Florida House of Representatives - 2000

CS/HB 4045

By the Committees on Health Care Services, Rules & Calendar and Representative Arnall

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1	A bill to be entitled
2	An act relating to obsolete, expired, or
3	repealed provisions of law; repealing various
4	provisions of law that have become obsolete,
5	have had their effect, have served their
б	purpose, or have been impliedly repealed or
7	superseded; repealing s. 154.013, F.S.,
8	relating to county primary health care panels;
9	amending s. 154.011, F.S.; deleting a cross
10	reference, to conform; repealing s. 154.12(2),
11	F.S., relating to the legal status of county
12	public health trusts with respect to a repealed
13	provision of law relating to the filing of
14	caveats; repealing s. 381.0408, F.S., relating
15	to the Public Health Partnership Council on
16	Stroke; repealing s. 408.0014, F.S., the
17	Florida Health Access Corporation Act; amending
18	ss. 20.42 and 409.9117, F.S.; deleting
19	references, to conform; repealing s. 408.004,
20	F.S., relating to the Florida Health Plan;
21	repealing ss. 408.002, 408.005, and 408.006,
22	F.S., relating to legislative findings and
23	intent and to development goals and strategies,
24	to conform; amending ss. 408.061, 408.15,
25	408.301, and 408.704, F.S.; deleting
26	references, to conform; repealing s. 408.01,
27	F.S., relating to the voluntary private health
28	insurance coverage and insurance cost
29	containment program; repealing s. 408.02(9),
30	F.S., relating to a demonstration project on
31	the effectiveness of practice parameters with
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1	respect to the costs of defensive medicine and
2	professional liability insurance; repealing s.
3	408.062(1)(g), F.S., relating to development of
4	an alternative uniform system of financial
5	reporting of gross revenues per adjusted
б	admission; repealing s. 408.30, F.S., relating
7	to an obsolete rule-saving clause for the
8	Health Care Cost Containment Board; repealing
9	s. 408.7071, F.S., relating to development of a
10	standardized claim form for insurers and health
11	care providers licensed in this state and to
12	the committee appointed for such purpose;
13	repealing s. 409.908(12)(c) and (22), F.S.,
14	relating to a report on the effect of the
15	resource-based relative value scale fee
16	schedule on utilization of Medicaid services
17	and to implementation of changes in the
18	Medicaid reimbursement methodology for
19	facilities formerly known as ICF/DD facilities;
20	amending s. 409.912, F.S., and repealing
21	paragraph (35)(f), relating to applicability of
22	provisions authorizing a 1997-1998 outpatient
23	specialty services pilot project; deleting an
24	obsolete date and provision relating to
25	requirements under which federally qualified
26	health centers can be Medicaid prepaid plan
27	providers; repealing s. 514.081, F.S., relating
28	to a saving clause applicable to provisions
29	governing construction, modification, and
30	operation of public swimming pools and bathing
31	facilities; amending s. 636.045, F.S.; deleting
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1	obsolete provisions relating to minimum surplus
2	requirements for prepaid limited health service
3	organizations; repealing s. 641.51(9), F.S.,
4	relating to the provision of certain preventive
5	pediatric health care services; repealing s.
6	859.03, F.S., relating to wrapping and labeling
7	requirements applicable to the sale of
8	morphine; repealing s. 859.05, F.S., relating
9	to a prohibition on the sale or other
10	disposition of narcotics except by
11	prescription; repealing s. 35, ch. 93-129, Laws
12	of Florida, relating to a work group on rural
13	health care; repealing s. 19, ch. 96-403, Laws
14	of Florida, relating to a task force on the
15	organization and structure of state health
16	programs; repealing s. 3, ch. 98-21, Laws of
17	Florida, relating to a rural hospital
18	redefinition study group; repealing s. 1, ch.
19	98-305, Laws of Florida, relating to the
20	Prostate Cancer Task Force; repealing s. 4, ch.
21	99-214, Laws of Florida, relating to a school
22	nurse training study group; repealing s. 6, ch.
23	99-393, Laws of Florida, relating to an
24	advisory group on submission and payment of
25	health claims; repealing s. 192, ch. 99-397,
26	Laws of Florida, relating to the task force on
27	the funding of the Public Medical Assistance
28	Trust Fund; amending ch. 99-226, Laws of
29	Florida, relating to the Medicaid Formulary
30	study panel; providing an effective date.
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1 Be It Enacted by the Legislature of the State of Florida: 2 3 Section 1. Section 154.013, Florida Statutes, is 4 repealed. 5 Section 2. Subsection (1) of section 154.011, Florida 6 Statutes, is amended to read: 7 154.011 Primary care services.--8 (1) It is the intent of the Legislature that all 67 9 counties offer primary care services through contracts, as required by s. 154.01(3), for Medicaid recipients and other 10 11 qualified low-income persons. Therefore, beginning July 1, 12 1987, the Department of Health is directed, to the extent that 13 funds are appropriated, to develop a plan to implement a 14 program in cooperation with each county. The department shall coordinate with the county's primary care panel, as created by 15 16 s. 154.013, or with the county's governing body if no primary care panel is appointed. Such primary care programs shall be 17 phased-in and made operational as additional resources are 18 19 appropriated, and shall be subject to the following: 20 (a) The department shall enter into contracts with the 21 county governing body for the purpose of expanding primary 22 care coverage. The county governing body shall have the option of organizing the primary care programs through county 23 health departments or through county public hospitals owned 24 and operated directly by the county. The department shall, as 25 26 its first priority, maximize the number of counties 27 participating in the primary care programs under this section, 28 but shall establish priorities for funding based on need and 29 the willingness of counties to participate. The department shall select counties for programs through a formal 30 31 request-for-proposal process that requires compliance with 4

