Bill No. <u>HB 289, 1st Eng.</u>

Amendment No. ____

	CHAMBER ACTION
	Senate ·
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11	Senator Horne moved the following amendment:
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13	Senate Amendment (with title amendment)
14	Between page 4, line 31, and page 5, line 1,
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16	insert:
17	Section 3. Short titleThis act may be referred to
18	as the "Higher Educational Facilities Financing Act."
19	Section 4. Findings and declarationsIt is declared
20	that for the benefit of the people of the state, the increase
21	of their commerce, welfare, and prosperity, and the
22	improvement of their health and living conditions, it is
23	essential that this and future generations of youth be given
24	the fullest opportunity to learn and to develop their
25	intellectual and mental capacities; that it is essential for
26	private institutions of higher education in the state to be
27	provided with appropriate additional means to assist such
28	youth in achieving the required levels of learning and
29	development of their intellectual and mental capacities; that
30	it is the purpose of this act to provide a measure of
31	assistance and an alternative method enabling private
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29 30 institutions of higher education of this state to provide the facilities and structures that are sorely needed to accomplish the purposes of this act; and that it is essential to provide additional assistance to private institutions of higher education by enabling those institutions to coordinate their budgetary needs with the timing of receipt of tuition revenues.

Section 5. Definitions. -- As used in this act, the term:

- (1) "Authority" or "educational facilities authority" means the public corporation created by this act.
- (2) "Real property" includes all lands, including improvements and fixtures thereon, and any such property appurtenant thereto, or used in connection therewith and every estate, interest and right, legal or equitable, therein, including terms for years and liens by way of judgment, mortgage, or otherwise and the indebtedness secured by such liens. This definition does not affect the classification of property as real property or tangible personal property for purposes of ad valorem taxation under chapters 192 and 193, Florida Statutes, or sales and use taxation under chapter 212, Florida Statutes.
- (3) "Project" means a structure suitable for use as a dormitory or other housing facility, dining hall, student union, administration building, academic building, library, laboratory, research facility, classroom, athletic facility, health care facility, and maintenance, storage, or utility facility, and other structures or facilities related thereto, or required thereby, or required or useful for the instruction of students, or the conducting of research, or the operation 31 of an institution of higher education, including parking and

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other facilities or structures, essential for the orderly conduct of an institution of higher education and shall also include equipment and machinery and other similar items necessary for the operation of a particular facility or structure in the manner for which its use is intended, but the term does not include such items as books, fuel, supplies, or other items that are customarily considered to result in a current operating charge. The term also includes a loan in anticipation of tuition revenues by a private institution of higher education.

(4) "Cost," as applied to a project or any portion thereof financed under this act, embraces all or any part of the cost of construction and acquisition of all lands, structures, real or personal property, rights, rights-of-way, franchises, easements, and interests acquired or used for a project, the cost of demolishing or removing any buildings or structures on land so acquired, including the cost of acquiring any lands to which the buildings or structures may be removed, the cost of all machinery and equipment, financing charges, interest before, during, and for a period of 30 months after completion of the construction, provisions for working capital, reserves for principal, interest and rebate, and for extensions, enlargements, additions and improvements, cost of engineering, financial and legal services, plans, specifications, studies, surveys, estimates of cost and of revenues, administrative expenses, expenses necessary to determining the feasibility or practicability of constructing the project and other expenses as may be necessary to the construction and acquisition of the project, the financing of the construction and acquisition and the placing of the project in operation. In the case of a loan in anticipation of

tuition revenues, the term "cost" means the amount of the loan in anticipation of revenues which does not exceed the amount of tuition revenues anticipated to be received by the borrowing institution of higher education in the 1-year period following the date of the loan, plus costs related to the issuance of the loans, or bonds, the proceeds of which fund the loans, and any related cost of debt service reserve funds and rebate associated therewith.

- (5) "Bond" or "revenue bond" means a revenue bond of the authority issued under this act, including a revenue refunding bond, notwithstanding that it may be secured by mortgage or the full faith and credit of a participating institution of higher education or any other lawfully pledged security of a participating institution of higher education.
- educational institution that by virtue of law or charter is a nonprofit educational institution empowered to provide a project of education beyond the high school level; is not owned or controlled by the state or any political subdivision, agency, instrumentality, district, or municipality of the state; and otherwise meets the requirements of section 196.012 (5), Florida Statutes.
- (7) "Participating institution" means an institution of higher education that undertakes the financing and construction or acquisition of a project or undertakes the refunding or refinancing of obligations or of a mortgage or of advances as provided in and permitted by this act.
- (8) "Loan in anticipation of tuition revenues" means a loan to an institution of higher education under circumstances in which tuition revenues anticipated to be received by the institution in any budget year are estimated to be

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insufficient at any time during the budget year to pay the operating expenses or other obligations of the institution in accordance with the budget of the institution.

