3

4 5

6 7

8

9

10 11

12

13

14

15 16

1718

19 20

2122

23

24

25

2627

28

29

30 31 By the Committee on Corrections and Representative Trovillion

A bill to be entitled An act relating to postrelease supervision of offenders; creating the "Supervision of Violent Offenders Act of 2000"; amending s. 947.01, F.S.; increasing the number of Parole Commission commissioners; amending s. 947.07, F.S.; clarifying the commission's authority to adopt rules; amending s. 947.1405, F.S.; revising a short title; revising criteria for eligibility for conditional release; providing that an inmate who has committed any of specified crimes shall be subject to conditional release supervision; specifying that certain inmates are to be released under "conditional release" supervision; revising terms and conditions of conditional release supervision applicable to certain inmates convicted of specified offenses or sentenced as a habitual or violent felony offender or a violent career criminal; providing for applicability of such supervision to all sentences under specified circumstances when an inmate's overall term of sentences includes one or more sentences on which the eligibility for control release supervision is based; requiring supervision by the Department of Corrections under certain circumstances; providing for revocation of the conditional release supervision under certain circumstances; providing for forfeiture of all gain-time under specified circumstances; authorizing the

commission to revoke the resulting deferred 1 2 conditional release supervision and take other 3 appropriate action; providing for the supervision to revert to the authority of the 4 5 commission and be subject to the conditions of the commission under certain circumstances; 6 7 providing for applicability of various changes 8 made by the act to certain inmates convicted of 9 certain crimes; providing for applicability of certain provisions relating to the authority of 10 the commission to establish terms and 11 conditions of such release and to determine 12 13 whether a violation has occurred or revocation is warranted; providing for applicability of a 14 15 requirement that certain offenders submit to 16 random substance abuse testing throughout the term of such conditional release supervision; 17 18 eliminating the requirement for a personal interview with inmates for purpose of 19 20 establishing the terms and conditions of conditional release and clarifying the 21 22 commission's authority for electronic monitoring; authorizing the commission to adopt 23 rules; amending s. 775.21, F.S.; conforming a 24 cross reference; reenacting certain provisions 25 26 for purposes of incorporating amendments to s. 27 947.1405, F.S.; providing an effective date. 28

29

30

31

WHEREAS, the current sentencing guidelines are no longer based on the four category levels of severity which

served as the criteria for conditional release eligibility, and

WHEREAS, inmates who commit serious violent offenses should be required to serve a period of time under strict conditions of supervision when released from custody as a result of accumulated gain-time, and

WHEREAS, the serious violent crimes which require a period of strict supervision should be specified in statute and include any attempt, solicitation, or conspiracy to commit these serious violent crimes, and

WHEREAS, a conviction for one of the specified serious violent crimes is sufficient in itself, without the necessity of a prior felony commitment, to require imposition of a period of strict conditional release supervision, and

WHEREAS, any violation of these strict conditions of release which results in revocation of supervision should result in the forfeiture of all accumulated gain-time, and

WHEREAS, when an inmate also has been subject to conditions of probation or community control following release from incarceration, and the inmate has violated these conditions with the result that the probation or community control is revoked in a proceeding before a judge, the Florida Parole Commission should not be required to conduct a second administrative proceeding to revoke any concurrent or consecutive term of conditional release supervision, and

WHEREAS, such a second administrative proceeding is not constitutionally required and is an unjustified and inefficient use of limited state resources, NOW, THEREFORE,

Be It Enacted by the Legislature of the State of Florida:

 Section 1. This act may be cited as the "Supervision of Violent Offenders Act of 2000."  $\phantom{\Big|}$ 

Section 2. Section 947.01, Florida Statutes, is amended to read:

947.01 Parole Commission; creation; number of members.—A Parole Commission is created to consist of six members who are residents of the state. Effective July 1, 2000, the membership of the commission shall be four members. Effective July 1, 1996, the membership of the commission shall be three members.

Section 3. Section 947.07, Florida Statutes, is amended to read:

947.07 Rules.--The commission has authority to adopt rules pursuant to ss. 120.536(1) and 120.54 to implement for its statutory authority governance, including among other things rules of practice and procedure and rules prescribing qualifications to be possessed by its employees.

