HOUSE AMENDMENT 534-228AX-05 Bill No. CS/HB 2335 Amendment No. ____ (for drafter's use only) CHAMBER ACTION Senate House 1 2 3 4 5 ORIGINAL STAMP BELOW 6 7 8 9 10 Representative(s) Sublette, Gay, Goodlette, and Alexander 11 12 offered the following: 13 14 Amendment (with title amendment) Remove from the bill: Everything after the enacting clause 15 16 17 and insert in lieu thereof: Section 1. Section 125.595, Florida Statutes, is 18 created to read: 19 20 125.595 Right of citizens to petition elected officials .-- No citizen shall be denied his or her 21 22 constitutional right to petition any elected official in 23 public or private. This provision shall preempt any other 24 special act or general law to the contrary. 25 Section 2. Paragraph (j) of subsection (3) of section 163.2517, Florida Statutes, is amended to read: 26 163.2517 Designation of urban infill and redevelopment 27 28 area.--29 (3) A local government seeking to designate a 30 geographic area within its jurisdiction as an urban infill and 31 redevelopment area shall prepare a plan that describes the 1 File original & 9 copies hbd0002 04/25/00 05:17 pm 02335-0040-772921

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infill and redevelopment objectives of the local government 1 2 within the proposed area. In lieu of preparing a new plan, the 3 local government may demonstrate that an existing plan or 4 combination of plans associated with a community redevelopment 5 area, Florida Main Street program, Front Porch Florida 6 Community, sustainable community, enterprise zone, or 7 neighborhood improvement district includes the factors listed in paragraphs (a)-(n), including a collaborative and holistic 8 community participation process, or amend such existing plans 9 10 to include these factors. The plan shall demonstrate the local government and community's commitment to comprehensively 11 12 address the urban problems within the urban infill and redevelopment area and identify activities and programs to 13 accomplish locally identified goals such as code enforcement; 14 15 improved educational opportunities; reduction in crime; 16 neighborhood revitalization and preservation; provision of 17 infrastructure needs, including mass transit and multimodal linkages; and mixed-use planning to promote multifunctional 18 redevelopment to improve both the residential and commercial 19 quality of life in the area. The plan shall also: 20 21 Identify and adopt a package of financial and (j) local government incentives which the local government will 22 offer for new development, expansion of existing development, 23 24 and redevelopment within the urban infill and redevelopment 25 area. Examples of such incentives include: 1. Waiver of license and permit fees. 26 27 Exemption of sales made in the urban infill and 2. redevelopment area from Waiver of local option sales surtaxes 28 29 imposed pursuant to s. 212.054 taxes. 30 Waiver of delinquent local taxes or fees to promote 3. 31 the return of property to productive use. 2

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Expedited permitting. 1 4. 2 5 Lower transportation impact fees for development 3 which encourages more use of public transit, pedestrian, and 4 bicycle modes of transportation. 5 6. Prioritization of infrastructure spending within 6 the urban infill and redevelopment area. 7 7. Local government absorption of developers' 8 concurrency costs. 9 10 In order to be authorized to recognize the exemption from 11 local option sales surtaxes pursuant to subparagraph 2., the 12 owner, lessee, or lessor of the new development, expanding existing development, or redevelopment within the urban infill 13 and redevelopment area must file an application under oath 14 15 with the governing body having jurisdiction over the urban infill and redevelopment area where the business is located. 16 17 The application must include the name and address of the 18 business claiming the exclusion from collecting local option surtaxes; an address and assessment roll parcel number of the 19 urban infill and redevelopment area for which the exemption is 20 being sought; a description of the improvements made to 21 accomplish the new development, expanding development, or 22 redevelopment of the real property; a copy of the building 23 24 permit application or the building permit issued for the 25 development of the real property; a new application for a certificate of registration with the Department of Revenue 26 27 with the address of the new development, expanding development, or redevelopment; and the location of the 28 29 property. The local government must review and approve the 30 application and submit the completed application and documentation along with a copy of the ordinance adopted 31 3

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pursuant to subsection (5) to the Department of Revenue in 1 2 order for the business to become eligible to make sales exempt 3 from local option sales surtaxes in the urban infill and 4 redevelopment area. 5 Section 3. Subsection (13) of section 212.08, Florida 6 Statutes, is amended to read: 7 212.08 Sales, rental, use, consumption, distribution, 8 and storage tax; specified exemptions. -- The sale at retail, 9 the rental, the use, the consumption, the distribution, and 10 the storage to be used or consumed in this state of the 11 following are hereby specifically exempt from the tax imposed 12 by this chapter. (13) No transactions shall be exempt from the tax 13 14 imposed by this chapter except those expressly exempted 15 herein. All laws granting tax exemptions, to the extent they may be inconsistent or in conflict with this chapter, 16 17 including, but not limited to, the following designated laws, shall yield to and be superseded by the provisions of this 18 subsection: ss. 125.019, 153.76, 154.2331, 159.15, 159.31, 19 159.50, 159.708, 163.385, 163.395, 215.76, 243.33, 258.14, 20 315.11, 348.65, 348.762, 349.13, 403.1834, 616.07, and 623.09, 21 and the following Laws of Florida, acts of the year indicated: 22 s. 31, chapter 30843, 1955; s. 19, chapter 30845, 1955; s. 12, 23 24 chapter 30927, 1955; s. 8, chapter 31179, 1955; s. 15, chapter 25 31263, 1955; s. 13, chapter 31343, 1955; s. 16, chapter 59-1653; s. 13, chapter 59-1356; s. 12, chapter 61-2261; s. 26 27 19, chapter 61-2754; s. 10, chapter 61-2686; s. 11, chapter 63-1643; s. 11, chapter 65-1274; s. 16, chapter 67-1446; and 28 s. 10, chapter 67-1681. This subsection does not supersede the 29 30 authority of a local government to adopt financial and local government incentives pursuant to s. 163.2517. 31

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Section 4. Section 163.2523, Florida Statutes, is 1 2 amended to read: 3 163.2523 Grant program. -- An Urban Infill and 4 Redevelopment Assistance Grant Program is created for local 5 governments. A local government may allocate grant money to 6 special districts, including community redevelopment agencies, 7 and nonprofit community development organizations to implement projects consistent with an adopted urban infill and 8 9 redevelopment plan or plan employed in lieu thereof. Thirty 10 percent of the general revenue appropriated for this program shall be available for planning grants to be used by local 11 12 governments for the development of an urban infill and redevelopment plan, including community participation 13 processes for the plan. Sixty percent of the general revenue 14 15 appropriated for this program shall be available for 16 fifty/fifty matching grants for implementing urban infill and 17 redevelopment projects that further the objectives set forth in the local government's adopted urban infill and 18 redevelopment plan or plan employed in lieu thereof. The 19 remaining 10 percent of the revenue must be used for outright 20 21 grants for implementing projects requiring an expenditure of under \$50,000. If the volume of fundable applications under 22 any of the allocations specified in this section does not 23 24 fully obligate the amount of the allocation, the Department of Community Affairs may transfer the unused balance to the 25 category having the highest dollar value of applications 26 27 eligible but unfunded. However, in no event may the percentage of dollars allocated to outright grants for implementing 28 29 projects exceed 20 percent in any given fiscal year. Projects 30 that provide employment opportunities to clients of the WAGES program and projects within urban infill and redevelopment 31 5

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areas that include a community redevelopment area, Florida 1 2 Main Street program, Front Porch Florida Community, 3 sustainable community, enterprise zone, federal enterprise 4 zone, enterprise community, or neighborhood improvement 5 district must be given an elevated priority in the scoring of competing grant applications. The Division of Housing and б 7 Community Development of the Department of Community Affairs 8 shall administer the grant program. The Department of 9 Community Affairs shall adopt rules establishing grant review 10 criteria consistent with this section. Section 5. Subsection (6) of section 163.3164, Florida 11 12 Statutes, is amended to read: 163.3164 Definitions.--As used in this act: 13 "Development" has the meaning given it in s. 14 (6) 15 380.04. The following operations or uses shall not be taken for the purpose of this act to involve "development": 16 17 (a) Work by a highway or road agency or railroad 18 company for the maintenance or improvement of a road or railroad track, if the work is carried out on land within the 19 boundaries of the right-of-way. 20 (b) Work by any utility and other persons engaged in 21 22 the distribution or transmission of gas or water, for the purpose of inspecting, repairing, renewing, or constructing on 23 24 established rights-of-way any sewers, mains, pipes, cables, utility tunnels, power lines, towers, poles, tracks, or the 25 like. 26 27 (c) Work for the maintenance, renewal, improvement, or alteration of any structure, if the work affects only the 28 29 interior or the color of the structure or the decoration of 30 the exterior of the structure. 31 (d) The use of any structure or land devoted to 6 File original & 9 copies 04/25/00

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dwelling uses for any purpose customarily incidental to 1 2 enjoyment of the dwelling. 3 The use of any land for the purpose of growing (e) 4 plants, crops, trees, and other agricultural or forestry 5 products; raising livestock; or for other agricultural 6 purposes. 7 (f) A change in use of land or structure from a use 8 within a class specified in an ordinance or rule to another 9 use in the same class. 10 (g) A change in the ownership or form of ownership of 11 any parcel or structure. 12 The creation or termination of rights of access, (h) 13 riparian rights, easements, covenants concerning development 14 of land, or other rights in land. 15 Section 6. Paragraph (a) of subsection (6) of section 163.3177, Florida Statutes, is amended, paragraph (k) is added 16 17 to said subsection, and paragraph (i) of subsection (10) and subsection (11) of said section are amended, to read: 18 163.3177 Required and optional elements of 19 20 comprehensive plan; studies and surveys .--(6) In addition to the requirements of subsections 21 22 (1)-(5), the comprehensive plan shall include the following elements: 23 24 (a) A future land use plan element designating 25 proposed future general distribution, location, and extent of the uses of land for residential uses, commercial uses, 26 27 industry, agriculture, recreation, conservation, education, public buildings and grounds, other public facilities, and 28 other categories of the public and private uses of land. The 29 30 future land use plan shall include standards to be followed in the control and distribution of population densities and 31 7

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building and structure intensities. The proposed 1 2 distribution, location, and extent of the various categories of land use shall be shown on a land use map or map series 3 4 which shall be supplemented by goals, policies, and measurable 5 objectives. Each land use category shall be defined in terms of the types of uses included and specific standards for the б 7 density or intensity of use. The future land use plan shall 8 be based upon surveys, studies, and data regarding the area, 9 including the amount of land required to accommodate 10 anticipated growth; the projected population of the area; the character of undeveloped land; the availability of public 11 12 services; the need for redevelopment, including the renewal of blighted areas and the elimination of nonconforming uses which 13 are inconsistent with the character of the community; and, in 14 15 rural communities, the need for job creation, capital investment, and economic development that will strengthen and 16 17 diversify the community's economy. The future land use plan may designate areas for future planned development use 18 involving combinations of types of uses for which special 19 20 regulations may be necessary to ensure development in accord with the principles and standards of the comprehensive plan 21 and this act. In addition, for rural communities, the amount 22 of land designated for future planned industrial use shall be 23 24 based upon surveys and studies that reflect the need for job creation, capital investment, and the necessity to strengthen 25 and diversify the local economies, and shall not be limited 26 27 solely by the projected population of the rural community. The future land use plan of a county may also designate areas for 28 possible future municipal incorporation. The land use maps or 29 30 map series shall generally identify and depict historic district boundaries and shall designate historically 31

