HOUSE AMENDMENT 66-238AX-05 Bill No. CS/HB 2335 Amendment No. ____ (for drafter's use only) CHAMBER ACTION Senate House 1 2 3 4 5 ORIGINAL STAMP BELOW 6 7 8 9 10 Representative(s) Albright offered the following: 11 12 13 Amendment (with title amendment) 14 Remove from the bill: Everything after the enacting clause 15 and insert in lieu thereof: 16 17 Section 1. Subsection (4) of section 163.2517, Florida Statutes, is amended to read: 18 19 163.2517 Designation of urban infill and redevelopment 20 area.--(4) In order for a local government to designate an 21 22 urban infill and redevelopment area, it must amend its comprehensive land use plan under s. 163.3187 to delineate the 23 24 boundaries of the urban infill and redevelopment area within 25 the future land use element of its comprehensive plan pursuant to its adopted urban infill and redevelopment plan. The 26 reviewing state land planning agency shall review the boundary 27 delineation of the urban infill and redevelopment area in the 28 future land use element under s. 163.3184. However, an urban 29 30 infill and redevelopment plan adopted by a local government is 31 not subject to review for compliance as defined by s. 1

66-238AX-05

Amendment No. ____ (for drafter's use only)

163.3184(1)(b), and the local government is not required to 1 2 adopt the plan as a comprehensive plan amendment. An amendment 3 to the local comprehensive plan to designate an urban infill 4 and redevelopment area is exempt from the twice-a-year amendment limitation of s. 163.3187. 5 Section 2. Subsections (5) through (9) of section б 7 163.3161, Florida Statutes, are renumbered as subsections (6) 8 through (10), respectively, and a new subsection (5) is added 9 to said section to read: 10 163.3161 Short title; intent and purpose.--11 (5) It is the intent of this act to authorize the 12 state land planning agency to provide technical planning 13 assistance to municipalities and counties in the preparation of their comprehensive plans, plan amendments, and evaluation 14 15 and appraisal reports. Section 3. Subsections (21) through (30) of section 16 17 163.3164, Florida Statutes, are renumbered as subsections (22) through (31), respectively, present subsection (31) is 18 renumbered and amended, and a new subsection (21) is added to 19 said section, to read: 20 163.3164 Definitions.--As used in this act: 21 22 (21) "Reviewing land planning agency" means the local reviewing council of the local government's jurisdiction 23 24 created pursuant to s. 163.3175 or the Department of Community Affairs, as designated by the municipality or county in its 25 Notice of Election of Review filed with the Department of 26 27 Community Affairs and the local reviewing council. However, for purposes of review of a local government's initial 28 29 comprehensive plan pursuant to s. 163.3184, the Department of 30 Community Affairs shall be the reviewing land planning agency. 31 (32)(31) "Optional sector plan" means an optional 2

File original & 9 copies 0 hbd0007 0

66-238AX-05

Amendment No. ____ (for drafter's use only)

process authorized by s. 163.3245 in which one or more local 1 2 governments by agreement with the state land planning agency 3 are allowed to address regional development-of-regional-impact 4 issues within certain designated geographic areas identified 5 in the local comprehensive plan as a means of fostering 6 innovative planning and development strategies in s. 7 163.3177(11)(a) and (b), furthering the purposes of this part 8 and part I of chapter 380, reducing overlapping data and analysis requirements, protecting regionally significant 9 10 resources and facilities, and addressing extrajurisdictional 11 impacts. 12 Section 4. Subsection (4) of section 163.3171, Florida Statutes, is amended to read: 13 163.3171 Areas of authority under this act.--14 15 (4) The reviewing state land planning agency and a local government shall have the power to enter into agreements 16 17 with each other and to agree together to enter into agreements with a landowner, developer, or governmental agency as may be 18 necessary or desirable to effectuate the provisions and 19 purposes of ss. 163.3177(6)(h) and (11)(a), (b), and (c), and 20 21 163.3245. 22 Section 5. Subsection (1) of section 163.3174, Florida Statutes, is amended to read: 23 24 163.3174 Local planning agency.--25 (1) The governing body of each local government, 26 individually or in combination as provided in s. 163.3171, 27 shall designate and by ordinance establish a "local planning 28 agency," unless the agency is otherwise established by law. The governing body may designate itself as the local planning 29 30 agency pursuant to this subsection. The governing body shall notify the reviewing state land planning agency of the 31 3

File original & 9 copies hbd0007	04/24/00 03:45 pm	02335-0024-945249
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02335-0024-945249

66-238AX-05

Amendment No. ____ (for drafter's use only)

establishment of its local planning agency. All local planning 1 2 agencies shall provide opportunities for involvement by 3 district school boards and applicable community college 4 boards, which may be accomplished by formal representation, 5 membership on technical advisory committees, or other 6 appropriate means. The local planning agency shall prepare the 7 comprehensive plan or plan amendment after hearings to be held after public notice and shall make recommendations to the 8 9 governing body regarding the adoption or amendment of the 10 plan. The agency may be a local planning commission, the planning department of the local government, or other 11 12 instrumentality, including a countywide planning entity 13 established by special act or a council of local government officials created pursuant to s. 163.02, provided the 14 15 composition of the council is fairly representative of all the 16 governing bodies in the county or planning area; however: 17 (a) If a joint planning entity is in existence on the effective date of this act which authorizes the governing 18 bodies to adopt and enforce a land use plan effective 19 throughout the joint planning area, that entity shall be the 20 21 agency for those local governments until such time as the authority of the joint planning entity is modified by law. 22 (b) In the case of chartered counties, the planning 23 24 responsibility between the county and the several 25 municipalities therein shall be as stipulated in the charter. 26 Section 6. Section 163.3175, Florida Statutes, is 27 created to read: 163.3175 Local reviewing council.--28 (1) A local reviewing council shall be created in each 29 30 county. 31 (2) Membership on the local reviewing council shall be 4 File original & 9 copies hbd0007 04/24/00

03:45 pm

66-238AX-05

Amendment No. ____ (for drafter's use only)

as follows: 1 2 (a) One representative appointed by the county, plus a 3 number of additional representatives appointed by the county 4 equal to the number of representatives appointed by the 5 municipalities under paragraph (b). (b) Representatives appointed by the municipalities in б 7 the county as follows: 1. In counties with 12 or fewer municipalities, a 8 9 representative shall be appointed by each municipality. 10 2. In counties with 13 or more municipalities, 12 representatives shall be appointed on an annual rotational 11 12 basis that assures adequate representation of all the 13 municipalities. The rotation schedule shall be established by the county no later than September 1, 2000, and may be revised 14 15 as necessary to provide representation for newly created 16 municipalities. 17 (c) A representative who is a resident of the county 18 appointed by the Governor, subject to confirmation by the 19 Senate. (3) Members of the council shall be appointed for 20 terms of 1 year, beginning on December 1 of each year. 21 22 (4) Not less than a majority of the representatives serving as voting members on the governing body of a council 23 24 shall be elected officials of local general-purpose 25 governments chosen by the municipalities and county. Nothing contained in this section shall deny to local governing bodies 26 27 or the Governor the option of appointing either locally elected officials or lay citizens provided at least a majority 28 of the governing body of the council is composed of locally 29 30 elected officials. 31 (5) In addition to the voting member appointed 5

02335-0024-945249

66-238AX-05

hbd0007

Amendment No. ____ (for drafter's use only)

pursuant to paragraph (2)(c), the Governor shall appoint the 1 2 following ex officio nonvoting members to each council: 3 (a) A representative of the Department of 4 Transportation. 5 (b) A representative of the Department of 6 Environmental Protection. 7 (c) A representative nominated by Enterprise Florida, Inc., and the Office of Tourism, Trade, and Economic 8 9 Development. 10 (d) A representative of the appropriate water 11 management district or districts. 12 The Governor may also appoint ex officio nonvoting members 13 14 representing appropriate metropolitan planning organizations 15 and regional water supply authorities. 16 (6) A local reviewing council shall have the following 17 powers: 18 (a) To adopt rules of procedure for the regulation of its affairs and the conduct of its business and to appoint 19 from among its members a chair to serve annually; however, 20 such chair may be subject to reelection. 21 22 (b) To adopt an official name and seal. (C) To maintain an office at such place or places 23 24 within the county as it may designate. 25 (d) To employ and to compensate such personnel, consultants, and technical and professional assistants as it 26 27 deems necessary to exercise its powers and perform its duties. To make and enter into all contracts and 28 (e) agreements necessary or incidental to the performance of its 29 30 duties and the execution of its powers. To hold public hearings and sponsor public forums 31 (f) 6 04/24/00 File original & 9 copies

03:45 pm

66-238AX-05

Bill No. <u>CS/HB 2335</u>

Amendment No. ____ (for drafter's use only)

whenever the council deems it necessary or useful in the 1 2 execution of its other functions. 3 To sue and be sued in its own name. (g) 4 To accept and receive, in furtherance of its (h) functions, funds, grants, and services from the Federal 5 6 Government or its agencies; from departments, agencies, and 7 instrumentalities of state, municipal, or local government; or 8 from private or civic sources. Each local reviewing council shall render an accounting of the receipt and disbursement of 9 10 all funds received by it, pursuant to the federal Older 11 Americans Act, to the Legislature no later than March 1 of 12 each year. 13 (i) To receive and expend such sums of money as shall be from time to time appropriated for its use by the county or 14 15 any municipality when approved by the council and to act as an agency to receive and expend federal funds for planning. 16 17 (j) To act in an advisory capacity to the constituent local governments in county and municipal planning matters. 18 To cooperate, in the exercise of its planning 19 (k) functions, with federal and state agencies in planning for 20 21 emergency management as defined by s. 252.34(4). 22 (1) To fix and collect membership dues, rents, or fees 23 when appropriate. 24 To acquire, own, hold in custody, operate, (m) 25 maintain, lease, or sell real or personal property. 26 To dispose of any property acquired through the (n) 27 execution of an interlocal agreement under s. 163.01. To accept gifts, grants, assistance, funds, or 28 (0) 29 bequests. To conduct studies of the resources of the county. 30 (p) 31 (q) To participate with other governmental agencies, 7 File original & 9 copies 04/24/00 hbd0007 03:45 pm 02335-0024-945249

66-238AX-05

Amendment No. ____ (for drafter's use only)

educational institutions, and private organizations in the 1 2 coordination or conduct of its activities. 3 (r) To select and appoint such advisory bodies as the 4 council may find appropriate for the conduct of its 5 activities. 6 (s) To enter into contracts to provide, at cost, such 7 services related to its responsibilities as may be requested by local governments within the county and which the council 8 9 finds feasible to perform. 10 (t) To provide technical assistance to local 11 governments on growth management matters. (u) To coordinate land development and transportation 12 13 policies in a manner that fosters regionwide transportation 14 systems. 15 (v) To review plans of independent transportation authorities and metropolitan planning organizations to 16 17 identify inconsistencies between those agencies' plans and 18 applicable local government plans. (w) To use personnel, consultants, or technical or 19 professional assistants of the council to help local 20 governments within the county conduct economic development 21 22 activities. Section 7. Paragraphs (a) and (g) of subsection (6), 23 24 subsection (9), and paragraphs (a), (e), and (1) of subsection 25 (10) of section 163.3177, Florida Statutes, are amended to read: 26 27 163.3177 Required and optional elements of comprehensive plan; studies and surveys .--28 (6) In addition to the requirements of subsections 29 30 (1)-(5), the comprehensive plan shall include the following 31 elements: 8

66-238AX-05

Amendment No. ___ (for drafter's use only)

A future land use plan element designating 1 (a) 2 proposed future general distribution, location, and extent of 3 the uses of land for residential uses, commercial uses, 4 industry, agriculture, recreation, conservation, education, public buildings and grounds, other public facilities, and 5 other categories of the public and private uses of land. The б 7 future land use plan shall include standards to be followed in the control and distribution of population densities and 8 building and structure intensities. The proposed 9 10 distribution, location, and extent of the various categories of land use shall be shown on a land use map or map series 11 12 which shall be supplemented by goals, policies, and measurable 13 objectives. Each land use category shall be defined in terms of the types of uses included and specific standards for the 14 15 density or intensity of use. The future land use plan shall be based upon surveys, studies, and data regarding the area, 16 17 including the amount of land required to accommodate anticipated growth; the projected population of the area; the 18 character of undeveloped land; the availability of public 19 services; the need for redevelopment, including the renewal of 20 blighted areas and the elimination of nonconforming uses which 21 are inconsistent with the character of the community; and, in 22 rural communities, the need for job creation, capital 23 24 investment, and economic development that will strengthen and diversify the community's economy. The future land use plan 25 may designate areas for future planned development use 26 27 involving combinations of types of uses for which special regulations may be necessary to ensure development in accord 28 29 with the principles and standards of the comprehensive plan 30 and this act. In addition, for rural communities, the amount of land designated for future planned industrial use shall be 31

File original & 9 copies 04/24/00 hbd0007 03:45 pm

9

66-238AX-05

Amendment No. ____ (for drafter's use only)

based upon surveys and studies that reflect the need for job 1 2 creation, capital investment, and the necessity to strengthen 3 and diversify the local economies, and shall not be limited 4 solely by the projected population of the rural community. The 5 future land use plan of a county may also designate areas for possible future municipal incorporation. The land use maps or б 7 map series shall generally identify and depict historic district boundaries and shall designate historically 8 significant properties meriting protection. 9 The future land 10 use element must clearly identify the land use categories in which public schools are an allowable use. 11 When delineating 12 the land use categories in which public schools are an 13 allowable use, a local government shall include in the categories sufficient land proximate to residential 14 15 development to meet the projected needs for schools in coordination with public school boards and may establish 16 17 differing criteria for schools of different type or size. Each local government shall include lands contiguous to 18 existing school sites, to the maximum extent possible, within 19 the land use categories in which public schools are an 20 allowable use. All comprehensive plans must comply with the 21 school siting requirements of this paragraph no later than 22 October 1, 1999. The failure by a local government to comply 23 24 with these school siting requirements by October 1, 1999, will 25 result in the prohibition of the local government's ability to amend the local comprehensive plan, except for plan amendments 26 27 described in s. 163.3187(1)(b), until the school siting requirements are met. An amendment proposed by a local 28 government for purposes of identifying the land use categories 29 30 in which public schools are an allowable use is exempt from 31 the limitation on the frequency of plan amendments contained

10

File original & 9 copies04/24/00
03:45 pm02335-0024-945249

66-238AX-05

27

Amendment No. ____ (for drafter's use only)

in s. 163.3187. The future land use element shall include criteria which encourage the location of schools proximate to urban residential areas to the extent possible and shall require that the local government seek to collocate public facilities, such as parks, libraries, and community centers, with schools to the extent possible.

(g) For those units of local government identified in s. 380.24, a coastal management element, appropriately related to the particular requirements of paragraphs (d) and (e) and meeting the requirements of s. 163.3178(2) and (3). The coastal management element shall set forth the policies that shall guide the local government's decisions and program implementation with respect to the following objectives:

Maintenance, restoration, and enhancement of the
 overall quality of the coastal zone environment, including,
 but not limited to, its amenities and aesthetic values.

17 2. Continued existence of viable populations of all18 species of wildlife and marine life.

The orderly and balanced utilization and
 preservation, consistent with sound conservation principles,
 of all living and nonliving coastal zone resources.

4. Avoidance of irreversible and irretrievable loss ofcoastal zone resources.

5. Ecological planning principles and assumptions to
be used in the determination of suitability and extent of
permitted development.

6. Proposed management and regulatory techniques.

28 7. Limitation of public expenditures that subsidize29 development in high-hazard coastal areas.

30 8. Protection of human life against the effects of31 natural disasters.

