${\bf By}$ the Committee on Commerce and Economic Opportunities; and Senator Kirkpatrick

310-2037-00

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A bill to be entitled An act relating to vocational rehabilitation; amending s. 20.15, F.S.; establishing the Division of Occupational Access and Opportunity within the Department of Education; providing that the Occupational Access and Opportunity Commission is the director of the division; requiring the department to assign certain powers, duties, responsibilities, and functions to the division; excepting from appointment by the Commissioner of Education members of the commission, the Florida Rehabilitation Council, and the Florida Independent Living Council; amending s. 120.80, F.S.; providing that hearings on certain vocational rehabilitation determinations by the Occupational Access and Opportunity Commission need not be conducted by an administrative law judge; amending s. 413.82, F.S.; providing definitions for the terms "community rehabilitation provider," "plan," and "state plan"; conforming references; amending s. 413.83, F.S.; specifying that appointment of members to the commission is not subject to Senate confirmation; revising composition of and appointments to the commission; eliminating a requirement that the Rehabilitation Council serve the commission; authorizing the commission to establish an advisory council composed of representatives from not-for-profit organizations under certain conditions;

1 clarifying the entitlement of commission 2 members to reimbursement for certain expenses; 3 amending s. 413.84, F.S.; designating the commission as the director of the Division of 4 5 Occupational Access and Opportunity; specifying 6 responsibilities of the commission; authorizing 7 the commission to make administrative rules; 8 authorizing the commission to hire a division director; revising time for implementation of 9 10 the 5-year plan prepared by the commission; 11 expanding the authority of the commission to contract with the corporation; removing a 12 requirement for federal approval to contract 13 with a direct-support organization; authorizing 14 the commission to appear on its own behalf 15 before the Legislature; amending s. 413.85, 16 17 F.S.; eliminating limitations on the tax status of the Occupational Access and Opportunity 18 19 Corporation; specifying that the corporation is 20 not an agency for purposes of certain 21 government procurement laws; applying provisions relating to waiver of sovereign 22 immunity to the corporation; providing that the 23 24 board of directors of the corporation be composed of no fewer than seven and no more 25 than 15 members and that a majority of its 26 members be members of the commission; 27 28 authorizing the corporation to hire certain 29 individuals employed by the Division of 30 Vocational Rehabilitation; providing for a 31 lease agreement governing such employees;

1 prescribing terms of such lease agreement; 2 amending s. 413.86, F.S.; conforming an 3 organizational reference; amending s. 413.87, 4 F.S.; conforming provision to changes made in 5 the act; amending s. 413.88, F.S.; conforming 6 provision to changes made in the act; amending 7 s. 413.89, F.S.; designating the department the state agency effective July 1, 2000, and the 8 9 commission the state agency effective October 10 1, 2000, for purposes of federal law; deleting 11 an obsolete reference; authorizing the department and the commission to provide for 12 13 continued administration during the time between July 1, 2000, and October 1, 2000; 14 amending s. 413.90, F.S.; deleting provision 15 relating to designation of an administrative 16 17 entity; designating a state agency and state unit for specified purposes; transferring the 18 19 Division of Vocational Rehabilitation to the 20 Department of Education through a type two transfer; requiring a reduction in positions; 21 providing for a budget amendment; amending s. 22 413.91, F.S.; deleting reference to designated 23 24 administrative entity; requiring the commission 25 to assure that all contractors maintain quality control and are fit to undertake 26 responsibilities; amending s. 413.92, F.S.; 27 28 specifying entities answerable to the Federal Government in the event of a conflict with 29 federal law; amending s. 39 of ch. 99-240, Laws 30 31 of Florida; providing for the transfer of the

1 Division of Blind Services to the Department of 2 Management Services rather than the Department 3 of Education; amending s. 413.011, F.S.; revising the internal organizational structure 4 5 of the Division of Blind Services; requiring 6 the division to implement the provisions of a 5-year plan; requiring the division to contract 7 8 with community-based rehabilitation programs 9 for the delivery of certain services; revising 10 references to blind persons; providing 11 definitions for the terms "community-based rehabilitation program, " "council, " and "plan"; 12 renaming the Advisory Council for the Blind; 13 revising the membership and functions of the 14 council to be consistent with federal law; 15 requiring the council to prepare a 5-year 16 17 strategic plan; requiring the council to coordinate with specified entities; deleting 18 19 provisions providing for the Governor to 20 resolve funding disagreements between the division and the council; directing that 21 meetings be held in locations accessible to 22 individuals with disabilities; amending s. 23 24 413.014, F.S.; requiring the Division of Blind 25 Services to report on use of community-based programs to deliver services; amending s. 26 27 413.034, F.S.; revising the membership of the Commission for Purchase from the Blind or Other 28 Severely Handicapped to conform to transfer of 29 30 the Division of Blind Services and the transfer and renaming of the Division of Vocational 31

1 Rehabilitation; amending ss. 413.051, 413.064, 2 413.066, 413.067, F.S.; conforming departmental 3 references to reflect the transfer of the Division of Blind Services to the Department of 4 5 Management Services; expressing the intent of 6 the Legislature that the provisions of this act 7 relating to blind services not conflict with federal law; providing procedures in the event 8 9 such conflict is asserted; repealing s. 413.93, 10 F.S., relating to the designated state agency 11 under federal law; providing an effective date. 12 13 Be It Enacted by the Legislature of the State of Florida: 14 Section 1. Subsections (3), (4), and (6) of section 15 20.15, Florida Statutes, are amended and paragraph (d) is 16 17 added to subsection (5) of that section to read: 20.15 Department of Education. -- There is created a 18 19 Department of Education. 20 (3) DIVISIONS. -- The following divisions of the 21 Department of Education are established: 22 (a) Division of Community Colleges. 23 (b) Division of Public Schools and Community 24 Education. (c) Division of Universities. 25 (d) Division of Workforce Development. 26 27 Division of Human Resource Development. (e) (f) Division of Administration. 28 29 Division of Financial Services. (q) (h) Division of Support Services. 30 31 (i) Division of Technology.

