

STORAGE NAME: h1485.jud

DATE: April 6, 2000

**HOUSE OF REPRESENTATIVES
AS FURTHER REVISED BY THE COMMITTEE ON
JUDICIARY
ANALYSIS**

BILL #: HB 1485 (formerly PCB LT 00-04)

RELATING TO: Bingo Games at Facilities for the Elderly or Disabled Adults

SPONSOR(S): Committee on Elder Affairs & Long Term Care, Representative Argenziano & others

TIED BILL(S):

ORIGINATING COMMITTEE(S)/COMMITTEE(S) OF REFERENCE:

- (1) ELDER AFFAIRS & LONG TERM CARE YEAS 8 NAYS 0
- (2) REGULATED SERVICES YEAS 8 NAYS 0
- (3) JUDICIARY
- (4) COMMUNITY AFFAIRS
- (5)

I. SUMMARY:

This bill expands the list of organizations which are authorized to conduct bingo games to include nursing homes, assisted living facilities, adult day care centers, intermediate care facilities for developmentally disabled persons, multiservice senior centers, and government-financed or government-insured housing for the elderly.

The bill requires that these facilities for elderly and disabled adults follow the standards set forth for all bingo games in s. 849.0931, F.S., with three major exceptions:

1. Residents or clients who organize bingo games at facilities for elderly and disabled adults may donate any net proceeds which remain after paying prizes to projects or activities of their choice.
2. The bill provides that any county or municipality that regulates the playing of bingo shall exempt bingo games conducted by the facilities for elderly and disabled adults listed above from regulation and fees.
3. Non-resident guests who participate in the facilities' bingo games are prohibited from claiming prizes. Such winnings by non-residents are contributed to the facilities' resident fund.

The bill also adds these specified facilities to the list of sites at which bingo games may be conducted.

The bill has no fiscal impact on state revenue collections or expenditures.

The bill is effective upon becoming a law.

II. SUBSTANTIVE ANALYSIS:

A. DOES THE BILL SUPPORT THE FOLLOWING PRINCIPLES:

- | | | | |
|-----------------------------------|-----------------------------------------|-----------------------------|-----------------------------------------|
| 1. <u>Less Government</u> | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> | N/A <input type="checkbox"/> |
| 2. <u>Lower Taxes</u> | Yes <input type="checkbox"/> | No <input type="checkbox"/> | N/A <input checked="" type="checkbox"/> |
| 3. <u>Individual Freedom</u> | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> | N/A <input type="checkbox"/> |
| 4. <u>Personal Responsibility</u> | Yes <input type="checkbox"/> | No <input type="checkbox"/> | N/A <input checked="" type="checkbox"/> |
| 5. <u>Family Empowerment</u> | Yes <input type="checkbox"/> | No <input type="checkbox"/> | N/A <input checked="" type="checkbox"/> |

B. PRESENT SITUATION:

Bingo was authorized in 1967 by the Florida Legislature to provide charitable, nonprofit, and veterans organizations a way to raise money for their charitable projects and activities. No statutory provision exists for statewide enforcement and interpretation of the bingo law. Enforcement of the law is the responsibility of local law enforcement agencies. Several counties have passed their own bingo ordinances to address problems associated with the game.

Section 849.0931, F.S., authorizes bingo games to be conducted for money by certain organizations under narrowly prescribed parameters.

Authorized Organizations

Organizations which are authorized to conduct bingo games include:

1. Charitable, nonprofit, and veterans' organizations, which are defined as tax-exempt under 501(c) of the Internal Revenue Code of 1954, or s. 528 of the Internal Revenue Code of 1986, and have been in existence and active for at least three years; and,
2. Condominium associations, cooperative associations, homeowners' associations as defined in s. 617.301, F.S., mobile home owners' associations, and a group of residents of a mobile home park or recreational vehicle park, as defined in chapters 723 and 513, F.S.

s. 894.0931(1)(c), (4), F.S.

These organizations must be directly involved in the operations of the bingo game and may not act merely as sponsors. Members of the organization must conduct the game and cannot be compensated in any way for this role. In addition, the organization which conducts the game must be "located in the county, or within a 15-mile radius of, where the bingo game is located." s. 894.0931(9), F.S. The property where the games are held must be owned or leased by the authorized organization or owned by the charitable organization that will benefit from the proceeds of the game.

Proceeds

Section 849.0931, F.S., defines how the bingo proceeds which remain after prizes have been awarded can be used. Charitable, nonprofit and veterans' organizations may keep the

proceeds and use them to support their organization's work. Proceeds generated from bingo games conducted by condominium associations, cooperative associations, homeowners' associations, mobile home owners' associations, and a group of residents of a mobile home park or recreational vehicle park, however, must be donated to a charitable, tax-exempt, organization or used to cover the costs of conducting the bingo game. In addition, these associations have the option of carrying over the proceeds for use as prize money in subsequent games, with the proviso that players cannot be charged to participate in the subsequent games until these excess proceeds are exhausted.

