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A bill to be entitled An act relating to sexual violence in prisons; creating the "Protection Against Sexual Violence in Florida Jails and Prisons Act"; amending ss. 944.35 and 951.23, F.S.; prohibiting sexual misconduct by any employee of a state agency or private contractor of the state; requiring the Department of Corrections to develop a course relating to sexual assault identification and prevention as part of the correctional officer training program; requiring the department and county and municipal detention facilities to provide an orientation program and counseling; requiring reporting by department employees of sexual assault; creating s. 951.221, F.S.; prohibiting sexual misconduct by employees of county or municipal detention facilities; providing for termination of employment under certain circumstances; providing penalties; providing legislative findings regarding inappropriateness of certain treatment of prisoners; requiring the Department of Corrections to conduct or cause to be conducted a study on the cross-gender treatment of inmates in correctional institutions; requiring the submission of the report to the Legislature by December 31, 2000; providing an effective date.

31 Be It Enacted by the Legislature of the State of Florida:

Section 1. This act may be cited as the "Protection Against Sexual Violence in Florida Jails and Prisons Act."

Section 2. Subsections (3) and (4) of section 944.35, Florida Statutes, are amended, and subsections (5) and (6) are added to said section, to read:

944.35 Authorized use of force; malicious battery and sexual misconduct prohibited; reporting required; penalties.--

- (3)(a)1. Any employee of <u>a state agency or private</u> contractor the department who, with malicious intent, commits a battery upon an inmate or an offender supervised by <u>a state</u> agency or private contractor the department in the community, commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- 2. Any employee of <u>a state agency or private</u>

  <u>contractor</u> the department who, with malicious intent, commits
  a battery or inflicts cruel or inhuman treatment by neglect or
  otherwise, and in so doing causes great bodily harm, permanent
  disability, or permanent disfigurement to an inmate or an
  offender supervised by <u>a state agency or private contractor</u>
  the department in the community, commits a felony of the third
  degree, punishable as provided in s. 775.082, s. 775.083, or
  s. 775.084.
- (b)1. As used in this paragraph, the term "sexual misconduct" means the oral, anal, or vaginal penetration by, or union with, the sexual organ of another or the anal or vaginal penetration of another by any other object, but does not include an act done for a bona fide medical purpose or an internal search conducted in the lawful performance of the employee's duty.
- 2. Any employee of the state correctional system operated by the department or a private contractor with either

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the department or the Correctional Privatization Commission who engages in sexual misconduct with an inmate or an offender supervised by a state agency or private contractor the department in the community, without committing the crime of sexual battery, commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

- 3. The consent of the inmate or offender supervised by a state agency or private contractor the department in the community to any act of sexual misconduct shall not be raised as a defense to a prosecution under this paragraph.
- This paragraph does not apply to any employee of a state agency or private contractor the department who is legally married to an inmate or an offender supervised by a state agency or private contractor the department in the community, nor does it apply to any employee who has no knowledge, and would have no reason to believe, that the person with whom the employee has engaged in sexual misconduct is an inmate or an offender under community supervision of a state agency or private contractor the department.
- (c) Notwithstanding prosecution, any violation of the provisions of this subsection, as determined by the Public Employees Relations Commission, shall constitute sufficient cause under s. 110.227 for dismissal from employment with the state department, and such person shall not again be employed in any capacity in connection with the correctional system.
- (d) Each employee who witnesses, or has reasonable cause to suspect, that an inmate or an offender under the supervision of a state agency or private contractor the department in the community has been unlawfully abused or is 31 the subject of sexual misconduct pursuant to this subsection

shall immediately prepare, date, and sign an independent report specifically describing the nature of the force used or the nature of the sexual misconduct, the location and time of the incident, and the persons involved. The report shall be delivered to the inspector general of the department with a copy to be delivered to the warden superintendent of the institution or the regional administrator. The inspector general shall immediately conduct an appropriate investigation, and, if probable cause is determined that a violation of this subsection has occurred, the respective state attorney in the circuit in which the incident occurred shall be notified.

- (4)(a) Any employee required to report pursuant to this section who knowingly or willfully fails to do so, or who knowingly or willfully prevents another person from doing so, commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- (b) Any person who knowingly or willfully submits inaccurate, incomplete, or untruthful information with regard to reports required in this section commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- (c) Any person who knowingly or willfully coerces or threatens any other person with the intent to alter either testimony or a written report regarding an incident where force was used or an incident of sexual misconduct commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

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As part of the correctional officer training program, the
Criminal Justice Standards and Training Commission shall

develop course materials for inclusion in the appropriate required course specifically designed to explain the parameters of this subsection and to teach sexual assault identification and prevention methods and techniques.

- (5) State correctional institutions and private correctional facilities housing state inmates shall:
- (a) Provide an initial orientation program on sexual assault to all inmates within 48 hours after incarceration.