Section 6. <u>Creation of Higher Educational Facilities</u>
Financing Authority.--

- (1) There is created a public body corporate and politic to be known as the Higher Educational Facilities

 Financing Authority. The authority is constituted as a public instrumentality and the exercise by the authority of the powers conferred by this act is considered to be the performance of an essential public function. Chapters 119 and 286, Florida Statutes, shall apply to the authority.
- (2) The authority shall consist of five members to be appointed by the Governor, subject to confirmation by the Senate. One member shall be a trustee, director, officer, or employee of an institution of higher education. Of the members first appointed, one shall serve for 1 year, one for 2 years, one for 3 years, one for 4 years, and one for 5 years, and in each case until his or her successor is appointed and has qualified. Thereafter, the Governor shall appoint for terms of 5 years each a member or members to succeed those whose terms expire. The Governor shall fill any vacancy for an unexpired term. A member of the authority is eligible for reappointment. Any member of the authority may be removed by the Governor for misfeasance, malfeasance, or willful neglect of duty. Each member of the authority before entering upon his or her duties shall take and subscribe to the oath or affirmation required by the State Constitution. A record of each oath must be filed in the office of the Department of State and with the authority.
 - (3) The authority shall annually elect one of its

members as chair and one as vice chair, and shall also appoint an executive director who is not a member of the authority and who serves at the pleasure of the authority and receives compensation as fixed by the authority. The duties of the executive director may be discharged under a contract with the Independent Colleges and Universities of Florida, a not-for-profit corporation representing the independent colleges and universities of the state, or any successor corporation or other such entity providing similar representation, chosen by the authority, or an agency or other entity representing independent colleges and universities providing such services, in which case the entity shall designate a person to perform those duties.

- (4) The executive director shall keep a record of the proceedings of the authority and shall be custodian of all books, documents, and papers filed with the authority and of the minute book or journal of the authority and of its official seal. He or she may cause copies to be made of all minutes and other records and documents of the authority and may give certificates under the official seal of the authority to the effect that the copies are true copies, and all persons dealing with the authority may rely upon the certificates.
- constitutes a quorum, and the affirmative vote of a majority of the members present at a meeting of the authority is necessary for any action taken by the authority. A vacancy in the membership of the authority may not impair the right of a quorum to exercise all the rights and perform all the duties of the authority. Any action taken by the authority under this act may be authorized by resolution at any regular or special meeting, and each resolution shall take effect immediately and

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otherwise cooperate with the authority to facilitate the

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(6) The members of the authority shall receive no compensation for the performance of their duties, but each

member shall be paid his or her necessary expenses incurred while engaged in the performance of his or her duties.

(7) The authority is assigned to the Department of Education for administrative purposes.

Section 7. Powers of authority. -- The purpose of the authority is to assist institutions of higher education in the construction, financing, and refinancing of projects throughout the state and for this purpose the authority may:

- (1) Exercise all powers granted to corporations under the Florida Business Corporation Act, chapter 607, Florida Statutes.
- (2) Have perpetual succession as a body politic and corporate and adopt bylaws for the regulation of its affairs and the conduct of its business.
- (3) Adopt an official seal and alter the same at its pleasure.
- (4) Maintain an office at any place in the state that it may designate.
- (5) Sue and be sued in its own name, and plead and be impleaded.
- (6) Make and execute financing agreements, leases, as lessee or as lessor, contracts, deeds, and other instruments necessary or convenient in the exercise of the powers and functions of the authority under this act, including contracts with persons, firms, corporations, federal and state agencies, and other authorities, which state agencies and other authorities are hereby authorized to enter into contracts and

financing, construction, leasing, or sale of any project or the institution of any program; engage in sale-leaseback, lease-purchase, lease-leaseback, or other undertakings and provide for the sale of certificates of participation incident thereto; enter into interlocal agreements in the manner provided in section 163.01, Florida Statutes.

- (7) Determine the location and character of any project to be financed under this act and may:
- (a) Construct, reconstruct, maintain, repair, operate, lease as lessee or lessor, and regulate the project;
 - (b) Enter into contracts for any of those purposes;
- (c) Enter into contracts for the management and operation of a project; and
- education as its agent to determine the location and character of a project undertaken by a participating institution of higher education under this act and, as the agent of the authority, construct, reconstruct, maintain, repair, operate, own, lease as lessee or lessor, and regulate the project, and, as the agent of the authority, enter into contracts for any of those purposes, including contracts for the management and operation of the project.
- (8) Issue bonds, bond anticipation notes, and other obligations of the authority for any of its corporate purposes, including the providing of funds to pay all or any part of the cost of any project, and to fund or refund the cost of any project as provided in this act.
- (9) Generally fix and revise and charge and collect rates, rents, fees, and charges for the use of and for the services furnished or to be furnished by a project or any portion thereof and to contract with any person, partnership,

association, or corporation or other body public or private in respect thereof.

