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30 31 By the Committee on Education Innovation and Representatives Spratt and Melvin

A bill to be entitled An act relating to rural development; creating the Florida Rural Heritage Act; providing legislative findings; providing definitions; providing for the designation of a Rural Heritage Area; providing for a community-based planning process; specifying guidelines for Rural Heritage Area plans; providing procedure for adoption of a plan; providing for economic incentives, reports, and technical assistance; creating the Rural Heritage Grant Program to assist local governments in adopting Rural Heritage Areas, to be administered by the Department of Community Affairs; providing for development of a nature-and-heritage-based tourism business micro-loan program; providing for establishment of a revolving loan fund; providing for educational technology pilot programs to be established by the Department of Management Services; providing for agricultural diversification pilot projects to be administered by the Department of Agriculture and Consumer Services; providing for review and evaluation by the Office of Program Policy Analysis and Government Accountability; amending s. 163.3177, F.S.; providing that an agricultural land use category may be eligible for the location of public schools in a local government comprehensive plan under certain conditions; specifying lands that are suitable for innovative planning and development

1 strategies; requiring a report on a program for 2 implementing such strategies; prohibiting 3 reduction in residential density on certain 4 property without the owner's consent until July 5 1, 2001; amending s. 163.06, F.S.; correcting a 6 reference; amending s. 163.3187, F.S.; 7 providing conditions for adoption of local 8 comprehensive plans for rural activity centers; amending s. 187.201, F.S.; modifying goals of 9 the State Comprehensive Plan to include housing 10 11 for specified persons in rural areas and 12 development of nature-based tourism; providing 13 a policy of fostering integrated and 14 coordinated community planning efforts; 15 providing support for rural communities in 16 developing nature-and-heritage-based tourism enterprises; providing support for landowners 17 who wish their lands to remain in agricultural 18 use; amending s. 212.096, F.S.; providing a 19 20 credit against sales tax for businesses located in an enterprise zone within a rural county or 21 22 city as defined; amending s. 220.181, F.S.; providing enterprise zone jobs credits for 23 24 businesses within jurisdiction of a rural local 25 government; amending s. 290.0055, F.S.; 26 providing a condition for communities within 27 the jurisdiction of a rural local government to 28 be designated as an enterprise zone; amending 29 s. 420.507, F.S.; modifying powers of the Florida Housing Finance Corporation; amending 30 31 ss. 420.5087 and 420.5088, F.S.; correcting

1 cross references; providing an appropriation; 2 providing an effective date. 3 4 Be It Enacted by the Legislature of the State of Florida: 5 6 Section 1. Florida Rural Heritage Act.--7 (1) SHORT TITLE. -- This section may be cited as the 8 "Florida Rural Heritage Act." 9 (2) FINDINGS.--The Legislature finds that: 10 (a) Fiscally and culturally strong rural communities 11 are beneficial to regional and state economies and resources; 12 are a method for reduction of future urban sprawl; encourage 13 compact, efficient urban growth patterns; and should be 14 promoted by state, regional, and local governments. 15 (b) The health and vibrancy of the state's rural areas 16 benefit their respective regions and the state; conversely, the deterioration of those rural areas negatively impacts the 17 surrounding area and the state. 18 19 In recognition of the interwoven nature of the 20 relationships among rural communities, agricultural lands, open space lands, urban centers, regions, and the state, the 21 22 respective governments should establish a framework and work 23 in partnership with communities and the private sector to 24 revitalize rural areas. 25 (d) A state rural policy should guide the state, 26 regional agencies, local governments, and the private sector in creating economic prosperity and preserving the unique 27 28 rural character and heritage of the state's rural areas. The 29 policy should encourage and assist local governments in

addressing issues including adequate provision of

31 | infrastructure, affordable housing, human services, safe

neighborhoods, agricultural profitability, educational facilities, sound land uses, health care, and economic diversification and development to sustain rural communities into the future.

- (e) Successfully revitalizing and sustaining rural areas depends on addressing, through an integrated and coordinated community effort, a range of varied components essential to a healthy rural environment, including cultural, educational, recreational, economic, transportation, land use, information technology, and social service delivery components.
- (f) Identification of rural activity centers and of strategies to promote economic prosperity while protecting rural character are recognized as important components and useful mechanisms to promote and sustain rural areas. State and regional entities and local governments should provide incentives to promote community-based processes to identify such centers and strategies. Existing programs and incentives should be integrated to the extent possible to promote sound rural development and to achieve the goals of the state rural policy.
- (g) Full funding for rural transportation and water infrastructure needs, rural schools, health care services, and information technology are important investments by the state in the overall health of its rural communities, and are integral components of a state rural policy.
- (h) Many rural local governments are hindered by limited staff and capacity in their efforts to secure available resources. A state rural policy should assist local governments in identifying and accessing needed resources for which they are eligible, and should promote creative ways to

maximize the efficiency of rural local governments' existing staff and other resources.

- (i) Agriculture plays an integral role in the economy, ecology, and culture of the state's rural areas and of the state as a whole. At the same time, the state is losing agricultural lands to development at a rapid rate. A state rural policy should assist state agencies and local governments in creating and marketing tools for increasing the profitability of agricultural land uses and other incentives for conserving the state's agricultural lands.
- (j) In recognition that approximately one-half of all visitors to this state include a nature-based experience in their vacations, a state rural policy should encourage the development of a nature-and-heritage-based tourism industry that meets this growing public demand, protects the state's natural and cultural resources, and contributes to economic prosperity, especially in the state's rural communities.
 - (3) DEFINITIONS.--As used in this section, the term:
- (a) "Local government" means any county or municipality.
- (b) "Rural Activity Center" means an area or areas designated by a local government where:
 - 1. The area is located within a Rural Heritage Area.
- 2. Public services such as water and wastewater, transportation infrastructure, schools, and recreation are already available or are scheduled to be provided in an adopted 5-year schedule of capital improvements, and the area has historically served as a commercial business center or site of public buildings for surrounding rural residents.
- 3. The area may consist of or include state community redevelopment areas, brownfields, enterprise zones, or

Mainstreet programs, federal Empowerment Zones, Enterprise Communities, Champion Communities, or Brownfield Showcase Communities.

- 4. The area of the Rural Activity Center constitutes no more than 25 percent of the designated Rural Heritage Area within which it exists. The Rural Activity Center will serve and be developed as a "town center," promoting compact, efficient development within the Rural Activity Center, and allowing lower density development that retains rural character within the remaining portions of the designated Rural Heritage Area.
- (c) "Rural Heritage Area" means an area or areas
 designated by a local government, or local governments through
 interlocal agreement, where:
- 1. More than 50 percent of the land within the designated area is in agricultural, open space, recreational, or other non-developed uses;
- 2. The designated area fits the definition of, or falls within an area that fits the definition of, a rural county, rural city, or rural community as defined in section 288.106, Florida Statutes;
- 3. A majority of populated portions of the area are characterized by pervasive poverty, unemployment, and general distress as defined in section 290.0058, Florida Statutes;
- 4. The area may comprise a single rural county as defined in section 288.106, Florida Statutes, a multi-county area, or a sub-county area that is rural in nature and meets the above land use, demographic, economic, and definitional criteria. If a sub-county area, it may comprise one or more rural municipalities, as defined in section 288.106, Florida Statutes, and may include unincorporated areas between or

surrounding the rural municipalities provided that all parts of the designated area meet the above criteria.

- (4) DESIGNATION OF A RURAL HERITAGE AREA.--
- (a) A local government, or local governments through interlocal agreement, may designate a geographic area or areas within the applicable jurisdiction as a Rural Heritage Area for the purpose of convening a community-based holistic planning process to identify community problems and assets, create a vision for the area's future, and formulate a strategic plan for implementing asset-based solutions to the problems identified.
- (b) A local government, or local governments through interlocal agreement, may designate a geographic area or areas within the applicable jurisdiction and within a designated Rural Heritage Area as a Rural Activity Center for the purpose of targeting economic development, job creation, housing, transportation and other infrastructure, neighborhood revitalization and preservation, the promotion of rural land preservation, and the employment of land use incentives to encourage mixed-use development that will revitalize the Rural Activity Center area as a functioning downtown that can serve residents of surrounding rural areas.
 - (5) COMMUNITY-BASED PLANNING PROCESS.--
- 24 (a) As part of the designation of the Rural Heritage
 25 Area and the preparation of a Rural Heritage Area plan, a
 26 community participation process must be implemented in each
 27 proposed Rural Heritage Area. The process must involve
 28 stakeholders including, but not limited to, community-based
 29 organizations; neighborhood associations; educational, health
 30 care, and religious organizations; area residents, including
 31 low-income residents; appropriate local government

representatives; local school boards; and, when appropriate, 1 2 institutions of higher education. 3 (b) The objective of the community participation 4 process is to produce an integrated plan that benefits the 5 community as a whole, and to encourage residents within the 6 designated area to participate in the design and 7 implementation of the Rural Heritage Area plan, including the 8 visioning of the area's future, before prioritizing and 9 optimizing scarce resources. The planning process must be collaborative and holistic and must address, at a minimum, 10 11 economic development including the nature-and-heritage-based 12 tourism industry, land use, affordable housing, 13 infrastructure, education, health care, public safety, 14 financial capacity, both public and private, information technology, workforce development, ecological conservation, 15 16 social equity, the role of agriculture in the local economy if applicable, and the role of local government. 17 (c) In lieu of preparing a new plan, the local 18 19 government may demonstrate that an existing plan or 20 combination of plans includes the factors listed in paragraph (d), or amend such existing plans to include the factors 21 22 listed in paragraph (d), including the community-based planning process. If the area constitutes or contains a 23 federally designated Empowerment Zone, Enterprise Community, 24 or Champion Community, the plan and planning process done in 25 26 application for that designation will serve to meet the 27 requirements of the community-based planning process, and will 28 allow the community to apply for implementation grants under the Rural Heritage Grant program that are based on such plan. 29 30 (d) A local government seeking to designate a geographic area as a Rural Heritage Area shall propose a plan

