Florida House of Representatives - 2000 By Representative Peaden

A bill to be entitled 1 2 An act relating to the Florida State University 3 College of Medicine; establishing a 4-year 4 allopathic medical school within the Florida 5 State University; providing legislative intent; providing purpose; providing for transition, 6 7 organizational structure, and admissions 8 process; providing for partner organizations for clinical instruction in a community-based 9 medical education program; specifying targeted 10 11 communities and hospitals; providing for 12 development of a plan for graduate medical 13 education in the state; providing for 14 accreditation; providing curricula; providing 15 for clinical rotation sites in local communities; providing for training to meet the 16 medical needs of the elderly; providing for 17 training to address the medical needs of the 18 state's rural and underserved populations; 19 20 providing for increased participation of 21 underrepresented groups and socially and 22 economically disadvantaged youth; providing for technology-rich learning environments; 23 24 providing for administration and faculty; 25 providing for collaboration with other 26 professionals for integration of modern health 27 care delivery concepts; authorizing the Florida 28 State University to negotiate and purchase 29 certain liability insurance; providing an effective date. 30

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1 WHEREAS, the United States Department of Health and 2 Human Services has identified 67 regions in Florida, including 3 13 entire counties, most of them in rural North Florida, as Health Professional Shortage Areas; and 40 percent of the 4 5 state's 67 counties have fewer than 100 doctors per 100,000 population, compared to the national average of 221 doctors 6 7 per 100,000 population, and 8 WHEREAS, in Florida, more than 3.2 million residents 9 are over the age of 60, more than 80 percent of patients who visit a primary care physician are elder persons, and between 10 11 60 percent and 70 percent of persons seeking medical care are age 60 and over; and Florida's continuing population growth, 12 13 especially among its older residents, is contributing to an 14 increasing shortage of physicians in the state, and WHEREAS, Florida has large areas of medically 15 16 underserved minority populations, and WHEREAS, there are hundreds of highly qualified 17 university students in Florida who seek, but cannot gain, 18 19 admission to medical school, and 20 WHEREAS, Florida currently imports a substantial number 21 of its doctors from other states or countries, and ranks third 22 highest, nationally, in the percentage of its total allopathic physician workforce who are international medical graduates, 23 24 and 25 WHEREAS, Florida's existing medical education system 26 has an extremely limited capacity to serve the state's rapidly 27 growing population, which leaves the state vulnerable to 28 physician shortages at the national level, while at the same 29 time limiting opportunities for Florida's best students to enter the medical field and serve their communities, and 30 31 2

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WHEREAS, a medical school is not required to have its own teaching hospital in order to have a high-quality, accredited medical education program, and WHEREAS, community-based medical education programs are significantly less expensive than teaching-hospital-based medical education programs, do not involve the financial risks associated with the operation of a hospital, and enable the state to work with local hospitals, and WHEREAS, a community-based medical education program relies on clinical resources available in each community and requires support by hospitals, private and public health clinics, and other health care organizations willing to enter into affiliation agreements to provide clinical education as part of a medical education program, and WHEREAS, a number of hospitals, private and public health clinics, and other health care organizations in the state have expressed an interest in affiliating with a Florida State University community-based medical education program, and WHEREAS, the Florida State University's Tallahassee location is near the center of the region of the state with the greatest current shortage of physicians, and WHEREAS, the Florida State University has, since 1971, successfully operated a first-year medical school program in concert with the University of Florida College of Medicine and is noted for its success in attracting students who eventually become primary care physicians, and

28 WHEREAS, the Florida State University has strong 29 research programs in the applied biomedical and behavioral 30 sciences, autism, cancer, chronic diseases, and geriatrics, 31 and

