Florida House of Representatives - 2000

CS/CS/HB 1909

By the Committees on Finance & Taxation, Business Development & International Trade and Representatives Johnson, Murman, Bradley, Ritchie and Levine

1	A bill to be entitled
2	An act relating to the Olympic Games; providing
3	definitions; creating an Olympic Games Guaranty
4	Account within the Economic Development Trust
5	Fund; providing for purpose, administration,
6	funding, and use of the account; providing
7	requirements of and restrictions on the
8	account; providing a limit on liability of the
9	state; providing for termination of the account
10	under specified conditions; providing for
11	reversion of funds; providing for the execution
12	of games support contracts; providing
13	requirements with respect to application for
14	such contracts; providing criteria for contract
15	approval; providing specified authority of the
16	direct-support organization authorized under s.
17	288.1229, F.S.; providing a restriction on the
18	direct-support organization; providing
19	additional authority of specified agencies and
20	entities; specifying responsibilities of the
21	local organizing committee; providing an
22	effective date.
23	
24	Be It Enacted by the Legislature of the State of Florida:
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26	Section 1. PurposeThe purpose of this act is to
27	provide the necessary assurances and commitments required by
28	the United States Olympic Committee and the International
29	Olympic Committee in selecting a host city for the XXXth
30	Olympic Games in 2012.
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1	Section 2. Legislative findingsThe selection of a
2	candidate city in this state to host the 2012 Olympic Games
3	will confer significant benefits to the state as a whole and
4	to the communities where the games are held, including:
5	(1) Invaluable public visibility throughout the world.
6	(2) Increased tourism and economic growth.
7	(3) Significant job creation.
8	(4) The development of state-of-the-art sports
9	facilities and venues that Floridians will enjoy long after
10	the games are concluded.
11	(5) Enhanced opportunities for Florida athletes to
12	train and compete in amateur athletics at the international
13	level.
14	(6) An enduring legacy of good will throughout the
15	world.
16	(7) The opportunity to secure federal infrastructure
17	funding for key community projects.
18	Section 3. DefinitionsAs used in this act:
19	(1) "Candidate city" means a municipality in this
20	state that has qualified for consideration by the United
21	States Olympic Committee as the United States candidate city
22	to host the XXXth Olympic Games in 2012.
23	(2) "Games" means the XXXth Olympic Games to be held
24	in 2012, the corresponding Paralympic Games, and all related
25	pre-Olympic competitions and events.
26	(3) "Games support contract" means the joinder
27	undertaking, joinder agreement, and similar contracts executed
~ ~	by the state and the United States Olympic Committee or the
28	
28 29	International Olympic Committee in connection with the
	International Olympic Committee in connection with the selection of the candidate city to host the games.