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significant properties meriting protection. The future land 1 2 use element must clearly identify the land use categories in 3 which public schools are an allowable use. When delineating 4 the land use categories in which public schools are an 5 allowable use, a local government shall include in the 6 categories sufficient land proximate to residential 7 development to meet the projected needs for schools in coordination with public school boards and may establish 8 differing criteria for schools of different type or size. Each 9 10 local government shall include lands contiguous to existing 11 school sites, to the maximum extent possible, within the land 12 use categories in which public schools are an allowable use. 13 All comprehensive plans must comply with the school siting requirements of this paragraph no later than October 1, 1999. 14 15 The failure by a local government to comply with these school siting requirements by October 1, 1999, will result in the 16 17 prohibition of the local government's ability to amend the local comprehensive plan, except for plan amendments described 18 in s. 163.3187(1)(b), until the school siting requirements are 19 20 met. An amendment proposed by a local government for purposes of identifying the land use categories in which public schools 21 are an allowable use is exempt from the limitation on the 22 frequency of plan amendments contained in s. 163.3187. The 23 24 future land use element shall include criteria which encourage 25 the location of schools proximate to urban residential areas to the extent possible and shall require that the local 26 27 government seek to collocate public facilities, such as parks, libraries, and community centers, with schools to the extent 28 possible. For schools serving predominantly rural areas, an 29 30 agricultural land use category may be eligible by plan amendment for the location of public school facilities, 31 9

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provided the local comprehensive plan contains school siting 1 2 criteria or the applicable land use category will be amended 3 through a comprehensive plan amendment. 4 (k) An airport master plan shall be prepared by each 5 publicly owned and operated airport licensed by the Department 6 of Transportation under chapter 330. The airport master plan 7 shall address the airport, projected airport or aviation development, and land use compatibility around the airport. 8 The airport master plan must be consistent with applicable 9 10 requirements for airport master planning issued by the Federal Aviation Administration, pursuant to the applicable Federal 11 12 Aviation Administration's Advisory Circulars and Airport Environmental Handbook, and by the Department of 13 Transportation, pursuant to s. 332.007(5), and with the 14 15 Department of Transportation's Guidebook for Airport Master Planning and Airport Compatible Land Use Guidance. The airport 16 17 master plan, and any subsequent amendments to the airport 18 master plan, shall be incorporated into the transportation or traffic circulation element of each affected local government 19 comprehensive plan by the adoption of a local government 20 comprehensive plan amendment. The authorized entity having 21 responsibility for governing the operation of the airport 22 shall submit copies of an airport master plan which meets the 23 24 requirements of this paragraph to the affected local government no later than July 1, 2001. The affected local 25 government shall incorporate an airport master plan into the 26 27 local government comprehensive plan no later than July 1, 2002. As used in this paragraph, "affected local government" 28 means any local government having jurisdiction under this act 29 30 over the area in which the airport or projected airport or aviation development is located. The Department of Community 31 10

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Affairs, in conjunction with the Department of Transportation, 1 shall provide technical assistance to airports and local 2 3 governments to assist in the coordination of airport master 4 plans with the local government comprehensive plan, consistent with the State Comprehensive Plan, the applicable strategic 5 6 regional policy plan, and state goals and objectives related 7 to airport planning. In the amendment to the local comprehensive plan which integrates the airport master plan, 8 the affected local government shall address land use 9 10 compatibility consistent with chapter 333 regarding airport 11 zoning; the provision of regional transportation facilities 12 for the efficient use and operation of the transportation 13 system and airport; consistency with the transportation or 14 traffic circulation element of the applicable local 15 comprehensive plan and applicable metropolitan planning 16 organization long-range transportation plan; and the execution 17 of any necessary interlocal agreements for the purpose of the 18 provision of public facilities and services to maintain the adopted level of service standards for facilities subject to 19 concurrency. The amendment to the local comprehensive plan 20 21 which integrates the airport master plan shall meet the requirements of this paragraph. Development or expansion of 22 any publicly owned or operated airport, or airport-related or 23 24 aviation-related development, meeting the requirements of this paragraph shall not be a development of regional impact when 25 such development, expansion, project, or facility is 26 27 consistent with an adopted airport master plan that is approved by the Federal Aviation Administration and the 28 29 Department of Transportation and is in compliance with this 30 part. 31 (10) The Legislature recognizes the importance and 11

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significance of chapter 9J-5, Florida Administrative Code, the 1 2 Minimum Criteria for Review of Local Government Comprehensive 3 Plans and Determination of Compliance of the Department of 4 Community Affairs that will be used to determine compliance of 5 local comprehensive plans. The Legislature reserved unto itself the right to review chapter 9J-5, Florida б 7 Administrative Code, and to reject, modify, or take no action 8 relative to this rule. Therefore, pursuant to subsection (9), the Legislature hereby has reviewed chapter 9J-5, Florida 9 10 Administrative Code, and expresses the following legislative 11 intent:

12 (i) Due to the varying complexities, sizes, growth 13 rates, and other factors associated with local governments in 14 Florida, the department shall take into account the factors 15 delineated in rule 9J-5.002(2), Florida Administrative Code, as it provides assistance to local governments and applies the 16 17 rule in specific situations with regard to the detail of the data and analysis, and the content of the goals, objectives, 18 policies, and other graphic or textual standards required. If 19 a local government has in place a comprehensive plan found in 20 compliance, the department shall take into account as it 21 22 applies chapter 9J-5, Florida Administrative Code, whether a plan amendment constitutes substantial progress over existing 23 24 provisions in the local comprehensive plan regarding consistency with chapter 9J-5, Florida Administrative Code. 25 The provisions of this paragraph are not intended to allow the 26 27 department to waive or vary any of the requirements of law. (11)(a) The Legislature recognizes the need for 28 29 innovative planning and development strategies which will 30 address the anticipated demands of continued urbanization of Florida's coastal and other environmentally sensitive areas, 31 12

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and which will accommodate the development of less populated 1 2 regions of the state which seek economic development and which 3 have suitable land and water resources to accommodate growth 4 in an environmentally acceptable manner. The Legislature 5 further recognizes the substantial advantages of innovative 6 approaches to development which may better serve to protect 7 environmentally sensitive areas, maintain the economic viability of agricultural and other predominantly rural land 8 9 uses, and provide for the cost-efficient delivery of public facilities and services. 10

It is the intent of the Legislature that the local 11 (b) 12 government comprehensive plans and plan amendments adopted 13 pursuant to the provisions of this part provide for a planning process which allows for land use efficiencies within existing 14 15 urban areas and which also allows for the conversion of rural lands to other uses, where appropriate and consistent with the 16 17 other provisions of this part and the affected local comprehensive plans, through the application of innovative and 18 flexible planning and development strategies and creative land 19 use planning techniques, which may include, but not be limited 20 to, urban villages, new towns, satellite communities, 21 area-based allocations, clustering and open space provisions, 22 mixed-use development, and sector planning. 23 24 (c) Lands classified in the future land use plan element as agricultural, rural, open, open/rural, or a 25 substantively equivalent land use shall also be deemed 26 27 appropriate for innovative planning and development strategies described in paragraphs (a) and (b) which the department 28 recognizes as methods for discouraging urban sprawl consistent 29 30 with the provisions of the state comprehensive plan, regional 31 policy plans, and this part. 13

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The Department of Community Affairs, in 1 (d) 2 conjunction with the Department of Agriculture and Consumer 3 Services, shall, by no later than December 15, 2000, prepare 4 and submit to the Governor, the Speaker of the House of Representatives, and the President of the Senate a report on a 5 program of planning incentives, economic incentives, and other б 7 measures as may be necessary to facilitate the timely implementation of innovative planning and development 8 strategies described in paragraphs (a), (b), and (c) while 9 10 protecting environmentally sensitive areas, maintaining the economic viability of agriculture and other predominantly 11 12 rural land uses, and providing for the cost-efficient delivery of public facilities and services. Such incentives and other 13 14 measures shall address the following: 15 1. "Smart growth" strategies within rural areas which proactively address both the pressures of population growth 16 17 and the substantial need for rural economic development. 18 2. The importance of maintaining rural land values as the cornerstone of maintaining a viable rural economy. 19 3. Expression of the contents of paragraphs (a), (b), 20 and (c) in the form of practical and easily understood 21 planning guidelines. 22 4. A rural lands stewardship program under which the 23 24 owners of rural property are encouraged to convey development rights in exchange for smart growth development credits which 25 are transferable within rural areas in which innovative 26 27 development and strategies are applied as part of a pattern of land use which protects environmentally sensitive areas, 28 maintains the economic viability of agriculture and other 29 30 predominantly rural land uses, and provides for the 31 cost-efficient delivery of public facilities and services. 14 File original & 9 copies 04/25/00

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5. Strategies and incentives to reward best management 1 2 practices for agricultural activities consistent with the 3 conservation and protection of environmentally sensitive areas 4 and sound water management practices. 5 6. The coordination of state transportation facilities, including roadways, railways, and port and airport б 7 facilities, to provide for the transportation of agricultural 8 products and supplies. 9 10 The Department of Community Affairs shall also submit a copy 11 of such report to the Grow Smart Florida Study Commission by 12 December 15, 2000. The Department of Community Affairs and the 13 Department of Agriculture and Consumer Services shall 14 regularly report their progress on these issues to the 15 commission, cooperate and lend assistance to the commission, and coordinate their final reporting to the Legislature to the 16 17 greatest extent possible. (e) (e) (c) It is the further intent of the Legislature 18 that local government comprehensive plans and implementing 19 20 land development regulations shall provide strategies which maximize the use of existing facilities and services through 21 22 redevelopment, urban infill development, and other strategies for urban revitalization. 23 24 (f) (d) The implementation of this subsection shall be 25 subject to the provisions of this chapter, chapters 186 and 187, and applicable agency rules. 26 27 (g) (e) The department shall implement the provisions of this subsection by rule. 28 Section 7. Paragraph (g) of subsection (2) of section 29 30 163.3178, Florida Statutes, is amended to read: 31 163.3178 Coastal management.--15 File original & 9 copies 04/25/00

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Each coastal management element required by s. 1 (2)2 163.3177(6)(g) shall be based on studies, surveys, and data; 3 be consistent with coastal resource plans prepared and adopted 4 pursuant to general or special law; and contain: 5 (g) A shoreline use component which identifies public 6 access to beach and shoreline areas and addresses the need for 7 water-dependent and water-related facilities, including 8 marinas, along shoreline areas. Local governments within counties identified in s. 370.12(2)(f) shall adopt a marina 9 10 siting plan as part of this component no later than October 1, 2001. 11 12 Section 8. Subsections (3), (4), (6), (7), (8), and 13 (15) and paragraph (d) of subsection (16) of section 163.3184, 14 Florida Statutes, are amended to read: 15 163.3184 Process for adoption of comprehensive plan or 16 plan amendment.--17 (3) LOCAL GOVERNMENT TRANSMITTAL OF PROPOSED PLAN OR AMENDMENT.--18 19 (a) Each local governing body shall transmit the complete proposed comprehensive plan or plan amendment to the 20 state land planning agency, the appropriate regional planning 21 council and water management district, the Department of 22 Environmental Protection, the Department of State, and the 23 24 Department of Transportation, and, in the case of municipal 25 plans, to the appropriate county, and, in the case of county plans, to the Fish and Wildlife Conservation Commission and 26 27 the Department of Agriculture and Consumer Services, immediately following a public hearing pursuant to subsection 28 29 (15) as specified in the state land planning agency's 30 procedural rules. The local governing body shall also transmit 31 a copy of the complete proposed comprehensive plan or plan 16

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1 amendment to any other unit of local government or government 2 agency in the state that has filed a written request with the 3 governing body for the plan or plan amendment. <u>The local</u> 4 government may request a review by the state land planning 5 agency pursuant to subsection (6) at the time of transmittal 6 of an amendment.

7 (b) A local governing body shall not transmit portions of a plan or plan amendment unless it has previously provided 8 9 to all state agencies designated by the state land planning 10 agency a complete copy of its adopted comprehensive plan pursuant to subsection (7) and as specified in the agency's 11 12 procedural rules. In the case of comprehensive plan 13 amendments, the local governing body shall transmit to the 14 state land planning agency, the appropriate regional planning 15 council and water management district, the Department of Environmental Protection, the Department of State, and the 16 17 Department of Transportation, and, in the case of municipal 18 plans, to the appropriate county, and, in the case of county plans, to the Fish and Wildlife Conservation Commission and 19 the Department of Agriculture and Consumer Services, the 20 materials specified in the state land planning agency's 21 procedural rules and, in cases in which the plan amendment is 22 a result of an evaluation and appraisal report adopted 23 24 pursuant to s. 163.3191, a copy of the evaluation and 25 appraisal report. Local governing bodies shall consolidate all proposed plan amendments into a single submission for each of 26 27 the two plan amendment adoption dates during the calendar year pursuant to s. 163.3187. 28 29 (c) A local government may adopt a proposed plan

(c) A local government may adopt a proposed plan
amendment previously transmitted pursuant to this subsection,
unless review is requested or otherwise initiated pursuant to

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1 subsection (6).

