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A bill to be entitled An act relating to charter schools; creating s. 220.1835, F.S.; amending s. 228.056, F.S.; revising who is authorized to submit an application to convert an existing public school to a charter school; prohibiting unlawful reprisals against district school board employees as a result of direct or indirect involvement in an application to establish a charter school; establishing procedures for reviewing and deciding alleged unlawful reprisals; revising the date by which charter school applications must be submitted to the district school board; revising the timeframe for charter school approval or denial; requiring the award of reasonable attorney fees and costs incurred to the prevailing party in a charter school dispute; exempting conversion charter schools from being counted toward the number of charter schools in the district for purposes of a limit; authorizing district school boards or charter school applicants to request an increase of the limit on the number of charter schools in the district; authorizing the establishment of academic, artistic, or other standards as conditions for eligibility; requiring a charter school to comply with certain cost accounting and reporting requirements; requiring a charter school governing board to consult with the Department of Education when addressing how

CODING: Words stricken are deletions; words underlined are additions.

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rates of progress will be compared to those of comparable student populations in the charter; requiring a charter to address the capacity of the charter school; clarifying that a charter may not be renewed if grounds for nonrenewal have been documented; revising the timeframe for notice of renewal or termination of a charter; providing for the division of equity upon charter school nonrenewal or termination; defining "information services"; clarifying and conforming terminology; amending s. 228.0561, F.S.; revising the calculation for the funding allocation for charter school capital outlay; providing for the division of equity upon charter school nonrenewal or termination; creating s. 228.0581, F.S.; establishing a statewide conversion charter school pilot program; providing intent and purpose; providing for application for participation in the pilot program by school principals, parents, teachers, or school advisory council members; prohibiting unlawful reprisals as a result of applying to participate in the pilot program; providing procedures for reviewing and deciding alleged unlawful reprisals; providing requirements for district school boards; establishing a program selection panel and providing membership and duties; authorizing grants to participating districts and reductions in funding for violations of

requirements; requiring annual progress reports; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (3), paragraphs (a), (b), (c), and (f) of subsection (4), subsection (5), paragraph (c) of subsection (6), paragraphs (a) and (b) of subsection (9), paragraphs (c) and (e) of subsection (10), paragraph (g) of subsection (12), paragraph (e) of subsection (13), and subsection (16) of section 228.056, Florida Statutes, are amended, and paragraph (i) is added to subsection (8) of said section, to read:

228.056 Charter schools.--

(3) APPLICATION; UNLAWFUL REPRISAL PROPOSAL. --

(a) An application A proposal for a new charter school may be made by an individual, teachers, parents, a group of individuals, a municipality, or a legal entity organized under the laws of this state. The district school board or the principal, teachers, parents, and/or the school advisory council at an existing public school, including a public school-within-a-school that is designated as a school by the district school board, shall submit any application proposal for converting the school to a charter school. An application submitted proposing to convert an existing public school to a charter school shall demonstrate the support of at least 50 percent of the teachers employed at the school and 50 percent of the parents voting whose children are enrolled at the school, provided that a majority of the parents eligible to vote participate in the ballot process, according to procedures established by rules of the state board. A private

school, parochial school, or home education program shall not be eligible for charter school status.

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- (b) No district school board, or district school board employee who has control over personnel actions, shall take unlawful reprisal against another district school board employee because that employee is either directly or indirectly involved with an application to establish a charter school. As used in this subsection, the term "unlawful reprisal" means an action taken by a district school board or a school system employee against an employee who is directly or indirectly involved in a lawful application to establish a charter school, which occurs as a direct result of that involvement, and which results in one or more of the following: disciplinary or corrective action; adverse transfer or reassignment, whether temporary or permanent; suspension, demotion, or dismissal; an unfavorable performance evaluation; a reduction in pay, benefits, or rewards; elimination of the employee's position absent of a reduction in force as a result of lack of moneys or work; or other adverse significant changes in duties or responsibilities that are inconsistent with the employee's salary or employment classification. The following procedures shall apply to an alleged unlawful reprisal which occurs as a consequence of an employee's direct or indirect involvement with an application to establish a charter school:
- 1. Within 60 days after a reprisal prohibited by this subsection, an employee may file a complaint with the Department of Education.
- 2. Within 3 working days after receiving a complaint under this section, the department shall acknowledge receipt of the complaint and provide copies of the complaint and any

other relevant preliminary information available to each of the other parties named in the complaint, which parties shall each acknowledge receipt of such copies to the complainant.

