31

A bill to be entitled An act relating to the Florida Airport Authority Act; creating ss. 332.201, 332.202, 332.203, 332.204, 332.205, 332.206, 332.207, 332.208, 332.209, 332.210, and 332.211, F.S., the Florida Airport Authority Act; providing definitions; providing that certain counties shall form an airport authority; providing that certain former military facilities redeveloped and operated as an airport shall be redeveloped and operated by an authority under the act, and providing for membership of the governing body of such authorities; providing for appointment of members of the governing body of an authority; providing for officers, employees, expenses, removal from office, and application of financial disclosure provisions; providing purposes and powers of an authority; providing restrictions on authority powers; providing for issuance of bonds; providing that the county may be appointed as an authority's agent for construction; providing for acquisition of lands and property; providing for cooperation with other units, boards, agencies, and individuals; providing a covenant of the state with respect to bond issuance and agreements with federal agencies; providing an exemption from taxation; providing for applicability; requiring members of the authority to file financial disclosure; providing an effective date.

Be It Enacted by the Legislature of the State of Florida: 2 3 Section 1. Sections 332.201, 332.202, 332.203, 4 332.204, 332.205, 332.206, 332.207, 332.208, 332.209, 332.210, 5 and 332.211, Florida Statutes, are created to read: 6 332.201 Short title.--Sections 332.201-332.211 may be 7 cited as the "Florida Airport Authority Act." 8 332.202 Definitions.--As used in this act: 9 (1) "Agency of the state" means and includes the state and any department of, or corporation, agency, or 10 instrumentality created, designated, or established by, the 11 12 state. 13 (2) "Airport" means any area of land or water, or any 14 manmade object or facility located therein, which is used, or intended for public use, for the landing and takeoff of 15 16 aircraft, and any appurtenant areas which are used, or 17 intended for public use, for airport buildings or other airport facilities or rights-of-way. 18 19 (3) "Airport system" means any and all airports within 20 the geographic boundaries of an airport authority established 21 pursuant to this act and appurtenant facilities thereto, including, but not limited to, all approaches, roads, bridges, 22 23 and avenues of access for such airport. "Authority" means an airport authority established 24 25 pursuant to this act which is a body politic and corporate and 26 a public instrumentality. "Bonds" means and includes the notes, bonds, 27 refunding bonds, or other evidences of indebtedness or 28 29 obligations, in either temporary or definitive form, which an

authority issues pursuant to this act.

30

 $\underline{\text{(6) "Department" means the Department of}}$ $\underline{\text{Transportation.}}$

- (7) "Division" means the Division of Bond Finance of the State Board of Administration.
- (8) "Express written consent" means prior express written consent given in the form of a resolution adopted by a board of county commissioners.
- (9) "Federal agency" means and includes the United States, the President of the United States, and any department of, or corporation, agency, or instrumentality created, designated, or established by, the United States.
 - 332.203 Airport authority; formation; membership.--
- (1) Any county which has a population of more than 1.5 million people shall at the countywide election hold a referendum in which the electors shall decide whether to form an airport authority, which shall be an agency of the state, pursuant to this act. Where a former military facility is redeveloped and operated as an airport, and such airport is located in the unincorporated area of a county but directly abuts a municipal boundary, such airport shall be redeveloped and operated by an authority pursuant to this act.

 Notwithstanding the provisions of subsection (2), the governing body of such authority shall be comprised of seven members, three appointed by the governing body of the abutting municipality, two appointed by the Governor, and two appointed by the governing body of the county in which the airport is situated.
- (2) The governing body of an authority shall consist of five voting members. The district secretary of the affected department district shall serve as a nonvoting member of the governing body of each authority located within the district.

Each member of the governing body must at all times during his or her term of office be a permanent resident of the county which he or she is appointed to represent.