11

02335-0024-945249

66-238AX-05

Amendment No. ____ (for drafter's use only)

The orderly development, maintenance, and use of 1 9. 2 ports identified in s. 403.021(9) to facilitate deepwater 3 commercial navigation and other related activities. 4 10. Preservation, including sensitive adaptive use of 5 historic and archaeological resources. (9) The state land planning agency shall, by February б 7 15, 1986, adopt by rule minimum criteria for the review and determination of compliance of the local government 8 9 comprehensive plan elements required by this act. Such rules 10 shall not be subject to rule challenges under s. 120.56(2) or to drawout proceedings under s. 120.54(3)(c)2. 11 Such rules 12 shall become effective only after they have been submitted to 13 the President of the Senate and the Speaker of the House of Representatives for review by the Legislature no later than 30 14 15 days prior to the next regular session of the Legislature. In 16 its review the Legislature may reject, modify, or take no 17 action relative to the rules. The agency shall conform the rules to the changes made by the Legislature, or, if no action 18 was taken, the agency rules shall become effective. 19 The rule 20 shall include criteria for determining whether: (a) Proposed elements are in compliance with the 21 22 requirements of part II, as amended by this act. (b) Other elements of the comprehensive plan are 23 24 related to and consistent with each other. 25 (c) The local government comprehensive plan elements are consistent with the state comprehensive plan and the 26 27 appropriate regional policy plan pursuant to s. 186.508. (d) Certain bays, estuaries, and harbors that fall 28 under the jurisdiction of more than one local government are 29 30 managed in a consistent and coordinated manner in the case of 31 local governments required to include a coastal management 12 File original & 9 copies hbd0007 04/24/00 03:45 pm

66-238AX-05

Amendment No. ____ (for drafter's use only)

element in their comprehensive plans pursuant to paragraph 1 2 (6)(q).3 (e) Proposed elements identify the mechanisms and 4 procedures for monitoring, evaluating, and appraising 5 implementation of the plan. Specific measurable objectives 6 are included to provide a basis for evaluating effectiveness 7 as required by s. 163.3191. 8 (f) Proposed elements contain policies to guide future 9 decisions in a consistent manner. 10 (g) Proposed elements contain programs and activities 11 to ensure that comprehensive plans are implemented. 12 (h) Proposed elements identify the need for and the 13 processes and procedures to ensure coordination of all development activities and services with other units of local 14 15 government, regional planning agencies, water management 16 districts, and state and federal agencies as appropriate. 17 18 The state land planning agency may adopt procedural rules that are consistent with this section and chapter 120 for the 19 20 review of local government comprehensive plan elements required under this section. The state land planning agency 21 22 shall provide model plans and ordinances and, upon request, other technical assistance to local governments in the 23 24 adoption and implementation of their revised local government 25 comprehensive plans. The review and comment provisions applicable prior to October 1, 1985, shall continue in effect 26 27 until the criteria for review and determination are adopted 28 pursuant to this subsection and the comprehensive plans 29 required by s. 163.3167(2) are due. 30 (10) The Legislature recognizes the importance and 31 significance of chapter 9J-5, Florida Administrative Code, the 13

66-238AX-05

Amendment No. ____ (for drafter's use only)

Minimum Criteria for Review of Local Government Comprehensive 1 2 Plans and Determination of Compliance of the Department of 3 Community Affairs that will be used to determine compliance of 4 local comprehensive plans. The Legislature reserved unto 5 itself the right to review chapter 9J-5, Florida Administrative Code, and to reject, modify, or take no action б 7 relative to this rule. Therefore, pursuant to subsection (9), 8 the Legislature hereby has reviewed chapter 9J-5, Florida Administrative Code, and expresses the following legislative 9 10 intent:

The Legislature finds that in order for the 11 (a) 12 reviewing land planning agency department to review local 13 comprehensive plans, it is necessary to define the term 14 "consistency." Therefore, for the purpose of determining 15 whether local comprehensive plans are consistent with the state comprehensive plan and the appropriate regional policy 16 17 plan, a local plan shall be consistent with such plans if the local plan is "compatible with" and "furthers" such plans. 18 The term "compatible with" means that the local plan is not in 19 conflict with the state comprehensive plan or appropriate 20 regional policy plan. The term "furthers" means to take 21 action in the direction of realizing goals or policies of the 22 state or regional plan. For the purposes of determining 23 24 consistency of the local plan with the state comprehensive 25 plan or the appropriate regional policy plan, the state or regional plan shall be construed as a whole and no specific 26 27 goal and policy shall be construed or applied in isolation from the other goals and policies in the plans. 28

(e) It is the Legislature's intent that support data
or summaries thereof shall not be subject to the compliance
review process, but the Legislature intends that goals and

File original & 9 copies 04/24/00 hbd0007 03:45 pm 02335-0024-945249

14

02335-0024-945249

66-238AX-05

hbd0007

Amendment No. ____ (for drafter's use only)

policies be clearly based on appropriate data. The reviewing 1 2 land planning agency department may utilize support data or 3 summaries thereof to aid in its determination of compliance 4 and consistency. The Legislature intends that the reviewing 5 land planning agency department may evaluate the application 6 of a methodology utilized in data collection or whether a 7 particular methodology is professionally accepted. However, the reviewing land planning agency department shall not 8 9 evaluate whether one accepted methodology is better than 10 another. Chapter 9J-5, Florida Administrative Code, shall not be construed to require original data collection by local 11 12 governments; however, local governments are not to be 13 discouraged from utilizing original data so long as methodologies are professionally accepted. 14 15 (1) The reviewing state land planning agency shall consider land use compatibility issues in the vicinity of all 16 17 airports in coordination with the Department of 18 Transportation. Section 8. Subsection (3) of section 163.3178, Florida 19 20 Statutes, is repealed, and subsection (5) of said section is 21 amended to read: 22 163.3178 Coastal management.--(5) The appropriate dispute resolution process 23 24 provided under s. 186.509 must be used to reconcile 25 inconsistencies between port master plans and local comprehensive plans. In recognition of the state's commitment 26 27 to deepwater ports, the state comprehensive plan must include goals, objectives, and policies that establish a statewide 28 strategy for enhancement of existing deepwater ports, ensuring 29 30 that priority is given to water-dependent land uses. As an 31 incentive for promoting plan consistency, port facilities as 15 04/24/00 03:45 pm File original & 9 copies

66-238AX-05

Amendment No. ____ (for drafter's use only)

defined in s. 315.02(6) on lands owned or controlled by a 1 2 deepwater port as defined in s. 311.09(1), as of the effective 3 date of this act shall not be subject to 4 development-of-regional-impact review provided the port either 5 successfully completes an alternative comprehensive development agreement with a local government pursuant to ss. б 7 163.3220-163.3243 or successfully enters into a development 8 agreement with the state land planning agency and applicable local government pursuant to s. 380.032 or, where the port is 9 10 a department of a local government, successfully enters into a 11 development agreement with the state land planning agency 12 pursuant to s. 380.032. Port facilities as defined in s. 13 315.02(6) on lands not owned or controlled by a deepwater port as defined in s. 311.09(1) as of the effective date of this 14 15 act shall not be subject to development-of-regional-impact review provided the port successfully enters into a 16 17 development agreement with the state land planning agency and applicable local government pursuant to s. 380.032 or, where 18 19 the port is a department of a local government, successfully 20 enters into a development agreement with the state land 21 planning agency pursuant to s. 380.032. Section 9. Subsection (12) of section 163.3180, 22 Florida Statutes, is repealed, and subsection (13) of said 23 24 section is amended to read: 25 163.3180 Concurrency.--(13) School concurrency, if imposed by local option, 26 27 shall be established on a districtwide basis by July 1, 2001, and shall include all public schools in the district and all 28 portions of the district, whether located in a municipality or 29 30 an unincorporated area. If school concurrency is not established by that date, there shall be a building moratorium 31 16 File original & 9 copies 04/24/00 hbd0007 03:45 pm 02335-0024-945249

02335-0024-945249

66-238AX-05

Amendment No. ____ (for drafter's use only)

within that district until comprehensive plan amendments 1 2 applying school concurrency are adopted. The application of 3 school concurrency to development shall be based upon the 4 adopted comprehensive plan, as amended. All local governments 5 within a county, except as provided in paragraph (f), shall 6 adopt and transmit to the reviewing state land planning agency 7 the necessary plan amendments, along with the interlocal agreement, for a compliance review pursuant to s. 163.3184(7) 8 9 and (8). School concurrency shall not become effective in a 10 county until all local governments, except as provided in paragraph (f), have adopted the necessary plan amendments, 11 12 which together with the interlocal agreement, are determined 13 to be in compliance with the requirements of this part. The minimum requirements for school concurrency are the following: 14 15 (a) Public school facilities element.--A local 16 government shall adopt and transmit to the reviewing state 17 land planning agency a plan or plan amendment which includes a public school facilities element which is consistent with the 18 requirements of s. 163.3177(12) and which is determined to be 19 in compliance as defined in s. 163.3184(1)(b). All local 20 21 government public school facilities plan elements within a county must be consistent with each other as well as the 22 requirements of this part. 23 24 (b) Level-of-service standards.--The Legislature 25 recognizes that an essential requirement for a concurrency management system is the level of service at which a public 26 27 facility is expected to operate. 1. Local governments and school boards imposing school 28 concurrency shall exercise authority in conjunction with each 29 30 other to establish jointly adequate level-of-service 31 standards, as defined in chapter 9J-5, Florida Administrative 17 File original & 9 copies hbd0007 04/24/00

03:45 pm

66-238AX-05

Amendment No. ____ (for drafter's use only)

Code, necessary to implement the adopted local government
 comprehensive plan, based on data and analysis.

2. Public school level-of-service standards shall be included and adopted into the capital improvements element of the local comprehensive plan and shall apply districtwide to all schools of the same type. Types of schools may include elementary, middle, and high schools as well as special purpose facilities such as magnet schools.

9 3. Local governments and school boards shall have the 10 option to utilize tiered level-of-service standards to allow 11 time to achieve an adequate and desirable level of service as 12 circumstances warrant.

13 (c) Service areas.--The Legislature recognizes that an 14 essential requirement for a concurrency system is a 15 designation of the area within which the level of service will be measured when an application for a residential development 16 17 permit is reviewed for school concurrency purposes. This delineation is also important for purposes of determining 18 whether the local government has a financially feasible public 19 20 school capital facilities program that will provide schools which will achieve and maintain the adopted level-of-service 21 22 standards.

In order to balance competing interests, preserve
 the constitutional concept of uniformity, and avoid disruption
 of existing educational and growth management processes, local
 governments are encouraged to apply school concurrency to
 development on a districtwide basis so that a concurrency
 determination for a specific development will be based upon
 the availability of school capacity districtwide.

30 2. For local governments applying school concurrency31 on a less than districtwide basis, such as utilizing school

18	
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66-238AX-05

Amendment No. ____ (for drafter's use only)

attendance zones or larger school concurrency service areas, 1 2 local governments and school boards shall have the burden to 3 demonstrate that the utilization of school capacity is 4 maximized to the greatest extent possible in the comprehensive 5 plan and amendment, taking into account transportation costs and court-approved desegregation plans, as well as other б 7 factors. In addition, in order to achieve concurrency within 8 the service area boundaries selected by local governments and school boards, the service area boundaries, together with the 9 10 standards for establishing those boundaries, shall be 11 identified, included, and adopted as part of the comprehensive 12 plan. Any subsequent change to the service area boundaries 13 for purposes of a school concurrency system shall be by plan 14 amendment and shall be exempt from the limitation on the 15 frequency of plan amendments in s. 163.3187(1). Where school capacity is available on a 16 3. 17 districtwide basis but school concurrency is applied on a less than districtwide basis in the form of concurrency service 18 areas, if the adopted level-of-service standard cannot be met 19 20 in a particular service area as applied to an application for a development permit and if the needed capacity for the 21 particular service area is available in one or more contiguous 22 service areas, as adopted by the local government, then the 23 24 development order shall be issued and mitigation measures shall not be exacted. 25

(d) Financial feasibility.--The Legislature recognizes that financial feasibility is an important issue because the premise of concurrency is that the public facilities will be provided in order to achieve and maintain the adopted level-of-service standard. This part and chapter 9J-5, Florida Administrative Code, contain specific standards to determine

19

66-238AX-05

Amendment No. ____ (for drafter's use only)

the financial feasibility of capital programs. These standards
 were adopted to make concurrency more predictable and local
 governments more accountable.

4 1. A comprehensive plan amendment seeking to impose 5 school concurrency shall contain appropriate amendments to the 6 capital improvements element of the comprehensive plan, 7 consistent with the requirements of s. 163.3177(3) and rule 9J-5.016, Florida Administrative Code. The capital 8 9 improvements element shall set forth a financially feasible 10 public school capital facilities program, established in conjunction with the school board, that demonstrates that the 11 12 adopted level-of-service standards will be achieved and maintained. 13

Such amendments shall demonstrate that the public
 school capital facilities program meets all of the financial
 feasibility standards of this part and chapter 9J-5, Florida
 Administrative Code, that apply to capital programs which
 provide the basis for mandatory concurrency on other public
 facilities and services.

3. When the financial feasibility of a public school capital facilities program is evaluated by the <u>reviewing state</u> land planning agency for purposes of a compliance determination, the evaluation shall be based upon the service areas selected by the local governments and school board. (e) Availability standard.--Consistent with the public welfare, a local government may not deny a development permit

authorizing residential development for failure to achieve and
maintain the level-of-service standard for public school
capacity in a local option school concurrency system where
adequate school facilities will be in place or under actual

31 construction within 3 years after permit issuance.

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File original & 9 copies hbd0007	04/24/00 03:45 pm	02335-0024-945249
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66-238AX-05

Amendment No. ____ (for drafter's use only)

Intergovernmental coordination. --1 (f) 2 1. When establishing concurrency requirements for 3 public schools, a local government shall satisfy the 4 requirements for intergovernmental coordination set forth in s. 163.3177(6)(h)1. and 2., except that a municipality is not 5 6 required to be a signatory to the interlocal agreement 7 required by s. 163.3177(6)(h)2. as a prerequisite for imposition of school concurrency, and as a nonsignatory, shall 8 9 not participate in the adopted local school concurrency 10 system, if the municipality meets all of the following criteria for having no significant impact on school 11 12 attendance: 13 a. The municipality has issued development orders for fewer than 50 residential dwelling units during the preceding 14 15 5 years, or the municipality has generated fewer than 25 16 additional public school students during the preceding 5 17 years. The municipality has not annexed new land during 18 b. the preceding 5 years in land use categories which permit 19 20 residential uses that will affect school attendance rates. 21 The municipality has no public schools located c. within its boundaries. 22 d. At least 80 percent of the developable land within 23 24 the boundaries of the municipality has been built upon. 25 2. A municipality which qualifies as having no 26 significant impact on school attendance pursuant to the 27 criteria of subparagraph 1. must review and determine at the 28 time of its evaluation and appraisal report pursuant to s. 163.3191 whether it continues to meet the criteria. 29 If the 30 municipality determines that it no longer meets the criteria, it must adopt appropriate school concurrency goals, 31 21

File original & 9 copies hbd0007	04/24/00 03:45 pm	02335-0024-945249
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66-238AX-05

Amendment No. ____ (for drafter's use only)

objectives, and policies in its plan amendments based on the evaluation and appraisal report, and enter into the existing interlocal agreement required by s. 163.3177(6)(h)2., in order to fully participate in the school concurrency system. If such a municipality fails to do so, it will be subject to the enforcement provisions of s. 163.3191.

7 (g) Interlocal agreement for school concurrency.--When establishing concurrency requirements for public schools, a 8 9 local government must enter into an interlocal agreement which 10 satisfies the requirements in s. 163.3177(6)(h)1. and 2. and the requirements of this subsection. The interlocal agreement 11 12 shall acknowledge both the school board's constitutional and statutory obligations to provide a uniform system of free 13 public schools on a countywide basis, and the land use 14 15 authority of local governments, including their authority to approve or deny comprehensive plan amendments and development 16 17 orders. The interlocal agreement shall be submitted to the 18 reviewing state land planning agency by the local government as a part of the compliance review, along with the other 19 20 necessary amendments to the comprehensive plan required by this part. In addition to the requirements of s. 21 22 163.3177(6)(h), the interlocal agreement shall meet the following requirements: 23

Establish the mechanisms for coordinating the
 development, adoption, and amendment of each local
 government's public school facilities element with each other
 and the plans of the school board to ensure a uniform
 districtwide school concurrency system.

29 2. Establish a process by which each local government
30 and the school board shall agree and base their plans on
31 consistent projections of the amount, type, and distribution

22

66-238AX-05

Amendment No. ____ (for drafter's use only)

of population growth and coordinate and share information relating to existing and planned public school facilities projections and proposals for development and redevelopment, and infrastructure required to support public school facilities.

