Florida House of Representatives - 2000

CS/HB 2209

By the Committees on General Government Appropriations, Agriculture and Representatives Putnam, Peaden, Bainter, Harrington, Spratt, J. Miller, Patterson and Stansel

1	A bill to be entitled
2	An act relating to protection of agriculture
3	and horticulture; amending s. 581.091, F.S.;
4	clarifying provisions with respect to a
5	requirement to immediately inform the
6	Department of Agriculture and Consumer Services
7	upon receipt or possession of any noxious weed,
8	plant, plant product, or regulated article
9	infected or infested with any plant pest,
10	declared to be a threat to the state's
11	agricultural and horticultural interests, and
12	to hold such weed, plant, or article for
13	inspection; providing that it is unlawful to
14	fail to disclose information regarding any
15	infected or infested plant, plant product,
16	regulated article, or noxious weed; amending s.
17	581.184, F.S.; defining "infected or infested"
18	and "exposed to infection" for purposes of the
19	act; requiring the department to develop a
20	statewide program of decontamination to prevent
21	and limit the spread of citrus canker disease;
22	providing program requirements; authorizing the
23	department to develop specified compliance
24	agreements and other agreements; providing for
25	waiver of liability for specified costs or
26	damages associated with soil or water
27	contamination resulting from a program of
28	decontamination to prevent and limit the spread
29	of citrus canker disease; requiring county
30	sheriffs, upon request of the department, to
31	provide assistance in obtaining access to
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1	private property for the purpose of enforcing
2	citrus canker eradication efforts; specifying
3	responsibilities of the sheriff; authorizing
4	the department to reimburse the sheriff for
5	reasonable costs of implementing the provisions
6	of the act; providing for satisfaction of
7	specified notice requirements; amending s.
8	298.22, F.S.; authorizing water control
9	districts to construct and operate facilities
10	to control and prevent agricultural pests and
11	diseases; amending s. 298.005, F.S.; revising
12	the definition of "owner" with respect to water
13	control districts; amending s. 298.11, F.S.;
14	providing that water control district voting
15	rights are based on ownership of assessable
16	acres of land; amending s. 298.12, F.S.;
17	prohibiting landowners in arrears for the
18	previous year's assessments from voting in the
19	annual election of water control district
20	supervisors; amending s. 298.225, F.S.;
21	defining "minor insubstantial amendments" to a
22	water control district's water control plan;
23	providing an effective date.
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25	WHEREAS, the citrus industry is very important to
26	Florida's economy, generating \$8 billion in revenue and
27	providing nearly 100,000 jobs for Floridians, and
28	WHEREAS, every citizen in the state benefits from
29	property taxes, sales taxes, and other revenues generated by
30	the citrus industry, and
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1 WHEREAS, Florida is known worldwide for its fresh and 2 processed citrus, and 3 WHEREAS, an emergency exists in the South Florida area regarding the spread of citrus canker, a bacterial disease 4 5 that damages fruit, weakens and eventually kills trees, is highly contagious, and the presence of which causes 6 7 quarantines to be imposed on the shipment of fresh fruit, and 8 WHEREAS, joint state and federal attempts to eradicate 9 citrus canker have so far been unsuccessful, and WHEREAS, despite destruction of citrus trees infected 10 11 with citrus canker and of citrus trees within 125 feet of canker-infected trees, citrus canker has spread at an alarming 12 13 rate and is now present throughout Miami-Dade County and 14 Broward County, and WHEREAS, if not eradicated quickly, citrus canker will 15 16 spread to other parts of the state and may destroy the citrus industry and dooryard citrus throughout Florida, and 17 WHEREAS, recent scientific studies have shown that 18 citrus trees as far as 1,900 feet from infected citrus trees 19 20 will develop the disease from wind-blown rain or by other 21 means, and 22 WHEREAS, the Third District Court of Appeals, in Sapp Farms, Inc., v. Florida Department of Agriculture and Consumer 23 Services, DCA Case No. 3D00-487, held that citrus trees within 24 a certain radius of infection (originally thought to be 125 25 26 feet but now scientifically determined to be at least 1,900 27 feet) necessarily harbor the citrus canker bacteria and thus 28 are diseased and have no value, NOW, THEREFORE, 29 30 Be It Enacted by the Legislature of the State of Florida: 31

