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A bill to be entitled An act relating to Escambia County; creating the Village of Pensacola Beach Charter hereinafter referred to as the Village of Pensacola Beach; providing for the corporate name and purpose of the Charter; establishing territorial boundaries of the municipality and authorizing annexations; providing powers of the municipality and of certain officers; providing for election of a Village Council, a mayor and vice mayor, and providing for qualifications, powers, and duties of its membership; providing a procedure for establishing their compensation and expense reimbursement; establishing circumstances which create vacancies in office and providing for filling vacancies and for forfeiture and recall; requiring independent financial audit; providing for Council meetings, rules, recordkeeping, and voting at meetings; providing for nominations, elections, and terms of office of the Council; providing for a Village Manager, Village Clerk, and Village Attorney and powers and duties of each; authorizing establishment of administrative departments; providing definitions; providing procedures for adoption of ordinances and resolutions, and for handling finances; establishing a fiscal year and annual budgets; providing procedures for initiative and referendum; providing for Charter amendments

and review; providing for severability; providing for transition, including initial election and terms, date, creation, and establishment of the municipality, payment of certain revenues, and transitional comprehensive plan and land development regulations; entitling the Village to state and county shared and local option gas tax revenues; providing for contractual services and facilities; eliminating transition elements; providing for services of independent special districts; providing for credit for special district taxes in qualifying for state revenue sharing; providing for a referendum; providing for transfer or assignment of real property and public lands; providing for the abolishment of the Santa Rosa Island Authority and the appointment of a trustee team to oversee the transition to the Village of Pensacola Beach; providing a referendum; providing effective dates.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. The "Village of Pensacola Beach, Charter" is created to read:

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ARTICLE I: CORPORATE NAME; PURPOSE OF THE CHARTER

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Section 1.01 Village of Pensacola Beach.--The municipality hereby established shall be known as the Village of Pensacola Beach, Florida.

Section 1.02 Purpose of the Charter.--This Charter is ordained and established by the people of the Village of Pensacola Beach, Florida, to promote the general welfare and common good of the community by providing the framework for a municipal corporation to exercise municipal home rule powers under the Constitution and laws of the State of Florida.

ARTICLE II: TERRITORIAL BOUNDARIES

Section 2.01 Boundaries of the Village of Pensacola

Beach.--The territorial boundaries of the Village of Pensacola

Beach upon the date of incorporation shall include the

following areas situated in the County of Escambia, State of

Florida:

 Rosa Island, which line is described as follows: all that part of Escambia County that is located and situated within Santa Rosa
Island, beginning at the South end of the Bob Sikes Bridge, running East and West to the Gulf Islands National Seashore, including a corporate limit line offshore 1,000 feet in the Gulf of Mexico and 1,000 feet in the inland bays, and parallel with the shore line of said Santa Rosa Island, excluding all of the Gulf

1 Islands National Seashore and, structures 2 exclusively attached thereto." 3 4 Section 2.02 Extension of the corporate limits; 5 annexation .-- The corporate limits of the Village of Pensacola 6 Beach may be revised as provided by general law. 7 8 ARTICLE III: GENERAL POWERS OF THE MUNICIPALITY 9 10 Section 3.01 All powers possible. -- The Village of Pensacola Beach shall have all governmental, corporate, and 11 12 proprietary powers to enable it to conduct municipal 13 government, perform municipal functions, and render municipal 14 services, and may exercise any power for municipal purposes except as otherwise provided by law. The powers of the Village 15 16 of Pensacola Beach shall be construed liberally in favor of 17 the municipality, limited only by the Constitution, general law, and specific limitations contained herein. 18 19 20 Section 3.02 Joint exercise of powers.--The Village may exercise any of its powers or perform any of its functions 21 22 and may participate in the financing thereof, jointly or in cooperation by contract or otherwise, with any one or more 23 states, counties, municipalities, or any agencies thereof, or 24 25 the United States or any agency thereof. 26 27 ARTICLE IV: ORGANIZATION OF THE VILLAGE GOVERNMENT 28 29 Section 4.01 Form of Government. -- The Village of Pensacola Beach shall operate under an appointed Village

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executive functions. The legislative responsibilities and powers of the Village shall be assigned to, and vested in, the Village Council. The executive responsibilities and power of the Village shall be assigned to and vested in the Village Manager, who shall carry out the directives and policies of the Village Council and enforce all orders, resolutions, ordinances, and regulations of the Village Council, the Village Charter, and all applicable general law, to assure that they are faithfully executed.

Section 4.02 Legislative Branch.--

- (a) The Village Council: The governing body of the Village shall be a Village Council composed of five (5) members serving staggered terms of four (4) years. They shall be elected at-large on a Villagewide basis by the electors of the Village. Each candidate for the office of Village Council shall have resided in the Village for the year prior to qualifying for office and will reside within the Village at the time of qualifying to run for that office, and during the term of office.
- (b) Authority: The Village Council shall exercise all legislative authority provided by this Home Rule Charter in addition to any other powers and duties authorized by general law or special law.
 - (c) Administrative Code:
- (1) The Village Council shall adopt an Administrative Code in accordance with general law within twelve (12) months of the effective date of this Charter.
- (2) The Administrative Code shall organize the administration of Village government and set forth the duties

and responsibilities and powers of all Village officials and departments.