6 3. Establish a process for the development of siting
7 criteria which encourages the location of public schools
8 proximate to urban residential areas to the extent possible
9 and seeks to collocate schools with other public facilities
10 such as parks, libraries, and community centers to the extent
11 possible.

4. Specify uniform, districtwide level-of-service
 standards for public schools of the same type and the process
 for modifying the adopted levels-of-service standards.

5. Establish a process for the preparation, amendment, and joint approval by each local government and the school board of a public school capital facilities program which is financially feasible, and a process and schedule for incorporation of the public school capital facilities program into the local government comprehensive plans on an annual basis.

Define the geographic application of school 22 6. concurrency. If school concurrency is to be applied on a less 23 24 than districtwide basis in the form of concurrency service 25 areas, the agreement shall establish criteria and standards for the establishment and modification of school concurrency 26 27 service areas. The agreement shall also establish a process and schedule for the mandatory incorporation of the school 28 concurrency service areas and the criteria and standards for 29 30 establishment of the service areas into the local government 31 comprehensive plans. The agreement shall ensure maximum

23

66-238AX-05

Amendment No. ____ (for drafter's use only)

utilization of school capacity, taking into account 1 2 transportation costs and court-approved desegregation plans, 3 as well as other factors. The agreement shall also ensure the 4 achievement and maintenance of the adopted level-of-service 5 standards for the geographic area of application throughout 6 the 5 years covered by the public school capital facilities 7 plan and thereafter by adding a new fifth year during the 8 annual update. 7. Establish a uniform districtwide procedure for 9 10 implementing school concurrency which provides for: The evaluation of development applications for 11 12 compliance with school concurrency requirements; 13 An opportunity for the school board to review and b. comment on the effect of comprehensive plan amendments and 14 15 rezonings on the public school facilities plan; and 16 The monitoring and evaluation of the school c. 17 concurrency system. Include provisions relating to termination, 18 8. suspension, and amendment of the agreement. The agreement 19 20 shall provide that if the agreement is terminated or suspended, the application of school concurrency shall be 21 22 terminated or suspended. Section 10. Paragraph (c) of subsection (3) of section 23 24 163.3181, Florida Statutes, is amended to read: 25 163.3181 Public participation in the comprehensive planning process; intent; alternative dispute resolution .--26 27 (3) A local government considering undertaking a 28 publicly financed capital improvement project may elect to use the procedures set forth in this subsection for the purpose of 29 30 allowing public participation in the decision and resolution 31 of disputes. For purposes of this subsection, a publicly 24

66-238AX-05

Amendment No. ____ (for drafter's use only)

financed capital improvement project is a physical structure 1 2 or structures, the funding for construction, operation, and 3 maintenance of which is financed entirely from public funds. 4 (c) If an affected person requests an administrative 5 hearing pursuant to ss. 120.569 and 120.57, that person shall 6 file the petition no later than 30 days after the public 7 hearing or no later than 30 days after the change or new information is made available to the public, whichever is 8 later. Affected local governments, the reviewing state land 9 10 planning agency, or other affected persons may intervene. Following the initiation of an administrative hearing, the 11 12 administrative law judge shall, by order issued within 15 days after receipt of the petition, establish a schedule for the 13 14 proceedings, including discovery, which provides for a final 15 hearing within 60 days of the issuance of the order. Proposed 16 recommended orders must be submitted to the administrative law 17 judge, if at all, within 10 days of the filing of the hearing transcript. Recommended orders shall be submitted to the 18 reviewing state land planning agency within 30 days of the 19 last day for the filing of the proposed recommended order. 20 The reviewing state land planning agency shall issue its final 21 order within 45 days of receipt of the recommended order. 22 Section 11. Section 163.3184, Florida Statutes, is 23 24 amended to read: 25 163.3184 Process for adoption of comprehensive plan or plan amendment.--26 27 DEFINITIONS.--As used in this section: (1)"Affected person" includes the affected local 28 (a) 29 government; persons owning property, residing, or owning or 30 operating a business within the boundaries of the local 31 government whose plan is the subject of the review; and 25 04/24/00 03:45 pm File original & 9 copies hbd0007

02335-0024-945249

66-238AX-05

Amendment No. ____ (for drafter's use only)

adjoining local governments that can demonstrate that the plan 1 2 or plan amendment will produce substantial impacts on the 3 increased need for publicly funded infrastructure or 4 substantial impacts on areas designated for protection or 5 special treatment within their jurisdiction. Each person, other than an adjoining local government, in order to qualify б 7 under this definition, shall also have submitted oral or written comments, recommendations, or objections to the local 8 9 government during the period of time beginning with the 10 transmittal hearing for the plan or plan amendment and ending with the adoption of the plan or plan amendment. 11

12 (b) "In compliance" means consistent with the requirements of ss. 163.3177, 163.3178, 163.3180, 163.3191, 13 14 and 163.3245, with the state comprehensive plan, with the 15 appropriate strategic regional policy plan, and with chapter 9J-5, Florida Administrative Code, where such rule is not 16 17 inconsistent with this part and with the principles for guiding development in designated areas of critical state 18 concern. 19

20 (2) COORDINATION. -- Each comprehensive plan proposed to be adopted pursuant to this part shall be transmitted, 21 adopted, and reviewed in the manner prescribed in this 22 section. The state land planning agency shall have 23 24 responsibility for plan review, coordination, and the preparation and transmission of comments, pursuant to this 25 section, to the local governing body responsible for the 26 27 comprehensive plan.Each comprehensive plan or plan amendment proposed to be adopted pursuant to this part shall be 28 29 transmitted, adopted, and reviewed in the manner prescribed in 30 this section. No later than December 1 of each even-numbered year, each county and municipality must submit to the state 31 26

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02335-0024-945249

66-238AX-05

Amendment No. ____ (for drafter's use only)

land planning agency and the local reviewing council a Notice 1 of Election of Review, by certified mail, return receipt 2 3 requested, indicating whether the state land planning agency 4 or the local reviewing council The state land planning agency 5 shall have responsibility as reviewing agency for plan 6 amendment review, coordination, and the preparation and 7 transmission of comments, pursuant to this section, to the local governing body responsible for the comprehensive plan 8 beginning January 1 of the next odd-numbered year for the 9 10 following 2 years. Failure to notify the state land planning agency and the local reviewing council by the required 11 12 deadline will result in a default selection of the state land 13 planning agency as the review agency of plan amendments for the 2-year period. The reviewing state land planning agency 14 15 shall maintain a single file concerning any proposed or adopted plan amendment submitted by a local government for any 16 17 review under this section. Copies of all correspondence, papers, notes, memoranda, and other documents received or 18 generated by the reviewing state land planning agency must be 19 placed in the appropriate file. Paper copies of all electronic 20 mail correspondence must be placed in the file. The file and 21 its contents must be available for public inspection and 22 copying as provided in chapter 119. 23 24 (3) LOCAL GOVERNMENT TRANSMITTAL OF PROPOSED PLAN OR AMENDMENT.--25 (a) Each local governing body shall transmit the 26 27 complete proposed comprehensive plan or plan amendment to the reviewing state land planning agency, the appropriate regional 28 planning council and water management district, the Department 29 30 of Environmental Protection, the Department of Health, and the 31 Department of Transportation immediately following a public 27

66-238AX-05

Amendment No. ____ (for drafter's use only)

1 hearing pursuant to subsection (15) as specified in this act 2 the state land planning agency's procedural rules. The local 3 governing body shall also transmit a copy of the complete 4 proposed comprehensive plan or plan amendment to any other 5 unit of local government or government agency in the state 6 that has filed a written request with the governing body for 7 the plan or plan amendment.

(b) A local governing body shall not transmit portions 8 9 of a plan or plan amendment unless it has previously provided 10 to all state agencies designated by the reviewing state land planning agency a complete copy of its adopted comprehensive 11 12 plan pursuant to subsection (7) and as specified in the agency's procedural rules. In the case of comprehensive plan 13 amendments, the local governing body shall transmit to the 14 15 reviewing state land planning agency, the appropriate regional 16 planning council and water management district, the Department 17 of Environmental Protection, the Department of Health, and the Department of Transportation the materials specified in the 18 state land planning agency's procedural rules and, in cases in 19 which the plan amendment is a result of an evaluation and 20 appraisal report adopted pursuant to s. 163.3191, a copy of 21 the evaluation and appraisal report. Local governing bodies 22 shall consolidate all proposed plan amendments into a single 23 24 submission for each of the two plan amendment adoption dates 25 during the calendar year pursuant to s. 163.3187.

(c) A local government may adopt a proposed plan amendment previously transmitted pursuant to this subsection, unless review is requested or otherwise initiated pursuant to subsection (6).

30 (d) In cases in which a local government transmits31 multiple individual amendments that can be clearly and legally

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66-238AX-05

Amendment No. ____ (for drafter's use only)

separated and distinguished for the purpose of determining 1 2 whether to review the proposed amendment, and the reviewing 3 state land planning agency elects to review several or a 4 portion of the amendments and the local government chooses to 5 immediately adopt the remaining amendments not reviewed, the amendments immediately adopted and any reviewed amendments б 7 that the local government subsequently adopts together constitute one amendment cycle in accordance with s. 8 9 163.3187(1).

10 (4) INTERGOVERNMENTAL REVIEW.--If review of a proposed 11 comprehensive plan amendment is requested or otherwise 12 initiated pursuant to subsection (6), the reviewing state land 13 planning agency within 5 working days of determining that such a review will be conducted shall transmit a copy of the 14 15 proposed plan amendment to various government agencies, as 16 appropriate, for response or comment, including, but not 17 limited to, the Department of Environmental Protection, the Department of Transportation, the Department of Health, the 18 water management district, and the regional planning council, 19 20 and, in the case of municipal plans, to the county land planning agency. These governmental agencies shall provide 21 comments to the reviewing state land planning agency within 30 22 days after receipt of the proposed plan amendment. The 23 24 appropriate regional planning council shall also provide its 25 written comments to the reviewing state land planning agency within 30 days after receipt of the proposed plan amendment 26 27 and shall specify any objections, recommendations for modifications, and comments of any other regional agencies to 28 which the regional planning council may have referred the 29 30 proposed plan amendment. Written comments submitted by the 31 public within 30 days after notice of transmittal by the local

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66-238AX-05

Amendment No. ____ (for drafter's use only)

1 government of the proposed plan amendment will be considered 2 as if submitted by governmental agencies. All written agency 3 and public comments must be made part of the file maintained 4 under subsection (2).

5 (5) REGIONAL, COUNTY, AND MUNICIPAL REVIEW.--The 6 review of the regional planning council pursuant to subsection 7 (4) shall be limited to effects on regional resources or facilities identified in the strategic regional policy plan 8 and extra jurisdictional impacts which would be inconsistent 9 10 with the comprehensive plan of the affected local government. However, any inconsistency between a local plan or plan 11 12 amendment and a strategic regional policy plan must not be the 13 sole basis for a notice of intent to find a local plan or plan 14 amendment not in compliance with this act. A regional planning 15 council shall not review and comment on a proposed 16 comprehensive plan it prepared itself unless the plan has been 17 changed by the local government subsequent to the preparation 18 of the plan by the regional planning agency. The review of the county land planning agency pursuant to subsection (4) shall 19 be primarily in the context of the relationship and effect of 20 the proposed plan amendment on any county comprehensive plan 21 element. Any review by municipalities will be primarily in the 22 context of the relationship and effect on the municipal plan. 23 24 REVIEWING STATE LAND PLANNING AGENCY REVIEW. --(6) The reviewing state land planning agency shall 25 (a) review a proposed plan amendment upon request of a regional 26 27 planning council, affected person, or local government transmitting the plan amendment if the request is received 28 within 30 days after transmittal of the proposed plan 29 30 amendment pursuant to subsection (3). The agency shall issue a report of its objections, recommendations, and comments 31

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66-238AX-05

Amendment No. ____ (for drafter's use only)

1 regarding the proposed plan amendment. A regional planning 2 council or affected person requesting a review shall do so by 3 submitting a written request to the agency with a notice of 4 the request to the local government and any other person who 5 has requested notice.

6 (b) The <u>reviewing</u> state land planning agency may 7 review any proposed plan amendment regardless of whether a 8 request for review has been made, if the agency gives notice 9 to the local government, and any other person who has 10 requested notice, of its intention to conduct such a review 11 within 30 days of transmittal of the proposed plan amendment 12 pursuant to subsection (3).

(c) The reviewing state land planning agency shall 13 follow the established establish by rule a schedule for 14 15 receipt of comments from the various government agencies, as well as written public comments, pursuant to subsection (4). 16 17 The reviewing state land planning agency shall have 30 days to review comments from the various government agencies along 18 with a local government's comprehensive plan or plan 19 20 amendment. During that period, the reviewing state land planning agency shall transmit in writing its comments to the 21 22 local government along with any objections and any recommendations for modifications. When a federal, state, or 23 24 regional agency has implemented a permitting program, the 25 reviewing state land planning agency shall not require a local government to duplicate or exceed that permitting program in 26 27 its comprehensive plan or to implement such a permitting program in its land development regulations. Nothing 28 contained herein shall prohibit the reviewing state land 29 30 planning agency in conducting its review of local plans or plan amendments from making objections, recommendations, and 31 31

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02335-0024-945249

66-238AX-05

Amendment No. ____ (for drafter's use only)

1 comments or making compliance determinations regarding 2 densities and intensities consistent with the provisions of 3 this part. In preparing its comments, the <u>reviewing state</u> land 4 planning agency shall only base its considerations on written, 5 and not oral, comments, from any source.

(d) The reviewing state land planning agency review б 7 shall identify all written communications with the agency 8 regarding the proposed plan amendment. If the reviewing state 9 land planning agency does not issue such a review, it shall 10 identify in writing to the local government all written communications received 30 days after transmittal. The written 11 12 identification must include a list of all documents received or generated by the agency, which list must be of sufficient 13 specificity to enable the documents to be identified and 14 15 copies requested, if desired, and the name of the person to be 16 contacted to request copies of any identified document. The 17 list of documents must be made a part of the public records of the reviewing state land planning agency. 18

(7) LOCAL GOVERNMENT REVIEW OF COMMENTS; ADOPTION OF 19 PLAN OR AMENDMENTS AND TRANSMITTAL .-- The local government 20 21 shall review the written comments submitted to it by the 22 reviewing state land planning agency, and any other person, agency, or government. Any comments, recommendations, or 23 24 objections and any reply to them shall be public documents, a 25 part of the permanent record in the matter, and admissible in any proceeding in which the comprehensive plan or plan 26 27 amendment may be at issue. The local government, upon receipt of written comments from the reviewing state land planning 28 29 agency, shall have 120 days to adopt or adopt with changes the 30 proposed comprehensive plan or s. 163.3191 plan amendments. In the case of comprehensive plan amendments other than those 31

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66-238AX-05

Amendment No. ____ (for drafter's use only)

proposed pursuant to s. 163.3191, the local government shall 1 2 have 60 days to adopt the amendment, adopt the amendment with 3 changes, or determine that it will not adopt the amendment. 4 The adoption of the proposed plan or plan amendment or the 5 determination not to adopt a plan amendment, other than a plan amendment proposed pursuant to s. 163.3191, shall be made in б 7 the course of a public hearing pursuant to subsection (15). The local government shall transmit the adopted comprehensive 8 9 plan or adopted plan amendment to the reviewing state land 10 planning agency as specified in the agency's procedural rules within 10 working days after adoption. The local governing 11 12 body shall also transmit a copy of the adopted comprehensive 13 plan or plan amendment to the regional planning agency and to any other unit of local government or governmental agency in 14 15 the state that has filed a written request with the governing 16 body for a copy of the plan or plan amendment.

