation is terminated by the 20 district, the title information, appraisal report, offers, and 21 counteroffers shall become available pursuant to s. 119.07(1). 22 Notwithstanding the provisions of this section and s. 259.041, 23 a district and the Division of State Lands may share and 24 25 disclose title information, appraisal reports, appraisal information, offers, and counteroffers when joint acquisition 26 of property is contemplated. A district and the Division of 27 State Lands shall maintain the confidentiality of such title 28 29 information, appraisal reports, appraisal information, offers, and counteroffers in conformance with this section and s. 30 259.041, except in those cases in which a district and the 31

106

division have exercised discretion to disclose such 1 2 information. 3 (c) The Secretary of Environmental Protection shall 4 release moneys from the appropriate account or trust fund to a 5 district for preacquisition costs within 30 days after receipt 6 of a resolution adopted by the district's governing board 7 which identifies and justifies any such preacquisition costs 8 necessary for the purchase of any lands listed in the 9 district's 5-year workplan. The district shall return to the department any funds not used for the purposes stated in the 10 resolution, and the department shall deposit the unused funds 11 12 into the appropriate account or trust fund. 13 (d) The Secretary of Environmental Protection shall 14 release acquisition moneys from the appropriate account or 15 trust fund to a district following receipt of a resolution adopted by the governing board identifying the lands being 16 17 acquired and certifying that such acquisition is consistent with the 5-year workplan of acquisition and other provisions 18 19 of this section. The governing board also shall provide to 20 the Secretary of Environmental Protection a copy of all certified appraisals used to determine the value of the land 21 to be purchased. Each parcel to be acquired must have at 22 23 least one appraisal. Two appraisals are required when the estimated value of the parcel exceeds \$500,000. However, when 24 both appraisals exceed \$500,000 and differ significantly, a 25 26 third appraisal may be obtained. If the purchase price is greater than the appraisal price, the governing board shall 27 submit written justification for the increased price. The 28 29 Secretary of Environmental Protection may withhold moneys for any purchase that is not consistent with the 5-year plan or 30 31 the intent of this section or that is in excess of appraised 107

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
------------------	----	-----	----	-----	----	------	-----	-----------

value. The governing board may appeal any denial to the Land 1 2 and Water Adjudicatory Commission pursuant to s. 373.114. 3 (4) The governing board of the district may purchase 4 tax certificates or tax deeds issued in accordance with 5 chapter 197 relating to property eligible for purchase under 6 this section. 7 (5) Lands acquired for the purposes enumerated in 8 subsection (2) may also be used for recreational purposes, and 9 whenever practicable such lands shall be open to the general 10 public for recreational uses. Except when prohibited by a covenant or condition described in s. 373.056(2), lands owned, 11 12 managed, and controlled by the district may be used for multiple purposes, including, but not limited to, agriculture, 13 14 silviculture, and water supply, as well as boating and other 15 recreational uses. (6) For the purpose of introducing water into, or 16 17 drawing water from, the underlying aquifer for storage or supply, the governing board is authorized to hold, control, 18 19 and acquire by donation, lease, or purchase any land, public 20 or private. 21 (5) (7) This section shall not limit the exercise of 22 similar powers delegated by statute to any state or local 23 governmental agency or other person. (6) A district may dispose of land acquired under this 24 25 section pursuant to s. 373.056 or s. 373.089. However, no 26 such disposition of land shall be made if it would have the 27 effect of causing all or any portion of the interest on any revenue bonds issued pursuant to s. 259.101 or s. 259.105 to 28 29 fund the acquisition programs detailed in this section to lose the exclusion from gross income for purposes of federal income 30 taxation. Revenue derived from such disposition may not be 31 108

1999 Legislature CS for CS for SB 908, 2nd Engrossed

used for any purpose except the purchase of other lands 1 meeting the criteria specified in this section or payment of 2 3 debt service on revenue bonds or notes issued under s. 4 373.584. 5 (7) The districts have the authority to promulgate rules that include the specific process by which land is б 7 acquired; the selection and retention of outside appraisers, surveyors, and acquisition agents; and public 8 9 notification. Rules adopted pursuant to this subsection shall be submitted to the President of the Senate and the Speaker of 10 the House of Representatives, for review by the Legislature, 11 12 no later than 30 days prior to the 2001 Regular Session and 13 shall become effective only after legislative review. In its 14 review, the Legislature may reject, modify, or take no action 15 relative to such rules. The districts shall conform such rules to changes made by the Legislature, or, if no action was 16 17 taken by the Legislature, such rules shall become effective. Section 34. Section 373.1391, Florida Statutes, is 18 19 created to read: 20 373.1391 Management of real property.--21 (1)(a) Lands titled to the governing boards of the districts shall be managed and maintained, to the extent 22 23 practicable, in such a way as to ensure a balance between public access, general public recreational purposes, and 24 restoration and protection of their natural state and 25 26 condition. Except when prohibited by a covenant or condition described in s. 373.056(2), lands owned, managed, and 27 controlled by the district may be used for multiple purposes, 28 29 including, but not limited to, agriculture, silviculture, and water supply, as well as boating and other recreational uses. 30 31 109

# 1999 Legislature CS for CS for SB 908, 2nd Engrossed

(b) Whenever practicable such lands shall be open to 1 2 the general public for recreational uses. General public 3 recreational purposes shall include, but not be limited to, fishing, hunting, horseback riding, swimming, camping, hiking, 4 5 canoeing, boating, diving, birding, sailing, jogging, and 6 other related outdoor activities to the maximum extent 7 possible considering the environmental sensitivity and 8 suitability of those lands. These public lands shall be 9 evaluated for their resource value for the purpose of establishing which parcels, in whole or in part, annually or 10 seasonally, would be conducive to general public recreational 11 12 purposes. Such findings shall be included in management plans which are developed for such public lands. These lands shall 13 14 be made available to the public for these purposes, unless the 15 district governing board can demonstrate that such activities would be incompatible with the purposes for which these lands 16 17 were acquired. (c) In developing or reviewing land management plans 18 19 should a dispute arise that cannot be resolved by the water 20 management districts, that issue shall be forwarded to the 21 Secretary of Environmental Protection who shall submit it to the Florida Forever Advisory Council. 22 23 (d) For any fee simple acquisition of a parcel which is or will be leased back for agricultural purposes, or for 24 any acquisition of a less-than-fee interest in lands that is 25 or will be used for agricultural purposes, the district 26 governing board shall first consider having a soil and water 27 conservation district created pursuant to chapter 582 manage 28 29 and monitor such interest. (2) Interests in real property acquired by the 30 districts under this section with funds other than those 31 110

appropriated under the Florida Forever Act may be used for 1 2 permittable water resource development and water supply 3 development purposes under the following conditions: the 4 minimum flows and levels of priority water bodies on such 5 lands have been established; the project complies with all 6 conditions for issuance of a permit under part II of this 7 chapter; and the project is compatible with the purposes for which the land was acquired. 8 9 (3) Each district is encouraged to use volunteers to provide land management and other services. Volunteers shall 10 be covered by liability protection and workers' compensation 11 12 in the same manner as district employees, unless waived in 13 writing by such volunteers or unless such volunteers otherwise 14 provide equivalent insurance. 15 (4) Each water management district is authorized and encouraged to enter into cooperative land management 16 17 agreements with state agencies or local governments to provide for the coordinated and cost-effective management of lands to 18 19 which the water management districts, the Board of Trustees of 20 the Internal Improvement Trust Fund, or local governments hold title. Any such cooperative land management agreement must be 21 consistent with any applicable laws governing land use, 22 23 management duties, and responsibilities and procedures of each cooperating entity. Each cooperating entity is authorized to 24 expend such funds as are made available to it for land 25 26 management on any such lands included in a cooperative land 27 management agreement. 28 The following additional uses of lands acquired (5) 29 pursuant to the Florida Forever program and other state-funded land purchase programs shall be authorized, upon a finding by 30 the governing board, if they meet the criteria specified in 31 111

