Amendment No. ____ (for drafter's use only)

ĺ	CHAMBER ACTION <u>Senate</u> <u>House</u>
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5	ORIGINAL STAMP BELOW
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11	Representative(s) Andrews and Wise offered the following:
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13	Amendment (with title amendment)
14	On page 1, line 23, of the bill
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16	<pre>insert:</pre>
17	Section 1. Findings and declarationsIt is declared
18	that for the benefit of the people of the state, the increase
19	of their commerce, welfare, and prosperity, and the
20	improvement of their health and living conditions, it is
21	essential that this and future generations of youth be given
22	the fullest opportunity to learn and to develop their
23	intellectual and mental capacities; that it is essential for
24	private institutions of higher education in the state to be
25	provided with appropriate additional means to assist such
26	youth in achieving the required levels of learning and
27	development of their intellectual and mental capacities; that
28	it is the purpose of this act to provide a measure of
29	assistance and an alternative method enabling private
30	institutions of higher education of this state to provide the
31	facilities and structures that are sorely needed to accomplish

the purposes of this act; and that it is essential to provide additional assistance to private institutions of higher education by enabling those institutions to coordinate their budgetary needs with the timing of receipt of tuition revenues.

Section 2. Definitions.--As used in this act, the term:

- (1) "Authority" or "educational facilities authority" means the public corporation created by this act.
- improvements and fixtures thereon and any such property appurtenant thereto or used in connection therewith, and every estate, interest, and right, legal or equitable, therein, including terms for years and liens by way of judgment, mortgage, or otherwise and the indebtedness secured by such liens.
- dormitory or other housing facility, dining hall, student union, administration building, academic building, library, laboratory, research facility, classroom, athletic facility, health care facility, and maintenance, storage, or utility facility, and other structures or facilities related thereto, or required thereby, or required or useful for the instruction of students, or the conducting of research, or the operation of an institution of higher education, including parking and other facilities or structures, essential for the orderly conduct of an institution of higher education and shall also include equipment and machinery and other similar items necessary for the operation of a particular facility or structure in the manner for which its use is intended, but the term does not include such items as books, fuel, supplies, or

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other items that are customarily considered to result in a
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    current operating charge. The term also includes a loan in
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    anticipation of tuition revenues by a private institution of
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    higher education.
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               "Cost," as applied to a project or any portion
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    thereof financed under this act, embraces all or any part of
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    the cost of construction and acquisition of all lands,
    structures, real or personal property, rights, rights-of-way,
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    franchises, easements, and interests acquired or used for a
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    project, the cost of demolishing or removing any buildings or
    structures on land so acquired, including the cost of
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    acquiring any lands to which the buildings or structures may
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    be removed, the cost of all machinery and equipment, financing
    charges, interest before, during, and for a period of 30
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   months after completion of the construction, provisions for
    working capital, reserves for principal, interest and rebate,
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    and for extensions, enlargements, additions and improvements,
    cost of engineering, financial and legal services, plans,
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    specifications, studies, surveys, estimates of cost and of
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    revenues, administrative expenses, expenses necessary to
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    determining the feasibility or practicability of constructing
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    the project and other expenses as may be necessary to the
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    construction and acquisition of the project, the financing of
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    the construction and acquisition and the placing of the
   project in operation. In the case of a loan in anticipation of
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    tuition revenues, the term "cost" means the amount of the loan
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    in anticipation of revenues which does not exceed the amount
    of tuition revenues anticipated to be received by the
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    borrowing institution of higher education in the 1-year period
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    following the date of the loan, plus costs related to the
    issuance of the loans, or bonds, the proceeds of which fund
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the loans, and any related cost of debt service reserve funds and rebate associated therewith.

- (5) "Bond" or "revenue bond" means a revenue bond of the authority issued under this act, including a revenue refunding bond, notwithstanding that it may be secured by mortgage or the full faith and credit of a participating institution of higher education or any other lawfully pledged security of a participating institution of higher education.
- (6) "Institution of higher education" means an educational institution that by virtue of law or charter is a nonprofit educational institution empowered to provide a program of education beyond the high school level; is not owned or controlled by the state or any political subdivision, agency, instrumentality, district, or municipality of the state; and otherwise meets the requirements of s. 196.012(5).
- (7) "Participating institution" means an institution of higher education that undertakes the financing and construction or acquisition of a project or undertakes the refunding or refinancing of obligations or of a mortgage or of advances as provided in and permitted by this act.
- (8) "Loan in anticipation of tuition revenues" means a loan to an institution of higher education under circumstances in which tuition revenues anticipated to be received by the institution in any budget year are estimated to be insufficient at any time during the budget year to pay the operating expenses or other obligations of the institution in accordance with the budget of the institution.
- Section 3. <u>Creation of Higher Educational Facilities</u> Financing Authority.--
- 30 (1) There is created a public body corporate and politic to be known as the Higher Educational Facilities