Section 4. Section 947.1405, Florida Statutes, is amended to read:

947.1405 Conditional release program. --

- (1) This section and s. 947.141 may be cited as the "Supervision of Violent Offenders Conditional Release Program Act of 2000."
  - (2) Any inmate who:
- (a) Is convicted of a crime committed on or after October 1, 1988, and before January 1, 1994, and any inmate who is convicted of a crime committed on or after January 1, 1994, and before July 1, 2000, which crime is or was contained in category 1, category 2, category 3, or category 4 of Rule 3.701 and Rule 3.988, Florida Rules of Criminal Procedure

(1993), and who has served at least one prior felony 1 2 commitment at a state or federal correctional institution; (b) Is sentenced as a habitual or violent habitual 3 4 offender or a violent career criminal pursuant to s. 775.084 5 based upon an offense committed before July 1, 2000; or 6 (c) Is found to be a sexual predator under s. 775.21 7 or former s. 775.23, based upon an offense committed before 8 July 1, 2000, 9 shall, upon reaching the tentative release date or provisional 10 11 release date, whichever is earlier, as established by the 12 Department of Corrections, be released under conditional 13 release supervision subject to specified terms and conditions, 14 including payment of the cost of supervision pursuant to s. 948.09. Effective May 17, 1997, such supervision shall be 15 16 applicable to all sentences within the overall term of sentences if an inmate's overall term of sentences includes 17 one or more sentences that are eligible for conditional 18 19 release supervision as provided herein. Effective July 1, 20 1994, and applicable for offenses committed on or after that date, the commission may require, as a condition of 21 22 conditional release, that the releasee make payment of the debt due and owing to a county or municipal detention facility 23 under s. 951.032 for medical care, treatment, hospitalization, 24 or transportation received by the releasee while in that 25 26 detention facility. The commission, in determining whether to 27 order such repayment and the amount of such repayment, shall 28 consider the amount of the debt, whether there was any fault of the institution for the medical expenses incurred, the 29

financial resources of the releasee, the present and potential

31 | future financial needs and earning ability of the releasee,

3

4 5

6 7

8

9

10 11

12

13

14

15 16

17

18 19

20

2122

23

24

2526

27

28

29

30

and dependents, and other appropriate factors. If any inmate placed on conditional release supervision is also subject to probation or community control, resulting from a probationary or community control split sentence within the overall term of sentences, the Department of Corrections shall supervise such person according to the conditions imposed by the court and the commission shall defer to such supervision. If the court revokes probation or community control and resentences the offender to a term of incarceration, such revocation also constitutes a sufficient basis for the revocation of the conditional release supervision on any nonprobationary or noncommunity-control sentence without further hearing by the commission. If any such supervision on any nonprobationary or noncommunity-control sentence is revoked, such revocation may result in a forfeiture of all gain-time and the commission may revoke the resulting deferred conditional release supervision or take other action the commission considers appropriate. If the term of conditional release supervision exceeds that of the probation or community control, upon expiration of the probation or community control, authority for the supervision shall revert to the commission and the supervision shall be subject to the conditions of the commission. If an inmate has received a term of probation or community control supervision to be served after release from incarceration, the period of probation or community control must be substituted for the conditional release supervision. A panel of no fewer than two commissioners shall establish the terms and conditions of any such release. If the offense was a controlled substance violation, the conditions shall include a requirement that the offender submit to random substance abuse testing intermittently throughout the term of conditional release

supervision, upon the direction of the correctional probation 1 officer as defined in s. 943.10(3). The commission shall also 2 determine whether the terms and conditions of such release 3 have been violated and whether such violation warrants 4 revocation of the conditional release. 5 6 (3) Any inmate who: 7 (a) Has been convicted of committing, or attempting, 8 soliciting, or conspiring to commit, any of the following offenses which occur on or after July 1, 2000: 9 10 Any sexual battery; 2. Lewd, lascivious, or indecent assault or act; 11 12 3. Carnal intercourse with a person under age 18; 13 4. Murder in the first, second, or third degree; 14 5. Manslaughter; 15 6. Vehicular homicide; 16 7. Kidnapping; 8. Aggravated child abuse; 17 9. False imprisonment; 18 10. Sexual performance by a child; 19 11. Selling or buying of a minor; 20 12. Stalking or aggravated stalking; 21 22 13. Incest; 14. Burglary or armed burglary of an occupied 23 24 dwelling, building, or conveyance when any person was assaulted or battered or a sex act was attempted or completed; 25 26 15. Any battery or aggravated battery when a sex act 27 was attempted or completed; 28 16. Resisting a law enforcement officer with violence 29 to the officer's person; 30 17. Aggravated assault or aggravated battery on a law enforcement officer;