- (3) The Code shall provide for keeping a journal and minutes of its proceedings which shall be available to the public.
- (d) Vacancies: A vacancy on the Village Council shall be defined and filled as provided by general law.
- (e) Recall: The members of the Village Council shall be subject to recall as provided by general law.
 - (f) Salaries and Other Compensation:
- (1) An ordinance establishing, increasing, or decreasing compensation of the Council may be adopted at any time; however, in no event shall any establishment of compensation or any increase in compensation become effective prior to the first day of the first month following the first regular election of the Village subsequent to the adoption of such ordinance.
- (2) The Council may provide for reimbursement of verifiable expenses incurred by its members while performing their official duties.
- (g) No present or former elected Village official shall hold any compensated appointive office or employment with the Village until 1 year after the expiration of the official's elected term.

Section 4.03 Council members; elections.--

(a) There shall be a Village Council, hereinafter referred to as the Council, with all legislative powers of the Village vested therein, consisting of five Council members, all of whom shall be elected from the Village at-large.

- (b) Council seats shall be designated as seats #1, #2, #3, #4, and #5. Candidates shall be required to seek election to a specific seat on the Council.
- (c) The Council shall be comprised of officials who are elected at regularly held elections and are accountable to the citizens at all times. The citizens, through these processes, have the opportunity to elect, reelect, or dismiss their elected officials whose promise of performance or actual performance in office best reflects the policies which the citizens desire to implement in the government of the Village.
- (d) Except as otherwise prescribed herein or provided by law, legislative and police powers of the Village shall be vested in the Council, including the establishment of boards, commissions, and committees. The Council shall provide for the exercise of its powers and for the performance of all duties and obligations imposed on the municipality by law.

Section 4.04 Mayor.--At the first regularly scheduled meeting following the Village's regular election, the Council, by majority vote, shall elect from its membership a mayor to serve for a term of 2 years. The mayor shall serve as chairperson during meetings of the Council and shall serve as the head of municipal government for the purpose of execution of official documents with the Village Manager or Village Clerk attesting. The mayor shall also serve as the ceremonial head of the Village.

Section 4.05 Vice mayor.--At the first regularly scheduled meeting following the Village's regular election, the Council by a majority vote shall elect from among its membership for a term of two (2) years a vice mayor who shall

serve as mayor during the absence or disability of the mayor and, if a vacancy occurs, shall become interim mayor pursuant to section 4.08 of this Charter. His or her term will be for two years.

Section 4.06 Non Interference.--

- (a) Neither the Council, nor any individual member of the Council, shall in any manner dictate the employment or removal of any employee other than the Village Manager, the Village Attorney, or any outside accountant or auditor hired by the Council.
- (b) Village Council members may communicate, directly or indirectly, with employees, officers, or agents under the direct or indirect supervision of the Villager Manager or Village Attorney only for the purpose of inquiry or information.
- (c) Except for the purpose of inquiry or information, a Village Council member shall not, directly or indirectly, give directions to or interfere with the performance of the duties of any employee, officer, or agent under the direct or indirect supervision of the Village Manager or Village Attorney.
- (d) Violations of this section of the Charter shall be malfeasance within the meaning of section 100.361(1)(b), Florida Statutes.
- (e) Nothing contained herein shall prevent a Village Council member from referring a citizen complaint or request to the Village Manager or Village Attorney.

Section 4.07 Vacancies.--The office of a member of the Council shall become vacant upon the member's inability to

fulfill the duties of the office, resignation, or removal from office as authorized by law or this Charter.

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Section 4.08 Forfeiture of office.--A member of the Council may forfeit the office, if the member:

- (a) Lacks at any time during the term of office any qualification for the office prescribed by this Charter or by law;
- (b) Violates any expressed prohibition of this Charter;
- (c) Is convicted of a felony or criminal misdemeanor which misdemeanor involves the office of Village Council; or
- (d) Misses three consecutive regularly scheduled Council meetings.

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18 19 If any of these events should occur, a hearing shall automatically be conducted at the next regularly scheduled Council meeting after the member has been officially notified and public notices have been placed in the local newspaper for 1 week in advance of the hearing. The member may be declared to have forfeited office by majority vote of the Council.

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Section 4.09 Filling of vacancies. -- A vacancy on the Council, except for the position of mayor, shall be filled by appointment by majority vote of the Council members remaining and said appointment shall be effective until a successor is chosen at the next regular election. In the event that a majority of the members of the Council are removed by death, disability, law, or forfeiture of office, the Governor of Florida shall appoint an interim Council that will serve the 31 remainder of the previously elected terms (if necessary the

newly appointed Council will elect a mayor or a vice mayor). In the event that the mayor becomes unable to fulfill the duties of his or her office, ceases to be qualified, or is removed from office as provided by law or this Charter, the vice mayor of the Council shall assume the full powers and duties of the mayor. The Council vacancy thus created by the mayor's departure shall be filled by an interim appointment under the provisions of this Charter, to be effective until the expiration of the term of the office.

Section 4.10 Judge of qualifications.--The Council shall be the judge of the election and qualifications of its members and of the grounds for forfeiture of their office and for that purpose shall have power to subpoena witnesses, administer oaths, and require the production of evidence. A Council member charged with conduct constituting grounds for forfeiture of this office shall be notified by the Village Clerk by certified mail and shall be entitled to a public hearing at the next regularly scheduled meeting of the Council as outlined in section 4.12 of this Charter. Notice of such hearing shall be published in one or more newspapers of general circulation in the Village at least 1 week in advance of the hearing.

Section 4.11 Independent financial audit.--The Council shall provide for an independent annual financial audit of all Village accounts and may provide for more frequent audits as it deems necessary.