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(8) NOTICE OF INTENT.--

Except as provided in s. 163.3187(3), the 18 (a) reviewing state land planning agency, upon receipt of a local 19 government's adopted comprehensive plan or plan amendment, 20 21 shall have 45 days for review and to determine if the plan or plan amendment is in compliance with this act, unless the 22 amendment is the result of a compliance agreement entered into 23 24 under subsection (16), in which case the time period for review and determination shall be 30 days. If review was not 25 conducted under subsection (6), the agency's determination 26 27 must be based upon the plan amendment as adopted. If review 28 was conducted under subsection (6), the agency's determination of compliance must be based only upon one or both of the 29 30 following:

> 1. The <u>reviewing</u> state land planning agency's written 33

66-238AX-05

Amendment No. ____ (for drafter's use only)

1 comments to the local government pursuant to subsection (6);
2 or

3 2. Any changes made by the local government to the4 comprehensive plan or plan amendment as adopted.

5 During the time period provided for in this (b) 6 subsection, the reviewing state land planning agency shall 7 issue, through a senior administrator or the secretary, as 8 specified in the agency's procedural rules, a notice of intent 9 to find that the plan or plan amendment is in compliance or 10 not in compliance. A notice of intent shall be issued by publication in the manner provided by this paragraph and by 11 12 mailing a copy to the local government and to persons who 13 request notice. The required advertisement shall be no less than 2 columns wide by 10 inches long, and the headline in the 14 15 advertisement shall be in a type no smaller than 12 point. The advertisement shall not be placed in that portion of the 16 17 newspaper where legal notices and classified advertisements 18 appear. The advertisement shall be published in a newspaper which meets the size and circulation requirements set forth in 19 20 paragraph (15)(c) and which has been designated in writing by the affected local government at the time of transmittal of 21 22 the amendment. Publication by the reviewing state land planning agency of a notice of intent in the newspaper 23 24 designated by the local government shall be prima facie 25 evidence of compliance with the publication requirements of this section. 26 27 (9) PROCESS IF LOCAL PLAN OR AMENDMENT IS IN

28 COMPLIANCE.--

(a) If the <u>reviewing</u> state land planning agency issues
a notice of intent to find that the comprehensive plan or plan
amendment transmitted pursuant to s. 163.3167, s. 163.3187, s.

34

66-238AX-05

Amendment No. ____ (for drafter's use only)

163.3189, or s. 163.3191 is in compliance with this act, any 1 2 affected person may file a petition with the agency pursuant 3 to ss. 120.569 and 120.57 within 21 days after the publication 4 of notice. In this proceeding, the local plan or plan 5 amendment shall be determined to be in compliance if the local 6 government's determination of compliance is fairly debatable. 7 (b) The hearing shall be conducted by an administrative law judge of the Division of Administrative 8 Hearings of the Department of Management Services, who shall 9 10 hold the hearing in the county of and convenient to the affected local jurisdiction and submit a recommended order to 11 12 the reviewing state land planning agency. The reviewing state 13 land planning agency shall allow for the filing of exceptions to the recommended order and shall issue a final order after 14 15 receipt of the recommended order if the reviewing state land planning agency determines that the plan or plan amendment is 16 17 in compliance. If the reviewing state land planning agency determines that the plan or plan amendment is not in 18

19 compliance, the agency shall submit the recommended order to 20 the Administration Commission for final agency action.

21 (10) PROCESS IF LOCAL PLAN OR AMENDMENT IS NOT IN 22 COMPLIANCE.--

23 (a) If the reviewing state land planning agency issues 24 a notice of intent to find the comprehensive plan or plan 25 amendment not in compliance with this act, the notice of intent shall be forwarded to the Division of Administrative 26 27 Hearings of the Department of Management Services, which shall conduct a proceeding under ss. 120.569 and 120.57 in the 28 county of and convenient to the affected local jurisdiction. 29 30 The parties to the proceeding shall be the reviewing state 31 land planning agency, the affected local government, and any

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66-238AX-05

Amendment No. ____ (for drafter's use only)

affected person who intervenes. No new issue may be alleged 1 2 as a reason to find a plan or plan amendment not in compliance in an administrative pleading filed more than 21 days after 3 4 publication of notice unless the party seeking that issue 5 establishes good cause for not alleging the issue within that time period. Good cause shall not include excusable neglect. б 7 In the proceeding, the local government's determination that the comprehensive plan or plan amendment is in compliance is 8 9 presumed to be correct. The local government's determination 10 shall be sustained unless it is shown by a preponderance of 11 the evidence that the comprehensive plan or plan amendment is 12 not in compliance. The local government's determination that 13 elements of its plans are related to and consistent with each other shall be sustained if the determination is fairly 14 15 debatable.

16 (b) The administrative law judge assigned by the 17 division shall submit a recommended order to the 18 Administration Commission for final agency action.

(c) Prior to the hearing, the reviewing state land 19 20 planning agency shall afford an opportunity to mediate or otherwise resolve the dispute. If a party to the proceeding 21 requests mediation or other alternative dispute resolution, 22 the hearing may not be held until the reviewing state land 23 24 planning agency advises the administrative law judge in 25 writing of the results of the mediation or other alternative dispute resolution. However, the hearing may not be delayed 26 27 for longer than 90 days for mediation or other alternative dispute resolution unless a longer delay is agreed to by the 28 29 parties to the proceeding. The costs of the mediation or 30 other alternative dispute resolution shall be borne equally by all of the parties to the proceeding. 31

36

66-238AX-05

Amendment No. ____ (for drafter's use only)

(11) ADMINISTRATION COMMISSION. --1 2 (a) If the Administration Commission, upon a hearing 3 pursuant to subsection (9) or subsection (10), finds that the 4 comprehensive plan or plan amendment is not in compliance with 5 this act, the commission shall specify remedial actions which 6 would bring the comprehensive plan or plan amendment into 7 compliance. The commission may direct state agencies not to provide funds to increase the capacity of roads, bridges, or 8 9 water and sewer systems within the boundaries of those local 10 governmental entities which have comprehensive plans or plan elements that are determined not to be in compliance. 11 The 12 commission order may also specify that the local government 13 shall not be eliqible for grants administered under the 14 following programs: 15 1. The Florida Small Cities Community Development 16 Block Grant Program, as authorized by ss. 290.0401-290.049. 17 2. The Florida Recreation Development Assistance Program, as authorized by chapter 375. 18 Revenue sharing pursuant to ss. 206.60, 210.20, and 19 3. 20 218.61 and chapter 212, to the extent not pledged to pay back 21 bonds. If the local government is one which is required 22 (b) to include a coastal management element in its comprehensive 23 24 plan pursuant to s. 163.3177(6)(g), the commission order may 25 also specify that the local government is not eligible for funding pursuant to s. 161.091. The commission order may also 26 27 specify that the fact that the coastal management element has 28 been determined to be not in compliance shall be a consideration when the department considers permits under s. 29 30 161.053 and when the Board of Trustees of the Internal Improvement Trust Fund considers whether to sell, convey any 31 37

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66-238AX-05

Amendment No. ____ (for drafter's use only)

interest in, or lease any sovereignty lands or submerged lands
 until the element is brought into compliance.

3 (c) Any funds from a state program withheld from a
4 local government pursuant to paragraphs (a) and (b) as a
5 sanction for noncompliance shall be deposited into the Growth
6 Management Trust Fund created by s. 186.911.

7 (d) The sanctions provided by paragraphs (a) and (b) 8 shall not apply to a local government regarding any plan 9 amendment, except for plan amendments that amend plans that 10 have not been finally determined to be in compliance with this 11 part, and except as provided in s. 163.3189(2) or s. 12 163.3191(11).

13 (12) GOOD FAITH FILING. -- The signature of an attorney 14 or party constitutes a certificate that he or she has read the 15 pleading, motion, or other paper and that, to the best of his or her knowledge, information, and belief formed after 16 17 reasonable inquiry, it is not interposed for any improper purpose, such as to harass or to cause unnecessary delay, or 18 19 for economic advantage, competitive reasons, or frivolous 20 purposes or needless increase in the cost of litigation. If a pleading, motion, or other paper is signed in violation of 21 these requirements, the administrative law judge, upon motion 22 or his or her own initiative, shall impose upon the person who 23 24 signed it, a represented party, or both, an appropriate 25 sanction, which may include an order to pay to the other party or parties the amount of reasonable expenses incurred because 26 27 of the filing of the pleading, motion, or other paper, including a reasonable attorney's fee. 28

29 (13) EXCLUSIVE PROCEEDINGS.--The proceedings under 30 this section shall be the sole proceeding or action for a 31 determination of whether a local government's plan, element,

38

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66-238AX-05

Amendment No. ____ (for drafter's use only)

1 or amendment is in compliance with this act.

2 (14) AREAS OF CRITICAL STATE CONCERN.--No proposed 3 local government comprehensive plan or plan amendment which is 4 applicable to a designated area of critical state concern 5 shall be effective until a final order is issued finding the 6 plan or amendment to be in compliance as defined in this 7 section.

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(15) PUBLIC HEARINGS.--

The procedure for transmittal of a complete 9 (a) 10 proposed comprehensive plan or plan amendment pursuant to 11 subsection (3) and for adoption of a comprehensive plan or 12 plan amendment pursuant to subsection (7) shall be by 13 affirmative vote of not less than a majority of the members of 14 the governing body present at the hearing. The adoption of a 15 comprehensive plan or plan amendment shall be by ordinance. 16 For the purposes of transmitting or adopting a comprehensive 17 plan or plan amendment, the notice requirements in chapters 125 and 166 are superseded by this subsection, except as 18 provided in this part. 19

20 (b) The local governing body shall hold at least two 21 advertised public hearings on the proposed comprehensive plan 22 or plan amendment as follows:

The first public hearing shall be held at the
 transmittal stage pursuant to subsection (3). It shall be
 held on a weekday at least 7 days after the day that the first
 advertisement is published.

27 2. The second public hearing shall be held at the
28 adoption stage pursuant to subsection (7). It shall be held
29 on a weekday at least 5 days after the day that the second
30 advertisement is published.

(c) If the proposed comprehensive plan or plan

39

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66-238AX-05

Amendment No. ____ (for drafter's use only)

1 amendment changes the actual list of permitted, conditional, 2 or prohibited uses within a future land use category or 3 changes the actual future land use map designation of a parcel 4 or parcels of land, the required advertisements shall be in 5 the format prescribed by s. 125.66(4)(b)2. for a county or by 6 s. 166.041(3)(c)2.b. for a municipality.

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(16) COMPLIANCE AGREEMENTS.--

(a) At any time following the issuance of a notice of 8 9 intent to find a comprehensive plan or plan amendment not in 10 compliance with this part or after the initiation of a hearing 11 pursuant to subsection (9), the reviewing state land planning 12 agency and the local government may voluntarily enter into a 13 compliance agreement to resolve one or more of the issues 14 raised in the proceedings. Affected persons who have initiated 15 a formal proceeding or have intervened in a formal proceeding 16 may also enter into the compliance agreement. All parties 17 granted intervenor status shall be provided reasonable notice of the commencement of a compliance agreement negotiation 18 process and a reasonable opportunity to participate in such 19 20 negotiation process. Negotiation meetings with local 21 governments or intervenors shall be open to the public. The 22 reviewing state land planning agency shall provide each party granted intervenor status with a copy of the compliance 23 24 agreement within 10 days after the agreement is executed. The 25 compliance agreement shall list each portion of the plan or plan amendment which is not in compliance, and shall specify 26 27 remedial actions which the local government must complete within a specified time in order to bring the plan or plan 28 amendment into compliance, including adoption of all necessary 29 30 plan amendments. The compliance agreement may also establish monitoring requirements and incentives to ensure that the 31

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66-238AX-05

Amendment No. ___ (for drafter's use only)

1 conditions of the compliance agreement are met.

2 (b) Upon filing by the <u>reviewing</u> state land planning 3 agency of a compliance agreement executed by the agency and 4 the local government with the Division of Administrative 5 Hearings, any administrative proceeding under ss. 120.569 and 6 120.57 regarding the plan or plan amendment covered by the 7 compliance agreement shall be stayed.

8 (c) Prior to its execution of a compliance agreement, 9 the local government must approve the compliance agreement at 10 a public hearing advertised at least 10 days before the public 11 hearing in a newspaper of general circulation in the area in 12 accordance with the advertisement requirements of subsection 13 (15).

14 (d) A local government may adopt a plan amendment 15 pursuant to a compliance agreement in accordance with the 16 requirements of paragraph (15)(a). The plan amendment shall be 17 exempt from the requirements of subsections (2) through (7). The local government shall hold a single adoption public 18 hearing pursuant to the requirements of subparagraph (15)(b)2. 19 20 and paragraph (15)(c). Within 10 working days after adoption 21 of a plan amendment, the local government shall transmit the amendment to the reviewing state land planning agency as 22 specified in the agency's procedural rules, and shall submit 23 24 one copy to the regional planning agency and to any other unit 25 of local government or government agency in the state that has filed a written request with the governing body for a copy of 26 27 the plan amendment, and one copy to any party to the 28 proceeding under ss. 120.569 and 120.57 granted intervenor 29 status.

30 (e) The <u>reviewing</u> state land planning agency, upon
 31 receipt of a plan amendment adopted pursuant to a compliance

41

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66-238AX-05

Amendment No. ____ (for drafter's use only)

1 agreement, shall issue a cumulative notice of intent 2 addressing both the compliance agreement amendment and the 3 plan or plan amendment that was the subject of the agreement, 4 in accordance with subsection (8).

5 (f)1. If the local government adopts a comprehensive 6 plan amendment pursuant to a compliance agreement and a notice 7 of intent to find the plan amendment in compliance is issued, the reviewing state land planning agency shall forward the 8 9 notice of intent to the Division of Administrative Hearings 10 and the administrative law judge shall realign the parties in the pending proceeding under ss. 120.569 and 120.57, which 11 12 shall thereafter be governed by the process contained in paragraphs (9)(a) and (b), including provisions relating to 13 challenges by an affected person, burden of proof, and issues 14 15 of a recommended order and a final order, except as provided 16 in subparagraph 2. Parties to the original proceeding at the 17 time of realignment may continue as parties without being required to file additional pleadings to initiate a 18 proceeding, but may timely amend their pleadings to raise any 19 challenge to the amendment which is the subject of the 20 21 cumulative notice of intent, and must otherwise conform to the rules of procedure of the Division of Administrative Hearings. 22 Any affected person not a party to the realigned proceeding 23 24 may challenge the plan amendment which is the subject of the 25 cumulative notice of intent by filing a petition with the agency as provided in subsection (9). The agency shall forward 26 27 the petition filed by the affected person not a party to the realigned proceeding to the Division of Administrative 28 Hearings for consolidation with the realigned proceeding. 29 If any of the issues raised by the <u>reviewing</u> state 30 2. land planning agency in the original subsection (10) 31

42

66-238AX-05

Amendment No. ____ (for drafter's use only)

1 proceeding are not resolved by the compliance agreement 2 amendments, any intervenor in the original subsection (10) 3 proceeding may require those issues to be addressed in the 4 pending consolidated realigned proceeding under ss. 120.569 5 and 120.57. As to those unresolved issues, the burden of 6 proof shall be governed by subsection (10).

7 If the local government adopts a comprehensive plan 3. 8 amendment pursuant to a compliance agreement and a notice of 9 intent to find the plan amendment not in compliance is issued, 10 the reviewing state land planning agency shall forward the notice of intent to the Division of Administrative Hearings, 11 12 which shall consolidate the proceeding with the pending 13 proceeding and immediately set a date for hearing in the pending proceeding under ss. 120.569 and 120.57. Affected 14 15 persons who are not a party to the underlying proceeding under 16 ss. 120.569 and 120.57 may challenge the plan amendment 17 adopted pursuant to the compliance agreement by filing a 18 petition pursuant to subsection (10).

(g) If the local government fails to adopt a comprehensive plan amendment pursuant to a compliance agreement, the <u>reviewing state</u> land planning agency shall notify the Division of Administrative Hearings, which shall set the hearing in the pending proceeding under ss. 120.569 and 120.57 at the earliest convenient time.

(h) This subsection does not prohibit a local government from amending portions of its comprehensive plan other than those which are the subject of the compliance agreement. However, such amendments to the plan may not be inconsistent with the compliance agreement.