- 3. If the department determines that the complaint demonstrates reasonable cause to suspect that an unlawful reprisal has occurred, the department shall conduct an investigation to produce a fact-finding report.
- 4. Within 90 days after receiving the complaint, the department shall provide the superintendent of schools of the complainant's district and the complainant with a fact-finding report that may include recommendations to the parties or proposed resolution of the complaint. The fact-finding report shall be presumed admissible in any subsequent or related administrative or judicial review.
- 5. If the department determines that reasonable grounds exist to believe that an unlawful reprisal has occurred, is occurring, or is to be taken, and is unable to conciliate a complaint within 60 days after receipt of the fact-finding report, the department shall terminate the investigation. Upon termination of any investigation, the department shall notify the complainant and the superintendent of schools of the termination of the investigation, providing a summary of relevant facts found during the investigation and the reasons for terminating the investigation. A written statement under this paragraph is presumed admissible as evidence in any judicial or administrative proceeding.
- 6. The department shall either contract with the Division of Administrative Hearings under s. 120.65, or otherwise provide for a complaint for which the department determines reasonable grounds exist to believe that an unlawful reprisal has occurred, is occurring, or is to be

taken, and is unable to conciliate, to be heard by a panel of impartial persons. Upon hearing the complaint, the panel must make findings of fact and conclusions of law for a final decision by the department.

- It shall be an affirmative defense to any action brought pursuant to this section that the adverse action was predicated upon grounds other than, and would have been taken absent, the employee's exercise of rights protected by this section.
- (c) In any action brought under this section for which it is determined reasonable grounds exist to believe that an unlawful reprisal has occurred, is occurring, or is to be taken, the relief must include the following:
- 1. Reinstatement of the employee to the same position held before the unlawful reprisal was commenced, or to an equivalent position, or payment of reasonable front pay as alternative relief.
- 2. Reinstatement of the employee's full fringe benefits and seniority rights, as appropriate.
- 3. Compensation, if appropriate, for lost wages, benefits, or other lost remuneration caused by the unlawful reprisal.
- 4. Payment of reasonable costs, including attorney's fees, to a substantially prevailing employee, or to the prevailing employer if the employee filed a frivolous action in bad faith.
- 5. Issuance of an injunction, if appropriate, by a court of competent jurisdiction.
- 6. Temporary reinstatement to the employee's former position or to an equivalent position, pending the final

outcome on the complaint, if it is determined that the action was not made in bad faith or for a wrongful purpose, and did not occur after a district school board's initiation of a personnel action against the employee which includes documentation of the employee's violation of a disciplinary standard or performance deficiency.

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- (4) SPONSOR.--A district school board may sponsor a charter school in the county over which the board has jurisdiction.
- (a) A district school board shall receive and review all applications for a charter school. A district school board shall receive and consider charter school applications received on or before October 1 through at least November 15 of each calendar year for charter schools to be opened at the beginning of the school district's next school year, or to be opened at a time agreed to by the applicant and the district school board. A district school board may receive applications later than this date if it chooses. In order to facilitate an accurate budget projection process, a district school board shall be held harmless for FTE students which are not included in the FTE projection due to approval of charter school applications after the FTE projection deadline. A district school board must by a majority vote approve or deny an application no later than 60 calendar days after the application is received, unless the district school board and the applicant mutually agree to temporarily postpone the vote to a specific date, at which time the district school board must by a majority vote approve or deny the application. If an application is denied, the district school board must, within 10 calendar days, articulate in writing the specific reasons based upon good cause supporting its denial of the charter

application. Upon approval of a charter application, the initial startup must be consistent with the beginning of the public school calendar for the district in which the charter is granted unless the district school board allows a waiver of this provision for good cause.