Section 4.12 Meetings.--Regular meetings of the

Council shall be held on an as-needed basis at such times and

locations within the boundaries of the Village as the Council may prescribe. Special meetings may be held on the call of the mayor or the Village Manager and upon not less than 24-hour notice to each member and the public. Action taken at a special meeting shall be limited to the purpose for which the special meeting is called. A special meeting may be held outside the Village with proper notice. All meetings shall be public and shall be scheduled to commence no earlier than 7 a.m. nor later than 10 p.m.

Section 4.13 Voting; quorum.--Roll call voting shall be required for ordinances and amendments to existing ordinances or upon the specific request of a Council member and shall be recorded in the minutes; otherwise, voting shall be by ayes and nays. Three members of the Council shall constitute a quorum. No action of the Council shall be valid or binding unless adopted by a majority vote of the quorum present. The adoption of an ordinance shall require the affirmative vote of three (3) Council members. All Council members in attendance shall vote on all Council actions except when, with respect to any such member, there is an actual or apparent conflict of interest as defined under general law.

Section 4.14 Executive Branch.--

(a) The Village Manager shall be appointed by an affirmative vote of four (4) members of the Village Council.

The Village Manager may be terminated with or without cause by an affirmative vote of four (4) members of the Village

Council. The Village Manager shall be the chief executive officer of the Village and all executive responsibilities and

power shall be assigned to and vested in the Village Manager, and shall consist of at least the following powers and duties:

- (1) Report annually to the Village Council and to the citizens on the state of the Village, the work of the previous year, recommendations for action or programs for improvement of the Village, and the well-being of its residents.
- (2) Prepare and submit the annual budget and capital programs to the Village Council and execute the budget and capital programs in accordance with appropriations and ordinances enacted by the Council.
- (3) Ensure that all ordinances, resolutions, and orders of the Village Council and all laws of the state which are subject to enforcement by the Village Manager, or by officers who are subject under this Charter to the Village Manager's direction and supervision, are faithfully executed.
- (4) Carry into execution such other powers or duties, as are required by this Charter or may be prescribed by the Village Council.
- (5) The Village Manager shall exercise all executive authority provided by this Home Rule Charter in addition to all other powers and duties authorized by general or special law.
- (6) To make such other reports as the Council may require concerning the operation of Village departments, offices, and agencies subject to the Village Manager's direction and supervision.
- (7) To keep the Council fully advised as to the condition and future needs of the Village and to make written recommendations to the Council concerning the affairs of the Village.

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1	(8) In consultation with the Village Council, provide
2	for a Village meeting of all residents and leaseholders
3	annually.
4	(9) Except as otherwise provided in this Charter,
5	appoint and terminate, with or without cause, all employees of
6	the Village.
7	(b) The Village Manager shall be qualified by
8	administrative and executive experience and ability to serve
9	as the chief executive of the Village. Minimum qualifications
10	for the Village Manager shall be established by Village
11	ordinance. The Village Manager need not be a resident of the
12	Village.
13	(c) The compensation of the Village Manager shall be
14	fixed by the Village Council.
15	(d) The office of Village Manager shall be deemed
16	vacant if the incumbent, by death, illness, or other casualty,
17	is unable to continue in office. A vacancy in the office shall
18	be filled in the same manner as the original appointment. The
19	Village Council may appoint an acting Village Manager in the
20	case of vacancy, temporary absence, or disability until a
21	successor has been appointed and qualified or the Village

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Manager returns.

ARTICLE V: NOMINATIONS AND ELECTIONS; TERMS OF OFFICE

municipality shall have the power to recall and to remove any

elected official of the Village as prescribed by general law.

Section 4.15 Recall. -- The qualified electors of the

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Section 5.01 Elections. -- The regular election of the members of the Council shall be held on the first Tuesday 31 after the first Monday in November.

1 2 Section 5.02 Commencement of term. -- The terms of members of the Council shall begin on January 1st of the year 3 following the election. 4 5 6 Section 5.03 Terms of office. -- The terms for all 7 Council seats, #1, #2, #3, #4, and #5, shall be for four (4) 8 years, except during the transition period as outlined in 9 section 14.02(e) of this Charter. No member of the Council shall serve for more than two consecutive 4-year terms. Those 10 11 initially elected to seats #1 and #2 will be allowed to serve 12 for two consecutive terms after their initial terms. After 1 13 year out of office, a candidate may requalify for any vacant 14 seat. 15 16 Section 5.04 Qualified electors. -- Any person who is a 17 resident of the Village, who has qualified as an elector of the state, and who registers in the manner prescribed by law, 18 19 shall be an elector of this Village. 20 Section 5.05 Adoption of election procedures.--The 21 22 Council, by ordinance, shall adopt such election procedures as 23 are necessary. 24 Section 5.06 Nonpartisan elections. -- All elections for 25 26 officers of the Village shall be conducted on a nonpartisan 27 basis without any designation of political party affiliation. 28 29 Section 5.07 Multiple candidates. -- In the event that multiple candidates qualify for election to a single office, 30

that candidate receiving a majority of votes cast shall be

elected. If no candidate receives a majority, then the two candidates receiving the most votes shall have a runoff election to decide the winner of the election for that office.

If required, the runoff election shall be held on the first Tuesday in December.

ARTICLE VI: VILLAGE CLERK

- Section 6.01 There may be a Village Clerk who shall be appointed by the Village Manager. The Village Clerk shall:
- (a) Give notice of Council meetings to its members and the public.
- (b) Keep the journal and minutes of the proceedings of the Council and its committees, which shall be public records.
- (c) Authenticate by signature and record in full in books kept for that purpose all ordinances and resolutions passed by the Council.
 - (d) Be a notary and the custodian of the Village seal.
- 19 (e) Have the power to administer oaths.
 - (f) Perform such other duties as may be assigned by the Village Manager.