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Financing Authority. The authority is constituted as a public
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    instrumentality and the exercise by the authority of the
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    powers conferred by this act is considered to be the
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    performance of an essential public function.
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               The authority shall consist of five members to be
    appointed by the Governor. One member shall be a trustee,
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    director, officer, or employee of an institution of higher
    education. Of the members first appointed, one shall serve for
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    1 year, one for 2 years, one for 3 years, one for 4 years, and
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    one for 5 years, and in each case until his or her successor
    is appointed and has qualified. Thereafter, the Governor shall
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    appoint for terms of 5 years each a member or members to
    succeed those whose terms expire. The Governor shall fill any
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    vacancy for an unexpired term. A member of the authority is
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    eligible for reappointment. Any member of the authority may be
    removed by the Governor for misfeasance, malfeasance, or
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    willful neglect of duty. Each member of the authority before
    entering upon his or her duties shall take and subscribe to
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    the oath or affirmation required by the State Constitution. A
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    record of each oath must be filed in the office of the
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    Department of State and with the authority.
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          (3) The authority shall annually elect one of its
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   members as chair and one as vice chair, and shall also appoint
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    an executive director who is not a member of the authority and
    who serves at the pleasure of the authority and receives
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    compensation as fixed by the authority. The duties of the
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    executive director may be discharged under a contract with the
    Independent Colleges and Universities of Florida, a
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    not-for-profit corporation representing the independent
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    colleges and universities of the state, or any successor
    corporation or other such entity providing similar
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representation, chosen by the authority, or an agency or other entity representing independent colleges and universities providing such services, in which case the entity shall designate a person to perform those duties.

- (4) The executive director shall keep a record of the proceedings of the authority and shall be custodian of all books, documents, and papers filed with the authority and of the minute book or journal of the authority and of its official seal. He or she may cause copies to be made of all minutes and other records and documents of the authority and may give certificates under the official seal of the authority to the effect that the copies are true copies, and all persons dealing with the authority may rely upon the certificates.
- constitutes a quorum, and the affirmative vote of a majority of the members present at a meeting of the authority is necessary for any action taken by the authority. A vacancy in the membership of the authority may not impair the right of a quorum to exercise all the rights and perform all the duties of the authority. Any action taken by the authority under this act may be authorized by resolution at any regular or special meeting, and each resolution shall take effect immediately and need not be published or posted.
- (6) The members of the authority shall receive no compensation for the performance of their duties, but each member shall be paid his or her necessary expenses incurred while engaged in the performance of his or her duties.
- (7) Notwithstanding any other law to the contrary, it is not a conflict of interest for a trustee, director, officer, or employee of an institution of higher education to serve as a member of the authority. It is not a conflict of

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interest for a person having a favorable reputation for skill,
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    knowledge, and experience in state and municipal finance or
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    for a person having a favorable reputation for skill,
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    knowledge, and experience in the higher education loan finance
    field to serve as a member of the authority. However, in each
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    case to which this act is applicable, the trustee, director,
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    officer, or employee of the participating institution shall
    abstain from discussion, deliberation, action, and vote by the
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    authority in respect to an undertaking under this act in which
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    the participating institution of higher education represented
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    by such person has an interest; and the person having a
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    favorable reputation for skill, knowledge, and experience in
    state and municipal finance shall abstain from discussion,
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    deliberation, action, and vote by the authority in respect to
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    a sale, purchase, or ownership of obligations of the authority
    in which an investment banking firm, insurance company, bank
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    or other similar entity of which the person is a partner,
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    officer, or employee has or may have a current or future
    interest; and the person having a favorable reputation for
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    skill, knowledge, and experience in the higher education loan
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    finance field shall abstain from discussion, deliberation,
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    action, and vote by the authority in respect to an action of
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    the authority in which a partnership, firm, joint venture,
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    sole proprietorship, or corporation of which the person is an
    owner, venturer, participant, partner, officer, or employee
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    has or may have a current or future interest.
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               The authority is assigned to the Department of
    Education for administrative purposes.
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           Section 4. Powers of authority. -- The purpose of the
    authority is to assist institutions of higher education in the
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    construction, financing, and refinancing of projects
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throughout the state and for this purpose the authority may: 1 2 Exercise all powers granted to corporations under the Florida Business Corporation Act, chapter 607, Florida 3 4 Statutes. (2) Have perpetual succession as a body politic and 5 6 corporate and adopt bylaws for the regulation of its affairs 7 and the conduct of its business. 8 (3) Adopt an official seal and alter the same at its 9 pleasure. 10 (4) Maintain an office at any place in the state that 11 it may designate. 12 (5) Sue and be sued in its own name, and plead and be 13 impleaded. (6) Make and execute financing agreements, leases, as 14 15 lessee or as lessor, contracts, deeds, and other instruments necessary or convenient in the exercise of the powers and 16 17 functions of the authority under this act, including contracts with persons, firms, corporations, federal and state agencies, 18 and other authorities, which state agencies and other 19 authorities are hereby authorized to enter into contracts and 20 otherwise cooperate with the authority to facilitate the 21 financing, construction, leasing, or sale of any project or 22 the institution of any program; engage in sale-leaseback, 23 24 lease-purchase, lease-leaseback, or other undertakings and 25 provide for the sale of certificates of participation incident thereto; enter into interlocal agreements in the manner 26 27 provided in section 163.01, Florida Statutes. (7) Determine the location and character of any 28 project to be financed under this act and may: 29

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lease as lessee or lessor, and regulate the project;