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- (j) Division of Occupational Access and Opportunity.
- (4) DIRECTORS.--The Board of Regents is the director of the Division of Universities, the Occupational Access and Opportunity Commission is the director of the Division of Occupational Access and Opportunity, and the State Board of Community Colleges is the director of the Division of Community Colleges, pursuant to chapter 240. The directors of all other divisions shall be appointed by the commissioner subject to approval by the state board.
- (5) POWERS AND DUTIES.--The State Board of Education and the Commissioner of Education:
- (d) Shall assign to the Division of Occupational Access and Opportunity such powers, duties, responsibilities, and functions as are necessary to ensure the coordination, efficiency, and effectiveness of its programs, including, but not limited to, vocational rehabilitation and independent living services to persons with disabilities which services are funded under the Rehabilitation Act of 1973, as amended, except those duties specifically assigned to the Division of Blind Services of the Department of Management Services; those duties specifically assigned to the Commissioner of Education in ss. 229.512 and 229.551; those duties concerning physical facilities in chapter 235; those duties assigned to the State Board of Community Colleges in chapter 240; and those duties assigned to the Division of Workforce Development in chapter 239. Effective October 1, 2000, the Occupational Access and Opportunity Commission shall assume all responsibilities necessary to be the designated state agency for purposes of compliance with the Rehabilitation Act of 1973, as amended.

(6) COUNCILS AND COMMITTEES .-- Notwithstanding anything

31 contained in law to the contrary, the Commissioner of

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Education shall appoint all members of all councils and
    committees of the Department of Education, except the Board of
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   Regents, the State Board of Community Colleges, the community
    college district boards of trustees, the Postsecondary
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   Education Planning Commission, the Education Practices
    Commission, the Education Standards Commission, the State
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    Board of Independent Colleges and Universities, the
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    Occupational Access and Opportunity Commission, the Florida
    Rehabilitation Council, the Florida Independent Living
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    Council, and the State Board of Nonpublic Career Education.
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           Section 2. Subsection (16) is added to section 120.80,
    Florida Statutes, to read:
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           120.80 Exceptions and special requirements;
   agencies.--
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          (16) OCCUPATIONAL ACCESS AND OPPORTUNITY
    COMMISSION. -- Notwithstanding s. 120.57(1)(a), hearings
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    concerning determinations by the Occupational Access and
    Opportunity Commission on eligibility, plans of services, or
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    closure need not be conducted by an administrative law judge
    assigned by the division. The commission may choose to
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    contract with another appropriate resource in these matters.
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           Section 3. Section 413.82, Florida Statutes, is
    amended to read:
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           413.82 Definitions.--As used in ss. 413.81-413.93, the
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    term:
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           (1)
                "Commission" means the Commission on Occupational
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   Access and Opportunity.
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               "Community rehabilitation provider" means a
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   provider of services to people in a community setting which
   has as its primary function services directed toward
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    employment outcomes for people with disabilities.
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         (3) "Corporation" means the Occupational Access and
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   Opportunity Corporation.
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         (4) "Division" means the Division of Occupational
   Access and Opportunity Vocational Rehabilitation.
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               "Plan" means the plan required by ss.
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   413.81-413.93.(4) "Office" means the Executive Office of the
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   Governor.
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         (6) "State plan" means the state plan for
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   vocational rehabilitation required by Title I of the federal
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   Rehabilitation Act of 1973, as amended, and ss. 413.81-413.93.
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          (7) "Region" means a service area for a regional
   workforce development board established by the Workforce
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   Development Board.
           Section 4. Subsections (2), (3), (6), (7), (8), and
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    (10) of section 413.83, Florida Statutes, are amended to read:
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           413.83 Occupational Access and Opportunity Commission;
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   creation; purpose; membership. --
           (2) The commission shall consist of 16 voting members,
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   including 15 members appointed, as provided in this section
   herein, by the Governor, the President of the Senate, and the
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   Speaker of the House of Representatives, and four ex-officio,
   nonvoting members. The commission must contain a minimum of 50
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   percent representation from the private sector.
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   Notwithstanding any other law to the contrary, appointment of
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   members is not subject to confirmation by the Senate. The
   membership of the commission may not include more than two
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   individuals who are, or are employed by, community
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   rehabilitation providers who contract to provide vocational
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   rehabilitation services to individuals who qualify for the
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   program. The members of the commission shall include:
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- (a) The Commissioner of Education, or his or her designee, who shall serve as chair until October 1, 2000; after October 1, 2000, the commission shall elect a chair from its membership;

 (b) Eight employers from the private sector, three of
 - (b) Eight employers from the private sector, three of whom shall be appointed by the Governor for a term of 4 years, three of whom shall be appointed by the President of the Senate for a term of 4 years, and two of whom shall be appointed by the Speaker of the House of Representatives for a term of 4 years;
 - (c) An individual who is a consumer of vocational rehabilitation services, who shall be appointed by the Governor for a term of 4 years;
 - (d) A community rehabilitation provider who contracts to provide vocational rehabilitation services to individuals who qualify for the program and who shall be appointed by the Governor for a term of 4 years;
- (e) Five representatives of business, workforce development, education, state government, local government, a consumer advocate group, or a community organization, three of whom shall be appointed by the Governor for a term of 4 years, one of whom shall be appointed by the President of the Senate for a term of 4 years, and one of whom shall be appointed by the Speaker of the House of Representatives for a term of 4 years; and
 - (f) As exofficio, nonvoting members:
- 1. The executive director or his or her designee from the Advocacy Center for Persons with Disabilities;
 - 2. The chair of the Florida Rehabilitation Council;
 - 3. The chair of the Council for Independent Living;