- (10) Establish rules and regulations for the use of a project or any portion thereof and designate a participating institution of higher education as its agent to establish rules and regulations for the use of a project undertaken by the participating institution of higher education.
- (11) Employ consulting engineers, architects, attorneys, accountants, construction and financial experts, superintendents, managers, and other employees and agents as may be necessary in its judgment, and fix their compensation.
- or grants for or in aid of the construction of a project or any portion thereof, and receive and accept loans, grants, aid, or contributions from any source of either money, property, labor, or other things of value, to be held, used, and applied only for the purposes for which the loans, grants, aid, and contributions are made.
- (13) Mortgage any project and the site thereof for the benefit of the holders of revenue bonds issued to finance projects or those providing credit for that purpose.
- (14) Make loans to any participating institution of higher education for the cost of a project, including a loan in anticipation of tuition revenues, in accordance with an agreement between the authority and the participating institution of higher education; but no loan may exceed the total cost of the project as determined by the participating institution of higher education and approved by the authority.
- (15) Make loans to a participating institution of higher education to refund outstanding obligations, mortgages, or advances issued, made, or given by the participating

institution of higher education for the cost of a project. 2 (16) Charge to and equitably apportion among 3 participating institutions of higher education its 4 administrative costs and expenses incurred in the exercise of the powers and duties conferred by this act. 5 6 (17) Contract with an entity representing independent 7 colleges and universities as its agent to assist the authority in screening applications of institutions of higher education 8 for loans under this act and receive any recommendations the 9 10 entity may make. 11 (18) Do all things necessary or convenient to carry 12 out the purposes of this act. 13 Section 8. Payment of expenses. -- All expenses incurred in carrying out this act are payable solely from funds 14 15 provided under the authority of this act, and no liability or obligation may be incurred by the authority beyond the extent 16 17 to which moneys have been provided under this act. Section 9. Acquisition of real property. -- The 18 authority may directly, or by and through a participating 19 20 institution of higher education as its agent, acquire by 21 purchase or lease solely from funds provided under this act, or by gift or devise, any lands, structures, property, real or 22 personal, rights, rights-of-way, franchises, easements, and 23 24 other interests in lands, including lands lying underwater, and riparian rights, which are located within or outside the 25 state as it may consider necessary or convenient for the 26 27 construction or operation of a project, upon terms and at 28 prices as are considered by it to be reasonable and that can be agreed upon between it and the owner thereof, and to take 29 30 title thereto in the name of the authority or in the name of a

as an owner and borrower.

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Section 10. Conveyance of title or interest to participating institutions.--When the principal of and interest on revenue bonds of the authority issued to finance the cost of a particular project or projects at a participating institution of higher education, including any revenue refunding bonds issued to refund and refinance the revenue bonds, have been fully paid and retired, or when adequate provision has been made to pay fully and retire them, and all other conditions of the resolution or trust agreement authorizing and securing the revenue bonds have been satisfied and the lien of the resolution or trust agreement has been released in accordance with the provisions thereof, the authority shall promptly execute deeds and conveyances necessary and required to convey title to the project or projects to the participating institution of higher education, free and clear of all liens and encumbrances.

Section 11. Criteria and requirements.--In undertaking any project under this act, the authority shall be guided by and shall observe the following criteria and requirements; however, the determination of the authority as to compliance with the criteria and requirements is final and conclusive:

- (1) The project, in the determination of the authority, is appropriate to the needs and circumstances of, and shall make a significant contribution to the purposes of, the authority and this act as set forth in the findings and declarations, and shall serve a public purpose by advancing the prosperity and general welfare of the state and its people.
- (2) A financing agreement for a project may not be entered into with a participating institution that is not

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financially responsible and fully capable of and willing to
    fulfill its obligations under the financing agreement,
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    including the obligations to make payments in the amounts and
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    at the times required; to operate, repair, and maintain at its
    own expense the project owned or leased; and to serve the
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    purposes of this act and any other responsibilities that may
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   be imposed under the financing agreement. In determining the
    financial responsibility of the participating institution,
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   consideration must be given to the party's ratio of current
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    assets to current liabilities; net worth; endowments; pledges;
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    earning trends; coverage of all fixed charges; the nature of
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    the project involved; its inherent stability; any guarantee of
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    the obligations by some other financially responsible
    corporation, firm, or person; means by which the bonds are to
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   be marketed to the public; and other factors determinative of
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    the capability of the participating institution, financially
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    and otherwise, to fulfill its obligations consistently with
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    the purposes of this act. In making findings and
    determinations, the authority may rely upon the
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    recommendations of the entity representing independent
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    colleges and universities.
          (3) Adequate provision must be made for the operation,
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   repair, and maintenance of the project at the expense of the
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    owner or lessee and for the payment of principal of and
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    interest on the bonds.
          (4) The costs to be paid from the proceeds of the
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    bonds are costs of a project within the meaning of this act,
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    except for payments included in the purposes for which revenue
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authority is created for the purpose of promoting higher

Section 12. Approval required to issue bonds. -- The

refunding bonds may be issued under this act.

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education and issuing bonds on behalf of the state, and the Governor may approve any bonds issued by the authority which require approval under federal law.