(a) Construct, reconstruct, maintain, repair, operate,

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- (b) Enter into contracts for any of those purposes;
- (c) Enter into contracts for the management and operation of a project; and
- education as its agent to determine the location and character of a project undertaken by a participating institution of higher education under this act and, as the agent of the authority, construct, reconstruct, maintain, repair, operate, own, lease as lessee or lessor, and regulate the project, and, as the agent of the authority, enter into contracts for any of those purposes, including contracts for the management and operation of the project.
- (8) Issue bonds, bond anticipation notes, and other obligations of the authority for any of its corporate purposes, including the providing of funds to pay all or any part of the cost of any project, and to fund or refund the cost of any project as provided in this act.
- (9) Generally fix and revise and charge and collect rates, rents, fees, and charges for the use of and for the services furnished or to be furnished by a project or any portion thereof and to contract with any person, partnership, association, or corporation or other body public or private in respect thereof.
- (10) Establish rules and regulations for the use of a project or any portion thereof and designate a participating institution of higher education as its agent to establish rules and regulations for the use of a project undertaken by the participating institution of higher education.
- (11) Employ consulting engineers, architects, attorneys, accountants, construction and financial experts, superintendents, managers, and other employees and agents as

may be necessary in its judgment, and fix their compensation. 1 2 (12) Receive and accept from any public agency loans or grants for or in aid of the construction of a project or 3 4 any portion thereof, and receive and accept loans, grants, 5 aid, or contributions from any source of either money, property, labor, or other things of value, to be held, used, 6 7 and applied only for the purposes for which the loans, grants, 8 aid, and contributions are made. (13) Mortgage any project and the site thereof for the 9 10 benefit of the holders of revenue bonds issued to finance projects or those providing credit for that purpose. 11 12 (14) Make loans to any participating institution of 13 higher education for the cost of a project, including a loan in anticipation of tuition revenues, in accordance with an 14 15 agreement between the authority and the participating institution of higher education; but no loan may exceed the 16 17 total cost of the project as determined by the participating institution of higher education and approved by the authority. 18 (15) Make loans to a participating institution of 19 higher education to refund outstanding obligations, mortgages, 20 or advances issued, made, or given by the participating 21 institution of higher education for the cost of a project. 22 (16) Charge to and equitably apportion among 23 24 participating institutions of higher education its 25 administrative costs and expenses incurred in the exercise of the powers and duties conferred by this act. 26 27 (17) Contract with an entity representing independent colleges and universities as its agent to assist the authority 28 in screening applications of institutions of higher education 29 for loans under this act and receive any recommendations the 30

entity may make.

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(18) Do all things necessary or convenient to carry
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    out the purposes of this act.
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           Section 5. Payment of expenses .-- All expenses incurred
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    in carrying out this act are payable solely from funds
    provided under the authority of this act, and no liability or
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    obligation may be incurred by the authority beyond the extent
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    to which moneys have been provided under this act.
           Section 6. Acquisition of real property. -- The
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    authority may directly, or by and through a participating
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    institution of higher education as its agent, acquire by
    purchase or lease solely from funds provided under this act,
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    or by gift or devise, any lands, structures, property, real or
    personal, rights, rights-of-way, franchises, easements, and
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    other interests in lands, including lands lying underwater,
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    and riparian rights, which are located within or outside the
    state as it may consider necessary or convenient for the
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    construction or operation of a project, upon terms and at
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   prices as are considered by it to be reasonable and that can
    be agreed upon between it and the owner thereof, and to take
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    title thereto in the name of the authority or in the name of a
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    participating institution of higher education as its agent or
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    as an owner and borrower.
           Section 7. Conveyance of title or interest to
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   participating institutions. -- When the principal of and
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    interest on revenue bonds of the authority issued to finance
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    the cost of a particular project or projects at a
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    participating institution of higher education, including any
    revenue refunding bonds issued to refund and refinance the
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    revenue bonds, have been fully paid and retired, or when
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    adequate provision has been made to pay fully and retire them,
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    and all other conditions of the resolution or trust agreement
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authorizing and securing the revenue bonds have been satisfied and the lien of the resolution or trust agreement has been released in accordance with the provisions thereof, the authority shall promptly execute deeds and conveyances necessary and required to convey title to the project or projects to the participating institution of higher education, free and clear of all liens and encumbrances.

Section 8. <u>Criteria and requirements.--In undertaking</u> any project under this act, the authority shall be guided by and shall observe the following criteria and requirements; however, the determination of the authority as to compliance with the criteria and requirements is final and conclusive:

- (1) The project, in the determination of the authority, is appropriate to the needs and circumstances of, and shall make a significant contribution to the purposes of, the authority and this act as set forth in the findings and declarations, and shall serve a public purpose by advancing the prosperity and general welfare of the state and its people.
- entered into with a participating institution that is not financially responsible and fully capable of and willing to fulfill its obligations under the financing agreement, including the obligations to make payments in the amounts and at the times required; to operate, repair, and maintain at its own expense the project owned or leased; and to serve the purposes of this act and any other responsibilities that may be imposed under the financing agreement. In determining the financial responsibility of the participating institution, consideration must be given to the party's ratio of current assets to current liabilities; net worth; endowments; pledges;