In cases in which a local government transmits 2 (d)multiple individual amendments that can be clearly and legally 3 4 separated and distinguished for the purpose of determining 5 whether to review the proposed amendment, and the state land planning agency elects to review several or a portion of the б 7 amendments and the local government chooses to immediately adopt the remaining amendments not reviewed, the amendments 8 9 immediately adopted and any reviewed amendments that the local 10 government subsequently adopts together constitute one amendment cycle in accordance with s. 163.3187(1). 11

12 (4) INTERGOVERNMENTAL REVIEW. -- If review of a proposed 13 comprehensive plan amendment is requested or otherwise 14 initiated pursuant to subsection (6), the state land planning 15 agency within 5 working days of determining that such a review 16 will be conducted shall transmit a copy of the proposed plan 17 amendment to various government agencies, as appropriate, for 18 response or comment, including, but not limited to, the 19 Department of Environmental Protection, the Department of 20 Transportation, the water management district, and the regional planning council, and, in the case of municipal 21 plans, to the county land planning agency. The These 22 governmental agencies specified in paragraph (3)(a)shall 23 24 provide comments to the state land planning agency within 30 25 days after receipt by the state land planning agency of the complete proposed plan amendment. The appropriate regional 26 27 planning council shall also provide its written comments to the state land planning agency within 30 days after receipt by 28 the state land planning agency of the complete proposed plan 29 30 amendment and shall specify any objections, recommendations 31 for modifications, and comments of any other regional agencies

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to which the regional planning council may have referred the proposed plan amendment. Written comments submitted by the public within 30 days after notice of transmittal by the local government of the proposed plan amendment will be considered as if submitted by governmental agencies. All written agency and public comments must be made part of the file maintained under subsection (2).

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(6) STATE LAND PLANNING AGENCY REVIEW.--

The state land planning agency shall review a 9 (a) 10 proposed plan amendment upon request of a regional planning 11 council, affected person, or local government transmitting the 12 plan amendment. The request from the regional planning council or affected person must be if the request is received within 13 30 days after transmittal of the proposed plan amendment 14 15 pursuant to subsection (3). The agency shall issue a report of 16 its objections, recommendations, and comments regarding the 17 proposed plan amendment. A regional planning council or affected person requesting a review shall do so by submitting 18 a written request to the agency with a notice of the request 19 20 to the local government and any other person who has requested notice. 21

22 (b) The state land planning agency may review any proposed plan amendment regardless of whether a request for 23 24 review has been made, if the agency gives notice to the local 25 government, and any other person who has requested notice, of its intention to conduct such a review within 35 30 days of 26 27 receipt by the state land planning agency transmittal of the complete proposed plan amendment pursuant to subsection (3). 28 29 The state land planning agency shall establish by (C) 30 rule a schedule for receipt of comments from the various 31 government agencies, as well as written public comments,

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pursuant to subsection (4). If the state land planning agency 1 2 elects to review the amendment or the agency is required to 3 review the amendment as specified in paragraph (a), the agency 4 shall issue a report of its objections, recommendations, and 5 comments regarding the proposed amendment within 60 days of receipt of the complete proposed amendment by the state land б 7 planning agency. Proposed comprehensive plan amendments from 8 small counties or rural communities for the purpose of job creation, economic development, or strengthening and 9 10 diversifying the economy shall receive priority review by the state land planning agency. The state land planning agency 11 12 shall have 30 days to review comments from the various 13 government agencies along with a local government's 14 comprehensive plan or plan amendment. During that period, the 15 state land planning agency shall transmit in writing its 16 comments to the local government along with any objections and 17 any recommendations for modifications. When a federal, state, or regional agency has implemented a permitting program, the 18 state land planning agency shall not require a local 19 20 government to duplicate or exceed that permitting program in its comprehensive plan or to implement such a permitting 21 program in its land development regulations. Nothing 22 contained herein shall prohibit the state land planning agency 23 24 in conducting its review of local plans or plan amendments 25 from making objections, recommendations, and comments or making compliance determinations regarding densities and 26 27 intensities consistent with the provisions of this part. In preparing its comments, the state land planning agency shall 28 29 only base its considerations on written, and not oral, 30 comments, from any source. 31 (d) The state land planning agency review shall

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identify all written communications with the agency regarding 1 2 the proposed plan amendment. If the state land planning agency 3 does not issue such a review, it shall identify in writing to 4 the local government all written communications received 30 days after transmittal. The written identification must 5 include a list of all documents received or generated by the б 7 agency, which list must be of sufficient specificity to enable 8 the documents to be identified and copies requested, if desired, and the name of the person to be contacted to request 9 10 copies of any identified document. The list of documents must 11 be made a part of the public records of the state land 12 planning agency.

13 (7) LOCAL GOVERNMENT REVIEW OF COMMENTS; ADOPTION OF PLAN OR AMENDMENTS AND TRANSMITTAL .-- The local government 14 15 shall review the written comments submitted to it by the state 16 land planning agency, and any other person, agency, or 17 government. Any comments, recommendations, or objections and any reply to them shall be public documents, a part of the 18 permanent record in the matter, and admissible in any 19 20 proceeding in which the comprehensive plan or plan amendment may be at issue. The local government, upon receipt of 21 written comments from the state land planning agency, shall 22 have 120 days to adopt or adopt with changes the proposed 23 24 comprehensive plan or s. 163.3191 plan amendments. In the 25 case of comprehensive plan amendments other than those proposed pursuant to s. 163.3191, the local government shall 26 27 have 60 days to adopt the amendment, adopt the amendment with changes, or determine that it will not adopt the amendment. 28 The adoption of the proposed plan or plan amendment or the 29 30 determination not to adopt a plan amendment, other than a plan amendment proposed pursuant to s. 163.3191, shall be made in 31

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the course of a public hearing pursuant to subsection (15). 1 2 The local government shall transmit the complete adopted 3 comprehensive plan or adopted plan amendment to the state land 4 planning agency as specified in the agency's procedural rules within 10 working days after adoption, including the names and 5 addresses of persons compiled pursuant to paragraph (15)(c). б 7 The local governing body shall also transmit a copy of the 8 adopted comprehensive plan or plan amendment to the regional 9 planning agency and to any other unit of local government or 10 governmental agency in the state that has filed a written 11 request with the governing body for a copy of the plan or plan 12 amendment.

13

(8) NOTICE OF INTENT.--

(a) Except as provided in s. 163.3187(3), the state 14 15 land planning agency, upon receipt of a local government's complete adopted comprehensive plan or plan amendment, shall 16 17 have 45 days for review and to determine if the plan or plan amendment is in compliance with this act, unless the amendment 18 is the result of a compliance agreement entered into under 19 20 subsection (16), in which case the time period for review and 21 determination shall be 30 days. If review was not conducted under subsection (6), the agency's determination must be based 22 upon the plan amendment as adopted. If review was conducted 23 24 under subsection (6), the agency's determination of compliance 25 must be based only upon one or both of the following: 1. The state land planning agency's written comments 26 27 to the local government pursuant to subsection (6); or Any changes made by the local government to the 28 2. 29 comprehensive plan or plan amendment as adopted. 30 During the time period provided for in this (b) subsection, the state land planning agency shall issue, 31

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through a senior administrator or the secretary, as specified 1 2 in the agency's procedural rules, a notice of intent to find 3 that the plan or plan amendment is in compliance or not in 4 compliance. A notice of intent shall be issued by publication 5 in the manner provided by this paragraph and by mailing a copy to the local government and to persons who request notice. б 7 The required advertisement shall be no less than 2 columns 8 wide by 10 inches long, and the headline in the advertisement 9 shall be in a type no smaller than 12 point. The advertisement 10 shall not be placed in that portion of the newspaper where 11 legal notices and classified advertisements appear. The 12 advertisement shall be published in a newspaper which meets 13 the size and circulation requirements set forth in paragraph 14 (15)(d) (c) and which has been designated in writing by the 15 affected local government at the time of transmittal of the amendment. Publication by the state land planning agency of a 16 17 notice of intent in the newspaper designated by the local government shall be prima facie evidence of compliance with 18 the publication requirements of this section. 19 (c) The state land planning agency shal<u>l post a copy</u> 20 of the notice of intent on the agency's Internet site. The 21 agency shall, no later than the date the notice of intent is 22 transmitted to the newspaper, mail a courtesy informational 23 statement to the persons whose names and mailing addresses 24 25 were compiled pursuant to paragraph (15)(c). The informational statement shall include the identity of the newspaper in which 26 27 the notice of intent will appear, the approximate date of publication of the notice of intent, the ordinance number of 28 29 the plan or plan amendment, and a statement that the 30 informational statement is provided as a courtesy to the person and that affected persons have 21 days from the actual 31 23

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date of publication of the notice to file a petition. The 1 2 informational statement shall be sent by regular mail and 3 shall not affect the timeframes in subsections (9) and (10). 4 (15) PUBLIC HEARINGS.--(a) The procedure for transmittal of a complete 5 6 proposed comprehensive plan or plan amendment pursuant to 7 subsection (3) and for adoption of a comprehensive plan or plan amendment pursuant to subsection (7) shall be by 8 9 affirmative vote of not less than a majority of the members of 10 the governing body present at the hearing. The adoption of a comprehensive plan or plan amendment shall be by ordinance. 11 12 For the purposes of transmitting or adopting a comprehensive 13 plan or plan amendment, the notice requirements in chapters 125 and 166 are superseded by this subsection, except as 14 15 provided in this part. 16 (b) The local governing body shall hold at least two 17 advertised public hearings on the proposed comprehensive plan 18 or plan amendment as follows: 19 The first public hearing shall be held at the 1. transmittal stage pursuant to subsection (3). It shall be 20 21 held on a weekday at least 7 days after the day that the first advertisement is published. 22 The second public hearing shall be held at the 23 2. 24 adoption stage pursuant to subsection (7). It shall be held 25 on a weekday at least 5 days after the day that the second advertisement is published. 26 27 The local government shall provide a sign-in form (C) at the transmittal hearing and at the adoption hearing for 28 29 persons to provide their name and mailing address. The sign-in 30 form shall state that any person providing the requested information will receive a courtesy informational statement 31 24 File original & 9 copies 04/25/00 hbd0002 05:17 pm 02335-0040-772921

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concerning publication of the state land planning agency's 1 2 notice of intent. The local government shall add to the 3 sign-in form the name and address of any person who submits 4 written comments concerning the proposed plan or plan amendment during the time period between the commencement of 5 6 the transmittal hearing and the end of the adoption hearing. 7 It shall be the responsibility of the person completing the form or providing written comments to accurately, completely, 8 9 and legibly provide all information required to receive the 10 courtesy informational statement. The agency shall adopt rules to provide a model sign-in form and the format for providing 11 12 the list to the agency. (d) (d) (c) If the proposed comprehensive plan or plan 13 14 amendment changes the actual list of permitted, conditional,

or prohibited uses within a future land use category or changes the actual future land use map designation of a parcel or parcels of land, the required advertisements shall be in the format prescribed by s. 125.66(4)(b)2. for a county or by s. 166.041(3)(c)2.b. for a municipality.