Section 13. Agreements of sale, lease, or loan.--

- (1) A project financed under this act may not be operated by the authority or any other governmental agency, except that the authority may temporarily operate or cause to be operated all or any part of a project to protect its interest therein, pending any leasing or sale of the project. A project acquired or constructed by the authority, unless sold or contracted to be sold, must be leased to one or more persons, firms, or private corporations for operation and maintenance in a manner as will effectuate the purposes of this act, under an agreement of sale, installment sale, lease or loan, in form and substance not inconsistent herewith. Any agreement may provide, among other provisions, that:
- (a) The owner or lessee shall at its own expense operate, repair, and maintain the project sold or leased thereunder.
- (b) The payments or rent payable under the agreement will in the aggregate be not less than an amount sufficient to pay all of the interest, principal, and redemption premiums, if any, on the bonds that will be issued by the authority to pay the cost of the project sold or leased thereunder.
- incurred by the authority in connection with the financing, construction, and administration of the project sold or leased, except as may be paid out of the proceeds of bonds or otherwise, including, but without being limited to, insurance costs, the cost of administering the bond resolution authorizing the bonds and any trust agreement securing the

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bonds, and the fees and expenses of the authority, trustees, paying agents, attorneys, consultants, and others.

- (d) The term of an agreement will terminate not earlier than the date on which all bonds and all other obligations incurred by the authority in connection with the project sold or leased thereunder are paid in full, including interest, principal, and redemption premiums, if any, or on which adequate funds for payment are deposited in trust.
- (e) The owner or lessee's obligation to pay payments or rent is not subject to cancellation, termination, or abatement until payment of the bonds or provision for payment is made.
- (2) An agreement may contain additional provisions that in the determination of the authority are necessary to effectuate the purposes of this act, including provisions for extensions of the term and renewals of the sale or the lease and vesting in the lessee an option to purchase the project leased thereunder pursuant to any terms and conditions consistent with this act that are prescribed in the lease; however, except as is otherwise expressly stated in the agreement and except to provide for any contingencies involving the damaging, destruction, or condemnation of the project or any substantial portion thereof, an option to purchase may not be exercised unless all bonds issued for the project, including all principal, interest, and redemption premiums, if any, and all other obligations incurred by the authority in connection with the project have been paid in full or sufficient funds have been deposited in trust or sufficient arrangements have been made for payment. However, the purchase price of the project may not be less than an amount sufficient to pay in full all of the bonds, including

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29 30 all principal, interest, and redemption premium, if any, issued for the project then outstanding and all other obligations incurred by the authority in connection with the project.

Section 14. Notes of authority. -- The authority may issue its negotiable notes for any corporate purpose and renew any notes by the issuance of new notes, whether the notes to be renewed have or have not matured. The authority may issue notes partly to renew notes or to discharge other obligations then outstanding and partly for any other purpose. The notes may be authorized, sold, executed, and delivered in the same manner as bonds. Any resolution authorizing notes of the authority or any issue thereof may contain any provisions that the authority is authorized to include in any resolution authorizing revenue bonds of the authority or any issue thereof, and the authority may include in any notes any terms, covenants, or conditions that it is authorized to include in any bonds. All the notes must be payable solely from the revenues of the project to be financed, subject only to any contractual rights of the holders of any of its notes or other obligations then outstanding.

Section 15. Revenue bonds.--

(1) The authority may issue its negotiable revenue bonds for any corporate purpose, including the provision of funds to pay all or any part of the cost of any project. In anticipation of the sale of revenue bonds, the authority may issue negotiable bond anticipation notes and may renew them from time to time, but the maximum maturity of any note, including renewals thereof, may not exceed 5 years from the date of issue of the original note. The notes must be paid 31 from any revenues of the authority available therefor or of

the project and not otherwise pledged, or from the proceeds of sale of the revenue bonds of the authority in anticipation of which they were issued. The notes must be issued in the same manner as the revenue bonds. The notes and the resolution authorizing them may contain any provisions, conditions, or limitations that a bond resolution of the authority may contain.

- (2) The revenue bonds and notes of every issue must be payable solely out of revenues of the authority, including the provision of funds of the participating institution to pay all or any part of the cost of any project, subject only to any agreements with the holders of particular revenue bonds or notes pledging any particular revenues. Notwithstanding that revenue bonds and notes may be payable from a special fund, they are for all purposes negotiable instruments, subject only to the provisions of the revenue bonds and notes for registration.
- (3) The revenue bonds may be issued as serial bonds or as term bonds; or the authority may issue bonds of both types. The revenue bonds must be authorized by resolution of the authority; must bear the date of issuance, the date of maturity, not exceeding 50 years from issuance, and the interest rate of the bonds, which may be a variable rate, notwithstanding any limitation in other laws relating to maximum interest rates; must be payable at a specified time; must be in specified denominations; must be in specified form, carry registration privileges, be executed in a specified manner, be payable in lawful money of the United States at a specified place, and be subject to the terms of redemption, as the resolution may provide. The revenue bonds or notes may be sold at public or private sale for the price the authority

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determines. Pending preparation of the definitive bonds, the authority may issue interim receipts or certificates that may be exchanged for the definitive bonds. In case any officer whose signature, or a facsimile of whose signature, appears on any bonds or coupons ceases to be that officer before the delivery of the bonds, the signature or facsimile is nevertheless valid and sufficient for all purposes as if he or she had remained in office until delivery. The authority may also provide for the authentication of the bonds by a trustee or fiscal agent. The bonds may be issued in coupon form or in registered form, or both, as the authority may determine, and provision may be made for the registration of any coupon bonds as to principal alone and also as to both principal and interest; for the reconversion into coupon bonds of any bonds registered as to both principal and interest; and for the interchange of registered and coupon bonds. The authority may sell the bonds either at public or private sale, and for the price it determines will best effectuate the purpose of this act, notwithstanding any limitation in other laws relating to the maximum interest rate permitted for bonds or limitations on the manner by which bonds are sold.