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earning trends; coverage of all fixed charges; the nature of
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    the project involved; its inherent stability; any guarantee of
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    the obligations by some other financially responsible
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    corporation, firm, or person; means by which the bonds are to
    be marketed to the public; and other factors determinative of
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    the capability of the participating institution, financially
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    and otherwise, to fulfill its obligations consistently with
    the purposes of this act. In making findings and
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    determinations, the authority may rely upon the
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    recommendations of the entity representing independent
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    colleges and universities.
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- (3) Adequate provision must be made for the operation, repair, and maintenance of the project at the expense of the owner or lessee and for the payment of principal of and interest on the bonds.
- (4) The costs to be paid from the proceeds of the bonds are costs of a project within the meaning of this act, except for payments included in the purposes for which revenue refunding bonds may be issued under this act.
- Section 9. Approval required to issue bonds.--The authority is created for the purpose of promoting higher education and issuing bonds on behalf of the state, and the Governor may approve any bonds issued by the authority which require approval under federal law.
 - Section 10. Agreements of sale, lease, or loan.--
- (1) A project financed under this act may not be operated by the authority or any other governmental agency, except that the authority may temporarily operate or cause to be operated all or any part of a project to protect its interest therein, pending any leasing or sale of the project.
- A project acquired or constructed by the authority, unless

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sold or contracted to be sold, must be leased to one or more persons, firms, or private corporations for operation and maintenance in a manner as will effectuate the purposes of this act, under an agreement of sale, installment sale, lease or loan, in form and substance not inconsistent herewith. Any agreement may provide, among other provisions, that:
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- (a) The owner or lessee shall at its own expense operate, repair, and maintain the project sold or leased thereunder.
- (b) The payments or rent payable under the agreement will in the aggregate be not less than an amount sufficient to pay all of the interest, principal, and redemption premiums, if any, on the bonds that will be issued by the authority to pay the cost of the project sold or leased thereunder.
- (c) The owner or lessee shall pay all other costs incurred by the authority in connection with the financing, construction, and administration of the project sold or leased, except as may be paid out of the proceeds of bonds or otherwise, including, but without being limited to, insurance costs, the cost of administering the bond resolution authorizing the bonds and any trust agreement securing the bonds, and the fees and expenses of the authority, trustees, paying agents, attorneys, consultants, and others.
- (d) The term of an agreement will terminate not earlier than the date on which all bonds and all other obligations incurred by the authority in connection with the project sold or leased thereunder are paid in full, including interest, principal, and redemption premiums, if any, or on which adequate funds for payment are deposited in trust.
- (e) The owner or lessee's obligation to pay payments or rent is not subject to cancellation, termination, or

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abatement until payment of the bonds or provision for payment
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    is made.
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          (2) An agreement may contain additional provisions
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    that in the determination of the authority are necessary to
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    effectuate the purposes of this act, including provisions for
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    extensions of the term and renewals of the sale or the lease
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    and vesting in the lessee an option to purchase the project
    leased thereunder pursuant to any terms and conditions
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    consistent with this act that are prescribed in the lease;
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   however, except as is otherwise expressly stated in the
    agreement and except to provide for any contingencies
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    involving the damaging, destruction, or condemnation of the
   project or any substantial portion thereof, an option to
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    purchase may not be exercised unless all bonds issued for the
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   project, including all principal, interest, and redemption
    premiums, if any, and all other obligations incurred by the
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    authority in connection with the project have been paid in
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    full or sufficient funds have been deposited in trust or
    sufficient arrangements have been made for payment. However,
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    the purchase price of the project may not be less than an
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    amount sufficient to pay in full all of the bonds, including
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    all principal, interest, and redemption premium, if any,
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    issued for the project then outstanding and all other
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    obligations incurred by the authority in connection with the
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   project.
           Section 11. Notes of authority. -- The authority may
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    issue its negotiable notes for any corporate purpose and renew
    any notes by the issuance of new notes, whether the notes to
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    be renewed have or have not matured. The authority may issue
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    notes partly to renew notes or to discharge other obligations
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may be authorized, sold, executed, and delivered in the same manner as bonds. Any resolution authorizing notes of the authority or any issue thereof may contain any provisions that the authority is authorized to include in any resolution authorizing revenue bonds of the authority or any issue thereof, and the authority may include in any notes any terms, covenants, or conditions that it is authorized to include in any bonds. All the notes must be payable solely from the revenues of the project to be financed, subject only to any contractual rights of the holders of any of its notes or other obligations then outstanding.

Section 12. Revenue bonds. --

- (1) The authority may issue its negotiable revenue bonds for any corporate purpose, including the provision of funds to pay all or any part of the cost of any project. In anticipation of the sale of revenue bonds, the authority may issue negotiable bond anticipation notes and may renew them from time to time, but the maximum maturity of any note, including renewals thereof, may not exceed 5 years from the date of issue of the original note. The notes must be paid from any revenues of the authority available therefor or of the project and not otherwise pledged, or from the proceeds of sale of the revenue bonds of the authority in anticipation of which they were issued. The notes must be issued in the same manner as the revenue bonds. The notes and the resolution authorizing them may contain any provisions, conditions, or limitations that a bond resolution of the authority may contain.
- (2) The revenue bonds and notes of every issue must be payable solely out of revenues of the authority, including the provision of funds of the participating institution to pay all

