## Bill No. CS for SB 946

Amendment No. \_\_\_\_

	CHAMBER ACTION Senate House
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11	Senator Rossin moved the following amendment:
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13	Senate Amendment (with title amendment)
14	On page 12, between lines 25 and 26,
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16	insert:
17	Section 8. Section 170.09, Florida Statutes, is
18	amended to read:
19	170.09 Priority of lien; interest; and method of
20	paymentThe special assessments shall be payable at the time
21	and in the manner stipulated in the resolution providing for
22	the improvement; shall remain liens, coequal with the lien of
23	all state, county, district, and municipal taxes, superior in
24	dignity to all other liens, titles, and claims, until paid;
25	shall bear interest, at a rate not to exceed 8 percent per
26	year, or, if bonds are issued pursuant to this chapter, at a
27	rate not to exceed 1 percent above the rate of interest at
28	which the improvement bonds authorized pursuant to this
29	chapter and used for the improvement are sold, from the date
30	of the acceptance of the improvement; and may, by the
31	resolution aforesaid and only for capital outlay projects, be

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made payable in equal installments over a period not to exceed 30 20 years, notwithstanding any special act to the contrary, to which, if not paid when due, there shall be added a penalty at the rate of 1 percent per month, until paid. However, the assessments may be paid without interest at any time within 30 days after the improvement is completed and a resolution accepting the same has been adopted by the governing authority.

Section 9. Subsection (2) of section 170.201, Florida Statutes, 1998 Supplement, is amended to read:

170.201 Special assessments.--

(2) Property owned or occupied by a religious institution and used as a place of worship or education; by a public or private elementary, middle, or high school; or by a governmentally financed, insured, or subsidized housing facility that is used primarily for persons who are elderly or disabled shall be exempt from any special assessment levied by a municipality to fund any service emergency medical services if the municipality so desires. As used in this subsection, the term "religious institution" means any church, synagogue, or other established physical place for worship at which nonprofit religious services and activities are regularly conducted and carried on and the term "governmentally financed, insured, or subsidized housing facility" means a facility that is financed by a mortgage loan made or insured by the United States Department of Housing and Urban Development under s. 8, s. 202, s. 221(d)(3) or (4), s. 232, or s. 236 of the National Housing Act and is owned or operated by an entity that qualifies as an exempt charitable organization under s. 501(c)(3) of the Internal Revenue Code. Section 10. Subsection (2) of section 189.4031,

Florida Statutes, is amended to read: 2 189.4031 Special districts; creation, dissolution, and reporting requirements; charter requirements.--3 4 (2) Notwithstanding any general law, special act, or 5 ordinance of a local government to the contrary, any 6 independent special district charter enacted after the 7 effective date of this section shall contain the information required by s. 189.404(3). Recognizing that the exclusive 8 9 charter for a community development district is the statutory 10 charter contained in ss. 190.006 through 190.041, community development districts established after July 1, 1980, pursuant 11 12 to the provisions of chapter 190 shall be deemed in compliance 13 with this requirement. Section 11. Subsections (5) and (6) of section 14 15 189.405, Florida Statutes, 1998 Supplement, are renumbered as subsections (6) and (7), respectively, and a new subsection 16 17 (5) is added to said section to read: 189.405 Elections; general requirements and 18 19 procedures.--(5)(a) The department may provide, contract for, or 20 21 assist in conducting education programs, as its budget permits, for all newly elected or appointed members of 22 district boards. The education programs must include, but are 23 24 not limited to, courses on the code of ethics for public officers and employees, public meetings and public records 25 26 requirements, public finance, and parliamentary procedure. 27 Course content may be offered by means of the following: 28 videotapes, live seminars, workshops, conferences, teleconferences, computer-based training, multimedia 29

(b) An individual district board may bear the costs

presentations, or other available instructional methods.

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29 30 associated with educating its members. Board members of districts which have qualified for a zero annual fee for the most recent invoicing period pursuant to s. 189.427 are not required to pay a fee for any education program the department provides, contracts for, or assists in conducting.

