Florida House of Representatives - 2000

HB 2255

By the Committee on Community Affairs and Representatives Melvin, Gay, Turnbull, Barreiro, Ritchie, Edwards, Brown, Bullard and Constantine

1	A bill to be entitled
2	An act relating to revenue sharing with county
3	governments; amending s. 199.292, F.S.;
4	eliminating distribution of a portion of
5	intangible personal property tax revenues to
6	the Revenue Sharing Trust Fund for Counties;
7	amending s. 210.20, F.S.; eliminating
8	distribution of a portion of cigarette tax
9	revenues to the trust fund; amending s. 212.20,
10	F.S.; providing for distribution of a portion
11	of sales and use tax proceeds to the trust
12	fund; amending s. 218.21, F.S.; revising the
13	method for determining the guaranteed
14	entitlement for eligible counties from the
15	trust fund; eliminating the second guaranteed
16	entitlement for counties; amending s. 218.23,
17	F.S.; providing for an annual distribution from
18	the trust fund to certain consolidated units of
19	local government; amending s. 218.25, F.S.;
20	removing provisions relating to the assignment
21	or pledge of the second guaranteed entitlement
22	for counties; amending s. 288.1169, F.S., to
23	conform; repealing s. 218.251, F.S., which
24	provides for an additional distribution to
25	certain consolidated governments, subject to
26	annual appropriations; providing an effective
27	date.
28	
29	Be It Enacted by the Legislature of the State of Florida:
30	
31	
	1

HB 2255

Florida House of Representatives - 2000 171-628A-00

Section 1. Subsection (3) of section 199.292, Florida 1 2 Statutes, is amended to read: 3 199.292 Disposition of intangible personal property 4 taxes.--All intangible personal property taxes collected 5 pursuant to this chapter shall be placed in a special fund б designated as the "Intangible Tax Trust Fund." The fund shall 7 be disbursed as follows: 8 (3) Of the remaining intangible personal property 9 taxes collected, the balance an amount equal to 35.3 percent 10 in state fiscal year 1998-1999 and an amount equal to 37.7 11 percent in each year thereafter, shall be transferred to the 12 Revenue Sharing Trust Fund for Counties. Of the remaining 13 taxes collected, an amount equal to 64.7 percent in state 14 fiscal year 1998-1999 and an amount equal to 62.3 percent in each year thereafter, shall be transferred to the General 15 16 Revenue Fund of the state. Section 2. Paragraph (a) of subsection (2) of section 17 210.20, Florida Statutes, is amended to read: 18 210.20 Employees and assistants; distribution of 19 20 funds.--(2) As collections are received by the division from 21 22 such cigarette taxes, it shall pay the same into a trust fund in the State Treasury designated "Cigarette Tax Collection 23 24 Trust Fund" which shall be paid and distributed as follows: (a) The division shall from month to month certify to 25 26 the Comptroller the amount derived from the cigarette tax 27 imposed by s. 210.02, less the service charges provided for in 28 s. 215.20 and less 0.9 percent of the amount derived from the 29 cigarette tax imposed by s. 210.02, which shall be deposited into the Alcoholic Beverage and Tobacco Trust Fund, specifying 30 31 the amounts to be transferred from the Cigarette Tax

2

Collection Trust Fund and credited on the basis of 5.8 percent 1 2 of the net collections to the Municipal Financial Assistance 3 Trust Fund, 32.4 percent of the net collections to the Revenue Sharing Trust Fund for Municipalities, 2.9 percent of the net 4 5 collections to the Revenue Sharing Trust Fund for Counties, and 29.3 percent of the net collections for the funding of 6 7 indigent health care to the Public Medical Assistance Trust 8 Fund.

