Florida Senate - 2000

By Senator Latvala

19-1204-00 A bill to be entitled 1 2 An act relating to demineralization concentrate; amending s. 403.0882, F.S.; 3 4 reorganizing and clarifying the section; 5 directing the Department of Environmental Protection to enter into rulemaking; creating a 6 7 technical advisory committee to assist in rule development; providing permitting requirements 8 9 relating to failure of toxicity tests due to 10 naturally occurring constituents; amending s. 403.061, F.S.; providing an exemption allowing 11 12 demineralization concentrate mixing zones in Outstanding Florida Waters with specific 13 requirements; providing an effective date. 14 15 16 Be It Enacted by the Legislature of the State of Florida: 17 18 Section 1. Section 403.0882, Florida Statutes, is 19 amended to read: 20 (Substantial rewording of section. See s. 403.0882, 21 F.S., for present text.) 22 403.0882 Discharge of demineralization concentrate.--23 (1) The Legislature finds and declares that it is in the public interest to conserve and protect water resources, 24 25 provide adequate water supplies and provide for natural 26 systems, and promote brackish water demineralization as an 27 alternative to freshwater ground and surface water withdrawals 28 by removing institutional barriers to demineralization and through research, including demonstration projects, to advance 29 30 water and water byproduct treatment technology, sound waste byproduct disposal methods, and regional solutions to water 31

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1 resources issues. In order to promote the state objective of alternative water supply development, including the use of 2 3 demineralization technologies, and to encourage the conservation and protection of the state's natural resources, 4 5 the concentrate resulting from demineralization must be б classified as potable water byproduct regardless of flow quantity and must be appropriately treated and discharged or 7 8 reused. 9 (2) For the purposes of this section, the term: 10 (a) "Demineralization concentrate" means the 11 concentrated byproduct water, brine, or reject water produced by ion exchange or membrane separation technologies such as 12 reverse osmosis, membrane softening, ultra-filtration, 13 membrane filtration, electrodialysis, and electrodialysis 14 reversal used for desalination, softening, or reducing total 15 dissolved solids during water treatment for public water 16 17 supply purposes. "Small water utility business" means any facility (b) 18 19 that distributes potable water to two or more customers with a concentrate discharge of less than 50,000 gallons per day. 20 The department shall initiate rulemaking no later 21 (3) than October 1, 2000, to address facilities that discharge 22 demineralization concentrate. The department shall convene a 23 24 technical advisory committee to assist in the development of the rules, which committee shall include one representative 25 each from the demineralization industry, local government, 26 27 water and wastewater utilities, the engineering profession, business, and environmental organizations. The technical 28 advisory committee shall also include one member representing 29 the five water management districts. In convening the 30 31

technical advisory committee, consideration must be given to 1 2 geographical balance. The rules must address, at a minimum: 3 (a) Permit application forms for concentrate disposal; (b) Specific options and requirements for 4 5 demineralization concentrate disposal, including a б standardized list of effluent and monitoring parameters, which 7 may be adjusted or expanded by the department as necessary to 8 protect water quality; 9 (c) Specific requirements and accepted methods for 10 evaluating mixing of effluent in receiving waters; and 11 (d) Specific toxicity provisions. (4)(a) For facilities that discharge demineralization 12 concentrate, the failure of whole effluent toxicity tests 13 predominantly due to the presence of constituents naturally 14 occurring in the source water, limited to calcium, potassium, 15 sodium, magnesium, chloride, bromide, and other constituents 16 17 designated by the department, may not be the basis for denial of a permit, denial of a permit renewal, revocation of a 18 19 permit, or other enforcement action by the department as long 20 as the volume of water necessary to achieve water quality 21 standards is available within a distance not in excess of two times the natural water depth at the point of discharge under 22 all flow conditions. 23 24 (b) If failure of whole effluent toxicity tests is due predominately to the presence of the naturally occurring 25 26 constituents identified in paragraph (a), the department shall 27 issue a permit for the demineralization concentrate discharge 28 if: 29 The volume of water necessary to achieve water 1. 30 quality standards is available within a distance not in excess 31