- (4) Any resolution authorizing any revenue bonds may contain provisions, which are a part of the contract with the holders of the revenue bonds to be authorized, as to:
- (a) Pledging of all or any part of the revenues of a project or any revenue-producing contract made by the authority with any individual, partnership, corporation, or association or other body, public or private, to secure the payment of the revenue bonds or of any particular issue of revenue bonds, subject to any agreements with bondholders as may then exist.

- (b) The rentals, fees, and other charges to be charged, and the amounts to be raised in each year thereby, and the use and disposition of the revenues.
- (c) The setting aside of reserves or sinking funds and the regulation and disposition thereof.
- (d) Limitations on the right of the authority or its agent to restrict and regulate the use of the project.
- (e) Limitations on the purpose to which the proceeds of sale of any issue of revenue bonds then or thereafter to be issued may be applied and pledging the proceeds to secure the payment of the revenue bonds or any issue of the revenue bonds.
- (f) Limitations on the issuance of additional bonds, the terms upon which additional bonds may be issued and secured, and the refunding of outstanding bonds.
- (g) The procedure, if any, by which the terms of any contract with bondholders may be amended or abrogated, including the amount of bonds the holders of which must consent thereto and the manner in which consent may be given.
- (h) Limitations on the amount of moneys derived from the project to be expended for operating, administrative, or other expenses of the authority.
- (i) The acts or omissions to act that constitute a default in the duties of the authority to holders of its obligations and providing the rights and remedies of the holders in the event of a default.
- (j) The mortgaging of or granting of a security interest in the project or the site thereof for the purpose of securing the bondholders.
- (5) Neither the members of the authority nor any person executing the revenue bonds or notes is liable

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personally on the revenue bonds or notes or is subject to any personal liability or accountability by reason of the issuance thereof.

- (6) The authority may purchase its bonds or notes out of any funds available therefor. The authority may hold, pledge, cancel, or resell the bonds, subject to and in accordance with agreements with bondholders.
- (7) Incident to its powers to issue bonds and notes, the authority may enter into interest rate swap agreements, collars, caps, forward securities purchase agreements, delayed delivery bond purchase agreements, and any other financial agreements considered to be in the best interest of the authority.
- (8) Bonds may be issued under this act without obtaining, except as otherwise expressly provided in this act, the consent of any department, division, commission, board, body, bureau, or agency of the state or any local government, and without any other proceedings or the happening of any conditions or things other than those proceedings, conditions, or things that are specifically required by this act and the resolution authorizing the issuance of bonds or the trust agreement securing them.

Section 16. Authority reporting requirement. --

- (1) Any authority that issues any revenue bonds under this act shall supply the Division of Bond Finance of the State Board of Administration with a copy of the report required in s. 103 of the Internal Revenue Code of 1954, as amended, at the times required under that section.
- (2) The Division of Bond Finance shall, upon receipt, provide a copy of the information supplied under subsection 31 (1) to the Department of Education.

Section 17. Covenants. -- Any resolution authorizing the 1 issuance of bonds may contain any covenants the authority 2 considers advisable, including those provisions set forth in 3 4 section 13(4), and all those covenants constitute valid and legally binding and enforceable contracts between the 5 authority and the bondholders, regardless of the time of 6 7 issuance thereof. The covenants may include, without limitation, covenants concerning the disposition of the bond 8 proceeds, the use and disposition of project revenues, the 9 10 pledging of revenues and assessments, the obligations of the authority with respect to the operation of the project and the 11 12 maintenance of adequate project revenues, the issuance of additional bonds, the appointment, powers, and duties of 13 trustees and receivers, the acquisition of outstanding bonds 14 15 and obligations, restrictions on the establishing of competing projects or facilities, restrictions on the sale or disposal 16 17 of the assets and property of the authority, the maintenance of deposits to assure the payment of the bonds issued 18 hereunder, acceleration upon default, the execution of 19 necessary instruments, the procedure for amending or 20 21 abrogating covenants with the bondholders, and any other covenants considered necessary for the security of the 22 23 bondholders. 24 Section 18. Validity of bonds; validation 25 proceedings. -- Any bonds issued by the authority are 26 incontestable in the hands of bona fide purchasers or holders 27 for value and are not invalid because of any irregularity or 28 defect in the proceedings for the issue and sale thereof. Before the issuance of any bonds, the authority shall publish 29 30 a notice at least once in a newspaper or newspapers published 31 or of general circulation in the county or counties in the