Section 12. Subsection (7) of section 189.412, Florida Statutes, is amended to read:

189.412 Special District Information Program; duties and responsibilities .-- The Special District Information Program of the Department of Community Affairs is created and has the following special duties:

(7) The provision of assistance related to and appropriate in the performance of requirements specified in this chapter, including assisting with an annual conference sponsored by the Florida Association of Special Districts or its successor.

Section 13. Subsection (1) of section 189.417, Florida Statutes, is amended to read:

189.417 Meetings; notice; required reports.--

(1) The governing body of each special district shall file quarterly, semiannually, or annually a schedule of its regular meetings with the local governing authority or authorities. The schedule shall include the date, time, and location of each scheduled meeting. The schedule shall be published quarterly, semiannually, or annually in a newspaper of general paid circulation in the manner required in this subsection. The governing body of an independent special district shall advertise the day, time, place, and purpose of any meeting other than a regular meeting or any recessed and reconvened meeting of the governing body, at least 7 days 31 prior to such meeting, in a newspaper of general paid

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circulation in the county or counties in which the special district is located, unless a bona fide emergency situation exists, in which case a meeting to deal with the emergency may be held as necessary, with reasonable notice, so long as it is subsequently ratified by the board. No approval of the annual budget shall be granted at an emergency meeting. advertisement shall be placed in that portion of the newspaper where legal notices and classified advertisements appear. The advertisement shall appear in a newspaper that is published at least 5 days a week, unless the only newspaper in the county is published fewer than 5 days a week. The newspaper selected must be one of general interest and readership in the community and not one of limited subject matter, pursuant to chapter 50. Any other provision of law to the contrary notwithstanding, and except in the case of emergency meetings, water management districts may provide reasonable notice of public meetings held to evaluate responses to solicitations issued by the water management district, by publication in a newspaper of general paid circulation in the county where the principal office of the water management district is located, or in the county or counties where the public work will be performed, no less than 7 days before such meeting.

- (2) All meetings of the governing body of the special district shall be open to the public and governed by the provisions of chapter 286.
- (3) Meetings of the governing body of the special district shall be held in a public building when available within the district, in a county courthouse of a county in which the district is located, or in a building in the county accessible to the public.

Section 14. Subsection (3) of section 190.004, Florida

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29 30 Statutes, is amended, and subsection (4) is added to said section, to read:

190.004 Preemption; sole authority.--

- The establishment <del>creation</del> of an independent community development district as provided in this act is not a development order within the meaning of chapter 380. All governmental planning, environmental, and land development laws, regulations, and ordinances apply to all development of the land within a community development district. Community development districts do not have the power of a local government to adopt a comprehensive plan, building code, or land development code, as those terms are defined in the Local Government Comprehensive Planning and Land Development Regulation Act. A district shall take no action which is inconsistent with applicable comprehensive plans, ordinances, or regulations of the applicable local general-purpose government.
- (4) The exclusive charter for a community development district shall be the uniform community development district charter as set forth in ss. 190.006 through 190.041, including the special powers provided by s. 190.012.

Section 15. Paragraph (e) of subsection (1) and subsection (3) of section 190.005, Florida Statutes, 1998 Supplement, are amended to read:

190.005 Establishment of district.--

(1) The exclusive and uniform method for the establishment of a community development district with a size of 1,000 acres or more shall be pursuant to a rule, adopted under chapter 120 by the Florida Land and Water Adjudicatory Commission, granting a petition for the establishment of a 31 community development district.