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1 of two times the natural water depth at the point of discharge under all flow conditions; 2 3 2. All other permitting requirements are met, and 3. A variance for toxicity under the circumstance 4 5 described in this paragraph is not required. б (c) Facilities that fail to meet the requirements of this subsection may be permitted in accordance with department 7 8 rule, including all applicable moderating provisions such as variances, exemptions, and mixing zones. 9 10 (5) Blending of demineralization concentrate with 11 reclaimed water shall be allowed in accordance with the 12 department's reuse rules. (6) This subsection applies only to small water 13 14 utility businesses. The discharge of demineralization concentrate from 15 (a) small water utility businesses is presumed to be allowable and 16 17 permittable in all waters in the state if: 18 The discharge meets the effluent limitations in s. 1. 19 403.086(4), except that high level disinfection is not required unless the presence of fecal coliforms in the source 20 21 water will result in the discharge not meeting applicable water quality standards; 22 The discharge of demineralization concentrate 23 2. achieves a minimum of 4-to-1 dilution within a distance not in 24 25 excess of two times the natural water depth at the point of discharge under all flow conditions; and 26 27 The point of discharge is located at a reasonably 3. 28 accessible point that minimizes water quality impacts to the 29 greatest extent possible. 30 31

(b) 1 The presumption in paragraph (a) may be overcome 2 only by a demonstration that one or more of the following 3 conditions is present: The discharge will be made directly into an 4 1. 5 Outstanding Florida Water, except as provided in chapter б 90-262, Laws of Florida; 7 The discharge will be made directly to Class I or 2. 8 Class II waters; 9 The discharge will be made to a water body having a 3. 10 total maximum daily load established by the department and the 11 discharge will cause or contribute to a violation of the established load; 12 The discharge fails to meet the requirements of the 13 4. antidegradation policy contained in the department rules; 14 The discharge will be made to a sole-source 15 5. 16 aquifer; 17 The discharge fails to meet applicable surface 6. water and groundwater quality standards; or 18 19 7. The results of any toxicity test performed by the applicant under paragraph (d) or by the department indicate 20 21 that the discharge does not meet toxicity requirements at the boundary of the mixing zone under subparagraph (a)2. 22 23 (c) If one or more of the conditions in paragraph (b) 24 has been demonstrated, the department may: 25 1. Require more stringent effluent limitations; Require relocation of the discharge point or a 26 2. 27 change in the method of discharge; Limit the duration or volume of the discharge; or 28 3. Prohibit the discharge if there is no alternative 29 4. 30 that meets the conditions of subparagraphs 1.-3. 31

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1 (d) For facilities owned by small water utility businesses, the department may not: 2 3 1. Require those businesses to perform toxicity testing at other than the time of permit application, permit 4 5 renewal, or any requested permit modification, unless the б initial toxicity test or any subsequent toxicity test 7 performed by the department does not meet toxicity 8 requirements. 9 2. Require those businesses to obtain a 10 water-quality-based effluent limitation determination. 11 (7) The department may adopt additional rules for the regulation of demineralization and to administer this section 12 13 and s. 403.061(11)(b). Section 2. Paragraph (b) of subsection (11) of section 14 403.061, Florida Statutes, is amended to read: 15 403.061 Department; powers and duties.--The department 16 shall have the power and the duty to control and prohibit 17 pollution of air and water in accordance with the law and 18 19 rules adopted and promulgated by it and, for this purpose, to: 20 (11) Establish ambient air quality and water quality 21 standards for the state as a whole or for any part thereof, and also standards for the abatement of excessive and 22 unnecessary noise. The department is authorized to establish 23 24 reasonable zones of mixing for discharges into waters. (b) No mixing zone for point source discharges shall 25 be permitted in Outstanding Florida Waters except for: 26 27 Sources that which have received permits from the 1. 28 department prior to April 1, 1982, or the date of designation, 29 whichever is later; 30 2. Blowdown from new power plants certified pursuant 31 to the Florida Electrical Power Plant Siting Act; and 6 **CODING:**Words stricken are deletions; words underlined are additions.

1 3. Discharges of water necessary for water management 2 purposes which have been approved by the governing board of a 3 water management district and, if required by law, by the 4 secretary; and. 5 4. The discharge of demineralization concentrate which б has been determined permittable under 403.0882 and which meets 7 the specific provisions of s. 403.0882(4)(a) and (b), if the 8 proposed discharge is clearly in the public interest and will not threaten the Outstanding Florida Water designation. 9 10 11 Nothing in this act shall be construed to invalidate any existing department rule relating to mixing zones. 12 The 13 department shall cooperate with the Department of Highway Safety and Motor Vehicles in the development of regulations 14 15 required by s. 316.272(1). Section 3. This act shall take effect upon becoming a 16 17 law. 18 19 20 SENATE SUMMARY Revises the regulation of the discharge of demineralization concentrate by the Department of Environmental Protection. Allows demineralization concentrate mixing zones in Outstanding Florida Waters under certain circumstances. 21 22 23 24 25 26 27 28 29 30 31 7