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed

paragraphs (a)-(e): water resource development projects, water 1 supply development projects, stormwater management projects, 2 3 linear facilities, and sustainable agriculture and forestry. 4 Such additional uses are authorized where: 5 (a) Not inconsistent with the management plan for such 6 lands; 7 (b) Compatible with the natural ecosystem and resource 8 values of such lands; 9 (c) The proposed use is appropriately located on such lands and where due consideration is given to the use of other 10 available lands; 11 12 (d) The using entity reasonably compensates the 13 titleholder for such use based upon an appropriate measure of 14 value; and 15 (e) The use is consistent with the public interest. 16 17 A decision by the governing board pursuant to this subsection shall be given a presumption of correctness. 18 19 Moneys received from the use of state lands pursuant to this 20 subsection shall be returned to the lead managing agency in 21 accordance with the provisions of s. 373.59. (6) The districts have the authority to adopt rules 22 23 that specify: allowable activities on district-owned lands; the amount of fees, licenses, or other charges for users of 24 25 district-owned lands; the application and reimbursement 26 process for payments in lieu of taxes; the use of volunteers 27 for management activities; and the processes related to entering into or severing cooperative land management 28 29 agreements. Rules promulgated pursuant to the subsection shall become effective only after submitted to the President 30 31 of the Senate and Speaker of the House of Representatives for 112

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
------------------	----	-----	----	-----	----	------	-----	-----------

review by the Legislature not later than 30 days prior to the 1 2 next regular session. In its review, the Legislature may 3 reject, modify, or take no action relative to such rules. The 4 districts shall conform such rules to changes made by the 5 Legislature, or, if no action is taken, such rules shall 6 become effective. 7 Section 35. Section 373.146, Florida Statutes, is 8 amended to read: 9 373.146 Publication of notices, process, and papers.--(1) Whenever in this chapter the publication of any 10 notice, process, or paper is required or provided for, unless 11 12 otherwise provided by law, the publication thereof in some 13 newspaper or newspapers as defined in chapter 50 having 14 general circulation within the area to be affected shall be taken and considered as being sufficient. 15 (2) Notwithstanding any other provision of law to the 16 17 contrary, and except in the case of emergency meetings, water management districts may provide reasonable notice of public 18 19 meetings held to evaluate responses to solicitations issued by 20 the water management district, by publication in a newspaper of general paid circulation in the county where the principal 21 office of the water management district is located, or in the 22 23 county or counties where the public work will be performed, no 24 less than 7 days before such meeting. Section 36. Section 373.199, Florida Statutes, is 25 26 created to read: 27 373.199 Florida Forever Water Management District 28 Workplan.--29 (1) Over the years, the Legislature has created numerous programs and funded several initiatives intended to 30 restore, conserve, protect, and manage Florida's water 31 113

1999 Legislature CS for CS for SB 908, 2nd Engrossed

resources and the lands and ecosystems associated with them. 1 2 Although these programs and initiatives have yielded 3 individual successes, the overall quality of Florida's water 4 resources continues to degrade; natural systems associated 5 with surface waters continue to be altered or have not been 6 restored to a fully functioning level; and sufficient 7 quantities of water for current and future reasonable 8 beneficial uses and for natural systems remain in doubt. 9 (2) Therefore, in order to further the goals of the Florida Forever Act each water management district shall 10 develop a 5-year workplan that identifies projects that meet 11 12 the criteria in subsections (3), (4), and (5). (3) In developing the list, each water management 13 14 district shall: 15 (a) Integrate its existing surface water improvement 16 and management plans, Save Our Rivers land acquisition lists, 17 stormwater management projects, proposed water resource development projects, proposed water body restoration 18 19 projects, and other properties or activities that would assist 20 in meeting the goals of Florida Forever. 21 (b) Work cooperatively with the applicable ecosystem management area teams and other citizen advisory groups, the 22 23 Department of Environmental Protection and its district offices, the Department of Agriculture and Consumer Services, 24 the Fish and Wildlife Conservation Commission, the Department 25 26 of Community Affairs, the Department of Transportation, other state agencies, and federal agencies, where applicable. 27 28 The list submitted by the districts shall include, (4) 29 where applicable, the following information for each project: 30 (a) A description of the water body system, its 31 historical and current uses, and its hydrology; a history of 114

1999	Legislature
------	-------------

the conditions which have led to the need for restoration or 1 2 protection; and a synopsis of restoration efforts that have 3 occurred to date, if applicable. (b) An identification of all governmental units that 4 5 have jurisdiction over the water body and its drainage basin 6 within the approved surface water improvement and management 7 plan area, including local, regional, state, and federal 8 units. 9 (c) A description of land uses within the project area's drainage basin, and of important tributaries, point and 10 nonpoint sources of pollution, and permitted discharge 11 12 activities associated with that basin. (d) A description of strategies and potential 13 14 strategies, including improved stormwater management, for 15 restoring or protecting the water body to Class III or better 16 surface water quality status. 17 (e) A listing and synopsis of studies that are being or have been prepared for the water body, stormwater 18 19 management project, or water resource development project. 20 (f) A description of the measures needed to manage and 21 maintain the water body once it has been restored and to prevent future degradation, to manage and maintain the 22 stormwater management system, or to manage and maintain the 23 24 water resource development project. (g) A schedule for restoration and protection of the 25 26 water body, implementation of the stormwater management 27 project, or development of the water resource development 28 project. 29 (h) An estimate of the funding needed to carry out the 30 restoration, protection, or improvement project, or the 31 115

development of new water resources, where applicable, and the 1 projected sources of the funding. 2 3 (i) Numeric performance measures for each project. 4 Each performance measure shall include a baseline measurement, 5 which is the current situation; a performance standard, which 6 water management district staff anticipates the project will 7 achieve; and the performance measurement itself, which should 8 reflect the incremental improvements the project accomplishes 9 towards achieving the performance standard. These measures shall reflect the relevant goals detailed in s. 259.105(4). 10 (j) A discussion of permitting and other regulatory 11 12 issues related to the project. (k) An identification of the proposed public access 13 14 for projects with land acquisition components. 15 (1) An identification of those lands which require a full fee simple interest to achieve water management goals and 16 17 those lands which can be acquired using alternatives to fee simple acquisition techniques and still achieve such goals. In 18 19 their evaluation of which lands would be appropriate for 20 acquisition through alternatives to fee simple, district staff 21 shall consider criteria including, but not limited to, acquisition costs, the net present value of future land 22 23 management costs, the net present value of advalorem revenue loss to the local government, and potential for revenue 24 generated from activities compatible with acquisition 25 26 objectives. (m) An identification of lands needed to protect or 27 recharge groundwater and a plan for their acquisition as 28 29 necessary to protect potable water supplies. Lands which serve 30 to protect or recharge groundwater identified pursuant to this 31 paragraph shall also serve to protect other valuable natural 116

```
1999 LegislatureCS for CS for SB 908, 2nd Engrossed
```

resources or provide space for natural resource based 1 2 recreation. 3 (5) The list of projects shall indicate the relative 4 significance of each project within the particular water 5 management district's boundaries, and the schedule of 6 activities and sums of money earmarked should reflect those 7 rankings as much as possible over a 5-year planning horizon. 8 (6) Each district shall remove the property of an 9 unwilling seller from its 5-year workplan at the next scheduled update of the plan, if in receipt of a request to do 10 so by the property owner. 11 12 (7) By January 1 of each year, each district shall file with the Legislature and the Secretary of Environmental 13 14 Protection a report of acquisitions completed during the year together with modifications or additions to its 5-year 15 16 workplan. Included in the report shall be: 17 (a) A description of land management activity for each 18 property or project area owned by the water management 19 district. 20 (b) A list of any lands surplused and the amount of 21 compensation received. 22 23 The secretary shall submit the report required pursuant to this subsection along with the Florida Forever report required 24 25 under s. 259.105. Section 37. Subsection (6) of section 373.250, Florida 26 27 Statutes, is repealed; 373.250 Reuse of reclaimed water.--28 29 (6) Each water management district shall submit to the Legislature, by June 1 of each year, an annual report which 30 31 describes the district's progress in promoting the reuse of 117 CODING: Words stricken are deletions; words underlined are additions.

```
ENROLLED
```