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- (b) An applicant may appeal any denial of that person's application to the State Board of Education no later than 30 calendar days after the district school board's decision and shall notify the district school board of its appeal. Any response of the school board shall be submitted to the state board within 30 calendar days after notification of the appeal. The state board must by majority vote accept or reject the decision of the district school board no later than 60 calendar days after an appeal is filed in accordance with state board rule. The state board may reject an appeal submission for failure to comply with procedural rules governing the appeals process. The rejection shall describe the submission errors. The appellant may have up to 15 calendar days from notice of rejection to resubmit an appeal that meets requirements of rule. An application for appeal submitted subsequent to such rejection shall be considered timely if the original appeal was filed within 30 calendar days after the school board denial. The state board shall remand the application to the district school board with its written recommendation that the district board approve or deny the application consistent with the state board's decision. The decision of the State Board of Education is not subject to the provisions of the Administrative Procedure Act, chapter 120.
- (c) The district school board must act upon the recommendation of the State Board of Education within 30

calendar days after it is received. The district board may fail to act in accordance with the recommendation of the state board only for good cause. Good cause for failing to act in accordance with the state board's recommendation arises only if the district school board determines by competent substantial evidence that approving the state board's recommendation would be contrary to law or contrary to the best interests of the pupils or the community. The district school board must articulate in written findings the specific reasons based upon good cause supporting its failure to act in accordance with the state board's recommendation. The district board's action on the state board's recommendation is a final action subject to judicial review.

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(f) The terms and conditions for the operation of a charter school shall be set forth by the sponsor and the applicant in a written contractual agreement, called a charter. The sponsor shall not impose unreasonable rules or regulations that violate the intent of giving charter schools greater flexibility to meet educational goals. The applicant and sponsor shall have 6 months in which to mutually agree to the provisions of the charter contract. The Department of Education shall provide mediation services for any dispute regarding this section subsequent to the approval of a charter application, except disputes regarding charter school application denials. If the Commissioner of Education determines that the dispute cannot be settled through mediation, the dispute may be appealed to an administrative law judge appointed by the Division of Administrative The administrative law judge may rule on issues of Hearings. equitable treatment of the charter school as a public school, whether proposed provisions of the charter contract violate

the intended flexibility granted charter schools by statute, or on any other matter regarding this section except a charter school application denial, and shall award the prevailing party reasonable attorney's fees and costs incurred to be paid by the losing party. The costs of the administrative hearing shall be paid by the party whom the administrative law judge rules against.

- (5) NUMBER OF SCHOOLS.--
- (a) The number of newly created charter schools or existing public schools which may convert to charter schools is limited to no more than 28 in each school district that has 100,000 or more students, no more than 20 in each school district that has 50,000 to 99,999 students, and no more than 12 in each school district with fewer than 50,000 students.
- (b) An existing public school which converts to a charter school shall not be counted towards the limit established by paragraph (a).

Notwithstanding any limit established by this subsection, a district school board or a charter school applicant shall have the right to request an increase of the limit on the number of charter schools authorized to be established within the district from the State Board of Education.

- (6) ELIGIBLE STUDENTS.--
- (c) A charter school may limit the enrollment process only to target the following student populations:
- 1. Students within specific age groups or grade levels.
- 2. Students considered at risk of dropping out of school or academic failure. Such students shall include exceptional education students.

- 3. Students enrolling in a charter school-in-the-workplace established pursuant to subsection (22).
- 4. Students residing within a reasonable distance of the charter school, as described in paragraph (13)(c). Such students shall be subject to a random lottery and to the racial/ethnic balance provisions described in subparagraph (9)(a)8. or any federal provisions which require a school to achieve a racial/ethnic balance reflective of the community it serves or within the racial/ethnic range of other public schools in the same school district.
- 5. Students who meet reasonable academic, artistic, or other reasonable standards that are nondiscriminatory, established by the governing board in accordance with state law and current practice in existing public schools.
 - (8) REQUIREMENTS. --

(i) In order to provide financial information that is comparable to that reported for other public schools, charter schools are to maintain all financial records which constitute their accounting system in accordance with the accounts and codes prescribed in the most recent issuance of the publication titled "Financial and Program Cost Accounting and Reporting for Florida Schools." Charter schools are to provide annual financial report and program cost report information in the state-required formats for inclusion in district reporting in compliance with s. 236.02(1). Charter schools which are operated by a municipality or are a component unit of a parent nonprofit organization may use the accounting system of the municipality or the parent, but must reformat this information for reporting according to this paragraph.