ARTICLE VII: VILLAGE ATTORNEY

Section 7.01 The Village Attorney shall be appointed by an affirmative vote of four (4) members of the Village Council, who may represent the Village as needed in all legal proceedings and shall perform all other duties assigned by the Council. Terms and conditions of employment will be specified at the time of appointment and the Village Attorney will be a member in good standing with The Florida Bar during the term

of his or her appointment. The Council may remove the Village

Attorney for any reason by motion requiring three (3)

affirmative votes.

ARTICLE VIII: ADMINISTRATIVE DEPARTMENTS

 Section 8.01 Establishment of additional
departments.--The Council will establish departments as it
determines necessary for the efficient administration and
operation of the Village; such departments, offices, or
agencies shall be established by resolution and report to the
Village Manager.

ARTICLE IX: ORDINANCES AND RESOLUTIONS

 Section 9.01 Definition of ordinances and resolutions.--As used in this Charter, the following words and terms shall have the following meanings unless some other meaning is plainly indicated:

 (a) "Ordinance" means an official legislative action of the Council, which action is a regulation of a general and permanent nature and enforceable as a local law.

(b) "Resolution" means an expression of the Council concerning matters of administration, an expression of a temporary character, or a provision for the disposition of a particular item of the administrative business of the Village.

Section 9.02 Adoption of ordinances.--Every proposed ordinance shall be introduced in writing and in the form required for final adoption. No ordinance shall contain more than one subject and matters properly connected therewith,

 which shall be clearly expressed in its title. The enacting clause for an ordinance shall be: "IT IS HEREBY ORDAINED BY THE VILLAGE OF PENSACOLA BEACH AS FOLLOWS..."

- (a) An ordinance may be introduced by any Council member at any regular or special meeting of the Council. A proposed ordinance may be read by title, or in full, on at least two separate Council meeting days and shall, at least 10 days prior to adoption, be noticed once in a newspaper of general circulation in the Village. The notice of proposed enactment shall state the date, time, and place of the meeting; the title of a proposed ordinance; and the place or places within the Village where such proposed ordinance may be inspected by the public.
- (b) To meet a public emergency affecting life, health, property, or the public peace, the Council, by a two-thirds vote of those present as required by general law, may adopt an emergency ordinance without complying with the requirements of notice expressed in the foregoing paragraph. An emergency ordinance may not levy taxes; grant, renew, or extend a franchise; set service or user charges for any municipal services; alter existing established zoning or permissible land use regulations and ordinances; or authorize the borrowing of money. An emergency ordinance shall become effective upon adoption and automatically stand repealed as of the 61st day following the date on which it was adopted. This shall not prevent reenactment of such an ordinance under regular procedures.
- (c) Ordinances which rezone specific parcels of private real property or which substantially change permitted use categories shall be enacted pursuant to general law and

must be approved by an extraordinary majority (4 of 5 Council members voting in the affirmative).

(d) An ordinance shall, upon its final passage, be recorded in a book kept for that purpose and shall be signed by the mayor and the Village Clerk. A copy of the ordinance shall be available in the Village hall.

Section 9.03 Adoption of resolutions.--Every proposed resolution shall be introduced in writing and in the form required for final adoption. No resolution shall contain more than one subject which shall be clearly expressed in its title. The clause which shall be used for all resolutions approved by the Council shall be: "IT IS HEREBY RESOLVED BY THE VILLAGE OF PENSACOLA BEACH AS FOLLOWS..." A resolution may be introduced by any member at any regular or special meeting of the Council. A resolution shall, upon its final passage, be recorded in a book kept for that purpose and shall be signed by the mayor and the Village Clerk. A copy of the resolution shall be available in the Village hall.

ARTICLE X: FINANCIAL PROCEDURES

Section 10.01 Fiscal year.--The fiscal year of the Village shall begin on the first day of October and end on the last day of September.

Section 10.02 Submission of budget and budget

message.--On or before the 15th day of July of each year, the

Village Manager shall submit to the Council a budget in

accordance with state law. It shall outline the financial

policies of the Village for the ensuing fiscal year; describe

the important features of the budget; indicate any major changes from the current year in financial policy, including any changes in budgetary accounting methods from the current year expenditures and revenues together with the reasons for such changes; summarize the Village's debt position; and include such other material as the Village Manager deems necessary.

Section 10.03 Council action on the budget:

- (a) The Council shall adopt the budget by resolution on or before the 30th day of September of each year.
- (b) Unless authorized by the electors of the Village at a duly held referendum election, the Council shall not authorize or allow to be authorized the issuance of revenue bonds or enter into lease-purchase contracts or any other unfunded multiyear contracts all for the purchase of real property or the construction of any capital improvement in excess of ten (10) million dollars.

Section 10.04 Public records.--Copies of the budget and the capital program as adopted shall be public records and shall be made available to the public at suitable locations in the Village.

Section 10.05 Budget amendments.--

(a) Supplemental Appropriations.--If, during the fiscal year, the Village Manager certifies that there are available for appropriation, revenues in excess of those estimated in the budget, the Council, by resolution, may make supplemental appropriations for the year up to the amount of

 such excess, so long as a fiscal reserve equal to five percent (5%) of revenues is maintained yearly.

- (b) Emergency Appropriations.--To meet a public emergency affecting life, health, property, or the public peace, the Council, by resolution, may make emergency appropriations to the extent consistent with state law.
- (c) Reduction of Appropriations.--If, during the fiscal year, it appears probable to the Village Manager that the revenues available will be insufficient to meet the amount appropriated, the Village Manager shall report to the Council without delay, indicating the estimated amount of the deficit, any remedial action taken, and recommendations as to any other steps to be taken. The Council shall then take such further action as it deems necessary to prevent or minimize any deficit and for that purpose may, by resolution, reduce one or more appropriations.