- (a) Three members of the governing body shall be appointed for terms of 4 years by the Governor, subject to confirmation by the Senate. Such persons may not hold elective office during their terms of office.
- (b) The remaining members shall be appointed by the board of county commissioners for terms of 3 years.
- elect one of its members as its chair and shall elect a secretary and a treasurer, who need not be members of the authority. The chair, secretary, and treasurer shall hold their offices at the will of the governing body. A simple majority of the governing body constitutes a quorum, and the vote of a majority of those members present is necessary for the governing body to take any action. A vacancy on a governing body shall not impair the right of a quorum of the governing body to exercise all of the rights and perform all of the duties of the authority.
- (b) Upon the effective date of his or her appointment, or as soon thereafter as practicable, each appointed member of a governing body shall enter upon his or her duties.
- (4)(a) An authority may employ an executive secretary, an executive director, its own counsel and legal staff, technical experts, and such engineers and employees, permanent or temporary, as it may require and shall determine the qualifications and fix the compensation of such persons, firms, or corporations. An authority may employ a fiscal agent or agents; however, the authority must solicit sealed proposals from at least three persons, firms, or corporations

for the performance of any services as fiscal agent. An authority may delegate to one or more of its agents or employees such of its power as it deems necessary to carry out the purposes of this act, subject always to the supervision and control of the authority.

- (b) Members of the governing body of an authority may be removed from office by the Governor for misconduct, malfeasance, misfeasance, or nonfeasance in office.
- (c) Members of the governing body of an authority are entitled to receive from the authority their travel and other necessary expenses incurred in connection with the business of the authority as provided in s. 112.061, but they may not draw salaries or other compensation.
- (d) Members of the governing body of an authority shall be required to comply with the applicable financial disclosure requirements of ss. 112.3145, 112.3148, and 112.3149.
- (5) No member or spouse shall be the holder of the stocks or bonds of any company, other than through ownership of shares in a mutual fund, regulated by the authority, or any affiliated company of any company regulated by the authority, or be an agent or employee of, or have any interest in, any company regulated by the authority or any affiliated company of any company regulated by the authority, or in any firm which represents in any capacity either companies which are regulated by the authority or affiliates of companies regulated by the authority. As a condition of appointment to the council, each appointee shall affirm to the Speaker and the President his or her qualification by the following certification: "I hereby certify that I am not a stockholder, other than through ownership of shares in a mutual fund, in

any company regulated by the authority or in any affiliate of a company regulated by the authority, nor in any way, directly or indirectly, in the employment of, or engaged in the management of any company regulated by the authority or any affiliate of a company regulated by the authority, or in any firm which represents in any capacity either companies which are regulated by the authority or affiliates of companies regulated by the authority. "A member of the authority shall not contribute to the campaign account of any elected official, nor solicit any campaign contributions for any elected official.

332.204 Purposes and powers.--

- (1)(a) An authority created and established pursuant to this act may acquire, hold, construct, improve, maintain, operate, own, and lease an airport system.
- (b) Construction of an airport system may be completed by an authority in segments, phases, or stages, in a manner which will permit the expansion of these segments, phases, or stages to the desired airport configuration. Each authority, in the construction of an airport system, may construct any extensions of, additions to, or improvements to, the airport system or appurtenant facilities, including all necessary approaches, roads, bridges, and avenues of access, with such changes, modifications, or revisions of the project that are deemed desirable and proper. An authority may only add additional airports to an airport system, under the terms and conditions set forth in this act, with the prior express written consent of the board of county commissioners of each county located within the geographic boundaries of the authority, and only if such additional airports are

financially feasible, and are compatible with the existing plans, projects, and programs of the authority.