program standards for cost-effective quality care and seeks to 1 2 maximize access throughout the county. 3 (b) Each county's primary care program may utilize any 4 or all of the following options of providing services: 5 offering services directly through the county health б departments; contracting with individual or group 7 practitioners for all or part of the service; or developing 8 service delivery models which are organized through the county health departments but which utilize other service or delivery 9 systems available, such as federal primary care programs or 10 11 prepaid health plans. In addition, counties shall have the 12 option of pooling resources and joining with neighboring 13 counties in order to fulfill the intent of this section. 14 (c) Each primary care program shall conform to the 15 requirements and specifications of the department, and shall 16 at a minimum: 1. Adopt a minimum eligibility standard of at least 17 100 percent of the federal nonfarm poverty level. 18 19 Provide a comprehensive mix of preventive and 2. 20 illness care services. Be family oriented and be easily accessible 21 3. 22 regardless of income, physical status, or geographical location. 23 24 Ensure 24-hour telephone access and offer evening 4. 25 and weekend clinic services. 26 5. Offer continuity of care over time. 27 Make maximum use of existing providers and closely 6. 28 coordinate its services and funding with existing federal 29 primary care programs, especially in rural counties, to ensure efficient use of resources. 30 31

Have a sliding fee schedule based on income for 1 7. 2 eligible persons above 100 percent of the federal nonfarm 3 poverty level. 4 8. Include quality assurance provisions and procedures 5 for evaluation. 6 9. Provide early periodic screening diagnostic and 7 treatment services for Medicaid-eligible children. 8 10. Fully utilize and coordinate with rural hospitals 9 for outpatient services, including contracting for services when advisable in terms of cost-effectiveness and feasibility. 10 11 Section 3. Subsection (2) of section 154.12, Florida 12 Statutes, is repealed. 13 Section 4. Section 381.0408, Florida Statutes, is 14 repealed. 15 Section 5. Section 408.0014, Florida Statutes, is 16 repealed. Section 6. Paragraphs (b) and (c) of subsection (2) of 17 section 20.42, Florida Statutes, are amended to read: 18 19 20.42 Agency for Health Care Administration.--There is 20 created the Agency for Health Care Administration within the Department of Business and Professional Regulation. The agency 21 22 shall be a separate budget entity, and the director of the agency shall be the agency head for all purposes. The agency 23 shall not be subject to control, supervision, or direction by 24 25 the Department of Business and Professional Regulation in any 26 manner, including, but not limited to, personnel, purchasing, 27 transactions involving real or personal property, and 28 budgetary matters. 29 (2) ORGANIZATION OF THE AGENCY.--The agency shall be organized as follows: 30 31

1 (b) The Division of Health Policy and Cost Control, 2 which shall be responsible for health policy, the State Center 3 for Health Statistics, the development of The Florida Health Plan, certificate of need, state and local health planning 4 5 under s. 408.033, and research and analysis. б (c) The Division of State Health Purchasing shall be 7 responsible for the Medicaid program. The division shall also 8 administer the contracts with the Florida Health Access 9 Corporation program and the Florida Health Care Purchasing 10 Cooperative and the Florida Healthy Kids Corporation. 11 Section 7. Paragraph (h) of subsection (2) of section 12 409.9117, Florida Statutes, is amended to read: 13 409.9117 Primary care disproportionate share 14 program.--15 (2) In the establishment and funding of this program, 16 the agency shall use the following criteria in addition to those specified in s. 409.911, payments may not be made to a 17 18 hospital unless the hospital agrees to: 19 (h) Work with the Florida Healthy Kids Corporation, 20 the Florida Health Care Purchasing Cooperative, the Florida Health Access Corporation, and business health coalitions, as 21 22 appropriate, to develop a feasibility study and plan to provide a low-cost comprehensive health insurance plan to 23 persons who reside within the area and who do not have access 24 to such a plan. 25 26 27 Any hospital that fails to comply with any of the provisions 28 of this subsection, or any other contractual condition, may 29 not receive payments under this section until full compliance is achieved. 30 31