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or any part of the cost of any project, subject only to any
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    agreements with the holders of particular revenue bonds or
    notes pledging any particular revenues. Notwithstanding that
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    revenue bonds and notes may be payable from a special fund,
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    they are for all purposes negotiable instruments, subject only
    to the provisions of the revenue bonds and notes for
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    registration.
          (3) The revenue bonds may be issued as serial bonds or
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    as term bonds; or the authority may issue bonds of both types.
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    The revenue bonds must be authorized by resolution of the
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    authority; must bear the date of issuance, the date of
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   maturity, not exceeding 50 years from issuance, and the
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    interest rate of the bonds, which may be a variable rate,
    notwithstanding any limitation in other laws relating to
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   maximum interest rates; must be payable at a specified time;
    must be in specified denominations; must be in specified form,
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    carry registration privileges, be executed in a specified
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    manner, be payable in lawful money of the United States at a
    specified place, and be subject to the terms of redemption, as
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    the resolution may provide. The revenue bonds or notes may be
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    sold at public or private sale for the price the authority
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    determines. Pending preparation of the definitive bonds, the
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    authority may issue interim receipts or certificates that may
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    be exchanged for the definitive bonds. In case any officer
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    whose signature, or a facsimile of whose signature, appears on
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    any bonds or coupons ceases to be that officer before the
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    delivery of the bonds, the signature or facsimile is
    nevertheless valid and sufficient for all purposes as if he or
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    she had remained in office until delivery. The authority may
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    also provide for the authentication of the bonds by a trustee
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    or fiscal agent. The bonds may be issued in coupon form or in
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registered form, or both, as the authority may determine, and provision may be made for the registration of any coupon bonds as to principal alone and also as to both principal and interest; for the reconversion into coupon bonds of any bonds registered as to both principal and interest; and for the interchange of registered and coupon bonds. The authority may sell the bonds either at public or private sale, and for the price it determines will best effectuate the purpose of this act, notwithstanding any limitation in other laws relating to the maximum interest rate permitted for bonds or limitations on the manner by which bonds are sold.

- (4) Any resolution authorizing any revenue bonds may contain provisions, which are a part of the contract with the holders of the revenue bonds to be authorized, as to:
- (a) Pledging of all or any part of the revenues of a project or any revenue-producing contract made by the authority with any individual, partnership, corporation, or association or other body, public or private, to secure the payment of the revenue bonds or of any particular issue of revenue bonds, subject to any agreements with bondholders as may then exist.
- (b) The rentals, fees, and other charges to be charged, and the amounts to be raised in each year thereby, and the use and disposition of the revenues.
- (c) The setting aside of reserves or sinking funds and the regulation and disposition thereof.
- (d) Limitations on the right of the authority or its agent to restrict and regulate the use of the project.
- (e) Limitations on the purpose to which the proceeds of sale of any issue of revenue bonds then or thereafter to be issued may be applied and pledging the proceeds to secure the

payment of the revenue bonds or any issue of the revenue bonds.

- (f) Limitations on the issuance of additional bonds, the terms upon which additional bonds may be issued and secured, and the refunding of outstanding bonds.
- (g) The procedure, if any, by which the terms of any contract with bondholders may be amended or abrogated, including the amount of bonds the holders of which must consent thereto and the manner in which consent may be given.
- (h) Limitations on the amount of moneys derived from the project to be expended for operating, administrative, or other expenses of the authority.
- (i) The acts or omissions to act that constitute a default in the duties of the authority to holders of its obligations and providing the rights and remedies of the holders in the event of a default.
- (j) The mortgaging of or granting of a security interest in the project or the site thereof for the purpose of securing the bondholders.
- (5) Neither the members of the authority nor any person executing the revenue bonds or notes is liable personally on the revenue bonds or notes or is subject to any personal liability or accountability by reason of the issuance thereof.
- (6) The authority may purchase its bonds or notes out of any funds available therefor. The authority may hold, pledge, cancel, or resell the bonds, subject to and in accordance with agreements with bondholders.
- (7) Incident to its powers to issue bonds and notes, the authority may enter into interest rate swap agreements, collars, caps, forward securities purchase agreements, delayed

delivery bond purchase agreements, and any other financial agreements considered to be in the best interest of the authority.

(8) Bonds may be issued under this act without

obtaining, except as otherwise expressly provided in this act, the consent of any department, division, commission, board, body, bureau, or agency of the state or any local government, and without any other proceedings or the happening of any conditions or things other than those proceedings, conditions, or things that are specifically required by this act and the resolution authorizing the issuance of bonds or the trust agreement securing them.

Section 13. Authority reporting requirement.--

- (1) Any authority that issues any revenue bonds under this act shall supply the Division of Bond Finance of the State Board of Administration with a copy of the report required in s. 103 of the Internal Revenue Code of 1954, as amended, at the times required under that section.
- (2) The Division of Bond Finance shall, upon receipt, provide a copy of the information supplied under subsection (1) to the Department of Education.