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that describes means of promoting economic prosperity and 1 2 preserving the unique rural character of the area. The plan 3 must demonstrate the local government's and community's commitment to comprehensively addressing the problems within 4 5 the Rural Heritage Area and identify activities, programs, and 6 resources that can help accomplish locally identified goals 7 such as improved educational opportunities; economic 8 diversification and development; the future of agricultural 9 land uses in the planning area; provision of infrastructure needs, including information technology infrastructure; 10 11 prioritizing, pooling, and leveraging scarce resources; and 12 mixed-use planning for Rural Activity Centers to improve both 13 the residential and commercial quality of life in the area. 14 The plan must also:

- 1. Contain a map depicting the Rural Heritage Area or areas, and Rural Activity Center if applicable, to be included within the designation.
- 2. Contain interlocal agreements, as appropriate, among participating local governments and any regional or nonprofit organizations which express the entities' commitment to collectively designating the area and to coordinated implementation efforts based on the plan.
- 3. Identify any existing enterprise zones, community redevelopment areas, community development districts, brownfield areas, downtown redevelopment districts, safe neighborhood improvement districts, historic preservation districts, and empowerment zones located within the area proposed for designation.
- 4. Identify a memorandum of understanding between the district school board and the local government jurisdiction regarding public school facilities located within the Rural

Heritage Area to identify how the school board will enhance public school facilities and programs in the designated area.

- 5. Explain how projects identified in the plan forward the goals of creating economic prosperity for area residents and preserving the rural character and heritage of the planning area. Projects may include land acquisition; demolition, construction, or renovation of structures; purchase of conservation easements or development rights on agricultural, conservation or recreational lands; job-training programs; investments in educational technologies; capacity building through existing or new nonprofit organizations; creation, enhancement, or marketing of nature, agricultural, or heritage-based tourism or recreational facilities; or improvement of the delivery of health care services to rural residents.
- 6. Identify the geographic locations for projects identified through the community participation process and explain how such projects will be implemented.
- 7. Identify how the local government intends to implement and enhance affordable housing programs as defined in section 420.602, Florida Statutes, including economic and community development programs administered by the Department of Community Affairs and the Florida Housing Finance Corporation within the Rural Heritage Area.
- 8. If applicable, provide guidelines for the adoption of land development regulations specific to the Rural Heritage Area which provide for the use or purchase of conservation easements, purchase or transfer of development rights, or the use of other means available to local governments under section 704.06, Florida Statutes, for the purpose of preserving agricultural lands.

- 9. If applicable, identify and adopt a package of financial and local government incentives which the local government will offer for new development, expansion or renovation of existing development, and redevelopment within any designated Rural Activity Center. Examples of such incentives include:
 - a. Waiver of license and permit fees.
- <u>b. Waiver of delinquent taxes or fees to promote the</u> return of property to productive use.
 - c. Expedited permitting.
- d. Prioritization of infrastructure spending within the Rural Heritage Area and Rural Activity Center.
- 10. Identify how activities and incentives within the Rural Heritage Area or Rural Activity Center will be coordinated and what administrative mechanism the local government will use for the coordination and monitoring of Rural Heritage Area plan implementation.
- 11. Provide a list of stakeholders participating in the community planning process, consistent with the list provided in paragraph (a).
- 12. Identify goals, objectives, performance measures, and baseline data on conditions to evaluate the success of the local government, community-based organizations, and other stakeholders in implementing the Rural Heritage Area plan and in improving economic prosperity and preserving rural character.
- (e) The regional planning council covering the geographic location of the Rural Heritage Area, or other appropriate nonprofit, university-based, or for-profit organizations, may assist the local government in convening the community-based planning process and in preparing the

Rural Heritage Area plan provided that the process and resulting plan meet all other requirements as described in this section.

- (f) After the preparation of a Rural Heritage Area plan or the designation of an existing plan, the local government must adopt the plan by ordinance. Notice for the public hearing on the ordinance must be in the form established in section 166.041(3)(c)2., Florida Statutes, for municipalities and section 125.66(4)(b)2., Florida Statutes, for counties.
- Heritage Area or Rural Activity Center, it must amend its comprehensive land use plan under section 163.3187, Florida Statutes, to delineate the Rural Heritage Area within the future land use element of its comprehensive plan. An amendment to the local comprehensive plan to designate a Rural Heritage Area or Rural Activity Center is exempt from the twice-a-year amendment limitation of section 163.3187, Florida Statutes.
- (6) ECONOMIC INCENTIVES; REPORTS; TECHNICAL ASSISTANCE.--
- (a) A local government with an adopted Rural Heritage
 Area plan or a plan employed in lieu thereof may issue revenue
 bonds under section 163.385, Florida Statutes, and employ tax
 increment financing under section 163.387, Florida Statutes,
 for the purpose of financing the implementation of the plan as
 appropriate, particularly within designated Rural Activity
 Centers.
- (b) A local government with an adopted Rural Heritage

 Area plan or a plan employed in lieu thereof may exercise the powers granted under section 163.514, Florida Statutes, for

 community redevelopment neighborhood improvement districts, including the authority to levy special assessments as appropriate, particularly within designated Rural Activity Centers.

- infrastructure, cost-reimbursement, grants, or loans to local governments, including the Department of Environmental

 Protection (Clean Water State Revolving Fund, Drinking Water Revolving Loan Trust Fund, and the State of Florida Pollution Control Bond Program); the Department of Community Affairs

 (Economic Development and Housing Program, Florida Communities Trust); the Florida Housing Finance Corporation; and the Department of Transportation, shall report to the President of the Senate and the Speaker of the House Representatives by January 1, 2001, regarding statutory and rule changes necessary to give Rural Heritage Areas identified by local governments that have completed the community-based planning process an elevated priority in infrastructure funding, loan, and grant programs.
- (d) State agencies that provide funding to local governments shall identify grant programs for which local government cash match requirements will be waived or replaced by in-kind match, which can include the creation of a permanent Resource Development staff position within the local government to work on accessing a variety of grants, and loan programs for which repayment will be forgiven, for rural local government applicants that have successfully completed the Rural Heritage Area grant program community planning process. Agencies shall report to the President of the Senate and the Speaker of the House of Representatives by September 1, 2000,

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on programs identified, statutory or rule changes needed, and cost of implementation.

(e) The Rural Economic Development Initiative (REDI),

- as described in section 288.0656, Florida Statutes, shall work with state agencies and other organizations that provide loans, grants, or technical assistance of any kind to the state's rural communities, to update, maintain, and distribute semiannually to every rural county and city government as defined in section 288.106, Florida Statutes, the Rural Resource Directory, which describes resources, including federal resources, which are available to rural local governments and how to access them. The publication must include statutory provisions that enable local governments to raise or direct revenues toward the goals of promoting economic prosperity while preserving rural character. To the extent possible, REDI shall provide, or shall work through the regional planning councils, the Small County Technical Assistance Program, the Local Government Financial Technical Assistance Program, the State University System, or other relevant organizations to provide, technical assistance to all rural local governments to access these resources.
- (f) Provision by REDI or other organizations
 identified in paragraph (e) of technical assistance in
 accessing available resources as described in paragraph (e) is
 an automatic result of successful completion of the Rural
 Heritage Area community planning process.
- (g) REDI shall work with the Florida State Rural

 Development Council and state agencies to develop a simple,

 uniform grant application form for use by local government

 grant applicants. To the extent feasible, such a uniform

 application process should incorporate the sharing of known

information about local governments among state government agencies in order to maximize the efficiency of local governments' efforts to secure available resources. The uniform grant application must be adopted for use by state agencies by July 1, 2001.