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1 WHEREAS, there has been no new medical school 2 established in the United States in two decades despite the 3 large growth in the nation's population, particularly the elderly population, and 4 5 WHEREAS, there is now an unusual opportunity to design б and operate an innovative medical education program in our 7 state, which takes advantage of the advances in medical and 8 communication technology, NOW, THEREFORE, 9 Be It Enacted by the Legislature of the State of Florida: 10 11 12 Section 1. Florida State University College of 13 Medicine.--14 (1) CREATION.--There is hereby established a 4-year 15 allopathic medical school within the Florida State University, 16 to be known as the Florida State University College of Medicine, with a principal focus on recruiting and training 17 medical professionals to meet the primary health care needs of 18 19 the state, especially the needs of the state's elderly, rural, 20 minority, and other underserved citizens. (2) LEGISLATIVE INTENT.--It is the intent of the 21 22 Legislature that the Florida State University College of Medicine represent a new model for the training of allopathic 23 24 physician healers for the citizens of the state. In accordance 25 with this intent, the governing philosophy of the College of 26 Medicine should include the training of students, in a humane environment, in the scientific, clinical, and behavioral 27 28 practices required to deliver patient-centered health care in 29 the 21st century. Key components of the College of Medicine, which would build on the foundation of the 30-year-old Florida 30 State University Program in Medical Sciences (PIMS), would 31

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include: admission of diverse types of students who possess 1 good communication skills and are compassionate individuals, 2 representative of the population of the state; basic science 3 training utilizing medical problem-based teaching; and 4 5 clinical training at several dispersed sites throughout the state in existing community hospitals, clinics, and doctors' 6 7 offices. The Legislature further intends that study of the 8 aging human be a continuing focus throughout the 4-year 9 curriculum and that use of information technology be a key component of all parts of the educational program. 10 11 (3) PURPOSE.--The College of Medicine shall be dedicated to: preparing physicians to practice primary care, 12 13 geriatric, and rural medicine, to make appropriate use of emerging technologies, and to function successfully in a 14 rapidly changing health care environment; advancing knowledge 15 16 in the applied biomedical and behavioral sciences, geriatric research, autism, cancer, and chronic diseases; training 17 future scientists to assume leadership in health care delivery 18 19 and academic medicine; and providing access to medical 20 education for groups which are underrepresented in the medical 21 profession. 22 (4) TRANSITION; ORGANIZATIONAL STRUCTURE; ADMISSIONS PROCESS.--The General Appropriations Act for fiscal year 23 24 1999-2000 included initial funding for facilities and 25 operations to provide a transition from the Program in Medical 26 Sciences (PIMS) to a College of Medicine at the Florida State University. For transitional purposes, the Program in Medical 27 28 Sciences (PIMS) in the College of Arts and Sciences at the 29 Florida State University shall be reorganized and restructured, as soon as practicable, as the Institute of 30 Human Medical Sciences. At such time as the 4-year educational 31

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program development is underway and a sufficient number of 1 basic science and clinical faculty are recruited, the 2 3 Institute of Human Medical Sciences shall evolve into the Florida State University College of Medicine, with appropriate 4 5 departments. The current admissions procedure utilized by the Program in Medical Sciences (PIMS) shall provide the basis for 6 7 the design of an admissions process for the College of 8 Medicine, with selection criteria that focus on identifying 9 future primary care physicians who have demonstrated interest in serving underserved areas. Enrollment levels at the College 10 11 of Medicine are planned to not exceed 120 students per class, 12 and shall be phased in from 30 students in the Program in 13 Medical Sciences (PIMS), to 40 students admitted to the College of Medicine as the charter class in Fall 2001, and 20 14 additional students admitted to the College of Medicine in 15 16 each class thereafter until the maximum class size is reached. 17 (5) PARTNER ORGANIZATIONS FOR CLINICAL INSTRUCTION; GRADUATE PROGRAMS. -- To provide broad-based clinical 18 19 instruction in both rural and urban settings for students in 20 the community-based medical education program, the College of Medicine shall seek affiliation agreements with health care 21 systems and organizations, local hospitals, and military 22 health care facilities in the following targeted communities: 23 Pensacola, Tallahassee, Orlando, Sarasota, Jacksonville, and 24 the rural areas of the state. Selected hospitals in the target 25 26 communities include, but are not limited to, the following: 27 (a) Baptist Health Care in Pensacola. 28 (b) Sacred Heart Health System in Pensacola. 29 (c) West Florida Regional Medical Center in Pensacola. Tallahassee Memorial Healthcare in Tallahassee. 30 (d) 31 (e) Florida Hospital Health System in Orlando.