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1 4. The chair of the Commission for the Purchase from 2 the Blind or Other Severely Handicapped. 3 (b) The chair of the Florida Rehabilitation Council; (c) The chair of the Council for Independent Living; 4 (d) The chair of the Commission for the Purchase from 5 6 the Blind or Other Severely Handicapped; 7 (e) A community rehabilitation provider who contracts 8 to provide vocational rehabilitation services to individuals who qualify for the program, who shall be appointed by the 9 10 Governor for a term of 4 years; 11 (f) A representative from the Advocacy Center for Persons With Disabilities, who shall be appointed by the 12 President of the Senate for a term of 4 years; 13 (q) A consumer of vocational rehabilitation services, 14 who shall be appointed by the Speaker of the House of 15 Representatives for a term of 4 years; and 16 17 (h) Other individuals with disabilities and representatives of business, workforce development, education, 18 state government, local government, consumer advocate groups, 19 20 employers of individuals with disabilities, or community 21 organizations. 22 By September 1, 2000, after receiving 23 recommendations from the commission, the Governor, the President of the Senate, and the Speaker of the House of 24 25 Representatives shall consult together and take actions 26 necessary to bring the membership of the commission into 27 compliance with the requirements of this section. In taking such action, initial terms shall be staggered as necessary to 28 ensure that the terms of no more than one-fourth of the 29 30 commission's total appointed membership shall expire in any 1-year period. Initially, the Governor, the President of the 31

Senate, and the Speaker of the House of Representatives shall each appoint as members meeting the qualifications contained in paragraph (2)(h), one member for a term of 3 years, one member for a term of 2 years, and one member for a term of 1 year. Thereafter, after receiving recommendations from the commission, the Governor, the President of the Senate, and the Speaker of the House of Representatives shall appoint all members for terms of 4 years. Any vacancy shall be filled by appointment by the original appointing authority for the unexpired portion of the term by a person who possesses the proper qualifications for the vacancy.

- (6) The Governor shall name the chair of the commission from its appointed members. The commission shall biennially elect one of its members as vice chair, who shall preside in the absence of the chair. Neither the chair, nor the vice chair, may be a provider of client services funded through the commission.
- (7) The Rehabilitation Council created by s. 413.405 shall serve the commission and shall continue to perform its designated duties, with the commission as the designated state vocational rehabilitation agency. The commission shall consider the recommendations made by the council.
- that the commission considers appropriate, which may include members from outside the commission to study special problems or issues and advise the commission on those subjects. The commission shall establish an advisory council composed of representatives from not-for-profit organizations that have submitted a resolution requesting membership and have had the request approved by the commission. Any existing advisory board, commission, or council may seek to become an official

advisory committee to the commission by submitting to the
commission a resolution requesting affiliation and having the
request approved by the commission. The commission shall
establish the operating procedures of the committees.

(10) The members of the commission may rely on and are

subject to are entitled to be reimbursed for reasonable and necessary expenses of attending meetings and performing commission duties, including per diem and travel expenses, and for personal care attendants and interpreters needed by members during meetings, as provided in s. 413.273(1) and (3).

Section 5. Section 413.84, Florida Statutes, is amended to read:

413.84 Powers and duties. -- The commission:

- (1) Effective July 1, 2000, shall serve as the director of the Division of Occupational Access and Opportunity of the Department of Education.
- (2) Is responsible for establishing policy, planning, and quality assurance for the programs assigned and funded to the division, including, but not limited to, vocational rehabilitation and independent living services to persons with disabilities which services are funded under the federal Rehabilitation Act of 1973, as amended, in a coordinated, efficient, and effective manner. The Occupational Access and Opportunity Commission has authority to adopt rules pursuant to ss. 120.536(1) and 120.54 to implement provisions of law conferring duties upon it. Such rules and policies shall be submitted to the State Board of Education for approval. If any rule is not disapproved by the State Board of Education within 45 days after its receipt by the State Board of Education, the rule shall be filed immediately with the Department of State.

 Effective October 1, 2000, rules adopted by the commission do not require approval by the State Board of Education.

- (3) Shall, in consultation with the Commissioner of Education, hire a division director to be responsible to the commission for operation and maintenance of the programs assigned and funded to the division.
- (4)(1) Shall, no later than January July 1, 2001 2000, after consulting with stakeholders and holding public hearings, develop and implement a 5-year plan to promote occupational access and opportunities for Floridians with disabilities, and to fulfill the federal plan requirements. The plan must be submitted to the Governor, the President of the Senate, and the Speaker of the House of Representatives. The commission may make amendments annually to the plan, which must be submitted to the Governor, the President of the Senate, and the Speaker of the House of Representatives by the first of January.
- (a) The plan must explore the use of Individual Training Accounts, as described in the federal Workforce Act of 1998, Pub. L. No. 105-220, for eligible clients. If developed, these accounts must be distributed under a written memorandum of understanding with One-Stop Career Center operators.
- (b) The plan must include an emergency response component to address economic downturns.
- (c) The plan must designate an administrative entity that will support the commission's work; provide technical assistance, training, and capacity-building assistance; help raise additional federal, state, and local funds; and promote innovative contracts that upgrade or enhance direct services to Floridians with disabilities.