1	18. Felonious threats or extortion;
2	19. DUI manslaughter;
3	20. Robbery;
4	21. Attempted murder of a law enforcement officer
5	engaged in duty;
6	22. Arson;
7	23. Carjacking;
8	24. Home invasion robbery;
9	25. Assault or battery upon a district school board
10	<pre>employee; or</pre>
11	26. Written threats to kill or do bodily injury;
12	(b) Is sentenced as a habitual or violent habitual
13	offender or a violent career criminal pursuant to s. 775.084
14	based on an offense committed on or after July 1, 2000; or
15	(c) Is found to be a sexual predator based on an
16	offense committed on or after July 1, 2000, under s. 775.21,
17	
18	upon reaching the tentative release date established by the
19	Department of Corrections, shall be released under conditional
20	release supervision subject to the terms and conditions
21	determined by the commission as provided in this subsection
22	and subsection (5). Such supervision shall be applicable to
23	all sentences within the overall term of sentences if an
24	inmate's overall term of sentences includes one or more
25	sentences that are eligible for conditional release
26	supervision as provided in this section. If any inmate placed
27	on conditional release supervision is also subject to
28	previously imposed felony probation or community control,
29	resulting from a probationary or community control split
30	sentence within the overall term of sentences, the Department
31	of Corrections shall supervise such person according to the

conditions imposed by the court and the commission shall defer 1 2 to such supervision. The commission is not required to defer to probation or community control imposed subsequent to the 3 inmate being placed on conditional release supervision. If the 4 5 court revokes the previously imposed felony probation or 6 community control and resentences the offender to a term of 7 incarceration, such revocation also constitutes a sufficient 8 basis for the revocation of the conditional release 9 supervision on any nonprobationary or noncommunity-control sentence without further hearing by the commission. If any 10 11 such supervision on any nonprobationary or 12 noncommunity-control sentence is revoked, such revocation may 13 result in a forfeiture of all gain-time and the commission may 14 revoke the resulting deferred conditional release supervision or take other action the commission considers appropriate. If 15 16 the term of conditional release supervision exceeds that of the probation or community control, upon expiration of the 17 probation or community control, authority for the supervision 18 19 shall revert to the commission and the supervision shall be 20 subject to the conditions of the commission. (4) A panel of no fewer than two commissioners shall 21 22 establish the terms and conditions of any conditional release. If the offense was a controlled substance violation, the 23 24 conditions shall include a requirement that the offender submit to random substance abuse testing intermittently 25 26 throughout the term of conditional release supervision upon 27 the direction of the correctional probation officer as defined 28 in s. 943.10(3). The commission shall also determine whether 29 the terms and conditions of such release have been violated and whether such violation warrants revocation of the 30 conditional release.

2

3

5

6

7

8

9

10 11

12

13

14

15

16

17

18 19

20

21

2223

24

25

26

27

28

29

30

 $\underline{(5)(3)}$  As part of the conditional release process, the commission shall determine:

- (a) The amount of reparation or restitution.
- (b) The consequences of the offense as reported by the aggrieved party.
- (c) The aggrieved party's fear of the inmate or concerns about the release of the inmate.
- (6) (4) The commission shall provide to the aggrieved party information regarding the manner in which notice of any developments concerning the status of the inmate during the term of conditional release may be requested.