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- (e) The Florida Land and Water Adjudicatory Commission shall consider the entire record of the local hearing, the transcript of the hearing, resolutions adopted by local general-purpose governments as provided in paragraph (c), and the following factors and make a determination to grant or deny a petition for the establishment of a community development district:
- 1. Whether all statements contained within the petition have been found to be true and correct.
- Whether the establishment <del>creation</del> of the district is inconsistent with any applicable element or portion of the state comprehensive plan or of the effective local government comprehensive plan.
- Whether the area of land within the proposed district is of sufficient size, is sufficiently compact, and is sufficiently contiguous to be developable as one functional interrelated community.
- 4. Whether the district is the best alternative available for delivering community development services and facilities to the area that will be served by the district.
- 5. Whether the community development services and facilities of the district will be incompatible with the capacity and uses of existing local and regional community development services and facilities.
- 6. Whether the area that will be served by the district is amenable to separate special-district government.
- (3) The governing body of any existing special district, created to provide one or more of the public improvements and community facilities authorized by this act, may petition, pursuant to this act, for reestablishment of the 31 existing district as a community development district pursuant

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to this act. The petition shall contain the information specified in subparagraphs (1)(a)1., 3., 4., 5., 6., and 7.and shall not require payment of a fee pursuant to paragraph (1)(b).In such case, the new district so formed shall assume the existing obligations, indebtedness, and guarantees of indebtedness of the district so subsumed, and the existing district shall be terminated.

Section 16. Paragraph (b) of subsection (2) and subsection (7) of section 190.006, Florida Statutes, are amended to read:

190.006 Board of supervisors; members and meetings.--(2)(a) Within 90 days following the effective date of the rule or ordinance establishing the district, there shall be held a meeting of the landowners of the district for the purpose of electing five supervisors for the district. Notice of the landowners' meeting shall be published once a week for 2 consecutive weeks in a newspaper which is in general circulation in the area of the district, the last day of such publication to be not fewer than 14 days or more than 28 days before the date of the election. The landowners, when assembled at such meeting, shall organize by electing a chair who shall conduct the meeting.

(b) At such meeting, each landowner shall be entitled to cast one vote per acre of land owned by him or her and located within the district for each person to be elected. A landowner may vote in person or by proxy in writing. A fraction of an acre shall be treated as 1 acre, entitling the landowner to one vote with respect thereto. candidates receiving the highest number of votes shall be elected for a period of 4 years, and the three candidates 31 | receiving the next largest number of votes shall be elected

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29 30 for a period of 2 years. The members of the first board elected by landowners shall serve their respective 4-year or 2-year terms; however, the next election by landowners shall be held on the first Tuesday in November. Thereafter, there shall be an election of supervisors for the district every 2 years on the first Tuesday in November on a date established by the board and noticed pursuant to paragraph (a). The two candidates receiving the highest number of votes shall be elected to serve for a 4-year period, and the remaining candidate elected shall serve for a 2-year period.

(7) The board shall keep a permanent record book entitled "Record of Proceedings of ... (name of district)... Community Development District," in which shall be recorded minutes of all meetings, resolutions, proceedings, certificates, bonds given by all employees, and any and all corporate acts. The record book shall at reasonable times be opened to inspection in the same manner as state, county, and municipal records pursuant to chapter 119. The record book shall be kept at the office or other regular place of business maintained by the board in the county or municipality in which the district is located or within the boundaries of a development of regional impact or Florida Quality Development, or combination of a development of regional impact and Florida Quality Development, which includes the district.

Section 17. Subsection (1) of section 190.009, Florida Statutes, is amended to read:

190.009 Disclosure of public financing .--

(1) The district shall take affirmative steps to provide for the full disclosure of information relating to the public financing and maintenance of improvements to real 31 property undertaken by the district. Such information shall be

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29 30 made available to all existing residents, and to all prospective residents, of the district. The district shall furnish each developer of a residential development within the district with sufficient copies of that information to provide each prospective initial purchaser of property in that development with a copy, and any developer of a residential development within the district, when required by law to provide a public offering statement, shall include a copy of such information relating to the public financing and maintenance of improvements in the public offering statement.

Section 18. Subsection (6) of section 190.011, Florida Statutes, is amended to read:

190.011 General powers. -- The district shall have, and the board may exercise, the following powers:

(6) To maintain an office at such place or places as it may designate within a county in which the district is located or within the boundaries of a development of regional impact or a Florida Quality Development, or a combination of a development of regional impact and a Florida Quality Development, which includes the district, which office must be reasonably accessible to the landowners. Meetings pursuant to s. 189.417(3) of a district within the boundaries of a development of regional impact or Florida Quality Development, or a combination of a development of regional impact and a Florida Quality Development, may be held at such office.