1999 Legislature CS for CS for SB 908, 2nd Engross
--

reclaimed water. The report shall include, but not be limited 1 2 to: 3 (a) The number of permits issued during the year which 4 required reuse of reclaimed water and, by categories, the 5 percentages of reuse required. 6 (b) The number of permits issued during the year which 7 did not require the reuse of reclaimed water and, of those permits, the number which reasonably could have required 8 9 <del>reuse.</del> (c) In the second and subsequent annual reports, a 10 11 statistical comparison of reuse required through consumptive use permitting between the current and preceding years. 12 13 (d) A comparison of the volume of reclaimed water available in the district to the volume of reclaimed water 14 15 required to be reused through consumptive use permits. 16 (e) A comparison of the volume of reuse of reclaimed water required in water resource caution areas through 17 consumptive use permitting to the volume required in other 18 19 areas in the district through consumptive use permitting. 20 (f) An explanation of the factors the district 21 considered when determining how much, if any, reuse of 22 reclaimed water to require through consumptive use permitting. (g) A description of the district's efforts to work in 23 cooperation with local government and private domestic 24 wastewater treatment facilities to increase the reuse of 25 26 reclaimed water. The districts, in consultation with the department, shall devise a uniform format for the report 27 28 required by this subsection and for presenting the information 29 provided in the report. Section 38. Section 373.59, Florida Statutes, 1998 30 Supplement, is amended to read: 31 118

# 1999 Legislature CS for CS for SB 908, 2nd Engrossed

373.59 Water Management Lands Trust Fund .--1 2 (1) There is established within the Department of 3 Environmental Protection the Water Management Lands Trust Fund 4 to be used as a nonlapsing fund for the purposes of this 5 section. The moneys in this fund are hereby continually 6 appropriated for the purposes of land acquisition, management, 7 maintenance, capital improvements of land titled to the districts, payments in lieu of taxes, debt service on bonds 8 9 issued prior to July 1, 1999, preacquisition costs associated with land purchases, and the department's costs of 10 administration of the fund. The department's costs of 11 12 administration shall be charged proportionally against each district's allocation using the formula provided in subsection 13 14 (8). Capital improvements shall include, but need not be 15 limited to, perimeter fencing, signs, firelanes, control of invasive exotic species, controlled burning, habitat inventory 16 17 and restoration, law enforcement, access roads and trails, and minimal public accommodations, such as primitive campsites, 18 19 garbage receptacles, and toilets.administration of the fund 20 in accordance with the provisions of this section. 21 (2)<del>(a)</del> Until the Preservation 2000 Program is 22 concluded, By January 15 of each year, each district shall 23 file with the Legislature and the Secretary of Environmental Protection a report of acquisition activity, by January 15 of 24 each year together with modifications or additions to its 25 26 5-year plan of acquisition. Included in the report shall be an identification of those lands which require a full fee 27 simple interest to achieve water management goals and those 28 29 lands which can be acquired using alternatives to fee simple acquisition techniques and still achieve such goals. 30 In their evaluation of which lands would be appropriate for acquisition 31 119

through alternatives to fee simple, district staff shall 1 consider criteria including, but not limited to, acquisition 2 3 costs, the net present value of future land management costs, 4 the net present value of ad valorem revenue loss to the local 5 government, and the potential for revenue generated from activities compatible with acquisition objectives. The report 6 7 shall also include a description of land management activity. Expenditure of moneys from the Water Management Lands Trust 8 9 Fund shall be limited to the costs for acquisition, 10 management, maintenance, and capital improvements of lands included within the 5-year plan as filed by each district and 11 12 to the department's costs of administration of the fund. The 13 department's costs of administration shall be charged 14 proportionally against each district's allocation using the 15 formula provided in subsection (7). However, no acquisition of lands shall occur without a public hearing similar to those 16 17 held pursuant to the provisions set forth in s. 120.54. In the annual update of its 5-year plan for acquisition, each 18 19 district shall identify lands needed to protect or recharge groundwater and shall establish a plan for their acquisition 20 as necessary to protect potable water supplies. Lands which 21 22 serve to protect or recharge groundwater identified pursuant 23 to this paragraph shall also serve to protect other valuable natural resources or provide space for natural resource based 24 recreation. Once all Preservation 2000 funds allocated to the 25 26 water management districts have been expended or committed, 27 this subsection shall be repealed.

28 (b) Moneys from the fund shall be used for continued 29 acquisition, management, maintenance, and capital improvements 30 of the following lands and lands set forth in the 5-year land 31 acquisition plan of the district:

By South Florida Water Management District-lands 1 <del>1.</del> 2 in the water conservation areas and areas adversely affected 3 by raising water levels of Lake Okeechobee in accordance with 4 present regulation schedules, and the Savannahs Wetland area 5 in Martin County and St. Lucie County. 2. By Southwest Florida Water Management б 7 District--lands in the Four River Basins areas, including Green Swamp, Upper Hillsborough and Cypress Creek, Anclote 8 9 Water Storage Lands (Starkey), Withlacoochee and Hillsborough riverine corridors, and Sawgrass Lake addition. 10 3. By St. Johns River Water Management 11 12 District--Seminole Ranch, Latt Maxey and Evans properties in the upper St. Johns River Basin. 13 14 4. By Suwannee River Water Management District-lands 15 in Suwannee River Valley. 5. By Northwest Florida Water Management 16 17 District--lands in the Choctawhatchee and Apalachicola River 18 Valleys. 19 (3) Each district shall remove the property of an 20 unwilling seller from its plan of acquisition at the next scheduled update of the plan, if in receipt of a request to do 21 so by the property owner. This subsection shall be repealed at 22 the conclusion of the Preservation 2000 program. 23 (4)(a) Moneys from the Water Management Lands Trust 24 25 Fund shall be used for acquiring the fee or other interest in 26 lands necessary for water management, water supply, and the 27 conservation and protection of water resources, except that such moneys shall not be used for the acquisition of 28 29 rights-of-way for canals or pipelines. Such moneys shall also be used for management, maintenance, and capital improvements. 30 Interests in real property acquired by the districts under 31 121

this section may be used for permittable water resource 1 development and water supply development purposes under the 2 following conditions: the minimum flows and levels of priority 3 4 water bodies on such lands have been established; the project 5 complies with all conditions for issuance of a permit under part II of this chapter; and the project is compatible with 6 7 the purposes for which the land was acquired. Lands acquired with moneys from the fund shall be managed and maintained in 8 9 an environmentally acceptable manner and, to the extent practicable, in such a way as to restore and protect their 10 natural state and condition. 11

12 (4)(b) The Secretary of Environmental Protection shall release moneys from the Water Management Lands Trust Fund to a 13 14 district for preacquisition costs within 30 days after receipt of a resolution adopted by the district's governing board 15 which identifies and justifies any such preacquisition costs 16 necessary for the purchase of any lands listed in the 17 district's 5-year plan. The district shall return to the 18 19 department any funds not used for the purposes stated in the resolution, and the department shall deposit the unused funds 20 into the Water Management Lands Trust Fund. 21