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- (9) CHARTER.--The major issues involving the operation of a charter school shall be considered in advance and written into the charter. The charter shall be signed by the governing body of the charter school and the sponsor, following a public hearing to ensure community input.
- (a) The charter shall address, and criteria for approval of the charter shall be based on:
- 1. The school's mission, the students to be served, and the ages and grades to be included.
- 2. The focus of the curriculum, the instructional methods to be used, and any distinctive instructional techniques to be employed.
- 3. The current incoming baseline standard of student academic achievement, the outcomes to be achieved, and the method of measurement that will be used. This section shall include a detailed description for each of the following:
- b. How these baseline rates will be compared to rates of academic progress achieved by these same students while attending the charter school. $\frac{1}{2}$ and
- c. To the extent possible, <u>in consultation with the Department of Education</u>, how these rates of progress will be evaluated and compared with rates of progress of other closely comparable student populations.
- 4. The methods used to identify the educational strengths and needs of students and how well educational goals and performance standards are met by students attending the charter school. Students in charter schools shall, at a minimum, participate in the statewide assessment program.

- 5. In secondary charter schools, a method for determining that a student has satisfied the requirements for graduation in s. 232.246.
- 6. A method for resolving conflicts between the governing body of the charter school and the sponsor.

- 7. The admissions procedures and dismissal procedures, including the school's code of student conduct.
- 8. The ways by which the school will achieve a racial/ethnic balance reflective of the community it serves or within the racial/ethnic range of other public schools in the same school district.
- 9. The financial and administrative management of the school, including a reasonable demonstration of the professional experience or competence of those individuals or organizations applying to operate the charter school or those hired or retained to perform such professional services. Both public sector and private sector professional experience shall be equally valid in such a consideration.
- 10. The manner in which the school will be insured, including whether or not the school will be required to have liability insurance, and, if so, the terms and conditions thereof and the amounts of coverage.
- 11. The term of the charter which shall provide for cancellation of the charter if insufficient progress has been made in attaining the student achievement objectives of the charter and if it is not likely that such objectives can be achieved before expiration of the charter. The initial term of a charter shall be for 3, 4, or 5 years. In order to facilitate access to long-term financial resources for charter school construction, charter schools that are operated by a municipality or other public entity as provided by law are

eligible for up to a 15-year charter, subject to approval by the local school board. In addition, to facilitate access to long-term financial resources for charter school construction, charter schools that are operated by a private, not-for-profit, s. 501(c)(3) status corporation are eligible for up to a 10-year charter, subject to approval by the local school board. Such long-term charters remain subject to annual review and may be terminated during the term of the charter, but only for specific good cause according to the provisions set forth in subsection (10).

- 12. The facilities to be used and their location.
- 13. The capacity of the charter school, taking into consideration growth, and the provisions of (6)(b) and (c).
- $\underline{14.13.}$ The qualifications to be required of the teachers.
- 15.14. The governance structure of the school, including the status of the charter school as a public or private employer as required in subsection (7).
- 16.15. A timetable for implementing the charter which addresses the implementation of each element thereof and the date by which the charter shall be awarded in order to meet this timetable.
- 17.16. In the case of an existing public school being converted to charter status, alternative arrangements for current students who choose not to attend the charter school and for current teachers who choose not to teach in the charter school after conversion in accordance with the existing collective bargaining agreement or school board policy in the absence of a collective bargaining agreement.
- (b) A charter may be renewed every 5 school years, provided that a program review demonstrates that the criteria

in paragraph (a) have been successfully accomplished <u>and that</u> <u>none of the grounds for nonrenewal established by paragraph</u> (10)(a) have been documented. In order to facilitate long-term financing for charter school construction, charter schools operating a minimum of 3 years and demonstrating exemplary academic programming and fiscal management are eligible for a 15-year charter renewal. Such long-term charter is subject to annual review and may be terminated during the term of the charter.