(7) GRANT PROGRAM. --

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- (a) A Rural Heritage Grant Program is created to assist local governments in adopting Rural Heritage Areas, completing the community-based planning process, and implementing elements of the resulting Rural Heritage Area plan.
- (b) Forty-five percent of the general revenue appropriated for the Rural Heritage Grant Program must be available for conducting the community-based planning process and completing the Rural Heritage Area plans. Forty-nine percent of the general revenue appropriated for the Rural Heritage Grant Program must be available for implementing projects that are identified in the local government's adopted Rural Heritage Area plan or a plan employed in lieu thereof. A local government may allocate grant money to special districts, including community redevelopment agencies and nonprofit community development organizations, to implement projects consistent with an adopted Rural Heritage Area plan or a plan employed in lieu thereof. Five percent of the revenue must be made available for "seed money" grants of not more than \$10,000 to assist local governments to begin the process of identifying Rural Heritage Areas, assembling a core group of community-based participants, and applying for planning grants. The remaining 1 percent must be made available for administrative costs incurred by the Department of Community Affairs for implementing the Rural Heritage Grant

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Program and the Urban Infill and Redevelopment Assistance 1 2 Grant Program. Projects that provide employment opportunities 3 to clients of the WAGES Program must be given an elevated priority in the scoring of competing grant applications. To 4 5 encourage rural-urban partnerships and regional planning, 6 grant applications may be made, and grant moneys may be used, 7 in regional or partnership projects with communities eligible 8 to participate in the Urban Infill and Redevelopment 9 Assistance Grant Program. The Division of Housing and Community Development of the Department of Community Affairs 10 11 shall administer the grant program. 12 (c) The Department of Community Affairs, in

- consultation with REDI, shall adopt rules establishing grant review criteria consistent with this section.
- (d) If the local government fails to implement sections of the Rural Heritage Area plan funded through a Rural Heritage Area implementation grant pursuant to the deadlines specified in the grant agreement, the Department of Community Affairs, in consultation with REDI, may seek to rescind the economic and regulatory incentives granted to a Rural Heritage Area or Rural Activity Center, subject to the provisions of chapter 120, Florida Statutes. The action to rescind may be initiated 90 days after issuing a written letter of warning to the local government.
- (8) NATURE-AND-HERITAGE-BASED TOURISM BUSINESS MICRO-LOAN PROGRAM. -- The statewide advisory committee on nature-and-heritage-based tourism, as established in section 288.1224, Florida Statutes, shall work with Enterprise Florida, Inc., the Office of Tourism, Trade, and Economic 29 Development, VISIT FLORIDA, the Rural Economic Development 30 Initiative, the Florida Fish and Wildlife Conservation

Commission, the Division of Recreation and Parks of the 1 2 Florida Department of Environmental Protection, and other appropriate entities to develop a statewide micro-loan program 3 for the purpose of financing the creation and enhancement of 4 5 small businesses providing nature-based or heritage-based 6 tourism experiences. Examples include bicycle rentals, canoe 7 outfitters, and bed-and-breakfast facilities in proximity to 8 natural areas, and eco-tour operators and guides. Enterprise 9 Florida, Inc., shall administer the program as part of the workplan under its contract with the Office of Tourism, Trade, 10 and Economic Development, as authorized under section 14.2015, 11 12 Florida Statutes, and shall provide low-interest loans of up 13 to \$20,000 to microenterprises, as defined in section 14 288.9618, Florida Statutes. Enterprise Florida, Inc., shall establish with funds appropriated for this purpose a revolving 15 16 loan fund to finance the nature-and-heritage tourism 17 enterprise micro-loan program. Two percent of allocated funds may be used for administration of the program. The above-named 18 19 entities shall advise Enterprise Florida, Inc., regarding 20 micro-loan program design, eligibility criteria, eligible uses, and terms of the loans. The micro-loan program shall 21 22 begin providing loans to eligible businesses by March 1, 2001. Notwithstanding the provisions of section 216.301, Florida 23 24 Statutes, funds appropriated for this purpose are not subject 25 to reversion. 26 (9) EDUCATIONAL TECHNOLOGY PILOT PROGRAM. --27 (a) The Department of Management Services, in 28 consultation with the Department of Education, the regional 29 consortium service organizations established under section 228.0857, Florida Statutes, and institutions of higher 30

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that use wireless or other technologies to provide interactive 1 2 learning opportunities and Internet access, in order to 3 illustrate ways to increase access to quality educational resources in the state's rural areas. At least one of the 4 5 pilots must include linkages to existing information 6 technology systems in the pilot area, for example, to a public 7 library, a university, or a four-year or community college, 8 county or municipal government, health care facility, or 9 private business network. The purposes of the projects are to illustrate ways to increase access to quality educational 10 resources in the state's rural areas, to leverage federal 11 12 funds available for bridging the "digital divide," to build on 13 existing applications to create community-based networks, and 14 to foster opportunities for innovative distribution of 15 existing funds.

- (b) The Department of Management Services shall select the rural schools or districts that will participate in the pilot projects in consultation with the Department of Education. The selection process shall be based on the following criteria:
- 1. Consistency with the technology capability
 thresholds in the state educational technology plan as
 developed by the Department of Education pursuant to HB 975,
 2000 Regular Session, or similar legislation;
- 2. Through evaluation of the school improvement plan, demonstration of how the school or district will leverage additional connectivity provided through the pilot project to improve student achievement;
- 3. If the pilot project involves wireless technology, demonstration of the school's or district's ability to

effectively deploy wireless technology based on existing
infrastructure;

- 4. Demonstration of commitment of the leadership of the school and district to use technology to improve teaching and learning;
- 5. If the pilot project involves wireless technology, potential cost savings or improved access resulting from the use of wireless rather than traditional connectivity technology;
- 6. The ability to use the technology infrastructure in other local government applications within the service area; and
- 7. Demonstration of willingness and ability of the community to assume ongoing costs to maintain the pilot project for a minimum 5-year period. Such willingness and ability may be demonstrated through intracommunity agreements or other means.
- (c) The Department of Management Services, in consultation with the Department of Education, shall annually evaluate the pilot projects based upon consistency with the Sunshine State Standards, as described in section 229.57, Florida Statutes, with broader community-based standards as appropriate, and with the state educational technology plan, as developed and annually updated by the Department of Education pursuant to HB 975, 2000 Regular Session, or similar legislation.
 - (10) AGRICULTURAL CONSERVATION AND PROFITABILITY. --
- (a) The Department of Agriculture and Consumer

 Services, in consultation with the University of Florida and
 the Florida Agricultural and Mechanical University, shall
 establish four pilot projects aimed at encouraging

agricultural diversification throughout the state. Two of the 1 projects must introduce alternative crops, such as hot 2 peppers, amaranth, or pigeon peas, or alternative growing 3 techniques, for example, greenhouse vegetable production in 4 5 north Florida or early-season blueberries and peaches. At 6 least one of these two projects shall include a tobacco farm 7 that is being adversely impacted by reductions in tobacco 8 quotas. A third pilot project must introduce a value-added 9 activity or industry such as fruit or vegetable processing or packaging into a farming community as a means of increasing 10 11 the profitability of current farm products for local growers. 12 The fourth pilot project should focus on aquaculture, such as 13 development of the state's sturgeon industry or the 14 development or expansion of coastal shellfish enterprises. The 15 purpose of the pilot projects is to demonstrate alternative 16 crops, techniques, and industries that can enhance the profitability and sustainability of agriculture in Florida. 17 The Commissioner of Agriculture shall, in consultation with 18 19 the Agricultural Economic Development Project Review Committee 20 as described in section 570.248, Florida Statutes, select pilot projects based on evaluation criteria for agricultural 21 22 economic development projects delineated in section 570.247, Florida Statutes. The Commissioner of Agriculture shall report 23 annually to the Agricultural Economic Development Project 24 25 Review Committee on the progress of the pilot projects for the 26 duration of the projects based on performance measures 27 developed for each project consistent with sections 570.244, 28 570.246, and 570.247, Florida Statutes. 29 (b) As authorized in section 403.0752, Florida Statutes, and based on results of current "whole farm 30 planning" pilot projects, the Florida Department of

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2 streamline the permitting process for agricultural land uses. 3 (11) REVIEW AND EVALUATION. -- The Office of Program 4 Policy Analysis and Government Accountability shall perform a 5 review and evaluation of the grant program and financial 6 incentives, including the educational technology pilot 7 program. The report must evaluate the effectiveness of the 8 designation of rural planning areas in promoting economic 9 prosperity and preserving rural character in the state's rural 10 areas. This report may be conducted in conjunction with a 11 review of the Urban Infill and Redevelopment Assistance Grant 12 Program. A report of the findings and recommendations of the 13 Office of Program Policy Analysis and Government 14 Accountability must be submitted to the President of the 15 Senate and the Speaker of the House of Representatives before 16 the 2005 Regular Session of the Legislature. 17 Section 2. Paragraph (a) of subsection (6) and subsection (11) of section 163.3177, Florida Statutes, are 18 19 amended to read: 20 163.3177 Required and optional elements of comprehensive plan; studies and surveys. --21 22 (6) In addition to the requirements of subsections 23 (1)-(5), the comprehensive plan shall include the following 24 elements: 25 (a) A future land use plan element designating 26 proposed future general distribution, location, and extent of

