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30 31 By the Committee on Environmental Protection and Representatives Dockery and Constantine

A bill to be entitled An act relating to land acquisition; amending s. 201.15, F.S.; clarifying the Division of Bond Finance's authority to issue Florida Forever bonds on an annual basis; providing an exclusion for certain revenues collected to address nonagricultural nonpoint source water quality impacts from calculation of an applicable excise tax rate under the Water Quality Assurance Trust Fund; amending s. 215.618, F.S.; providing that the limitation on issuance of Florida Forever bonds does not apply to refunding bonds; amending s. 253.03, F.S.; revising leasing and permitting requirements for structures built in certain conservation areas; providing for imposition of reasonable conditions by the Department of Environmental Protection or a water management district; providing notification requirements for landowners of structures on privately owned lands; providing that noncompliance with lease or permit conditions subjects a structure to removal; amending s. 259.032, F.S., relating to reports of entities managing Conservation and Recreation Lands; amending s. 253.034, F.S., relating to state-owned lands; requiring the Board of Trustees of the Internal Improvement Trust Fund to adopt certain rules; modifying definitions of "multiple use" and "single use"; revising provisions relating to management agreements and management plans; providing that

1 certain lands acquired by the state are not 2 purchased for conservation purposes; providing 3 requirements regarding the sale of certain 4 surplus lands; providing procedure relating to 5 review and recommendation to the board of trustees of proposed uses of conservation 6 7 lands; correcting cross references; amending s. 8 259.0345, F.S.; revising reporting requirements of the Florida Forever Advisory Council; 9 amending s. 259.035, F.S.; providing duties and 10 11 required procedures of the Acquisition and Restoration Council relating to selection of 12 13 Conservation and Recreation Lands, Florida 14 Preservation 2000, and Florida Forever 15 projects; amending s. 259.101, F.S., relating to Florida Preservation 2000; conforming 16 language and references; deleting repealer date 17 and legislative review requirement; deleting 18 requirement to redistribute unencumbered 19 20 balances; removing requirement that the 21 Department of Environmental Protection or the 22 water management districts shall carry over unspent funds to the subsequent fiscal year; 23 24 deleting provisions that repeal Preservation 25 2000 allocation of bond proceeds to certain 26 programs; amending s. 259.105, F.S., relating 27 to the Florida Forever Act; revising amount of 28 distribution of bond proceeds to the Department 29 of Community Affairs; providing that a certain sum be retained by the Department of 30 31 Environmental Protection and deposited directly

into the Land Acquisition Trust Fund; providing 1 2 additional goals for funded projects or 3 acquisitions; postponing beginning date for 4 project applications; revising provisions relating to selection of Florida Forever and 5 6 Conservation and Recreation Lands projects; 7 providing for authority of the Acquisition and Restoration Council as successor to the Land 8 Acquisition and Management Advisory Council; 9 amending s. 260.018, F.S., relating to agency 10 11 recognition of the statewide system of 12 greenways and trails; amending s. 373.139, 13 F.S.; revising provisions relating to public 14 hearings, and notice thereof, for water 15 management district acquisition of real 16 property; requiring certain disclosure of appraisals; amending s. 373.1391, F.S.; 17 providing that the Acquisition and Restoration 18 19 Council, rather than the Florida Forever 20 Advisory Council, is to review water management district disputes; amending s. 373.199, F.S.; 21 22 revising water management district responsibilities regarding the Florida Forever 23 24 water management district work plans; 25 postponing due date for the initial 5-year work 26 plans; creating s. 373.1995, F.S.; requiring a 27 joint report by the water management districts 28 establishing goals and performance measures for 29 Florida Forever funding of district priority projects; amending s. 373.59, F.S.; authorizing 30 31 the Water Management Lands Trust Fund to pay

debt service on certain bonds; revising provisions relating to payment in lieu of taxes to delete a taxable value qualification and provide for certain retroactive payments; amending s. 375.075, F.S., relating to financial assistance to local governments for outdoor recreation; amending s. 380.507, F.S.; clarifying rulemaking authority of the Florida Communities Trust; providing a restriction on use of the Water Management Lands Trust Fund; repealing s. 211.3103(9), F.S., relating to property donations by solid minerals producers, which impact the proceeds of phosphate severance taxes returned to a county; providing effective dates.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (a) of subsection (1) of section 201.15, Florida Statutes, is amended to read:

201.15 Distribution of taxes collected.—All taxes collected under this chapter shall be distributed as follows and shall be subject to the service charge imposed in s. 215.20(1), except that such service charge shall not be levied against any portion of taxes pledged to debt service on bonds to the extent that the amount of the service charge is required to pay any amounts relating to the bonds:

(1) Sixty-two and sixty-three hundredths percent of the remaining taxes collected under this chapter shall be used for the following purposes:

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(a) Amounts as shall be necessary to pay the debt service on, or fund debt service reserve funds, rebate obligations, or other amounts payable with respect to Preservation 2000 bonds issued pursuant to s. 375.051 and Florida Forever bonds issued pursuant to s. 215.618, shall be paid into the State Treasury to the credit of the Land Acquisition Trust Fund to be used for such purposes. The amount transferred to the Land Acquisition Trust Fund for such purposes shall not exceed \$300 million in fiscal year 1999-2000 and thereafter for Preservation 2000 bonds and bonds issued to refund Preservation 2000 bonds, and \$300 million in fiscal year 2000-2001 and thereafter for Florida Forever bonds. The annual amount transferred to the Land Acquisition Trust Fund for Florida Forever bonds shall not exceed \$30 million in the first fiscal year in which bonds are issued. The limitation on the amount transferred shall be increased by an additional \$30 million in each subsequent fiscal year in which bonds are authorized to be issued, but shall not exceed a total of \$300 million in any fiscal year for all bonds issued. It is the intent of the Legislature that all bonds issued to fund the Florida Forever Act be retired by December 31, 2030. Except for bonds issued to refund previously issued bonds, no series of bonds may be issued pursuant to this paragraph unless such bonds are approved and the first year's debt service for the remainder of the fiscal year in which the bonds are issued such bonds is specifically appropriated in the General Appropriations Act. For purposes of refunding Preservation 2000 bonds, amounts designated within this section for Preservation 2000 and Florida Forever bonds may be transferred between the two programs to the extent provided 31 for in the documents authorizing the issuance of the bonds.

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The Preservation 2000 bonds and Florida Forever bonds shall be equally and ratably secured by moneys distributable to the Land Acquisition Trust Fund pursuant to this section, except to the extent specifically provided otherwise by the documents authorizing the issuance of the bonds. No moneys transferred to the Land Acquisition Trust Fund pursuant to this paragraph, or earnings thereon, shall be used or made available to pay debt service on the Save Our Coast revenue bonds.

Section 2. Effective July 1, 2001, paragraph (a) of subsection (1) and subsection (8) of section 201.15, Florida Statutes, as amended by chapter 99-247, Laws of Florida, are amended to read:

201.15 Distribution of taxes collected.--All taxes collected under this chapter shall be distributed as follows and shall be subject to the service charge imposed in s. 215.20(1), except that such service charge shall not be levied against any portion of taxes pledged to debt service on bonds to the extent that the amount of the service charge is required to pay any amounts relating to the bonds:

- (1) Sixty-two and sixty-three hundredths percent of the remaining taxes collected under this chapter shall be used for the following purposes:
- (a) Amounts as shall be necessary to pay the debt service on, or fund debt service reserve funds, rebate obligations, or other amounts payable with respect to Preservation 2000 bonds issued pursuant to s. 375.051 and Florida Forever bonds issued pursuant to s. 215.618, shall be paid into the State Treasury to the credit of the Land Acquisition Trust Fund to be used for such purposes. The amount transferred to the Land Acquisition Trust Fund for such 31 | purposes shall not exceed \$300 million in fiscal year

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1999-2000 and thereafter for Preservation 2000 bonds and bonds issued to refund Preservation 2000 bonds, and \$300 million in fiscal year 2000-2001 and thereafter for Florida Forever bonds. The annual amount transferred to the Land Acquisition Trust Fund for Florida Forever bonds shall not exceed \$30 million in the first fiscal year in which bonds are issued. The limitation on the amount transferred shall be increased by an additional \$30 million in each subsequent fiscal year in which bonds are authorized to be issued, but shall not exceed a total of \$300 million in any fiscal year for all bonds issued. It is the intent of the Legislature that all bonds issued to fund the Florida Forever Act be retired by December 31, 2030. Except for bonds issued to refund previously issued bonds, no series of bonds may be issued pursuant to this paragraph unless such bonds are approved and the first year's debt service for the remainder of the fiscal year in which the bonds are issued such bonds is specifically appropriated in the General Appropriations Act. For purposes of refunding Preservation 2000 bonds, amounts designated within this section for Preservation 2000 and Florida Forever bonds may be transferred between the two programs to the extent provided for in the documents authorizing the issuance of the bonds. The Preservation 2000 bonds and Florida Forever bonds shall be equally and ratably secured by moneys distributable to the Land Acquisition Trust Fund pursuant to this section, except to the extent specifically provided otherwise by the documents authorizing the issuance of the bonds. No moneys transferred to the Land Acquisition Trust Fund pursuant to this paragraph, or earnings thereon, shall be used or made available to pay debt service on the Save Our Coast revenue bonds.