1 Section 1. Section 581.091, Florida Statutes, is 2 amended to read: 3 581.091 Noxious weeds and infected plants or regulated 4 articles; sale or distribution; receipt; information to 5 department; withholding information .-б (1) It is unlawful for any person to knowingly sell, 7 offer for sale, or distribute any noxious weed, or any plant or plant product or regulated article infested or infected 8 9 with any plant pest declared, by rule of the department, to be 10 a public nuisance or a threat to the state's agricultural and 11 horticultural interests. 12 (2) Any person who knows or reasonably should know 13 that such person possesses or has knowingly received knowingly 14 receives any noxious weed or any plant, plant product, or regulated article sold, given away, carried, shipped, or 15 16 delivered for carriage or shipment within this state, in violation of the provisions of this chapter or the rules 17 adopted thereunder shall immediately inform the department and 18 19 isolate and hold the weed, plant, plant product, or other 20 thing unopened or unused subject to inspection or other 21 disposition as may be provided by the department. 22 (3) It is unlawful for any person to fail to disclose knowingly conceal or willfully withhold available information 23 regarding any infected or infested plant, plant product, 24 25 regulated article, or noxious weed. 26 Section 2. Section 581.184, Florida Statutes, is 27 amended to read: 28 581.184 Promulgation of rules; citrus canker 29 eradication; voluntary destruction agreements; buffer zone .--30 (1) For the purposes of this section: 31

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1 "Infected or infested" means citrus trees (a) 2 harboring the citrus canker bacteria and exhibiting visible 3 symptoms of the disease. 4 (b) "Exposed to infection" means citrus trees 5 harboring the citrus canker bacteria due to their proximity to 6 infected citrus trees, and which do not yet exhibit visible 7 symptoms of the disease but which will develop symptoms over 8 time, at which point such trees will have infected other 9 citrus trees. 10 (2) (1) In addition to the powers and duties set forth 11 under this chapter, the department is directed to adopt rules 12 specifying facts and circumstances that, if present, would 13 require the destruction of plants for purposes of eradicating, 14 controlling, or preventing the dissemination of citrus canker disease in the state. In addition, the department is directed 15 16 to adopt rules regarding the conditions under which citrus plants can be grown, moved, and planted in this state as may 17 be necessary for the eradication, control, or prevention of 18 19 the dissemination of citrus canker. Such rules shall be in effect for any period during which, in the judgment of the 20 Commissioner of Agriculture, there is the threat of the spread 21 of citrus canker disease in the state. Such rules may provide 22 for the conduct of any activity regulated by such rules 23 subject to an agreement by persons wishing to engage in such 24 25 activity to voluntarily destroy, at their own expense, citrus 26 plants declared by the department to be imminently dangerous 27 by reason of being infected or infested with citrus canker or 28 exposed to infection and likely to communicate same. The 29 terms of such agreement may also require the destruction of healthy plants under specified conditions. Any such 30 31 destruction shall be done after reasonable notice in a manner

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pursuant to and under conditions set forth in the agreement.
Such agreements may include releases and waivers of liability
and may require the agreement of other persons.

4 (3) (3) (2) The department, pursuant to s. 581.031(15) and 5 (17), may create a citrus canker host-free buffer area, delineated by department rule, to retard the spread of citrus 6 7 canker from known infected areas. In addition, the department 8 shall develop a compensation plan for the trees removed from 9 the buffer area. Compensation for the trees removed from the buffer area is subject to annual legislative appropriation. 10 (4) The department shall develop by rule, pursuant to 11 12 ss. 120.54 and 120.536(1), a statewide program of 13 decontamination to prevent and limit the spread of citrus 14 canker disease. Such program shall address the application of decontamination procedures and practices to all citrus plants 15 16 and plant products, vehicles, equipment, machinery, tools, objects, and persons who could in any way spread or aid in the 17 spreading of citrus canker in this state. In order to prevent 18 contamination of soil and water, such rules shall be developed 19 20 in consultation with the Department of Environmental Protection. The department may develop compliance and other 21 22 agreements which it determines can aid in the carrying out of 23 the purposes of this section, and enter into such agreements 24 with any person or entity. 25 (5) Notwithstanding any other provision of law, the 26 Department of Environmental Protection may not institute 27 proceedings against any person under the provisions of s. 28 376.307(5) to recover any costs or damages associated with contamination of soil or water, or the evaluation, assessment, 29 or remediation of contamination of soil or water, including 30 sampling, analysis, and restoration of soil or potable water 31