Section 14. Covenants.--Any resolution authorizing the issuance of bonds may contain any covenants the authority considers advisable, including those provisions set forth in section 13(4), and all those covenants constitute valid and legally binding and enforceable contracts between the authority and the bondholders, regardless of the time of issuance thereof. The covenants may include, without limitation, covenants concerning the disposition of the bond proceeds, the use and disposition of project revenues, the pledging of revenues and assessments, the obligations of the

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authority with respect to the operation of the project and the
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    maintenance of adequate project revenues, the issuance of
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    additional bonds, the appointment, powers, and duties of
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    trustees and receivers, the acquisition of outstanding bonds
    and obligations, restrictions on the establishing of competing
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    projects or facilities, restrictions on the sale or disposal
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    of the assets and property of the authority, the maintenance
    of deposits to assure the payment of the bonds issued
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   hereunder, acceleration upon default, the execution of
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    necessary instruments, the procedure for amending or
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    abrogating covenants with the bondholders, and any other
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    covenants considered necessary for the security of the
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    bondholders.
           Section 15. Validity of bonds; validation
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   proceedings. -- Any bonds issued by the authority are
    incontestable in the hands of bona fide purchasers or holders
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    for value and are not invalid because of any irregularity or
    defect in the proceedings for the issue and sale thereof.
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    Before the issuance of any bonds, the authority shall publish
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    a notice at least once in a newspaper or newspapers published
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    or of general circulation in the county or counties in the
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    state in which the project will be located, stating the date
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    of adoption of the resolution authorizing the obligations, the
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    amount, maximum rate of interest, and maturity of the
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    obligations, and the purpose in general terms for which the
    obligations are to be issued, and further stating that any
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    action or proceeding questioning the validity of the
    obligations or of the proceedings authorizing the issuance
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    thereof, or of any covenants made therein, must be instituted
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    within 20 days after the first publication of the notice, or
    the validity of the obligations, proceedings, and covenants
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may not be thereafter questioned in any court. If no action or
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    proceeding is instituted within the 20-day period, then the
    validity of the obligations, proceedings, and covenants is
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    conclusive, and all persons or parties whatsoever are forever
    barred from questioning the validity of the obligations,
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    proceedings, or covenants in any court. Notwithstanding this
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    section, the bonds, notes, or other obligations issued by the
    authority and the obligations of any participating
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    institution, or others providing credit for the obligations,
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    who may be before the jurisdiction of the court, may be
    validated in the manner provided by chapter 75, Florida
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    Statutes, and the jurisdiction of the action may be in the
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    jurisdiction of the circuit court where the project is to be
    located, or in the discretion of the authority, in the county
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    seat of state government.
           Section 16. Act furnishes full authority for issuance
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17
    of bonds. -- This act constitutes full authority for the
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    issuance of bonds and the exercise of the powers of the
    authority provided in this act. Any bonds issued by the
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    authority are not secured by the full faith and credit of the
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    state and do not constitute an obligation, either general or
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    special, of the state.
           Section 17. Security of bondholders. -- In the
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    discretion of the authority any revenue bonds issued under
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    this act may be secured by a trust agreement by and between
    the authority and a corporate trustee or trustees, which may
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27
    be any trust company or bank having the powers of a trust
    company within or without the state. The trust agreement or
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    the resolution providing for the issuance of revenue bonds may
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    pledge or assign the revenues to be received or the proceeds
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of any contract or contracts pledged and may convey or

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mortgage the project or any portion thereof. The trust
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    agreement or resolution providing for the issuance of revenue
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    bonds may contain provisions for protecting and enforcing the
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    rights and remedies of the bondholders as may be reasonable
    and proper and not in violation of law, including particularly
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    those provisions specifically authorized by this act to be
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    included in any resolution of the authority authorizing
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    revenue bonds. Any bank or trust company incorporated under
    the laws of this state or of any other state or the United
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    States which may legally act as depository of the proceeds of
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    bonds or of revenues or other moneys or security may furnish
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    indemnifying bonds or pledge securities required by the
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    authority, if any. Any trust agreement may set forth the
    rights and remedies of the bondholders and of the trustee or
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    trustees, and may restrict the individual right of action by
    bondholders. In addition, any trust agreement or resolution
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    may contain any other provisions the authority may consider
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    reasonable and proper for the security of the bondholders. All
    expenses incurred in carrying out the trust agreement or
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    resolution may be treated as a part of the cost of the
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    operation of a project.
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           Section 18. Payment of bonds. -- Revenue bonds issued
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   under this act may not be considered to constitute a debt or
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    liability of the authority, any municipality, the state or any
    political subdivision thereof or a pledge of the faith and
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    credit of the state, of the authority, of any municipality or
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    of any political subdivision, but are payable solely from
    revenues of the authority pertaining to the project relating
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    to the issue; payments by participating institutions of higher
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    education, banks, insurance companies, or others under letters
    of credit or purchase agreements; investment earnings from
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funds or accounts maintained under the bond resolution;
insurance proceeds; loan funding deposits; proceeds of sales
of education loans; proceeds of refunding obligations; and
fees, charges, and other revenues of the authority from the
project. All revenue bonds must contain on the face thereof a
statement to the effect that neither the authority, any
municipality, the state, nor any political subdivision thereof
is obligated to pay the bond or the interest thereon except
from revenues of the project or the portion thereof for which
they are issued, and that neither the faith and credit nor the
taxing power of the authority, any municipality, the state, or
any political subdivision thereof is pledged to the payment of
the principal of or the interest on the bonds. The issuance of
revenue bonds under this act may not directly or indirectly or
contingently obligate the authority, any municipality, the
state, or any political subdivision thereof to levy or to
pledge any form of taxation therefor or to make any
appropriation for their payment.
                   Rates, rents, fees, and charges.--
       Section 19.
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- (1) The authority may fix, revise, charge, and collect rates, rents, fees, and charges for the use of and for the services furnished or to be furnished by each project and may contract with any person, partnership, association or corporation, or other body, public or private, in respect thereof. The rates, rents, fees, and charges must be fixed and adjusted in respect of the aggregate of rates, rents, fees, and charges from the project so as to provide funds sufficient with other revenues, if any:
- (a) To pay the cost of maintaining, repairing, and operating the project and each portion thereof, to the extent that the payment of the cost has not otherwise been adequately

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provided for.