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(8) One-half of one percent of the remaining taxes 1 collected under this chapter shall be paid into the State Treasury and divided equally to the credit of the Department of Environmental Protection Water Quality Assurance Grants and Donations Trust Fund to address water quality impacts associated with nonagricultural nonpoint sources and to the credit of the Department of Agriculture and Consumer Services General Inspection Trust Fund to address water quality impacts associated with agricultural nonpoint sources, respectively. These funds shall be used for research, development, demonstration, and implementation of suitable best management practices or other measures used to achieve water quality 12 13 standards in surface waters and water segments identified pursuant to ss. 303(d) of the Clean Water Act, Pub. L. No. 92-500, 33 U.S.C. ss. 1251 et seq. Implementation of best 16 management practices and other measures may include cost-share grants, technical assistance, implementation tracking, and 17 conservation leases or other agreements for water quality 19 improvement. The unobligated balance of funds received from the distribution of taxes collected under this chapter to address water quality impacts associated with nonagricultural nonpoint sources shall be excluded when calculating the unobligated balance of the Water Quality Assurance Trust Fund as it relates to the determination of the applicable excise 24 tax rate. Section 3. Subsection (1) of section 215.618, Florida 27 Statutes, is amended to read: 215.618 Bonds for acquisition and improvement of land,

water areas, and related property interests and resources .--

(1) The issuance of Florida Forever bonds, not to

exceed \$3 billion, to finance or refinance the cost of

acquisition and improvement of land, water areas, and related 1 property interests and resources, in urban and rural settings, for the purposes of restoration, conservation, recreation, 3 water resource development, or historical preservation, and 4 5 for capital improvements to lands and water areas that 6 accomplish environmental restoration, enhance public access 7 and recreational enjoyment, promote long-term management 8 goals, and facilitate water resource development is hereby authorized, subject to the provisions of s. 259.105 and 9 pursuant to s. 11(e), Art. VII of the State Constitution. 10 Florida Forever bonds may also be issued to refund 11 12 Preservation 2000 bonds issued pursuant to s. 375.051. The \$3 13 billion limitation on the issuance of Florida Forever bonds 14 does not apply to refunding bonds. The duration of each series of Florida Forever bonds issued may not exceed 20 annual 15 maturities. Preservation 2000 bonds and Florida Forever bonds 16 shall be equally and ratably secured by moneys distributable 17 to the Land Acquisition Trust Fund pursuant to s. 18 19 201.15(1)(a), except to the extent specifically provided 20 otherwise by the documents authorizing the issuance of the 21 bonds. 22 Section 4. Paragraph (d) of subsection (7) of section 253.03, Florida Statutes, is amended, and paragraph (e) is 23 24 added to said subsection, to read: 253.03 Board of trustees to administer state lands; 25 26 lands enumerated. --27 (7) 28 (d) By January 1, 2001 <del>2000</del>, the owners of habitable 29 structures built on or before May 1, 1999 January 1, 1998, located in conservation areas 2 or 3, on district or 30

31 state-owned lands, the existence or use of which will not

impede the restoration of the Everglades, whether pursuant to 1 a submerged lease or not, must provide written notification to 3 the South Florida Water Management District of their existence and location, including an identification of the footprint of 4 5 the structures. This notification will result in issuance to grant the leaseholders of an automatic 20-year lease at a 6 7 reasonable fee established by the district, or the Department 8 of Environmental Protection, as appropriate, to expire on January 1, 2020. The district or Department of Environmental 9 Protection, as appropriate, may impose reasonable conditions 10 11 consistent with existing laws and rules. Where the structures 12 are located on privately owned lands, the landowners must 13 provide the same notification which will result in issuance to the leaseholders of a 20-year permit. Where the structures 14 15 are located on state-owned lands, the South Florida Water 16 Management District shall submit this notification to the Department of Environmental Protection on the owner's behalf. 17 At the expiration of this 20-year lease or permit, the South 18 19 Florida Water Management District or the Department of Environmental Protection, as appropriate, shall have the right 20 to require that the leaseholder remove the structures if the 21 22 district determines that the structures or their use are causing harm to the water or land resources of the district, 23 or to renew the lease agreement. The structure of any owner 24 25 who does not provide notification to the South Florida Water 26 Management District as required under this subsection, shall 27 be considered illegal and subject to immediate removal. 28 structure built in any water conservation area after May 1, 29 1999, without necessary permits and leases from the South Florida Water Management District, or the Department of 30 31 | Environmental Protection, or other local government, as

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appropriate, shall be considered illegal and subject to removal.

(e) Failure to comply with the conditions contained in any permit or lease agreement as described in paragraph (d) shall make the structure illegal and subject to removal. Any structure built in any water conservation area on or after the effective date of this paragraph shall also be considered illegal and subject to immediate removal.

Section 5. Subsection (10) and paragraph (b) of subsection (12) of section 259.032, Florida Statutes, are amended to read:

259.032 Conservation and Recreation Lands Trust Fund; purpose. --

- (10)(a) State, regional, or local governmental agencies or private entities designated to manage lands under this section shall develop and adopt, with the approval of the board of trustees, an individual management plan for each project designed to conserve and protect such lands and their associated natural resources. Private sector involvement in management plan development may be used to expedite the planning process.
- Individual management plans required by s. 253.034(5), for parcels over 160 acres, shall be developed with input from an advisory group. Members of this advisory group shall include, at a minimum, representatives of the lead land managing agency, comanaging entities, local private property owners, the appropriate soil and water conservation district, a local conservation organization, and a local elected official. The advisory group shall conduct at least one public hearing within the county in which the parcel or 31 project is located. For those parcels or projects that are

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within more than one county, at least one areawide public hearing shall be acceptable and the lead managing agency shall invite a local elected official from each county. The areawide public hearing shall be held in the county in which the core parcels are located. Notice of such public hearing shall be posted on the parcel or project designated for management, advertised in a paper of general circulation, and announced at a scheduled meeting of the local governing body before the actual public hearing. The management prospectus required pursuant to paragraph (9)(d) shall be available to the public for a period of 30 days prior to the public hearing.

- (c) Once a plan is adopted, the managing agency or entity shall update the plan at least every 5 years in a form and manner prescribed by rule of the board of trustees. Such updates, for parcels over 160 acres, shall be developed with input from an advisory group. Such plans may include transfers of leasehold interests to appropriate conservation organizations or governmental entities designated by the Land Acquisition and Management Advisory Council or its successor, for uses consistent with the purposes of the organizations and the protection, preservation, conservation, restoration, and proper management of the lands and their resources. Volunteer management assistance is encouraged, including, but not limited to, assistance by youths participating in programs sponsored by state or local agencies, by volunteers sponsored by environmental or civic organizations, and by individuals participating in programs for committed delinquents and adults.
- (d) For each project for which lands are acquired after July 1, 1995, an individual management plan shall be 31 adopted and in place no later than 1 year after the essential

parcel or parcels identified in the annual Conservation and Recreation Lands report prepared pursuant to s. 259.035(2)(a) have been acquired. Beginning in fiscal year 1998-1999, the Department of Environmental Protection shall distribute only 75 percent of the acquisition funds to which a budget entity or water management district would otherwise be entitled from the Preservation 2000 Trust Fund to any budget entity or any water management district that has more than one-third of its management plans overdue.

- (e) Individual management plans shall conform to the appropriate policies and guidelines of the state land management plan and shall include, but not be limited to:
- 1. A statement of the purpose for which the lands were acquired, the projected use or uses as defined in s. 253.034, and the statutory authority for such use or uses.
- 2. Key management activities necessary to preserve and protect natural resources and restore habitat, and for controlling the spread of nonnative plants and animals, and for prescribed fire and other appropriate resource management activities.
- 3. A specific description of how the managing agency plans to identify, locate, protect, and preserve, or otherwise use fragile, nonrenewable natural and cultural resources.
- 4. A priority schedule for conducting management activities, based on the purposes for which the lands were acquired.
- 5. A cost estimate for conducting priority management activities, to include recommendations for cost-effective methods of accomplishing those activities.
- 6. A cost estimate for conducting other management activities which would enhance the natural resource value or

 public recreation value for which the lands were acquired. The cost estimate shall include recommendations for cost-effective methods of accomplishing those activities.

- 7. A determination of the public uses and public access that would be consistent with the purposes for which the lands were acquired.
- (f) The Division of State Lands shall submit a copy of each individual management plan for parcels which exceed 160 acres in size to each member of the Land Acquisition and Management Advisory Council or its successor, which shall:
- 1. Within 60 days after receiving a plan from the division, review each plan for compliance with the requirements of this subsection and with the requirements of the rules established by the board pursuant to this subsection.
- 2. Consider the propriety of the recommendations of the managing agency with regard to the future use or protection of the property.
- 3. After its review, submit the plan, along with its recommendations and comments, to the board of trustees, with recommendations as to whether to approve the plan as submitted, approve the plan with modifications, or reject the plan.
- (g) The board of trustees shall consider the individual management plan submitted by each state agency and the recommendations of the Land Acquisition and Management Advisory Council, or its successor, and the Division of State Lands and shall approve the plan with or without modification or reject such plan. The use or possession of any lands owned by the board of trustees which is not in accordance with an

approved individual management plan is subject to termination by the board of trustees.

