Florida House of Representatives - 2000

HB 2301

By the Committee on Utilities & Communications and Representative Rojas

A bill to be entitled 1 2 An act relating to telecommunications; amending 3 s. 364.025, F.S.; extending certain time periods for provision of universal service 4 obligations; providing an effective date. 5 6 7 Be It Enacted by the Legislature of the State of Florida: 8 9 Section 1. Subsections (1), (2), (3), and (4) of section 364.025, Florida Statutes, are amended to read: 10 364.025 Universal service.--11 12 (1) For the purposes of this section, the term 13 "universal service" means an evolving level of access to 14 telecommunications services that, taking into account advances in technologies, services, and market demand for essential 15 16 services, the commission determines should be provided at just, reasonable, and affordable rates to customers, including 17 those in rural, economically disadvantaged, and high-cost 18 areas. It is the intent of the Legislature that universal 19 20 service objectives be maintained after the local exchange 21 market is opened to competitively provided services. It is 22 also the intent of the Legislature that during this transition period the ubiquitous nature of the local exchange 23 telecommunications companies be used to satisfy these 24 objectives. For a period of 8 5 years after January 1, 1996, 25 26 each local exchange telecommunications company shall be 27 required to furnish basic local exchange telecommunications 28 service within a reasonable time period to any person 29 requesting such service within the company's service 30 territory. 31

1

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Florida House of Representatives - 2000 193-156-00

The Legislature finds that each telecommunications 1 (2) 2 company should contribute its fair share to the support of the 3 universal service objectives and carrier-of-last-resort obligations. For a transitional period not to exceed January 4 5 1, 2004 2001, the an interim mechanism for maintaining б universal service objectives and funding 7 carrier-of-last-resort obligations shall be established by the 8 commission, pending the implementation of a permanent mechanism. The interim mechanism shall be applied in a manner 9 that ensures that each alternative local exchange 10 11 telecommunications company contributes its fair share to the support of universal service and carrier-of-last-resort 12 13 obligations. The interim mechanism applied to each 14 alternative local exchange telecommunications company shall reflect a fair share of the local exchange telecommunications 15 16 company's recovery of investments made in fulfilling its carrier-of-last-resort obligations, and the maintenance of 17 universal service objectives. The commission shall ensure that 18 19 the interim mechanism does not impede the development of 20 residential consumer choice or create an unreasonable barrier to competition. In reaching its determination, the commission 21 22 shall not inquire into or consider any factor that is inconsistent with s. 364.051(1)(c). The costs and expenses of 23 any government program or project required in part II of this 24 25 chapter shall not be recovered under this section. 26 (3) In the event any party, prior to January 1, 2004 27 2001, believes that circumstances have changed substantially 28 to warrant a change in the interim mechanism, that party may 29 petition the commission for a change, but the commission shall grant such petition only after an opportunity for a hearing 30 31 and a compelling showing of changed circumstances, including

2

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Florida House of Representatives - 2000 193-156-00

that the provider's customer population includes as many
 residential as business customers. The commission shall act
 on any such petition within 120 days.

4 (4)(a) Prior to January 1, 2004 2001, the Legislature
5 shall establish a permanent universal service mechanism upon
6 the effective date of which any interim recovery mechanism for
7 universal service objectives or carrier-of-last-resort
8 obligations imposed on alternative local exchange
9 telecommunications companies shall terminate.

10 (b) To assist the Legislature in establishing a permanent universal service mechanism, the commission, by 11 February 15, 1999, shall determine and report to the President 12 13 of the Senate and the Speaker of the House of Representatives 14 the total forward-looking cost, based upon the most recent commercially available technology and equipment and generally 15 16 accepted design and placement principles, of providing basic local telecommunications service on a basis no greater than a 17 wire center basis using a cost proxy model to be selected by 18 19 the commission after notice and opportunity for hearing.

20 (c) In determining the cost of providing basic local telecommunications service for small local exchange 21 telecommunications companies, which serve less than 100,000 22 access lines, the commission shall not be required to use the 23 cost proxy model selected pursuant to paragraph (b) until a 24 mechanism is implemented by the Federal Government for small 25 26 companies, but no sooner than January 1, 2001. The commission 27 shall calculate a small local exchange telecommunications 28 company's cost of providing basic local telecommunications 29 services based on one of the following options: 1. A different proxy model; or 30 31

3

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Florida House of Representatives - 2000 193-156-00

A fully distributed allocation of embedded costs, 1 2. 2 identifying high-cost areas within the local exchange area the 3 company serves and including all embedded investments and expenses incurred by the company in the provision of universal 4 5 service. Such calculations may be made using fully distributed 6 costs consistent with 47 C.F.R. parts 32, 36, and 64. The 7 geographic basis for the calculations shall be no smaller than 8 a census block group. The commission, by February 15, 1999, shall 9 (d) determine and report to the President of the Senate and the 10 11 Speaker of the House of Representatives the amount of support necessary to provide residential basic local 12 13 telecommunications service to low-income customers. For purposes of this section, low-income customers are customers 14 15 who qualify for Lifeline service as defined in s. 364.10(2). 16 Section 2. This act shall take effect upon becoming a 17 law. 18 19 20 HOUSE SUMMARY 21 Extends for an additional 3 years time periods for provision of universal service obligations. See bill for details. 22 23 24 25 26 27 28 29 30 31

4

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