Environmental Protection shall work with willing partners to

other categories of the public and private uses of land. The

the uses of land for residential uses, commercial uses,

industry, agriculture, recreation, conservation, education,

public buildings and grounds, other public facilities, and

31 | future land use plan shall include standards to be followed in

the control and distribution of population densities and 1 building and structure intensities. The proposed 3 distribution, location, and extent of the various categories of land use shall be shown on a land use map or map series 4 5 which shall be supplemented by goals, policies, and measurable objectives. Each land use category shall be defined in terms 6 7 of the types of uses included and specific standards for the 8 density or intensity of use. The future land use plan shall 9 be based upon surveys, studies, and data regarding the area, including the amount of land required to accommodate 10 11 anticipated growth; the projected population of the area; the 12 character of undeveloped land; the availability of public 13 services; the need for redevelopment, including the renewal of 14 blighted areas and the elimination of nonconforming uses which are inconsistent with the character of the community; and, in 15 16 rural communities, the need for job creation, capital investment, and economic development that will strengthen and 17 diversify the community's economy. The future land use plan 18 may designate areas for future planned development use 19 20 involving combinations of types of uses for which special 21 regulations may be necessary to ensure development in accord 22 with the principles and standards of the comprehensive plan and this act. In addition, for rural communities, the amount 23 of land designated for future planned industrial use shall be 24 based upon surveys and studies that reflect the need for job 25 26 creation, capital investment, and the necessity to strengthen 27 and diversify the local economies, and shall not be limited 28 solely by the projected population of the rural community. The 29 future land use plan of a county may also designate areas for possible future municipal incorporation. The land use maps or 30 31 | map series shall generally identify and depict historic

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district boundaries and shall designate historically 1 significant properties meriting protection. The future land use element must clearly identify the land use categories in which public schools are an allowable use. When delineating the land use categories in which public schools are an allowable use, a local government shall include in the categories sufficient land proximate to residential development to meet the projected needs for schools in coordination with public school boards and may establish differing criteria for schools of different type or size. Each 10 11 local government shall include lands contiquous to existing school sites, to the maximum extent possible, within the land 12 13 use categories in which public schools are an allowable use. 14 All comprehensive plans must comply with the school siting requirements of this paragraph no later than October 1, 1999. 15 16 The failure by a local government to comply with these school siting requirements by October 1, 1999, will result in the 17 prohibition of the local government's ability to amend the 18 local comprehensive plan, except for plan amendments described 19 20 in s. 163.3187(1)(b), until the school siting requirements are 21 met. An amendment proposed by a local government for purposes 22 of identifying the land use categories in which public schools are an allowable use is exempt from the limitation on the 23 frequency of plan amendments contained in s. 163.3187. The 24 future land use element shall include criteria which encourage 25 26 the location of schools proximate to urban residential areas 27 to the extent possible and shall require that the local 28 government seek to collocate public facilities, such as parks, 29 libraries, and community centers, with schools to the extent possible. For schools serving predominantly rural areas, an 30 31

agricultural land use category may be eligible for the location of public school facilities.

- (11)(a) The Legislature recognizes the need for innovative planning and development strategies which will address the anticipated demands of continued urbanization of Florida's coastal and other environmentally sensitive areas, and which will accommodate the development of less populated regions of the state which seek economic development and which have suitable land and water resources to accommodate growth in an environmentally acceptable manner. The Legislature further recognizes the substantial advantages of innovative approaches to development which may better serve to protect environmentally sensitive areas, maintain the economic viability of agricultural and other predominantly rural land uses, and provide for the cost-efficient delivery of public facilities and services.
- (b) It is the intent of the Legislature that the local government comprehensive plans and plan amendments adopted pursuant to the provisions of this part provide for a planning process which allows for land use efficiencies within existing urban areas and which also allows for the conversion of rural lands to other uses, where appropriate and consistent with the other provisions of this part and the affected local comprehensive plans, through the application of innovative and flexible planning and development strategies and creative land use planning techniques, which may include, but not be limited to, urban villages, new towns, satellite communities, area-based allocations, clustering and open space provisions, mixed-use development, and sector planning.
- (c) Lands classified in the future land use plan element as agricultural, rural, open, open/rural, or a

substantively equivalent land use shall also be deemed suitable for innovative planning and development strategies described in paragraphs (a) and (b) which are recognized as methods for discouraging urban sprawl and which are consistent with the provisions of the state comprehensive plan, regional policy plans, and this part.

- (d) The Department of Community Affairs, in conjunction with the Department of Agriculture and Consumer Services, shall, by no later than February 1, 2001, prepare and submit to the Governor, the Speaker of the House of Representatives, and the President of the Senate a report on a program of planning incentives, economic incentives, and other measures as may be necessary to facilitate the timely implementation of innovative planning and development strategies described in paragraphs (a), (b), and (c) while protecting environmentally sensitive areas, maintaining the economic viability of agriculture and other predominantly rural land uses, and providing for the cost-efficient delivery of public facilities and services. Such incentives and other measures shall address the following:
- 1. "Smart growth" strategies within rural areas which proactively address both the pressures of population growth and the substantial need for rural economic development.
- 2. The importance of maintaining rural land values as the cornerstone of maintaining a viable rural economy.
- 3. Expression of the contents of paragraphs (a), (b), and (c) in the form of practical and easily understood planning guidelines.
- 4. A rural lands stewardship program under which the owners of rural property are encouraged to convey development rights in exchange for smart growth development credits which

are transferable to other rural areas in which innovative development and strategies are applied as part of a pattern of land use which protects environmentally sensitive areas, maintains the economic viability of agriculture and other predominantly rural land uses, and provides for the cost-efficient delivery of public facilities and services.

- 5. Strategies and incentives to reward best management practices for agricultural activities consistent with the conservation and protection of environmentally sensitive areas and sound water management practices.
- 6. The coordination of state transportation facilities, including roadways, railways, and port facilities, to provide for the transportation of agricultural products and supplies.

It is intent of the Legislature that the program described in this paragraph be created in a careful and considered manner, and accordingly there shall be no reduction in residential density, without the property owner's consent, on property classified as agricultural, rural, open, open/rural, or a substantially equivalent land use until July 1, 2001, in order to provide for this study process and legislative consideration thereof.

(e)(c) It is the further intent of the Legislature that local government comprehensive plans and implementing land development regulations shall provide strategies which maximize the use of existing facilities and services through redevelopment, urban infill development, and other strategies for urban revitalization.

 $\frac{(g)(e)}{(e)}$ The department shall implement the provisions of this subsection by rule.

Section 3. Paragraph (g) of subsection (3) of section 163.06, Florida Statutes, is amended to read:

163.06 Miami River Commission.--

- (3) The policy committee shall have the following powers and duties:
- (g) Coordinate a joint planning area agreement between the Department of Community Affairs, the city, and the county under the provisions of s. 163.3177(11)(a), (b), and $(e)\frac{(c)}{(c)}$.

Section 4. Paragraphs (c) and (i) of subsection (1) of section 163.3187, Florida Statutes, are amended to read:

163.3187 Amendment of adopted comprehensive plan. --

- (1) Amendments to comprehensive plans adopted pursuant to this part may be made not more than two times during any calendar year, except:
- (c) Any local government comprehensive plan amendments directly related to proposed small scale development activities may be approved without regard to statutory limits on the frequency of consideration of amendments to the local comprehensive plan. A small scale development amendment may be adopted only under the following conditions:
- 1. The proposed amendment involves a use of 10 acres or fewer and:
- a. The cumulative annual effect of the acreage for all small scale development amendments adopted by the local government shall not exceed:

- (I) A maximum of 120 acres in a local government that contains areas specifically designated in the local comprehensive plan for urban infill, urban redevelopment, or downtown revitalization as defined in s. 163.3164, urban infill and redevelopment areas designated under s. 163.2517, Rural Activity Centers designated under the Florida Rural Heritage Act, transportation concurrency exception areas approved pursuant to s. 163.3180(5), or regional activity centers and urban central business districts approved pursuant to s. 380.06(2)(e); however, amendments under this paragraph may be applied to no more than 60 acres annually of property outside the designated areas listed in this sub-sub-subparagraph.
- (II) A maximum of 80 acres in a local government that does not contain any of the designated areas set forth in sub-sub-subparagraph (I).
- (III) A maximum of 120 acres in a county established pursuant to s. 9, Art. VIII of the State Constitution.
- b. The proposed amendment does not involve the same property granted a change within the prior 12 months.
- c. The proposed amendment does not involve the same owner's property within 200 feet of property granted a change within the prior 12 months.
- d. The proposed amendment does not involve a text change to the goals, policies, and objectives of the local government's comprehensive plan, but only proposes a land use change to the future land use map for a site-specific small scale development activity.
- e. The property that is the subject of the proposed amendment is not located within an area of critical state concern.