By July 1 of each year, each governmental agency, including the water management districts, and each private entity designated to manage lands shall report to the Secretary of Environmental Protection on the progress of funding, staffing, and resource management of every project for which the agency or entity is responsible.

(12)

- (b) Payment in lieu of taxes shall be available:
- 1. To all counties that have a population of 150,000 or less. and in which the amount of the tax loss from all completed Preservation 2000 and Florida Forever acquisitions in the county exceeds 0.01 percent of the county's total taxable value. Population levels shall be determined pursuant to s. 11.031.
- 2. To all local governments located in eligible counties.
- 3. To Glades County, where a privately owned and operated prison leased to the state has recently been opened and where privately owned and operated juvenile justice facilities leased to the state have recently been constructed and opened, a payment in lieu of taxes, in an amount that offsets the loss of property tax revenue, which funds have already been appropriated and allocated from the Department of Correction's budget for the purpose of reimbursing amounts equal to lost ad valorem taxes.

For the purposes of this subsection, "local government" includes municipalities, the county school board, mosquito

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control districts, and any other local government entity which levies ad valorem taxes, with the exception of a water management district.

Section 6. Subsections (1), (2), (3), (4), (5), (6), (8), (10), (11), and (12) of section 253.034, Florida Statutes, are amended to read:

253.034 State-owned lands; uses.--

(1) All lands acquired pursuant to chapter 259 shall be managed to serve the public interest by protecting and conserving land, air, water, and the state's natural resources, which contribute to the public health, welfare, and economy of the state. These lands shall be managed to provide for areas of natural resource based recreation, and to ensure the survival of plant and animal species and the conservation of finite and renewable natural resources. The state's lands and natural resources shall be managed using a stewardship ethic that assures these resources will be available for the benefit and enjoyment of all people of the state, both present and future. It is the intent of the Legislature that, where feasible and consistent with the goals of protection and conservation of natural resources associated with lands held in the public trust by the Board of Trustees of the Internal Improvement Trust Fund, public land not designated for single-use purposes pursuant to paragraph (2)(b) be managed for multiple-use purposes. All multiple-use land management strategies shall address public access and enjoyment, resource conservation and protection, ecosystem maintenance and protection, and protection of threatened and endangered species, and the degree to which public-private partnerships or endowments may allow the entity agency with management 31 responsibility to enhance its ability to manage these lands.

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The council created in s. 259.035 shall recommend rules to the board of trustees, and the board shall adopt rules necessary to carry out the purposes of this section.

- (2) As used in this section, the following phrases have the following meanings:
- "Multiple use" means the harmonious and (a) coordinated management of timber, recreation, conservation of fish and wildlife including the release and feeding of breeder-raised and wild quail, forage, archaeological and historic sites, habitat and other biological resources, or water resources so that they are utilized in the combination that will best serve the people of the state, making the most judicious use of the land for some or all of these resources and giving consideration to the relative values of the various Where necessary and appropriate for all resources. state-owned lands that are larger than 1,000 acres in project size and are managed for multiple uses, buffers may be formed around any areas that which require special protection or have special management needs. Such buffers shall not exceed more than one-half of the total acreage. Multiple uses within a buffer area may be restricted to provide the necessary buffering effect desired. Multiple use in this context includes both uses of land or resources by more than one management entity, which may include state agency, or by one or more state agencies and private sector land managers. any case, lands identified as multiple-use lands in the land management plan shall be managed to enhance and conserve the lands and resources for the enjoyment of the people of the state.
- "Single use" means management for one particular (b) 31 purpose to the exclusion of all other purposes, except that

the using entity agency shall have the option of including in its management program compatible secondary purposes which will not detract from or interfere with the primary management purpose. Such single uses may include, but are not necessarily restricted to, the use of agricultural lands for production of food and livestock, the use of improved sites and grounds for institutional purposes, and the use of lands for parks, preserves, wildlife management, archaeological or historic sites, or wilderness areas where the maintenance of essentially natural conditions is important. All submerged lands shall be considered single-use lands and shall be managed primarily for the maintenance of essentially natural conditions, the propagation of fish and wildlife, and public recreation, including hunting and fishing where deemed appropriate by the managing entity agency.

- with rails-to-trails funds pursuant to s. 259.101(3)(g) or s. 259.105(3)(h)(g)have had historic transportation uses and that their linear character may extend many miles, the Legislature intends that when the necessity arises to serve public needs, after balancing the need to protect trail users from collisions with automobiles and a preference for the use of overpasses and underpasses to the greatest extent feasible and practical, transportation uses shall be allowed to cross recreational trails purchased pursuant to s. 259.101(3)(g) or s. 259.105(3)(h)(g). When these crossings are needed, the location and design should consider and mitigate the impact on humans and environmental resources, and the value of the land shall be paid based on fair market value.
- (4) No management agreement, lease, or other instrument authorizing the use of lands owned by the Board of

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Trustees of the Internal Improvement Trust Fund shall be executed for a period greater than is necessary to provide for the reasonable use of the land for the existing or planned life cycle or amortization of the improvements, except that an easement in perpetuity may be granted by the Board of Trustees of the Internal Improvement Trust Fund if the improvement is a transportation facility. An entity agency managing or leasing state-owned lands from the board of Trustees of the Internal Improvement Trust Fund may not sublease such lands without prior review by the division and, for conservation lands, by the Acquisition and Restoration Land Acquisition and Management Advisory Council created in s. 259.035. All management agreements, leases, or other instruments authorizing the use of lands owned by the board shall be reviewed for approval by the board or its designee or its successor and approval by the board. The Land Acquisition and Management Advisory council is not required to review subleases of parcels which are less than 160 acres in size.

(5) Each entity state agency managing conservation lands <del>owned by the Board of Trustees of the Internal</del> Improvement Trust Fund shall submit to the Division of State Lands a land management plan at least every 5 years in a form and manner prescribed by rule by the board. For management units that are greater than 160 acres in size, the management plans and 5-year updates shall be developed with input of advisory groups established pursuant to s. 259.032(10)(b). All management plans, whether for single-use or multiple-use properties, shall specifically describe how the managing entity agency plans to identify, locate, protect and preserve, or otherwise use fragile nonrenewable resources, such as 31 archaeological and historic sites, as well as other fragile

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resources, including endangered plant and animal species, and provide for the conservation of soil and water resources and for the control and prevention of soil erosion. Land management plans submitted by an entity agency shall include reference to appropriate statutory authority for such use or uses and shall conform to the appropriate policies and guidelines of the state land management plan. All land management plans for parcels larger than 1,000 acres shall contain an analysis of the multiple-use potential of the parcel, which analysis shall include the potential of the parcel to generate revenues to enhance the management of the parcel. Additionally, the land management plan shall contain an analysis of the potential use of private land managers to facilitate the restoration or management of these lands. those cases where a newly acquired property has a valid conservation plan, the plan shall be used to guide management of the property until a formal land management plan is completed.

(a) The Division of State Lands shall make available to the public a copy of each land management plan for parcels that which exceed 160 acres in size. The council or its successor shall review each plan for compliance with the requirements of this subsection, the requirements of chapter 259, and with the requirements of the rules established by the board pursuant to this section subsection. The council or its successor shall also consider the propriety of the recommendations of the managing entity agency with regard to the future use of the property, the protection of fragile or nonrenewable resources, the potential for alternative or multiple uses not recognized by the managing entity agency, 31 and the possibility of disposal of the property by the board.

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After its review, the council or its successor shall submit the plan, along with its recommendations and comments, to the board. The council or its successor shall specifically recommend to the board whether to approve the plan as submitted, approve the plan with modifications, or reject the plan.

- The Board of Trustees of the Internal Improvement (b) Trust Fund shall consider the land management plan submitted by each entity state agency and the recommendations of the council or its successor and the Division of State Lands and shall approve the plan with or without modification or reject such plan. The use or possession of any such lands that which is not in accordance with an approved land management plan is subject to termination by the board.
- (6) The Board of Trustees of the Internal Improvement Trust Fund shall determine which lands, the title to which is vested in the board, may be surplused. Notwithstanding s. 253.111, for conservation those lands designated as acquired for conservation purposes, the board shall make a determination that the lands are no longer needed for conservation purposes and may dispose of them by a two-thirds vote. For all other lands, the board shall make a determination that the lands are no longer needed and may dispose of them by majority vote.
- (a) For the purposes of this subsection, all lands acquired by the state prior to July 1, 1999, using proceeds from the Preservation 2000 bonds, the Conservation and Recreation Lands Trust Fund, the Water Management Lands Trust Fund, Environmentally Endangered Lands Program, and the Save Our Coast Program and titled to the board, which lands are 31 | identified as core parcels or within original project

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boundaries, shall be deemed to have been acquired for conservation purposes.