30 (i) Nothing in this subsection is intended to limit 31 the parties from entering into a compliance agreement at any

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66-238AX-05

Amendment No. ____ (for drafter's use only)

time before the final order in the proceeding is issued, 1 2 provided that the provisions of paragraph (c) shall apply 3 regardless of when the compliance agreement is reached. 4 (j) Nothing in this subsection is intended to force 5 any party into settlement against its will or to preclude the 6 use of other informal dispute resolution methods, such as the 7 services offered by the Florida Growth Management Dispute Resolution Consortium, in the course of or in addition to the 8 9 method described in this subsection. 10 Section 12. Section 163.3187, Florida Statutes, is 11 amended to read: 12 163.3187 Amendment of adopted comprehensive plan.--13 (1) Amendments to comprehensive plans adopted pursuant 14 to this part may be made not more than two times during any 15 calendar year, except: 16 (a) In the case of an emergency, comprehensive plan 17 amendments may be made more often than twice during the 18 calendar year if the additional plan amendment receives the approval of all of the members of the governing body. 19 20 "Emergency" means any occurrence or threat thereof whether accidental or natural, caused by humankind, in war or peace, 21 which results or may result in substantial injury or harm to 22 23 the population or substantial damage to or loss of property or 24 public funds. 25 (b) Any local government comprehensive plan amendments directly related to a proposed development of regional impact, 26 27 including changes which have been determined to be substantial deviations and including Florida Quality Developments pursuant 28 29 to s. 380.061, may be initiated by a local planning agency and 30 considered by the local governing body at the same time as the application for development approval using the procedures 31 44

66-238AX-05

Amendment No. ____ (for drafter's use only)

provided for local plan amendment in this section and 1 2 applicable local ordinances, without regard to statutory or 3 local ordinance limits on the frequency of consideration of 4 amendments to the local comprehensive plan. Nothing in this 5 subsection shall be deemed to require favorable consideration of a plan amendment solely because it is related to a б 7 development of regional impact. 8 (b)(c) Any local government comprehensive plan amendments directly related to proposed small scale 9 10 development activities may be approved without regard to statutory limits on the frequency of consideration of 11 12 amendments to the local comprehensive plan. A small scale 13 development amendment may be adopted only under the following conditions: 14 15 1. The proposed amendment involves a use of 99 10 acres or fewer and: 16 17 a. The cumulative annual effect of the acreage for all 18 small scale development amendments adopted by the local 19 government shall not exceed: (I) A maximum of 120 acres in a local government that 20 contains areas specifically designated in the local 21 22 comprehensive plan for urban infill, urban redevelopment, or 23 downtown revitalization as defined in s. 163.3164, urban 24 infill and redevelopment areas designated under s. 163.2517, 25 transportation concurrency exception areas approved pursuant to s. 163.3180(5), or regional activity centers and urban 26 27 central business districts approved pursuant to s. 380.06(2)(e); however, amendments under this paragraph may be 28 29 applied to no more than 60 acres annually of property outside

30 the designated areas listed in this sub-subparagraph.

31 (II) A maximum of 80 acres in a local government that

45

66-238AX-05

Amendment No. ____ (for drafter's use only)

1 does not contain any of the designated areas set forth in
2 sub-sub-subparagraph (I).

3 (III) A maximum of 120 acres in a county established
4 pursuant to s. 9, Art. VIII of the State Constitution.

5 <u>a.b.</u> The proposed amendment does not involve the same
6 property granted a change within the prior 12 months.

b.c. The proposed amendment does not involve the same
owner's property within 200 feet of property granted a change
within the prior 12 months.

10 <u>c.d.</u> The proposed amendment does not involve a text 11 change to the goals, policies, and objectives of the local 12 government's comprehensive plan, but only proposes a land use 13 change to the future land use map for a site-specific small 14 scale development activity.

15 <u>d.e.</u> The property that is the subject of the proposed 16 amendment is not located within an area of critical state 17 concern.

18 If the proposed amendment involves a residential f. land use, the residential land use has a density of 10 units 19 20 or less per acre, except that this limitation does not apply to small scale amendments described in sub-sub-subparagraph 21 a.(I) that are designated in the local comprehensive plan for 22 23 urban infill, urban redevelopment, or downtown revitalization 24 as defined in s. 163.3164, urban infill and redevelopment 25 areas designated under s. 163.2517, transportation concurrency 26 exception areas approved pursuant to s. 163.3180(5), or 27 regional activity centers and urban central business districts approved pursuant to s. 380.06(2)(e). 28 29 A local government that proposes to consider a 2.a.

30 plan amendment pursuant to this paragraph is not required to 31 comply with the procedures and public notice requirements of

46

66-238AX-05

Amendment No. ____ (for drafter's use only)

s. 163.3184(15)(c) for such plan amendments if the local 1 2 government complies with the provisions in s. 125.66(4)(a) for 3 a county or in s. 166.041(3)(c) for a municipality. If a 4 request for a plan amendment under this paragraph is initiated by other than the local government, public notice is required. 5 6 The local government shall send copies of the b. 7 notice and amendment to the reviewing state land planning 8 agency, the regional planning council, and any other person or 9 entity requesting a copy. This information shall also include 10 a statement identifying any property subject to the amendment that is located within a coastal high hazard area as 11 12 identified in the local comprehensive plan. 13 3. Small scale development amendments adopted pursuant to this paragraph require only one public hearing before the 14 15 governing board, which shall be an adoption hearing as described in s. 163.3184(7), and are not subject to the 16 17 requirements of s. 163.3184(3)-(6) unless the local government 18 elects to have them subject to those requirements. (c)(d) Any comprehensive plan amendment required by a 19 20 compliance agreement pursuant to s. 163.3184(16) may be approved without regard to statutory limits on the frequency 21 22 of adoption of amendments to the comprehensive plan. (d)(e) A comprehensive plan amendment for location of 23 24 a state correctional facility. Such an amendment may be made 25 at any time and does not count toward the limitation on the frequency of plan amendments. 26 27 (e)(f) Any comprehensive plan amendment that changes the schedule in the capital improvements element, and any 28 29 amendments directly related to the schedule, may be made once 30 in a calendar year on a date different from the two times 31 provided in this subsection when necessary to coincide with 47

66-238AX-05

Amendment No. ____ (for drafter's use only)

the adoption of the local government's budget and capital
 improvements program.

3 <u>(f)(g)</u> Any local government comprehensive plan 4 amendments directly related to proposed redevelopment of 5 brownfield areas designated under s. 376.80 may be approved 6 without regard to statutory limits on the frequency of 7 consideration of amendments to the local comprehensive plan.

8 (g)(h) Any comprehensive plan amendments for port
9 transportation facilities and projects that are eligible for
10 funding by the Florida Seaport Transportation and Economic
11 Development Council pursuant to s. 311.07.

12 (h)(i) A comprehensive plan amendment for the purpose 13 of designating an urban infill and redevelopment area under s. 14 163.2517 may be approved without regard to the statutory 15 limits on the frequency of amendments to the comprehensive 16 plan.

17 (i)(j) Any comprehensive plan amendment to establish 18 public school concurrency pursuant to s. 163.3180(12), including, but not limited to, adoption of a public school 19 20 facilities element and adoption of amendments to the capital improvements element and intergovernmental coordination 21 element. In order to ensure the consistency of local 22 government public school facilities elements within a county, 23 24 such elements shall be prepared and adopted on a similar time schedule. 25

(2) Comprehensive plans may only be amended in such a
way as to preserve the internal consistency of the plan
pursuant to s. 163.3177(2). Corrections, updates, or
modifications of current costs which were set out as part of
the comprehensive plan shall not, for the purposes of this
act, be deemed to be amendments.

48

66-238AX-05

Bill No. <u>CS/HB 2335</u>

Amendment No. ____ (for drafter's use only)

(3)(a) The reviewing state land planning agency shall 1 2 not review or issue a notice of intent for small scale 3 development amendments which satisfy the requirements of 4 paragraph (1)(b)(c). Any affected person may file a petition 5 with the Division of Administrative Hearings pursuant to ss. 120.569 and 120.57 to request a hearing to challenge the б 7 compliance of a small scale development amendment with this act within 30 days following the local government's adoption 8 9 of the amendment, shall serve a copy of the petition on the 10 local government, and shall furnish a copy to the reviewing state land planning agency. An administrative law judge shall 11 12 hold a hearing in the affected jurisdiction not less than 30 13 days nor more than 60 days following the filing of a petition and the assignment of an administrative law judge. The parties 14 15 to a hearing held pursuant to this subsection shall be the petitioner, the local government, and any intervenor. In the 16 17 proceeding, the local government's determination that the small scale development amendment is in compliance is presumed 18 to be correct. The local government's determination shall be 19 20 sustained unless it is shown by a preponderance of the evidence that the amendment is not in compliance with the 21 22 requirements of this act. In any proceeding initiated pursuant to this subsection, the reviewing state land planning agency 23 24 may intervene.

(b)1. If the administrative law judge recommends that the small scale development amendment be found not in compliance, the administrative law judge shall submit the recommended order to the Administration Commission for final agency action. If the administrative law judge recommends that the small scale development amendment be found in compliance, the administrative law judge shall submit the

49

66-238AX-05

Amendment No. ____ (for drafter's use only)

recommended order to the reviewing state land planning agency. 1 2 2. If the reviewing state land planning agency 3 determines that the plan amendment is not in compliance, the 4 agency shall submit, within 30 days following its receipt, the 5 recommended order to the Administration Commission for final 6 agency action. If the reviewing state land planning agency 7 determines that the plan amendment is in compliance, the agency shall enter a final order within 30 days following its 8 9 receipt of the recommended order. 10 (c) Small scale development amendments shall not become effective until 31 days after adoption. If challenged 11 12 within 30 days after adoption, small scale development 13 amendments shall not become effective until the reviewing 14 state land planning agency or the Administration Commission, 15 respectively, issues a final order determining the adopted 16 small scale development amendment is in compliance. 17 (4) Each governing body shall transmit to the state 18 land planning agency a current copy of its comprehensive plan not later than December 1, 1985. Each governing body shall 19 20 also transmit copies of any amendments it adopts to its comprehensive plan so as to continually update the plans on 21 22 file with the state land planning agency. (5) Nothing in this part is intended to prohibit or 23 24 limit the authority of local governments to require that a 25 person requesting an amendment pay some or all of the cost of public notice. 26 27 (6)(a) No local government may amend its comprehensive plan after the date established by the state land planning 28 agency for adoption of its evaluation and appraisal report 29 30 unless it has submitted its report or addendum to the state 31 land planning agency as prescribed by s. 163.3191, except for 50 04/24/00 03:45 pm File original & 9 copies hbd0007 02335-0024-945249

66-238AX-05

Amendment No. ____ (for drafter's use only)

1 plan amendments described in paragraph (1)(b) or paragraph 2 (1)(g)(h).

3 (b) A local government may amend its comprehensive 4 plan after it has submitted its adopted evaluation and 5 appraisal report and for a period of 1 year after the initial 6 determination of sufficiency regardless of whether the report 7 has been determined to be insufficient.

8 (c) A local government may not amend its comprehensive 9 plan, except for plan amendments described in paragraph 10 (1)(b), if the 1-year period after the initial sufficiency 11 determination of the report has expired and the report has not 12 been determined to be sufficient.

13 (d) When the state land planning agency has determined 14 that the report has sufficiently addressed all pertinent 15 provisions of s. 163.3191, the local government may amend its 16 comprehensive plan without the limitations imposed by 17 paragraph (a) or paragraph (c).

(e) Any plan amendment which a local government attempts to adopt in violation of paragraph (a) or paragraph (c) is invalid, but such invalidity may be overcome if the local government readopts the amendment and transmits the amendment to the <u>reviewing</u> state land planning agency pursuant to s. 163.3184(7) after the report is determined to be sufficient.

(7) The state land planning agency shall consider an increase in the annual total acreage threshold for small scale amendments, particularly with regard to the unique characteristics among the various local governments, and shall report its review to the Governor, the Speaker of the House of Representatives, and the President of the Senate on or before January 15, 1996.

51

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02335-0024-945249

66-238AX-05

Amendment No. ____ (for drafter's use only)

Section 13. Paragraph (a) of subsection (2) and 1 2 paragraph (a) of subsection (3) of section 163.3189, Florida 3 Statutes, are amended to read: 4 163.3189 Process for amendment of adopted 5 comprehensive plan. --6 (2) A local government which has a comprehensive plan 7 that has been found to be in compliance may amend its comprehensive plan as set forth in s. 163.3184, with the 8 9 following exceptions: 10 (a) Plan amendments shall not become effective until 11 the reviewing state land planning agency issues a final order 12 determining the adopted amendment to be in compliance in accordance with s. 163.3184(9), or until the Administration 13 Commission issues a final order determining the adopted 14 15 amendment to be in compliance in accordance with s. 16 163.3184(10).17 (3)(a) At any time after the reviewing land planning agency department has issued its notice of intent and the 18 matter has been forwarded to the Division of Administrative 19 Hearings, the local government proposing the amendment may 20 21 demand formal mediation or the local government proposing the amendment or an affected person who is a party to the 22 proceeding may demand informal mediation or expeditious 23 24 resolution of the amendment proceedings by serving written 25 notice on the reviewing state land planning agency, all other parties to the proceeding, and the administrative law judge. 26 27 Section 14. Section 163.3215, Florida Statutes, is 28 amended to read: 163.3215 Standing to enforce local comprehensive plans 29 30 through development orders .--31 (1) Any aggrieved or adversely affected party may 52 File original & 9 copies hbd0007 04/24/00

03:45 pm

66-238AX-05

Amendment No. ____ (for drafter's use only)

petition the circuit court for judicial review of maintain an 1 2 action for injunctive or other relief against any local 3 government to prevent such local government from taking any 4 action on a development order, as defined in s. 163.3164, 5 which materially alters the use or density or intensity of use on a particular piece of property, to challenge the local б 7 government determination that the development order that is 8 not consistent with the comprehensive plan adopted under this part. If there is prior published notice of the local 9 10 government's proposed action on the development order and the local government provides a point of entry into a 11 12 quasi-judicial proceeding, review in the circuit court shall 13 be limited to a petition for certiorari filed no later than 30 days following rendition of a development order or other 14 15 written decision. "Aggrieved or adversely affected party" means any 16 (2) 17 person or local government which will suffer an adverse effect to an interest protected or furthered by the local government 18 comprehensive plan, including interests related to health and 19 20 safety, police and fire protection service systems, densities or intensities of development, transportation facilities, 21 health care facilities, equipment or services, or 22 environmental or natural resources. The alleged adverse 23 24 interest may be shared in common with other members of the 25 community at large, but shall exceed in degree the general interest in community good shared by all persons. 26 27 (3)(a) No suit may be maintained under this section challenging the approval or denial of a zoning, rezoning, 28 29 planned unit development, variance, special exception, 30 conditional use, or other development order granted prior to 31 October 1, 1985, or applied for prior to July 1, 1985. 53

66-238AX-05

Amendment No. ____ (for drafter's use only)

Review pursuant to Suit under this section shall 1 (b) 2 be the sole remedy action available to challenge the 3 consistency of any a development order with a comprehensive 4 plan adopted under this part. The local government that issued 5 the development order and the applicant for the development order shall be named as respondents in any proceeding pursuant б 7 to this section. (4) Upon the filing of a petition for judicial review 8 under subsection (1), the case shall be stayed for 30 days so 9 10 that the matter can be subject to mandatory mediation. Within 10 days after the filing of the petition, the parties shall 11 12 notify the court of the selection of an agreed-upon mediator who meets the requirements of s. 70.51(2)(c). The parties 13 shall bear equally all costs of the mediation. The time 14 15 periods provided in this subsection may be extended only upon mutual agreement of the parties, in writing. As a condition 16 17 precedent to the institution of an action pursuant to this section, the complaining party shall first file a verified 18 19 complaint with the local government whose actions are complained of setting forth the facts upon which the complaint 20 is based and the relief sought by the complaining party. The 21 verified complaint shall be filed no later than 30 days after 22 23 the alleged inconsistent action has been taken. The local 24 government receiving the complaint shall respond within 30 25 days after receipt of the complaint. Thereafter, the 26 complaining party may institute the action authorized in this 27 section. However, the action shall be instituted no later than 30 days after the expiration of the 30-day period which 28 29 the local government has to take appropriate action. Failure 30 to comply with this subsection shall not bar an action for a 31 temporary restraining order to prevent immediate and 54