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- (b) To pay the principal of and the interest on outstanding revenue bonds of the authority issued in respect of the project as the bonds become due and payable.
- c) To create and maintain reserves required or provided for in any resolution authorizing, or trust agreement securing, the revenue bonds of the authority. The rates, rents, fees, and charges are not subject to supervision or regulation by any department, commission, board, body, bureau, or agency of this state other than the authority.
- (2) A sufficient amount of the revenues derived in respect of a project, except the part of the revenues necessary to pay the cost of maintenance, repair, and operation and to provide reserves and for renewals, replacements, extensions, enlargements, and improvements provided for in the resolution authorizing the issuance of any revenue bonds of the authority or in the trust agreement securing them must be set aside at regular intervals as provided in the resolution or trust agreement in a sinking or other similar fund that is hereby pledged to, and charged with, the payment of the principal of and the interest on the revenue bonds as they become due and the redemption price or the purchase price of bonds retired by call or purchase as therein provided. The pledge must be valid and binding from the time when the pledge is made; the rates, rents, fees, charges, and other revenues or other moneys so pledged and thereafter received by the authority must immediately be subject to the lien of the pledge without any physical delivery thereof or further act, and the lien of any pledge is valid and binding as against all parties having claims of any kind in tort, contract, or otherwise against the authority,

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irrespective of whether the parties have notice thereof.
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    Neither the resolution nor any trust agreement by which a
   pledge is created need be filed or recorded except in the
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    records of the authority.
          (3) The use and disposition of moneys to the credit of
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    a sinking or other similar fund must be subject to the
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    resolution authorizing the issuance of the bonds or of the
    trust agreement. Except as may otherwise be provided in the
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    resolution or the trust agreement, the sinking or other
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    similar fund must be a fund for all revenue bonds issued to
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    finance projects at a particular institution for higher
    education without distinction or priority of one over another.
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    However, the authority in any resolution or trust agreement
    may provide that the sinking or other similar fund be the fund
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    for a particular project at an institution for higher
    education and for the revenue bonds issued to finance a
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    particular project, and may, additionally, permit and provide
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    for the issuance of revenue bonds having a subordinate lien in
    respect of the security authorized to other revenue bonds of
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    the authority, and, in such case, the authority may create
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    separate sinking or other similar funds in respect of the
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    subordinate lien bonds.
           Section 20. Trust funds. -- All moneys received under
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    the authority of this act, whether as proceeds from the sale
    of bonds or as revenues, are considered to be trust funds to
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    be held and applied solely as provided in this act. Any
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    officer with whom, or any bank or trust company with which,
    the moneys are deposited shall act as trustee of the moneys
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    and shall hold and apply them for the purposes of this act,
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    subject to the regulations this act and the resolution
    authorizing the bonds of any issue or the trust agreement
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securing the bonds provides.

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Section 21. Remedies of bondholders.--Any holder of revenue bonds issued under this act or any of the coupons appertaining thereto, and the trustee or trustees under any trust agreement, except to the extent the rights given may be restricted by any resolution authorizing the issuance of, or any such trust agreement securing, the bonds, may, either at law or in equity, by suit, action, mandamus, or other proceedings, protect and enforce any rights under the laws of the state or granted hereunder or under the resolution or trust agreement, and may enforce and compel the performance of all duties required by this act or by the resolution or trust agreement to be performed by the authority or by any officer, employee, or agent thereof, including the fixing, charging, and collecting of the rates, rents, fees, and charges authorized and required by the provisions of the resolution or trust agreement to be fixed, established, and collected.

Section 22. Tax exemption.--The exercise of the powers granted by this act will be in all respects for the benefit of the people of this state, for the increase of their commerce, education, welfare, and prosperity, and for the improvement of their health and living conditions, and because the operation and maintenance of a project by the authority or its agent or the owner or lessee thereof, as authorized in this act, will constitute the performance of an essential public function:

- (1) Neither the authority, nor its agent, is required to pay any taxes or assessments upon or in respect of a project or any property acquired or used by the authority or its agent under the provisions of this act or upon the income therefrom.
 - (2) Any bonds issued under this act; any security

therefor, their transfer, and the income therefrom, including any profit made on the sale thereof; and all notes, mortgages, security agreements, letters of credit, or other instruments which arise out of or are given to secure the repayment of bonds issued in connection with a project financed under this part, shall at all times be free from taxation by the state or any local unit, political subdivision, or other instrumentality of the state.

The exemptions granted by this section are not applicable to any tax imposed by chapter 220, Florida Statutes, on interest, income, or profits or on debt obligations owned by corporations.