ARTICLE XI: INITIATIVE AND REFERENDUM

Section 11.01 Initiative.--

- (a) The electors of the Village of Pensacola Beach shall have the right to initiate Village ordinances in order to establish new ordinances and to amend or repeal existing ordinances upon petition of the qualified electors in the Village. The number of qualified elector signatures for a valid petition must equal at least twenty-five percent (25%) of the electors qualified to vote in the last preceding Village election.
- (b) The sponsor of an initiative ordinance shall,

 prior to obtaining any signatures, submit the text of the

 proposed ordinance to the Supervisor of Elections (Supervisor

of Elections shall refer to the Escambia County Supervisor of Elections unless the Village Council votes to establish the position of a Village Supervisor of Elections), with the form on which signatures will be affixed, and shall obtain the approval of the Supervisor of Elections of such form. The style and requirements of such form shall be specified by Village ordinance. The beginning date of any petition drive shall commence upon the date of approval by the Supervisor of Elections of the form on which signatures will be affixed, and said drive shall terminate one hundred and eighty (180)-days after that date. In the event sufficient signatures are not acquired during that one hundred eighty day period, the 13 petition initiative shall be rendered null and void and none of the signatures may be carried over into another identical or similar petition. The sponsor shall submit signed and dated 16 forms to the Supervisor of Elections and upon submission shall pay all fees as required by general law. The Supervisor of Elections shall, within forty-five (45) days, verify the 18 19 signatures thereon. (c) Within forty-five days after the requisite number

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of names have been verified by the Supervisor of Elections and reported to the Village Council, the Village Council shall notice and hold according to general law a public hearing on the proposed ordinance and vote on it.

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Section 11.02 Referendum.--

(a) If the Village Council fails to enact the proposed ordinance at the public hearing, it shall at the public hearing, by resolution, call a referendum on the question of the adoption of the proposed ordinance to be held at the next general election occurring at least ninety (90) days after the adoption of such resolution. If the question of the adoption of the proposed ordinance is approved by a majority of those registered electors voting on the question, the proposed ordinance shall be declared by resolution of the Village Council to be enacted and shall become effective on the date specified in the ordinance, or, if not so specified, on January 1 of the succeeding year. The Village Council shall not amend or repeal an ordinance adopted by this initiative procedure for a period of 1 year after the effective date of such ordinance. Any such amendment or repeal shall require an affirmative vote of four members of the Village Council.

(b) The consideration of adoption by the electors of a proposed ordinance under this section 11.02 shall only be scheduled at a general election as provided under general law if the petition signatures as required in section 11.01(a) above equal twenty-five percent (25%) or more of the electors qualified to vote in the last preceding Village of Pensacola Beach election. A special election as provided by general law shall be held if the petition signatures as required by section 11.01(a) above equal thirty-five percent (35%) or more of the electors qualified to vote in the last preceding Village of Pensacola Beach election.

Section 11.03 Restrictions.--The power to enact, amend, or repeal an ordinance by initiative shall not include ordinances relating to administrative or judicial functions of Village government, including, but not limited to, the Village budget, debt obligations, capital improvement programs, salaries of Village officers and employees, the levy and collection of taxes, and the rezoning of an individual parcel of land.

ARTICLE XII: CHARTER AMENDMENTS

Section 12.01 Amendments Proposed by Petition.--

(a) The electors of the Village of Pensacola Beach shall have the right to initiate proposed amendments to this Home Rule Charter upon petition of the qualified electors in the Village. The number of qualified elector signatures for a valid petition must equal at least twenty-five percent (25%) of the electors qualified to vote in the last Village election.

- (b) Each such proposed amendment shall embrace but one subject and matter directly connected therewith. Each Charter amendment proposed by petition shall be placed on the ballot by resolution of the Village of Pensacola Beach for the next general election occurring in excess of ninety (90) days from the certification by the Supervisor of Elections that the requisite number of signatures has been verified.
- (c) The sponsor of a petition amendment shall, prior to obtaining any signatures, submit the text of the proposed amendment to the Supervisor of Elections, with the form on which the signatures will be affixed, and shall obtain the approval of the Supervisor of Elections of such form. The style and requirements of such form shall be specified by Village ordinance. The beginning date of any petition drive shall commence upon the date of approval by the Supervisor of Elections of the form on which signatures will be affixed, and said drive shall terminate three hundred and sixty-five (365) days after that date. In the event sufficient signatures are not acquired during that three hundred and sixty-five (365) day period, the petition initiative shall be rendered null and

void and none of the signatures may be carried over onto another identical or similar petition. The sponsor shall submit signed and dated forms to the Supervisor of Elections and upon submission pay all fees as required by general law. The Supervisor of Elections shall, within forty-five (45) days, verify the signatures thereon.

(d) If approved by a majority of those electors voting on the amendment at the general election, the amendment shall become effective on the date specified in the amendment, or, if not so specified, on January 1 of the succeeding year.