66-238AX-05

Amendment No. ____ (for drafter's use only)

irreparable harm from the actions complained of. 1 2 (5) Venue in any cases brought under this section 3 shall lie in the county or counties where the actions or 4 inactions giving rise to the cause of action are alleged to 5 have occurred. (6) The signature of an attorney or party constitutes б 7 a certificate that he or she has read the pleading, motion, or 8 other paper and that, to the best of his or her knowledge, 9 information, and belief formed after reasonable inquiry, it is 10 not interposed for any improper purpose, such as to harass or to cause unnecessary delay or for economic advantage, 11 12 competitive reasons or frivolous purposes or needless increase 13 in the cost of litigation. If a pleading, motion, or other paper is signed in violation of these requirements, the court, 14 15 upon motion or its own initiative, shall impose upon the person who signed it, a represented party, or both, an 16 17 appropriate sanction, which may include an order to pay to the other party or parties the amount of reasonable expenses 18 incurred because of the filing of the pleading, motion, or 19 20 other paper, including a reasonable attorney's fee. 21 (7) In any action under this section, no settlement shall be entered into by the local government unless the terms 22 of the settlement have been the subject of a public hearing 23 24 after notice as required by this part. 25 (8) In any suit under this section, the Department of Legal Affairs may intervene to represent the interests of the 26 27 state. Section 15. Subsection (14) of section 163.3221, 28 Florida Statutes, is renumbered as subsection (15), and a new 29 30 subsection (14) is added to said section to read: 163.3221 Definitions.--As used in ss. 31

55

66-238AX-05

Amendment No. ____ (for drafter's use only)

163.3220-163.3243: 1 2 (14) "Reviewing land planning agency" has the same meaning as provided in s. 163.3164(21). 3 4 Section 16. Section 163.3229, Florida Statutes, is 5 amended to read: 6 163.3229 Duration of a development agreement and 7 relationship to local comprehensive plan.--The duration of a development agreement shall not exceed 10 years. It may be 8 9 extended by mutual consent of the governing body and the 10 developer, subject to a public hearing in accordance with s. 163.3225. No development agreement shall be effective or be 11 12 implemented by a local government unless the local 13 government's comprehensive plan and plan amendments 14 implementing or related to the agreement are found in 15 compliance by the state land planning agency in accordance with s. 163.3184, s. 163.3187, or s. 163.3189. 16 17 Section 17. Section 163.3235, Florida Statutes, is amended to read: 18 19 163.3235 Periodic review of a development 20 agreement. -- A local government shall review land subject to a 21 development agreement at least once every 12 months to determine if there has been demonstrated good faith compliance 22 with the terms of the development agreement. For each annual 23 24 review conducted during years 6 through 10 of a development 25 agreement, the review shall be incorporated into a written report which shall be submitted to the parties to the 26 27 agreement and the reviewing state land planning agency. The reviewing state land planning agency shall adopt rules 28 regarding the contents of the report, provided that the report 29 30 shall be limited to the information sufficient to determine 31 the extent to which the parties are proceeding in good faith 56

66-238AX-05

Amendment No. ____ (for drafter's use only)

1 to comply with the terms of the development agreement. If the 2 local government finds, on the basis of substantial competent 3 evidence, that there has been a failure to comply with the 4 terms of the development agreement, the agreement may be 5 revoked or modified by the local government.

6 Section 18. Section 163.3239, Florida Statutes, is 7 amended to read:

163.3239 Recording and effectiveness of a development 8 9 agreement. -- Within 14 days after a local government enters 10 into a development agreement, the local government shall 11 record the agreement with the clerk of the circuit court in 12 the county where the local government is located. A copy of 13 the recorded development agreement shall be submitted to the 14 reviewing state land planning agency within 14 days after the 15 agreement is recorded. A development agreement shall not be effective until it is properly recorded in the public records 16 17 of the county and until 30 days after having been received by the reviewing state land planning agency pursuant to this 18 The burdens of the development agreement shall be 19 section. 20 binding upon, and the benefits of the agreement shall inure to, all successors in interest to the parties to the 21 22 agreement.

23 Section 19. Section 163.3243, Florida Statutes, is 24 amended to read:

163.3243 Enforcement.--Any party, any aggrieved or adversely affected person as defined in s. 163.3215(2), or the <u>reviewing state</u> land planning agency may file an action for injunctive relief in the circuit court where the local government is located to enforce the terms of a development agreement or to challenge compliance of the agreement with the provisions of ss. 163.3220-163.3243.

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57
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66-238AX-05

Amendment No. ____ (for drafter's use only)

Section 20. Subsections (4) and (5) of section 1 2 163.3244, Florida Statutes, are amended to read: 3 163.3244 Sustainable communities demonstration 4 project.--5 The department shall designate all or part of a (4) 6 local government as a sustainable community by written 7 agreement, which shall be considered final agency action. The agreement shall include the basis for the designation, any 8 9 conditions necessary to comply with the intent of this 10 section, including procedures for mitigation of extrajurisdictional impacts of development in jurisdictions 11 12 where developments of regional impact would be abolished or 13 modified, and criteria for evaluating the success of the designation. Subsequent to executing the agreement, the 14 15 department may remove the local government's designation if it 16 determines that the local government is not meeting the terms 17 of the designation agreement. If an affected person, as defined by s. 163.3184(1)(a), determines that a local 18 government is not complying with the terms of the designation 19 agreement, he or she may petition for administrative review of 20 21 local government compliance with the terms of the agreement, using the procedures and timeframes for notice and conditions 22 precedent described in s. 163.3213. 23 24 (5) Upon designation as a sustainable community, the 25 local government shall receive the following benefits: 26 (a) All comprehensive plan amendments affecting areas 27 within the urban growth boundary or functional equivalent 28 shall be adopted and reviewed in the manner described in ss. 163.3184(1), (2), (7), (14), (15), and (16) and 163.3187, such 29 30 that state and regional agency review is eliminated. The 31 reviewing land planning agency department shall not issue an 58 04/24/00 03:45 pm File original & 9 copies hbd0007 02335-0024-945249

66-238AX-05

Amendment No. ____ (for drafter's use only)

objections, recommendations, and comments report on proposed 1 2 plan amendments or a notice of intent on adopted plan amendments; however, affected persons, as defined by s. 3 4 163.3184(1)(a), may file a petition for administrative review 5 pursuant to the requirements of s. 163.3187(3)(a) to challenge the compliance of an adopted plan amendment. Plan amendments б 7 that would change the adopted urban development boundary, impact lands outside the urban development boundary, or impact 8 9 lands within the coastal high-hazard area shall be reviewed 10 pursuant to ss. 163.3184 and 163.3187. 11 (b) Developments within the urban growth boundary and 12 outside the coastal high-hazard area are exempt from review pursuant to ss. 380.06 and 380.061 to the extent established 13 14 in the designation agreement. 15 (b)(c) The Executive Office of the Governor shall work with other departments to emphasize programs in designated 16 17 local governments in the areas of job creation; crime prevention; environmental protection and restoration programs; 18 solid waste recycling; transportation improvements, including 19 20 highways, transit, and nonmotorized transportation projects; sewage treatment system improvements; expedited and 21 22 prioritized funding initiatives; and other programs that will 23 assist local governments to create and maintain 24 self-sustaining communities. 25 Section 21. Section 163.3245, Florida Statutes, is 26 amended to read: 27 163.3245 Optional sector plans.--(1) In recognition of the benefits of conceptual 28 long-range planning for the buildout of an area, and detailed 29 30 planning for specific areas, as a demonstration project, the requirements of s. 380.06 may be addressed as identified by 31 59 04/24/00 03:45 pm File original & 9 copies hbd0007 02335-0024-945249

66-238AX-05

Bill No. <u>CS/HB 2335</u>

Amendment No. ____ (for drafter's use only)

this section for up to five local governments or combinations 1 2 of local governments may which adopt into the comprehensive 3 plan an optional sector plan in accordance with this section. 4 This section is intended to further the intent of s. 5 163.3177(11), which supports innovative and flexible planning and development strategies, and the purposes of this part, and б 7 part I of chapter 380, and to avoid duplication of effort in 8 terms of the level of data and analysis required for a development of regional impact, while ensuring the adequate 9 10 mitigation of impacts to applicable regional resources and facilities, including those within the jurisdiction of other 11 12 local governments, as would otherwise be provided. Optional 13 Sector plans are intended for substantial geographic areas including at least 5,000 acres of one or more local 14 15 governmental jurisdictions and are to emphasize urban form and protection of regionally significant resources and facilities. 16 17 The state land planning agency may approve optional sector plans of less than 5,000 acres based on local circumstances if 18 it is determined that the plan would further the purposes of 19 20 this part and part I of chapter 380. Preparation of a an optional sector plan is authorized by agreement between the 21 state land planning agency and the applicable local 22 governments under s. 163.3171(4). A An optional sector plan 23 24 may be adopted through one or more comprehensive plan 25 amendments under s. 163.3184. However, a an optional sector plan may not be authorized in an area of critical state 26 27 concern. The state land planning agency may enter into an 28 (2) 29 agreement to authorize preparation of a an optional sector

30 plan upon the request of one or more local governments based 31 on consideration of problems and opportunities presented by

60

66-238AX-05

Amendment No. ____ (for drafter's use only)

existing development trends; the effectiveness of current 1 2 comprehensive plan provisions; and the potential to further 3 the state comprehensive plan, applicable strategic regional 4 policy plans, this part, and part I of chapter 380; and those 5 factors identified by s. 163.3177(10)(i). The applicable regional planning council shall conduct a scoping meeting with б 7 affected local governments and those agencies identified in s. 8 163.3184(4) before execution of the agreement authorized by this section. The purpose of this meeting is to assist the 9 10 state land planning agency and the local government in the identification of the relevant planning issues to be addressed 11 12 and the data and resources available to assist in the 13 preparation of subsequent plan amendments. The regional 14 planning council shall make written recommendations to the 15 state land planning agency and affected local governments, 16 including whether a sustainable sector plan would be 17 appropriate. The agreement must define the geographic area to be subject to the sector plan, the planning issues that will 18 be emphasized, requirements for intergovernmental coordination 19 to address extrajurisdictional impacts, supporting application 20 materials including data and analysis, and procedures for 21 22 public participation. Contemporaneously with execution of the agreement, an applicant may determine the extent, if any, to 23 24 which the sector plan will address restoring key ecosystems, achieving a more clean, healthy environment, limiting urban 25 sprawl, protecting wildlife and natural areas, advancing the 26 27 efficient use of land and other resources, and creating quality communities and jobs. An agreement may address 28 29 previously adopted sector plans that are consistent with the standards in this section. Before executing an agreement under 30 31 this subsection, the local government shall hold a duly

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61

66-238AX-05

Amendment No. ____ (for drafter's use only)

1 noticed public workshop to review and explain to the public 2 the optional sector planning process and the terms and 3 conditions of the proposed agreement. The local government 4 shall hold a duly noticed public hearing <u>on whether</u> to execute 5 the agreement. All meetings between the department and the 6 local government must be open to the public.

7 A sector plan must encompass an area of adequate (3) size to accommodate a level of development which achieves a 8 functional relationship between a full range of land uses. 9 10 Optional sector planning encompasses two levels: adoption under s. 163.3184 of a conceptual long-term buildout overlay 11 12 to the comprehensive plan, having no immediate effect on the 13 issuance of development orders or the applicability of s. 14 380.06, and adoption under s. 163.3184 of detailed specific 15 area plans that implement the conceptual long-term buildout overlay and authorize issuance of development orders, and 16 17 within which s. 380.06 is waived. Until such time as a detailed specific area plan is adopted, the underlying future 18 19 land use designations apply.

20 (a) In addition to the other requirements of this <u>part</u> 21 chapter, a <u>sector plan</u> conceptual long-term buildout overlay 22 must include:

23 <u>(a)1.</u> A <u>future land use long-range conceptual</u> 24 <u>framework map that at a minimum</u> identifies <u>all</u> <u>anticipated</u> 25 areas of urban, agricultural, rural, and conservation<u>, and</u> 26 <u>other future land uses at buildout and a detailed</u> 27 identification and analysis of the distribution, extent, and

28 location of all such uses use.

29 <u>(b)</u>². Identification of regionally significant public 30 facilities consistent with <u>the applicable strategic regional</u> 31 <u>policy plan adopted pursuant to s. 186.507</u> chapter 9J-2,

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62
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66-238AX-05

Amendment No. ____ (for drafter's use only)

Florida Administrative Code, irrespective of local 1 2 governmental jurisdiction, necessary to support buildout of 3 the anticipated future land uses, the anticipated impacts of 4 future land uses on those facilities, and required improvements consistent with the applicable local 5 comprehensive plan, including developer contributions, in a б 7 financially feasible 5-year capital improvements schedule. (c)3. Identification of regionally significant natural 8 9 resources, both within and outside the host jurisdiction, 10 consistent with the applicable strategic regional policy plan adopted pursuant to s. 186.507, as well as other resources 11 12 within the host jurisdiction, the anticipated impacts of 13 future land uses on those resources, and identification of 14 specific measures to assure protection of such resources 15 consistent with the applicable local comprehensive plan chapter 9J-2, Florida Administrative Code. 16 17 (d) **4.** Principles and guidelines that address the urban form and interrelationships of anticipated future land uses 18 and a discussion, at the applicant's option, of the extent, if 19 any, to which the plan will address restoring key ecosystems, 20 achieving a more clean, healthy environment, limiting urban 21 22 sprawl, protecting wildlife and natural areas, advancing the 23 efficient use of land and other resources, and creating 24 quality communities and jobs. 25 (e)5. Identification of specific general procedures to ensure intergovernmental coordination to address 26 27 extrajurisdictional impacts from the sector plan long-range conceptual framework map. 28 (b) In addition to the other requirements of this 29 30 chapter, including those in paragraph (a), the detailed 31 specific area plans must include: 63

66-238AX-05

Amendment No. ____ (for drafter's use only)

1. An area of adequate size to accommodate a level of 1 2 development which achieves a functional relationship between a 3 full range of land uses within the area and to encompass at 4 least 1,000 acres. The state land planning agency may approve 5 detailed specific area plans of less than 1,000 acres based on local circumstances if it is determined that the plan furthers б 7 the purposes of this part and part I of chapter 380. 8 2. Detailed identification and analysis of the 9 distribution, extent, and location of future land uses. 10 3. Detailed identification of regionally significant public facilities, including public facilities outside the 11 12 jurisdiction of the host local government, anticipated impacts 13 of future land uses on those facilities, and required improvements consistent with chapter 9J-2, Florida 14 15 Administrative Code. 16 4. Public facilities necessary for the short term, 17 including developer contributions in a financially feasible 5-year capital improvement schedule of the affected local 18 19 government. 5. Detailed analysis and identification of specific 20 measures to assure the protection of regionally significant 21 natural resources and other important resources both within 22 23 and outside the host jurisdiction, including those regionally 24 significant resources identified in chapter 9J-2, Florida Administrative Code. 25 6. Principles and guidelines that address the urban 26 27 form and interrelationships of anticipated future land uses and a discussion, at the applicant's option, of the extent, if 28 29 any, to which the plan will address restoring key ecosystems, 30 achieving a more clean, healthy environment, limiting urban sprawl, protecting wildlife and natural areas, advancing the 31 64 File original & 9 copies hbd0007 04/24/00 03:45 pm 02335-0024-945249

66-238AX-05

Amendment No. ____ (for drafter's use only)

efficient use of land and other resources, and creating 1 2 quality communities and jobs. 3 7. Identification of specific procedures to ensure 4 intergovernmental coordination to address extrajurisdictional 5 impacts of the detailed specific area plan. (c) This subsection may not be construed to prevent б 7 preparation and approval of the optional sector plan and 8 detailed specific area plan concurrently or in the same 9 submission. 10 (4) The host local government shall submit a 11 monitoring report to the state land planning agency and 12 applicable regional planning council on an annual basis after 13 adoption of a sector detailed specific area plan. The annual monitoring report must provide summarized information on 14 15 development orders issued, development that has occurred, public facility improvements made, and public facility 16 17 improvements anticipated over the upcoming 5 years. 18 (5)(a) When a plan amendment adopting a detailed 19 specific area plan has become effective under ss. 163.3184 and 20 163.3189(2), the provisions of s. 380.06 do not apply to development within the geographic area of the detailed 21 specific area plan. However, Any 22 development-of-regional-impact development order that is 23 24 vested on July 1, 2000, from the sector detailed specific area 25 plan may be enforced under s. 380.11. 26 (b)(a) The local government adopting the sector 27 detailed specific area plan is primarily responsible for monitoring and enforcing the detailed specific area plan. 28 Local governments shall not issue any permits or approvals or 29 30 provide any extensions of services to development that are not 31 consistent with the detailed sector area plan. 65