Section 23. Refunding bonds.--

- (1) The authority may provide for the issuance of revenue bonds of the authority for the purpose of refunding any revenue bonds of the authority then outstanding, including the payment of any redemption premium thereon and any interest accrued or to accrue to the earliest or subsequent date of redemption, purchase, or maturity of the revenue bonds, and, if considered advisable by the authority, for the additional purpose of paying all or any part of the cost of constructing and acquiring additions, improvements, extensions, or enlargements of a project or any portion thereof.
- (2) The proceeds of any revenue bonds issued for the purpose of refunding outstanding revenue bonds may be applied to the purchase or retirement at maturity or redemption of the outstanding revenue bonds either on their earliest or any subsequent redemption date or upon the purchase or at the maturity thereof and may, pending the application, be placed

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- (3) Any escrowed proceeds, pending use, may be invested and reinvested in direct obligations of the United States of America, or in certificates of deposit or time deposits secured by direct obligations of the United States, or other investments as the resolution authorizing the issuance and sale of the bonds, or the trust agreement, may provide, maturing at the time or times as shall be appropriate to assure the prompt payment, as to principal, interest, and redemption premium, if any, of the outstanding revenue bonds to be so refunded. The interest, income, and profits, if any, earned or realized on any such investment may also be applied to the payment of the outstanding revenue bonds to be so refunded. After the terms of the escrow have been fully satisfied and carried out, any balance of the proceeds and interest, income and profits, if any, earned or realized on the investments thereof may be returned to the authority or to the participating institution for use by it in any lawful manner.
- issued for the additional purpose of paying all or any part of the cost of constructing and acquiring additions, improvements, extensions, or enlargements of a project may be invested and reinvested in direct obligations of the United States, or in certificates of deposit or time deposits secured by direct obligations of the United States, or other investments as the resolution authorizing the issuance and sale of the bonds, or the trust agreement, may provide, maturing not later than the time or times when the proceeds will be needed for the purpose of paying all or any part of

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the cost. The interest, income, and profits, if any, earned or
realized on the investment may be applied to the payment of
all or any part of the cost or may be used by the authority or
the participating institution in any lawful manner.
      (5) All refunding revenue bonds are subject to this
act in the same manner and to the same extent as other revenue
bonds issued under this act.
       Section 24. Legal investment. -- Bonds issued by the
authority under this act are made securities in which all
public officers and public bodies of the state and its
political subdivisions, all insurance companies, trust
companies, banking associations, investment companies,
executors, administrators, trustees, and other fiduciaries may
properly and legally invest funds, including capital in their
control or belonging to them. The bonds are made securities
that may properly and legally be deposited with and received
by any state or municipal officer or any agency or political
subdivision of the state for any purpose for which the deposit
of bonds or obligations of the state is now or may hereafter
be authorized by law.
       Section 25. Reports. -- Within the first 90 days of each
calendar year, the authority shall make a report to the
Department of Education of its activities for the preceding
calendar year. Each report must set forth a complete operating
and financial statement covering its operations during the
year. The authority shall cause an audit of its books and
accounts to be made at least once each year by a certified
public accountant and the cost of the audit shall be paid by
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State agreement. -- The state agrees with

the authority from funds available to it under this act.

Section 26.

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those parties who may enter into contracts with the authority
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    under this act, that the state will not limit or alter the
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    rights vested in the authority until the obligations, together
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    with the interest thereon, are fully met and discharged and
    the contracts are fully performed on the part of the
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    authority. However, this act does not preclude any limitation
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    or alteration if adequate provision is made by law for the
    protection of the holders of the obligations of the authority
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    or those entering into contracts with the authority. The
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    authority is authorized to include this pledge and undertaking
    for the state in any obligations or contracts.
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           Section 27. Alternative means. -- This act provides an
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    additional and alternative method for the doing of the things
    authorized, and shall be regarded as supplemental and
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    additional to powers conferred by other laws; but the issuance
    of notes, certificates of participation, revenue bonds, and
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    revenue refunding bonds under this act need not comply with
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    the requirements of any other law applicable to the issuance
    of bonds or such obligations. Except as otherwise expressly
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    provided in this act, the powers granted to the authority
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    under this act are not subject to the supervision or
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    regulation of, or require the approval or consent of, any
    municipality or political subdivision or any commission,
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    board, body, bureau, official, or agency thereof or of the
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    state.
           Section 28.
                        Liberal construction. -- This act shall be
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    liberally construed to effectively carry out its purposes.
                        Act controlling. -- To the extent that this
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           Section 29.
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    act is inconsistent with any general statute or special act or
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    parts thereof, this act controls.
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Amendment No. ____ (for drafter's use only)

======= T I T L E A M E N D M E N T ======== 1 2 And the title is amended as follows: 3 On page 1, line 2, after the semicolon 4 5 insert: 6 providing findings and declarations; creating 7 the Higher Educational Facilities Financing Authority; providing for its powers; providing 8 for criteria for and covenants relating to the 9 authorization of the issuance of notes and 10 revenue bonds not obligating the full faith and 11 12 credit of the authority, any municipality, the state, or any political subdivision thereof; 13 providing for loans from revenue bonds to 14 15 participating institutions; providing for the 16 validation of revenue bonds; providing for 17 trust funds and remedies of bondholders; providing for a tax exemption; providing for 18 agreement of the state; providing other powers 19 20 and authorities incident thereto; requiring reports and audits; 21 22 23 24 25 26 27 28

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