Section 19. Subsection (1) of section 190.012, Florida Statutes, is amended to read:

190.012 Special powers; public improvements and community facilities. -- The district shall have, and the board may exercise, subject to the regulatory jurisdiction and 31 permitting authority of all applicable governmental bodies,

agencies, and special districts having authority with respect to any area included therein, any or all of the following special powers relating to public improvements and community facilities authorized by this act:

- (1) To finance, fund, plan, establish, acquire, construct or reconstruct, enlarge or extend, equip, operate, and maintain systems, and facilities, and basic infrastructures for the following basic infrastructures:
- (a) Water management and control for the lands within the district and to connect some or any of such facilities with roads and bridges.
- (b) Water supply, sewer, and wastewater management, reclamation, and reuse or any combination thereof, and to construct and operate connecting intercepting or outlet sewers and sewer mains and pipes and water mains, conduits, or pipelines in, along, and under any street, alley, highway, or other public place or ways, and to dispose of any effluent, residue, or other byproducts of such system or sewer system.
- (c) Bridges or culverts that may be needed across any drain, ditch, canal, floodway, holding basin, excavation, public highway, tract, grade, fill, or cut and roadways over levees and embankments, and to construct any and all of such works and improvements across, through, or over any public right-of-way, highway, grade, fill, or cut.
- (d)1. District roads equal to or exceeding the specifications of the county in which such district roads are located, and street lights.
- 2. Buses, trolleys, transit shelters, ridesharing facilities and services, parking improvements, and related signage.
  - (e) Conservation areas, mitigation areas, and wildlife

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habitat, including the maintenance of any plant or animal species, and any related interest in real or personal property.

(f) (e) Any other project within or without the boundaries of a district when a local government issued a development order pursuant to s. 380.06 or s. 380.061 approving or expressly requiring the construction or funding of the project by the district, or when the project is the subject of an agreement between the district and a governmental entity and is consistent with the local government comprehensive plan of the local government within which the project is to be located.

Section 20. Subsections (8) and (9) are added to section 190.021, Florida Statutes, to read:

190.021 Taxes; non-ad valorem assessments.--

- (8) STATUS OF ASSESSMENTS.--Benefit special assessments, maintenance special assessments, and special assessments are non-ad valorem assessments as defined by s. 197.3632.
- (9) ASSESSMENTS CONSTITUTE LIENS; COLLECTION.--Benefit special assessments and maintenance special assessments authorized by this section, and special assessments authorized by s. 190.022, shall constitute a lien on the property against which assessed from the date of imposition thereof until paid, co-equal with the lien of state, county, municipal, and school board taxes. These non-ad valorem assessments may be collected, at the district's discretion, by the tax collector pursuant to the provisions of s. 197.363 or s. 197.3632, or in accordance with other collection measures provided by law.

Section 21. Section 190.022, Florida Statutes, is 31 amended to read:

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29 30 190.022 Special assessments.--

- (1) The board may levy special assessments for the construction, reconstruction, acquisition, or maintenance of district facilities authorized under this chapter using the procedures for levy and collection provided in chapter 170 or chapter 197.
- (2) Notwithstanding the provisions of s. 170.09, district assessments may be made payable in no more than 30 20 yearly installments.

Section 22. Subsections (1) and (3) of section 190.033, Florida Statutes, are amended to read:

190.033 Bids required.--

(1) No contract shall be let by the board for the construction of any project authorized by this act, nor shall any goods, supplies, or materials to be purchased, when the amount thereof to be paid by the district shall exceed the amount provided in s. 287.017 for category four \$10,000, unless notice of bids shall be advertised once in a newspaper in general circulation in the county and in the district. Any board seeking to construct or improve a public building, structure, or other public works shall comply with the bidding procedures of s. 255.20 and other applicable general law.In each case, the bid of the lowest responsive and responsible bidder shall be accepted unless all bids are rejected because the bids are too high, or the board determines it is in the best interests of the district to reject all bids. The board may require the bidders to furnish bond with a responsible surety to be approved by the board. Nothing in this section shall prevent the board from undertaking and performing the construction, operation, and maintenance of any project or 31 | facility authorized by this act by the employment of labor,

material, and machinery.