9 Section 3. Paragraph (f) of subsection (6) of section 10 212.20, Florida Statutes, is amended to read:

11 212.20 Funds collected, disposition; additional powers 12 of department; operational expense; refund of taxes 13 adjudicated unconstitutionally collected.--

14 (6) Distribution of all proceeds under this chapter15 shall be as follows:

16 (f) The proceeds of all other taxes and fees imposed17 pursuant to this chapter shall be distributed as follows:

In any fiscal year, the greater of \$500 million,
 minus an amount equal to 4.6 percent of the proceeds of the
 taxes collected pursuant to chapter 201, or 5 percent of all
 other taxes and fees imposed pursuant to this chapter shall be
 deposited in monthly installments into the General Revenue
 Fund.

24 2. Two-tenths of one percent shall be transferred to25 the Solid Waste Management Trust Fund.

3. After the distribution under subparagraphs 1. and
2., 9.653 percent of the amount remitted by a sales tax dealer
located within a participating county pursuant to s. 218.61
shall be transferred into the Local Government Half-cent Sales
Tax Clearing Trust Fund.

31

3

4. After the distribution under subparagraphs 1., 2., 1 2 and 3., 0.054 percent shall be transferred to the Local 3 Government Half-cent Sales Tax Clearing Trust Fund and distributed pursuant to s. 218.65. 4 5 5. For proceeds received after July 1, 2000, and after б the distributions under subparagraphs 1., 2., 3., and 4., 7 one-twelfth of 2.56323 percent of the prior fiscal year's 8 available proceeds pursuant to this paragraph shall be 9 transferred monthly to the Revenue Sharing Trust Fund for Counties pursuant to s. 218.215. However, the amount shall 10 11 never be less than the amount due counties as their guaranteed 12 entitlement as defined by s. 218.21(6)(a). 13 6.5. Of the remaining proceeds: a. Beginning July 1, 1992, \$166,667 shall be 14 distributed monthly by the department to each applicant that 15 16 has been certified as a "facility for a new professional sports franchise" or a "facility for a retained professional 17 sports franchise" pursuant to s. 288.1162 and \$41,667 shall be 18 distributed monthly by the department to each applicant that 19 has been certified as a "new spring training franchise 20 facility" pursuant to s. 288.1162. Distributions shall begin 21 22 60 days following such certification and shall continue for 30 years. Nothing contained herein shall be construed to allow an 23 applicant certified pursuant to s. 288.1162 to receive more in 24 25 distributions than actually expended by the applicant for the 26 public purposes provided for in s. 288.1162(7). However, a 27 certified applicant shall receive distributions up to the 28 maximum amount allowable and undistributed under this section 29 for additional renovations and improvements to the facility for the franchise without additional certification. 30

31

4

Beginning 30 days after notice by the Office of 1 b. 2 Tourism, Trade, and Economic Development to the Department of 3 Revenue that an applicant has been certified as the professional golf hall of fame pursuant to s. 288.1168 and is 4 5 open to the public, \$166,667 shall be distributed monthly, for up to 300 months, to the applicant. б 7 Beginning 30 days after notice by the Department of с. 8 Commerce to the Department of Revenue that the applicant has 9 been certified as the International Game Fish Association World Center facility pursuant to s. 288.1169, and the 10 11 facility is open to the public, \$83,333 shall be distributed monthly, for up to 180 months, to the applicant. 12 This 13 distribution is subject to reduction pursuant to s. 288.1169. 14 7.6. All other proceeds shall remain with the General Revenue Fund. 15 16 Section 4. Section 218.21, Florida Statutes, is 17 amended to read: 218.21 Definitions.--As used in this part, the 18 following words and terms shall have the meanings ascribed 19 20 them in this section, except where the context clearly 21 indicates a different meaning: 22 (1) "Unit of local government" means a county or municipal government and shall not include any special 23 24 district as defined in part III. "County" means a political subdivision of the 25 (2) 26 state as established pursuant to s. 1, Art. VIII of the State 27 Constitution. 28 (3) "Municipality" means a municipality created 29 pursuant to general or special law and metropolitan and consolidated governments as provided in s. 6(e) and (f), Art. 30 31 VIII of the State Constitution. Such municipality must have 5

held an election for its legislative body pursuant to law and

established such a legislative body which meets pursuant to 3 law.