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Sarasota Memorial Health Care System in Sarasota. 1 (f) 2 (g) Mayo Clinic in Jacksonville. 3 (h) Rural hospitals in the state. 4 5 The College of Medicine shall also explore all alternatives б for cooperation with established graduate medical education 7 programs in the state to develop a plan to retain its 8 graduates in residency programs in Florida. To this end, the 9 Florida State University is directed to submit to the Legislature, no later than November 30, 2001, a plan to 10 increase opportunities for Florida medical school graduates to 11 12 enter graduate medical education programs, including 13 residencies, in the state. 14 (6) ACCREDITATION.--The College of Medicine shall 15 develop a program which conforms to the accreditation 16 standards of the Liaison Committee on Medical Education 17 (LCME). (7) CURRICULA; CLINICAL ROTATION TRAINING SITES.--18 19 (a) The initial 2-year curriculum shall draw on the 20 Florida State University's Program in Medical Sciences (PIMS) experience and national trends in basic science instruction, 21 22 including use of technology for distributed and distance 23 learning. First-year instruction shall include a lecture mode 24 and problem-based learning. In the second year, a small-group, problem-based learning approach shall provide more advanced 25 26 treatment of each academic subject in a patient-centered 27 context. Various short-term clinical exposures shall be 28 programmed throughout the first 2 years, including rural, geriatric, and minority health, and contemporary practice 29 patterns in these areas. 30 31

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(b) During the third and fourth years, the curriculum 1 2 shall follow a distributed, community-based model with a special focus on rural health. Subgroups of students shall be 3 4 assigned to clinical rotation training sites in local 5 communities in roughly equal numbers, as follows: 6 1. Group 1 - Tallahassee. 7 2. Group <u>2 - Pensacola.</u> 8 3. Group 3 - Orlando. 9 4. Group 4 - Sarasota. 10 Group 5 - Jacksonville. 5. 11 6. Group 6 - To be determined prior to 2005, based on 12 emerging state needs. 13 7. Group 7 - Rural Physician Associate Program (RPAP). (8) MEDICAL NEEDS OF THE ELDERLY.--The College of 14 15 Medicine shall develop a comprehensive program to ensure 16 training in the medical needs of the elderly and incorporate principles embodied in the curriculum guidelines of the 17 American Geriatric Society. The College of Medicine shall 18 19 have as one of its primary missions the improvement of medical 20 education for physicians who will treat elder citizens. То accomplish this mission, the College of Medicine shall 21 22 establish an academic leadership position in geriatrics, 23 create an external elder care advisory committee, and 24 implement an extensive faculty development plan. For student 25 recruitment purposes, the current Program in Medical Sciences 26 (PIMS) selection criteria shall be expanded to include 27 consideration of students who have expressed an interest in 28 elder care and who have demonstrated, through life choices, a 29 commitment to serve older persons. (9) MEDICAL NEEDS OF UNDERSERVED AREAS.--To address 30 the medical needs of the state's rural and underserved 31

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populations, the College of Medicine shall develop a 1 2 Department of Family Medicine with a significant rural 3 training track that provides students with early and frequent clinical experiences in community-based settings to train and 4 5 produce highly skilled primary care physicians. The College 6 of Medicine shall consider developing new, rural-based family 7 practice clinical training programs and shall establish a 8 partnership with the West Florida Area Health Education Center 9 to assist in developing partnerships and programs to provide incentives and support for physicians to practice in primary 10 11 care, geriatric, and rural medicine in underserved areas of 12 the state. 13 (10) INCREASING PARTICIPATION OF UNDERREPRESENTED 14 GROUPS. -- To increase the participation of underrepresented 15 groups and socially and economically disadvantaged youth in 16 science and medical programs, the College of Medicine shall continue the outreach efforts of the Program in Medical 17 Sciences (PIMS) to middle and high school minority students, 18 19 including the Science Students Together Reaching Instructional 20 Diversity and Excellence (SSTRIDE), and shall build an endowment income to support recruitment programs and 21 22 scholarship and financial aid packages for these students. To develop a base of qualified potential medical school 23 candidates from underrepresented groups, the College of 24 25 Medicine shall coordinate with the undergraduate premedical 26 and science programs currently offered at the Florida State 27 University, develop relationships with potential feeder 28 institutions, including 4-year institutions and community 29 colleges, and pursue grant funds to support programs, as well as support scholarship and financial aid packages. The College 30 of Medicine shall develop plans for a postbaccalaureate, 31