(c) The Secretary of Environmental Protection shall 22 23 release acquisition moneys from the Water Management Lands Trust Fund to a district following receipt of a resolution 24 adopted by the governing board identifying the lands being 25 26 acquired and certifying that such acquisition is consistent 27 with the plan of acquisition and other provisions of this act. The governing board shall also provide to the Secretary of 28 29 Environmental Protection a copy of all certified appraisals used to determine the value of the land to be purchased. Each 30 parcel to be acquired must have at least one appraisal. Two 31

122

appraisals are required when the estimated value of the parcel 1 exceeds \$500,000. However, when both appraisals exceed 2 \$500,000 and differ significantly, a third appraisal may be 3 4 obtained. If the purchase price is greater than the appraisal 5 price, the governing board shall submit written justification for the increased price. The Secretary of Environmental 6 7 Protection may withhold moneys for any purchase that is not consistent with the 5-year plan or the intent of this act or 8 9 that is in excess of appraised value. The governing board may appeal any denial to the Land and Water Adjudicatory 10 Commission pursuant to s. 373.114. 11

12 (5)(d) The Secretary of Environmental Protection shall release to the districts moneys for management, maintenance, 13 14 and capital improvements following receipt of a resolution and 15 request adopted by the governing board which specifies the designated managing agency, specific management activities, 16 17 public use, estimated annual operating costs, and other acceptable documentation to justify release of moneys. 18

(5) Water management land acquisition costs shall 19 20 include payments to owners and costs and fees associated with such acquisition. 21

(6) If a district issues revenue bonds or notes under 22 23 s. 373.584 prior to July 1, 1999, the district may pledge its share of the moneys in the Water Management Lands Trust Fund 24 as security for such bonds or notes. The Department of 25 Environmental Protection shall pay moneys from the trust fund 26 27 to a district or its designee sufficient to pay the debt service, as it becomes due, on the outstanding bonds and notes 28 29 of the district; however, such payments shall not exceed the district's cumulative portion of the trust fund. However, any 30 moneys remaining after payment of the amount due on the debt 31

123

service shall be released to the district pursuant to 1 2 subsection(5)(3). 3 (7) Any unused portion of a district's share of the 4 fund shall accumulate in the trust fund to the credit of that 5 district. Interest earned on such portion shall also accumulate to the credit of that district to be used for land 6 7 acquisition, management, maintenance, and capital improvements as provided in this section. The total moneys over the life 8 9 of the fund available to any district under this section shall not be reduced except by resolution of the district governing 10 board stating that the need for the moneys no longer exists. 11 12 Any water management district with fund balances in the Water Management Lands Trust Fund as of March 1, 1999, may expend 13 14 those funds for land acquisitions pursuant to s. 373.139, or 15 for the purpose specified in this subsection. 16 (8) Moneys from the Water Management Lands Trust Fund 17 shall be allocated to the five water management districts in 18 the following percentages: 19 (a) Thirty percent to the South Florida Water 20 Management District. 21 (b) Twenty-five percent to the Southwest Florida Water 22 Management District. 23 (c) Twenty-five percent to the St. Johns River Water 24 Management District. 25 (d) Ten percent to the Suwannee River Water Management 26 District. 27 (e) Ten percent to the Northwest Florida Water 28 Management District. 29 (9) Each district may use its allocation under 30 subsection (8) for management, maintenance, and capital improvements. Capital improvements shall include, but need not 31

be limited to, perimeter fencing, signs, firelanes, control of 1 invasive exotic species, controlled burning, habitat inventory 2 3 and restoration, law enforcement, access roads and trails, and 4 minimal public accommodations, such as primitive campsites, 5 garbage receptacles, and toilets. 6 (9) (10) Moneys in the fund not needed to meet current 7 obligations incurred under this section shall be transferred to the State Board of Administration, to the credit of the 8 9 fund, to be invested in the manner provided by law. Interest received on such investments shall be credited to the fund. 10 (11) Lands acquired for the purposes enumerated in 11 12 this section shall also be used for general public recreational purposes. General public recreational purposes 13 14 shall include, but not be limited to, fishing, hunting, horseback riding, swimming, camping, hiking, canoeing, 15 boating, diving, birding, sailing, jogging, and other related 16 17 outdoor activities to the maximum extent possible considering the environmental sensitivity and suitability of those lands. 18 19 These public lands shall be evaluated for their resource value for the purpose of establishing which parcels, in whole or in 20 part, annually or seasonally, would be conducive to general 21 public recreational purposes. Such findings shall be included 22 in management plans which are developed for such public lands. 23 These lands shall be made available to the public for these 24 purposes, unless the district governing board can demonstrate 25 that such activities would be incompatible with the purposes 26 for which these lands were acquired. For any fee simple 27 acquisition of a parcel which is or will be leased back for 28 29 agricultural purposes, or for any acquisition of a less-than-fee interest in land that is or will be used for 30 agricultural purposes, the district governing board shall 31 125

first consider having a soil and water conservation district 1 2 created pursuant to chapter 582 manage and monitor such 3 interest. (10)(a) Beginning July 1, 1999, not more than 4 5 one-fourth of the land management funds provided for in 6 subsections (1) and (8) in any year shall be reserved annually 7 by a governing board, during the development of its annual 8 operating budget, for payments in lieu of taxes for all actual tax losses incurred as a result of governing board 9 acquisitions for water management districts under the Florida 10 Forever program during any year. Reserved funds not used for 11 12 payments in lieu of taxes in any year shall revert to the Water Management Lands Trust Fund to be used in accordance 13 14 with the provisions of this section. (b) Payment in lieu of taxes shall be available: 15 1. To all counties that have a population of 150,000 16 17 or less and in which the amount of tax loss from all completed Preservation 2000 and Florida Forever acquisitions in the 18 19 county exceeds 0.01 percent of the county's total taxable 20 value. Population levels shall be determined pursuant to s. 21 11.031 2. To all local governments located in eligible 22 23 counties and whose lands are bought and taken off the tax 24 rolls. 25 26 For the purposes of this subsection, "local government" includes municipalities, the county school board, mosquito 27 28 control districts, and any other local government entity which 29 levies ad valorem taxes. 30 (c) If insufficient funds are available in any year to make full payments to all qualifying counties and local 31 126

1999 Legislature CS for CS for SB 908, 2nd Engrossed

governments, such counties and local governments shall receive 1 2 a pro rata share of the moneys available. 3 The payment amount shall be based on the average (d) 4 amount of actual taxes paid on the property for the 3 years 5 preceding acquisition. Applications for payment in lieu of 6 taxes shall be made no later than January 31 of the year 7 following acquisition. No payment in lieu of taxes shall be 8 made for properties which were exempt from ad valorem taxation 9 for the year immediately preceding acquisition. If property that was subject to ad valorem taxation was acquired by a 10 tax-exempt entity for ultimate conveyance to the state under 11 12 this chapter, payment in lieu of taxes shall be made for such 13 property based upon the average amount of taxes paid on the 14 property for the 3 years prior to its being removed from the tax rolls. The water management districts shall certify to the 15 Department of Revenue those properties that may be eligible 16 17 under this provision. Once eligibility has been established, that governmental entity shall receive 10 consecutive annual 18 19 payments for each tax loss, and no further eligibility 20 determination shall be made during that period. 21 (e) Payment in lieu of taxes pursuant to this subsection shall be made annually to qualifying counties and 22 23 local governments after certification by the Department of Revenue that the amounts applied for are reasonably 24 appropriate, based on the amount of actual taxes paid on the 25 26 eligible property, and after the water management districts 27 have provided supporting documents to the Comptroller and have 28 requested that payment be made in accordance with the 29 requirements of this section. 30 (f) If a water management district conveys to a county or local government title to any land owned by the district, 31 127