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(16) COMPLIANCE AGREEMENTS.--

21 (d) A local government may adopt a plan amendment pursuant to a compliance agreement in accordance with the 22 requirements of paragraph (15)(a). The plan amendment shall be 23 24 exempt from the requirements of subsections (2) through (7). 25 The local government shall hold a single adoption public hearing pursuant to the requirements of subparagraph (15)(b)2. 26 27 and paragraph (15)(d)(c). Within 10 working days after 28 adoption of a plan amendment, the local government shall transmit the amendment to the state land planning agency as 29 30 specified in the agency's procedural rules, and shall submit one copy to the regional planning agency and to any other unit 31

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of local government or government agency in the state that has 1 2 filed a written request with the governing body for a copy of 3 the plan amendment, and one copy to any party to the 4 proceeding under ss. 120.569 and 120.57 granted intervenor 5 status. Section 9. Paragraph (c) of subsection (1) of section б 7 163.3187, Florida Statutes, is amended to read: 163.3187 Amendment of adopted comprehensive plan.--8 (1) Amendments to comprehensive plans adopted pursuant 9 10 to this part may be made not more than two times during any 11 calendar year, except: 12 (c) Any local government comprehensive plan amendments 13 directly related to proposed small scale development 14 activities may be approved without regard to statutory limits 15 on the frequency of consideration of amendments to the local 16 comprehensive plan. A small scale development amendment may 17 be adopted only under the following conditions: The proposed amendment involves a use of 10 acres 18 1. or fewer, except that a proposed amendment may involve a use 19 of 20 acres or fewer if located within an area designated in 20 the local comprehensive plan for urban infill, urban 21 redevelopment, or downtown revitalization as defined in s. 22 163.3164, urban infill and redevelopment areas designated 23 under s. 163.2517, transportation concurrency exception areas 24 approved pursuant to s. 163.3180(5), or regional activity 25 centers and urban central business districts approved pursuant 26 27 to s. 380.06(2)(e),and: The cumulative annual effect of the acreage for all 28 a. 29 small scale development amendments adopted by the local government does shall not exceed: 30 (I) A maximum of 150 $\frac{120}{120}$ acres in the $\frac{1}{20}$ local 31 26 File original & 9 copies 04/25/00

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1 government that contains areas specifically designated in the 2 local comprehensive plan for urban infill, urban 3 redevelopment, or downtown revitalization as defined in s. 4 163.3164, urban infill and redevelopment areas designated 5 under s. 163.2517, transportation concurrency exception areas approved pursuant to s. 163.3180(5), or regional activity б 7 centers and urban central business districts approved pursuant 8 to s. 380.06(2)(e); however, amendments under this paragraph may be applied to no more than 60 acres annually of property 9 outside the designated areas listed in this 10 11 sub-sub-subparagraph. 12 (II) A maximum of 80 acres in a local government that does not contain any of the designated areas set forth in 13 14 sub-sub-subparagraph (I). 15 (II)(III) A maximum of 200 120 acres in a county established pursuant to s. 9, Art. VIII of the Constitution of 16 17 1885, as preserved by s. 6(e), Art. VIII of the revised state 18 constitution. The proposed amendment does not involve the same 19 b. 20 property granted a change within the prior 12 months. 21 The proposed amendment does not involve the same c. 22 owner's property within 200 feet of property granted a change within the prior 12 months. 23 24 d. The proposed amendment does not involve a text 25 change to the goals, policies, and objectives of the local government's comprehensive plan, but only proposes a land use 26 27 change to the future land use map for a site-specific small scale development activity. 28 The property that is the subject of the proposed 29 e. 30 amendment is not located within an area of critical state 31 concern, unless the project subject to the proposed amendment 27 04/25/00 05:17 pm File original & 9 copies hbd0002 02335-0040-772921

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involves the construction of affordable housing units meeting 1 the criteria of s. 420.0004(3), and is located within an area 2 of critical state concern designated by s. 380.0552 or by the 3 4 Administration Commission pursuant to s. 380.05(1). Such amendment is not subject to the density limitations of 5 sub-subparagraph f., and shall be reviewed by the state land б 7 planning agency for consistency with the principles for guiding development applicable to the area of critical state 8 concern where the property that is the subject of the 9 10 amendment is located, and shall not become effective until a 11 final order is issued under s. 380.05(6). 12 f. If The proposed amendment does not involve involves 13 a residential land use within the coastal high hazard area 14 with, the residential land use has a density exceeding of 10 15 units or less per acre., except that this limitation does not apply to small scale amendments described in 16 17 sub-sub-subparagraph a.(I) that are designated in the local comprehensive plan for urban infill, urban redevelopment, or 18 19 downtown revitalization as defined in s. 163.3164, urban 20 infill and redevelopment areas designated under s. 163.2517, 21 transportation concurrency exception areas approved pursuant 22 to s. 163.3180(5), or regional activity centers and urban 23 central business districts approved pursuant to s. 24 380.06(2)(e). 25 2.a. A local government that proposes to consider a plan amendment pursuant to this paragraph is not required to 26 27 comply with the procedures and public notice requirements of s. 163.3184(15)(d)(c) for such plan amendments if the local 28 29 government complies with the provisions in s. 125.66(4)(a) for 30 a county or in s. 166.041(3)(c) for a municipality. If a 31 request for a plan amendment under this paragraph is initiated 28

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by other than the local government, public notice is required. 1 2 b. The local government shall send copies of the 3 notice and amendment to the state land planning agency, the 4 regional planning council, and any other person or entity 5 requesting a copy. This information shall also include a statement identifying any property subject to the amendment б 7 that is located within a coastal high hazard area as identified in the local comprehensive plan. 8 3. Small scale development amendments adopted pursuant 9 10 to this paragraph require only one public hearing before the governing board, which shall be an adoption hearing as 11 12 described in s. 163.3184(7), and are not subject to the 13 requirements of s. 163.3184(3)-(6) unless the local government 14 elects to have them subject to those requirements. 15 Section 10. Section 163.3215, Florida Statutes, is 16 amended to read: 17 163.3215 Standing to enforce local comprehensive plans 18 through development orders .--(1) Any aggrieved or adversely affected party may 19 20 maintain an action for injunctive or other relief against any local government to prevent such local government from taking 21 any action on a development order, as defined in s. 163.3164, 22 which materially alters the use or density or intensity of use 23 24 on a particular piece of property, to challenge the local 25 government's determination regarding the consistency of the development order that is not consistent with the 26 27 comprehensive plan adopted under this part. Such action shall be filed no later than 30 days following rendition of a 28 29 development order or other written decision. 30 "Aggrieved or adversely affected party" means any (2) 31 person or local government which will suffer an adverse effect 29 File original & 9 copies 04/25/00 hbd0002 05:17 pm 02335-0040-772921

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to an interest protected or furthered by the local government 1 2 comprehensive plan, including interests related to health and 3 safety, police and fire protection service systems, densities 4 or intensities of development, transportation facilities, health care facilities, equipment or services, or 5 environmental or natural resources. The alleged adverse б 7 interest may be shared in common with other members of the community at large, but shall exceed in degree the general 8 interest in community good shared by all persons. The term 9 10 includes the owner, developer, or applicant for a development 11 order. 12 (3)(a) No suit may be maintained under this section 13 challenging the approval or denial of a zoning, rezoning, planned unit development, variance, special exception, 14 conditional use, or other development order granted prior to 15 16 October 1, 1985, or applied for prior to July 1, 1985. 17 (b) Suit under this section shall be the sole action available to challenge the consistency of any a development 18 order with a comprehensive plan adopted under this part. The 19 local government that issued the development order and the 20 applicant for the development order, if suit is brought by an 21 aggrieved or adversely affected party, shall be named as 22 respondents in any proceeding pursuant to this section. 23 24 If a local government adopts an ordinance (4) establishing, at a minimum, the components of its local 25 development review process listed in this subsection, then the 26 27 sole action for an aggrieved or adversely affected party to challenge consistency of a development order with the 28 comprehensive plan shall be by a petition for certiorari filed 29 30 in circuit court. The court shall have the authority to order injunctive or such other relief as it deems appropriate. 31 30

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Minimum components of the local process shall be as follows: 1 2 (a) Notice by publication and by mailed notice to all 3 abutting property owners simultaneous with the filing of 4 application for development review. 5 (b) An opportunity to participate in the process for 6 an aggrieved or adversely affected party which provides a 7 reasonable time to prepare and present a case. 8 (c) An opportunity for reasonable discovery prior to a 9 quasi-judicial hearing. (d) A hearing before an independent special master, 10 who shall be an attorney with at least 5 years' experience, 11 12 and who shall, at conclusion of the hearing, recommend written 13 findings of fact and conclusions of law. 14 (e) At the hearing all parties shall have the 15 opportunity to respond, to present evidence and argument on all issues involved, and to conduct cross examination and 16 17 submit rebuttal evidence. (f) The standard of review applied by the special 18 master shall be in accordance with Florida law. 19 (g) A hearing before the local government, which shall 20 be bound by the special master's findings of fact unless not 21 supported by competent substantial evidence, but which shall 22 not be bound by the conclusions of law if it finds that the 23 24 special master's application or interpretation of law is 25 erroneous.As a condition precedent to the institution of an action pursuant to this section, the complaining party shall 26 27 first file a verified complaint with the local government whose actions are complained of setting forth the facts upon 28 29 which the complaint is based and the relief sought by the 30 complaining party. The verified complaint shall be filed no 31 later than 30 days after the alleged inconsistent action has 31 04/25/00 File original & 9 copies

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been taken. The local government receiving the complaint 1 2 shall respond within 30 days after receipt of the complaint. 3 Thereafter, the complaining party may institute the action 4 authorized in this section. However, the action shall be 5 instituted no later than 30 days after the expiration of the 30-day period which the local government has to take б 7 appropriate action. Failure to comply with this subsection 8 shall not bar an action for a temporary restraining order to 9 prevent immediate and irreparable harm from the actions complained of. 10

11 (5) Venue in any cases brought under this section 12 shall lie in the county or counties where the actions or 13 inactions giving rise to the cause of action are alleged to 14 have occurred.

15 (6) The signature of an attorney or party constitutes 16 a certificate that he or she has read the pleading, motion, or 17 other paper and that, to the best of his or her knowledge, information, and belief formed after reasonable inquiry, it is 18 not interposed for any improper purpose, such as to harass or 19 20 to cause unnecessary delay or for economic advantage, competitive reasons or frivolous purposes or needless increase 21 in the cost of litigation. If a pleading, motion, or other 22 paper is signed in violation of these requirements, the court, 23 24 upon motion or its own initiative, shall impose upon the 25 person who signed it, a represented party, or both, an appropriate sanction, which may include an order to pay to the 26 27 other party or parties the amount of reasonable expenses incurred because of the filing of the pleading, motion, or 28 other paper, including a reasonable attorney's fee. 29 30 (7) In any action under this section, no settlement shall be entered into by the local government unless the terms 31

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of the settlement have been the subject of a public hearing
 after notice as required by this part.

3 (8) In any suit under this section, the Department of
4 Legal Affairs may intervene to represent the interests of the
5 state.

6 Section 11. Section 163.3245, Florida Statutes, is 7 amended to read:

8

163.3245 Optional sector plans.--

In recognition of the benefits of conceptual 9 (1)10 long-range planning for the buildout of an area, and detailed 11 planning for specific areas, as a demonstration project, the 12 requirements of s. 380.06 may be addressed as identified by 13 this section for up to five local governments or combinations 14 of local governments which adopt into the comprehensive plan 15 an optional sector plan in accordance with this section. This 16 section is intended to further the intent of s. 163.3177(11), 17 which supports innovative and flexible planning and development strategies, and the purposes of this part, and 18 part I of chapter 380, and to avoid duplication of effort in 19 terms of the level of data and analysis required for a 20 21 development of regional impact, while ensuring the adequate mitigation of impacts to applicable regional resources and 22 facilities, including those within the jurisdiction of other 23 24 local governments, as would otherwise be provided. Optional 25 sector plans are intended for substantial geographic areas including at least 5,000 acres of one or more local 26 27 governmental jurisdictions and are to emphasize urban form and protection of regionally significant resources and facilities. 28 29 The state land planning agency may approve optional sector 30 plans of less than 5,000 acres based on local circumstances if 31 it is determined that the plan would further the purposes of

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1 this part and part I of chapter 380. Preparation of an 2 optional sector plan is authorized by agreement between the 3 state land planning agency and the applicable local 4 governments under s. 163.3171(4). An optional sector plan may 5 be adopted through one or more comprehensive plan amendments 6 under s. 163.3184. However, an optional sector plan may not be 7 authorized in an area of critical state concern.