- (b) For any lands purchased by the state on or after July 1, 1999, a determination shall be made by the board prior to acquisition as to those parcels that shall be designated as having been acquired for conservation purposes. No lands acquired for the following uses use by the Department of Corrections, the Department of Management Services for use as state offices, the Department of Transportation, except those specifically managed for conservation or recreation purposes, or the State University System or State Community College System shall be designated as having been purchased for conservation purposes, except those specifically managed for conservation and recreation purposes: correction and detention facilities, state office buildings, maintenance yards, state university or state community colleges campuses, agricultural field stations or offices, tower sites, trooper stations and license facilities, laboratories, hospitals, and clinics.
- (c) At least every 3 years, as a component of each land management plan or land use plan and in a form and manner prescribed by rule by the board, each management entity state agency shall evaluate and indicate to the board those lands that which the entity agency manages which are not being used for the purpose for which they were originally leased. Such lands shall be reviewed by the council or its successor for its recommendation as to whether such lands should be disposed of by the board.
- (d) Lands owned by the board which are not actively managed by any state agency or for which a land management 31 plan has not been completed pursuant to subsection (5) shall

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30 31 be reviewed by the council or its successor for its recommendation as to whether such lands should be disposed of by the board.

- (e) Prior to any decision by the board to surplus lands, the Acquisition and Restoration Council shall review and make recommendations to the board concerning the request for surplusing. The council shall determine whether the request for surplusing is compatible with the resource values of and management objectives for such lands.
- (f) In reviewing lands owned by the board, the council or its successor shall consider whether such lands would be more appropriately owned or managed by the county or other unit of local government in which the land is located. council or its successor shall recommend to the board whether a sale, lease, or other conveyance to a local government would be in the best interests of the state and local government. The provisions of this paragraph in no way limit the provisions of ss. 253.111 and 253.115. Such lands shall be offered to the county or local government for a period of 90 days. Permittable uses for such surplus lands may include public schools; public libraries; fire or law enforcement substations; and governmental, judicial, or recreational centers. County or local government requests for surplus lands shall be expedited throughout the surplusing process. State agencies shall have the subsequent opportunity to acquire the surplus lands for a period not to exceed 30 days after the offer to a county or local government expires. Surplus properties in which governmental agencies have expressed no interest shall then be available for sale on the private market.

- (g) Lands determined to be surplus pursuant to this subsection shall be sold for fair market value or the price paid by the state or a water management district to originally acquire the lands, whichever is greater, except that the price of lands sold as surplus to any unit of government shall not exceed the price paid by the state or a water management district to originally acquire the lands. A unit of government which acquires title to lands hereunder for less than fair market value may not sell or transfer title to all or any portion of the lands to any private owner for a period of 10 years. Any unit of government seeking to transfer or sell lands pursuant to this paragraph shall first allow the board of trustees to reacquire such lands. The board of trustees may reacquire such lands for the price at which they sold such lands.
- (h) Where a unit of government acquired land by gift, donation, grant, quit-claim deed, or other such conveyance where no monetary consideration was exchanged, the price of land sold as surplus shall not exceed the fair market value of the lands. Fair market value shall be determined by the average of two separate appraisals. The individual or entity requesting the surplus shall select and use appraisers from the list of approved appraisers maintained by the Division of State Lands in accordance with s. 253.025(6)(b). The individual or entity requesting the surplus is to incur all costs of the appraisals.
- (i)(h) After reviewing the recommendations of the council or its successor, the board shall determine whether lands identified for surplus are to be held for other public purposes or whether such lands are no longer needed. The

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 board may require an agency to release its interest in such lands.

(j)(i) Requests for surplusing may be made by any public or private entity or person. All requests shall be submitted to the lead managing agency for review and recommendation to the council or its successor. Lead managing agencies shall have 90 days to review such requests and make recommendations. Any surplusing requests that have not been acted upon within the 90-day time period shall be immediately scheduled for hearing at the next regularly scheduled meeting of the council or its successor. Requests for surplusing pursuant to this paragraph shall not be required to be offered to local or state governments as provided in paragraph (f).

(k)(j) Proceeds from any sale of surplus lands pursuant to this subsection shall be deposited into the fund from which such lands were acquired. However, if the fund from which the lands were originally acquired no longer exists, such proceeds shall be deposited into an appropriate account to be used for land management by the lead managing agency assigned the lands prior to the lands being declared surplus for use by the lead managing agency for land management.

(1)(k) Notwithstanding the provisions of this subsection, no such disposition of land shall be made if such disposition would have the effect of causing all or any portion of the interest on any revenue bonds issued to lose the exclusion from gross income for federal income tax purposes.

 $\underline{\text{(m)}(1)}$  The sale of filled, formerly submerged land that does not exceed 5 acres in area is not subject to review by the council or its successor.

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- (8) Land management plans required to be submitted by the Department of Corrections, the Department of Juvenile Justice, the Department of Children and Family Services, or the Department of Education are not shall not be subject to the provisions for review by the council or its successor described in subsection (5). Management plans filed by these agencies shall be made available to the public for a period of 90 days at the administrative offices of the parcel or project affected by the management plan and at the Tallahassee offices of each agency. Any plans not objected to during the public comment period shall be deemed approved. Any plans for which an objection is filed shall be submitted to the Board of Trustees of the Internal Improvement Trust Fund for consideration. The Board of Trustees of the Internal Improvement Trust Fund shall approve the plan with or without modification, or reject the plan. The use or possession of any such lands which is not in accordance with an approved land management plan is subject to termination by the board.
- (10) The following additional uses of <u>conservation</u> lands acquired pursuant to the Florida Forever program and other state-funded <u>conservation</u> land purchase programs shall be authorized, upon a finding by the board of trustees, if they meet the criteria specified in paragraphs (a)-(e): water resource development projects, water supply development projects, stormwater management projects, linear facilities, and sustainable agriculture and forestry. Such additional uses are authorized where:
- (a) Not inconsistent with the management plan for such lands;
- (b) Compatible with the natural ecosystem and resourcevalues of such lands;

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- The proposed use is appropriately located on such lands and where due consideration is given to the use of other available lands;
- (d) The using entity reasonably compensates the titleholder for such use based upon an appropriate measure of value; and
  - (e) The use is consistent with the public interest.
- The Acquisition and Restoration Council shall review proposed uses of conservation lands and shall recommend to the board of trustees whether to approve the proposed use as submitted, approve the proposed use with modifications, or reject the proposed use. After reviewing the recommendations of the council, the board of trustees shall decide whether to approve the proposed use as submitted, approve the proposed use with modifications, or reject the proposed use.A decision by the board of trustees pursuant to this section subsection shall be given a presumption of correctness. Moneys received from the use of state lands pursuant to this section subsection shall be returned to the lead managing entity agency in accordance with the provisions of s. 259.032(11)(d).
- (12)<del>(11)</del> Lands listed as projects for acquisition may be managed for conservation pursuant to s. 259.032, on an interim basis by a private party in anticipation of a state purchase in accordance with a contractual arrangement between the acquiring agency and the private party that may include management service contracts, leases, cost-share arrangements or resource conservation agreements. Lands designated as eligible under this subsection shall be managed to maintain or enhance the resources the state is seeking to protect by acquiring the land. Funding for these contractual 31 arrangements may originate from the documentary stamp tax

revenue deposited into the Conservation and Recreation Lands Trust Fund and Water Management Lands Trust Fund. No more than 5 percent of funds allocated under the trust funds shall be expended for this purpose.

(13)(12) Any lands available to governmental employees, including water management district employees, for hunting or other recreational purposes shall also be made available to the general public for such purposes.

Section 7. Paragraph (e) of subsection (1) and subsection (7) of section 259.0345, Florida Statutes, are amended to read:

259.0345 Florida Forever Advisory Council.--

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- (e) Appointments shall be made by August 15, 1999, and the council's first meeting shall be held by September 15, 1999. Beginning, January 1, 2000, The council shall, at a minimum, meet twice a year.
- November 1, 2000, to the Secretary of Environmental
  Protection, who shall forward the report to the board of
  trustees for their approval. After approval by the board of
  trustees, the secretary shall forward the approved report to
  the President of the Senate and the Speaker of the House of
  Representatives, at least 30 days prior to the beginning of
  the 2001 Regular Legislative Session, for review by the
  appropriate substantive legislative committee from which the
  Florida Forever Act originated, or its successor committees
  with jurisdiction over the department. The Legislature may
  reject, modify, or take no action relative to the goals and
  performance measures established by the report. If no action
  is taken, the goals and performance measures shall be

implemented. The report shall meet the following requirements solely with respect to the funding provided pursuant to s. 259.105(3)(b):

- (a) Establish specific goals for those identified ins. 259.105(4).
- (b) Provide recommendations expanding or refining the goals identified in  $s.\ 259.105(4)$ .
- (c) Identify specific performance measures that may be used to analyze progress towards the goals established.
- (c) Provide recommendations for the development and identification of performance measures to be used for analyzing the progress made towards the goals established pursuant to s. 259.105(4).
- (d) Provide recommendations for the process by which projects are to be submitted, reviewed, and approved by the Acquisition and Restoration Council. The advisory council is to specifically examine ways to streamline the process created by the Florida Forever Act.

