By the Committee on Corrections and Representative Trovillion

A bill to be entitled 1 2 An act relating to elderly offenders; amending 3 s. 944.02, F.S.; providing a definition of "elderly offender"; creating s. 944.804, F.S.; 4 5 providing legislative findings; requiring the Correctional Privatization Commission to issue 6 7 a request for proposals for the establishment 8 and operation of an exclusively geriatric facility for elderly offenders at the current 9 River Junction Correctional Institution site; 10 11 authorizing certain contracts; providing for request for proposals; requiring the commission 12 13 to oversee facility operation; requiring the Department of Corrections to develop rules 14 specifying eligibility for the facility; 15 16 providing specific legislative intent for implementation of rules; requiring a study; 17 amending ss. 120.81, 413.051, and 414.40, F.S.; 18 correcting cross references; providing an 19 20 effective date. 21 22 Be It Enacted by the Legislature of the State of Florida: 23 24 Section 1. Section 944.02, Florida Statutes, is 25 amended to read: 26 944.02 Definitions.--The following words and phrases 27 used in this chapter shall, unless the context clearly 28 indicates otherwise, have the following meanings: 29 (1) "Commission" means the Parole Commission. 30 (2)(1) "Correctional system" means all prisons and other state correctional institutions now existing or

hereafter created under the jurisdiction of the Department of Corrections.

 $\underline{(3)}$ "Department" means the Department of Corrections.

(4) "Elderly offender" means a prisoner age 50 or older whose chronological medically appraised age is at least 62. Declines in mental or physical health as a result of dementia, Alzheimer's disease, Parkinson's disease, or other similar degenerative diseases shall be considered as increases in age, although the effect of the change may be to reduce an individual's mental or physical capacity to that of a child.

(5) "Lease-purchase agreement" means an installment sales contract which requires regular payments with an interest charge included and which provides that the lessee receive title to the property upon final payment.

(6)(5) "Prisoner" means any person who is under arrest and in the lawful custody of any law enforcement official, or any person convicted and sentenced by any court and committed to any municipal or county jail or state prison, prison farm, or penitentiary, or to the custody of the department, as provided by law.

(7) "Secretary" means the Secretary of Corrections.

(8)(6) "State correctional institution" means any prison, road camp, prison industry, prison forestry camp, or any prison camp or prison farm or other correctional facility, temporary or permanent, in which prisoners are housed, worked, or maintained, under the custody and jurisdiction of the department.

Section 2. Section 944.804, Florida Statutes, is created to read:

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944.804 Elderly offenders correctional facilities program of 2000.--

- (1) The Legislature finds that the number and percentage of elderly offenders in the Florida prison system is increasing and will continue to increase for the forseeable future. The current cost to incarcerate elderly offenders is approximately three times the cost of incarceration of younger inmates. Alternatives to the current approaches to housing, programming, and treating the medical needs of elderly offenders, which may reduce the overall costs associated with this segment of the prison population, must be explored and implemented.
- (2) The Correctional Privatization Commission shall issue a request for proposals for the establishment and operation of a geriatric facility at the site known as River Junction Correctional Institution, which shall be an institution specifically for elderly offenders. The Correctional Privatization Commission may enter into contracts for this facility notwithstanding s. 957.07. The Correctional Privatization Commission shall oversee the operation of the facility by the contractor selected through the request-for-proposals process. The request for proposals shall include modifications to the facility which will decrease the likelihood of falls, accidental injury, and other conditions known to be particularly hazardous to the elderly. The proposal shall include the requirements of a fitness/wellness program and diet designed to maintain the physical and mental fitness of the elderly offenders and decrease long-term health costs to the state correctional system. The request for proposals shall require proposers to consider how to reduce costs associated with elderly offenders as a method of

offsetting increased medical costs. Programming and work opportunities appropriate for this population shall be developed, and institutional staff shall be specifically trained to effectively supervise elderly offenders.