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1-year academic program that provides a second chance to a 1 limited number of students per year who have been declined 2 medical school admission, who are state residents, and who 3 meet established criteria as socially and economically 4 5 disadvantaged. The College of Medicine shall make every 6 effort, through recruitment and retention, to employ a faculty 7 and support staff that reflect the heterogeneous nature of the 8 state's general population. (11) TECHNOLOGY.--To create technology-rich learning 9 environments, the College of Medicine shall build on the 10 11 considerable infrastructure that already supports the many 12 technology resources of the Florida State University and shall 13 expand the infrastructure to conduct an effective medical 14 education program, including connectivity between the main 15 campus, community-based training locations, and rural clinic locations. Additional technology programs shall include 16 extensive professional development opportunities for faculty, 17 an on-line library of academic and medical resources for 18 19 students, faculty, and community preceptors, and 20 technology-sharing agreements with other medical schools to allow for the exchange of technology applications among 21 22 medical school faculty for the purpose of enhancing medical education. The College of Medicine shall explore the 23 24 opportunities afforded by Mayo Clinic in Jacksonville through clerkships, visiting professors or <u>lectures through the</u> 25 26 existing telecommunications systems, and collaboration in 27 research activities at the Mayo Clinic's Jacksonville campus. 28 (12) ADMINISTRATION; FACULTY.--Each of the major 29 community-based clinical rotation training sites described in 30 subsection (7) shall have a community dean and a student affairs/administrative officer. Teaching faculty for the 31

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CODING: Words stricken are deletions; words underlined are additions.

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community-based clinical training component shall be community 1 2 physicians serving part-time appointments. Sixty faculty members shall be recruited to serve in the basic and 3 behavioral sciences department. The College of Medicine shall 4 have a small core staff of on-campus, full-time faculty and 5 6 administrators at the Florida State University, including a 7 dean, a senior associate dean for educational programs, an 8 associate dean for clinical education, a chief 9 financial/administrative officer, an admissions/student affairs officer, an instructional resources coordinator, a 10 11 coordinator for graduate and continuing medical education, and 12 several mission focus coordinators. 13 (13) COLLABORATION WITH OTHER PROFESSIONALS.--To provide students with the skills, knowledge, and values needed 14 15 to practice medicine in the evolving national system of health 16 care delivery, the College of Medicine shall fully integrate 17 modern health care delivery concepts into its curriculum. For this purpose, the College of Medicine shall develop a 18 19 partnership with one or more health care organizations in the 20 state and shall recruit faculty with strong health care delivery competencies. Faculty from other disciplines at the 21 22 Florida State University shall be utilized to develop 23 team-based approaches to core competencies in the delivery of 24 health care. 25 (14) INDEMNIFICATION FROM LIABILITY.--This section 26 shall be construed to authorize the Florida State University, 27 for and on behalf of the Board of Regents, to negotiate and 28 purchase policies of insurance to indemnify from any liability 29 those individuals or entities providing sponsorship or training to the students of the medical school, professionals 30 31

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employed by the medical school, and students of the medical school. Section 2. This act shall take effect upon becoming a law. HOUSE SUMMARY Establishes a 4-year allopathic medical school within the Florida State University. Provides legislative intent and purpose. Provides for transition from the university's Program in Medical Sciences (PIMS). Provides for evolution of an organizational structure and for an admissions process. Provides for partner organizations for clinical instruction in a community-based medical education program through affiliation agreements with health care systems and organizations, local hospitals, and military health care facilities in specified target communities. Provides for development of a plan for graduate medical education in the state, to be submitted to the Legislature by November 30, 2001. Provides for accreditation. Provides for certain curricula. Provides for clinical rotation sites in local communities. Provides for training to meet the medical needs of the elderly. Provides for training to address the medical needs of the state's rural and underserved populations. Provides for programs and efforts to increase participation of underrepresented groups and socially and economically disadvantaged youth. Provides for technology-rich learning environments and programs. Provides for administration and faculty at the Florida State University and major community-based clinical rotation sites. Provides for collaboration with other professionals for integration of modern health care delivery concepts. Authorizes the Florida State University to purchase certain liability insurance.