(2) The state land planning agency may enter into an 8 9 agreement to authorize preparation of an optional sector plan 10 upon the request of one or more local governments based on 11 consideration of problems and opportunities presented by 12 existing development trends; the effectiveness of current 13 comprehensive plan provisions; the potential to further the state comprehensive plan, applicable strategic regional policy 14 15 plans, this part, and part I of chapter 380; and those factors identified by s. 163.3177(10)(i). The applicable regional 16 17 planning council shall conduct a scoping meeting with affected local governments and those agencies identified in s. 18 163.3184(3)(a)(4)before execution of the agreement authorized 19 by this section. The purpose of this meeting is to assist the 20 state land planning agency and the local government in the 21 identification of the relevant planning issues to be addressed 22 and the data and resources available to assist in the 23 24 preparation of subsequent plan amendments. The regional 25 planning council shall make written recommendations to the state land planning agency and affected local governments, 26 27 including whether an optional a sustainable sector plan would 28 be appropriate. The agreement must define the geographic area to be subject to the sector plan, the planning issues that 29 30 will be emphasized, requirements for intergovernmental coordination to address extrajurisdictional impacts, 31

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supporting application materials including data and analysis, 1 2 and procedures for public participation. An agreement may 3 address previously adopted sector plans that are consistent 4 with the standards in this section. Before executing an agreement under this subsection, the local government shall 5 hold a duly noticed public workshop to review and explain to б 7 the public the optional sector planning process and the terms 8 and conditions of the proposed agreement. The local government shall hold a duly noticed public hearing on whether to execute 9 10 the agreement. All meetings between the department and the local government must be open to the public. 11

12 (3) Optional sector planning encompasses two levels: 13 adoption under s. 163.3184 of a conceptual long-term buildout overlay to the comprehensive plan, having no immediate effect 14 15 on the issuance of development orders or the applicability of s. 380.06, and adoption under s. 163.3184 of detailed specific 16 17 area plans that implement the conceptual long-term buildout overlay and authorize issuance of development orders, and 18 within which s. 380.06 is waived. Until such time as a 19 20 detailed specific area plan is adopted, the underlying future land use designations apply. 21

(a) In addition to the other requirements of this
chapter, a conceptual long-term buildout overlay must include:
1. A long-range conceptual framework map that at a
minimum identifies anticipated areas of urban, agricultural,
rural, and conservation land use.

Identification of regionally significant public
 facilities consistent with chapter 9J-2, Florida
 Administrative Code, irrespective of local governmental
 jurisdiction necessary to support buildout of the anticipated
 future land uses.

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Identification of regionally significant natural 1 3. 2 resources consistent with chapter 9J-2, Florida Administrative 3 Code. 4 Principles and guidelines that address the urban 4. 5 form and interrelationships of anticipated future land uses 6 and a discussion, at the applicant's option, of the extent, if 7 any, to which the plan will address restoring key ecosystems, 8 achieving a more clean, healthy environment, limiting urban 9 sprawl, protecting wildlife and natural areas, advancing the 10 efficient use of land and other resources, and creating quality communities and jobs. 11 12 5. Identification of general procedures to ensure 13 intergovernmental coordination to address extrajurisdictional 14 impacts from the long-range conceptual framework map. 15 (b) In addition to the other requirements of this chapter, including those in paragraph (a), the detailed 16 17 specific area plans must include: 18 1. An area of adequate size to accommodate a level of development which achieves a functional relationship between a 19 20 full range of land uses within the area and to encompass at 21 least 1,000 acres. The state land planning agency may approve detailed specific area plans of less than 1,000 acres based on 22 local circumstances if it is determined that the plan furthers 23 24 the purposes of this part and part I of chapter 380. 25 2. Detailed identification and analysis of the 26 distribution, extent, and location of future land uses. 27 Detailed identification of regionally significant 3. 28 public facilities, including public facilities outside the 29 jurisdiction of the host local government, anticipated impacts 30 of future land uses on those facilities, and required improvements to maintain adopted level of service standards 31 36 04/25/00

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consistent with chapter 9J-2, Florida Administrative Code.
 4. Public facilities necessary for the short term,
 including developer contributions in a financially feasible
 5-year capital improvement schedule of the affected local
 government.

5. Detailed analysis and identification of specific
measures to assure the protection of regionally significant
natural resources and other important resources both within
and outside the host jurisdiction, including those regionally
significant resources identified in chapter 9J-2, Florida
Administrative Code.

12 6. Principles and guidelines that address the urban 13 form and interrelationships of anticipated future land uses and a discussion, at the applicant's option, of the extent, if 14 15 any, to which the plan will address restoring key ecosystems, 16 achieving a more clean, healthy environment, limiting urban 17 sprawl, protecting wildlife and natural areas, advancing the 18 efficient use of land and other resources, and creating quality communities and jobs. 19

7. Identification of specific procedures to ensure
 intergovernmental coordination to address extrajurisdictional
 impacts of the detailed specific area plan.

(c) This subsection may not be construed to prevent preparation and approval of the optional sector plan and detailed specific area plan concurrently or in the same submission.

(4) The host local government shall submit a
monitoring report to the state land planning agency and
applicable regional planning council on an annual basis after
adoption of a detailed specific area plan. The annual
monitoring report must provide summarized information on

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development orders issued, development that has occurred, 1 2 public facility improvements made, and public facility 3 improvements anticipated over the upcoming 5 years. 4 (5) When a plan amendment adopting a detailed specific 5 area plan has become effective under ss. 163.3184 and 163.3189(2), the provisions of s. 380.06 do not apply to 6 7 development within the geographic area of the detailed specific area plan. Should this section be repealed, any 8 approved development within a detailed specific area plan 9 10 shall maintain its exemption from s. 380.06.However, any development-of-regional-impact development order that is 11 12 vested from the detailed specific area plan may be enforced under s. 380.11. 13 (a) The local government adopting the detailed 14 15 specific area plan is primarily responsible for monitoring and 16 enforcing the detailed specific area plan. Local governments 17 shall not issue any permits or approvals or provide any extensions of services to development that are not consistent 18 with the detailed specific sector area plan. 19 (b) If the state land planning agency has reason to 20 believe that a violation of any detailed specific area plan, 21 or of any agreement entered into under this section, has 22 occurred or is about to occur, it may institute an 23 24 administrative or judicial proceeding to prevent, abate, or 25 control the conditions or activity creating the violation, using the procedures in s. 380.11. 26 27 (c) In instituting an administrative or judicial proceeding involving an optional sector plan or detailed 28 specific area plan, including a proceeding pursuant to 29 30 paragraph (b), the complaining party shall comply with the 31 requirements of s. 163.3215(4), (5), (6), and (7). 38

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Beginning December 1, 1999, and each year 1 (6) 2 thereafter, the department shall provide a status report to 3 the Legislative Committee on Intergovernmental Relations 4 regarding each optional sector plan authorized under this 5 section. (7) This section may not be construed to abrogate the б 7 rights of any person under this chapter. Section 12. Section 166.0498, Florida Statutes, is 8 9 created to read: 10 166.0498 Right of citizens to petition elected officials .-- No citizen shall be denied his or her 11 12 constitutional right to petition any elected official in 13 public or private. This provision shall preempt any other 14 special act or general law to the contrary. 15 Section 13. Subsection (1) of section 166.231, Florida Statutes, is amended to read: 16 17 166.231 Municipalities; public service tax.--18 (1)(a) A municipality may levy a tax on the purchase of electricity, metered natural gas, liquefied petroleum gas 19 either metered or bottled, manufactured gas either metered or 20 bottled, and water service. Except for those municipalities to 21 22 which paragraph (c) applies, the tax shall be levied only upon purchases within the municipality and shall not exceed 10 23 24 percent of the payments received by the seller of the taxable 25 item from the purchaser for the purchase of such service. Municipalities imposing a tax on the purchase of cable 26 27 television service as of May 4, 1977, may continue to levy such tax to the extent necessary to meet all obligations to or 28 for the benefit of holders of bonds or certificates which were 29 30 issued prior to May 4, 1977. Purchase of electricity means the purchase of electric power by a person who will consume it 31

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1 within the municipality.

(b) The tax imposed by paragraph (a) shall not be applied against any fuel adjustment charge, and such charge shall be separately stated on each bill. The term "fuel adjustment charge" means all increases in the cost of utility services to the ultimate consumer resulting from an increase in the cost of fuel to the utility subsequent to October 1, 1973.

9 (c) The tax imposed by paragraph (a) on water service 10 may be applied outside municipal boundaries to property 11 included in a development of regional impact approved pursuant 12 to s. 380.06, if agreed to in writing by the developer of such 13 property and the municipality prior to March 31, 2000. If a 14 tax levied pursuant to this paragraph is challenged, recovery, 15 if any, shall be limited to moneys paid into an escrow account of the clerk of the court subsequent to such challenge. 16

Section 14. Paragraphs (c) and (g) of subsection (15), and subsections (18) and (19) of section 380.06, Florida Statutes, are amended, and paragraphs (i), (j), and (k) are added to subsection (24) of said section, to read:

21 22 380.06 Developments of regional impact.--

(15) LOCAL GOVERNMENT DEVELOPMENT ORDER.--

(c) The development order shall include findings of
fact and conclusions of law consistent with subsections (13)
and (14). The development order:

Shall specify the monitoring procedures and the
 local official responsible for assuring compliance by the
 developer with the development order.

Shall establish compliance dates for the
 development order, including a deadline for commencing
 physical development and for compliance with conditions of

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approval or phasing requirements, and shall include a
 termination date that reasonably reflects the time required to
 complete the development.

4 3. Shall establish a date until which the local 5 government agrees that the approved development of regional 6 impact shall not be subject to downzoning, unit density 7 reduction, or intensity reduction, unless the local government can demonstrate that substantial changes in the conditions 8 9 underlying the approval of the development order have occurred 10 or the development order was based on substantially inaccurate information provided by the developer or that the change is 11 12 clearly established by local government to be essential to the public health, safety, or welfare. 13

4. Shall specify the requirements for the <u>biennial</u> annual report designated under subsection (18), including the date of submission, parties to whom the report is submitted, and contents of the report, based upon the rules adopted by the state land planning agency. Such rules shall specify the scope of any additional local requirements that may be necessary for the report.

5. May specify the types of changes to the development
which shall require submission for a substantial deviation
determination under subsection (19).

24 25

26 27 6. Shall include a legal description of the property.(g) A local government shall not issue permits for development subsequent to the termination date or expiration date contained in the development order unless:

The proposed development has been evaluated
 cumulatively with existing development under the substantial
 deviation provisions of subsection (19) subsequent to the
 termination or expiration date;

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The proposed development is consistent with an 1 2. 2 abandonment of development order that has been issued in 3 accordance with the provisions of subsection (26); or 4 The project has been determined to be an 3. 5 essentially built-out development of regional impact through 6 an agreement executed by the developer, the state land 7 planning agency, and the local government, in accordance with s. 380.032, which will establish the terms and conditions 8 9 under which the development may be continued. If the project 10 is determined to be essentially built-out, development may proceed pursuant to the s. 380.032 agreement after the 11 12 termination or expiration date contained in the development 13 order without further development-of-regional-impact review 14 subject to the local government comprehensive plan and land 15 development regulations or subject to a modified 16 development-of-regional-impact analysis. As used in this 17 paragraph, an "essentially built-out" development of regional 18 impact means: The development is in compliance with all 19 а. 20 applicable terms and conditions of the development order except the built-out date; and 21 b.(I) The amount of development that remains to be 22 built is less than the substantial deviation threshold 23 24 specified in paragraph (19)(b) for each individual land use 25 category, or, for a multiuse development, the sum total of all unbuilt land uses as a percentage of the applicable 26 27 substantial deviation threshold is equal to or less than 150 100 percent; or 28 29 (II) The state land planning agency and the local 30 government have agreed in writing that the amount of development to be built does not create the likelihood of any 31 42 04/25/00 05:17 pm File original & 9 copies hbd0002 02335-0040-772921

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additional regional impact not previously reviewed. 1 2 (18) BIENNIAL ANNUAL REPORTS. -- The developer shall 3 submit a biennial an annual report on the development of 4 regional impact to the local government, the regional planning 5 agency, the state land planning agency, and all affected 6 permit agencies in alternate years on the date specified in 7 the development order, unless the development order by its 8 terms requires more frequent monitoring. If the annual report 9 is not received, the regional planning agency or the state 10 land planning agency shall notify the local government. If the local government does not receive the annual report or 11 12 receives notification that the regional planning agency or the 13 state land planning agency has not received the report, the 14 local government shall request in writing that the developer 15 submit the report within 30 days. The failure to submit the report after 30 days shall result in the temporary suspension 16 17 of the development order by the local government. If no 18 additional development pursuant to the development order has occurred since the submission of the previous report, then a 19 letter from the developer stating that no development has 20 occurred will satisfy the requirement for a report. 21 Development orders which require annual reports may be amended 22 to require biennial reports at the option of the local 23 24 government. (19) SUBSTANTIAL DEVIATIONS.--25 (a) Any proposed change to a previously approved 26 27 development which creates a reasonable likelihood of 28 additional regional impact, or any type of regional impact created by the change not previously reviewed by the regional 29 30 planning agency, shall constitute a substantial deviation and 31 shall cause the development to be subject to further 43

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development-of-regional-impact review. There are a variety of 1 2 reasons why a developer may wish to propose changes to an 3 approved development of regional impact, including changed 4 market conditions. The procedures set forth in this 5 subsection are for that purpose.