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
------------------	----	-----	----	-----	----	------	-----	-----------

any payments in lieu of taxes on the land made to the county 1 or local government shall be discontinued as of the date of 2 3 the conveyance. 4 (12) A district may dispose of land acquired under 5 this section, pursuant to s. 373.056 or s. 373.089. However, 6 revenue derived from such disposal may not be used for any 7 purpose except the purchase of other lands meeting the 8 criteria specified in this section or payment of debt service 9 on revenue bonds or notes issued under s. 373.584, as provided in this section. 10 (13) No moneys generated pursuant to this act may be 11 12 applied or expended subsequent to July 1, 1985, to reimburse any district for prior expenditures for land acquisition from 13 14 ad valorem taxes or other funds other than its share of the funds provided herein or to refund or refinance outstanding 15 debt payable solely from ad valorem taxes or other funds other 16 17 than its share of the funds provided herein. (14)(a) Beginning in fiscal year 1992-1993, not more 18 19 than one-fourth of the land management funds provided for in 20 subsections (1) and (9) in any year shall be reserved annually by a governing board, during the development of its annual 21 operating budget, for payment in lieu of taxes to qualifying 22 counties for actual ad valorem tax losses incurred as a result 23 of lands purchased with funds allocated pursuant to s. 24 25 259.101(3)(b). In addition, the Northwest Florida Water 26 Management District, the South Florida Water Management 27 District, the Southwest Florida Water Management District, the 28 St. Johns River Water Management District, and the Suwannee 29 River Water Management District shall pay to qualifying counties payments in lieu of taxes for district lands acquired 30 with funds allocated pursuant to subsection (8). Reserved 31 128

1999 Legislature

funds that are not used for payment in lieu of taxes in any 1 year shall revert to the fund to be used for management 2 3 purposes or land acquisition in accordance with this section. 4 (b) Payment in lieu of taxes shall be available to 5 counties for each year in which the levy of ad valorem tax is 6 at least 8.25 mills or the amount of the tax loss from all 7 completed Preservation 2000 acquisitions in the county exceeds 8 0.01 percent of the county's total taxable value, and the 9 population is 75,000 or less and to counties with a population of less than 100,000 which contain all or a portion of an area 10 11 of critical state concern designated pursuant to chapter 380. 12 (c) If insufficient funds are available in any year to make full payments to all qualifying counties, such counties 13 14 shall receive a pro rata share of the moneys available. 15 (d) The payment amount shall be based on the average 16 amount of actual taxes paid on the property for the 3 years 17 immediately preceding acquisition. For lands purchased prior to July 1, 1992, applications for payment in lieu of taxes 18 19 shall be made to the districts by January 1, 1993. For lands 20 purchased after July 1, 1992, applications for payment in lieu 21 of taxes shall be made no later than January 31 of the year 22 following acquisition. No payment in lieu of taxes shall be made for properties which were exempt from ad valorem taxation 23 for the year immediately preceding acquisition. Payment in 24 25 lieu of taxes shall be limited to a period of 10 consecutive 26 years of annual payments. (e) Payment in lieu of taxes shall be made within 30 27 28 days after: certification by the Department of Revenue that 29 the amounts applied for are appropriate, certification by the 30 Department of Environmental Protection that funds are available, and completion of any fund transfers to the 31 129 CODING: Words stricken are deletions; words underlined are additions.

district. The governing board may reduce the amount of a 1 payment in lieu of taxes to any county by the amount of other 2 payments, grants, or in-kind services provided to that county 3 4 by the district during the year. The amount of any reduction in payments shall remain in the Water Management Lands Trust 5 Fund for purposes provided by law. 6 7 (f) If a district governing board conveys to a local 8 government title to any land owned by the board, any payments 9 in lieu of taxes on the land made to the local government shall be discontinued as of the date of the conveyance. 10 (15) Each district is encouraged to use volunteers to 11 12 provide land management and other services. Volunteers shall be covered by liability protection and workers' compensation 13 14 in the same manner as district employees, unless waived in writing by such volunteers or unless such volunteers otherwise 15 provide equivalent insurance. 16 17 (16) Each water management district is authorized and encouraged to enter into cooperative land management 18 19 agreements with state agencies or local governments to provide for the coordinated and cost-effective management of lands to 20 which the water management districts, the Board of Trustees of 21 the Internal Improvement Trust Fund, or local governments hold 22 23 title. Any such cooperative land management agreement must be consistent with any applicable laws governing land use, 24 management duties, and responsibilities and procedures of each 25 26 cooperating entity. Each cooperating entity is authorized to 27 expend such funds as are made available to it for land management on any such lands included in a cooperative land 28 29 management agreement. (11) (17) Notwithstanding any provision of this section 30 to the contrary and for the 1998-1999 fiscal year only, the 31 130

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
------------------	----	-----	----	-----	----	------	-----	-----------

governing board of a water management district may request, 1 and the Secretary of Environmental Protection shall release 2 3 upon such request, moneys allocated to the districts pursuant 4 to subsection (8) for the purpose of carrying out the purposes 5 provisions of s. 373.0361, s. 375.0831, s. 373.139, or ss. 6 373.451-373.4595. No funds may be used pursuant to this 7 subsection until necessary debt service obligations, and requirements for payments in lieu of taxes and land management 8 obligations that may be required by this chapter pursuant to 9 10 this section are provided for. This subsection is repealed on July 1, 1999. 11 12 Section 39. Section 375.075, Florida Statutes, is 13 amended to read: 14 375.075 Outdoor recreation; financial assistance to 15 local governments. --16 (1) The Department of Environmental Protection is 17 authorized, pursuant to s. 370.023, to establish the Florida 18 Recreation Development Assistance Program to provide grants to 19 qualified local governmental entities to acquire or develop 20 land for public outdoor recreation purposes. To the extent not needed for debt service on bonds issued pursuant to s. 21 375.051, each fiscal year through fiscal year 2000-2001, the 22 23 department shall develop and plan a program which shall be based upon funding of not less than 5 percent of the money 24 credited to the Land Acquisition Trust Fund pursuant to s. 25 26 201.15(2) and (3) in that year. Beginning fiscal year 2001-2002, the department shall develop and plan a program 27 which shall be based upon funding provided from the Florida 28 29 Forever Trust Fund pursuant to s. 259.105(3)(c). (2)(a) The department shall adopt, by rule, procedures 30 to govern the program, which shall include, but need not be 31 131 CODING: Words stricken are deletions; words underlined are additions.

limited to, a competitive project selection process designed 1 2 to maximize the outdoor recreation benefit to the public. 3 (b) Selection criteria shall, at a minimum, rank: 4 1. The extent to which the project would implement the 5 outdoor recreation goals, objectives, and priorities specified 6 in the state comprehensive outdoor recreation plan; and 7 The extent to which the project would provide for 2. 8 priority resource or facility needs in the region as specified 9 in the state comprehensive outdoor recreation plan. (c) No release of funds from the Land Acquisition 10 Trust Fund, or from the Florida Forever Trust Fund beginning 11 12 in fiscal year 2001-2002, for this program may be made for 13 these public recreation projects until the projects have been 14 selected through the competitive selection process provided for in this section. 15 (3) A local government may submit up to two grant 16 17 applications during each application period announced by the department. However, a local government may not have more 18 19 than three active projects expending grant funds during any 20 state fiscal year. The maximum project grant for each project 21 application may not exceed \$200,000 in state funds. Section 40. Subsection (13) of section 380.0666, 22 23 Florida Statutes, is amended to read: 380.0666 Powers of land authority.--The land authority 24 25 shall have all the powers necessary or convenient to carry out 26 and effectuate the purposes and provisions of this act, 27 including the following powers, which are in addition to all other powers granted by other provisions of this act: 28 29 (13) To identify parcels of land within the area or areas of critical state concern that would be appropriate 30 acquisitions by the state from the Conservation and 31 132 CODING: Words stricken are deletions; words underlined are additions.