international governing body responsible for organizing and conducting the Olympic Games. (5) "Joinder agreement" means an agreement entered into by the state and the United States Olympic Committee or the International Olympic Committee, setting out representations and assurances by the state in connection with the selection of the candidate city to host the games. (6) "Joinder undertaking" means an agreement entered into by the state and the United States Olympic Committee or the International Olympic Committee that the state will execute a joinder agreement if the candidate city is selected to host the games. (7) "Local organizing committee" means a nonprofit corporation or its successor in interest that: (a) Has been authorized by the candidate city to pursue an application to the United States Olympic Committee and bid on the city's behalf to host the games. (b) Has executed an agreement with the United States Olympic Committee regarding the candidate city's bid to host the games. (8) "Net financial deficit" means those potential losses resulting from the conduct of the games that the state is obligated to indemnify and insure against pursuant to a games support contract. Expenses or liabilities arising from cancellation of the games or any part thereof due to any cause beyond the local organizing committee's reasonable control, including acts of war, riots and other civil disturbances, acts of God, flood, fire, weather, and earthquakes, shall not	1	(4) "International Olympic Committee" means the
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29 acts of God, flood, fire, weather, and earthquakes, shall not	27	beyond the local organizing committee's reasonable control,
	28	including acts of war, riots and other civil disturbances,
30 be included in calculating the net financial deficit	29	acts of God, flood, fire, weather, and earthquakes, shall not
be included in calculating the net financial deficit.	30	be included in calculating the net financial deficit.
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(9) "United States Olympic Committee" means the 1 2 official national Olympic Committee of the United States of 3 America, which has been authorized by law to govern all matters relating to national participation in the Olympic 4 Games. 5 б Section 4. Guarantee of state obligations; Olympic 7 Games Guaranty Account. --8 (1) There is created, within the Economic Development 9 Trust Fund established pursuant to s. 288.095, Florida Statutes, the Olympic Games Guaranty Account. The Olympic 10 Games Guaranty Account shall be used for the sole purpose of 11 12 fulfilling the state's obligations under a games support 13 contract to indemnify and insure against any net financial 14 deficit resulting from the conduct of the games. The direct-support organization authorized under s. 288.1229, 15 Florida Statutes, shall be responsible for administration of 16 17 the Olympic Games Guaranty Account. (2) With funds from the Olympic Games Guaranty 18 19 Account, the direct-support organization authorized under s. 20 288.1229, Florida Statutes, shall obtain adequate security, acceptable to the United States Olympic Committee and the 21 International Olympic Committee, to demonstrate the state's 22 ability to fulfill its obligations under the games support 23 24 contracts to indemnify and insure up to \$175 million of any 25 net financial deficit resulting from the conduct of the games. 26 Such security may be provided by state funds committed to the 27 Olympic Games Guaranty Account, or by insurance coverage, 28 letters of credit, or other acceptable security instruments purchased or secured by such funds, or by any combination of 29 these options. In no event may the liability of the state 30 31

under all games support contracts entered into pursuant to 1 2 this act exceed \$175 million in the aggregate. (3) No later than July 1, 2001, the local organizing 3 4 committee shall provide adequate security, acceptable to the direct-support organization authorized under s. 288.1229, 5 б Florida Statutes, to demonstrate the local organizing 7 committee's ability to indemnify and insure the first \$25 8 million of any net financial deficit resulting from the 9 conduct of the games for which the state would be liable under the games support contracts. Such security may be provided 10 through the establishment of an internal guaranty fund, 11 12 insurance coverage, letters of credit, or other acceptable 13 security instruments, or by any combination of these options. 14 Any such security will identify the state as an additional 15 insured. If adequate proof of security is not provided as 16 part of the bid and maintained throughout the course of the 17 games, then the Olympic Games Guaranty Account shall be 18 terminated. 19 (4) Under this act, the state shall be a payor of last 20 resort with regard to any net financial deficit. In no event may the direct-support organization authorized under s. 21 288.1229, Florida Statutes, permit the security provided by 22 the state pursuant to this act to be accessed to cover any net 23 24 financial deficit indemnified by the state under the games 25 support contracts until all of the following occurs: 26 (a) The security provided by the local organizing 27 committee pursuant to this act is fully expended and 28 exhausted; 29 (b) Any security provided by any other person or entity is fully expended and exhausted; 30 31

(c) The limits of all available insurance policies 1 2 covering the net financial deficit, or any expense or liability used in determining the net financial deficit, have 3 4 been fully expended and exhausted; and 5 (d) Contribution has been sought, where practical and б feasible, from all persons who bear any legal responsibility 7 for the net financial deficit, or any expense or liability 8 used in determining the net financial deficit. 9 (5) The State of Florida may choose to fund the Olympic Games Guaranty Account in any manner it deems 10 11 appropriate. 12 (6) No additional state funds shall be deposited into 13 the Olympic Games Guaranty Account once the direct-support organization authorized under s. 288.1229, Florida Statutes, 14 15 determines that the account has achieved, or is reasonably expected to accrue, a sufficient balance to provide adequate 16 security, acceptable to the United States Olympic Committee 17 and the International Olympic Committee, to demonstrate the 18 19 state's ability to fulfill its obligations under the games 20 support contracts to indemnify and insure up to \$175 million of any net financial deficit resulting from the conduct of the 21 22 games. 23 (7) Moneys in the Olympic Games Guaranty Account shall 24 not be subject to the provisions of s. 216.301(1)(a), Florida 25 Statutes. Any funds maintained in the Olympic Games Guaranty 26 Account shall be assigned to the State Board of Administration 27 for investment. 28 (8) If the candidate city is selected by the 29 International Olympic Committee as the host city for the 30 games, the Olympic Games Guaranty Account shall be terminated upon the determination by the direct-support organization 31 6