state in which the project will be located, stating the date of adoption of the resolution authorizing the obligations, the 2 3 amount, maximum rate of interest, and maturity of the 4 obligations, and the purpose in general terms for which the obligations are to be issued, and further stating that no 5 action or proceeding questioning the validity of the 6 7 obligations or of the proceedings authorizing the issuance thereof, or of any covenants made therein, must be instituted 8 within 20 days after the first publication of the notice, or 9 10 the validity of the obligations, proceedings, and covenants 11 may not be thereafter questioned in any court. If no action or 12 proceeding is instituted within the 20-day period, then the validity of the obligations, proceedings, and covenants is 13 conclusive, and all persons or parties whatsoever are forever 14 15 barred from questioning the validity of the obligations, proceedings, or covenants in any court. Notwithstanding this 16 17 section, the bonds, notes, or other obligations issued by the authority and the obligations of any participating 18 19 institution, or others providing credit for the obligations, who may be before the jurisdiction of the court, must be 20 21 validated in the manner provided by chapter 75, Florida Statutes, and the jurisdiction of the action may be in the 22 jurisdiction of the circuit court where the project is to be 23 24 located, or in the discretion of the authority, in the county 25 seat of state government. 26 Section 19. Act furnishes full authority for issuance 27 of bonds.--This act constitutes full authority for the issuance of bonds and the exercise of the powers of the 28 29 authority provided in this act. Any bonds issued by the 30 authority are not secured by the full faith and credit of the state and do not constitute an obligation, either general or

special, of the state.

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Section 20. Security of bondholders. -- In the discretion of the authority any revenue bonds issued under this act may be secured by a trust agreement by and between the authority and a corporate trustee or trustees, which may be any trust company or bank having the powers of a trust company within or without the state. The trust agreement or the resolution providing for the issuance of revenue bonds may pledge or assign the revenues to be received or the proceeds of any contract or contracts pledged and may convey or mortgage the project or any portion thereof. The trust agreement or resolution providing for the issuance of revenue bonds may contain provisions for protecting and enforcing the rights and remedies of the bondholders as may be reasonable and proper and not in violation of law, including particularly those provisions specifically authorized by this act to be included in any resolution of the authority authorizing revenue bonds. Any bank or trust company incorporated under the laws of this state or of any other state or the United States which may legally act as depository of the proceeds of bonds or of revenues or other moneys or security may furnish indemnifying bonds or pledge securities required by the authority, if any. Any trust agreement may set forth the rights and remedies of the bondholders and of the trustee or trustees, and may restrict the individual right of action by bondholders. In addition any trust agreement or resolution may contain any other provisions the authority may consider reasonable and proper for the security of the bondholders. All expenses incurred in carrying out the trust agreement or resolution may be treated as a part of the cost of the operation of a project.

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Section 21. Payment of bonds. -- Revenue bonds issued under this act may not be considered to constitute a debt or liability of the authority, any municipality, the state or any political subdivision thereof or a pledge of the faith and credit of the state, of the authority, of any municipality or of any political subdivision, but are payable solely from revenues of the authority pertaining to the project relating to the issue; payments by participating institutions of higher education, banks, insurance companies, or others under letters of credit or purchase agreements; investment earnings from funds or accounts maintained under the bond resolution; insurance proceeds; loan funding deposits; proceeds of sales of education loans; proceeds of refunding obligations; and fees, charges, and other revenues of the authority from the project. All revenue bonds must contain on the face thereof a statement to the effect that neither the authority, any municipality, the state, nor any political subdivision thereof is obligated to pay the bond or the interest thereon except from revenues of the project or the portion thereof for which they are issued, and that neither the faith and credit nor the taxing power of the authority, any municipality, the state, or any political subdivision thereof is pledged to the payment of the principal of or the interest on the bonds. The issuance of revenue bonds under this act may not directly or indirectly or contingently obligate the authority, any municipality, the state, or any political subdivision thereof to levy or to pledge any form of taxation therefor or to make any appropriation for their payment. Section 22. Rates, rents, fees, and charges.--(1) The authority may fix, revise, charge, and collect

rates, rents, fees, and charges for the use of and for the

services furnished or to be furnished by each project and may contract with any person, partnership, association or corporation, or other body, public or private, in respect thereof. The rates, rents, fees, and charges must be fixed and adjusted in respect of the aggregate of rates, rents, fees, and charges from the project so as to provide funds sufficient with other revenues, if any:

- (a) To pay the cost of maintaining, repairing, and operating the project and each portion thereof, to the extent that the payment of the cost has not otherwise been adequately provided for.
- (b) To pay the principal of and the interest on outstanding revenue bonds of the authority issued in respect of the project as the bonds become due and payable.
- c) To create and maintain reserves required or provided for in any resolution authorizing, or trust agreement securing, the revenue bonds of the authority. The rates, rents, fees, and charges are not subject to supervision or regulation by any department, commission, board, body, bureau, or agency of this state other than the authority.
- (2) A sufficient amount of the revenues derived in respect of a project, except the part of the revenues necessary to pay the cost of maintenance, repair, and operation and to provide reserves and for renewals, replacements, extensions, enlargements, and improvements provided for in the resolution authorizing the issuance of any revenue bonds of the authority or in the trust agreement securing them must be set aside at regular intervals as provided in the resolution or trust agreement in a sinking or other similar fund that is hereby pledged to, and charged with, the payment of the principal of and the interest on the