(7) Within 180 days prior to the tentative release date or provisional release date, whichever is earlier, a representative of the commission shall conduct a review of the inmate's record, which shall include a review of the inmate's release plan, for the purpose of establishing the terms and conditions of the conditional release. In addition to a review of the inmate's record, the commission may review such other information and input as the commission deems necessary. The commission may impose any special condition the commission considers warranted from the commission's review, which may include electronic monitoring. If the commission determines that the inmate is eligible for release under this section, the commission shall enter an order establishing the length of supervision and the conditions attendant to such release. However, an inmate who has been convicted of a violation of chapter 794 or found by the court to be a sexual predator is subject to the maximum level of supervision provided, with the mandatory conditions required under subsection (9), and such supervision shall continue through the end of the releasee's original court-imposed

3

4 5

6

7

8

9

10 11

12

13

14

15 16

17

18 19

20

21 22

23

24 25

26

27

28

29

30

sentence. The length of supervision must not exceed the maximum penalty imposed by the court interview the inmate. The commission representative shall review the inmate's program participation, disciplinary record, psychological and medical records, and any other information pertinent to the impending release. A commission representative shall conduct a personal interview with the inmate for the purpose of determining the details of the inmate's release plan, including the inmate's planned residence and employment. The results of the interview must be forwarded to the commission in writing.

(8) (8) (6) Upon receipt of notice as required under s. 947.175, the commission shall conduct a review of the inmate's record for the purpose of establishing the terms and conditions of the conditional release. The commission may impose any special conditions it considers warranted from its review of the record. If the commission determines that the inmate is eligible for release under this section, the commission shall enter an order establishing the length of supervision and the conditions attendant thereto. However, an inmate who has been convicted of a violation of chapter 794 or found by the court to be a sexual predator is subject to the maximum level of supervision provided, with the mandatory conditions as required in subsection(9)(7), and that supervision shall continue through the end of the releasee's original court-imposed sentence. The length of supervision must not exceed the maximum penalty imposed by the court.

 $(9)\frac{(7)}{(a)}$  Any inmate who is convicted of a crime committed on or after October 1, 1995, or who has been previously convicted of a crime committed on or after October 31 | 1, 1995, in violation of chapter 794, s. 800.04, s. 827.071,

3

4 5

6

7

8

9

10 11

12

13

14

15

16

17

18 19

20

21

22

23 24

25

26

27

28

29

30

or s. 847.0145, and is subject to conditional release supervision, shall have, in addition to any other conditions imposed, the following special conditions imposed by the commission:

- 1. A mandatory curfew from 10 p.m. to 6 a.m. The court may designate another 8-hour period if the offender's employment precludes the above specified time, and such alternative is recommended by the Department of Corrections. If the court determines that imposing a curfew would endanger the victim, the court may consider alternative sanctions.
- 2. If the victim was under the age of 18, a prohibition on living within 1,000 feet of a school, day care center, park, playground, or other place where children regularly congregate.
- Active participation in and successful completion of a sex offender treatment program with therapists specifically trained to treat sex offenders, at the releasee's own expense. If a specially trained therapist is not available within a 50-mile radius of the releasee's residence, the offender shall participate in other appropriate therapy.
- 4. A prohibition on any contact with the victim, directly or indirectly, including through a third person, unless approved by the victim, the offender's therapist, and the sentencing court.
- If the victim was under the age of 18, a prohibition, until successful completion of a sex offender treatment program, on unsupervised contact with a child under the age of 18, unless authorized by the commission without another adult present who is responsible for the child's welfare, has been advised of the crime, and is approved by the 31 commission.

3

4 5

6

7

8

9

10 11

12

13

14

15

16

17

18 19

20

21

22

23

24 25

26

27

28

29

- If the victim was under age 18, a prohibition on working for pay or as a volunteer at any school, day care center, park, playground, or other place where children regularly congregate, as prescribed by the commission.
- 7. Unless otherwise indicated in the treatment plan provided by the sexual offender treatment program, a prohibition on viewing, owning, or possessing any obscene, pornographic, or sexually stimulating visual or auditory material, including telephone, electronic media, computer programs, or computer services that are relevant to the offender's deviant behavior pattern.
- 8. A requirement that the releasee must submit two specimens of blood to the Florida Department of Law Enforcement to be registered with the DNA database.
- 9. A requirement that the releasee make restitution to the victim, as determined by the sentencing court or the commission, for all necessary medical and related professional services relating to physical, psychiatric, and psychological care.
- Submission to a warrantless search by the community control or probation officer of the probationer's or community controllee's person, residence, or vehicle.
- (b) For a releasee whose crime was committed on or after October 1, 1997, in violation of chapter 794, s. 800.04, s. 827.071, or s. 847.0145, and who is subject to conditional release supervision, in addition to any other provision of this subsection, the commission shall impose the following additional conditions of conditional release supervision:
- 1. As part of a treatment program, participation in a minimum of one annual polygraph examination to obtain 31 information necessary for risk management and treatment and to