20 It is recognized that during the development of this report,
21 the council may identify other recommendations concerning the
22 implementation of Florida Forever. These recommendations shall

be incorporated in the reports identified in subsection (8).

Section 8. Section 259.035, Florida Statutes, as amended by chapter 99-247, Laws of Florida, is amended to read:

- 259.035 Acquisition and Restoration Council.--
- (1) There is created, effective March 1, 2000, the Acquisition and Restoration Council.
- 30 (a) The council shall be composed of nine voting 31 members, four of whom shall be appointed by the Governor.

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These four appointees shall be from scientific disciplines related to land, water, or environmental sciences. They shall serve 4-year terms, except that, initially, to provide for staggered terms, two of the appointees shall serve 2-year terms. All subsequent appointments shall be for 4-year terms. No appointee shall serve more than 6 years. The Governor may at any time fill a vacancy for the unexpired term of a member appointed under this paragraph.

- (b) The five remaining appointees shall be composed of the Secretary of Environmental Protection the department, the director of the Division of Forestry of the Department of Agriculture and Consumer Services, the executive director of the Fish and Wildlife Conservation Commission, the director of the Division of Historical Resources of the Department of State, and the Secretary of the Department of Community Affairs, or their respective designees.
- (c) The Governor shall appoint the chair of the council, and a vice chair shall be elected from among the members.
- (d) The council shall hold periodic meetings at the request of the chair.
- (e) The Department of Environmental Protection shall provide primary staff support to the council and shall ensure that council meetings are electronically recorded. Such recording shall be preserved pursuant to chapters 119 and 257.
- (f) The board of trustees department has authority to adopt rules pursuant to ss. 120.536(1) and 120.54 to implement the provisions of this section.
- The four members of the council appointed by the Governor shall receive \$75 per day while engaged in the 31 business of the council, as well as expenses and per diem for

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travel, including attendance at meetings, as allowed state officers and employees while in the performance of their duties, pursuant to s. 112.061.

- (3) The council shall provide assistance to the board of trustees in reviewing the recommendations and plans for state-owned lands required under ss.s.253.034 and 259.032. The council shall, in reviewing such recommendations and plans, consider the optimization of multiple-use and conservation strategies to accomplish the provisions funded pursuant to ss.s.259.101(3)(a) and 259.105(3)(b). Such funds shall only be used to acquire lands identified in the annual Conservation and Recreation Lands list approved by the board of trustees in the year 2000.
- (4) The council may utilize existing rules adopted by the board of trustees until such time that it develops and recommends amendments to such rules to competitively evaluate, select, and rank projects eligible for the Conservation and Recreation Lands list pursuant to ss. 259.032(3) and 259.101(4) and, beginning no later than May 1, 2001, for Florida Forever funds pursuant to s. 259.105(3)(b). In developing or amending such rules, the council shall give weight to the criteria included in s. 259.105(9). The board of trustees shall review such recommendations and shall adopt rules necessary to implement this section.
- (5) An affirmative vote of five members of the council shall be required to amend a project boundary or to place a proposed project on a list developed pursuant to subsection (4). Any member of the council who by family or a business relationship has a connection with all or a portion of any proposed project shall declare such interest prior to voting 31 for its inclusion on a list.

1 (6) All proposals for projects pursuant to this 2 section or s. 259.105(3)(b) shall be implemented only if 3 adopted by the council and approved by the board of trustees. 4 The council shall consider and evaluate in writing the merits 5 and demerits of each project that is proposed for Conservation 6 and Recreation Lands, Florida Preservation 2000, or Florida 7 Forever funding and shall ensure that each proposed project will meet a stated public purpose for the restoration, 8 9 conservation, or preservation of environmentally sensitive lands and water areas or for providing outdoor recreational 10 11 opportunities. The council also shall determine if the project 12 conforms, where applicable, with the comprehensive plan 13 developed pursuant to s. 259.04(1)(a), the comprehensive 14 multipurpose outdoor recreational plan developed pursuant to 15 s. 375.021, the state lands management plan adopted pursuant 16 to s. 253.03(7), the water resources work plans developed pursuant to s. 373.199, and the provisions of s. 259.032, s. 17 259.101, or s. 259.105, whichever are applicable. 18 19 Section 9. Subsection (3) and paragraphs (f), (g), and 20 (h) of subsection (9) of section 259.101, Florida Statutes, are amended to read: 21 259.101 Florida Preservation 2000 Act.--22 (3) LAND ACQUISITION PROGRAMS SUPPLEMENTED. -- Less the 23 24 costs of issuance, the costs of funding reserve accounts, and 25 other costs with respect to the bonds, the proceeds of bonds 26 issued pursuant to this act shall be deposited into the 27 Florida Preservation 2000 Trust Fund created by s. 375.045. 28 Ten percent of the proceeds of any bonds deposited into the

31 | Environmental Protection for the purchase by the South Florida

Preservation 2000 Trust Fund shall be distributed by the Department of Environmental Protection to the Department of

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Water Management District of lands in Dade, Broward, and Palm Beach Counties identified in s. 7, chapter 95-349, Laws of Florida. This distribution shall apply for any bond issue for the 1995-1996 fiscal year. For the 1997-1998 fiscal year only, \$20 million per year from the proceeds of any bonds deposited into the Florida Preservation 2000 Trust Fund shall be distributed by the Department of Environmental Protection to the St. Johns Water Management District for the purchase of lands necessary to restore Lake Apopka. The remaining proceeds shall be distributed by the Department of Environmental Protection in the following manner:

- (a) Fifty percent to the Department of Environmental Protection for the purchase of public lands as described in s. 259.032. Of this 50 percent, at least one-fifth shall be used for the acquisition of coastal lands.
- (b) Thirty percent to the Department of Environmental Protection for the purchase of water management lands pursuant to s. 373.59, to be distributed among the water management districts as provided in that section. Funds received by each district may also be used for acquisition of lands necessary to implement surface water improvement and management plans approved in accordance with s. 373.456 or for acquisition of lands necessary to implement the Everglades Construction Project authorized by s. 373.4592.
- (c) Ten percent to the Department of Community Affairs to provide land acquisition grants and loans to local governments through the Florida Communities Trust pursuant to part III of chapter 380. From funds allocated to the trust, \$3 million annually shall be used by the Division of State Lands within the Department of Environmental Protection to implement the Green Swamp Land Protection Initiative Authority

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specifically for the purchase of conservation easements 1 through land protection agreements, as defined in s.  $380.0677(4)\frac{(5)}{(5)}$ , of lands, or severable interests or rights in lands, in the Green Swamp Area of Critical State Concern. From funds allocated to the trust, \$3 million annually shall be used by the Monroe County Comprehensive Plan Land Authority specifically for the purchase of any real property interest in either those lands subject to the Rate of Growth Ordinances adopted by local governments in Monroe County or those lands within the boundary of an approved Conservation and Recreation 10 Lands project located within the Florida Keys or Key West 11 12 Areas of Critical State Concern; however, title to lands 13 acquired within the boundary of an approved Conservation and 14 Recreation Lands project may, in accordance with an approved joint acquisition agreement, vest in the Board of Trustees of the Internal Improvement Trust Fund. Of the remaining funds 16 allocated to the trust after the above transfers occur, 17 one-half shall be matched by local governments on a 18 19 dollar-for-dollar basis. To the extent allowed by federal 20 requirements for the use of bond proceeds, the trust shall expend Preservation 2000 funds to carry out the purposes of part III of chapter 380.

- (d) Two and nine-tenths percent to the Department of Environmental Protection for the purchase of inholdings and additions to state parks. For the purposes of this paragraph, "state park" means all real property in the state under the jurisdiction of the Division of Recreation and Parks of the department, or which may come under its jurisdiction.
- (e) Two and nine-tenths percent to the Division of Forestry of the Department of Agriculture and Consumer

Services to fund the acquisition of state forest inholdings and additions pursuant to s. 589.07.

- (f) Two and nine-tenths percent to the <u>Fish and</u>
  <u>Wildlife Conservation</u> Game and Fresh Water Fish Commission to
  fund the acquisition of inholdings and additions to lands
  managed by the commission which are important to the
  conservation of fish and wildlife.
- (g) One and three-tenths percent to the Department of Environmental Protection for the Florida Greenways and Trails Program, to acquire greenways and trails or greenways and trails systems pursuant to chapter 260, including, but not limited to, abandoned railroad rights-of-way and the Florida National Scenic Trail.