- (2) Each authority may exercise all powers necessary, appurtenant, convenient, or incidental to the carrying out of its purposes, including, but not limited to, the following rights and powers:
- (a) To sue and be sued, implead and be impleaded, and complain and defend in all courts.
 - (b) To adopt, use, and alter at will a corporate seal.
- (c) To acquire, purchase, hold, lease as lessee, and use any franchise or property, real, personal, or mixed, tangible or intangible, or any interest therein necessary or desirable for carrying out the purposes of the authority and to sell, lease as lessor, transfer, and dispose of any property or interest therein at any time acquired by it.
- (d) To enter into and make leases, either as lessee or as lessor, in order to carry out the right to lease as set forth in this act.
- (e) To fix, alter, charge, establish, and collect rates, fees, rentals, and other charges for the services and facilities of the airport system, which rates, fees, rentals, and other charges must always be sufficient to comply with any covenants made with the holders of any bonds issued pursuant to this act.
- (f) To borrow money, make and issue negotiable notes, bonds, refund bonds and other evidence of indebtedness, either in temporary or definitive form, of the authority, which bonds or other evidence of indebtedness may be issued pursuant to the State Bond Act, to finance an airport system within the geographic boundaries of the authority, and to provide for the security of the bonds or other evidence of indebtedness and

the rights and remedies of the holders of the bonds or other evidence of indebtedness. Any bonds or other evidence of indebtedness pledging the full faith and credit of the state shall only be issued pursuant to the State Bond Act.

- (g) To enter into contracts and to execute all instruments necessary or convenient for the carrying on of its business.
- (h) Without limitation of the foregoing, to borrow money and accept grants from, and to enter into contracts, leases, or other transactions with, any federal agency, the state, any agency of the state or county, or any other public body of the state.
- (i) To have the power of eminent domain, including the procedural powers granted under chapters 73 and 74.
- (j) To pledge, hypothecate, or otherwise encumber all or any part of the revenues, rates, fees, rentals, or other charges or receipts of the authority, as security for all or any of the obligations of the authority.
- (k) To do all acts and things necessary or convenient for the conduct of its business and the general welfare of the authority in order to carry out the powers granted to it by law.
- (1) An airport authority may consider any unsolicited proposals from private entities and all factors it deems important in evaluating such proposals. The airport authority shall adopt rules or policies in compliance with s. 334.30 for the receipt, evaluation, and consideration of such proposals in order to enter into agreements for the planning design, engineering, construction, operation, ownership, or financing of its airport system. Such rules must require substantially similar technical information as is required by Rule

14-107.0011(3)(a)-(e), Florida Administrative Code. In accepting a proposal and entering into such an agreement, the airport authority and the private entity shall for all purposes be deemed to have complied with chapters 255 and 287. Similar proposals shall be reviewed and acted on by the authority in the order in which they were received. An additional airport may only be constructed under this paragraph with state and federal approval, and with the prior express written consent of the board of county commissioners of each county located within the geographical boundaries of the authority.

- (3) The use or pledge of any portion of county tax funds may not be made without the prior express written consent of the board of county commissioners of each county located within the geographic boundaries of the authority.
- (4) Any authority formed pursuant to this act shall comply with all statutory requirements of general application which relate to the filing of any report or documentation required by law, including the requirements of ss. 189.4085, 189.415, 189.417, and 189.418.
- (5) No airport authority shall undertake any construction that is not consistent with federal aviation requirements, the statewide aviation system plan, and the county's comprehensive plan.
- (6) The governing body of the county may enter into an interlocal agreement with an authority pursuant to chapter 163 for the joint performance or performance by either governmental entity of any corporate function of the county or authority necessary or appropriate to enable the authority to fulfill the powers and purposes of this act and promote the

efficient and effective transportation of persons and goods in such county.

332.205 Bonds.--With the prior express written consent of the board of county commissioners of each county located within the geographic boundaries of an authority, bonds may be issued on behalf of an authority as provided by the State Bond Act.

332.206 County may be appointed agent of authority for construction.--The county may be appointed by the authority as its agent for the purpose of constructing improvements to an airport system and for the completion thereof. In such event, the authority shall provide the county with complete copies of all documents, agreements, resolutions, contracts, and instruments relating thereto; shall request the county to do such construction work, including the planning, surveying, and actual construction of the completion and improvements to the airport system; and shall transfer to the credit of an account of the county the necessary funds therefor.