66-238AX-05

Amendment No. ____ (for drafter's use only)

(c) (b) Any development order adopted by the host local 1 2 government which is inconsistent with an adopted sector plan 3 shall be subject to judicial review pursuant to s. 163.3215. 4 If the state land planning agency has reason to believe that a 5 violation of any detailed specific area plan, or of any agreement entered into under this section, has occurred or is б 7 about to occur, it may institute an administrative or judicial 8 proceeding to prevent, abate, or control the conditions or 9 activity creating the violation, using the procedures in s. 10 380.11. 11 (c) In instituting an administrative or judicial 12 proceeding involving an optional sector plan or detailed 13 specific area plan, including a proceeding pursuant to 14 paragraph (b), the complaining party shall comply with the 15 requirements of s. 163.3215(4), (5), (6), and (7). (6) Beginning December 1, 1999, and each year 16 17 thereafter, the department shall provide a status report to the Legislative Committee on Intergovernmental Relations 18 regarding each optional sector plan authorized under this 19 20 section. 21 (7) This section may not be construed to abrogate the 22 rights of any person under this chapter. Section 22. Subsection (4) of section 189.415, 23 24 subsection (5) of section 378.601, sections 380.06, 380.061, 380.065, and 380.0651, and paragraph (a) of subsection (2) of 25 section 550.155, all Florida Statutes, are repealed. 26 27 Section 23. Paragraph (c) of subsection (1) of section 125.68, Florida Statutes, is amended to read: 28 29 125.68 Codification of ordinances; exceptions; public 30 record.--31 (1)

66

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66-238AX-05

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Amendment No. ____ (for drafter's use only)

1 (c) The following ordinances are exempt from 2 codification and annual publication requirements: 3 1. Any development agreement, or amendment to such 4 agreement, adopted by ordinance pursuant to ss. 163.3220-163.3243 is exempt from codification and annual 5 6 publication requirements. 7 2. Any development order, or amendment to such order, 8 adopted by ordinance pursuant to s. 380.06(15). Section 24. Subsection (17) of section 186.507, 9 10 Florida Statutes, is repealed, and subsections (8) and (9) of said section are amended to read: 11 12 186.507 Strategic regional policy plans .--(8) Upon adoption, a strategic regional policy plan 13 shall provide, in addition to other criteria established by 14 15 law, the basis for regional review of developments of regional 16 impact, regional review of federally assisted projects, and 17 other regional comment functions. 18 Regional planning councils shall consider, and (9) make accessible to the public, appropriate data and studies, 19 20 including development-of-regional-impact applications and agency reports, in order to assist participants in the 21 22 development-of-regional-impact review process. A major objective of the regional planning process shall be to 23 24 coordinate with the state land planning agency in order to 25 achieve uniformity and consistency in land use information and data collection efforts in this state and provide a usable and 26 27 accessible database to local governments and the private 28 sector. Section 25. Subsection (7) of section 190.006, Florida 29 30 Statutes, is amended to read: 31 190.006 Board of supervisors; members and meetings.--67 04/24/00

03:45 pm

02335-0024-945249

66-238AX-05

Amendment No. ____ (for drafter's use only)

The board shall keep a permanent record book 1 (7)2 entitled "Record of Proceedings of ... (name of district)... 3 Community Development District," in which shall be recorded 4 minutes of all meetings, resolutions, proceedings, 5 certificates, bonds given by all employees, and any and all corporate acts. The record book shall at reasonable times be б 7 opened to inspection in the same manner as state, county, and 8 municipal records pursuant to chapter 119. The record book 9 shall be kept at the office or other regular place of business 10 maintained by the board in the county or municipality in which the district is located or within the boundaries of a 11 12 development of regional impact or Florida Quality Development, 13 or combination of a development of regional impact and Florida Quality Development, which includes the district. 14 15 Section 26. Subsection (6) of section 190.011, Florida 16 Statutes, is amended to read: 17 190.011 General powers. -- The district shall have, and the board may exercise, the following powers: 18 (6) To maintain an office at such place or places as 19 20 it may designate within a county in which the district is 21 located or within the boundaries of a development of regional impact or a Florida Quality Development, or a combination of a 22 23 development of regional impact and a Florida Quality 24 Development, which includes the district, which office must be 25 reasonably accessible to the landowners. Meetings pursuant to s. 189.417(3) of a district within the boundaries of a 26 27 development of regional impact or Florida Quality Development, or a combination of a development of regional impact and a 28 29 Florida Quality Development, may be held at such office. 30 Section 27. Paragraph (f) of subsection (1) of section 190.012, Florida Statutes, is amended to read: 31 68

66-238AX-05

Amendment No. ____ (for drafter's use only)

190.012 Special powers; public improvements and 1 2 community facilities.--The district shall have, and the board may exercise, subject to the regulatory jurisdiction and 3 4 permitting authority of all applicable governmental bodies, 5 agencies, and special districts having authority with respect 6 to any area included therein, any or all of the following 7 special powers relating to public improvements and community facilities authorized by this act: 8 (1) To finance, fund, plan, establish, acquire, 9 10 construct or reconstruct, enlarge or extend, equip, operate, 11 and maintain systems, facilities, and basic infrastructures 12 for the following: 13 (f) Any other project within or without the boundaries 14 of a district when a local government issued a development 15 order pursuant to s. 380.06 or s. 380.061 approving or 16 expressly requiring the construction or funding of the project 17 by the district, or when the project is the subject of an agreement between the district and a governmental entity and 18 is consistent with the local government comprehensive plan of 19 20 the local government within which the project is to be 21 located. Section 28. Subsection (21) of section 240.155, 22 Florida Statutes, is amended to read: 23 24 240.155 Campus master plans and campus development 25 agreements.--(21) State and regional environmental program 26 27 requirements remain applicable, except that this section supersedes all other sections of part II of chapter 163 and s. 28 29 380.06 except as provided in this section. 30 Section 29. Paragraph (b) of subsection (2) of section 287.055, Florida Statutes, is amended to read: 31 69

66-238AX-05

Amendment No. ____ (for drafter's use only)

287.055 Acquisition of professional architectural, 1 2 engineering, landscape architectural, or surveying and mapping 3 services; definitions; procedures; contingent fees prohibited; 4 penalties.--5 (2) DEFINITIONS.--For purposes of this section: 6 (b) "Agency" means the state, a state agency, a 7 municipality, a political subdivision, a school district, or a school board. The term "agency" does not extend to a 8 9 nongovernmental developer that contributes public facilities 10 to a political subdivision under s. 380.06 or ss. 163.3220-163.3243. 11 12 Section 30. Subsection (13) of section 288.975, Florida Statutes, is repealed, and subsection (1) and 13 14 paragraph (a) of subsection (2) of said section are amended to 15 read: 16 288.975 Military base reuse plans.--17 (1) This section contains optional provisions for military base reuse planning in recognition of the importance 18 of ensuring prompt and effective planning for the conversion 19 of military bases designated for closure by the Federal 20 Government to maximize the welfare of impacted local 21 governments and their constituents. While the reuse of these 22 military bases shall provide substantial economic benefits to 23 24 their host local governments, reuse activities may also have 25 an adverse impact on the public facilities and services of local governments and impact resources and facilities of 26 27 regional and statewide significance. The intent of this 28 section is to address this unique relationship by providing for an optional military base reuse planning process that 29 30 supersedes the provisions of chapter 380 pertaining to developments of regional impact and the requirements of part 31 70

66-238AX-05

Amendment No. ____ (for drafter's use only)

II of chapter 163, except as provided in this section. 1 2 (2) As used in this section, the term: 3 (a) "Affected local government" means a local 4 government adjoining the host local government and any other 5 unit of local government that is not a host local government 6 but that is identified in a proposed military base reuse plan 7 as providing, operating, or maintaining one or more public 8 facilities as defined in s. $163.3164(25)\frac{(24)}{(24)}$ on lands within or serving a military base designated for closure by the 9 10 Federal Government. Section 31. Subsection (20) of section 331.303, 11 12 Florida Statutes, is amended to read: 331.303 Definitions.--13 (20) "Spaceport launch facilities" shall be defined as 14 15 industrial facilities in accordance with s. 380.0651(3)(c), Florida Statutes, 1999, and include any launch pad, launch 16 17 control center, and fixed launch-support equipment. Section 32. Subsection (4) of section 332.115, Florida 18 Statutes, is amended to read: 19 20 332.115 Joint project agreement with port district for transportation corridor between airport and port facility.--21 (4) Sections 341.321-341.386 shall apply to any 22 23 high-speed rail line used to transport persons or cargo 24 through a corridor established under this section, provided 25 that such sections shall not apply to a high-speed rail line used to transport persons or cargo through a corridor 26 27 contained entirely within Brevard and Orange Counties. However, with respect to any such corridor contained entirely 28 29 within Brevard and Orange Counties, the corridor alignment 30 selected by an eligible agency for final design and 31 implementation, including rail lines, passenger and cargo rail 71

66-238AX-05

Amendment No. ____ (for drafter's use only)

terminals, pipelines, and other components included in such 1 2 corridor, must comply with the joint project agreement 3 approved by the Department of Transportation and the 4 Department of Community Affairs under subsection (1). 5 Additionally, such joint project agreement must specify the 6 agency responsible for the operation of the corridor. Before 7 approving the joint project agreement as required in subsection (1), and in addition to the requirements thereof, 8 9 the Department of Transportation must determine that such 10 corridor is compatible with any existing or proposed high-speed rail technology. Before the Department of 11 12 Community Affairs approves the joint project agreement, that 13 department must determine that the proposed corridor is consistent with the applicable approved local government 14 15 comprehensive plans and the state comprehensive plan. Each affected local government shall provide its comments regarding 16 17 the consistency of such Brevard-Orange corridor with its comprehensive plan to the Department of Community Affairs and 18 the appropriate regional planning council. After approval of 19 20 the joint project agreement for the Brevard-Orange corridor, such corridor project shall be a development of regional 21 22 impact and shall be subject to development-of-regional-impact 23 review under s. 380.06. Any change to such Brevard-Orange 24 corridor project's plan of development, including alignments 25 of the corridor, rail terminal locations, pipelines, roadways, or any other development outside the corridor that is proposed 26 27 by an eligible agency subsequent to issuance of the original development order under s. 380.06 is a substantial deviation 28 29 for purposes of s. 380.06(19). Passenger rail terminals within 30 such Brevard-Orange corridor may be located only at the port facility and the airport. Any such Brevard-Orange corridor, 31

72

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66-238AX-05

Amendment No. ____ (for drafter's use only)

having been installed between the port facility and the 1 2 airport affected, may not be used for the transmission of coal 3 slurry. 4 Section 33. Subsection (8) of section 336.025, Florida 5 Statutes, is amended to read: 336.025 County transportation system; levy of local б 7 option fuel tax on motor fuel and diesel fuel .--(8) In addition to the uses specified in subsection 8 (7), the governing body of a county with a population of 9 10 50,000 or less on April 1, 1992, may use the proceeds of the tax levied pursuant to paragraph (1)(a) in any fiscal year to 11 12 fund infrastructure projects, if such projects are consistent 13 with the local government's approved comprehensive plan or, if the approval or denial of the plan has not become final, 14 15 consistent with the plan last submitted to the reviewing state 16 land planning agency. In addition, no more than an amount 17 equal to the proceeds from 4 cents per gallon of the tax 18 imposed pursuant to paragraph (1)(a) may be used by such county for the express and limited purpose of paying for a 19 court-ordered refund of special assessments. Except as 20 provided in subsection (7), such funds shall not be used for 21 the operational expenses of any infrastructure. 22 Such funds may be used for infrastructure projects under this subsection 23 24 only after the local government, prior to the fiscal year in 25 which the funds are proposed to be used, or if pledged for bonded indebtedness, prior to the fiscal year in which the 26 27 bonds will be issued, has held a duly noticed public hearing on the proposed use of the funds and has adopted a resolution 28 29 certifying that the local government has met all of the 30 transportation needs identified in its approved comprehensive 31 plan or, if the approval or denial of the plan has not become

73

66-238AX-05

Amendment No. ____ (for drafter's use only)

final, consistent with the plan last submitted to the 1 2 reviewing state land planning agency. The proceeds shall not 3 be pledged for bonded indebtedness for a period exceeding 10 4 years, except that, for the express and limited purpose of 5 using such proceeds in any fiscal year to pay a court-ordered refund of special assessments, the proceeds may be pledged for б 7 bonded indebtedness not exceeding 15 years. For the purposes 8 of this subsection, "infrastructure" has the same meaning as 9 provided in s. 212.055. 10 Section 34. Subsection (4) of section 369.303, Florida 11 Statutes, is repealed, and subsection (5) of said section is 12 amended to read: 369.303 Definitions.--As used in this part: 13 (5) "Land development regulation" means a regulation 14 15 covered by the definition in s. $163.3164(24)\frac{(23)}{(23)}$ and any of the types of regulations described in s. 163.3202. 16 17 Section 35. Subsection (5) of section 369.305, Florida Statutes, is amended to read: 18 369.305 Review of local comprehensive plans, land 19 20 development regulations, Wekiva River development permits, and amendments.--21 22 (5) During the period of time between the effective date of this act and the due date of a county's revised local 23 24 government comprehensive plan as established by s. 163.3167(2) 25 and chapter 9J-12, Florida Administrative Code, any local comprehensive plan amendment or amendment to a land 26 27 development regulation, adopted or issued by a county, which applies to the Wekiva River Protection Area, or any Wekiva 28 29 River development permit adopted by a county, solely within 30 protection zones established pursuant to s. 373.415, shall be

31 sent to the department within 10 days after its adoption or

74

66-238AX-05

Amendment No. ____ (for drafter's use only)

issuance by the local governing body but shall not become 1 2 effective until certified by the department as being in 3 compliance with purposes described in subsection (1). The 4 department shall make its decision on certification within 60 5 days after receipt of the amendment or development permit solely within protection zones established pursuant to s. б 7 373.415. The department's decision on certification shall be 8 final agency action. This subsection shall not apply to any 9 amendments or new land development regulations adopted 10 pursuant to subsections (1) through (4) or to any development order approving, approving with conditions, or denying a 11 12 development of regional impact. Section 36. Section 369.307, Florida Statutes, is 13 amended to read: 14 15 369.307 Developments of regional impact in the Wekiva 16 River Protection Area; land acquisition .--17 (1) Notwithstanding the provisions of s. 380.06(15), the counties shall consider and issue the development permits 18 19 applicable to a proposed development of regional impact which 20 is located partially or wholly within the Wekiva River Protection Area at the same time as the development order 21 22 approving, approving with conditions, or denying a development 23 of regional impact. 24 (2) Notwithstanding the provisions of s. 380.0651 or 25 any other provisions of chapter 380, the numerical standards and guidelines provided in chapter 28-24, Florida 26 27 Administrative Code, shall be reduced by 50 percent as applied to proposed developments entirely or partially located within 28 29 the Wekiva River Protection Area. 30 (1) (1) (3) The Wekiva River Protection Area is hereby 31 declared to be a natural resource of state and regional 75 04/24/00 03:45 pm File original & 9 copies hbd0007 02335-0024-945249

66-238AX-05

Amendment No. ____ (for drafter's use only)

importance. The East Central Florida Regional Planning Council 1 2 shall adopt policies as part of its strategic regional policy 3 plan and regional issues list which will protect the water 4 quantity, water quality, hydrology, wetlands, aquatic and 5 wetland-dependent wildlife species, habitat of species designated pursuant to rules 39-27.003, 39-27.004, and б 7 39-27.005, Florida Administrative Code, and native vegetation in the Wekiva River Protection Area. The council shall also 8 cooperate with the department in the department's 9 10 implementation of the provisions of s. 369.305. (4) The provisions of s. 369.305 of this act shall be 11 12 inapplicable to developments of regional impact in the Wekiva 13 River Protection Area if an application for development 14 approval was filed prior to June 1, 1988, and in the event 15 that a development order is issued pursuant to such 16 application on or before April 1, 1989. 17 (2)(5) The Department of Environmental Protection is 18 directed to proceed to negotiate for acquisition of conservation and recreation lands projects within the Wekiva 19 20 River Protection Area provided that such projects have been deemed qualified under statutory and rule criteria for 21 purchase and have been placed on the priority list for 22 23 acquisition by the advisory council created in s. 259.035 or 24 its successor. 25 Section 37. Paragraph (c) of subsection (8) of section 373.414, Florida Statutes, is amended to read: 26 27 373.414 Additional criteria for activities in surface waters and wetlands. --28 The governing board or the department, in deciding 29 (8) 30 whether to grant or deny a permit for an activity regulated 31 under this part shall consider the cumulative impacts upon 76

66-238AX-05

Amendment No. ____ (for drafter's use only)

1 surface water and wetlands, as delineated in s. 373.421(1), 2 within the same drainage basin as defined in s. 373.403(9), 3 of:

4 (c) Activities which are under review, approved, or vested pursuant to s. 380.06 on July 1, 2000, or other 5 6 activities regulated under this part which may reasonably be 7 expected to be located within surface waters or wetlands, as delineated in s. 373.421(1), in the same drainage basin as 8 defined in s. 373.403(9), based upon the comprehensive plans, 9 10 adopted pursuant to chapter 163, of the local governments 11 having jurisdiction over the activities, or applicable land 12 use restrictions and regulations.