4

1 2

> "Department" means the Department of Revenue. (4)

5 (5) "Entitlement" means the amount of revenue which б would be shared with an eligible unit of local government if 7 the distribution from trust funds were based solely on the 8 formula computation.

"Guaranteed entitlement" means the amount of 9 (6) revenue which must be shared with an eligible unit of local 10 11 government so that:

12 (a) In state fiscal year 2000-2001 and each fiscal 13 year thereafter, no eligible county shall receive less funds 14 from the Revenue Sharing Trust Fund for Counties in any fiscal year than 90 percent of the amount received in the aggregate 15 16 from the state in fiscal year 1999-2000 1971-1972 under the 17 provisions of the then-existing s. 210.20(2)(a)(c), tax on 18 cigarettes, ; s. 323.16(4), road tax; and s. 199.292(3)(4), tax 19 on intangible personal property.

20 (b) No eligible municipality shall receive less funds from the Revenue Sharing Trust Fund for Municipalities in any 21 22 fiscal year than the aggregate amount it received from the state in fiscal year 1971-1972 under the provisions of the 23 then-existing s. 210.20(2)(a), tax on cigarettes; s. 24 323.16(3), road tax; and s. 206.605, tax on motor fuel. Any 25 26 government exercising municipal powers under s. 6(f), Art. 27 VIII of the State Constitution may not receive less than the 28 aggregate amount it received from the Revenue Sharing Trust 29 Fund for Municipalities in the preceding fiscal year, plus a percentage increase in such amount equal to the percentage 30 31

6

increase of the Revenue Sharing Trust Fund for Municipalities
 for the preceding fiscal year.

3 (7) "Minimum entitlement" means the amount of revenue, 4 as certified by a unit of local government and determined by 5 the department, which must be shared with a unit of local government so that such unit will receive the amount of 6 7 revenue necessary to meet its obligations as a result of 8 pledges or assignments or trusts entered into which obligated 9 funds received from revenue sources or proceeds which by terms of this act shall henceforth be distributed out of revenue 10 11 sharing trust funds.

12 (8) "Population" means the latest official state 13 estimate of population certified pursuant to s. 186.901 or, if 14 there is no independent annual certification of population for 15 any urban service district necessary to the requirements of 16 this part, the population of such district shall be determined 17 by applying the latest available percentage distribution to 18 the population of the area affected.

19 (9) "All receipts available" means the amount 20 estimated to be available for distribution during the fiscal 21 year as determined, and as amended from time to time, by the 22 department.

23 (10) "Second guaranteed entitlement for counties" 24 means the amount of revenue received in the aggregate by an 25 eligible county in fiscal year 1981-1982 under the provisions 26 of the then-existing s. 210.20(2)(a), tax on cigarettes, and 27 s. 199.292(4), tax on intangible personal property, less the 28 guaranteed entitlement. For any fiscal year, each eligible county shall be entitled to receive the second guaranteed 29 entitlement for counties from the Revenue Sharing Trust Fund 30 for Counties. The second guaranteed entitlement for counties 31

1 shall be deemed separate and apart from the guaranteed 2 entitlement and shall not be deemed to be a part of the 3 guaranteed entitlement for purposes of any indenture, 4 contract, or pledge to holders of obligations issued by any 5 county. Section 5. Section 218.23, Florida Statutes, is 6 7 amended to read: 8 218.23 Revenue sharing with units of local 9 government. --10 To be eligible to participate in revenue sharing (1)11 beyond the minimum entitlement in any fiscal year, a unit of 12 local government is required to have: 13 (a) Reported its finances for its most recently 14 completed fiscal year to the Department of Banking and Finance, pursuant to s. 218.32. 15 16 (b) Made provisions for annual postaudits of its financial accounts in accordance with provisions of law. 17 (c) Levied, as shown on its most recent financial 18 19 report pursuant to s. 218.32, ad valorem taxes, exclusive of 20 taxes levied for debt service or other special millages authorized by the voters, to produce the revenue equivalent to 21 22 a millage rate of 3 mills on the dollar based on the 1973 taxable values as certified by the property appraiser pursuant 23 to s. 193.122(2) or, in order to produce revenue equivalent to 24 that which would otherwise be produced by such 3-mill ad 25 26 valorem tax, to have received a remittance from the county 27 pursuant to s. 125.01(6)(a), collected an occupational license 28 tax or a utility tax, levied an ad valorem tax, or received 29 revenue from any combination of these four sources. If a new municipality is incorporated, the provisions of this paragraph 30 31 shall apply to the taxable values for the year of