- f. If the proposed amendment involves a residential land use, the residential land use has a density of 10 units or less per acre, except that this limitation does not apply to small scale amendments described in sub-sub-subparagraph a.(I) that are designated in the local comprehensive plan for urban infill, urban redevelopment, or downtown revitalization as defined in s. 163.3164, urban infill and redevelopment areas designated under s. 163.2517, transportation concurrency exception areas approved pursuant to s. 163.3180(5), or regional activity centers and urban central business districts approved pursuant to s. 380.06(2)(e), or Rural Activity
 Centers designated under the Florida Rural Heritage Act.
- 2.a. A local government that proposes to consider a plan amendment pursuant to this paragraph is not required to comply with the procedures and public notice requirements of s. 163.3184(15)(c) for such plan amendments if the local government complies with the provisions in s. 125.66(4)(a) for a county or in s. 166.041(3)(c) for a municipality. If a request for a plan amendment under this paragraph is initiated by other than the local government, public notice is required.
- b. The local government shall send copies of the notice and amendment to the state land planning agency, the regional planning council, and any other person or entity requesting a copy. This information shall also include a statement identifying any property subject to the amendment that is located within a coastal high hazard area as identified in the local comprehensive plan.
- 3. Small scale development amendments adopted pursuant to this paragraph require only one public hearing before the governing board, which shall be an adoption hearing as described in s. 163.3184(7), and are not subject to the

requirements of s. 163.3184(3)-(6) unless the local government elects to have them subject to those requirements.

(i) A comprehensive plan amendment for the purpose of designating an urban infill and redevelopment area under s.

163.2517 or a Rural Heritage Area or Rural Activity Center under the Florida Rural Heritage Act may be approved without regard to the statutory limits on the frequency of amendments to the comprehensive plan.

Section 5. Subsections (5), (10), (16), (22), (23), and (24) of section 187.201, Florida Statutes, are amended to read:

187.201 State Comprehensive Plan adopted.--The Legislature hereby adopts as the State Comprehensive Plan the following specific goals and policies:

- (5) HOUSING.--
- (a) Goal.--The public and private sectors shall increase the affordability and availability of housing for low-income and moderate-income persons, including citizens in rural areas, while at the same time encouraging self-sufficiency of the individual and assuring environmental and structural quality and cost-effective operations.
 - (b) Policies.--
- 1. Eliminate public policies which result in housing discrimination, and develop policies which encourage housing opportunities for all Florida's citizens.
- 2. Diminish the use of institutions to house persons by promoting deinstitutionalization to the maximum extent possible.
- 3. Increase the supply of safe, affordable, and sanitary housing for low-income and moderate-income persons and elderly persons by alleviating housing shortages,

recycling older houses and redeveloping residential neighborhoods, identifying housing needs, providing incentives to the private sector to build affordable housing, encouraging public-private partnerships to maximize the creation of affordable housing, and encouraging research into low-cost housing construction techniques, considering life-cycle operating costs.

- 4. Reduce the cost of housing construction by eliminating unnecessary regulatory practices which add to the cost of housing.
- 5. Provide incentives and encourage research to increase the supply of safe, affordable, and sanitary housing for low, very low, and moderate income residents of rural areas, as defined in s. 420.602. Such incentives and research must take into account the importance of development that preserves the rural character of the area, and seek to mitigate the increased per-unit cost of small housing projects appropriate to rural areas over the per-unit cost for larger developments.
 - (10) NATURAL SYSTEMS AND RECREATIONAL LANDS.--
- (a) Goal.--Florida shall protect and acquire unique natural habitats and ecological systems, such as wetlands, tropical hardwood hammocks, palm hammocks, and virgin longleaf pine forests, and restore degraded natural systems to a functional condition.
 - (b) Policies.--
- 1. Conserve forests, wetlands, fish, marine life, and wildlife to maintain their environmental, economic, aesthetic, and recreational values.

- 2. Acquire, retain, manage, and inventory public lands to provide recreation, conservation, and related public benefits.
- 3. Prohibit the destruction of endangered species and protect their habitats.
- 4. Establish an integrated regulatory program to assure the survival of endangered and threatened species within the state.
- 5. Promote the use of agricultural practices which are compatible with the protection of wildlife and natural systems.
- 6. Encourage multiple use of forest resources, where appropriate, to provide for timber production, recreation, wildlife habitat, watershed protection, erosion control, and maintenance of water quality.
- 7. Protect and restore the ecological functions of wetlands systems to ensure their long-term environmental, economic, and recreational value.
- 8. Promote restoration of the Everglades system and of the hydrological and ecological functions of degraded or substantially disrupted surface waters.
- 9. Develop and implement a comprehensive planning, management, and acquisition program to ensure the integrity of Florida's river systems.
- 10. Emphasize the acquisition and maintenance of ecologically intact systems in all land and water planning, management, and regulation.
- 11. Expand state and local efforts to provide recreational opportunities to urban areas, including the development of activity-based parks.

- 12. Protect and expand park systems throughout the state.
- 13. Encourage the use of public and private financial and other resources for the development of recreational and nature-based tourism opportunities at the state and local levels when consistent with natural-system conservation principles and practices.
 - (16) LAND USE.--

- (a) Goal.--In recognition of the importance of preserving the natural resources and enhancing the quality of life of the state, development shall be directed to those areas which have in place, or have agreements to provide, the land and water resources, fiscal abilities, and service capacity to accommodate growth in an environmentally acceptable manner.
 - (b) Policies.--
- 1. Promote state programs, investments, and development and redevelopment activities which encourage efficient development and occur in areas which will have the capacity to service new population and commerce.
- 2. Develop a system of incentives and disincentives which encourages a separation of urban and rural land uses while protecting water supplies, resource development, and fish and wildlife habitats.
- 3. Enhance the livability and character of urban areas through the encouragement of an attractive and functional mix of living, working, shopping, and recreational activities.
- 4. Recognize the interwoven nature of the relationships among rural communities, agricultural lands, open space lands, urban centers, regions, and the state, and the importance of fiscally and culturally strong rural

communities to state and regional economies and resources.

Promote state and local programs that foster integrated and coordinated community planning efforts. Pursue land use, educational, recreational, economic, transportation, housing, information technology, and social service delivery initiatives in the context of community planning goals.

- $\underline{5.4.}$ Develop a system of intergovernmental negotiation for siting locally unpopular public and private land uses which considers the area of population served, the impact on land development patterns or important natural resources, and the cost-effectiveness of service delivery.
- $\underline{6.5.}$ Encourage and assist local governments in establishing comprehensive impact-review procedures to evaluate the effects of significant development activities in their jurisdictions.
- 7.6. Consider, in land use planning and regulation, the impact of land use on water quality and quantity; the availability of land, water, and other natural resources to meet demands; and the potential for flooding.
- 8.7. Provide educational programs and research to meet state, regional, and local planning and growth-management needs.
 - (22) THE ECONOMY. --
- (a) Goal.--Florida shall promote an economic climate which provides economic stability, maximizes job opportunities, and increases per capita income for its residents.
 - (b) Policies.--
- 1. Attract new job-producing industries, corporate headquarters, distribution and service centers, regional

offices, and research and development facilities to provide quality employment for the residents of Florida.

- 2. Promote entrepreneurship and small and minority-owned business startup by providing technical and information resources, facilitating capital formation, and removing regulatory restraints which are unnecessary for the protection of consumers and society.
- 3. Maintain, as one of the state's primary economic assets, the environment, including clean air and water, beaches, forests, historic landmarks, and agricultural and natural resources, and support rural communities in developing nature-and-heritage-based tourism enterprises consistent with conservation of these natural resources in order to provide economic benefit to those living in closest proximity to those assets.
- 4. Strengthen Florida's position in the world economy through attracting foreign investment and promoting international banking and trade.
- 5. Build on the state's attractiveness to make it a leader in the visual and performing arts and in all phases of film, television, and recording production.
- 6. Promote economic development for Florida residents through partnerships among education, business, industry, agriculture, and the arts.
- 7. Provide increased opportunities for training Florida's workforce to provide skilled employees for new and expanding business.
- 8. Promote economic self-sufficiency through training and educational programs which result in productive employment.