- (d) The plan must require that the commission enter into cooperative agreements with community-based rehabilitation programs by workforce region to be the service providers for the program; however, state career service employees shall provide all services that may not be delegated under mandated by federal law. The commission shall, as rapidly as is feasible, increase the amount of such services provided by community-based rehabilitation programs. The plan must incorporate, to the maximum extent allowed by federal and state law and regulation, all available funds for such purposes. Funds and in-kind contributions from community and private sources shall be used to enhance federal and state resources.
- (e) The plan must include recommendations regarding specific performance standards and measurable outcomes, and must outline procedures for monitoring operations of the commission, the corporation, the division, commission's and all providers of services under contract to the commissions's designated administrative entity's operations to ensure that performance data is maintained and supported by records of such entities. The commission shall consult with the Office of Program Policy Analysis and Government Accountability in the establishment of performance standards, measurable outcomes, and monitoring procedures.
- (5)(2) Notwithstanding the provisions of part I of chapter 287, shall contract, no later than July 1, 2000, with the <u>corporation</u> administrative entity designated in the plan to execute the services, functions, and programs prescribed in the plan. The commission shall serve as contract administrator. If approved by the federal Department of Education, the administrative entity may be a direct-support

organization. The commission shall define the terms of the contract.

 $\underline{(6)}$ (3) Shall work with the employer community to better define, address, and meet its business needs with qualified Floridians with disabilities.

(7)(4) Is responsible for the prudent use of all public and private funds provided for the commission's use, ensuring that the use of all funds is in accordance with all applicable laws, bylaws, and contractual requirements.

(8)(5) Shall develop an operational structure to carry out the plan developed by the commission.

(9)(6) May appear on its own behalf before the Legislature, boards, commissions, departments, or other agencies of municipal, county, state, or Federal Government.

(10)(7) In the performance of its duties, may undertake or commission research and studies.

(11)(8) Shall develop a budget, which is in keeping with the plan, for the operation and activities of the commission and functions of its designated administrative entity. The budget shall be submitted to the Governor for inclusion in the Governor's budget recommendations.

 $\underline{(12)(9)}$ May assign staff from the office or division to assist in implementing the provisions of this act relating to the Occupational Access and Opportunity Commission.

Section 6. Subsections (1), (3), and (4) of section 413.85, Florida Statutes, are amended to read:

413.85 Occupational Access and Opportunity
Corporation; use of property; board of directors; duties;
audit.--

(1) ESTABLISHMENT.--If the commission elects to contract with the corporation to provide services designate a

direct-support organization as its administrative entity, such
organization shall be designated the Occupational Access and
Opportunity Corporation:

- (a) Which is a corporation not for profit, as defined in $\underline{s.\ 501(c)}\underline{s.\ 501(c)(6)}$ of the Internal Revenue Code of 1986, as amended, and is incorporated under the provisions of chapter 617 and approved by the Department of State.
- (b) Which is organized and operated exclusively to carry out such activities and tasks as the commission assigns through contract.request, receive, hold, invest, and administer property and to manage and make expenditures for the operation of the activities, services, functions, and programs of the provisions of this act relating to the Occupational Access and Opportunity Commission.
- (c) Which the commission, after review, has certified to be operating in a manner consistent with the policies and goals of the commission and the plan.
- (d) Which shall not be considered an agency for the purposes of chapters 120, and 216, and 287; ss. 255.25 and 255.254, relating to leasing of buildings; ss. 283.33 and 283.35, relating to bids for printing; s. 215.31; and parts IV through VIII of chapter 112.
- (e) Which shall be subject to the provisions of chapter 119, relating to public records: and the provisions of chapter 286, relating to public meetings; and the provisions of s. 768.28 as a corporation primarily acting as an instrumentality of this state.
- (3) BOARD OF DIRECTORS.--The board of directors of the corporation shall be composed of <u>no fewer than 7 and no more</u> than 15 members appointed by the commission, and a majority of its members must be members of the commission 15 members,

appointed by the commission from its own membership. The vice chair of the commission shall serve as chair of the corporation's board of directors.

- (4) POWERS AND DUTIES.--The corporation, in the performance of its duties:
- (a) May make and enter into contracts and assume such other functions as are necessary to carry out the provisions of the plan and the corporation's contract with the commission which are not inconsistent with this or any other provision of law.
- (b) May develop a program to leverage the existing federal and state funding and to provide upgraded or expanded services to Floridians with disabilities <u>if directed by the</u> commission.
- (c) May commission and adopt, in cooperation with the commission, an official business name and logo to be used in all promotional materials directly produced by the corporation.
- (d) The corporation shall establish cooperative and collaborative memoranda of understanding with One-Stop Career Center operators to increase, upgrade, or expand services to Floridians with disabilities who are seeking employment and self-sufficiency.
- (e) May hire any individual who, as of June 30, 2000, is employed by the Division of Vocational Rehabilitation. Such hiring may be done through a lease agreement established by the Department of Management Services for the corporation.

 Under such agreement, the employee shall retain his or her status as a state employee, but shall work under the direct supervision of the corporation. Retention of state employee status shall include the right to participate in the Florida

1 Retirement System. The Department of Management Services shall establish the terms and conditions of such lease agreements. 2 3 Section 7. Section 413.86, Florida Statutes, is amended to read: 4 5 413.86 Public-private partnerships.--The Division of 6 Occupational Access and Opportunity Vocational Rehabilitation 7 will enter into local public-private partnerships to the extent that it is beneficial to increasing employment outcomes 9 for persons with disabilities and ensuring their full 10 involvement in the comprehensive workforce investment system. 11 Section 8. Subsection (2) of section 413.87, Florida Statutes, is amended to read: 12 413.87 Annual audit.--13 (2) The corporation shall provide to the commission a 14 15 quarterly report that: (a) Updates its progress and impact in creating 16 17 employment and increasing the personal income of individuals with disabilities; 18 19 (b) Provides detailed, unaudited financial statements 20 of sources and uses of public and private funds; 21 (c) Measures progress towards annual goals and 22 objectives set forth in the contract commission's plan; (d) Reviews all pertinent research findings and 23 24 training efforts; and (e) Provides other measures of accountability as 25 requested by the commission. 26 27 Section 9. Section 413.88, Florida Statutes, is 28 amended to read: 29 413.88 Annual report of the Occupational Access and 30 Opportunity Commission; audits.--