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Local governments may use federal grants or loans, private donations, or environmental mitigation funds, including environmental mitigation funds required pursuant to s. 338.250, for any part or all of any local match required for the purposes described in this subsection. Bond proceeds allocated pursuant to paragraph (c) may be used to purchase lands on the priority lists developed pursuant to s. 259.035. Title to lands purchased pursuant to paragraphs (a), (d), (e), (f), and (g) shall be vested in the Board of Trustees of the Internal Improvement Trust Fund, except that title to lands, or rights or interests therein, acquired by either the Southwest Florida Water Management District or the St. Johns River Water Management District in furtherance of the Green Swamp Land Authority's mission pursuant to s. 380.0677(3), shall be vested in the district where the acquisition project is located. Title to lands purchased pursuant to paragraph (c) may be vested in the Board of Trustees of the Internal

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Improvement Trust Fund. The board of trustees shall hold title to land protection agreements and conservation easements that were or will be acquired pursuant to s. 380.0677, and, except that title to lands, or rights or interests therein, acquired by either the Southwest Florida Water Management District and or the St. Johns River Water Management District shall monitor such agreements and easements, within their respective districts, until the state assumes this responsibility. in furtherance of the Green Swamp Land Authority's mission pursuant to s. 380.0677(3), shall be vested in the district where the acquisition project is located. This subsection is repealed effective October 1, 2000. Prior to repeal, the Legislature shall review the provisions scheduled for repeal and shall determine whether to reenact or modify the provisions or to take no action. (9) (f) 1. Pursuant to subsection (3) and beginning in

(f)1. Pursuant to subsection (3) and beginning in fiscal year 1999-2000, that portion of the unencumbered balances of each program described in paragraphs (3)(c), (d), (e), (f), and (g) which has been on deposit in such program's Preservation 2000 account for more than 3 fiscal years shall be redistributed equally to the Department of Environmental Protection, Division of State Lands P2000 sub account for the purchase of State Lands as described in s. 259.032 and Water Management District P2000 sub account for the purchase of Water Management Lands pursuant to ss. 373.456, 373.4592 and 373.59. For the purposes of this subsection, the term "unencumbered balances" means the portion of Preservation 2000 bond proceeds which is not obligated through the signing of a purchase contract between a public agency and a private landowner, except that the program described in paragraph

1 (3)(c) may not lose any portion of its unencumbered funds which remain unobligated because of extraordinary 2 3 circumstances that hampered the affected local governments' abilities to close on land acquisition projects approved 4 5 through the Florida Communities Trust program. Extraordinary circumstances shall be determined by the Florida Communities 6 7 Trust governing body and may include such things as death or bankruptcy of the owner of property; a change in the land use 8 9 designation of the property; natural disasters that affected a local government's ability to consummate the sales contract on 10 11 such property; or any other condition that the Florida Communities Trust governing board determined to be 12 13 extraordinary. The portion of the funds redistributed in the Water Management District P2000 sub account shall be 14 15 distributed to the water management districts as provided in 16 s. 373.59(8).2. The department and the water management districts 17 18 may enter into joint acquisition agreements to jointly fund 19 the purchase of lands using alternatives to fee simple 20 techniques. 21 (g) If the department or any water management district 22 is unable to spend the funds it receives pursuant to paragraph 23 (f) within the same fiscal year, the unspent funds shall be carried forward to the subsequent fiscal year. 24 25 (h) This subsection is repealed July 1 of the year 26 following the final authorization of Preservation 2000 bonds. 27 Section 10. Subsections (3), (7), (9), (14), (16), and 28 (18) of section 259.105, Florida Statutes, are amended, paragraphs (p), (q), (r), and (s) are added to subsection (4), 29 and subsection (20) is added to said section, to read: 30 31 259.105 The Florida Forever Act.--

- (3) Less the costs of issuing and the costs of funding reserve accounts and other costs associated with bonds, the proceeds of bonds issued pursuant to this section shall be deposited into the Florida Forever Trust Fund created by s. 259.1051. The proceeds shall be distributed by the Department of Environmental Protection in the following manner:
- (a) Thirty-five percent to the Department of Environmental Protection for the acquisition of lands and capital project expenditures necessary to implement the water management districts' priority lists developed pursuant to s. 373.199. The funds are to be distributed to the water management districts as provided in subsection (11). A minimum of 50 percent of the total funds provided over the life of the Florida Forever program pursuant to this paragraph shall be used for the acquisition of lands.
- (b) Thirty-five percent to the Department of Environmental Protection for the acquisition of lands and capital project expenditures described in this section. Of the proceeds distributed pursuant to this paragraph, it is the intent of the Legislature that an increased priority be given to those acquisitions which achieve a combination of conservation goals, including protecting Florida's water resources and natural groundwater recharge. Capital project expenditures may not exceed 10 percent of the funds allocated pursuant to this paragraph.
- (c) <u>Twenty-two</u> <u>Twenty-four</u> percent to the Department of Community Affairs for use by the Florida Communities Trust for the purposes of part III of chapter 380, <u>as described and limited by this subsection</u>, and grants to local governments or nonprofit environmental organizations that are tax exempt under s. 501(c)(3) of the United States Internal Revenue Code

for the acquisition of community-based projects, urban open 1 2 spaces, parks, and greenways to implement local government 3 comprehensive plans. From funds available to the trust, 8 percent shall be transferred annually to the Land Acquisition 4 5 Trust Fund for grants pursuant to s. 375.075. From funds available to the trust and used for land acquisition, 75 6 7 percent shall be matched by local governments on a 8 dollar-for-dollar basis. The Legislature intends that the Florida Communities Trust emphasize funding projects in low-income or otherwise disadvantaged communities. 10 At least 11 30 Thirty percent of the total allocation provided to the trust shall be used in Standard Metropolitan Statistical 12 13 Areas, but one-half of that amount shall be used in localities in which the project site is located in built-up commercial, 14 industrial, or mixed-use areas and functions to intersperse 15 16 open spaces within congested urban core areas. From funds allocated to the trust, no less than 5 percent shall be used 17 to acquire lands for recreational trail systems, provided that 18 19 in the event these funds are not needed for such projects, 20 they will be available for other trust projects. Local 21 governments may use federal grants or loans, private 22 donations, or environmental mitigation funds, including environmental mitigation funds required pursuant to s. 23 338.250, for any part or all of any local match required for 24 acquisitions funded through the Florida Communities Trust. 25 26 Any lands purchased by nonprofit organizations using funds 27 allocated under this paragraph must provide for such lands to 28 remain permanently in public use through a reversion of title 29 to local or state government, conservation easement, or other 30 appropriate mechanism. Projects funded with funds allocated 31

to the Trust shall be selected in a competitive process measured against criteria adopted in rule by the Trust.

(d) Two percent to the Land Acquisition Trust Fund for use by the Department of Environmental Protection for grants pursuant to s. 375.075.

(e)(d) One and five-tenths percent to the Department of Environmental Protection for the purchase of inholdings and additions to state parks and for capital project expenditures as described in this section. Capital project expenditures may not exceed 10 percent of the funds allocated under this paragraph. For the purposes of this paragraph, "state park" means any real property in the state which is under the jurisdiction of the Division of Recreation and Parks of the department, or which may come under its jurisdiction.

(f)(e) One and five-tenths percent to the Division of Forestry of the Department of Agriculture and Consumer Services to fund the acquisition of state forest inholdings and additions pursuant to s. 589.07 and the implementation of reforestation plans or sustainable forestry management practices, and for capital project expenditures as described in this section. Capital project expenditures may not exceed 10 percent of the funds allocated under this paragraph.

(g)(f) One and five-tenths percent to the Fish and Wildlife Conservation Commission to fund the acquisition of inholdings and additions to lands managed by the commission which are important to the conservation of fish and wildlife, and for capital project expenditures as described in this section. Capital project expenditures may not exceed 10 percent of the funds allocated under this paragraph.

 $\underline{\text{(h)}(g)}$  One and five-tenths percent to the Department of Environmental Protection for the Florida Greenways and

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Trails Program, to acquire greenways and trails or greenways and trail systems pursuant to chapter 260, including, but not limited to, abandoned railroad rights-of-way and the Florida National Scenic Trail, and for capital project expenditures as described in this section. Capital project expenditures may not exceed 10 percent of the funds allocated under this paragraph.

(i) (h) For the purposes of paragraphs (d), (e), (f), (q),and(h)<del>(q)</del>, the agencies which receive the funds shall develop their individual acquisition or restoration lists. Proposed additions may be acquired if they are identified within the original project boundary, the management plan required pursuant to s. 253.034(5), or the management prospectus required pursuant to s. 259.032(9)(d). Proposed additions not meeting the requirements of this paragraph shall be submitted to the Acquisition and Restoration Council for approval. The council may only approve the proposed addition if it meets two or more of the following criteria: serves as a link or corridor to other publicly owned property; enhances the protection or management of the property; would add a desirable resource to the property; would create a more manageable boundary configuration; has a high resource value that otherwise would be unprotected; or can be acquired at less than fair market value.

- (4) It is the intent of the Legislature that projects or acquisitions funded pursuant to paragraphs (3)(a) and (b) contribute to the achievement of the following goals:
- (p) Ensure that sufficient quantities of water are available to meet current and future needs of the natural system and citizens of the state, as measured by implementation of the water resource development component of

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the district water management plan developed pursuant to s. 373.036 or the appropriate regional water supply plan developed pursuant to s. 373.0361.