Prizes

The statute also limits the amount of prize money which can be won, the number of prizes which can be distributed per bingo session, and the number of days per week that organizations can conduct games. The specific rules about how bingo games must be conducted are also provided. s. 894.0931(5), (6), (7), F.S.

Participants

Section 849.0931, F.S., specifies that participants in bingo games must be at least 18 years old. The organization which is conducting the game "may refuse entry to any person...but such refusal of entry shall not be on the basis of race, creed, color, religion, sex, national origin, marital status, or physical handicap."

County or Municipal Regulation

Some counties and municipalities further regulate the playing of bingo and charge fees.

C. EFFECT OF PROPOSED CHANGES:

This bill expands the list of organizations which are authorized to conduct bingo games to include nursing homes, assisted living facilities, adult day care centers, intermediate care facilities for developmentally disabled persons, multiservice senior centers, and government-financed or government-insured housing for the elderly.

These organizations are required to follow all the current regulations about bingo playing, as defined in s. 849.0931, F.S., with the following exceptions:

1. Any net proceeds remaining after paying prizes may be donated by the residents or clients who organize the games to projects or activities of their choice.
2. Any county or municipality that regulates the playing of bingo shall exempt bingo games conducted by the specified facilities from regulation and fees.
3. Non-resident guests who participate in the facilities' bingo games are prohibited from claiming prizes. Such winnings by non-residents are contributed to the facilities' resident fund.

The bill also adds these specified facilities to the list of sites upon which bingo games can be conducted.

The bill will have no fiscal impact on state revenue collections or expenditures.

D. SECTION-BY-SECTION ANALYSIS:

Section 1. Amends s. 849.0931, F.S., to include facilities licensed or authorized under part II (nursing homes), part III (assisted living facilities), part V (adult day care centers), or part XI (intermediate care facilities for developmentally disabled persons) of chapter 400, chapter 651, F.S., (continuing care retirement communities), or s. 430.206, F.S., (multiservice senior centers), and government-financed or government-insured housing for the elderly, as organizations that can conduct bingo games under specific conditions. Exempts bingo playing in these facilities for elderly and disabled adults from county or municipal bingo regulation. Provides these facilities as premises in which bingo games can be held.

Section 2. Provides that the act shall take effect upon becoming law.

III. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT:

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The bill will not have a significant impact, as it exempts the new bingo facilities from the assessment of fees by cities or counties.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

HB 1485 requires that any county or municipality that regulates the playing of bingo shall exempt bingo games conducted in these specific facilities which serve elderly and disabled adults from regulation and fees.

IV. CONSEQUENCES OF ARTICLE VII, SECTION 18 OF THE FLORIDA CONSTITUTION:

A. APPLICABILITY OF THE MANDATES PROVISION:

This bill does not require counties or municipalities to expend funds or take any action requiring the expenditure of funds.

B. REDUCTION OF REVENUE RAISING AUTHORITY:

This bill does not reduce the authority of counties or municipalities to raise revenues in the aggregate.

C. REDUCTION OF STATE TAX SHARED WITH COUNTIES AND MUNICIPALITIES:

This bill does not reduce the percentage of state tax shared with counties or municipalities.

V. COMMENTS:

A. CONSTITUTIONAL ISSUES:

No constitutional issues are noted.

B. RULE-MAKING AUTHORITY:

Rule-making does not appear to be necessary and no rule-making authority is provided.

C. OTHER COMMENTS:

None.

VI. AMENDMENTS OR COMMITTEE SUBSTITUTE CHANGES:

One amendment sponsored by Representatives Morroni and Argenziano was adopted by the Committee on Regulated Services on March 21, 2000. The amendment requires each facility conducting bingo under the provisions of this legislation to establish and maintain a "resident benefit fund." A resident benefit fund is specifically mentioned in the original legislation; however, no guidelines or prohibitions were provided. The amendment provides that the residents of each facility that is authorized by the bill to conduct bingo games shall establish and maintain a resident benefit fund which shall not be commingled with any other funds and shall not be accessible for any purpose to the facility or any of its employees, officers or managers or any person who is not a resident. The amendment makes the fund accessible only to those residents specifically authorized by majority vote of the residents to manage the resident benefit fund.

VII. SIGNATURES:

COMMITTEE ON ELDER AFFAIRS & LONG TERM CARE:

Prepared by:

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Tom Batchelor, Ph.D.

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