- 9. Promote cooperative employment arrangements between private employers and public sector employment efforts to provide productive, permanent employment opportunities for public assistance recipients through provisions of education opportunities, tax incentives, and employment training.
- 10. Provide for nondiscriminatory employment opportunities.
- 11. Provide quality child day care for public assistance families and others who need it in order to work.
- 12. Encourage the development of a business climate that provides opportunities for the growth and expansion of existing state industries, particularly those industries which are compatible with Florida's environment.
- 13. Promote coordination among Florida's ports to increase their utilization.
- 14. Encourage the full utilization by businesses of the economic development enhancement programs implemented by the Legislature for the purpose of extensively involving private businesses in the development and expansion of permanent job opportunities, especially for the economically disadvantaged, through the utilization of enterprise zones, community development corporations, and other programs designed to enhance economic and employment opportunities.
 - (23) AGRICULTURE.--
- (a) Goal.--Florida shall maintain and strive to expand its food, agriculture, ornamental horticulture, aquaculture, forestry, and related industries in order to be a healthy and competitive force in the national and international marketplace.
 - (b) Policies.--

- 1. Ensure that goals and policies contained in state and regional plans are not interpreted to permanently restrict the conversion of agricultural lands to other uses, while creating and providing economically viable options for those landowners who wish their lands to remain in agricultural uses.
- 2. Encourage diversification within the agriculture industry, especially to reduce the vulnerability of communities that are largely reliant upon agriculture for either income or employment.
- 3. Promote and increase international agricultural marketing opportunities for all Florida agricultural producers.
- 4. Stimulate research, development, and application of agricultural technology to promote and enhance the conservation, production, and marketing techniques available to the agriculture industry.
- 5. Encourage conservation, wastewater recycling, and other appropriate measures to assure adequate water resources to meet agricultural and other beneficial needs.
- 6. Promote entrepreneurship in the agricultural sector by providing technical and informational services.
- 7. Stimulate continued productivity through investment in education and research.
- 8. Encourage development of biological pest controls to further the reduction in reliance on chemical controls.
- 9. Conserve soil resources to maintain the economic value of land for agricultural pursuits and to prevent sedimentation in state waters.
- 10. Promote the vitality of Florida's agricultural industry through continued funding of basic research,

extension, inspection, and analysis services and of programs providing for marketing and technical assistance and the control and eradication of diseases and infestations.

- 11. Continue to promote the use of lands for agricultural purposes by maintaining preferential property tax treatment through the greenbelt law.
- 12. Ensure that coordinated state planning of road, rail, and waterborne transportation systems provides adequate facilities for the economical transport of agricultural products and supplies between producing areas and markets.
- 13. Eliminate the discharge of inadequately treated wastewater and stormwater runoff into waters of the state.
 - (24) TOURISM.--
- (a) Goal.--Florida will attract at least 55 million tourists annually by 1995 and shall support efforts by all areas of the state wishing to develop or expand tourist-related economies.
 - (b) Policies.--
- 1. Promote statewide tourism and support promotional efforts in those parts of the state that desire to attract visitors.
- 2. Acquire and manage public lands to offer visitors and residents increased outdoor experiences.
- 3. Promote awareness of historic places and cultural and historical activities.
- 4. Develop a nature-and-heritage-based tourism industry that meets growing public demand, protects the state's natural and cultural resources, and contributes to economic prosperity, especially in the state's rural communities.

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Section 6. Paragraph (b) of subsection (2) of section 212.096, Florida Statutes, is amended to read:

212.096 Sales, rental, storage, use tax; enterprise zone jobs credit against sales tax. --

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- (b) The credit shall be computed as follows:
- Ten percent of the monthly wages paid in this state to each new employee whose wages do not exceed \$1,500 a month. If no less than 20 percent of the employees of the business are residents of an enterprise zone, excluding temporary and part-time employees, the credit shall be computed as 15 percent of the monthly wages paid in this state to each new employee. If the business is located in an enterprise zone within the jurisdiction of a rural county or city as defined in s. 288.106, the credit must be computed as 15 percent of the actual monthly wages paid in this state to each new employee for a period of up to 12 consecutive months, regardless of the percentage of employees of the business residing in the enterprise zone, provided that the employees are residents of the county within which the rural enterprise zone is located;
- 2. Five percent of the first \$1,500 of actual monthly wages paid in this state for each new employee whose wages exceed \$1,500 a month; or
- Fifteen percent of the first \$1,500 of actual monthly wages paid in this state for each new employee who is a WAGES Program participant pursuant to chapter 414.

For purposes of this paragraph, monthly wages shall be computed as one-twelfth of the expected annual wages paid to 31 such employee. The amount paid as wages to a new employee is

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the compensation paid to such employee that is subject to unemployment tax. The credit shall be allowed for up to 12 consecutive months, beginning with the first tax return due pursuant to s. 212.11 after approval by the department.

Section 7. Paragraph (a) of subsection (1) of section 220.181, Florida Statutes, is amended to read:

220.181 Enterprise zone jobs credit.--

- (1)(a) Beginning July 1, 1995, there shall be allowed a credit against the tax imposed by this chapter to any business located in an enterprise zone which employs one or more new employees. The credit shall be computed as follows:
- 1. Ten percent of the actual monthly wages paid in this state to each new employee whose wages do not exceed \$1,500 a month. If no less than 20 percent of the employees of the business are residents of an enterprise zone, excluding temporary and part-time employees, the credit shall be computed as 15 percent of the actual monthly wages paid in this state to each new employee, for a period of up to 12 consecutive months. If the business is located in an enterprise zone within the jurisdiction of a rural county or city as defined in s. 288.106, the credit must be computed as 15 percent of the actual monthly wages paid in this state to each new employee for a period of up to 12 consecutive months, regardless of the percentage of employees of the business residing in the enterprise zone, provided that the employees are residents of the county within which the rural enterprise zone is located;
- 2. Five percent of the first \$1,500 of actual monthly wages paid in this state for each new employee whose wages exceed \$1,500 a month; or

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Fifteen percent of the first \$1,500 of actual monthly wages paid in this state for each new employee who is a WAGES Program participant pursuant to chapter 414.

Section 8. Subsection (4) of section 290.0055, Florida Statutes, is amended to read:

290.0055 Local nominating procedure. --

- (4) An area nominated by a county or municipality, or a county and one or more municipalities together, for designation as an enterprise zone shall be eligible for designation under s. 290.0065 only if it meets the following criteria:
- (a) The selected area does not exceed 20 square miles. The selected area must have a continuous boundary, or consist of not more than three noncontiguous parcels.
- (b)1. The selected area does not exceed the following mileage limitation:
- 2. For communities having a total population of 150,000 persons or more, the selected area shall not exceed 20 square miles.
- 3. For communities having a total population of 50,000 persons or more but less than 150,000 persons, the selected area shall not exceed 10 square miles.
- 4. For communities having a total population of 20,000 persons or more but less than 50,000 persons, the selected area shall not exceed 5 square miles.
- 5. For communities having a total population of 7,500 persons or more but less than 20,000 persons, the selected area shall not exceed 3 square miles.
- 6. For communities having a total population of less than 7,500 persons, the selected area shall not exceed 3 30 31 square miles.

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7. For communities within the jurisdiction of a rural county or city as defined in s. 288.106, the selected area shall not exceed 15 square miles, regardless of total population.

- (c) The selected area does not include any portion of a central business district, as that term is used for purposes of the most recent Census of Retail Trade, unless the poverty rate for each census geographic block group in the district is not less than 30 percent. This paragraph does not apply to any area nominated in a county that has a population which is less than 50,000.
- (d) The selected area suffers from pervasive poverty, unemployment, and general distress, as described and measured pursuant to s. 290.0058.

Section 9. Section 420.507, Florida Statutes, is amended to read:

- 420.507 Powers of the corporation. -- The corporation shall have all the powers necessary or convenient to carry out and effectuate the purposes and provisions of this part, including the following powers which are in addition to all other powers granted by other provisions of this part:
- (1) To sue and be sued, to have a seal, to alter the same at pleasure and to authorize the use of a facsimile thereof, and to make and execute contracts and other instruments necessary or convenient to the exercise of the powers of the corporation.
- (2) To undertake and carry out studies and analyses of housing needs within the state and ways of meeting those needs.
- (3) To participate in federal housing assistance and federal community development, insurance, and quarantee

programs and to agree and comply with any conditions attached to federal financial assistance, including, without limitation, the waiver of exemption from federal income taxation on interest payable on its bonds, unless expressly prohibited by this act.