3

4 5

6

7

8

9

10

11

12

13

14

15

16

17

18 19

20

21 22

23 24

25

26

27

28

29

30

reduce the sex offender's denial mechanisms. The polygraph examination must be conducted by a polygrapher trained specifically in the use of the polygraph for the monitoring of sex offenders, where available, and at the expense of the sex offender. The results of the polygraph examination shall not be used as evidence in a hearing to prove that a violation of supervision has occurred.

- Maintenance of a driving log and a prohibition against driving a motor vehicle alone without the prior approval of the supervising officer.
- 3. A prohibition against obtaining or using a post office box without the prior approval of the supervising officer.
- If there was sexual contact, a submission to, at the probationer's or community controllee's expense, an HIV test with the results to be released to the victim or the victim's parent or quardian.
- 5. Electronic monitoring when deemed necessary by the community control or probation officer and his or her supervisor, and ordered by the court at the recommendation of the Department of Corrections.

(10) (8) It is the finding of the Legislature that the population of offenders released from state prison into the community who meet the conditional release criteria poses the greatest threat to the public safety of the groups of offenders under community supervision. Therefore, the Department of Corrections is to provide intensive supervision by experienced correctional probation officers to conditional release offenders. Subject to specific appropriation by the Legislature, caseloads may be restricted to a maximum of 40 31 conditional release offenders per officer to provide for

 enhanced public safety and to effectively monitor conditions of electronic monitoring or curfews, if so ordered by the commission.

(11) The commission shall adopt rules pursuant to ss. 120.536(1) and 120.54 necessary to implement this section.

Section 5. Paragraph (b) of subsection (3) of section 775.21, Florida Statutes, is amended to read:

775.21 The Florida Sexual Predators Act; definitions; legislative findings, purpose, and intent; criteria; designation; registration; community and public notification; immunity; penalties.--

- (3) LEGISLATIVE FINDINGS AND PURPOSE; LEGISLATIVE INTENT.--
- (b) The high level of threat that a sexual predator presents to the public safety, and the long-term effects suffered by victims of sex offenses, provide the state with sufficient justification to implement a strategy that includes:
- 1. Incarcerating sexual predators and maintaining adequate facilities to ensure that decisions to release sexual predators into the community are not made on the basis of inadequate space.
- 2. Providing for specialized supervision of sexual predators who are in the community by specially trained probation officers with low caseloads, as described in ss.  $947.1405\underline{(9)}(7)$ and 948.03(5). The sexual predator is subject to specified terms and conditions implemented at sentencing or at the time of release from incarceration, with a requirement that those who are financially able must pay all or part of the costs of supervision.

- 3. Requiring the registration of sexual predators, with a requirement that complete and accurate information be maintained and accessible for use by law enforcement authorities, communities, and the public.
- 4. Providing for community and public notification concerning the presence of sexual predators.
- 5. Prohibiting sexual predators from working with children, either for compensation or as a volunteer.

Section 6. For the purpose of incorporating the amendment to section 947.1405, Florida Statutes, in references thereto, the following sections or subdivisions of Florida Statutes, are reenacted to read:

775.084 Violent career criminals; habitual felony offenders and habitual violent felony offenders; three-time violent felony offenders; definitions; procedure; enhanced penalties or mandatory minimum prison terms.--

(4)

(j) The provisions of s. 947.1405 shall apply to persons sentenced as habitual felony offenders and persons sentenced as habitual violent felony offenders.