- (1) Before January 1 of each year, the commission shall submit to the Governor, the President of the Senate, and the Speaker of the House of Representatives a complete and detailed report setting forth for itself and its designated administrative entity:
- (a) Its operations and accomplishments during the fiscal year.
 - (b) Its business and operational plan.
- (c) The assets and liabilities of the <u>corporation</u> designated administrative entity at the end of its most recent fiscal year.
- $\mbox{(d)} \ \mbox{A copy of the annual financial and compliance} \\ \mbox{audit.}$

Section 10. Section 413.89, Florida Statutes, is amended to read:

preparation and submittal; administration.--Effective July 1, 2000, the Department of Education is the designated state agency and the Division of Occupational Access and Opportunity is the designated state unit for purposes of compliance with the federal Rehabilitation Act of 1973, as amended. Effective October 1, 2000, Upon appointment, the Occupational Access and Opportunity Commission is the designated state agency for purposes of compliance with the Rehabilitation Act of 1973, as amended, and authorized to prepare and submit the federally required state vocational rehabilitation plan and to serve as the governing authority of programs administered by the

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commission, including, but not limited to: administering the state's plan under the Rehabilitation Act of 1973, as amended; receiving federal funds as the state vocational rehabilitation agency; directing the expenditure of legislative appropriations for rehabilitative services through its designated administrative entity or other agents; and, if necessary, making any changes to the plan that the commission considers necessary to maintain compliance with the federal Rehabilitation Act of 1973, as amended, and implementing such changes in order to continue to qualify and maintain federal funding support. During the period of time between July 1, 2000, and October 1, 2000, the department and the appointment of the commission and the designation of the administrative entity, the commission and the division may, by agreement, provide for continued administration consistent with federal and state law.

Section 11. Section 413.90, Florida Statutes, is amended to read:

Unit Designation of administrative entity.--Effective July 1, 2000, the Division of Vocational Rehabilitation The division must comply with the transitional direction of the plan. If the commission designates an administrative entity other than the division, all powers, duties, and functions of and all related records, property, and equipment and all contractual rights, obligations of, and unexpended balances of appropriations and other funds or allocations of the division's component programs of the Department of Labor and Employment Security shall be transferred to the Department of Education by a type two transfer commission as provided in the plan, pursuant to s. 20.06(2) and shall become the Division of

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Occupational Access and Opportunity. The commission and the Department of Education, in establishing the Division of 2 3 Occupational Access and Opportunity, may establish no more than 700 positions inclusive of those positions leased by the 4 5 corporation. These positions may be filled by former employees 6 of the Division of Vocational Rehabilitation. By October 1, 2000, the division shall reduce the <u>number of positions to no</u> 7 8 more than 300. If unforeseen transition activities occur in 9 moving service delivery from division employees to community 10 rehabilitation providers and create situations negatively 11 affecting client services, and the remedy to those temporary situations would require more than 300 positions, the division 12 may request a budget amendment to retain positions. The 13 request must provide full justification for the continuation 14 and include the number of positions and duration of time 15 required. In no instance shall the time required exceed 3 16 17 months. The Department of Labor and Employment Security shall assist the commission in carrying out the intent of this 18 19 chapter and achieving an orderly transition. The Office of 20 Planning and Budget shall submit the necessary budget 21 amendments to the Legislature in order to bring the budget 22 into compliance with the plan. 23 Section 12. Section 413.91, Florida Statutes, is 24 amended to read: 413.91 Service providers; quality assurance and 25 26 fitness for responsibilities .-- The Occupational Access and 27 Opportunity Commission shall assure that all contractors the 28 designated administrative entity and providers of direct

service maintain an internal system of quality assurance, have proven functional systems, and are subject to a due-diligence

inquiry for their fitness to undertake service

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responsibilities regardless of whether a contract for services is competitively or noncompetitively procured.

Section 13. Section 413.92, Florida Statutes, is amended to read:

413.92 Conflict of laws. -- It is the intent of the Legislature that the provisions of this act relating to the Occupational Access and Opportunity Commission not conflict with any federal statute or implementing regulation governing federal grant-in-aid programs administered by the division or the commission. Whenever such a conflict is asserted by the applicable agency of the Federal Government, until October 1, 2000, the department, and after October 1, 2000, the commission shall submit to the federal Department of Education, or other applicable federal agency, a request for a favorable policy interpretation of the conflicting portions. If the request is approved, as certified in writing by the secretary of the federal Department of Education, or the head of the other applicable federal agency, the commission or the division is authorized to make the adjustments in the plan which are necessary for achieving conformity to federal statutes and regulations. Before making such adjustments, the commission or the division shall provide to the President of the Senate and the Speaker of the House of Representatives an explanation and justification of the position of the division or the commission and shall outline all feasible alternatives that are consistent with this section. These alternatives may include the state supervision of local service agencies by the commission or the division if the agencies are designated by the Governor.

Section 14. Section 39 of chapter 99-240, Laws of 31 Florida, is amended to read:

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Section 39. Effective October 1, 2000 January 1, 2001, the Division of Blind Services is transferred by a type two transfer as defined in section $20.06(2)\frac{20.06(5)}{}$, Florida Statutes, from the Department of Labor and Employment Security to the Department of Management Services Education.

Section 15. Section 413.011, Florida Statutes, is amended to read:

413.011 Division of Blind Services, internal organizational structure; Florida Rehabilitation Advisory Council for the Blind Services. --

- (1) The internal organizational structure of the Division of Blind Services shall be designed for the purpose of ensuring the greatest possible efficiency and effectiveness of services to the blind and to be consistent with chapter 20. The Division of Blind Services shall plan, supervise, and carry out the following activities under planning and policy guidance from the Florida Rehabilitation Council for Blind Services:
- (a) Implement the provisions of the 5-year strategic plan prepared by the council under paragraph (3)(a) to provide services to individuals who are blind.
- (b) (a) Recommend personnel as may be necessary to carry out the purposes of this section.
- (c) (b) Cause to be compiled and maintained a complete register of individuals in the state who are the blind in the state, which shall describe the condition, cause of blindness, and capacity for education and industrial training, with such other facts as may seem to the division to be of value. information in the register of individuals who are the blind which, when released, could identify an individual is 31 confidential and exempt from the provisions of s. 119.07(1).