# 1999 Legislature CS for CS for SB 908, 2nd Engrossed

Recreational Lands Trust Fund and recommend such acquisitions 1 2 to the advisory council established pursuant to s. 259.035 or 3 its successor. 4 Section 41. Subsection (8) of section 380.0677, 5 Florida Statutes, is amended to read: 6 380.0677 Green Swamp Land Authority .--7 (8) APPROPRIATIONS. -- From funds appropriated to the 8 Department of Environmental Protection for land acquisition 9 from the Conservation and Recreation Lands Trust Fund for fiscal years 1994-1995, 1995-1996, and 1996-1997, \$4 million 10 shall be reserved each fiscal year to carry out the purposes 11 12 of this section. To the extent practicable, moneys appropriated from the Conservation and Recreation Lands Trust 13 14 Fund, Save Our Rivers Trust Fund, and Florida Communities 15 Trust Fund shall be used to acquire lands, or interests or rights in lands, on the Conservation and Recreation Lands, 16 17 Save Our Rivers, or Florida Communities Trust land acquisition plans or lists, as defined in s. 259.035, or a land 18 19 acquisition plan under s. 373.59 or s. 380.508. However, nothing in this subsection prohibits the Green Swamp Land 20 Authority from entering into land protection agreements with 21 22 any property owner whose property is not on any of such lists. 23 From sums appropriated to the Department of Environmental 24 Protection from the Water Management District Lands Trust Fund for fiscal years 1994-1995, 1995-1996, and 1996-1997, \$3 25 26 million shall be reserved each fiscal year to carry out the purposes of this section. Such amounts as are used from the 27 Water Management District Lands Trust Fund shall be credited 28 29 against the allocations as provided in s. 373.59 to the St. Johns River Water Management District or the Southwest Florida 30 Water Management District in proportion to the amount of lands 31 133

22

## 1999 Legislature CS for CS for SB 908, 2nd Engrossed

for which an interest was acquired, and shall not be required 1 by a district for debt service payments or land management 2 3 purposes. From funds appropriated to the Department of 4 Community Affairs for the Florida Communities Trust Program 5 from the Preservation 2000 Trust Fund for fiscal years 1994-1995 through 1999-2000, \$3 million shall be reserved each 6 7 fiscal year to carry out the purposes of this section. 8 Appropriations identified pursuant to this subsection shall 9 fund the acquisition of lands, or the interests or rights in lands, and related costs of acquisition. Such funds shall be 10 available for expenditure after the land authority has adopted 11 12 rules to begin its program. Funds reserved pursuant to this subsection, for each of the referenced fiscal years, shall 13 14 remain available for the purposes specified in this subsection 15 for 24 12 months from the date on which such funds become 16 available for disbursement. After such time has elapsed, any 17 funds which are not legally obligated for expenditure shall be released for the lawful purposes for which they were otherwise 18 19 appropriated. 20 Section 42. Subsection (4) of section 380.22, Florida 21

Statutes, 1998 Supplement, is amended to read:

380.22 Lead agency authority and duties.--

23 (4) The department shall establish a county-based process for identifying, and setting priorities for acquiring, 24 coastal properties in coordination with the Land Acquisition 25 26 and Management Advisory Council, or its successor, and the 27 Coastal Resources Interagency Management Committee so these properties may be acquired as part of the state's land 28 29 acquisition programs. This process shall include the establishment of criteria for prioritizing coastal 30 acquisitions which, in addition to recognizing pristine 31

134

1999 Legislature CS for CS for SB 908, 2nd Engrossed coastal properties and coastal properties of significant or 1 2 important environmental sensitivity, recognize hazard 3 mitigation, beach access, beach management, urban recreation, 4 and other policies necessary for effective coastal management. 5 Section 43. Section 380.503, Florida Statutes, is 6 amended to read: 7 380.503 Definitions.--As used in ss. 380.501-380.515, 8 unless the context indicates a different meaning or intent: 9 (1) (1) (4) "Comprehensive plan" means a plan that meets the requirements of ss. 163.3177, 163.3178, and 163.3191. 10 (2)(13) "Department" means the Department of Community 11 12 Affairs. 13 (3)(2) "Local government" means a county or 14 municipality. (4) "Metropolitan" means a population area consisting 15 16 of a central city with adjacent cities and smaller surrounding 17 communities: a major urban area and its environs. 18 (5)(3) "Nonprofit organization" means any private 19 nonprofit organization, existing under the provisions of s. 501(c)(3) of the United States Internal Revenue Code, which 20 has among its principal goals the conservation of natural 21 22 resources or protection of the environment. 23 (6) (14) "Program" means a plan that is established or will be established by a local government to create innovative 24 approaches that will assist in the implementation of the 25 26 conservation, recreation and open space, or coastal management 27 elements of the local comprehensive plan, such as a transfer of development rights program or an environmental or 28 29 recreational land acquisition program. 30 31 135

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed

1 (7) "Project" means any work on, improvement to, or 2 acquisition of real property, buildings, or any other 3 property. 4 (8)(10) "Public access project" means action taken 5 pursuant to this part to create or improve public accessways б to surface waters. 7 (9)(6) "Real property" means any interest in land and 8 may also include any appurtenances and improvements to the 9 land. (10)(8) "Redevelopment project" means action taken 10 pursuant to this part to correct undesirable development 11 12 patterns. (11)(9) "Resource enhancement project" means action 13 14 taken pursuant to this part to restore, as nearly as possible, 15 degraded natural areas to their original condition or to enhance the resource values of a natural area. 16 17 (12) "Site reservation" means temporarily acquiring and holding areas identified for public use, then transferring 18 19 the land to an appropriate state agency, local government, or nonprofit organization for management for public use. 20 21 (13)(7) "Surface waters" means publicly owned waters upon the surface of the earth, whether contained in bounds 22 23 created naturally or artificially or diffused. (14)(1) "Trust" means the Florida Communities Trust 24 25 created pursuant to this part. 26 (15) "Urban area" means an area of or for development characterized by social, economic, and institutional 27 activities that are predominantly based on the manufacture, 28 29 production, distribution, or provision of goods and services, in a setting that typically includes residential and 30 31 136

```
1999 LegislatureCS for CS for SB 908, 2nd Engrossed
```

nonresidential development uses other than those 1 2 characteristic of rural areas. (16)(15) "Urban greenways and open space project" 3 4 means action taken pursuant to this part to acquire lands or 5 interest in lands to create a linear open space protected and managed as part of linked conservation lands or recreational 6 7 opportunities in an urban area, or to preserve open space or 8 historic sites to enhance recreational and cultural 9 opportunities in an urban area. (17)(11) "Urban waterfront restoration project" means 10 action taken pursuant to this part to restore deteriorated or 11 12 deteriorating urban waterfronts for public use and enjoyment. 13 Section 44. Subsection (1) of section 380.504, Florida 14 Statutes, is amended to read: 380.504 Florida Communities Trust; creation; 15 16 membership; expenses.--17 (1) There is created within the Department of Community Affairs a nonregulatory state agency and 18 19 instrumentality, which shall be a public body corporate and politic, known as the "Florida Communities Trust." The 20 governing body of the trust shall consist of: 21 22 (a) The Secretary of Community Affairs and the 23 Secretary of Environmental Protection; and 24 (b) Four Three public members whom the Governor shall 25 appoint subject to Senate confirmation. 26 The Governor shall appoint a former elected official of a 27 county local government, a former elected official of a 28 29 metropolitan municipal government, a representative of a nonprofit organization as defined in this part, and a 30 representative of the development industry. The Secretary of 31 137