- (10) CAUSES FOR NONRENEWAL OR TERMINATION. --
- (c) At least <u>6 months</u> 90 days prior to renewing or terminating a charter, the sponsor shall notify the governing body of the school of the proposed action in writing. The notice shall state in reasonable detail the grounds for the proposed action and stipulate that the school's governing body may, within 14 <u>calendar</u> days after receiving the notice, request an informal hearing before the sponsor. The sponsor shall conduct the informal hearing within 30 <u>calendar</u> days after receiving a written request. The charter school's governing body may, within 14 <u>calendar</u> days after receiving the sponsor's decision to terminate or refuse to renew the charter, appeal the decision pursuant to the procedure established in subsection (4).
- (e) When a charter is not renewed or is terminated, the school shall be dissolved under the provisions of law under which the school was organized, and any unencumbered funds from the charter school shall revert to the district school board. In the event a charter school is dissolved or is otherwise terminated, all district school board property and improvements, furnishings, and equipment purchased with public funds shall automatically revert to full ownership by

the district school board. All property purchased with a combination of public and private funds shall be divided in a manner which gives both the school district and the private funding entity an equity value equal to the proportionate share invested by each entity.

- (12) EMPLOYEES OF CHARTER SCHOOLS. --
- (g) A charter school shall employ or contract with employees who have been fingerprinted as provided in s. 231.02. Members of the governing board of the charter school shall also be fingerprinted in a manner similar to that provided in s. 231.02 prior to approval of the charter.
- (13) REVENUE.--Students enrolled in a charter school, regardless of the sponsorship, shall be funded as if they are in a basic program or a special program, the same as students enrolled in other public schools in the school district. Funding for a chartered developmental research school shall be as provided in s. 228.053(9).
- (e) Any administrative fee charged by the school district relating to a charter school shall be limited to 5 percent of the available funds as defined in paragraph (b). The sponsor shall provide certain administrative and educational services to charter schools at no additional fee. These services shall include contract management services, FTE and data reporting, exceptional student education administration, test administration, processing of teacher certificate data, and information services. For purposes of this paragraph, information services include, but are not limited to, electronic mail, Internet access, daily mail courier, or other information services as defined in the charter.

(16) FACILITIES.--A charter school shall utilize facilities which comply with the State Uniform Building Code for Public Educational Facilities Construction adopted pursuant to s. 235.26 or with applicable state minimum building codes pursuant to chapter 553 and state minimum fire protection codes pursuant to s. 633.025, as adopted by the authority in whose jurisdiction the facility is located.

Section 2. Subsections (1) and (3) of section 228.0561, Florida Statutes, are amended to read:

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228.0561 Charter schools capital outlay funding .--

(1) In each year in which funds are appropriated for charter school capital outlay purposes, the Commissioner of Education shall allocate the funds among eligible charter schools. To be eligible for a funding allocation, a charter school must meet the provisions of subsection (6), must have received final approval from its sponsor pursuant to s. 228.056 for operation during that fiscal year, and must serve students in facilities that are not provided by the charter school's sponsor. Prior to the release of capital outlay funds to a school district on behalf of the charter school, the Department of Education shall ensure that the district school board and the charter school governing board enter into a written agreement that includes provisions for the reversion of any unencumbered funds and all equipment and property purchased with public education funds to the ownership of the district school board, as provided for in subsection (3), in the event that the school terminates operations. Any funds recovered by the state shall be deposited in the General Revenue Fund. A charter school is not eligible for a funding allocation if it was created by the conversion of a public school and operates in facilities provided by the charter

school's sponsor for a nominal fee or at no charge. Unless otherwise provided in the General Appropriations Act, the 2 3 funding allocation for each eligible charter school shall be 4 determined by multiplying the school's projected student 5 enrollment by one-fifteenth one-thirtieth of the cost-per-student station specified in s. 235.435(6)(b) for an 6 7 elementary, middle, or high school, as appropriate. If the 8 funds appropriated are not sufficient, the commissioner shall 9 prorate the available funds among eligible charter schools. In the first quarter of the fiscal year, funds shall be 10 distributed on the basis of projected enrollment as provided 11 in this section. The commissioner shall adjust subsequent 12 distributions as necessary to reflect each charter school's 13 14 actual student enrollment. The commissioner shall establish the intervals and procedures for determining the projected and 15 actual student enrollment of eligible charter schools. If a 16 17 school district chooses to share funding for the capital outlay purposes described in subsection (2) with the 18 19 applicable charter school or charter schools, any allocation of charter school capital outlay funds to the charter school 20 or charter schools shall be reduced by the amount shared. 21