(e)(d) Contract with community-based rehabilitation programs, to the maximum extent allowable under federal law, to assist individuals who are blind in obtaining Aid the blind in finding employment, teach them trades and occupations within their capacities, assist them in disposing of products made by them in home industries, assist them in obtaining funds for establishing enterprises where federal funds reimburse the state, and do such things as will contribute to the efficiency of self-support of individuals who are the blind.

(f)(e) Establish one or more training schools and workshops for the employment of suitable individuals who are blind persons; make expenditures of funds for such purposes; receive moneys from sales of commodities involved in such activities and from such funds make payments of wages, repairs, insurance premiums and replacements of equipment. All of the activities provided for in this section may be carried on in cooperation with private workshops for individuals who are the blind, except that all tools and equipment furnished by the division shall remain the property of the state.

(g)(f) Contract with community-based rehabilitation programs, to the maximum extent allowable under federal law, to provide special services and benefits for individuals who are the blind in order to assist them in for developing their

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social life through community activities and recreational facilities.

(h) (g) Undertake such other activities as may ameliorate the condition of blind citizens of this state who are blind.

(i) (h) Cooperate with other agencies, public or private, especially the Division of the Blind and Physically Handicapped of the Library of Congress and the Division of Library and Information Services of the Department of State, to provide library service to individuals who are the blind and individuals who have other disabilities other handicapped persons as defined in federal law and regulations in carrying out any or all of the provisions of this law.

(j)(i) Recommend contracts and agreements with federal, state, county, municipal and private corporations, and individuals.

(k) (f) Receive moneys or properties by gift or bequest from any person, firm, corporation, or organization for any of the purposes herein set out, but without authority to bind the state to any expenditure or policy except such as may be specifically authorized by law. All such moneys or properties so received by gift or bequest as herein authorized may be disbursed and expended by the division upon its own warrant for any of the purposes herein set forth, and such moneys or properties shall not constitute or be considered a part of any legislative appropriation made by the state for the purpose of carrying out the provisions of this law.

(1) Prepare and make available to individuals who are the blind, in braille and on electronic recording equipment, Florida Statutes chapters 20, 120, 121, and 413, in 31 their entirety.

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(m) (1) Adopt by rule procedures necessary to comply with any plans prepared by the council and the Occupational Access and Opportunity Commission for providing vocational rehabilitation services for individuals who are the blind.

(n) (m) Adopt by rule forms and instructions to be used by the division in its general administration.

- (2) As used in this section:
- "Act," unless the context indicates otherwise, means the Rehabilitation Act of 1973, 29 U.S.C. ss. 701-797.
- "Blind" or "blindness" means the condition of any person for whom blindness is a disability as defined by the Rehabilitation Act of 1973, 29 U.S.C. s. 706(8)(b).
- "Community-based rehabilitation program" means a provider of services to individuals in a community setting which has as its primary function services directed toward individuals who are blind.
- "Council" means the Florida Rehabilitation Council for Blind Services.
- (e)(c) "Department" means the Department of Management Services Labor and Employment Security.
- "Plan" means the 5-year strategic plan developed by the council under paragraph (3)(a).
- There is hereby created in the department the Florida Rehabilitation Advisory Council for the Blind Services. The council shall be established in accordance with the act and must include at least four representatives of private-sector businesses that are not providers of vocational rehabilitation services. Members of the council shall serve without compensation, but may be reimbursed for per diem and travel expenses pursuant to s. 112.061.to assist the division in the planning and development of statewide rehabilitation

programs and services, to recommend improvements to such 2 programs and services, and to perform the functions provided 3 in this section. (a) The advisory council shall be composed of: 4 5 1. At least one representative of the Independent 6 Living Council, which representative may be the chair or other 7 designee of the council; 8 2. At least one representative of a parent training 9 and information center established pursuant to s. 631(c)(9) of 10 the Individuals with Disabilities Act, 20 U.S.C. s. 11 1431(c)(9); 3. At least one representative of the client 12 assistance program established under the act; 13 4. At least one vocational rehabilitation counselor 14 who has knowledge of and experience in vocational 15 rehabilitation services for the blind, who shall serve as an 16 17 ex officio nonvoting member of the council if the counselor is 18 an employee of the department; 19 5. At least one representative of community 20 rehabilitation program service providers; 21 6. Four representatives of business, industry, and labor; 22 7. At least one representative of a disability 23 24 advocacy group representing individuals who are blind; 25 8. At least one parent, family member, guardian, 26 advocate, or authorized representative of an individual who is 27 blind, has multiple disabilities, and either has difficulties representing himself or herself or is unable, due to 28 29 disabilities, to represent himself or herself; 30 9. Current or former applicants for, or recipients of, 31 vocational rehabilitation services; and

1 10. The director of the division, who shall be an ex 2 officio member of the council. 3 (b) Members of the council shall be appointed by the Governor, who shall select members after soliciting 4 5 recommendations from representatives of organizations 6 representing a broad range of individuals who have 7 disabilities, and organizations interested in those 8 individuals. 9 (c) A majority of council members shall be persons who 10 are: 11 1. Blind; and 12 2. >Not employed by the division. (d) The council shall select a chair from among its 13 14 membership. (e) Each member of the council shall serve for a term 15 of not more than 3 years, except that: 16 17 1. A member appointed to fill a vacancy occurring 18 prior to the expiration of the term for which a predecessor 19 was appointed shall be appointed for the remainder of such 20 term; and 21 2. The terms of service of the members initially appointed shall be, as specified by the Governor, for such 22 fewer number of years as will provide for the expiration of 23 24 terms on a staggered basis. 25 (f) No member of the council may serve more than two 26 consecutive full terms. 2.7 (q) Any vacancy occurring in the membership of the council shall be filled in the same manner as the original 28 29 appointment. A vacancy does not affect the power of the 30 remaining members to execute the duties of the council. 31