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revenue bonds as they become due and the redemption price or
the purchase price of bonds retired by call or purchase as
therein provided. The pledge must be valid and binding from
the time when the pledge is made; the rates, rents, fees,
charges, and other revenues or other moneys so pledged and
thereafter received by the authority must immediately be
subject to the lien of the pledge without any physical
delivery thereof or further act, and the lien of any pledge is
valid and binding as against all parties having claims of any
kind in tort, contract, or otherwise against the authority,
irrespective of whether the parties have notice thereof.
Neither the resolution nor any trust agreement by which a
pledge is created need be filed or recorded except in the
records of the authority.
      (3) The use and disposition of moneys to the credit of
a sinking or other similar fund must be subject to the
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a sinking or other similar fund must be subject to the resolution authorizing the issuance of the bonds or of the trust agreement. Except as may otherwise be provided in the resolution or the trust agreement, the sinking or other similar fund must be a fund for all revenue bonds issued to finance projects at a particular institution for higher education without distinction or priority of one over another. However, the authority in any resolution or trust agreement may provide that the sinking or other similar fund be the fund for a particular project at an institution for higher education and for the revenue bonds issued to finance a particular project, and may, additionally, permit and provide for the issuance of revenue bonds having a subordinate lien in respect of the security authorized to other revenue bonds of the authority, and, in such case, the authority may create separate sinking or other similar funds in respect of the

subordinate lien bonds.

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Section 23. Trust funds.--All moneys received under the authority of this act, whether as proceeds from the sale of bonds or as revenues, are considered to be trust funds to be held and applied solely as provided in this act. Any officer with whom, or any bank or trust company with which, the moneys are deposited shall act as trustee of the moneys and shall hold and apply them for the purposes of this act, subject to the regulations this act and the resolution authorizing the bonds of any issue or the trust agreement securing the bonds provides.

Section 24. Remedies of bondholders.--Any holder of revenue bonds issued under this act or any of the coupons appertaining thereto, and the trustee or trustees under any trust agreement, except to the extent the rights given may be restricted by any resolution authorizing the issuance of, or any such trust agreement securing, the bonds, may, either at law or in equity, by suit, action, mandamus, or other proceedings, protect and enforce any rights under the laws of the state or granted hereunder or under the resolution or trust agreement, and may enforce and compel the performance of all duties required by this act or by the resolution or trust agreement to be performed by the authority or by any officer, employee, or agent thereof, including the fixing, charging, and collecting of the rates, rents, fees, and charges authorized and required by the provisions of the resolution or trust agreement to be fixed, established, and collected.

Section 25. Tax exemption.--The exercise of the powers granted by this act will be in all respects for the benefit of the people of this state, for the increase of their commerce, education, welfare, and prosperity, and for the improvement of

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their health and living conditions, and because the operation and maintenance of a project by the authority or its agent or the owner or lessee thereof, as authorized in this act, will constitute the performance of an essential public function, neither the authority nor its agent is required to pay any taxes or assessments upon or in respect of a project or any property acquired or used by the authority or its agent under the provisions of this act or upon the income therefrom, and any bonds issued under this act, any security therefor, their transfer, and the income therefrom, including any profit made on the sale thereof, and all notes, mortgages, security agreements, letters of credit, or other instruments that arise out of or are given to secure the repayment of bonds issued in connection with a project financed under this part, shall at all times be free from taxation by the state or any local unit, political subdivision, or other instrumentality of the state. The exemption granted by this section is not applicable to any tax imposed by chapter 220, Florida Statutes, on interest, income, or profits or on debt obligations owned by corporations.

Section 26. Refunding bonds. --

(1) The authority may provide for the issuance of revenue bonds of the authority for the purpose of refunding any revenue bonds of the authority then outstanding, including the payment of any redemption premium thereon and any interest accrued or to accrue to the earliest or subsequent date of redemption, purchase, or maturity of the revenue bonds, and, if considered advisable by the authority, for the additional purpose of paying all or any part of the cost of constructing and acquiring additions, improvements, extensions, or enlargements of a project or any portion thereof.

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- (2) The proceeds of any revenue bonds issued for the purpose of refunding outstanding revenue bonds may be applied to the purchase or retirement at maturity or redemption of the outstanding revenue bonds either on their earliest or any subsequent redemption date or upon the purchase or at the maturity thereof and may, pending the application, be placed in escrow to be applied to the purchase or retirement at maturity or redemption on the date as may be determined by the authority.
- (3) Any escrowed proceeds, pending use, may be invested and reinvested in direct obligations of the United States of America, or in certificates of deposit or time deposits secured by direct obligations of the United States, or other investments as the resolution authorizing the issuance and sale of the bonds, or the trust agreement, may provide, maturing at the time or times as shall be appropriate to assure the prompt payment, as to principal, interest, and redemption premium, if any, of the outstanding revenue bonds to be so refunded. The interest, income, and profits, if any, earned or realized on any such investment may also be applied to the payment of the outstanding revenue bonds to be so refunded. After the terms of the escrow have been fully satisfied and carried out, any balance of the proceeds and interest, income and profits, if any, earned or realized on the investments thereof may be returned to the authority or to the participating institution for use by it in any lawful manner.
- (4) The portion of the proceeds of any revenue bonds issued for the additional purpose of paying all or any part of the cost of constructing and acquiring additions, improvements, extensions, or enlargements of a project may be