- (q) An increase in the state's inventory of historical and archaeological sites as measured by the number of sites acquired.
- (r) An increase in the protection of fragile coastal resources, as measured by the linear feet and acreage of coastline acquired.
- (s) An increase in the protection of significant surface waters of the state, as measured by the acreage of lands acquired to buffer them.
- (7)(a) Beginning no later than July 1, 2001 <del>2000</del>, and every year thereafter, the Acquisition and Restoration Council shall accept applications from state agencies, local governments, nonprofit and for-profit organizations, private land trusts, and individuals for project proposals eligible for funding pursuant to paragraph (3)(b). The council shall evaluate the proposals received pursuant to this subsection to ensure that they meet at least one of the criteria under subsection (9).
- (b) Project applications shall contain, at a minimum, the following:
- 1. A minimum of two numeric performance measures that directly relate to the overall goals adopted by the council. Each performance measure shall include a baseline measurement, which is the current situation; a performance standard which the project sponsor anticipates the project will achieve; and the performance measurement itself, which should reflect the incremental improvements the project accomplishes towards 31 achieving the performance standard.

- 2. Proof that property owners within any proposed acquisition have been notified of their inclusion in the proposed project. Any property owner may request the removal of such property from further consideration by submitting a request to the project sponsor or the Acquisition and Restoration Council by certified mail. Upon receiving this request, the council shall delete the property from the proposed project; however, the board of trustees, at the time it votes to approve the proposed project lists pursuant to subsection (16), may add the property back on to the project lists if it determines by a super majority of its members that such property is critical to achieve the purposes of the project.
- (c) The title to lands acquired under this section shall vest in the Board of Trustees of the Internal Improvement Trust Fund, except that title to lands acquired by a water management district shall vest in the name of that district and lands acquired by a local government shall vest in the name of the purchasing local government.
- recommend rules for adoption by the board of trustees develop a rule to competitively evaluate, select, and rank projects eligible for Florida Forever funds pursuant to paragraph (3)(b) and for additions to the Conservation and Recreation Lands list pursuant to ss. 259.032(3) and 259.101(4). In developing these proposed rules, this rule the Acquisition and Restoration Council shall give weight to the following criteria:
- (a) The project meets multiple goals described in subsection (4).

- (b) The project is part of an ongoing governmental effort to restore, protect, or develop land areas or water resources.
- (c) The project enhances or facilitates management of properties already under public ownership.
- (d) The project has significant archaeological or historic value.
- (e) The project has funding sources that are identified and assured through at least the first 2 years of the project.
- (f) The project contributes to the solution of water resource problems on a regional basis.
- (g) The project has a significant portion of its land area in imminent danger of development, in imminent danger of losing its significant natural attributes or recreational open space, or in imminent danger of subdivision which would result in multiple ownership and make acquisition of the project costly or less likely to be accomplished.
- (h) The project implements an element from a plan developed by an ecosystem management team.
- (i) The project is one of the components of the Everglades restoration effort.
- (j) The project may be purchased at 80 percent of appraised value.
- (k) The project may be acquired, in whole or in part, using alternatives to fee simple, including but not limited to, purchase of development rights, hunting rights, agricultural or silvicultural rights, or mineral rights; obtaining conservation easements or flowage easements; or use of land protection agreements as defined in s. 380.0677(5).

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- The project is a joint acquisition, either among public agencies, nonprofit organizations, or private entities, or by a public-private partnership.
- (14) Each year that bonds are to be issued pursuant to this section, the Acquisition and Restoration Council shall review the most current that year's approved project list and shall, by the first board meeting in May, present to the Board of Trustees of the Internal Improvement Trust Fund for approval a listing of projects developed pursuant to subsection (8). The board of trustees may remove projects from the list developed pursuant to this subsection, but may not add projects or rearrange project rankings.
- (16) All proposals for projects pursuant to paragraph (3)(b) or subsection (20)shall be implemented only if adopted by the Acquisition and Restoration Council and approved by the board of trustees. The council shall consider and evaluate in writing the merits and demerits of each project that is proposed for Florida Forever funding and each proposed addition to the Conservation and Recreation Lands list program. The council shall ensure that each proposed Florida Forever project will meet a stated public purpose for the restoration, conservation, or preservation of environmentally sensitive lands and water areas or for providing outdoor recreational opportunities and that each proposed addition to the Conservation and Recreation Lands list will meet the public purposes under s. 259.032(3) and, when applicable, s. 259.101(4). The council also shall determine if the project or addition conforms, where applicable, with the comprehensive plan developed pursuant to s. 259.04(1)(a), the comprehensive multipurpose outdoor recreation plan developed pursuant to s. 31 375.021, the state lands management plan adopted pursuant to

s. 253.03(7), the water resources work plans developed pursuant to s. 373.199, and the provisions of this section.

(18) The Acquisition and Restoration Council shall may recommend adoption of rules by the board of trustees necessary to implement the provisions of this section relating to: solicitation, scoring, selecting, and ranking of Florida Forever project proposals; disposing of or leasing lands or water areas selected for funding through the Florida Forever program; and the process of reviewing and recommending for approval or rejection the land management plans associated with publicly owned properties. Rules promulgated pursuant to this subsection shall be submitted to the President of the Senate and the Speaker of the House of Representatives, for review by the Legislature, no later than 30 days prior to the 2001 <del>2000</del> Regular Session and shall become effective only after legislative review. In its review, the Legislature may reject, modify, or take no action relative to such rules. The board of trustees council shall conform such rules to changes made by the Legislature, or, if no action was taken by the Legislature, such rules shall become effective.

successors to the Land Acquisition and Management Advisory
Council, shall have the authority to amend existing
Conservation and Recreation Lands projects and to add to or
delete from the year 2000 Conservation and Recreation Lands
list until funding for the Conservation and Recreation Lands
program has been expended. Such amendments to the year 2000
Conservation and Recreation Lands list shall be reported to
the board of trustees in conjunction with the council's report
developed pursuant to subsection (15).

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 Section 11. Section 260.018, Florida Statutes, is amended to read:

260.018 Agency recognition.—All agencies of the state, regional planning councils through their comprehensive plans, and local governments through their local comprehensive planning process pursuant to chapter 163 shall recognize the special character of publicly owned lands and waters designated by the state as greenways and trails and shall not take any action which will impair their use as designated. Identification of lands or waterways in planning materials, maps, data, and other information developed or used in the greenways and trails program shall not be cause for such lands or waterways to be subject to this section, unless such lands or waterways have been designated as a part of the statewide system of or greenways and trails pursuant to s. 260.016(2)(d).

Section 12. Subsections (2) and (3) of section 373.139, Florida Statutes, are amended to read:

373.139 Acquisition of real property.--

(2) The governing board of the district is empowered and authorized to acquire in fee or less than fee title to real property, and easements therein, by purchase, gift, devise, lease, eminent domain, or otherwise for flood control, water storage, water management, conservation and protection of water resources, aquifer recharge, water resource and water supply development, and preservation of wetlands, streams, and lakes. Eminent domain powers may be used only for acquiring real property for flood control and water storage or for curing title defects or encumbrances to real property to be acquired from a willing seller.

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(3) The initial 5-year work plan and any subsequent modifications or additions thereto shall be adopted by each water management district after a public hearing. Each water management district shall provide at least 14 days' advance notice of the hearing date and shall provide separate notice of the hearing date to each county commission within which a proposed work plan project or project modification or addition is located.

(a) No acquisition of lands shall occur without a public hearing similar to those held pursuant to the provisions set forth in s. 120.54.

(a) (b) Title information, appraisal reports, offers, and counteroffers are confidential and exempt from the provisions of s. 119.07(1) until an option contract is executed or, if no option contract is executed, until 30 days before a contract or agreement for purchase is considered for approval by the governing board. However, each district shall may, at its discretion, disclose appraisal reports to private landowners during negotiations for acquisitions using alternatives to fee simple techniques, if the district determines that disclosure of such reports will bring the proposed acquisition to closure. In the event that negotiation is terminated by the district, the title information, appraisal report, offers, and counteroffers shall become available pursuant to s. 119.07(1). Notwithstanding the provisions of this section and s. 259.041, a district and the Division of State Lands may share and disclose title information, appraisal reports, appraisal information, offers, and counteroffers when joint acquisition of property is contemplated. A district and the Division of State Lands shall 31 | maintain the confidentiality of such title information,

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appraisal reports, appraisal information, offers, and counteroffers in conformance with this section and s. 259.041, except in those cases in which a district has disclosed and the division have exercised discretion to disclose such information.

(b)(c) The Secretary of Environmental Protection shall release moneys from the appropriate account or trust fund to a district for preacquisition costs within 30 days after receipt of a resolution adopted by the district's governing board which identifies and justifies any such preacquisition costs necessary for the purchase of any lands listed in the district's 5-year work plan. The district shall return to the department any funds not used for the purposes stated in the resolution, and the department shall deposit the unused funds into the appropriate account or trust fund.