 $\underline{\text{(a)}}$ (h) In addition to the other functions specified in this act section, the council shall:

- 1. Review, analyze, and advise the division regarding the performance of the responsibilities of the division under Title I of the act, particularly responsibilities relating to:
 - a. Eligibility, including order of selection;
- b. The extent, scope, and effectiveness of services provided; and
- c. Functions performed by state agencies that affect or potentially affect the ability of individuals who are blind to achieve rehabilitation goals and objectives under Title I.
- 2. Advise the department and the division—and provide direction for, at the discretion of the department or division, assist in the preparation of applications, the state plan as required by federal law, the strategic plan, and amendments to the plans, reports, needs assessments, and evaluations required by Title I.
- 3. Prepare and begin implementing, by January 1, 2001, a 5-year strategic plan to provide services to individuals who are blind. The division must consult with stakeholders and conduct public hearings as part of the development of the plan. The plan must be submitted to the Governor, the President of the Senate, and the Speaker of the House of Representatives. The council annually shall make amendments to the plan, which also must be submitted to the Governor, the President of the Senate, and the Speaker of the House of Representatives. The plan must provide for the maximum use of community-based rehabilitation programs for the delivery of services and a corresponding reduction in the number of state employees in the division to the minimum number necessary to carry out the functions required under this section. The plan

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30 31 also must provide for 90 percent of the funds provided for services to individuals who are blind to be used for direct customer services.

- 4.3. To the extent feasible, conduct a review and analysis of the effectiveness of, and consumer satisfaction with:
- The functions performed by state agencies and other public and private entities responsible for performing functions for individuals who are blind.
 - b. Vocational rehabilitation services:
- (I) Provided or paid for from funds made available under the act or through other public or private sources.
- (II) Provided by state agencies and other public and private entities responsible for providing vocational rehabilitation services to individuals who are blind.
- 5.4. Prepare and submit an annual report on the status of vocational rehabilitation services for individuals who are the blind in the state to the Governor and the Commissioner of the Rehabilitative Services Administration, established under s. 702 of the act, and make the report available to the public.
- 6.5. Coordinate with other councils within the state, including the Independent Living Council, the advisory panel established under s. 613(a)(12) of the Individuals with Disabilities Education Act, 20 U.S.C. 1413(a)(12), the State Planning Council described in s. 124 of the Developmental Disabilities Assistance and Bill of Rights Act, 42 U.S.C. s. 6024, and the state mental health planning council established under s. 1916(e) of the Public Health Service Act, 42 U.S.C. 300X-4(e), the Occupational Access and Opportunity Commission,

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and the state Workforce Development Board under the federal Workforce Investment Act.

7.6. Advise the department and division and provide for coordination and the establishment of working relationships among the department, the division, the Independent Living Council, and centers for independent living in the state.

8.7. Perform such other functions consistent with the purposes of the act as the council determines to be appropriate that are comparable to functions performed by the council.

The council shall prepare, in conjunction (b)(i)1. with the division, a plan for the provision of such resources, including such staff and other personnel, as may be necessary to carry out the functions of the council. The resource plan shall, to the maximum extent possible, rely on the use of resources in existence during the period of implementation of the plan.

- If there is a disagreement between the council and the division in regard to the resources necessary to carry out the functions of the council as set forth in this section, the disagreement shall be resolved by the Governor.
- 2.3. The council shall, consistent with law, supervise and evaluate such staff and other personnel as may be necessary to carry out its functions.
- 3.4. While assisting the council in carrying out its duties, staff and other personnel shall not be assigned duties by the division or any other state agency or office that would create a conflict of interest.
- (c) No council member shall cast a vote on any 31 | matter that would provide direct financial benefit to the

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member or otherwise give the appearance of a conflict of interest under state law.

(d) The council shall convene at least four meetings each year. These meetings shall occur in such places as the council deems necessary to conduct council business. The council may conduct such forums or hearings as the council considers appropriate. The meetings, hearings, and forums shall be publicly announced. The meetings shall be open and accessible to the public. To the maximum extent possible, the meetings shall be held in locations that are accessible to individuals with disabilities. The council shall make a report of each meeting which shall include a record of its discussions and recommendations, all of which reports shall be made available to the public.

Section 16. Section 413.014, Florida Statutes, is amended to read:

413.014 Community-based rehabilitation programs. -- The 5-year plan prepared under s. 413.011(3)(a)3. shall require the Division of Blind Services to shall enter into cooperative agreements with community-based rehabilitation programs to be the service providers for the blind citizens of their communities. State employees, however, shall provide all services that may not be delegated under federal law. The division shall, as rapidly as feasible, increase the amount of such services provided by community-based rehabilitation programs. The goal shall be to decrease the amount of such services provided by division employees and to increase to the maximum extent allowed by federal law the amount of such services provided through cooperative agreements with community-based service providers. The division shall seek, 31 to the maximum extent allowed by federal and state law and

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regulation, all available federal funds for such purposes. Funds and in-kind matching contributions from community and private sources shall be used to maximize federal funds. Unless prohibited by federal law or regulation, the share of the federal vocational rehabilitation grant apportioned for services to the blind shall be not less than 17 percent. By December 31 of each year, the division shall submit to the Governor, the President of the Senate, and the Speaker of the House of Representatives a status report on its progress on increasing the amount of services provided by community-based rehabilitation programs as required by this section. The report shall include recommendations on reductions in the number of division employees based upon increased use of community-based rehabilitation programs.