invested and reinvested in direct obligations of the United States, or in certificates of deposit or time deposits secured by direct obligations of the United States, or other investments as the resolution authorizing the issuance and sale of the bonds, or the trust agreement, may provide, maturing not later than the time or times when the proceeds will be needed for the purpose of paying all or any part of the cost. The interest, income, and profits, if any, earned or realized on the investment may be applied to the payment of all or any part of the cost or may be used by the authority or the participating institution in any lawful manner.

(5) All refunding revenue bonds are subject to this act in the same manner and to the same extent as other revenue bonds issued under this act.

Section 27. Legal investment.--Bonds issued by the authority under this act are made securities in which all public officers and public bodies of the state and its political subdivisions, all insurance companies, trust companies, banking associations, investment companies, executors, administrators, trustees, and other fiduciaries may properly and legally invest funds, including capital in their control or belonging to them. The bonds are made securities that may properly and legally be deposited with and received by any state or municipal officer or any agency or political subdivision of the state for any purpose for which the deposit of bonds or obligations of the state is now or may hereafter be authorized by law.

Section 28. Reports.--Within the first 90 days of each calendar year, the authority shall make a report to the Department of Education of its activities for the preceding calendar year. Each report must set forth a complete operating

and financial statement covering its operations during the year. The authority shall cause an audit of its books and 2 3 accounts to be made at least once each year by a certified 4 public accountant and the cost of the audit shall be paid by the authority from funds available to it under this act. 5 6 Section 29. State agreement. -- The state agrees with 7 the holders of any obligations issued under this act, and with those parties who may enter into contracts with the authority 8 under this act, that the state will not limit or alter the 9 10 rights vested in the authority until the obligations, together with the interest thereon, are fully met and discharged and 11 12 the contracts are fully performed on the part of the authority. However, this act does not preclude any limitation 13 or alteration if adequate provision is made by law for the 14 15 protection of the holders of the obligations of the authority 16 or those entering into contracts with the authority. The 17 authority is authorized to include this pledge and undertaking for the state in any obligations or contracts. 18 19 Section 30. Alternative means. -- This act provides an 20 additional and alternative method for the doing of the things authorized, and shall be regarded as supplemental and 21 additional to powers conferred by other laws; but the issuance 22 of notes, certificates of participation, revenue bonds, and 23 24 revenue refunding bonds under this act need not comply with the requirements of any other law applicable to the issuance 25 26 of bonds or such obligations. Except as otherwise expressly 27 provided in this act, the powers granted to the authority 28 under this act are not subject to the supervision or 29 regulation of, or require the approval or consent of, any 30 municipality or political subdivision or any commission, board, body, bureau, official, or agency thereof or of the

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Section 31. <u>Liberal construction.--This act shall be</u> liberally construed to effectively carry out its purposes.

Section 32. <u>Act controlling.--To the extent that this</u> act is inconsistent with any general statute or special act or parts thereof, this act controls.

Section 33. Subsection (5) of section 196.012, Florida Statutes, is amended to read:

196.012 Definitions.--For the purpose of this chapter, the following terms are defined as follows, except where the context clearly indicates otherwise:

(5) "Educational institution" means a federal, state, parochial, church, or private school, college, or university conducting regular classes and courses of study required for eligibility to certification by, accreditation to, or membership in the State Department of Education of Florida, Southern Association of Colleges and Schools, or the Florida Council of Independent Schools; a nonprofit private school the principal activity of which is conducting regular classes and courses of study accepted for continuing postgraduate dental education credit by a board of the Division of Medical Quality Assurance; educational direct-support organizations created pursuant to ss. 229.8021, 240.299, and 240.331; and facilities located on the property of eligible entities which will become owned by those entities on a date certain; and institutions of higher education as defined under and participating in the Higher Educational Facilities Financing Act created pursuant to chapter 2000- , Laws of Florida.

(Redesignate subsequent sections.)

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====== T I T L E A M E N D M E N T ========= 1 2 And the title is amended as follows: 3 On page 1, line 10, after the semicolon, 4 5 insert: 6 providing findings and declarations; creating 7 the Higher Educational Facilities Financing Authority; providing for its powers; providing 8 for criteria for and covenants relating to the 9 authorization of the issuance of notes and 10 revenue bonds not obligating the full faith and 11 12 credit of the authority, any municipality, the state, or any political subdivision thereof; 13 14 providing for loans from revenue bonds to participating institutions; requiring 15 bond-validation proceedings; providing for 16 17 trust funds and remedies of bondholders; providing for a tax exemption; providing for 18 19 agreement of the state; providing other powers 20 and authorities incident thereto; requiring 21 reports and audits; amending s. 196.012, F.S.; providing that institutions funded by this act 22 23 are educational institutions for purposes of 24 state taxation; 25 26 27 28 29

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