authorized under s. 288.1229, Florida Statutes, that the 1 2 state's obligations under the games support contracts to indemnify and insure against any net financial deficit 3 resulting from the conduct of the games are concluded. If the 4 5 candidate city is not selected by the United States Olympic 6 Committee as the United States candidate city to host the 7 games, or if the candidate city is not selected by the 8 International Olympic Committee as the host city for the 9 games, then the Olympic Games Guaranty Account shall be 10 immediately terminated. 11 (9) Upon the termination of the Olympic Games Guaranty 12 Account, all sums earmarked or transferred to the Olympic 13 Games Guaranty Account from the Working Capital Fund shall 14 immediately revert to the Working Capital Fund and shall be free for other uses, and all sums appropriated to the Olympic 15 16 Games Guaranty Account from the General Revenue Fund, and any investment earnings retained in the Olympic Games Guaranty 17 Account, shall immediately revert to the General Revenue Fund 18 19 and be available for appropriation. 20 Section 5. State execution of games support contracts; 21 assistance of state agencies .--(1) The direct-support organization authorized under 22 s. 288.1229, Florida Statutes, shall review an application 23 24 from a local organizing committee that the direct-support organization authorized under s. 288.1229, Florida Statutes, 25 26 on behalf of the state, commit to enter into a games support 27 contract that is required by the United States Olympic 28 Committee or the International Olympic Committee in connection with the selection of a candidate city in this state to host 29 30 the games. 31

1 (2) An application made under subsection (1) must be 2 accompanied by: (a) A description and summary of the games for which 3 4 host city designation is sought by the local organizing 5 committee. б (b) A description of the proposal the local organizing 7 committee intends to submit to the United States Olympic 8 Committee, including the proposed venues to be used to conduct 9 the games. 10 (c) Projections of the paid attendance and direct and indirect economic impact of the games on the state and the 11 12 candidate city, including the basis and methodology for such 13 projections. 14 (d) The anticipated total cost of presenting the games 15 and the committee's plan for financing this cost. (e) The resources committed to the conduct of the 16 17 games by the candidate city and any other participating municipalities and other government entities. 18 19 (f) Any other information reasonably requested by the 20 direct-support organization authorized under s. 288.1229, Florida Statutes, within 60 days after receipt of the 21 22 application, to assist the direct-support organization in 23 completing its evaluation as required under subsection (3). 24 (3) Within 30 days after receiving all information required under subsection (2), the direct-support organization 25 26 authorized under s. 288.1229, Florida Statutes, shall approve 27 or deny any application made under subsection (1). In making 28 this determination, the direct-support organization must make 29 findings regarding the following: 30 (a) The reasonableness and reliability of the local organizing committee's revenue and expenditure projections. 31