Section 12.02 Amendments and Revisions by Charter Review Commission.--

- (a) A Charter Review Commission consisting of five (5) electors of the Village shall be appointed by a majority vote of the Village Council at least six (6) months before the general election occurring in 2004 and 2008 and at least six (6) months before the general election of every ten (10) years thereafter. The Charter Review Commission shall review the Home Rule Charter and propose any amendments or revisions which may be advisable for placement on the general election ballot. No member of the State Legislature or the Village Council, shall be a member of the Charter Review Commission. Vacancies shall be filled within thirty (30) days in the same manner as the original appointments.
- (b) The Charter Review Commission shall meet for the purpose of organization within thirty (30) days after the appointments have been made. The Charter Review Commission shall elect a chairman and vice chairman from among its membership. Further meetings of the Charter Review Commission shall be held upon the call of the chairman or a majority of

the members of the Charter Review Commission. All meetings shall be open to the public. A majority of the members of the Charter Review Commission shall constitute a quorum. The Charter Review Commission may adopt such other rules for its operations and proceedings as it deems desirable. Members of the Charter Review Commission shall receive no compensation but shall be reimbursed for necessary expenses pursuant to general law.

- (c) For the year in which the reviews are scheduled, the Village Council shall establish a separate budget line for the Charter Review Commission. Said budget will be sufficient to allow the Commission to operate independently. Expenses of the Commission shall be verified by a majority vote of the Commission and forwarded to the Village Council for payment from the established account. The Charter Review Commission may employ a staff, consult and retain experts, and purchase, lease, or otherwise provide for such supplies, materials, equipment, and facilities as it deems necessary and desirable.
- (d) The Charter Review Commission shall hold at least two (2) public hearings at intervals of not less than ten (10) days or more than twenty (20) days on any proposed Charter amendment or revision, and no Charter amendment or revision shall be submitted to the electorate for adoption unless favorably voted upon by an affirmative vote of four (4) members of the Charter Review Commission.
- (e) No later than sixty (60) days prior to the general election, the Charter Review Commission shall deliver to the Village Council the proposed amendments or revisions, if any, to the Home Rule Charter. The Village Council shall by resolution place such amendments or revisions as approved by the Charter Review Commission on the next general election

ballot. If a majority of the electors voting on the amendments or revisions favor adoption, such amendments or revisions

shall become effective on January 1 of the succeeding year or such other time as the amendment or revision shall provide.

(f) If the Charter Review Commission does not submit any proposed Charter amendments or revisions to the Village Council at least ninety (90) days prior to the general election, the Charter Review Commission shall be automatically dissolved. Otherwise, upon acceptance or rejection of the proposed amendments or revisions by the electors, the Charter Review Commission shall be automatically dissolved. Upon dissolution of the Charter Review Commission, all property of the Charter Review Commission shall thereupon become the property of the Village Council.

Section 12.03 Amendments Proposed by the Village Council.--

- (a) Amendments to this Charter may be proposed by ordinance enacted by the Village Council by an affirmative vote of four (4) members of the Village Council. Each proposed amendment shall embrace but one subject and matter directly connected therewith. Each proposed amendment shall only become effective upon approval by a majority of the electors of the Village of Pensacola Beach voting in a referendum at the next general election or special election, if called by the Village Council. The Village Council shall give public notice of such referendum election as required by general law.
- (b) If approved by a majority of those electors voting on the amendment at the general or special election, the amendment shall become effective on the date specified in the

amendment, or, if not so specified, on January 1 of the succeeding year.

ARTICLE XIII: SEVERABILITY

Section 13.01 Invalidity of Charter provision or application.—If any provision of this charter is held invalid, the other provisions of the Charter shall not be affected thereby. If the application of this Charter or any of its provisions to any person or circumstance is held invalid, the application of the Charter and its provisions to other persons or circumstances shall not be affected thereby.

ARTICLE XIV: TRANSITION

Section 14.01 Referendum election.--The referendum election called for by this act shall be conducted by the Supervisor of Elections of Escambia County by a mail ballot in accordance with the Mail Ballot Election Act, sections 101.6101-101.6107, Florida Statutes. The mail ballot shall be returned to the Supervisor of Elections of Escambia County by July 24, 2000. The following question shall be placed on the ballot:

"SHALL CHAPTER 2000- LAWS OF FLORIDA, CREATING THE VILLAGE OF PENSACOLA BEACH AND PROVIDING ITS CHARTER BE APPROVED?"

In the event this question is answered affirmatively by a
majority of voters casting ballots in the referendum, the
provisions of this Charter shall take effect as provided

31 herein.

Section 14.02 Initial Election of Council.--

- (a) Dates.--Following the adoption of this Charter, the Escambia County Commission shall call a special election to be held on the first Tuesday in December, 2000, for the election of five (5) Council members. Any necessary runoff election shall be held in accordance with section 5.07 of this Charter.
- (b) Qualifying Period.--Between noon on September 18, 2000, and noon on September 27, 2000, any individual who wishes to run for one of the five initial seats on the Council shall qualify as a candidate with the Escambia County Supervisor of Elections in accordance with the provisions of this Charter and general law.
- (c) Certification of Election Results.--For the initial election, the Escambia County Commission shall appoint a canvassing board which shall certify the results of the election.
- (d) Induction into Office.--Those candidates who are elected shall take office at the initial Council meeting, which shall be held at 6 p.m. on January 2, 2001, at the Santa Rosa Island Authority Building, Pensacola Beach, Florida.
- (e) Transitional Terms of Office.--Seats #1 and #2 shall initially be for a 1-year term. Seats #3, #4, and #5 for three years. Thereafter, all terms shall be for 4 years, on a staggered basis.

Section 14.03 Creation and establishment of the Village of Pensacola Beach.--To comply with chapters 196, 199, and 200, Florida Statutes, (1997), and unilateral promises made by Escambia County and the State of Florida under the

authority of chapter 25810, Laws of Florida, (1949), relating to exemption from assessment and collection of certain ad valorem taxes, the collection of lease fees by the Village is authorized in lieu of ad valorem taxes. The Village of Pensacola Beach is hereby created and established effective December 31, 2000.