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supplies, where the contamination of soil or water is 1 2 determined to be the result of a program of decontamination to 3 prevent and limit the spread of citrus canker disease pursuant to rules developed under this section. This subsection does 4 5 not limit regulatory authority under a federally delegated or б approved program. 7 (6) Upon request of the department, the sheriff of 8 each county in the state shall provide assistance in obtaining 9 access to private property for the purpose of enforcing the provisions of this section. The sheriff shall be responsible 10 for maintaining public order during the eradication process 11 12 and protecting the safety of department employees, 13 representatives, and agents charged with implementing and enforcing the provisions of this section. The department may 14 15 reimburse the sheriff for the reasonable costs of implementing 16 the provisions of this subsection. (7) Posting of an order on the property on which 17 citrus trees are to be cut pursuant to the citrus canker 18 19 eradication program shall meet the notice requirement of s. 20 120.569(1). Section 3. Subsection (11) is added to section 298.22, 21 Florida Statutes, to read: 22 23 298.22 Powers of supervisors.--The board of 24 supervisors of the district has full power and authority to 25 construct, complete, operate, maintain, repair, and replace 26 any and all works and improvements necessary to execute the 27 water control plan. Subject to the applicable provisions of 28 chapter 373 or chapter 403, the board of supervisors: 29 (11) May construct and operate facilities to control and prevent agricultural pests and diseases. 30 31

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1 Section 4. Subsection (2) of section 298.005, Florida 2 Statutes, is amended to read: 3 298.005 Definitions.--As used in this chapter, the 4 term: 5 (2) "Owner" means the owner of the freehold estate, б subject to assessment pursuant to this act as appears by the 7 deed record. The term does not include reversioners, 8 remaindermen, or mortgagees, who are not to be counted and 9 need not be notified by publication or served by process, but 10 are to be represented by the present owners of the freehold 11 estate in any proceeding under this chapter. 12 Section 5. Subsection (2) of section 298.11, Florida 13 Statutes, is amended to read: 14 298.11 Landowners' meetings; election of board of supervisors; duties of Department of Environmental 15 16 Protection. --(2) The landowners, when assembled, shall organize by 17 the election of a chair and secretary of the meeting, who 18 19 shall conduct the election. At the election, each and every 20 assessable acre of land in the district shall represent one 21 share, and each owner shall be entitled to one vote in person 22 or by proxy in writing duly signed, for every assessable acre of land owned by him or her in the district, and the three 23 persons receiving the highest number of votes shall be 24 25 declared elected as supervisors. The appointment of proxies 26 shall comply with s. 607.0722. Landowners owning less than 1 27 assessable acre in the aggregate shall be entitled to one 28 vote. Landowners with more than 1 assessable acre are entitled 29 to one additional vote for any fraction of an acre greater than 1/2 acre, when all of the landowners' acreage has been 30 31 aggregated for purposes of voting. The landowners shall at 8

such election determine the length of the terms of office of 1 2 each supervisor so elected by them, which shall be 3 respectively 1, 2, and 3 years, and they shall serve until their successors shall have been elected and qualified. 4 5 Section 6. Subsection (1) of section 298.12, Florida 6 Statutes, is amended to read: 7 298.12 Annual election of supervisors; term of office; 8 vacancy.--9 (1) Every year in the same month after the time for the election of the first board of supervisors, it shall call 10 11 a meeting of the landowners in the district in the same manner 12 as is provided for in s. 298.11, and the owners of land in 13 such district shall meet at the stated time and place and elect one supervisor. Owners whose assessments have not been 14 paid for the previous year shall not be entitled to vote. 15 16 therefor, or In case of their failure to elect, the Governor shall appoint such supervisor, who shall hold the supervisor's 17 office for 3 years or until his or her successor is elected 18 19 and qualified; and in case of a vacancy in any office of 20 supervisor elected by the landowners, the remaining 21 supervisors or, if they fail to act within 30 days, the 22 Governor may fill such vacancy until the next annual meeting, when a successor shall be elected for the unexpired term. 23 24 Section 7. Subsection (8) of section 298.225, Florida Statutes, is amended to read: 25 26 298.225 Water control plan; plan development and 27 amendment.--28 (8) If the preparation of a water control plan or 29 amendment under this section does not result in revision of the district's current plan or require the alteration or 30 31 increase of any levy of assessments or taxes beyond the 9

maximum amount previously authorized by general law, special law, or judicial proceeding, a change in the use of said assessments or taxes, or substantial change to district facilities, the provisions of s. 298.301(2)-(9) do not apply to the plan adoption process. This section and s. 298.301 do б not apply to minor, insubstantial amendments to district plans authorized by special law. Minor insubstantial amendments shall include amendments to the water control plan which replace, relocate, reconstruct, or improve and upgrade district facilities and operations consistent with the adopted water control plan but do not require increasing assessments beyond the maximum amount authorized by law. Section 8. This act shall take effect upon becoming a law.