(3) When a charter school is nonrenewed or terminated, any unencumbered funds and all equipment and property purchased with public funds shall revert to the ownership of the district school board, as provided for in s. 228.056(10)(e) and (f). The reversion of such equipment, property, and furnishings shall focus on recoverable assets, but not on intangible or irrecoverable costs such as rental or leasing fees, normal maintenance, and limited renovations. All equipment and property purchased with a combination of private and public funds shall be divided in a manner which gives both

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the school district and the private funding entity an equity value equal to the proportionate share invested by each entity. If there are additional local issues such as the shared use of facilities or partial ownership of facilities or property, these issues shall be agreed to in the charter contract prior to the expenditure of funds.

Section 3. Section 228.0581, Florida Statutes, is created to read:

 228.0581 Conversion charter school pilot program.--

- (1) The conversion charter school pilot program is hereby established with the intent to provide incentives for local school districts to approve conversion charter schools.
- (2) The conversion charter school pilot program shall be a statewide pilot program in which 10 schools shall be selected based on a competitive application process in accordance with this section.
- (3) The purpose of the pilot program is to produce significant improvements in student achievement and school management, to encourage and measure the use of innovative learning methods, and to make the school the unit for improvement.
- (4) Each school principal or a majority of the parents of students attending the school, a majority of the school's teachers, or a majority of the members of the school advisory council, may apply to the school district to participate in this pilot program on forms which shall be provided by the Department of Education. The forms shall include acknowledgement by the principal of applicable provisions of ss. 228.056 and 228.0561. For purposes of this paragraph, "a majority of the parents of students attending the school" means more than 50 percent of the parents voting whose

children are enrolled at the school, provided that a majority of the parents eligible to vote participate in the ballot process; and "a majority of the school's teachers" means more than 50 percent of the teachers employed at the school, according to procedures established by rule of the State Board of Education pursuant to s. 228.056(3).

- in the pilot program created by this section, pursuant to subsection (4), shall not be subject to an unlawful reprisal, as defined by s. 228.056(3)(b), as a consequence of such application. The procedures established by s. 228.056(3) shall apply to any alleged unlawful reprisal which occurs as a consequence of such application.
- (6) A district school board shall receive and review all applications by principals, parents, teachers, or school advisory council members to participate in the pilot project; shall select the best applications; and shall submit these applications, together with the district school board's letter of endorsement and commitment of support and cooperation toward the success of program implementation, for review by the statewide selection panel established pursuant to subsection (7).
- (7) A conversion charter school pilot program statewide selection panel is established. The panel shall be comprised of the following nine members who are not elected public officials:
 - (a) Three members shall be appointed by the Governor.
- (b) Two members shall be appointed by the Commissioner of Education.

1	(d) Two members shall be appointed by the Speaker of
2	the House of Representatives.
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4	The panel shall review the conversion charter school pilot
5	program applications submitted by the district school boards
6	and shall select the 10 applications which the panel deems
7	best comply with the purpose of the program pursuant to
8	subsection (3).
9	(8) Each district school board in which there is a
10	school selected by the statewide panel for participation in
11	the pilot program shall receive a grant for the 2001-2002
12	school year as follows, or as otherwise specified in the
13	General Appropriations Act:
14	(a) One hundred thousand dollars for planning and
15	development for each conversion charter school selected; and
16	(b)1. Eighty thousand dollars for each conversion
17	charter school selected with 500 or fewer students;
18	2. One hundred thousand dollars for each conversion
19	charter school selected with more than 500 but fewer than
20	1,001 students; or
21	3. One hundred twenty thousand dollars for each
22	conversion charter school selected with more than 1,000
23	students.
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25	The Commissioner of Education is authorized to reduce the
26	district's 2002-2003 FEFP funding entitlement by the amount of
27	the grant awarded under this subsection if he or she
28	determines that the district has failed to comply with its
29	letter of endorsement and commitment of support and
30	cooperation submitted under subsection (6).
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(9) Each conversion charter school selected for participation in the pilot program shall make annual progress reports to the district school board and the Commissioner of Education detailing the school's progress in achieving the purpose of the program as described in subsection (3). Section 4. This act shall take effect July 1, 2000.