921.001 Sentencing Commission and sentencing guidelines generally.--

- (10)(a) A person who is convicted of a crime committed on or after October 1, 1983, but before January 1, 1994, may be released from incarceration only:
  - 1. Upon expiration of the person's sentence;
- 2. Upon expiration of the person's sentence as reduced by accumulated gain-time;
- 3. As directed by an executive order granting clemency;
  - 4. Upon attaining the provisional release date;

3

4

5

6

7

8

9

10 11

12

13

14

15

16 17

18 19

20

21

22

23

24

25

26

27

28

- 5. Upon placement in a conditional release program pursuant to s. 947.1405; or
- 6. Upon the granting of control release pursuant to s. 947.146.
- (b) A person who is convicted of a crime committed on or after January 1, 1994, may be released from incarceration only:
  - 1. Upon expiration of the person's sentence;
- 2. Upon expiration of the person's sentence as reduced by accumulated meritorious or incentive gain-time;
- 3. As directed by an executive order granting clemency;
- 4. Upon placement in a conditional release program pursuant to s. 947.1405 or a conditional medical release program pursuant to s. 947.149; or
- 5. Upon the granting of control release, including emergency control release, pursuant to s. 947.146.
  - 944.70 Conditions for release from incarceration.--
- (1)(a) A person who is convicted of a crime committed on or after October 1, 1983, but before January 1, 1994, may be released from incarceration only:
  - 1. Upon expiration of the person's sentence;
- 2. Upon expiration of the person's sentence as reduced by accumulated gain-time;
- 3. As directed by an executive order granting clemency;
  - 4. Upon attaining the provisional release date;
- 5. Upon placement in a conditional release program pursuant to s. 947.1405; or
- 6. Upon the granting of control release pursuant to s. 947.146.

3

4

5

6

7

8

9

10

11 12

13

14

15

16 17

18 19

20

21

22 23

24

25

26

27

28

29

- A person who is convicted of a crime committed on or after January 1, 1994, may be released from incarceration only:
  - 1. Upon expiration of the person's sentence;
- Upon expiration of the person's sentence as reduced by accumulated meritorious or incentive gain-time;
- As directed by an executive order granting clemency;
- Upon placement in a conditional release program pursuant to s. 947.1405 or a conditional medical release program pursuant to s. 947.149; or
- 5. Upon the granting of control release, including emergency control release, pursuant to s. 947.146.
  - 947.13 Powers and duties of commission.--
- (1) The commission shall have the powers and perform the duties of:
- (f) Establishing the terms and conditions of persons released on conditional release under s. 947.1405, and determining subsequent ineligibility for conditional release due to a violation of the terms or conditions of conditional release and taking action with respect to such a violation.
- 947.141 Violations of conditional release, control release, or conditional medical release. --
- (1) If a member of the commission or a duly authorized representative of the commission has reasonable grounds to believe that an offender who is on release supervision under s. 947.1405, s. 947.146, or s. 947.149 has violated the terms and conditions of the release in a material respect, such member or representative may cause a warrant to be issued for the arrest of the releasee; if the offender was found to be a 31 sexual predator, the warrant must be issued.

(2) Upon the arrest on a felony charge of an offender who is on release supervision under s. 947.1405, s. 947.146, or s. 947.149, the offender must be detained without bond until the initial appearance of the offender at which a judicial determination of probable cause is made. If the magistrate determines that there was no probable cause for the arrest, the offender may be released. If the magistrate determines that there was probable cause for the arrest, such determination also constitutes reasonable grounds to believe that the offender violated the conditions of the release. Within 24 hours after the magistrate's finding of probable cause, the detention facility administrator or designee shall notify the commission and the department of the finding and transmit to each a facsimile copy of the probable cause affidavit or the sworn offense report upon which the magistrate's probable cause determination is based. The offender must continue to be detained without bond for a period not exceeding 72 hours excluding weekends and holidays after the date of the probable cause determination, pending a decision by the commission whether to issue a warrant charging the offender with violation of the conditions of release. Upon the issuance of the commission's warrant, the offender must continue to be held in custody pending a revocation hearing held in accordance with this section.

Section 7. This act shall take effect July 1, 2000.

26

25

1

3

4 5

6 7

8

10 11

12 13

14

15 16

17

18 19

20

2122

2324

27

28

29

30

Creates the "Supervision of Violent Offenders Act of 2000." Increases the number of commissioners on the Parole Commission. Revises provisions of the conditional release program relating to eligibility, terms, and conditions of conditional release supervision for specified offenses or habitual or violent felony offenders or violent career criminals, applicability of such supervision, supervision by the Department of Corrections or the commission, revocation of conditional release supervision, forfeiture of gain-time, random substance abuse testing under conditional release supervision, and the commission's powers and duties. See bill for details.