  The program shall provide at least the following information:
- 1. A realistic presentation on how to avoid sexual violence while incarcerated.
- $\underline{\text{2. Information on how to prevent and reduce the risk}}$  of sexual violence.
  - 3. Information on available sexual assault counseling.
- 4. The procedure for requesting sexual assault counseling.
- $\underline{\mbox{(b) Provide sexual assault counseling to any inmate}}$  who requests it.
- 1. Sexual assault counseling shall be provided by trained or experienced psychological specialists employed by the department or by a private correctional facility under contract with the Correctional Privatization Commission, or by trained or experienced representatives of a faith-based organization, community outreach organization, or other appropriate organization that has been approved by the facility administrator to provide such programming.
- 2. Literature and tapes on rape and rape trauma syndrome developed or sponsored by community rape crisis centers or state or national nonprofit organizations with expertise in sexual assault issues shall not be barred from any state correctional institution unless the administrator

determines that a particular item is unsuitable. Such literature provided to a state correctional institution shall be left out in areas where inmates can take it without calling attention to themselves, such as in the library, medical clinic, wellness areas, mental health offices, and educational areas.

state correctional institution or of a private correctional facility who becomes aware of an actual or threatened sexual assault, or a credible report of an actual or threatened sexual assault, on an inmate in the custody of the institution shall promptly report this situation to the inspector general of the department, who shall respond as provided in paragraph (3)(d).

Section 3. Section 951.221, Florida Statutes, is created to read:

951.221 Sexual activity between detention facility employees and inmates; penalties.--

- (1) Any employee of a county or municipal detention facility or of a private detention facility under contract with a county commission who engages in sexual misconduct, as defined in s. 944.35(3)(b)1., with an inmate or an offender supervised by the facility without committing the crime of sexual battery commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. The consent of an inmate to any act of sexual misconduct shall not be raised as a defense to prosecution under this section.
- (2) Notwithstanding prosecution, any violation of the provisions of this section, as determined by the administrator of the facility, shall constitute sufficient cause for

dismissal from employment, and such person shall not again be employed in any capacity in connection with the correctional system.

Section 4. (1) The Legislature recognizes the need of the Department of Corrections, the Correctional Privatization Commission, and local county and municipal detention facilities to achieve institutional and security interests and provide equal employment opportunity for staff while respecting the constitutional rights of inmates and prisoners in correctional institutions and detention facilities.

However, the Legislature finds that, precluding legitimate correctional policies and practices, it is generally inappropriate for prisoners to be subject to cross-gender treatment in situations where it would be expected that such treatment should be performed by staff of the same gender as the inmate or prisoner.

- Legislature on the general issue of cross-gender treatment of inmates and prisoners, the Department of Corrections in consultation with the Correctional Privatization Commission shall conduct or cause to be conducted a study which describes cross-gender treatment of inmates in the state and private correctional system in terms of current policy and practices, legal issues and concerns, and the extent to which other state correctional systems achieve institutional and staff security interests and provide equal employment opportunity for staff while respecting the constitutional rights of inmates and prisoners.
- (3) The department shall submit a report with findings and recommendations as part of the study performed pursuant to subsection (2) to the President of the Senate and the Speaker

of the House of Representatives on or before December 31,

2000.

Section 5. Subsections (10) and (11) of section

951.23, Florida Statutes, are renumbered as subsections (1

951.23, Florida Statutes, are renumbered as subsections (12) and (13), respectively, and new subsections (10) and (11) are added to said section to read:

- 951.23 County and municipal detention facilities; definitions; administration; standards and requirements.--
- (10) PROTECTION AGAINST SEXUAL VIOLENCE.--County detention facilities and municipal detention facilities and private detention facilities under contract with a county commission shall:
- (a) Provide an initial orientation program on sexual assault to all inmates within 48 hours after detention. The program shall provide at least the following information:
- 1. A realistic presentation on how to avoid sexual violence while incarcerated.
- 2. Information on how to prevent and reduce the risk of sexual violence.
  - 3. Information on available sexual assault counseling.
- $\underline{\text{4.}}$  The procedure for requesting sexual assault counseling.
- (b) Provide sexual assault counseling to any prisoner who requests it.
- 1. Sexual assault counseling shall be provided by trained or experienced representatives of a faith-based organization, community outreach organization, or other appropriate organization that has been approved by the facility administrator to provide such programming. County detention facilities and municipal detention facilities may

contract with faith-based or community outreach organizations
to provide these counseling services.

- 2. Literature and tapes on rape and rape trauma syndrome developed or sponsored by community rape crisis centers or state or national nonprofit organizations with expertise in sexual assault issues shall not be barred from any county detention facility or municipal detention facility unless the administrator determines that a particular item is unsuitable. Such literature provided to a detention center shall be left out in areas where prisoners can take it without calling attention to themselves, such as in the library, medical clinic, recreation halls, mental health offices, and educational areas.
- (c) Develop and implement an employee training program to identify and prevent sexual assault. The training program shall provide at least 2 hours of training for each employee.
- (11) A guard or other employee of the detention facility who becomes aware of an actual or threatened sexual assault, or a credible report of an actual or threatened sexual assault, on a prisoner in the custody of the detention facility shall promptly report this situation to the person responsible for facility inspections and investigations, internal affairs investigations, inmate grievances, and management reviews who shall immediately conduct an appropriate investigation, and, if probable cause is determined that a violation of this subsection has occurred, the respective state attorney in the circuit in which the incident occurred shall be notified.

Section 6. This act shall take effect October 1, 2000.