(b) Any proposed change to a previously approved б 7 development of regional impact or development order condition which, either individually or cumulatively with other changes, 8 9 exceeds any of the following criteria shall constitute a substantial deviation and shall cause the development to be 10 subject to further development-of-regional-impact review 11 12 without the necessity for a finding of same by the local 13 government:

1. An increase in the number of parking spaces at an 14 15 attraction or recreational facility by 5 percent or 300 spaces, whichever is greater, or an increase in the number of 16 17 spectators that may be accommodated at such a facility by 5 percent or 1,000 spectators, whichever is greater. 18

2. A new runway, a new terminal facility, a 25-percent 19 lengthening of an existing runway, or a 25-percent increase in 20 21 the number of gates of an existing terminal, but only if the increase adds at least three additional gates. However, if an 22 airport is located in two counties, a 10-percent lengthening 23 24 of an existing runway or a 20-percent increase in the number 25 of gates of an existing terminal is the applicable criteria. 3. An increase in the number of hospital beds by 5 26 27 percent or 60 beds, whichever is greater. An increase in industrial development area by 5 28 4. 29 percent or 32 acres, whichever is greater. An increase in the average annual acreage mined by 30 5.

5 percent or 10 acres, whichever is greater, or an increase in 31 44

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the average daily water consumption by a mining operation by 5 1 2 percent or 300,000 gallons, whichever is greater. An increase 3 in the size of the mine by 5 percent or 750 acres, whichever 4 is less. 5 An increase in land area for office development by б. 6 5 percent or 6 acres, whichever is greater, or an increase of 7 gross floor area of office development by 5 percent or 60,000 gross square feet, whichever is greater. 8

9 7. An increase in the storage capacity for chemical or 10 petroleum storage facilities by 5 percent, 20,000 barrels, or 11 7 million pounds, whichever is greater.

8. An increase of development at a waterport of wet storage for 20 watercraft, dry storage for 30 watercraft, or <u>wet wet/dry</u> storage for <u>30</u> 60 watercraft in an area identified in the state marina siting plan as an appropriate site for additional waterport development or a 5-percent increase in watercraft storage capacity, whichever is greater.

9. An increase in the number of dwelling units by 5percent or 50 dwelling units, whichever is greater.

20 10. An increase in commercial development by 6 acres 21 of land area or by 50,000 square feet of gross floor area, or 22 of parking spaces provided for customers for 300 cars or a 23 5-percent increase of any of these, whichever is greater.

24 11. An increase in hotel or motel facility units by 525 percent or 75 units, whichever is greater.

26 12. An increase in a recreational vehicle park area by27 5 percent or 100 vehicle spaces, whichever is less.

28 13. A decrease in the area set aside for open space of29 5 percent or 20 acres, whichever is less.

30 14. A proposed increase to an approved multiuse31 development of regional impact where the sum of the increases

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of each land use as a percentage of the applicable substantial deviation criteria is equal to or exceeds <u>150</u> 100 percent. The percentage of any decrease in the amount of open space shall be treated as an increase for purposes of determining when <u>150</u> 100 percent has been reached or exceeded.

6 15. A 15-percent increase in the number of external 7 vehicle trips generated by the development above that which 8 was projected during the original

9 development-of-regional-impact review.

10 16. Any change which would result in development of any area which was specifically set aside in the application 11 12 for development approval or in the development order for 13 preservation or special protection of endangered or threatened plants or animals designated as endangered, threatened, or 14 15 species of special concern and their habitat, primary dunes, or archaeological and historical sites designated as 16 17 significant by the Division of Historical Resources of the Department of State. 18 The further refinement of such areas by survey shall be considered under sub-subparagraph (e)5.b. 19

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21 The substantial deviation numerical standards in subparagraphs 4., 6., 10., 14., excluding residential uses, and 15., are 22 increased by 100 percent for a project certified under s. 23 24 403.973 which creates jobs and meets criteria established by the Office of Tourism, Trade, and Economic Development as to 25 its impact on an area's economy, employment, and prevailing 26 27 wage and skill levels. The substantial deviation numerical standards in subparagraphs 4., 6., 9., 10., 11., and 14. are 28 increased by 50 percent for a project located wholly within an 29 30 urban infill and redevelopment area designated on the 31 applicable adopted local comprehensive plan future land use

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map and not located within the coastal high hazard area. 1 2 (c) An extension of the date of buildout of a 3 development, or any phase thereof, by 7 or more years shall be 4 presumed to create a substantial deviation subject to further 5 development-of-regional-impact review. An extension of the date of buildout, or any phase thereof, of 5 years or more but б 7 less than 7 years shall be presumed not to create a 8 substantial deviation. These presumptions may be rebutted by 9 clear and convincing evidence at the public hearing held by 10 the local government. An extension of less than 7 5 years is not a substantial deviation. For the purpose of calculating 11 12 when a buildout, phase, or termination date has been exceeded, 13 the time shall be tolled during the pendency of administrative or judicial proceedings relating to development permits. Any 14 15 extension of the buildout date of a project or a phase thereof 16 shall automatically extend the commencement date of the 17 project, the termination date of the development order, the expiration date of the development of regional impact, and the 18 phases thereof by a like period of time. 19 (d) A change in the plan of development of an approved 20 21 development of regional impact resulting from requirements imposed by the Department of Environmental Protection or any 22 water management district created by s. 373.069 or any of 23 24 their successor agencies or by any appropriate federal 25 regulatory agency shall be submitted to the local government pursuant to this subsection. The change shall be presumed not 26 27 to create a substantial deviation subject to further 28 development-of-regional-impact review. The presumption may be rebutted by clear and convincing evidence at the public 29 30 hearing held by the local government. (e)1. A proposed change which, either individually or, 31

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if there were previous changes, cumulatively with those 1 2 changes, is equal to or exceeds 40 percent of the any numerical criterion in subparagraph (b)15. subparagraphs 3 4 (b)1.-15., but which does not exceed such criterion, shall be 5 presumed not to create a substantial deviation subject to 6 further development-of-regional-impact review. The 7 presumption may be rebutted by clear and convincing evidence at the public hearing held by the local government pursuant to 8 9 subparagraph (f)5.

10 2. Except for a development order rendered pursuant to subsection (22) or subsection (25), a proposed change to a 11 12 development order that individually or cumulatively with any 13 previous change is less than 40 percent of any numerical criterion contained in subparagraphs (b)1.-14.15.and does not 14 15 exceed any other criterion is not a substantial deviation, or that involves an extension of the buildout date of a 16 17 development, or any phase thereof, of less than 5 years is not subject to the public hearing requirements of subparagraph 18 (f)3., and is not subject to a determination pursuant to 19 20 subparagraph (f)5. Notice of the proposed change shall be made to the local government and the regional planning council 21 22 and the state land planning agency. Such notice shall include a description of previous individual changes made to the 23 24 development, including changes previously approved by the 25 local government, and shall include appropriate amendments to the development order. The following changes, individually or 26 27 cumulatively with any previous changes, are not substantial 28 deviations: 29 a. Changes in the name of the project, developer,

30 owner, or monitoring official.

b. Changes to a setback that do not affect noise

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buffers, environmental protection or mitigation areas, or
 archaeological or historical resources.

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c. Changes to minimum lot sizes.

4 d. Changes in the configuration of internal roads that5 do not affect external access points.

e. Changes to the building design or orientation that
stay approximately within the approved area designated for
such building and parking lot, and which do not affect
historical buildings designated as significant by the Division
of Historical Resources of the Department of State.

11 f. Changes to increase the acreage in the development, 12 provided that no development is proposed on the acreage to be 13 added.

g. Changes to eliminate an approved land use, providedthat there are no additional regional impacts.

h. Changes required to conform to permits approved by
any federal, state, or regional permitting agency, provided
that these changes do not create additional regional impacts.

i. Any other change which the state land planning
agency agrees in writing is similar in nature, impact, or
character to the changes enumerated in sub-subparagraphs a.-h.
and which does not create the likelihood of any additional
regional impact.

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This subsection does not require a development order amendment for any change listed in sub-subparagraphs a.-i. unless such issue is addressed either in the existing development order or in the application for development approval, but, in the case of the application, only if, and in the manner in which, the application is incorporated in the development order.

3. Except for the change authorized by

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sub-subparagraph 2.f., any addition of land not previously reviewed or any change not specified in paragraph (b) or paragraph (c) shall be presumed to create a substantial deviation. This presumption may be rebutted by clear and convincing evidence.

6 4. Any submittal of a proposed change to a previously 7 approved development shall include a description of individual 8 changes previously made to the development, including changes 9 previously approved by the local government. The local 10 government shall consider the previous and current proposed changes in deciding whether such changes cumulatively 11 12 constitute a substantial deviation requiring further 13 development-of-regional-impact review.

14 5. The following changes to an approved development of 15 regional impact shall be presumed to create a substantial 16 deviation. Such presumption may be rebutted by clear and 17 convincing evidence.

a. A change proposed for 15 percent or more of the
acreage to a land use not previously approved in the
development order. Changes of less than 15 percent shall be
presumed not to create a substantial deviation.

b. Except for the types of uses listed in subparagraph
(b)16., any change which would result in the development of
any area which was specifically set aside in the application
for development approval or in the development order for
preservation, buffers, or special protection, including
habitat for plant and animal species, archaeological and
historical sites, dunes, and other special areas.

c. Notwithstanding any provision of paragraph (b) to
the contrary, a proposed change consisting of simultaneous
increases and decreases of at least two of the uses within an

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authorized multiuse development of regional impact which was
 originally approved with three or more uses specified in s.
 380.0651(3)(c), (d), (f), and (g) and residential use.

4 (f)1. The state land planning agency shall establish 5 by rule standard forms for submittal of proposed changes to a 6 previously approved development of regional impact which may 7 require further development-of-regional-impact review. At a 8 minimum, the standard form shall require the developer to 9 provide the precise language that the developer proposes to 10 delete or add as an amendment to the development order.

The developer shall submit, simultaneously, to the 11 2. 12 local government, the regional planning agency, and the state 13 land planning agency the request for approval of a proposed 14 change. Those changes described in subparagraph (e)2. do not 15 need to be submitted to the state land planning agency; 16 however, if the proposed change does not qualify under 17 subparagraph (e)2., the local government or the regional 18 planning agency shall request that the state land planning 19 agency review the proposed change.