Section 14.04 Early assumption of duties.--As soon as a quorum has been elected, the Council shall have the authority and power to enter into agreements, arrange for the hiring of interim legal counsel, begin recruiting applicants for the position of Village Manager, provide for necessary Village offices and facilities, and do such other as deemed necessary and appropriate for the Village to become operational on December 31, 2000.

Section 14.05 First-year expenses.--The Council, in order to provide moneys for the expenses associated with transitioning from the Santa Rosa Island Authority to the Village of Pensacola Beach, shall, if needed, have the power to borrow money necessary for that transition and the operation of municipal government until such time as the Village of Pensacola Beach establishes its initial budget.

Section 14.06 Transitional ordinances and resolutions.--The Council shall adopt ordinances and resolutions required to effect the transition. Ordinances adopted within 90 days after the first Council meeting may be passed as emergency ordinances as provided in section 9.02, except these transitional ordinances shall be effective for no longer than 90 days after adoption and, thereafter, may be

readopted, renewed, amended, or otherwise continued only in the manner normally prescribed for ordinances.

Section 14.07 Transitional comprehensive plan.--Until such time as the Village adopts a comprehensive plan, the Escambia County Comprehensive Plan and the 1988 PB Land Utilization Plan and Article 13, Escambia County Land Development Code (LDC), as the same exists on the day the Village commences corporate existence, shall remain in effect as the Village transitional comprehensive plan.

Section 14.08 Transitional land development regulations.--To implement the transitional comprehensive plan when adopted, the Village shall, in accordance with the procedures required by Florida law, adopt ordinances providing for land development regulations within the corporate limits.

- (a) All powers and duties of the Escambia County

 Department of Community Development, Escambia County hearing
 examiner, and County Commission of Escambia County, Florida,
 as set forth in these transitional land development
 regulations, shall remain vested with the County until such
 time through interlocal agreement the County and the Village
 agree to a transfer of responsibility to the Village. Once
 transferred, such powers and duties set forth in the
 interlocal agreement shall be vested in the Village Council
 until such time as the Village Council delegates all or a
 portion thereof to another entity.
- (b) The Council is fully empowered to amend, supersede, enforce, or repeal the transitional land development regulations, or any portion thereof, by ordinance.

(c) Subsequent to the commencement of the Village's corporate existence, no amendment of the comprehensive plan or land development regulations enacted by the Escambia County Commission shall be deemed an amendment of the Village's transitional comprehensive plan or land development regulation or otherwise take effect within the Village's municipal boundaries unless approved by the Village Council.

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Section 14.09 State-shared revenues. -- The Village of Pensacola Beach shall be entitled to participate in all shared revenue programs of the State of Florida effective immediately on the date of incorporation. Lease fees collected in lieu of ad valorem taxes within the corporate limits of the Village shall meet the requirements of all Florida Statutes, including, but not limited to, section 218.23, Florida Statutes, (1997), for the purpose of eligibility to receive revenue sharing funds from the date of incorporation through the state fiscal year 2001-2002. Initial population estimates for calculating eligibility for shared revenues shall be determined by the University of Florida Bureau of Economic and Business Research. Should the Bureau be unable to provide an appropriate population estimate, the Escambia County Department of Community Development shall provide an appropriate estimate.

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Section 14.10 Local Option Gas Taxes.--Notwithstanding the requirements of section 336.025, Florida Statutes, to the contrary, The Village of Pensacola Beach shall be entitled to receive local option gas tax revenues concurrent with its incorporation. The said revenues shall be distributed in

accordance with an interlocal agreement based upon the relative population of the entities sharing the revenue.

Section 14.11 Contractual services and facilities.—Services for fire, police, public works, parks and recreation, planning and zoning, building inspection, development reviews, animal control, and solid waste collection may be supplied by contract between the Village and county, special districts, municipalities, or private enterprise until such time as the Village Council establishes such independent services.

Section 14.12 Elimination of transition elements from the Charter.--Upon completion of the transition phase as contained herein, those sections of the Charter relating to transition shall be eliminated from the charter.

ARTICLE XV: INDEPENDENT SPECIAL DISTRICTS

Section 15.01 It is recognized that certain services within the municipal boundaries are provided by independent special districts created by special acts of the Florida Legislature. The municipality is empowered to merge the functions of said districts with those of the municipality only upon dissolution of the special district, or upon affirmative vote of a majority of the Village Council and an affirmative vote of the majority of the Council or board governing the district after meeting all requirements for merger or dissolution in the district's enabling legislation and chapter 189, Florida Statutes. It is recognized that certain planning and interlocal agreements may be necessary

between the Village and such districts and the Village Council shall endeavor to maximize the benefits of the districts to the fullest extent possible. In the event the Village Council desires to supplement or duplicate services determined to be inadequate, the Council is fully empowered to do so.

ARTICLE XVI: REVENUE-SHARING

 Section 16.01 Lease fees collected in lieu of ad valorem taxes within the corporate limits of the Village and MSBU fees paid by leaseholders do meet, and they are hereby declared commensurate with, the local revenue raising requirements of Florida Statutes, including but not limited to, section 218.23, Florida Statutes, (1997). The Village of Pensacola Beach accordingly shall be eligible to participate in revenue sharing beyond the minimum entitlement in any fiscal year.

ARTICLE XVII: PUBLIC PURPOSE

Section 17.01 Beach Access.--The Village of Pensacola Beach shall at all times honor, abide by, and enforce the terms set forth in the Deed of Conveyance, dated February 16, 1947, from the United States of America to Escambia County, Florida. This Charter is intended to further serve the intent of the original Deed of Conveyance as it relates to the public interest.