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(3) Contracts for maintenance services for any district facility or project shall be subject to competitive bidding requirements when the amount thereof to be paid by the district exceeds the amount provided in s.  $287.017\frac{(1)}{(1)}$  and (2)for category four two. The district shall adopt rules, policies, or procedures establishing competitive bidding procedures for maintenance services. Contracts for other services shall not be subject to competitive bidding unless the district adopts a rule, policy, or procedure applying competitive bidding procedures to said contracts.

Section 23. Paragraphs (e) and (f) of subsection (1) and subsection (3) of section 190.046, Florida Statutes, are amended to read:

190.046 Termination, contraction, or expansion of district.--

- (1) The board may petition to contract or expand the boundaries of a community development district in the following manner:
- (e) In all cases, written consent of all the landowners whose land is to be added to or deleted from the district shall be required. The filing of the petition for expansion or contraction by the district board of supervisors shall constitute consent of the landowners within the district other than of landowners whose land is proposed to be added to or removed from the district.
- (f)1. During the existence of a the district initially established by administrative rule, petitions to amend the boundaries of the district pursuant to paragraphs (a)-(e) shall be limited to a cumulative total of no more than 10 31 percent of the land in the initial district, and in no event

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shall all such petitions to amend the boundaries ever encompass more than a total of 250 acres.

- 2. For districts initially established by county or municipal ordinance, the limitation provided by this paragraph shall be a cumulative total of no more than 50 percent of the land in the initial district, and in no event shall all such petitions to amend the boundaries ever encompass more than a total of 500 acres.
- 3. Boundary expansions for districts initially established by county or municipal ordinance shall follow the procedure set forth in paragraph (b) or paragraph (c).
- (3) The district may merge with other community development districts upon filing a petition for establishment of a community development district pursuant to s. 190.005 or may merge with any other special districts upon filing a petition for establishment of a community development district pursuant to s. 190.005. The government formed by a merger involving a community development district pursuant to this section shall assume all indebtedness of, and receive title to, all property owned by the preexisting special districts. Prior to filing said petition, the districts desiring to merge shall enter into a merger agreement and shall provide for the proper allocation of the indebtedness so assumed and the manner in which said debt shall be retired. The approval of the merger agreement by the board of supervisors elected by the electors of the district shall constitute consent of the landowners within the district.

Section 24. Section 190.048, Florida Statutes, is amended to read:

190.048 Sale of real estate within a district; 31 | required disclosure to purchaser. -- Subsequent to the

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establishment <del>creation</del> of a district under this chapter, each
   contract for the \underline{\text{initial}} sale of a parcel of real property and
    each contract for the initial sale of a residential unit
   estate within the district shall include, immediately prior to
    the space reserved in the contract for the signature of the
   purchaser, the following disclosure statement in boldfaced and
    conspicuous type which is larger than the type in the
   remaining text of the contract: "THE ... (Name of
    District)...COMMUNITY DEVELOPMENT DISTRICT MAY IMPOSE AND LEVY
   IMPOSES TAXES OR ASSESSMENTS, OR BOTH TAXES AND ASSESSMENTS,
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    ON THIS PROPERTY THROUGH A SPECIAL TAXING DISTRICT.
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   TAXES AND ASSESSMENTS PAY THE CONSTRUCTION, OPERATION, AND
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   MAINTENANCE COSTS OF CERTAIN PUBLIC FACILITIES AND SERVICES OF
    THE DISTRICT AND ARE SET ANNUALLY BY THE GOVERNING BOARD OF
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   THE DISTRICT. THESE TAXES AND ASSESSMENTS ARE IN ADDITION TO
    COUNTY AND OTHER LOCAL GOVERNMENTAL TAXES AND ASSESSMENTS AND
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   ALL OTHER TAXES AND ASSESSMENTS PROVIDED FOR BY LAW."
           Section 25. Section 190.0485, Florida Statutes, is
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   created to read:
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           190.0485 Notice of establishment.--Within 30 days
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    after the effective date of a rule or ordinance establishing a
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    community development district under this act, the district
    shall cause to be recorded in the property records in the
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    county in which it is located a "Notice of Establishment of
             Community Development District." The notice shall,
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    at a minimum, include the legal description of the district
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    and a copy of the disclosure statement specified in s.
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    190.048.
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           Section 26. Each community development district in
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   existence on the effective date of this act shall record a
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notice of establishment as specified in s. 190.0485, Florida