No sooner than 30 days but no later than 45 days 20 3. after submittal by the developer to the local government, the 21 state land planning agency, and the appropriate regional 22 planning agency, the local government shall give 15 days' 23 24 notice and schedule a public hearing to consider the change 25 that the developer asserts does not create a substantial deviation. This public hearing shall be held within 90 days 26 27 after submittal of the proposed changes, unless that time is extended by the developer. 28

4. The appropriate regional planning agency or the
state land planning agency shall review the proposed change
and, no later than 45 days after submittal by the developer of

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the proposed change, unless that time is extended by the 1 2 developer, and prior to the public hearing at which the 3 proposed change is to be considered, shall advise the local 4 government in writing whether it objects to the proposed 5 change, shall specify the reasons for its objection, if any, 6 and shall provide a copy to the developer. A change which is 7 subject to the substantial deviation criteria specified in 8 sub-subparagraph (e)5.c. shall not be subject to this 9 requirement.

10 5. At the public hearing, the local government shall 11 determine whether the proposed change requires further 12 development-of-regional-impact review. The provisions of 13 paragraphs (a) and (e), the thresholds set forth in paragraph 14 (b), and the presumptions set forth in paragraphs (c) and (d)15 and subparagraphs (e)1. and 3. shall be applicable in 16 determining whether further development-of-regional-impact 17 review is required.

18 6. If the local government determines that the
 19 proposed change does not require further
 20 development-of-regional-impact review and is otherwise

approved, or if the proposed change is not subject to a 21 hearing and determination pursuant to subparagraphs 3. and 5. 22 and is otherwise approved, the local government shall issue an 23 24 amendment to the development order incorporating the approved 25 change and conditions of approval relating to the change. The decision of the local government to approve, with or without 26 27 conditions, or to deny the proposed change that the developer asserts does not require further review shall be subject to 28 the appeal provisions of s. 380.07. However, the state land 29 30 planning agency may not appeal the local government decision if it did not comply with subparagraph 4., except for a change 31

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to a development order made pursuant to subparagraph (e)2., if 1 the approved change is not consistent with this and other 2 3 provisions of this section. The state land planning agency may 4 not appeal a change to a development order made pursuant to 5 subparagraph (e)2. for developments of regional impact 6 approved after January 1, 1980, unless the change would result 7 in a significant impact to a regionally significant archaeological, historical, or natural resource not previously 8 9 identified in the original development-of-regional-impact 10 review. 11 (q) If a proposed change requires further 12 development-of-regional-impact review pursuant to this 13 section, the review shall be conducted subject to the 14 following additional conditions: 15 1. The development-of-regional-impact review conducted by the appropriate regional planning agency shall address only 16 17 those issues raised by the proposed change except as provided 18 in subparagraph 2. The regional planning agency shall consider, and 19 2. 20 the local government shall determine whether to approve, approve with conditions, or deny the proposed change as it 21 relates to the entire development. If the local government 22 determines that the proposed change, as it relates to the 23 24 entire development, is unacceptable, the local government 25 shall deny the change. 26 If the local government determines that the 3. 27 proposed change, as it relates to the entire development, 28 should be approved, any new conditions in the amendment to the development order issued by the local government shall address 29 only those issues raised by the proposed change. 30 Development within the previously approved 31 4. 53

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development of regional impact may continue, as approved, 1 2 during the development-of-regional-impact review in those 3 portions of the development which are not affected by the 4 proposed change. 5 When further development-of-regional-impact review (h) 6 is required because a substantial deviation has been 7 determined or admitted by the developer, the amendment to the development order issued by the local government shall be 8 9 consistent with the requirements of subsection (15) and shall 10 be subject to the hearing and appeal provisions of s. 380.07. The state land planning agency or the appropriate regional 11 12 planning agency need not participate at the local hearing in 13 order to appeal a local government development order issued 14 pursuant to this paragraph. 15 (24) STATUTORY EXEMPTIONS. --16 (i) Any proposed facility for the storage of any 17 petroleum product is exempt from the provisions of this section, if such facility is consistent with a local 18 comprehensive plan that is in compliance with s. 163.3177 or 19 is consistent with a comprehensive port master plan that is in 20 compliance with s. 163.3178. 21 (j) Any development located within a detailed specific 22 area plan adopted pursuant to s. 163.3245 which is consistent 23 24 with the detailed specific area plan is exempt from the provisions of this section. Should s. 163.3245 be repealed, 25 any approved development within a detailed specific area plan 26 27 shall maintain this exemption. However, any 28 development-of-regional-impact development order that is 29 vested from the detailed specific area plan may be enforced 30 under s. 380.11. Development or expansion of an airport or 31 (k) 54

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airport-related or aviation-related development is exempt from 1 2 the provisions of this section when such development, 3 expansion, project, or facility is consistent with an adopted 4 airport master plan that is in compliance with s. 5 163.3177(6)(j) and (k). 6 Section 15. Paragraphs (d), (e), and (j) of subsection 7 (3) of section 380.0651, Florida Statutes, are amended, and subsections (5) and (6) are added to said section, to read: 8 9 380.0651 Statewide guidelines and standards.--10 (3) The following statewide guidelines and standards shall be applied in the manner described in s. 380.06(2) to 11 12 determine whether the following developments shall be required 13 to undergo development-of-regional-impact review: (d) Office development. -- Any proposed office building 14 15 or park operated under common ownership, development plan, or 16 management that: 17 1. Encompasses 300,000 or more square feet of gross 18 floor area, or more than 500,000 square feet of gross floor 19 area in a county with a population greater than 1 million; or Has a total site size of 30 or more acres; or 20 2. 21 Encompasses more than 600,000 square feet of gross 3. floor area in a county with a population greater than 500,000 22 and only in a geographic area specifically designated as 23 24 highly suitable for increased threshold intensity in the 25 approved local comprehensive plan and in the strategic regional policy plan. 26 27 (e) Port facilities.--The proposed construction of any 28 waterport or marina is required to undergo 29 development-of-regional-impact review, except one designed 30 for: 31 1.a. One designed for the wet storage or mooring of 55 File original & 9 copies 04/25/00 hbd0002 05:17 pm 02335-0040-772921

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fewer than 150 watercraft used exclusively for sport, 1 2 pleasure, or commercial fishing, or b. The dry storage of fewer than 200 watercraft used 3 4 exclusively for sport, pleasure, or commercial fishing, or 5 b.c. One designed for the wet or dry storage or 6 mooring of fewer than 150 watercraft on or adjacent to an 7 inland freshwater lake except Lake Okeechobee or any lake which has been designated an Outstanding Florida Water, or 8 9 c.d. One designed for the wet or dry storage or 10 mooring of fewer than 50 watercraft of 40 feet in length or 11 less of any type or purpose. The exceptions to this 12 paragraph's requirements for development-of-regional-impact 13 review shall not apply to any waterport or marina facility 14 located within or which serves physical development located 15 within a coastal barrier resource unit on an unbridged barrier 16 island designated pursuant to 16 U.S.C. s. 3501. 17 In addition to the foregoing, for projects for which no 18 environmental resource permit or sovereign submerged land 19 20 lease is required, the Department of Environmental Protection must determine in writing that a proposed marina in excess of 21 10 slips or storage spaces or a combination of the two is 22 located so that it will not adversely impact Outstanding 23 24 Florida Waters or Class II waters and will not contribute boat traffic in a manner that will have an adverse impact on an 25 area known to be, or likely to be, frequented by manatees. If 26 27 the Department of Environmental Protection fails to issue its determination within 45 days of receipt of a formal written 28 request, it has waived its authority to make such 29 30 determination. The Department of Environmental Protection determination shall constitute final agency action pursuant to 31 56

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chapter 120. 1 2. A marina or proposed marina expansion which is: 2 3 a. Located within a county identified in s. 4 370.12(2)(f) which has boat speed zone rules adopted by the 5 department or commission; and 6 b. Consistent with the applicable adopted local 7 government comprehensive plan. 8 3. A marina or proposed marina expansion within a county other than those identified in s. 370.12(2)(f) which 9 10 is: 11 a. Located within a local government jurisdiction 12 which has adopted boat speed zone ordinances to prevent 13 manatee injuries or death in areas where manatee sightings are frequent and where manatees inhabit such areas on a regular 14 15 and continuous basis; and b. Consistent with the applicable adopted local 16 17 government comprehensive plan. 18 4. A marina or proposed marina expansion within a county other than those identified in s. 370.12(2)(f) which 19 20 is: a. Located within a local government jurisdiction 21 where manatee sightings are not frequent and manatees do not 22 inhabit such jurisdiction on a regular and continuous basis; 23 24 and 25 b. Consistent with the applicable adopted local government comprehensive plan. 26 27 The dry storage of fewer than 300 watercraft used 2. exclusively for sport, pleasure, or commercial fishing at a 28 29 marina constructed and in operation prior to July 1, 1985. 30 3. Any proposed marina development with both wet and 31 dry mooring or storage used exclusively for sport, pleasure, 57 File original & 9 copies hbd0002 04/25/00 05:17 pm 02335-0040-772921

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commercial fishing, where the sum of percentages of the 1 2 applicable wet and dry mooring or storage thresholds equals 3 100 percent. This threshold is in addition to, and does not 4 preclude, a development from being required to undergo 5 development-of-regional-impact review under sub-subparagraphs 6 1.a. and b. and subparagraph 2. 7 (j) Residential development.--No rule may be adopted concerning residential developments which treats a residential 8 9 development in one county as being located in a less populated 10 adjacent county unless more than 25 percent of the development is located within 2 or less miles of the less populated 11 12 adjacent county. However, residential development shall not be treated as though it is in a less populated county if the 13 affected counties have entered into an interlocal agreement to 14 15 specify development review standards for affected 16 developments. 17 (5) Nothing contained in this section abridges or 18 modifies any vested or other right or any duty or obligation pursuant to any development order or agreement which is 19 applicable to a development of regional impact on the 20 21 effective date of this act. An airport, marina, or petroleum storage facility which has received a 22 development-of-regional-impact development order pursuant to 23 24 s. 380.06, but is no longer required to undergo development-of-regional-impact review by operation of 25 paragraph (3)(e) or s. 380.06(24)(i) or (k), shall be governed 26 27 by the following procedures: The development shall continue to be governed by 28 (a) 29 the development-of-regional-impact development order, and may 30 be completed in reliance upon and pursuant to the development order. The development-of-regional-impact development order 31 58 File original & 9 copies 04/25/00

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may be enforced by the local government as provided by ss. 1 2 380.06(17) and 380.11. 3 If requested by the developer or landowner, the (b) 4 development-of-regional-impact development order may be amended or rescinded by the local government consistent with 5 6 the local comprehensive plan and land development regulations, 7 and pursuant to the local government procedures governing 8 local development orders. (6) An airport, marina, or petroleum storage facility 9 10 with an application for development approval pending on the effective date of this act, or a notification of proposed 11 12 change pending on the effective date of this act, may elect to 13 continue such review pursuant to s. 380.06. At the conclusion of the pending review, including any appeals pursuant to s. 14 15 380.07, the resulting development order shall be governed by the provisions of subsection (5). 16 17 Section 16. Paragraph (g) of subsection (3) of section 18 163.06, Florida Statutes, is amended to read: 163.06 Miami River Commission.--19 20 (3) The policy committee shall have the following 21 powers and duties: 22 (g) Coordinate a joint planning area agreement between 23 the Department of Community Affairs, the city, and the county 24 under the provisions of s. 163.3177(11)(a), (b), and(e)(c). 25 Section 17. Subsection (4) of section 189.415, Florida Statutes, is amended to read: 26 27 189.415 Special district public facilities report.--(4) Those special districts building, improving, or 28 29 expanding public facilities addressed by a development order 30 issued to the developer pursuant to s. 380.06 may use the most recent biennial annual report required by s. 380.06(15) and 31 59 File original & 9 copies 04/25/00