- (4) To provide for the collection and payment of fees and charges, regardless of method of payment, in connection with its loans, commitments, and servicing, including, but not limited to, reimbursement of costs of financing by the corporation, service charges and insurance premiums as the corporation shall determine to be reasonable and as shall be approved by the corporation. The fees and charges may be paid directly by the borrower to the insurer, lender, or servicing agent or may be deducted from the interest collected by such insurer, lender, or servicing agent.
- (5) To acquire real and personal property or any interest therein when such acquisition is necessary or appropriate to protect any loan or to participate in any program in which the corporation has an interest; to sell, transfer, and convey any such property to a buyer without regard to the provisions of chapters 253 and 270; and, in the event that such sale, transfer, or conveyance cannot be effected with reasonable promptness or at a reasonable price, to lease such property for occupancy.
- (6) To borrow money through the issuance of bonds or from the Federal Home Loan Bank or Rural Housing Services of the United States Department of Agriculture for the purposes provided in this part, to provide for and secure the payment thereof, and to provide for the rights of the holders thereof.

- (7) To purchase bonds of the corporation out of any funds or moneys of the corporation available therefor and to hold, cancel, or resell such bonds.
- (8) To invest any funds held in reserves or sinking funds, or any funds not required for immediate disbursement, in such investments as may be authorized for trust funds under s. 215.47 and in any authorized investments, provided such investments will be made on behalf of the corporation by the State Board of Administration or by another trustee appointed for that purpose.
- (9) To set standards for residential housing financed by the corporation under this chapter and to provide for inspections to determine compliance with those standards.
- (10) To contract for and to accept gifts, grants, loans, or other aid from the United States Government or any person or corporation.
- (11) To insure and procure insurance against any loss in connection with any bonds of the corporation and the corporation's operations or property, including without limitation:
- (a) The repayment of any loans to mortgage lenders or mortgage loans.
 - (b) Any project.
- (c) Any bonds of the corporation, in such amounts and from such insurers, including the Federal Government, as it may deem necessary or desirable, and to pay any premiums therefor.
- (12) To make rules necessary to carry out the purposes of this part and to exercise any power granted in this part pursuant to the provisions of chapter 120.

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(13) To adopt rules necessary to carry out the purposes of the state's rural policy under the Florida Rural Heritage Act.

(14)(13) To engage the services of private consultants on a contract basis for rendering professional and technical assistance and advice.

(15)(14) To make additional conditions respecting the grant of loans or mortgage loans pursuant to this part, including, without limitation, the regulation of eligible persons and the admission of tenants and other occupants or users of projects and residential housing, and to enter into regulatory and other agreements and contracts under the provisions of this part.

(16)(15) To institute any action or proceeding against any eligible person or sponsor receiving a loan or owning any residential housing financed under the provisions of this part in any court of competent jurisdiction to enforce the provisions of this part or the terms and provisions of any agreement or contract between the corporation and such person and, in connection with any such action or proceeding, to apply for and accept the appointment, by a court of competent jurisdiction, of a receiver to take over, manage, operate, and maintain such residential housing.

(17)(16) To procure or require the procurement of a policy or policies of group life insurance or disability insurance, or both, to insure repayment of mortgage loans for residential housing in the event of the death or disability of the eligible person or persons liable therefor, and to pay any premiums therefor.

(18)(17) To renegotiate any mortgage loan or any 31 | purchase agreement with a borrower in default; to waive any

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default or consent to the modification of the terms of any mortgage loan or any purchase agreement; and to commence, prosecute, and enforce a judgment in any action or proceeding to protect or enforce any right conferred upon it by law, mortgage loan, loan agreement or purchase agreement, contract, or other agreement, including without limitation foreclosure of the security interest on the property securing such a mortgage loan; provided that any such action or proceeding shall be brought in the name of the entity servicing the mortgage loan on behalf of the corporation and not in the name of the corporation, and in connection with any such proceeding, to bid for and purchase the property or acquire or take possession thereof and, in such event, complete, administer, pay the principal of and interest on any obligations incurred in connection with the property and dispose of and otherwise deal with the property in such manner as the corporation may deem advisable to protect its interests therein.

(19) (18) To make and execute contracts for the administration, servicing, or collection of any mortgage loan or loan agreement or purchase agreement with a mortgage lender or servicing agent for the duration of the loan or agreement and pay the reasonable value of services rendered to the corporation pursuant to such contracts. The fees and charges for such services may be paid directly by the borrower to the lender or servicing agent or may be deducted from the interest collected by such lender or servicing agent.

(20)(19) To fix, revise from time to time, charge, and collect fees and other charges in connection with the making of mortgage loans, the purchasing of mortgage loans, and any 31 other services rendered by the corporation.

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(21)(20) To make and execute agreements, contracts, and other instruments necessary or convenient in the exercise of the powers and functions of the corporation under this part, including contracts with any person, firm, corporation, local government, or other entity; and all local governments established under the laws of the state are hereby authorized to enter into and do all things necessary to perform such contracts and otherwise cooperate with the corporation to facilitate the accomplishment of the purposes of this part.

(22)(21) Review all reverse mortgage provisions proposed to be used by an individual lender or a consortium to determine that such provisions are consistent with the purposes and intent of this act. If the corporation finds that the provisions are consistent, it shall approve those provisions. If the corporation finds that the provisions are inconsistent, it shall state its objections and give the parties an opportunity to amend the provisions to overcome such objections. In approving these provisions, the corporation must determine:

- (a) That the mortgagee is either licensed pursuant to ss. 494.006-494.0077 or specifically exempt from ss. 494.006-494.0077.
- (b) That the mortgagee has sufficient resources to finance such mortgages.
- (23) (23) To develop and administer the State Apartment Incentive Loan Program. In developing and administering that program, the corporation may:
- (a) Make first, second, and other subordinated mortgage loans including variable or fixed rate loans subject to contingent interest. The corporation shall make loans 31 exceeding 25 percent of project cost available only to

nonprofit organizations and public bodies which are able to secure grants, donations of land, or contributions from other sources and to projects meeting the criteria of subparagraph 1. Mortgage loans shall be made available at the following rates of interest:

- 1. Zero to 3 percent interest for sponsors of projects that maintain an 80 percent occupancy of residents qualifying as farmworkers as defined in s. 420.306(7) over the life of the loan.
- 2. Three to 9 percent interest for sponsors of projects targeted at populations other than farmworkers.
- (b) Geographically and demographically target the utilization of loans.
- (c) Underwrite credit, and reject projects which do not meet the established standards of the corporation.
- (d) Negotiate with governing bodies within the state after a loan has been awarded to obtain local government contributions.
- (e) Inspect any records of a sponsor at any time during the life of the loan or the agreed period for maintaining the provisions of s. 420.5087.
- (f) Establish, by rule, the procedure for evaluating, scoring, and competitively ranking all applications based on the criteria set forth in s. 420.5087(6)(c); determining actual loan amounts; making and servicing loans; and exercising the powers authorized in this subsection.
- (g) Establish a loan loss insurance reserve to be used to protect the outstanding program investment in case of a default, deed in lieu of foreclosure, or foreclosure of a program loan.

- $\underline{(24)}\overline{(23)}$ To develop and administer the Florida Homeownership Assistance Program. In developing and administering the program, the corporation may:
- (a)1. Make subordinated loans to eligible borrowers for down payments or closing costs related to the purchase of the borrower's primary residence.
- 2. Make permanent loans to eligible borrowers related to the purchase of the borrower's primary residence.
- 3. Make subordinated loans to nonprofit sponsors or developers of housing for construction financing of housing to be offered for sale to eligible borrowers as a primary residence at an affordable price.
- (b) Establish a loan loss insurance reserve to supplement existing sources of mortgage insurance with appropriated funds.
- (c) Geographically and demographically target the utilization of loans.
- (d) Defer repayment of loans for the term of the first mortgage.
- (e) Establish flexible terms for loans with an interest rate not to exceed 3 percent per annum and which are nonamortizing for the term of the first mortgage.
- (f) Require repayment of loans upon sale, transfer, refinancing, or rental of secured property.
- (g) Accelerate a loan for monetary default, for failure to provide the benefits of the loans to eligible borrowers, or for violation of any other restriction placed upon the loan.
- (h) Adopt rules for the program and exercise the powers authorized in this subsection.

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1 (25)(24) To do any and all things necessary or 2 convenient to carry out the purposes of, and exercise the 3 powers given and granted in, this part and the state rural 4 policy under the Florida Rural Heritage Act.

(26)(25) To develop and administer the Florida Affordable Housing Guarantee Program. In developing and administering the program, the corporation may:

- (a) Develop criteria for determining the priority for expending the moneys in the State Housing Trust Fund.
- (b) Select affordable housing debt to be guaranteed or additionally secured by amounts on deposit in the Affordable Housing Guarantee Fund.
- (c) Adopt rules for the program and exercise the powers authorized in this subsection.

(27)(26) To develop and administer the Predevelopment Loan Program. In developing and administering the program, the corporation may make loans and grants as provided in ss. 420.521-420.529.

(28)(27) Notwithstanding the provisions of chapter 282 and part I of chapter 287, to establish guidelines for and to implement the purchase and procurement of materials and services for use by the corporation.