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Statutes, as created by this act, within 90 days after that
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    date, unless the district has previously recorded a notice
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    that meets the requirements set forth in that section.
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           Section 27. (1) Section 190.049, Florida Statutes, is
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    amended to read:
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           190.049 Special acts prohibited. -- Pursuant to s.
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    11(a)(21), Art. III of the State Constitution, there shall be
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   no special law or general law of local application creating an
    independent special district which has the powers enumerated
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    in two or more of the paragraphs contained in s. 190.012,
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   unless such district is created pursuant to the provisions of
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    s. 189.404.
           (2) This section shall take effect upon this act
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   becoming a law, if passed by a three-fifths vote of the
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   membership of each house.
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    (Redesignate subsequent sections.)
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    ======= T I T L E A M E N D M E N T =========
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   And the title is amended as follows:
           On page 2, line 5, after the semicolon,
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    insert:
           amending s. 170.09, F.S.; providing an
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           increased period for payment of special
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           assessments; amending s. 170.201, F.S.;
           allowing special assessment exemptions by
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           municipalities for any service; amending s.
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           189.4031, F.S.; providing that community
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           development districts established pursuant to
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1 ch. 190, F.S., shall be deemed in compliance 2 with certain charter requirements; amending s. 3 189.405, F.S.; providing for education programs 4 for district board members; authorizing 5 district boards to pay the costs of education programs; amending s. 189.412, F.S.; providing 6 7 that the Special District Information Program may assist with the association's annual 8 9 conference; amending s. 189.417, F.S.; 10 authorizing water management districts to provide certain notice of public meetings held 11 12 to evaluate responses to solicitations issued 13 by the water management district by publication in certain newspapers; amending s. 190.004, 14 15 F.S.; specifying requirements for the charter of a community development district; amending 16 17 s. 190.005, F.S.; providing requirements for the petition to reestablish an existing special 18 district as a community development district; 19 20 revising language with respect to establishment of such districts; amending ss. 190.006 and 21 190.011, F.S.; revising requirements relating 22 to the date of the election for the board of 23 24 supervisors of such districts; revising 25 requirements relating to the location of the office of such a district; authorizing the 26 27 holding of meetings at such office for certain districts; amending s. 190.009, F.S.; revising 28 requirements relating to provision of the 29 30 disclosure of public financing by such 31 districts to prospective purchasers of real

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property; amending s. 190.012, F.S.; revising and expanding the powers of such districts; amending s. 190.021, F.S.; specifying the status of special assessments imposed by such districts; specifying that such assessments constitute a lien against the property; providing for collection thereof; amending s. 190.022, F.S.; revising requirements relating to special assessments for construction, acquisition, or maintenance of district facilities; amending s. 190.033, F.S.; revising bid requirements for the purchase of goods and the construction or improvement of public works and for contracts for maintenance services; amending s. 190.046, F.S.; revising requirements relating to consent to a change in the boundaries of such districts and limitations on such boundary changes; providing that approval of a proposed merger of community development districts by an elected board of supervisors constitutes approval by the landowners of the district; amending s. 190.048, F.S.; revising requirements relating to the required disclosure to purchasers of real estate within a district; creating s. 190.0485, F.S.; requiring such districts to record a notice of establishment; providing for application to existing districts; amending s. 190.049, F.S.; providing an exception to the prohibition against special laws or general laws of local application creating an

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           independent special district having two or more
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           of a community development district's special
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           powers enumerated in s. 190.012, F.S.;
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