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(18) and submitted by the developer, to the extent the annual 1 2 report provides the information required by subsection (2). Section 18. (1) The Grow Smart Florida Study 3 4 Commission is created. The commission shall be composed of 25 voting members, 10 of whom are to be appointed by the 5 6 Governor, 7 of whom are to be appointed by the President of 7 the Senate, and 7 of whom are to be appointed by the Speaker of the House of Representatives. In addition, the Secretary of 8 Community Affairs shall serve as a voting member of the 9 10 commission, and the secretary of the Department of Environmental Protection, the Secretary of Transportation, the 11 12 Commissioner of Agriculture, and the executive director of the Fish and Wildlife Conservation Commission shall serve as ex 13 officio nonvoting members of the commission. The Governor's 14 15 appointments must include two appointments from each of the following groups of interests: 16 17 (a) Business interests, including, but not limited to, 18 development, lending institutions, real estate, marine industries, and affordable housing. 19 (b) Environmental interests, including, but not 20 limited to, environmental justice groups, resource-based 21 conservation and outdoor conservation groups, and 22 environmental quality and conservation groups. 23 24 (c) Agricultural interests, including, but not limited to, agricultural commodity groups, forestry and general farm 25 membership organizations, and agricultural financial 26 27 institutions. (d) Local and regional governments, including, but not 28 limited to, municipalities, counties, special districts, 29 30 metropolitan planning organizations, local government association foundations, and regional planning councils. 31 60 File original & 9 copies 04/25/00

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(e) Growth management and citizen groups, including, 1 2 but not limited to, planners, attorneys, engineers, citizen 3 activist groups, homeowner's groups, and architects. 4 5 The President of the Senate and the Speaker of the House of 6 Representatives shall each select one appointment from each of 7 the five categories listed in paragraphs (a)-(e) and shall also appoint two members from their respective houses of the 8 Legislature to serve on the commission. The appointments must 9 10 be made by July 1, 2000, and the first meeting of the 11 commission shall be held no later than August 1, 2000. The 12 chair of the commission shall be appointed by the Governor prior to its first meeting. Any vacancy occurring in the 13 14 membership of the commission shall be filled in the same 15 manner as the original appointment. (2) The members of the commission are entitled to one 16 17 vote, and action of the commission is not binding unless taken by a three-fifths vote of the members present. However, action 18 of the commission may be taken only at a meeting at which a 19 majority of the commission members are present. 20 (3) The commission shall review the operation and 21 implementation of Florida's growth management statutes, 22 including chapters 163, 186, 187, and 380, Florida Statutes, 23 24 and shall make recommendations for improving the system for managing growth in the state. As part thereof, it shall 25 identify appropriate goals and desired outcomes for future 26 27 planning and growth management efforts at the state, regional, and local levels, and in so doing, shall consider related 28 trends and conditions affecting the environment, economy, and 29 quality of life in Florida. It may also establish and appoint 30 any necessary technical advisory committees, which may include 31 61

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commission members and nonmembers. The commission shall, to 1 the extent practicable, specifically address and make 2 3 recommendations for improving the growth management system 4 with respect to the following issues: 5 (a) The respective roles and responsibilities of 6 state, regional, and local governmental entities in the 7 preparation, adoption, and compliance review of local government comprehensive plans and plan amendments, including 8 decentralization. 9 10 (b) The role, responsibilities, and composition of regional planning councils in addressing greater-than-local 11 12 issues and the relationship of metropolitan planning 13 organizations and their role in addressing local comprehensive 14 plans and regional transportation planning. 15 (c) The role and responsibilities of citizens in the 16 preparation, adoption, compliance review, and judicial or 17 administrative review of local government comprehensive plans 18 and plan amendments, and the process for enforcement of consistency between comprehensive plans and development orders 19 pursuant to s. 163.3215. 20 21 (d) Whether the development of regional impact program should be replaced, repealed, or incorporated in whole or in 22 part into the local government comprehensive planning process. 23 24 (e) Improving mechanisms for and implementation of intergovernmental coordination. 25 Whether there is adequate protection for property 26 (f) 27 owners from local and state government land use decisions, and what must be done to ensure that property rights are not 28 29 abridged. 30 (4) At least six public hearings must be held by the commission in different regions of the state to solicit input 31 62 File original & 9 copies 04/25/00 hbd0002 05:17 pm 02335-0040-772921

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from the public on how they want the state, regional agencies, 1 2 and their municipalities and counties to manage growth. 3 The commission shall, by February 1, 2001, provide (5) 4 to the President of the Senate, the Speaker of the House of Representatives, and the Governor a written report containing 5 specific recommendations, including legislative б 7 recommendations, for addressing growth management in Florida 8 in the 21st century. (6) Commission members and the members of any 9 10 technical advisory committees that are appointed shall not receive remuneration for their services, but members other 11 12 than public officers and employees shall be entitled to be reimbursed by the Department of Community Affairs for travel 13 or per diem expenses in accordance with chapter 112, Florida 14 15 Statutes. Public officers and employees shall be reimbursed by their respective agencies in accordance with chapter 112, 16 17 Florida Statutes. 18 (7) An executive director shall be selected by the Governor. The executive director shall report to the 19 commission. The Department of Community Affairs shall provide 20 other staff and consultants after consultation with the 21 commission. Funding for these expenses shall be provided 22 through the Department of Community Affairs. The commission 23 24 shall receive supplemental financial and other assistance from 25 other agencies under the Governor's direct supervision and such additional assistance as is appropriate from the 26 27 Executive Office of the Governor. (8) All agencies under the control of the Governor and 28 29 Cabinet are directed, and all other agencies are requested, to 30 render assistance to, and cooperate with, the commission. The commission shall continue in existence until 31 (9) 63 File original & 9 copies 04/25/00

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its objectives are achieved, but not later than February 1, 1 2 2001. 3 Section 19. The sum of \$275,000 is appropriated from 4 the General Revenue Fund to the Department of Community Affairs Operating Trust Fund to implement the provisions of 5 this act creating the Grow Smart Florida Study Commission. 6 7 This appropriation is a nonrecurring appropriation. 8 Section 20. If any provision of this act or the application thereof to any person or circumstance is held 9 10 invalid, the invalidity shall not affect other provisions or 11 applications of the act which can be given effect without the 12 invalid provision or application, and to this end the 13 provisions of this act are declared severable. Section 21. This act shall take effect upon becoming a 14 15 law. 16 17 ======== TITLE AMENDMENT ========== 18 And the title is amended as follows: 19 Remove from the title of the bill: the entire title 20 21 and insert in lieu thereof: 22 A bill to be entitled 23 24 An act relating to growth management; creating 25 s. 125.595, F.S.; providing for the right of citizens to petition elected officials in 26 public or private; amending s. 163.2517, F.S.; 27 revising the financial incentives which a local 28 29 government may offer in an urban infill and 30 redevelopment area which relate to exemption 31 from local option sales surtaxes and waiver of 64

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delinquent taxes or fees; providing that, in 1 2 order to be eligible for the exemption from 3 collecting local option sales surtaxes, a 4 business must submit an application under oath 5 to the local government, which must be approved and submitted to the Department of Revenue; 6 7 amending s. 212.08, F.S.; specifying that the 8 authority of a local government to adopt financial and local government incentives under 9 10 s. 163.2517, F.S., is not superseded by certain provisions relating to sales tax exemptions; 11 12 amending s. 163.2523, F.S.; authorizing 13 transfer of unused funds between grant categories under the Urban Infill and 14 15 Redevelopment Assistance Grant Program; amending s. 163.3164, F.S.; clarifying the 16 17 definition of "development" under the Local Government Comprehensive Planning and Land 18 Development Regulation Act; amending s. 19 20 163.3177, F.S.; providing that an agricultural land use category may be eligible for the 21 location of public schools in a local 22 government comprehensive plan under certain 23 24 conditions; requiring preparation of an airport 25 master plan by each publicly owned and operated airport and providing requirements with respect 26 27 thereto; providing for incorporation into the local comprehensive plan; providing that 28 development or expansion of such airports or 29 30 related development consistent with such plans is not a development of regional impact; 31

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providing additional legislative intent with 1 2 respect to application of chapter 9J-5, Florida 3 Administrative Code, by the agency; specifying 4 lands that are appropriate for innovative 5 planning and development strategies; requiring a report on a program for implementing such 6 7 strategies; providing for coordination with the Grow Smart Florida Study Commission; amending 8 s. 163.3178, F.S.; requiring certain local 9 10 governments to adopt a marina siting plan as 11 part of the shoreline use component of the 12 coastal management element by a specified date; 13 amending s. 163.3184, F.S.; providing additional agencies to which a local government 14 15 must transmit a proposed comprehensive plan or plan amendment; removing provisions relating to 16 17 transmittal of copies by the state land planning agency; providing that a local 18 government may request review by the state land 19 planning agency at the time of transmittal of 20 an amendment; revising time periods with 21 respect to submission of comments to the agency 22 by other agencies, notice by the agency of its 23 24 intent to review, and issuance by the agency of 25 its report; providing for priority review of certain amendments; clarifying language; 26 27 providing for compilation and transmittal by the local government of a list of persons who 28 29 will receive an informational statement 30 concerning the agency's notice of intent to 31 find a plan or plan amendment in compliance or

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not in compliance; providing for rules; 1 2 revising requirements relating to publication 3 by the agency of its notice of intent; deleting 4 a requirement that the notice be sent to 5 certain persons; amending s. 163.3187, F.S.; revising requirements relating to small scale 6 7 development amendments which are exempt from the limitation on the frequency of amendments 8 to a local comprehensive plan; revising acreage 9 10 requirements; providing that certain amendments that involve affordable housing in certain 11 12 areas of critical state concern are eligible 13 under certain circumstances; revising a condition relating to residential land use; 14 15 removing a provision that allows a local government to elect to have such amendments 16 subject to review under s. 163.3184(3)-(6), 17 F.S.; amending s. 163.3215, F.S.; revising 18 procedures and requirements for challenge of a 19 20 development order by an aggrieved or adversely affected party on the basis of inconsistency 21 with a local comprehensive plan; providing for 22 petition to the circuit court for certiorari if 23 24 the local government has established a review 25 process that includes specified components; removing a requirement that a verified 26 27 complaint be filed with the local government prior to seeking judicial review; amending s. 28 29 163.3245, F.S., relating to optional sector 30 plans; clarifying and conforming language; creating s. 166.0498, F.S.; providing for the 31 67

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right of citizens to petition elected officials 1 2 in public or private; amending s. 166.231, 3 F.S.; authorizing application of the municipal 4 public service tax on water service to property 5 in a development of regional impact outside of municipal boundaries under certain conditions; 6 7 limiting recovery if such tax is challenged; amending s. 380.06, F.S., relating to 8 developments of regional impact; revising the 9 10 definition of an essentially built-out development of regional impact with respect to 11 12 multiuse developments; providing for submission 13 of biennial, rather than annual, reports by the developer; authorizing submission of a letter, 14 15 rather than a report, under certain circumstances; providing for amendment of 16 17 development orders with respect to report frequency; removing criteria relating to 18 petroleum storage facilities from the list of 19 criteria used to determine existence of a 20 substantial deviation; revising the criteria 21 22 relating to waterports and multiuse developments of regional impact; providing that 23 24 an extension of the date of buildout of less than 7 years is not a substantial deviation; 25 revising provisions relating to determination 26 27 of whether a change constitutes a substantial deviation based on its percentage of the 28 specified numerical criteria; revising notice 29 requirements; providing that changes that are 30 31 less than specified numerical criteria need not

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be submitted to the state land planning agency 1 2 and specifying the agency's right to appeal 3 with respect to such changes; deleting an 4 exemption from review by the regional planning 5 agency and state land planning agency for certain changes; exempting petroleum storage б 7 facilities from development-of-regional-impact 8 review under certain circumstances; providing for maintenance of the exemption from 9 10 development-of-regional-impact review for developments under s. 163.3245, F.S., relating 11 12 to optional sector plans, if said section is 13 repealed; exempting certain development or expansion of airports and related development 14 15 from development-of-regional-impact review 16 under certain circumstances; amending s. 17 380.0651, F.S.; revising the statewide guidelines and standards for 18 development-of-regional-impact review for 19 office development, port facilities, and 20 residential development; providing for vested 21 rights, duties or obligations, and pending 22 applications with respect to developments of 23 24 regional impact; providing for enforcement; 25 amending ss. 163.06 and 189.415, F.S.; correcting references to conform; creating the 26 27 Grow Smart Florida Study Commission; providing for appointment and qualifications of members; 28 providing the commission's duties; requiring a 29 30 report; providing an appropriation; providing for severability; providing an effective date. 31

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