Community Affairs may designate his or her assistant secretary 1 or the director of the Division of Community Resource Planning 2 3 and Management to serve in his or her absence. The Secretary 4 of Environmental Protection may appoint his or her deputy 5 secretary assistant executive director, the deputy assistant 6 director for Land Resources, the director of the Division of State Lands, or the director of the Division of Recreation and 7 Parks to serve in his or her absence. The Secretary of 8 9 Community Affairs shall be the chair of the governing body of the trust. The Governor shall make his or her appointments 10 upon the expiration of any current terms or within 60 days 11 12 after the effective date of the resignation of any member. Section 45. Section 380.505, Florida Statutes, is 13 14 amended to read: 15 380.505 Meetings; quorum; voting.--The powers of the trust shall be vested in its governing body members. 16 The 17 governing body may delegate such powers to department staff as it deems necessary. Four Three members of the governing body 18 19 shall constitute a quorum for the purpose of conducting its business and exercising its powers and for all other purposes. 20 However, the governing body may take action only upon an 21 22 affirmative vote of at least four three members. The 23 governing body shall meet at least quarterly, and may meet more often at the call of the chair or upon an affirmative 24 25 vote of three members. 26 Section 46. Subsections (4) and (11) of section 380.507, Florida Statutes, are amended to read: 27 28 380.507 Powers of the trust.--The trust shall have all 29 the powers necessary or convenient to carry out the purposes 30 and provisions of this part, including: 31 138

## 1999 Legislature CS for CS for SB 908, 2nd Engrossed

(4) To acquire and dispose of real and personal 1 2 property or any interest therein when necessary or appropriate 3 to protect the natural environment, provide public access or 4 public recreational facilities, preserve wildlife habitat 5 areas, provide access for managing acquired lands, or 6 otherwise carry out the purposes of this part. If the trust 7 acquires land for permanent state ownership, title to such 8 land shall be vested in the Board of Trustees of the Internal 9 Improvement Trust Fund; otherwise, title to property acquired in partnership with a county or municipality shall vest in the 10 name of the local government. Notwithstanding any other 11 12 provision of law, the trust may enter into an option agreement to purchase lands included in projects approved according to 13 14 this part, when necessary to reserve lands during the 15 preparation of project plans and during acquisition 16 proceedings. The consideration for an option shall not exceed 17 \$100,000.

(11) To make rules necessary to carry out the purposes 18 19 of this part and to exercise any power granted in this part, pursuant to the provisions of chapter 120. The trust shall 20 adopt rules governing the acquisition of lands by local 21 22 governments or the trust using proceeds from the Preservation 23 2000 Trust Fund and the Florida Forever Trust Fund, consistent with the intent expressed in the Florida Forever Act. Such 24 25 rules must include, but are not limited to, procedures for 26 appraisals and confidentiality consistent with ss. 125.355(1)(a) and (b) and 166.045(1)(a) and (b), a method of 27 determining a maximum purchase price, and procedures to assure 28 29 that the land is acquired in a voluntarily negotiated transaction, surveyed, conveyed with marketable title, and 30 examined for hazardous materials contamination. Land 31

139

1999 LegislatureCS for CS for SB 908, 2nd Engrossed

acquisition procedures of a local land authority created 1 pursuant to s. 380.0663 or s. 380.0677 may shall be used for 2 3 the land acquisition programs described by ss.s. 4 259.101(3)(c) and 259.105 if within areas of critical state 5 concern designated pursuant to s. 380.05, subject to approval 6 of the trust. 7 Section 47. Subsection (7) of section 380.510, Florida 8 Statutes, is amended to read: 380.510 Conditions of grants and loans .--9 (7) Any funds received by the trust from the 10 Preservation 2000 Trust Fund pursuant to s. 259.101(3)(c) and 11 the Florida Forever Trust Fund pursuant to s. 259.105(3)(c) 12 shall be held separate and apart from any other funds held by 13 14 the trust and shall be used only to pay the cost of the acquisition of lands by a local government or the state for 15 the purposes of this part. Such funds may not be used to pay 16 17 for a redevelopment project or an urban waterfront restoration project or for site reservation except to acquire lands to 18 19 help implement the goals, objectives, and policies of the 20 coastal, the conservation, or recreation and open space elements of the local comprehensive plan. In addition to the 21 other conditions set forth in this section, the disbursement 22 of Preservation 2000 and Florida Forever funds from the trust 23 shall be subject to the following conditions: 24 (a) The administration and use of any funds received 25 26 by the trust from the Preservation 2000 Trust Fund and the Florida Forever Trust Fund shall be subject to such terms and 27 28 conditions imposed thereon by the agency of the state 29 responsible for the revenue bonds, the proceeds of which are 30 deposited in the Preservation 2000 Trust Fund and the Florida Forever Trust Fund, including restrictions imposed to ensure 31

CODING: Words stricken are deletions; words underlined are additions.

140

1999 Legislature CS for CS for SB 908, 2nd Engrossed

1 that the interest on any such revenue bonds issued by the 2 state as tax-exempt revenue bonds will not be included in the 3 gross income of the holders of such bonds for federal income 4 tax purposes.

(b) All deeds or leases with respect to any real 5 6 property acquired with funds received by the trust from the 7 Preservation 2000 Trust Fund shall contain such covenants and restrictions as are sufficient to ensure that the use of such 8 9 real property at all times complies with s. 375.051 and s. 9, Art. XII of the State Constitution. All deeds or leases with 10 respect to any real property acquired with funds received by 11 12 the trust from the Florida Forever Trust Fund shall contain 13 such covenants and restrictions as are sufficient to ensure 14 that the use of such real property at all times complies with 15 s. 11(e), Art. VII of the State Constitution. Each deed or 16 lease shall contain a reversion, conveyance, or termination 17 clause that will vest title in the Board of Trustees of the Internal Improvement Trust Fund if any of the covenants or 18 19 restrictions are violated by the titleholder or leaseholder or 20 by some third party with the knowledge of the titleholder or leaseholder. 21

Section 48. Effective July 1, 2001, subsections (5) and (6) of section 420.5092, Florida Statutes, are amended to read:

25 420.5092 Florida Affordable Housing Guarantee
26 Program.--

(5) Pursuant to s. 16, Art. VII of the State
Constitution, the corporation may issue, in accordance with s.
420.509, revenue bonds of the corporation to establish the
guarantee fund. Such revenue bonds shall be primarily payable
from and secured by annual debt service reserves, from

## 1999 Legislature CS for CS for SB 908, 2nd Engrossed

interest earned on funds on deposit in the guarantee fund, 1 from fees, charges, and reimbursements established by the 2 3 corporation for the issuance of affordable housing guarantees, 4 and from any other revenue sources received by the corporation 5 and deposited by the corporation into the guarantee fund for 6 the issuance of affordable housing guarantees. To the extent 7 such primary revenue sources are considered insufficient by the corporation, pursuant to the certification provided in 8 9 subsection (6), to fully fund the annual debt service reserve, the certified deficiency in such reserve shall be additionally 10 payable from the first proceeds of the documentary stamp tax 11 12 moneys deposited into the State Housing Trust Fund pursuant to 13 s.  $201.15(9)\frac{(6)}{(a)}$  and  $(10)\frac{(7)}{(a)}$  during the ensuing state 14 fiscal year.