1 incorporation as certified by the property appraiser. This 2 paragraph requires only a minimum amount of revenue to be 3 raised from the ad valorem tax, the occupational license tax, 4 and the utility tax. It does not require a minimum millage 5 rate.

6 (d) Certified that persons in its employ as law 7 enforcement officers, as defined in s. 943.10(1), meet the 8 qualifications for employment as established by the Criminal Justice Standards and Training Commission; that its salary 9 structure and salary plans meet the provisions of chapter 943; 10 and that no law enforcement officer is compensated for his or 11 her services at an annual salary rate of less than \$6,000. 12 13 However, the department may waive the minimum law enforcement 14 officer salary requirement if a city or county certifies that it is levying ad valorem taxes at 10 mills. 15

(e) Certified that persons in its employ as firefighters, as defined in s. 633.30(1), meet the qualification for employment as established by the Division of State Fire Marshal pursuant to the provisions of ss. 633.34 and 633.35 and that the provisions of s. 633.382 have been met.

(f) Certified that each dependent special district that is budgeted separately from the general budget of the local governing authority has met the provisions for annual postaudit of its financial accounts in accordance with the provisions of law.

27

Additionally, to receive its share of revenue sharing funds, a unit of local government shall certify to the Department of Revenue that the requirements of s. 200.065, if applicable, were met. The certification shall be made annually within 30

9

days of adoption of an ordinance or resolution establishing a 1 2 final property tax levy or, if no property tax is levied, not later than November 1. The portion of revenue sharing funds 3 which, pursuant to this part, would otherwise be distributed 4 5 to a unit of local government which has not certified compliance or has otherwise failed to meet the requirements of 6 7 s. 200.065 shall be deposited in the General Revenue Fund for 8 the 12 months following a determination of noncompliance by 9 the department. (2) Any unit of local government which is consolidated 10 as provided by s. 9, Art. VIII of the State Constitution of 11 12 1885, as preserved by s. 6(e), Art. VIII of the 1968 revised 13 constitution, shall receive an annual distribution from the Revenue Sharing Trust Fund for Counties equal to \$6.24 times 14 15 its population. 16 (3) (2) The distribution to a unit of local government under this part is determined by the following formula: 17

(a) First, the entitlement of an eligible unit of local government shall be computed on the basis of the apportionment factor provided in s. 218.245, which shall be applied for all eligible units of local government to all receipts available for distribution in the respective revenue sharing trust fund.

(b) Second, revenue shared with eligible units of local government for any fiscal year shall be adjusted so that no eligible unit of local government receives less funds than its guaranteed entitlement.

28 (c) Third, revenues shared with counties for any 29 fiscal year shall be adjusted so that no county receives less 30 funds than its guaranteed entitlement plus the second 31 guaranteed entitlement for counties.

10

1 <u>(c)(d) Third Fourth</u>, revenue shared with units of 2 local government for any fiscal year shall be adjusted so that 3 no unit of local government receives less funds than its 4 minimum entitlement.