(c) (d) The Secretary of Environmental Protection shall release acquisition moneys from the appropriate account or trust fund to a district following receipt of a resolution adopted by the governing board identifying the lands being acquired and certifying that such acquisition is consistent with the 5-year work plan of acquisition and other provisions of this section. The governing board also shall provide to the Secretary of Environmental Protection a copy of all certified appraisals used to determine the value of the land to be purchased. Each parcel to be acquired must have at least one appraisal. Two appraisals are required when the estimated value of the parcel exceeds \$500,000. However, when both appraisals exceed \$500,000 and differ significantly, a third appraisal may be obtained. If the purchase price is greater than the appraisal price, the governing board shall submit 31 written justification for the increased price. The Secretary

of Environmental Protection may withhold moneys for any purchase that is not consistent with the 5-year plan or the intent of this section or that is in excess of appraised value. The governing board may appeal any denial to the Land and Water Adjudicatory Commission pursuant to s. 373.114.

Section 13. Paragraph (c) of subsection (1) of section 373.1391, Florida Statutes, is amended to read:

373.1391 Management of real property.--

(1)

 (c) In developing or reviewing land management plans should a dispute arise that cannot be resolved by the water management districts, that issue shall be forwarded to the Secretary of Environmental Protection who shall submit it to the <u>Acquisition and Restoration</u> Florida Forever Advisory Council.

Section 14. Paragraph (a) of subsection (3) and subsection (7) of section 373.199, Florida Statutes, are amended to read:

373.199 Florida Forever Water Management District Work Plan.--

- (3) In developing the list, each water management district shall:
- (a) Integrate its existing surface water improvement and management plans, Save Our Rivers land acquisition lists, stormwater management projects, proposed water resource development projects, proposed water body restoration projects, proposed capital improvement projects necessary to promote reuse, reclamation, storage, or recovery of water, and other properties or activities that would assist in meeting the goals of Florida Forever.

- shall file with the <u>President of the Senate</u>, each district shall file with the <u>President of the Senate</u>, the <u>Speaker of the House of Representatives</u>, <u>Legislature</u> and the Secretary of Environmental Protection the initial 5-year work plan as required pursuant to subsection (2). By January 1 of each year thereafter, each district shall file with the President of the Senate, the Speaker of the House of Representatives, and the Secretary of Environmental Protection a report of acquisitions completed during the year together with modifications or additions to its 5-year work plan. Included in the report shall be:
- (a) A description of land management activity for each property or project area owned by the water management district.
- (b) A list of any lands surplused and the amount of compensation received.
- (c) The progress of funding, staffing, and resource management of every project funded pursuant to s. 259.101, s. 259.105, or s. 373.59, for which the district is responsible.

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The secretary shall submit the report required pursuant to this subsection to the Board of Trustees of the Internal

Improvement Trust Fund together along with the Acquisition and Restoration Council's project list as the Florida Forever report required under s. 259.105.

Section 15. Section 373.1995, Florida Statutes, is created to read:

373.1995 Florida Forever performance measures.--The five water management districts shall jointly provide a report by December 15, 2000, to the Secretary of Environmental Protection, which shall establish specific goals and

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performance measures that may be used to analyze activities funded pursuant to s. 259.105(3)(a). The report shall, at a minimum, be based on those goals and performance measures identified in s. 259.105(4). The secretary shall forward the report to the Board of Trustees of the Internal Improvement Trust Fund for their approval. After approval by the board of trustees, the secretary shall forward the approved report to the President of the Senate and the Speaker of the House of Representatives, prior to the beginning of the 2001 Regular Legislative Session, for review by the substantive legislative committee from which the Florida Forever Act originated, or its successor. The Legislature may reject, modify, or take no action relative to the goals and performance measures established by the report. If no action is taken, the goals and performance measures established in the report shall be implemented.

Section 16. Subsection (1) and paragraphs (a) and (b) of subsection (10) of section 373.59, Florida Statutes, are amended, and paragraph (g) is added to subsection (10) of said section, to read:

373.59 Water Management Lands Trust Fund.--

(1) There is established within the Department of Environmental Protection the Water Management Lands Trust Fund to be used as a nonlapsing fund for the purposes of this section. The moneys in this fund are hereby continually appropriated for the purposes of land acquisition, management, maintenance, capital improvements of land titled to the districts, payments in lieu of taxes, debt service on bonds issued prior to July 1, 1999, debt service on bonds issued after July 1, 1999, that are issued to refund bonds or refunding bonds issued prior to July 1, 1999, preacquisition

costs associated with land purchases, and the department's costs of administration of the fund. The department's costs of administration shall be charged proportionally against each district's allocation using the formula provided in subsection (8). Capital improvements shall include, but need not be limited to, perimeter fencing, signs, firelanes, control of invasive exotic species, controlled burning, habitat inventory and restoration, law enforcement, access roads and trails, and minimal public accommodations, such as primitive campsites, garbage receptacles, and toilets.

- (10)(a) Beginning July 1, 1999, not more than one-fourth of the land management funds provided for in subsections (1) and (8) in any year shall be reserved annually by a governing board, during the development of its annual operating budget, for payments in lieu of taxes for all actual tax losses incurred as a result of governing board acquisitions for water management districts <u>pursuant to ss.</u>

  259.101, 259.105, and 373.59 under the Florida Forever program during any year. Reserved funds not used for payments in lieu of taxes in any year shall revert to the Water Management Lands Trust Fund to be used in accordance with the provisions of this section.
  - (b) Payment in lieu of taxes shall be available:
- 1. To all counties that have a population of 150,000 or less and in which the amount of tax loss from all completed Preservation 2000 and Florida Forever acquisitions in the county exceeds 0.01 percent of the county's total taxable value. Population levels shall be determined pursuant to s. 11.031.

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To all local governments located in eligible counties and whose lands are bought and taken off the tax rolls.

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For the purposes of this subsection, "local government" includes municipalities, the county school board, mosquito control districts, and any other local government entity which levies ad valorem taxes.

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The districts are authorized to make retroactive payments to counties and local governments that did not receive payments in lieu of taxes for lands purchased pursuant to ss. 259.101 and 373.59 during fiscal year 1999-2000 if such counties and local governments would have received said payments pursuant to ss. 259.032(12) and 373.59.

Section 17. Subsection (1) of section 375.075, Florida Statutes, is amended to read:

375.075 Outdoor recreation; financial assistance to local governments. --

(1) The Department of Environmental Protection is authorized, pursuant to s. 370.023, to establish the Florida Recreation Development Assistance Program to provide grants to qualified local governmental entities to acquire or develop land for public outdoor recreation purposes. To the extent not needed for debt service on bonds issued pursuant to s. 375.051, each fiscal year through fiscal year 2000-2001, the department shall develop and plan a program which shall be based upon funding of not less than 5 percent of the money credited to the Land Acquisition Trust Fund pursuant to s. 201.15(2) and (3) in that year. Beginning fiscal year 2001-2002, the department shall develop and plan a program 31 which shall be based upon the cumulative total of funding

provided from this section and from the Florida Forever Trust 1 2 Fund pursuant to s. 259.105(3)(c). 3 Section 18. Subsection (11) of section 380.507, 4 Florida Statutes, is amended to read: 5 380.507 Powers of the trust.--The trust shall have all 6 the powers necessary or convenient to carry out the purposes 7 and provisions of this part, including: 8 (11) To make rules necessary to carry out the purposes 9 of this part and to exercise any power granted in this part, pursuant to the provisions of chapter 120. The trust shall 10 11 adopt rules governing the acquisition of lands by local governments or the trust using proceeds from the Preservation 12 13 2000 Trust Fund and the Florida Forever Trust Fund, consistent 14 with the intent expressed in the Florida Forever Act. Such rules for land acquisition must include, but are not limited 15 16 to, procedures for appraisals and confidentiality consistent with ss. 125.355(1)(a) and (b) and 166.045(1)(a) and (b), a 17 method of determining a maximum purchase price, and procedures 18 19 to assure that the land is acquired in a voluntarily 20 negotiated transaction, surveyed, conveyed with marketable title, and examined for hazardous materials contamination. 21 22 Land acquisition procedures of a local land authority created pursuant to s. 380.0663 or s. 380.0677 may be used for the 23 land acquisition programs described by ss. 259.101(3)(c) and 24 25 259.105 if within areas of critical state concern designated 26 pursuant to s. 380.05, subject to approval of the trust. 27 Section 19. Beginning in fiscal year 2000-2001, funds 28 from the Water Management Lands Trust Fund shall not be used 29 to fund the expenses of the Florida Forever Advisory Council. Section 20. Subsection (9) of section 211.3103, 30 Florida Statutes, is repealed.

Section 21. Except as otherwise provided herein, this act shall take effect upon becoming a law. HOUSE SUMMARY Revises and clarifies various provisions of the Florida Statutes to conform to enactment of the Florida Forever Act. Revises various provisions relating to other land acquisition programs.