13 Section 38. Subsections (1) and (2) of section14 373.415, Florida Statutes, are amended to read:

373.415 Protection zones; duties of the St. Johns
River Water Management District.--

17 (1) Not later than November 1, 1988, the St. Johns 18 River Water Management District shall adopt rules establishing protection zones adjacent to the watercourses in the Wekiva 19 20 River System, as designated in s. 369.303(9)(10). Such protection zones shall be sufficiently wide to prevent harm to 21 the Wekiva River System, including water quality, water 22 quantity, hydrology, wetlands, and aquatic and 23 24 wetland-dependent wildlife species, caused by any of the 25 activities regulated under this part. Factors on which the widths of the protection zones shall be based shall include, 26 27 but not be limited to:

(a) The biological significance of the wetlands and
uplands adjacent to the designated watercourses in the Wekiva
River System, including the nesting, feeding, breeding, and
resting needs of aquatic species and wetland-dependent

77

66-238AX-05

Amendment No. ____ (for drafter's use only)

wildlife species. 1 2 (b) The sensitivity of these species to disturbance, 3 including the short-term and long-term adaptability to 4 disturbance of the more sensitive species, both migratory and 5 resident. (C) The susceptibility of these lands to erosion, б 7 including the slope, soils, runoff characteristics, and 8 vegetative cover. 9 10 In addition, the rules may establish permitting thresholds, 11 permitting exemptions, or general permits, if such thresholds, 12 exemptions, or general permits do not allow significant 13 adverse impacts to the Wekiva River System to occur 14 individually or cumulatively. 15 (2) Notwithstanding the provisions of s. 120.60, the 16 St. Johns River Water Management District shall not issue any 17 permit under this part within the Wekiva River Protection Area, as defined in s. 369.303(8)(9), until the appropriate 18 local government has provided written notification to the 19 20 district that the proposed activity is consistent with the local comprehensive plan and is in compliance with any land 21 development regulation in effect in the area where the 22 development will take place. The district may, however, 23 24 inform any property owner who makes a request for such 25 information as to the location of the protection zone or zones on his or her property. However, if a development proposal is 26 27 amended as the result of the review by the district, a permit may be issued prior to the development proposal being 28 29 returned, if necessary, to the local government for additional 30 review. Section 39. Subsection (3) of section 380.07, Florida 31

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78
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66-238AX-05

Amendment No. ____ (for drafter's use only)

Statutes, is repealed, and subsections (1) and (2) of said 1 2 section are amended to read: 380.07 Florida Land and Water Adjudicatory 3 4 Commission. --5 (1) There is hereby created the Florida Land and Water 6 Adjudicatory Commission, which shall consist of the 7 Administration Commission. The commission may adopt rules necessary to ensure compliance with the area of critical state 8 9 concern program and the requirements for developments of 10 regional impact as set forth in this chapter. 11 (2) Whenever any local government issues any 12 development order in any area of critical state concern, or in 13 regard to any development of regional impact, copies of such 14 order orders as prescribed by rule by the state land planning 15 agency shall be transmitted to the state land planning agency, the regional planning agency, and the owner or developer of 16 17 the property affected by such order. The state land planning agency shall adopt rules describing development order 18 rendition and effectiveness in designated areas of critical 19 20 state concern. Within 45 days after the order is rendered, the owner, the developer, or the state land planning agency may 21 appeal the order to the Florida Land and Water Adjudicatory 22 Commission by filing a notice of appeal with the commission. 23 24 The appropriate regional planning agency by vote at a 25 regularly scheduled meeting may recommend that the state land 26 planning agency undertake an appeal of a 27 development-of-regional-impact development order. Upon the request of an appropriate regional planning council, affected 28 29 local government, or any citizen, the state land planning 30 agency shall consider whether to appeal the order and shall 31 respond to the request within the 45-day appeal period. Any 79

66-238AX-05

Amendment No. ____ (for drafter's use only)

appeal taken by a regional planning agency between March 1, 1 2 1993, and the effective date of this section may only be 3 continued if the state land planning agency has also filed an 4 appeal. Any appeal initiated by a regional planning agency on 5 or before March 1, 1993, shall continue until completion of the appeal process and any subsequent appellate review, as if б 7 the regional planning agency were authorized to initiate the 8 appeal.

9 Section 40. Paragraphs (a) and (d) of subsection (2) 10 of section 380.11, Florida Statutes, are amended to read: 11 380.11 Enforcement; procedures; remedies.--

11 12

(2) ADMINISTRATIVE REMEDIES.--

(a) If the state land planning agency has reason to
believe a violation of this part or any rule, development
order, or other order issued hereunder or of any agreement
entered into under s. 380.032(3) or s. 380.06(8) has occurred
or is about to occur, it may institute an administrative
proceeding pursuant to this section to prevent, abate, or
control the conditions or activity creating the violation.

20 (d) The state land planning agency may institute an administrative proceeding against any developer or responsible 21 party to obtain compliance with s. 380.06 and binding letters, 22 agreements, rules, orders, or development orders issued 23 24 pursuant to s. 380.032(3), s. 380.05, s. 380.06,or s. 380.07. 25 The state land planning agency may seek enforcement of its final agency action in accordance with s. 120.69 or by written 26 27 agreement with the alleged violator pursuant to s. 380.032(3). Section 41. Paragraph (b) of subsection (2) of section 28 29 403.524, Florida Statutes, is amended to read: 30 403.524 Applicability and certification.--31 (2) Except as provided in subsection (1), no

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66-238AX-05

Amendment No. ____ (for drafter's use only)

construction of any transmission line may be undertaken 1 2 without first obtaining certification under this act, but the 3 provisions of this act do not apply to: 4 (b) Transmission lines which have been exempted by a 5 binding letter of interpretation issued under s. 380.06(4) prior to July 1, 2000, or in which the Department of Community б 7 Affairs or its predecessor agency has determined the utility 8 to have vested development rights within the meaning of s. 9 380.05(18) or s. 380.06(20). 10 Section 42. Paragraph (n) of subsection (1) of section 498.025, Florida Statutes, is amended to read: 11 12 498.025 Exemptions.--13 (1) Except as provided in s. 498.022, the provisions 14 of this chapter do not apply to: 15 (n) An offer or disposition of any interest in a subdivision that has received a development order pursuant to 16 17 s. 380.060 or s. 380.061, or The offer or disposition of any interest in subdivided lands by a person who has entered into 18 a development agreement with local government in accordance 19 20 with part II of chapter 163, subject to the following 21 conditions: 22 1. All funds or property paid by a purchaser are 23 escrowed until closing; and 24 2. Closing shall not occur until all promised 25 improvements including infrastructure, facilities, and amenities represented by the seller or the seller's agent are 26 27 deemed complete and the plat of same is recorded in the official records of the county in which the subdivision is 28 29 located. Section 43. Subsection (10) of section 944.095, 30 31 Florida Statutes, is amended to read: 81

66-238AX-05

Amendment No. ____ (for drafter's use only)

944.095 Siting of additional correctional facilities; 1 2 procedure.--3 (10) Insofar as the provisions of this section are 4 inconsistent with the provisions of any other law, general, 5 special, or local, the provisions of this section are controlling. Additionally, the criteria and procedures set б 7 forth in this section supersede and are in lieu of any review 8 and approval required by s. 380.06. Section 44. Subsection (19) of section 985.41, Florida 9 10 Statutes, is amended to read: 985.41 Siting of facilities; study; criteria.--11 12 (19) Insofar as the provisions of this section are 13 inconsistent with the provisions of any other law, general, 14 special, or local, the provisions of this section are 15 controlling. Additionally, the criteria and procedures set 16 forth in this section supersede and are in lieu of any review and approval required by s. 380.06. 17 Section 45. (1) Nothing contained in this act 18 abridges or modifies any vested or other right or any 19 obligation pursuant to any development order, binding letter 20 of determination, or agreement that is applicable to a 21 22 development of regional impact on June 30, 2000. (2) A development of regional impact with an 23 24 application for development approval pending on June 30, 2000, 25 may elect to continue such review pursuant to s. 380.06, Florida Statutes, 1999. 26 27 Section 46. This act shall take effect July 1, 2000. 28 29 30 And the title is amended as follows: 31 82 File original & 9 copies 04/24/00 hbd0007 03:45 pm 02335-0024-945249

66-238AX-05

Bill No. CS/HB 2335

Amendment No. ____ (for drafter's use only)

remove from the title of the bill: the entire title 1 2 3 and insert in lieu thereof: 4 A bill to be entitled 5 An act relating to growth management; amending s. 163.3161, F.S.; providing additional intent 6 7 under the Local Government Comprehensive 8 Planning and Land Development Regulation Act; amending s. 163.3164, F.S.; defining "reviewing 9 10 land planning agency" for purposes of the act; conforming the definition of "optional sector 11 12 plan"; creating s. 163.3175, F.S.; providing for the creation of a local reviewing council 13 in each county; providing for membership and 14 15 powers; amending s. 163.3180, F.S.; requiring establishment of school concurrency by a 16 17 specified date; providing for a building moratorium in any district that does not 18 comply; conforming language; amending s. 19 20 163.3184, F.S.; requiring each county and municipality to notify the state land planning 21 agency and the local reviewing council 22 biennially as to which of those agencies will 23 24 be responsible for review of that local 25 government's comprehensive plan amendments as the "reviewing land planning agency"; 26 27 specifying that the procedures and requirements of said section for review of comprehensive 28 plan amendments apply to the reviewing land 29 30 planning agency; including the Department of 31 Health in agencies that may review and comment 83

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02335-0024-945249

Bill No. <u>CS/HB 2335</u>

66-238AX-05

Amendment No. ____ (for drafter's use only)

1	on plans and plan amendments; removing
2	references to certain rules; amending s.
3	163.3187, F.S.; revising conditions for
4	qualification as a small scale development
5	amendment that is exempt from the limits on the
6	frequency of amendments to a local
7	comprehensive plan; conforming language
8	relating to amendment of comprehensive plans;
9	amending s. 163.3215, F.S.; revising procedures
10	for challenge of a development order by an
11	aggrieved or adversely affected party on the
12	basis of inconsistency with a local
13	comprehensive plan; providing for petition to
14	the circuit court for certiorari; providing for
15	mandatory mediation; removing a requirement
16	that a verified complaint be filed with the
17	local government prior to seeking judicial
18	review; amending the following to conform with
19	respect to duties of the reviewing land
20	planning agencies: s. 163.2517, F.S., relating
21	to urban infill and redevelopment areas; s.
22	163.3171, F.S., relating to certain agreements;
23	s. 163.3174, F.S., relating to notice of
24	designation of a local planning agency; s.
25	163.3177, F.S., relating to review of
26	comprehensive plans; s. 163.3181, F.S.,
27	relating to dispute resolution; s. 163.3189,
28	F.S., relating to amendment of comprehensive
29	plans; and s. 163.3244, F.S., relating to the
30	sustainable communities demonstration project;
31	amending s. 163.3221, F.S.; defining "reviewing
	84

66-238AX-05

Amendment No. ____ (for drafter's use only)

land planning agency" for purposes of the 1 2 Florida Local Government Development Agreement 3 Act; amending ss. 163.3229, 163.3235, 163.3239, 4 and 163.3243, F.S.; providing duties of 5 reviewing land planning agencies with respect to receipt, review, and enforcement of б 7 development agreements; conforming language; amending s. 163.3245, F.S.; revising procedures 8 and requirements for adoption of optional 9 10 sector plans; revising elements to be included in such plans and removing provisions relating 11 12 to detailed specific area plans; providing for monitoring, enforcement, and judicial review; 13 repealing s. 163.3178(3), F.S., which provides 14 15 that certain port-related projects are not developments of regional impact, s. 16 17 163.3180(12), F.S., which provides conditions under which a multiuse development of regional 18 impact may satisfy certain planning 19 requirements, s. 189.415(4), F.S., relating to 20 satisfaction of certain special district 21 reporting requirements regarding facilities 22 addressed by a development of regional impact 23 24 development order, s. 186.507(17), F.S., which directs the regional planning councils to 25 recommend locations or activities in which a 26 27 project should be a development of regional impact, s. 288.975(13), F.S., which exempts 28 military base reuse activities from development 29 30 of regional impact requirements, s. 369.303(4), F.S., which defines "development of regional 31

85

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02335-0024-945249

66-238AX-05

Amendment No. ____ (for drafter's use only)

impact" under the Wekiva River Protection Act, 1 2 s. 378.601(5), F.S., which exempts certain 3 heavy mineral mining operations from 4 development of regional impact requirements, s. 5 380.06, F.S., which provides requirements for review of developments of regional impact, s. 6 7 380.061, F.S., which creates the Florida 8 Quality Developments program, s. 380.065, F.S., which provides for local government review of 9 10 developments of regional impact, s. 380.0651, 11 F.S., which provides the statewide guidelines 12 and standards for development-of-regional-impact review, s. 13 380.07(3), F.S., relating to an appeal period 14 15 for certain developments of regional impact, and s. 550.155(2)(a), F.S., relating to certain 16 17 capital improvements to pari-mutuel facilities; amending the following to conform to the 18 elimination of development-of-regional-impact 19 20 review and of the Florida Quality Developments program: s. 125.68, F.S., relating to 21 ordinances exempt from codification and 22 publication requirements; s. 163.3178, F.S., 23 24 relating to an exemption for certain port 25 facilities; s. 163.3244, F.S., relating to sustainable communities; s. 186.507, F.S., 26 27 relating to strategic regional policy plans; ss. 190.006, 190.011, and 190.012, F.S., 28 relating to community development district 29 30 offices and powers; s. 240.155, F.S., relating 31 to campus master plans; s. 332.115, F.S.,

86

Bill No. <u>CS/HB 2335</u>

66-238AX-05

Amendment No. ____ (for drafter's use only)

1	relating to the Brevard-Orange corridor; ss.
2	369.305 and 369.307, F.S., relating to the
3	Wekiva River Protection Area; s. 373.414, F.S.,
4	relating to permits for activities located
5	within surface waters or wetlands; s. 380.07,
6	F.S., relating to the Florida Land and Water
7	Adjudicatory Commission; s. 403.524, F.S.,
8	relating to certification of transmission
9	lines; s. 498.025, F.S., relating to
10	application of the Florida Uniform Land Sales
11	Practices Law; s. 944.095, F.S., relating to
12	siting of correctional facilities; and s.
13	985.41, F.S., relating to siting of juvenile
14	justice facilities; amending ss. 287.055,
15	288.975, 331.303, 336.025, 369.303, 373.415,
16	and 380.11, F.S.; conforming language and
17	correcting references; providing for vested
18	rights and pending applications with respect to
19	developments of regional impact; providing an
20	effective date.
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	87