(29)(28) To expend amounts advanced from the State Housing Trust Fund for the purposes of this part.

(30) (39) To own real and personal property for the purposes of this part, to mortgage such property, and to sell the property without regard to the provisions of chapters 253 and 270.

(31) To prepare and submit to the secretary of the department a budget request for purposes of the corporation, 31 which request shall, notwithstanding the provisions of chapter

 216 and in accordance with s. 216.351, contain a request for operational expenditures and separate requests for other authorized corporation programs. The request shall not be required to contain information on the number of employees, salaries, or any classification thereof, and the approved operating budget therefor need not comply with s. 216.181(7)-(9). The secretary is authorized to include within the department's budget request the corporation's budget request in the form as authorized by this section.

(32)(31) Notwithstanding the provisions of s. 216.301, to retain any unused operational expenditure appropriation for other lawful purposes of the corporation.

 $\underline{(33)(32)}$ To pay pensions and establish pension plans, pension trusts, and benefit and incentive plans for any and all of its current or former employees and agents.

(34)(33) To receive federal funding in connection with the corporation's programs directly from the Federal Government.

(35) (34) To establish the corporation's fiscal year.

(36)(35) To preclude from further participation in any of the corporation's programs, for a period of up to 2 years, any applicant or affiliate of an applicant which has made a material misrepresentation or engaged in fraudulent actions in connection with any application for a corporation program.

(37)(36) To provide for the development of infrastructure improvements and rehabilitation primarily in connection with residential housing consistent with the applicable local government comprehensive plan.

Section 10. Paragraphs (a) and (f) of subsection (6) of section 420.5087, Florida Statutes, are amended to read:

420.5087 State Apartment Incentive Loan
Program.—There is hereby created the State Apartment
Incentive Loan Program for the purpose of providing first,
second, or other subordinated mortgage loans or loan
guarantees to sponsors, including for-profit, nonprofit, and
public entities, to provide housing affordable to
very-low-income persons.

- (6) On all state apartment incentive loans, except loans made to housing communities for the elderly to provide for lifesafety, building preservation, health, sanitation, or security-related repairs or improvements, the following provisions shall apply:
- (a) The corporation shall establish two interest rates in accordance with s. $420.507(23)\frac{(22)}{(23)}$ (a)1. and 2.
- (f) The review committee established by corporation rule pursuant to this subsection shall make recommendations to the board of directors of the corporation regarding program participation under the State Apartment Incentive Loan Program. The corporation board shall make the final ranking and the decisions regarding which applicants shall become program participants based on the scores received in the competitive ranking, further review of applications, and the recommendations of the review committee. The corporation board shall approve or reject applications for loans and shall determine the tentative loan amount available to each applicant selected for participation in the program. The actual loan amount shall be determined pursuant to rule adopted pursuant to s. 420.507(23)(22)(f).

Section 11. Subsections (1), (2), and (4) of section 420.5088, Florida Statutes, are amended to read:

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420.5088 Florida Homeownership Assistance Program. -- There is created the Florida Homeownership Assistance Program for the purpose of assisting low-income persons in purchasing a home by reducing the cost of the home with below-market construction financing, by reducing the amount of down payment and closing costs paid by the borrower to a maximum of 5 percent of the purchase price, or by reducing the monthly payment to an affordable amount for the purchaser. Loans shall be made available at an interest rate that does not exceed 3 percent. The balance of any loan is due at closing if the property is sold or transferred.

- (1) For loans made available pursuant to s. $420.507(24)\frac{(23)}{(a)}$ 1. or 2.:
- (a) The corporation may underwrite and make those mortgage loans through the program to persons or families who are eligible to participate in the corporation's single-family mortgage revenue bond programs and who have incomes that do not exceed 80 percent of the state or local median income, whichever is greater, adjusted for family size. If the corporation determines that there is insufficient demand for such loans by persons or families who are eligible to participate in the corporation's single-family mortgage revenue bond programs, the corporation may make such mortgage loans to other persons or families who have incomes that do not exceed 80 percent of the state or local median income, whichever amount is greater.
- (b) Loans shall be made available for the term of the first mortgage.
- (c) Loans are limited to the lesser of 25 percent of the purchase price of the home or the amount necessary to 31 enable the purchaser to meet credit underwriting criteria.

(2) For loans made pursuant to s. $420.507(24)\frac{(23)}{(23)}$

- (a) Availability is limited to nonprofit sponsors or developers who are selected for program participation pursuant to this subsection.
- (b) Preference must be given to community development corporations as defined in s. 290.033 and to community-based organizations as defined in s. 420.503.
- (c) Priority must be given to projects that have received state assistance in funding project predevelopment costs.
- (d) The benefits of making such loans shall be contractually provided to the persons or families purchasing homes financed under this subsection.
- (e) At least 30 percent of the units in a project financed pursuant to this subsection must be sold to persons or families who have incomes that do not exceed 80 percent of the state or local median income, whichever amount is greater, adjusted for family size; and at least another 30 percent of the units in a project financed pursuant to this subsection must be sold to persons or families who have incomes that do not exceed 50 percent of the state or local median income, whichever amount is greater, adjusted for family size.
- (f) The maximum loan amount may not exceed 33 percent of the total project cost.
- (g) A person who purchases a home in a project financed under this subsection is eligible for a loan authorized by s. $420.507\underline{(24)}(23)(a)1$. or 2. in an aggregate amount not exceeding the construction loan made pursuant to this subsection. The home purchaser must meet all the

requirements for loan recipients established pursuant to the applicable loan program.

- (h) The corporation shall provide, by rule, for the establishment of a review committee composed of corporation staff and shall establish, by rule, a scoring system for evaluating and ranking applications submitted for construction loans under this subsection, including, but not limited to, the following criteria:
- 1. The affordability of the housing proposed to be built.
- 2. The direct benefits of the assistance to the persons who will reside in the proposed housing.
- 3. The demonstrated capacity of the applicant to carry out the proposal, including the experience of the development team.
 - 4. The economic feasibility of the proposal.
- 5. The extent to which the applicant demonstrates potential cost savings by combining the benefits of different governmental programs and private initiatives, including the local government contributions and local government comprehensive planning and activities that promote affordable housing.
- 6. The use of the least amount of program loan funds compared to overall project cost.
 - 7. The provision of homeownership counseling.
- 8. The applicant's agreement to exceed the requirements of paragraph (e).
- 9. The commitment of first mortgage financing for the balance of the construction loan and for the permanent loans to the purchasers of the housing.

- 10. The applicant's ability to proceed with construction.
- 11. The targeting objectives of the corporation which will ensure an equitable distribution of loans between rural and urban areas.
- 12. The extent to which the proposal will further the purposes of this program.
- (i) The corporation may reject any and all applications.
- (j) The review committee established by corporation rule pursuant to this subsection shall make recommendations to the corporation board regarding program participation under this subsection. The corporation board shall make the final ranking for participation based on the scores received in the ranking, further review of the applications, and the recommendations of the review committee. The corporation board shall approve or reject applicants for loans and shall determine the tentative loan amount available to each program participant. The final loan amount shall be determined pursuant to rule adopted under s. $420.507(24)\frac{(23)}{(24)}(h)$.
 - (4) During the first 9 months of fund availability:
- (a) Sixty percent of the program funds shall be reserved for use by borrowers pursuant to s.

24 420.507(24)(23)(a)1.;

(b) Twenty percent of the program funds shall be reserved for use by borrowers pursuant to s.

420.507(24)(23)(a)2.; and

(c) Twenty percent of the program funds shall be reserved for use by borrowers pursuant to s. $420.507(24)\frac{(23)}{(23)}(a)3$.

If the application of these percentages would cause the reservation of program funds under paragraph (a) to be less 3 than \$1 million, the reservation for paragraph (a) shall be increased to \$1 million or all available funds, whichever 4 5 amount is less, with the increase to be accomplished by 6 reducing the reservation for paragraph (b) and, if necessary, 7 paragraph (c). 8 Section 12. The sum of \$10 million is appropriated 9 from the General Revenue Fund for implementation of the Florida Rural Heritage Act as follows: \$7,550,000 to the 10 11 Department of Community Affairs to fund the Rural Heritage 12 Grant Program; \$1 million to the Office of Tourism, Trade, and 13 Economic Development to create a revolving loan fund to 14 finance the Nature-and-Heritage-Based Tourism Enterprise Micro-loan Program; \$800,000 to the Department of Agriculture 15 16 to implement the agricultural diversification pilot projects; 17 \$600,000 to the Department of Management Services to implement the education technology pilot projects; and \$50,000 to the 18 19 Rural Economic Development Initiative to fund the update of 20 the Rural Resource Directory and the provision of technical 21 assistance required by this act during the 2000-2001 fiscal 22 year. Section 13. This act shall take effect July 1, 2000. 23 24 25 26 27 28 29 30 31