5 (d) (e) Fourth Fifth, after the adjustments provided in paragraphs (b) and $\overline{(c)}$, and $\overline{(d)}$, and after deducting the б 7 amount committed to all the units of local government, the 8 funds remaining in the respective trust funds shall be 9 distributed to those eligible units of local government which qualify to receive additional moneys beyond the guaranteed 10 11 entitlement, on the basis of the additional money of each 12 qualified unit of local government in proportion to the total 13 additional money of all qualified units of local government. 14 (4) (4) (3) Notwithstanding the provisions of paragraph (1)(c), no unit of local government which was eligible to 15 16 participate in revenue sharing in the 3 years prior to initially participating in the local government half-cent 17 sales tax shall be ineligible to participate in revenue 18 sharing solely due to a millage or utility tax reduction 19 20 afforded by the local government half-cent sales tax.

21 Section 6. Section 218.25, Florida Statutes, is 22 amended to read:

23 218.25 Limitation of shared funds; holders of bonds 24 protected; limitation on use of second guaranteed entitlement 25 for counties.--

26 (1) Except as provided in subsection (2) with respect 27 to the second guaranteed entitlement for counties,Local 28 governments shall not use any portion of the moneys received 29 in excess of the guaranteed entitlement from the revenue 30 sharing trust funds created by this part to assign, pledge, or 31 set aside as a trust for the payment of principal or interest

11

on bonds, tax anticipation certificates, or any other form of 1 2 indebtedness, and there shall be no other use restriction on 3 revenues shared pursuant to this part. The state does hereby covenant with holders of bonds or other instruments of 4 5 indebtedness issued by local governments prior to July 1, 1972, that it is not the intent of this part to affect 6 7 adversely the rights of said holders or to relieve local 8 governments of the duty to meet their obligations as a result 9 of previous pledges or assignments or trusts entered into which obligated funds received from revenue sources which by 10 11 terms of this part shall henceforth be distributed out of the 12 revenue sharing trust funds.

13 (2) The second guaranteed entitlement for counties may 14 be assigned, pledged, or set aside as a trust for the payment of principal or interest on bonds, tax anticipation 15 16 certificates, or any other form of indebtedness, including 17 obligations issued to acquire an insurance contract or 18 contracts from a local government liability pool and including 19 payments required pursuant to any loan agreement entered into 20 to provide funds to acquire an insurance contract or contracts 21 from a local government liability pool.

22 Section 7. Subsection (6) of section 288.1169, Florida
23 Statutes, is amended to read:

24 288.1169 International Game Fish Association World
25 Center facility; department duties.--

(6) The Department of Commerce must recertify every 10
years that the facility is open, that the International Game
Fish Association World Center continues to be the only
international administrative headquarters, fishing museum, and

30 Hall of Fame in the United States recognized by the

31 International Game Fish Association, and that the project is

12

meeting the minimum projections for attendance or sales tax 1 revenues as required at the time of original certification. 2 3 If the facility is not recertified during this 10-year review as meeting the minimum projections, then funding will be 4 5 abated until certification criteria are met. If the project fails to generate \$1 million of annual revenues pursuant to 6 7 paragraph (2)(e), the distribution of revenues pursuant to s. 8 212.20(6)(f)6.5.c. shall be reduced to an amount equal to 9 \$83,333 multiplied by a fraction, the numerator of which is 10 the actual revenues generated and the denominator of which is \$1 million. Such reduction shall remain in effect until 11 revenues generated by the project in a 12-month period equal 12 13 or exceed \$1 million. 14 Section 8. Section 218.251, Florida Statutes, is 15 repealed. 16 Section 9. This act shall take effect July 1, 2000. 17 18 19 HOUSE SUMMARY 20 Eliminates distribution of a portion of intangible personal property tax and cigarette tax revenues to the Revenue Sharing Trust Fund for Counties, and provides for distribution of a portion of sales and use tax proceeds to the trust fund. Revises the method for determining the 21 22 guaranteed entitlement for eligible counties from the trust fund, and eliminates the second guaranteed entitlement for counties. Provides for an annual distribution from the trust fund to certain consolidated 23 24 governments, and removes provisions which provide for an additional distribution to certain consolidated 25 26 governments subject to annual appropriation. 27 28 29 30 31 13