Section 17. Subsection (1) of section 413.034, Florida Statutes, is amended to read:

413.034 Commission established; membership.--

(1) There is created within the Department of Management Services the Commission for Purchase from the Blind or Other Severely Handicapped, to be composed of the secretary of the Department of Management Services; the director of the Division of Occupational Access and Opportunity Vocational Rehabilitation of the Department of Education Labor and Employment Security, who shall be an ex officio member with voting rights; the director of the Division of Blind Services of the Department of Management Services Labor and Employment Security; and four members to be appointed by the Governor, which four members shall be an executive director of a nonprofit agency for the blind, an executive director of a nonprofit agency for other severely handicapped persons, a 31 representative of private enterprise, and a representative of

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other political subdivisions. All appointed members shall serve for terms of 4 years. Appointed commission members shall serve subject to confirmation by the Senate.

Section 18. Paragraph (a) of subsection (2) and subsection (3) of section 413.051, Florida Statutes, are amended to read:

413.051 Eligible blind persons; operation of vending stands.--

- (2) As used in this section:
- "Blind licensee" means any blind person trained and licensed by the Division of Blind Services of the Department of Management Services Labor and Employment Security to operate a vending stand.
- (3) Blind licensees shall be given the first opportunity to participate in the operation of vending stands on all state properties acquired after July 1, 1979, when such facilities are operated under the supervision of the Division of Blind Services of the Department of Management Services Labor and Employment Security.

Section 19. Section 413.064, Florida Statutes, is amended to read:

413.064 Rules.--The Department of Management Services Labor and Employment Security shall adopt all necessary rules pertaining to the conduct of a solicitation for the benefit of individuals who are blind persons, including criteria for approval of an application for a permit for such solicitation.

Section 20. Section 413.066, Florida Statutes, is amended to read:

413.066 Revocation of permit. -- Any failure on the part of a person or organization holding a permit under the 31 provisions of ss. 413.061-413.068 to comply with the law or

with all rules promulgated by the Department of Management 2 Services Labor and Employment Security as authorized by s. 3 413.064 constitutes a ground for revocation of the permit by the Division of Blind Services. 4 5 Section 21. Section 413.067, Florida Statutes, is 6 amended to read: 7 413.067 Penalty. -- Any person who violates the 8 provisions of ss. 413.061-413.068 or any rule promulgated by the Department of Management Services Labor and Employment 9 10 Security pursuant thereto commits a misdemeanor of the second 11 degree, punishable as provided in s. 775.082 or s. 775.083. Section 22. It is the intent of the Legislature that 12 the provisions of this act relating to services for 13 individuals who are blind not conflict with any federal 14 statute or implementing regulation governing federal 15 grant-in-aid programs administered by the Division of Blind 16 17 Services or the Florida Rehabilitation Council for Blind Services. Whenever such a conflict is asserted by the U.S. 18 19 Department of Education or other applicable agency of the Federal Government, the council shall submit to the U.S. 20 21 Department of Education or other applicable federal agency a request for a favorable policy interpretation of the 22 conflicting portions of such statute or regulation. If the 23 24 request is approved, as certified in writing by the Secretary of the U.S. Department of Education or the head of the other 25 applicable federal agency, the council or the division is 26 27 authorized to adjust the plan as necessary to achieve conformity with federal statutes or regulations. Before 28 29 adjusting the plan, the council or the division shall provide 30 to the President of the Senate and the Speaker of the House of 31 Representatives an explanation and justification of the

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position of the council or division and shall outline all
    feasible alternatives that are consistent with this act. These
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    alternatives may include the state supervision of local
    service agencies by the council or the division if the
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    agencies are designated by the Governor.
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           Section 23.
                        Section 413.93, Florida Statutes, is
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    repealed.
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           Section 24. This act shall take effect upon becoming a
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    law except that the provisions of this act amending sections
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    413.011, 413.014, 413.034, 413.051, 413.064, 413.066, and
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    413.067, Florida Statutes, shall take effect October 1, 2000.
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1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN
2	COMMITTEE SUBSTITUTE FOR Senate Bill 2374
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4 5	The committee substitute differs substantially and principally from Senate Bill 2374 in that the committee substitute:
6	-Creates the Division of Occupational Access and Opportunity within the Department of Education and establishes the
7	Occupational Access and Opportunity Commission (commission) as the director of the new division, effective July 1, 2000;
8 9 10	-Prescribes that effective July 1, 2000, the Department of Education is the designated state agency for purposes of compliance with the federal Rehabilitation Act of 1973, as amended; effective October 1, 2000, the commission will become the designated state agency;
11	-Provides that effective July 1, 2000, the Division of Occupational Access and Opportunity will be the designated state unit for purposes of the federal Rehabilitation Act of 1973, as amended;
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14	-Transfers the Division of Vocational Rehabilitation within the Department of Labor and Employment Security (DLES) to the Division of Occupational Access and Opportunity, effective July 1, 2000; and requires a reduction in the number of positions to 700 upon transfer; a further reduction to 300 positions is required by October 1, 2000;
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17	-Changes the date from July 1, 2000, to January 1, 2001, for development and and implementation of a 5-year plan by the commission;
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19	-Transfers the Division of Blind Services within DLES to the Department of Management Services, effective July 1, 2000; and requires a 25-percent reduction in the number of division staff who do not provide direct services;
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21	-Renames the Advisory Council for the Blind the Florida
22	Rehabilitation Council for Blind Services and removes certain planning and policy activities from the Division of Blind
23	Services, requiring these activities to be done by the council; and;
24	-Requires that a 5-year plan be prepared by the Florida Rehabilitation Council for Blind Services; this plan must
25	require the Division of Blind Services to enter into
26	cooperative agreements with community-based rehabilitation programs to be the service providers.
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