15 (6)(a) If the primary revenue sources to be used for repayment of revenue bonds used to establish the guarantee 16 17 fund are insufficient for such repayment, the annual principal and interest due on each series of revenue bonds shall be 18 19 payable from funds in the annual debt service reserve. The corporation shall, before June 1 of each year, perform a 20 financial audit to determine whether at the end of the state 21 22 fiscal year there will be on deposit in the guarantee fund an 23 annual debt service reserve from interest earned pursuant to the investment of the guarantee fund, fees, charges, and 24 reimbursements received from issued affordable housing 25 26 guarantees and other revenue sources available to the corporation. Based upon the findings in such guarantee fund 27 financial audit, the corporation shall certify to the 28 29 Comptroller the amount of any projected deficiency in the annual debt service reserve for any series of outstanding 30 bonds as of the end of the state fiscal year and the amount 31

142

1999 Legislature

## CS for CS for SB 908, 2nd Engrossed

1 necessary to maintain such annual debt service reserve. Upon 2 receipt of such certification, the Comptroller shall transfer 3 to the annual debt service reserve, from the first available 4 taxes distributed to the State Housing Trust Fund pursuant to 5 s. 201.15(9)(6)(a) and(10)(7)(a) during the ensuing state 6 fiscal year, the amount certified as necessary to maintain the 7 annual debt service reserve.

(b) If the claims payment obligations under affordable 8 9 housing guarantees from amounts on deposit in the guarantee fund would cause the claims paying rating assigned to the 10 guarantee fund to be less than the third-highest rating 11 12 classification of any nationally recognized rating service, which classifications being consistent with s. 215.84(3) and 13 14 rules adopted thereto by the State Board of Administration, 15 the corporation shall certify to the Comptroller the amount of such claims payment obligations. Upon receipt of such 16 17 certification, the Comptroller shall transfer to the guarantee fund, from the first available taxes distributed to the State 18 19 Housing Trust Fund pursuant to s.  $201.15(9)\frac{(6)}{(a)}$  and  $(10)\frac{(7)}{(a)}$  during the ensuing state fiscal year, the amount 20 certified as necessary to meet such obligations, such transfer 21 22 to be subordinate to any transfer referenced in paragraph (a) 23 and not to exceed 50 percent of the amounts distributed to the State Housing Trust Fund pursuant to s.  $201.15(9)\frac{(6)}{(a)}$  and 24 (10) $\frac{(7)}{(a)}$  during the preceding state fiscal year. 25 26 Section 49. Effective July 1, 2001, section 420.9073, 27 Florida Statutes, 1998 Supplement, is amended to read: 420.9073 Local housing distributions .--28 29 (1) Distributions calculated in this section shall be disbursed on a monthly basis by the agency beginning the first 30 day of the month after program approval pursuant to s. 31 143

420.9072. Each county's share of the funds to be distributed 1 from the portion of the funds in the Local Government Housing 2 3 Trust Fund received pursuant to s.  $201.15(9)\frac{(6)}{(6)}$ shall be 4 calculated by the agency for each fiscal year as follows: 5 (a) Each county other than a county that has 6 implemented the provisions of chapter 83-220, Laws of Florida, 7 as amended by chapters 84-270, 86-152, and 89-252, Laws of 8 Florida, shall receive the guaranteed amount for each fiscal 9 year.

10 (b) Each county other than a county that has 11 implemented the provisions of chapter 83-220, Laws of Florida, 12 as amended by chapters 84-270, 86-152, and 89-252, Laws of 13 Florida, may receive an additional share calculated as 14 follows:

Multiply each county's percentage of the total
 state population excluding the population of any county that
 has implemented the provisions of chapter 83-220, Laws of
 Florida, as amended by chapters 84-270, 86-152, and 89-252,
 Laws of Florida, by the total funds to be distributed.

20 2. If the result in subparagraph 1. is less than the
21 guaranteed amount as determined in subsection (3), that
22 county's additional share shall be zero.

23 3. For each county in which the result in subparagraph 1. is greater than the guaranteed amount as determined in 24 subsection (3), the amount calculated in subparagraph 1. shall 25 26 be reduced by the guaranteed amount. The result for each such 27 county shall be expressed as a percentage of the amounts so determined for all counties. Each such county shall receive 28 29 an additional share equal to such percentage multiplied by the 30 total funds received by the Local Government Housing Trust 31

144

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
------------------	----	-----	----	-----	----	------	-----	-----------

Fund pursuant to s.  $201.15(9)\frac{(6)}{(6)}$  reduced by the guaranteed 1 amount paid to all counties. 2 (2) Effective July 1, 1995, distributions calculated 3 4 in this section shall be disbursed on a monthly basis by the 5 agency beginning the first day of the month after program 6 approval pursuant to s. 420.9072. Each county's share of the 7 funds to be distributed from the portion of the funds in the 8 Local Government Housing Trust Fund received pursuant to s. 9  $201.15(10)\frac{(7)}{(7)}$  shall be calculated by the agency for each fiscal year as follows: 10 (a) Each county shall receive the guaranteed amount 11 12 for each fiscal year. 13 (b) Each county may receive an additional share calculated as follows: 14 Multiply each county's percentage of the total 15 1. 16 state population, by the total funds to be distributed. 17 2. If the result in subparagraph 1. is less than the 18 guaranteed amount as determined in subsection (3), that 19 county's additional share shall be zero. 20 3. For each county in which the result in subparagraph 21 1. is greater than the guaranteed amount, the amount 22 calculated in subparagraph 1. shall be reduced by the 23 guaranteed amount. The result for each such county shall be expressed as a percentage of the amounts so determined for all 24 counties. Each such county shall receive an additional share 25 26 equal to this percentage multiplied by the total funds 27 received by the Local Government Housing Trust Fund pursuant to s. 201.15(10)(7) as reduced by the guaranteed amount paid 28 29 to all counties. 30 (3) Calculation of guaranteed amounts: 31 145

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
5						-		5

1	(a) The guaranteed amount under subsection (1) shall
2	be calculated for each state fiscal year by multiplying
3	\$350,000 by a fraction, the numerator of which is the amount
4	of funds distributed to the Local Government Housing Trust
5	Fund pursuant to s. $201.15(9)$ (6) and the denominator of which
6	is the total amount of funds distributed to the Local
7	Government Housing Trust Fund pursuant to s. 201.15.
8	(b) The guaranteed amount under subsection (2) shall
9	be calculated for each state fiscal year by multiplying
10	\$350,000 by a fraction, the numerator of which is the amount
11	of funds distributed to the Local Government Housing Trust
12	Fund pursuant to s. $201.15(10)\frac{(7)}{3}$ and the denominator of which
13	is the total amount of funds distributed to the Local
14	Government Housing Trust Fund pursuant to s. 201.15.
15	(4) Funds distributed pursuant to this section may not
16	be pledged to pay debt service on any bonds.
17	Section 50. Section 253.787, Florida Statutes, is
18	repealed.
19	Section 51. Effective July 1, 1999, subsection (2) of
20	section 380.0677, Florida Statutes, is repealed and the power,
21	duties, functions, and all other activities performed by the
22	Green Swamp Land Authority are hereby transferred by a Type
23	Two transfer, pursuant to section 20.06, Florida Statutes, to
24	the Department of Environmental Protection. All rules of the
25	authority in effect on the effective date of the transfer
26	shall be included in the transfer. Henceforth, the Green
27	Swamp Land Authority shall mean the Department of
28	Environmental Protection for purposes of section 380.0677,
29	Florida Statutes, and statutes related thereto.
30	Section 52. If the Department of Environmental
31	Protection or a water management district has made a payment
	146
000	TNC Norda atmisizon ene deletiona: underlined ene edditiona

1999 Legislature	CS	for	CS	for	SB	908,	2nd	Engrossed
------------------	----	-----	----	-----	----	------	-----	-----------

1	in lieu of taxes to a governmental entity and subsequently
2	suspended such payment, the department or water management
3	district shall reinstitute appropriate payments and continue
4	the payments in consecutive years until the governmental
5	entity has received a total of ten payments for each tax loss.
6	Section 53. Except as otherwise provided herein, this
7	act shall take effect July 1, 1999.
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19 20	
20 21	
21	
23	
24	
25	
26	
27	
28	
29	
30	
31	
	147
COD	ING:Words stricken are deletions; words <u>underlined</u> are additions.