- (3) Notwithstanding the provisions of s. 120.54(1)(b), the department shall adopt rules within 90 days after the effective date of this act, or may initially adopt emergency rules, that specify which elderly offenders shall be eligible to be housed at River Junction Correctional Institution. The Legislature finds that initial emergency rulemaking power is necessary for the welfare of the people in order to provide future savings to benefit the public. The Legislature further finds that if the initial rules adopted are emergency rules, then the department need not make the findings required by s. 120.54(4)(a).
- (4) In developing the rules or initial emergency rules, the Legislature directs the department to target occupancy at 100 percent, and to achieve occupancy of no less than 85 percent, at River Junction Correctional Institution. While developing the criteria for eligibility, the department shall use the information in existing offender databases to determine the number of offenders who would be eligible. The Legislature directs the department to consider a broad range of elderly offenders for River Junction Correctional Institution who have good disciplinary records and a medical grade that will permit them to perform meaningful work activities, including participation in an appropriate correctional work program (PRIDE) facility, if available.
- (5) It is further the specific intent of the

 Legislature that implementation of these statutory provisions
 not be delayed until adoption of rules or emergency rules or

during any period when previously existing rules are no longer in effect. During any such period, the department shall maintain an inmate population profile in accordance with the following schedule:

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Profile Variable	Population	<u>Variation</u>
	Percent	Percent
Age 50 or greater	100%	<u>2%</u>
Custody Level		
Minimum/Medium	100%	.05%
Physical Health Grade		
M1 or M2	60%	<u>1%</u>
M3 with chronic condition(s)		
considered stable	40%	<u>1%</u>
Psychological Grade		
S1 or S2	100%	1%

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(6) At the time of submission of the rules to the Joint Administrative Procedures Committee, the department shall also submit a study based on existing offenders which projects the number of existing offenders who will qualify under the rules. An appendix to the study shall identify the specific offenders who qualify.

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Section 3. Paragraphs (a) and (b) of subsection (3) of section 120.81, Florida Statutes, are amended to read:

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120.81 Exceptions and special requirements; general areas.--

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(3) PRISONERS AND PAROLEES.--

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(a) Notwithstanding s. 120.52(12), prisoners, as defined by s. 944.02(5), shall not be considered parties in 31 any proceedings other than those under s. 120.54(3)(c) or (7),

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and may not seek judicial review under s. 120.68 of any other agency action. Prisoners are not eligible to seek an administrative determination of an agency statement under s. 120.56(4). Parolees shall not be considered parties for purposes of agency action or judicial review when the proceedings relate to the rescission or revocation of parole.

(b) Notwithstanding s. 120.54(3)(c), prisoners, as defined by s. 944.02(5), may be limited by the Department of Corrections to an opportunity to present evidence and argument on issues under consideration by submission of written statements concerning intended action on any department rule.

Section 4. Paragraph (d) of subsection (2) of section 413.051, Florida Statutes, is amended to read:

413.051 Eligible blind persons; operation of vending stands.--

- (2) As used in this section:
- "State property" means any building or land owned, leased, or otherwise controlled by the state, but does not include any building or land under the control of the Board of Regents, a community college district board of trustees, or any state correctional institution as defined in s. 944.02(6).

Section 5. Paragraph (a) of subsection (2) of section 414.40, Florida Statutes, is amended to read:

414.40 Stop Inmate Fraud Program established; guidelines.--

- (2) The Department of Law Enforcement is directed to implement the Stop Inmate Fraud Program in accordance with the following guidelines:
- (a) The program shall establish procedures for sharing public records not exempt from the public records law among 31 social services agencies regarding the identities of persons

incarcerated in state correctional institutions, as defined in s. 944.02(6), or in county, municipal, or regional jails or other detention facilities of local governments under chapter 950 or chapter 951 who are wrongfully receiving public assistance benefits or entitlement benefits.

Section 6. This act shall take effect July 1, 2000.

HOUSE SUMMARY

Defines "elderly offender" with respect to the State Correctional System. Directs the Correctional Privatization Commission to issue a request for proposals for the establishment and operation of a geriatric correctional facility at River Junction Correctional Institution. Specifies proposal requirements and authorizes the commission to enter into contracts. Requires the commission to oversee the contractor's operation of the facility. Requires the Department of Corrections to develop rules, or to initially adopt emergency rules, specifying eligibility criteria for the facility. Provides specific legislative intent that implementation of the program not be delayed. Requires the commission to conduct a study projecting the number of existing offenders qualifying for the program.