Section 17.02 Lease Fees.--All interests, rights, and obligations of the Santa Rosa Island Authority in existing lease or sublease agreements between leaseholders and the

Santa Rosa Island Authority as of December 31, 2000, shall be assigned, transferred, and conveyed without modification to the Village of Pensacola Beach as successor in interest to the Santa Rosa Island Authority. Thereafter, the terms and intent of each and every such lease or sublease shall be honored by the Village and its Council.

- (a) All lease fees collected by the Village are in lieu of ad valorem taxes because of express promises and inducements made to ultimate leaseholders and subleaseholders, and their successors in interest, that the leasehold interests would remain exempt from State, County, Municipal, and all other ad valorem taxes of every kind. All title to leased and subleased land and improvements within the Village is and will remain vested in Escambia County.
- (b) Consistent with the deed by which the United
 States Department of Interior conveyed the real property
 within the Village to Escambia County to be used in the public
 interest, the Village of Pensacola Beach shall not sell or
 otherwise dispose of leasehold interests for which it is
 assignee and successor in interest of the Santa Rosa Island
 Authority but shall at all times act to ensure that lease and
 sublease agreements serve the public interest.
- (c) The Village of Pensacola Beach, as assignee and successor in interest of the Santa Rosa Island Authority, shall collect lease fees in lieu of ad valorem taxes for use in financing governmental activities in the same manner and to the same extent as did the SRIA previously.

Section 17.03 Equipment, Vehicles, and Personal

Property Transfer.--All equipment, vehicles, and personal

property owned or leased by the Santa Rosa Island Authority

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2 Pensacola Beach. The Village of Pensacola Beach as assignee 3 and successor in interest of the Santa Rosa Island Authority, shall assume and fully discharge upon the same terms the 4 remaining indebtedness, if any, for such property formerly 5 6 belonging to the Santa Rosa Island Authority consistent with 7 the terms of purchase or lease for which the Santa Rosa Island 8 Authority is obligated to any third-party vendor or lender. 9 Section 17.04 Public easements, real property, and 10 improvements.--All easements, real property, and improvements 11 12 within the Village owned, leased, subleased, or used by the 13 Santa Rosa Island Authority, Escambia County, or the Escambia 14 County Sheriff for the purpose of carrying out public governmental duties and responsibilities, including, but not 15 16 limited to, streets, parking lots, the SRIA office building, Escambia County Sheriff's substation, Casino Beach Pavilion, 17 Visitor Center, parks, piers, docks, boat ramps, picnic 18 facilities, playgrounds, dune walkovers, walkways, sidewalks, 19 20 workshops, sheds, garages, and unimproved real estate, shall be leased, transferred, and assigned to the Village of 21 22 Pensacola Beach for a period of 99 years with the right of renewal for an additional like period upon payment of the sum 23 of one dollar (\$1) per year to Escambia County. The Village 24 shall use and exercise dominion over said easements, property, 25 26 and improvements exclusively for municipal purposes in the 27 public interest in carrying out its governmental duties.

shall be transferred, assigned, and conveyed to the Village of

Section 17.05 Beach Advisory Commission. -- The Village

Council shall within a year of incorporation work with

a Beach Advisory Committee. Said committee will meet semiannually with the Village Council to discuss beach issues having areawide implications.

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> Section 17.06 Continuation of Existing Employees.--Existing staff and employees of the Santa Rosa Island Authority shall be assured of continued employment by the Village of Pensacola Beach, absent misconduct or good cause for termination, subject to confirmation by the governing body of the Village through the presentation of its initial budget.

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Section 17.07 Other Assets, Accounts, and Debt Transfer. -- All other existing assets, financial accounts, indebtedness, contracts, and obligations of the Santa Rosa Island Authority upon incorporation shall be assigned and transferred to the Village of Pensacola Beach. From the date of the referendum to the establishment of the Village of Pensacola Beach, the SRIA will be prohibited from disposing of such assets and accounts or entering into any contracts which obligate the SRIA to debts other than those necessary for the daily operational activities of the Island.

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ARTICLE XVIII: ABOLISHMENT OF THE SANTA ROSA ISLAND AUTHORITY

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Section 18.01 Abolishment.--Effective upon the incorporation of the Village of Pensacola Beach (December 31, 2000) the Santa Rosa Island Authority will be abolished and any and all of its duties assumed by the Village of Pensacola 31 Beach.

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Section 18.02 Trustee. -- The Escambia County Commission shall appoint a trustee vested with the fiduciary obligation and authority to prudently oversee and direct the execution of the fiscal year 2001 budget of the Santa Rosa Island Authority beginning October 1, 2000, until the Village is officially incorporated on December 31, 2000. The trustee may hire on a temporary basis such additional assistants for a trustee team as in his or her judgment is prudent, reasonable, and necessary. Escambia County shall be reimbursed for the trustee's salary. Such reimbursement shall be included in the Santa Rosa Island Authority's fiscal year 2001 budget submission to the Escambia County Commission.

Section 2. This act shall take effect only upon its approval by a majority vote of those qualified electors residing within the proposed corporate limits of the proposed Village of Pensacola Beach as described in section 2.01, voting in a referendum election to be called by the Escambia County Commission and conducted by the Supervisor of Elections of Escambia County by a mail ballot, in accordance with the Mail Ballot Election Act, sections 101.6101-101.6107, Florida Statutes, by July 24, 2000, except that sections 14.01 and 15.01 of section 1 of this act and section 2 shall take effect upon becoming a law.