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1	(b) The reasonableness and reliability of the
2	projection relating to the direct and indirect economic impact
3	of hosting the games.
4	(c) The extent to which the candidate city and other
5	participating jurisdictions have committed sufficient
6	resources to the conduct of the games.
7	(d) The extent to which the local organizing committee
8	has sought to maximize the use of existing venues throughout
9	the state, within the limitation imposed by the United States
10	Olympic Committee regarding transportation, accommodations,
11	facility capacity, and customs and practices.
12	(e) The extent to which the local organizing committee
13	has demonstrated that it has provided, is capable of
14	providing, has financial or other commitments to provide for,
15	or provides findings of projected financial revenues
16	reasonably calculated to cover the costs incurred or
17	anticipated in relation to presentation of the games.
18	(f) The extent to which the state's obligations and
19	risks are reasonable in light of the anticipated benefits to
20	the state and its citizens.
21	(4) The direct-support organization authorized under
22	s. 288.1229, Florida Statutes, may agree in a joinder
23	undertaking entered into with the United States Olympic
24	Committee or the International Olympic Committee that the
25	direct-support organization authorized under s. 288.1229,
26	Florida Statutes, will:
27	(a) Execute a joinder agreement if the United States
28	Olympic Committee selects a candidate city in the state to
29	host the games.
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(b) Refrain from taking any action after the execution 1 2 of the joinder undertaking that would impair its ability to 3 execute the joinder agreement. (5) The direct-support organization authorized under 4 5 s. 288.1229, Florida Statutes, may agree in a joinder 6 agreement that the state will fulfill its obligations under a 7 games support contract to indemnify and insure the United 8 States Olympic Committee or the International Olympic Committee against any net financial deficit resulting from the 9 10 conduct of the games. 11 (6) The direct-support organization authorized under s. 288.1229, Florida Statutes, may agree to execute a games 12 13 support contract only if the candidate city has executed a 14 contract with the United States Olympic Committee that contains substantially similar terms, and: 15 16 (a) The findings made pursuant to section 3 continue to be valid. 17 (b) The state's obligations and risk pursuant to the 18 19 games support contract are reasonable in light of the 20 anticipated benefits to the state and its citizens. 21 (c) Any financial commitments of the state will be 22 satisfied exclusively by recourse to the Olympic Games 23 Guaranty Account. 24 (7) The direct-support organization authorized under s. 288.1229, Florida Statutes, may require a local organizing 25 26 committee to list the state as an additional insured on any policy of insurance purchased by the local organizing 27 28 committee and required by the United States Olympic Committee or the International Olympic Committee to be in effect in 29 connection with the games. 30 31

1	(8) The Florida Department of Transportation, the
2	Florida Department of Law Enforcement, the Florida Department
3	of Community Affairs, Enterprise Florida, Inc., the Office of
4	Tourism, Trade, and Economic Development, the Florida Tourism
5	Commission, the direct-support organization authorized under
6	s. 288.1229, Florida Statutes, and the Florida Tourism
7	Industry Marketing Corporation may:
8	(a) Assist a local organizing committee in developing
9	applications and planning for the games.
10	(b) Enter into contracts, agreements, or assurances
11	relating to the presentation of the games.
12	(9) Notwithstanding any other provision of this act,
13	the direct-support organization authorized under s. 288.1229,
14	Florida Statutes, may not obligate the state to pay or
15	otherwise provide funds to cover the costs of the construction
16	or purchase of a building or other facility by a city.
17	Section 6. Local organizing committee;
18	responsibilities
19	(1) The local organizing committee shall not engage in
20	any conduct which reflects unfavorably upon the State of
21	Florida, the candidate city, or the Olympic movement, or which
22	is contrary to law or to the rules and regulations of the
23	United States Olympic Committee and the International Olympic
24	Committee.
25	(2) By April 15 annually, the local organizing
26	committee shall certify to the direct-support organization
27	authorized under s. 288.1229, Florida Statutes, that the local
28	organizing committee:
29	(a) Is a nonprofit corporation, duly organized and
30	validly existing for the purpose of pursuing a candidate
31	city's bid to host the games;

11

(b) Is qualified as a tax-exempt organization under s. 1 501(c)(3) of the Internal Revenue Code, contributions to which 2 3 are deductible by contributors; and 4 (c) Has, and will continue to maintain, a 20-percent 5 representation of athletes on its board of directors and 6 executive committee, as required by organizational documents 7 of the committee. 8 (3) The local organizing committee shall maintain, in 9 accordance with generally accepted accounting principles, 10 complete and accurate books and records of all receipts, expenditures, assets, and liabilities of the committee. 11 12 (4) The local organizing committee shall provide to 13 the direct-support organization authorized under s. 288.1229, Florida Statutes, in the form and manner in which they are 14 15 provided to the United States Olympic Committee, annual 16 audited financial statements prepared in accordance with generally accepted accounting principles consistently applied, 17 and certified by an independent accounting firm. 18 19 Section 7. This act shall take effect upon becoming a 20 law. 21 22 23 24 25 26 27 28 29 30 31