332.207 Acquisition of lands and property.--

(1) For the purposes of this act, an airport authority may acquire private or public property and property rights, including rights of access, air, view, and light, by gift, devise, purchase, or condemnation by eminent domain proceedings, as the authority may deem necessary for any of the purposes of this act, including, but not limited to, any lands reasonably necessary for securing applicable permits, areas necessary for management of access, borrow pits, drainage ditches, water retention areas, replacement access for landowners whose access is impaired due to the improvement of an airport system, and replacement rights-of-way for relocated rail and utility facilities; or for existing,

proposed, or anticipated transportation facilities within the airport system. The authority may also condemn any material and property necessary for such purposes.

(2) The right of eminent domain conferred by this act must be exercised by an authority in the manner provided by law.

332.208 Cooperation with other units, boards, agencies, and individuals.--Express authority and power is given and granted to any county, municipality, drainage district, road and bridge district, school district, or other political subdivision, board, commission, or individual in or of this state to enter into contracts, leases, conveyances, or other agreements within the provisions and purposes of this act with an authority. An authority may enter into contracts, leases, conveyances, and other agreements, to the extent consistent with this chapter and chapters 330, 331, and 333 and other provisions of the laws of the state, with any political subdivision, agency, or instrumentality of the state and any federal agency, corporation, and individual, for the purpose of carrying out the provisions of this act.

332.209 Covenant of the state.--The state does hereby pledge to, and agrees with, any person, firm, corporation, or federal or state agency subscribing to or acquiring the bonds to be issued by an authority for the purposes of this act that the state will not limit or alter the rights hereby vested in an authority and the department until all bonds at any time issued, together with the interest thereon, are fully paid and discharged, insofar as the same affects the rights of the holders of bonds issued hereunder. The state does further pledge to, and agrees with, the United States that, in the event any federal agency constructs, or contributes any funds

for the completion, extension, or improvement of, an airport system or any part or portion thereof, the state will not 2 3 alter or limit the rights and powers of an authority and the 4 department in any manner which would be inconsistent with the 5 continued maintenance and operation of the airport system or 6 the completion, extension, or improvement thereof or which 7 would be inconsistent with the due performance of any 8 agreement between the authority and any such federal agency, 9 and the authority and the department shall continue to have and may exercise all powers granted so long as the same shall 10 be necessary or desirable for carrying out the purposes of 11 12 this act and the purposes of the United States in the completion, extension, or improvement of the airport system or 13 14 any part or portion thereof. 15 332.210 Exemption from taxation. -- The effectuation of the authorized purposes of an airport authority is in all 16 17 respects for the benefit of the people of the state, for the increase of their commerce and prosperity, and for the 18 19 improvement of their health and living conditions. For this 20 reason, an authority is not required to pay any taxes or 21 assessments of any kind or nature whatsoever upon any property acquired by it or used by it for such purposes or upon any 22 23 revenues at any time received by it. The bonds issued by or on behalf of an authority, their transfer, and the income 24 therefrom, including any profits made on the sale thereof, are 25 26 exempt from taxation of any kind by the state or by any 27 political subdivision or other taxing agency or instrumentality thereof. The exemption granted by this section 28 29 does not apply to any tax imposed under chapter 220 on interest, income, or profits on debt obligations owned by 30 31 corporations.

332.211 Exemption from applicabilityThis act does
not apply in a county in which an authority has been created
pursuant to a general or special act of the Legislature for
the purpose of owning, building, or operating an airport.
Section 2. The provisions of this act shall not apply
to any county which has created its own airport authority.
Section 3. Members of the authority created pursuant
to section 1 of this act are required to file full and public
disclosure of financial interests pursuant to s. 112.3144,
Florida Statutes.
Section 4. This act shall take effect May 15, 2001.

CODING: Words stricken are deletions; words underlined are additions.