1 Section 8. Sections 408.002, 408.004, 408.005, and 2 408.006, Florida Statutes, are repealed. 3 Section 9. Paragraph (a) of subsection (4) of section 4 408.061, Florida Statutes, is amended to read: 5 408.061 Data collection; uniform systems of financial б reporting; information relating to physician charges; 7 confidentiality of patient records; immunity .--8 (4)(a) Within 120 days after the end of its fiscal year, each health care facility shall file with the agency, on 9 10 forms adopted by the agency and based on the uniform system of 11 financial reporting, its actual financial experience for that fiscal year, including expenditures, revenues, and statistical 12 13 measures. Such data may be based on internal financial 14 reports which are certified to be complete and accurate by the provider. However, hospitals' actual financial experience 15 16 shall be their audited actual experience. Nursing homes that do not participate in the Medicare or Medicaid programs shall 17 also submit audited actual experience. Every nursing home 18 19 shall submit to the agency, in a format designated by the 20 agency, a statistical profile of the nursing home residents. 21 The agency, in conjunction with the Department of Elderly 22 Affairs and the Department of Health, shall review these statistical profiles and develop recommendations for the types 23 of residents who might more appropriately be placed in their 24 homes or other noninstitutional settings. The agency shall 25 26 include its findings in the final Florida Health Plan which 27 must be submitted to the Legislature by December 31, 1993. 28 Included in the findings shall be outcome data and cost 29 differential data as part of patient profiles. Section 10. Subsections (6) and (7) of section 408.15, 30 Florida Statutes, are amended to read: 31

1 408.15 Powers of the agency.--In addition to the 2 powers granted to the agency elsewhere in this chapter, the 3 agency is authorized to: 4 (6) Apply for and receive and accept grants, gifts, 5 and other payments, including property and services, from any б governmental or other public and private entity or person and 7 make arrangements as to the use of same, including undertaking 8 special studies and other projects related to The Florida Health Plan. Funds obtained under this subsection may be used 9 as matching funds for public or private grants. 10 11 (7) Seek federal statutory changes and any waivers of 12 federal laws or regulations that will aid in implementing The 13 Florida Health Plan and related health care reforms. This may 14 include seeking amendments to: (a) The Employee Retirement and Income Security Act of 15 16 1974 to permit greater state regulation of employer insurance 17 plans. (b) The Medicaid program to permit alternative 18 organizational alignments, elimination of all program 19 20 eligibility requirements except income, and a moratorium on further federal mandates. 21 22 (c) The Medicare program to seek state administration 23 of benefits, provider payments, or case management of 24 beneficiaries. 25 (d) Federal tax laws to permit a 100-percent tax 26 deduction for all private health insurance plans, including 27 those of self-employed persons and unincorporated employers, 28 and reform of the flexible sharing account requirements to 29 maximize pretax health care expenditures. 30 31

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1 (e) Other federal programs to permit full 2 implementation of The Florida Health Plan and related state 3 health care reforms. 4 Section 11. Section 408.301, Florida Statutes, is 5 amended to read: 408.301 Legislative findings.--The Legislature has 6 7 found that access to quality, affordable, health care for all 8 Floridians is an important goal for the state. The 9 Legislature has charged the Agency for Health Care Administration with the responsibility of developing the 10 11 Florida Health Plan for assuring access to health care for all 12 Floridians. At the same time, The Legislature recognizes that 13 there are Floridians with special health care and social needs 14 which require particular attention. The people served by the Department of Children and Family Services and the Department 15 16 of Health are examples of citizens with special needs. The Legislature further recognizes that the Medicaid program is an 17 intricate part of the service delivery system for the special 18 19 needs citizens served by or through the Department of Children 20 and Family Services and the Department of Health. The Agency for Health Care Administration is not a service provider and 21 22 does not develop or direct programs for the special needs citizens served by or through the Department of Children and 23 Family Services and the Department of Health. Therefore, it is 24 the intent of the Legislature that the Agency for Health Care 25 26 Administration work closely with the Department of Children 27 and Family Services and the Department of Health in developing 28 plans for assuring access to all Floridians in order to assure 29 that the needs of special citizens are met. Section 12. Paragraph (b) of subsection (5) of section 30 408.704, Florida Statutes, is amended to read: 31

1 408.704 Agency duties and responsibilities related to
2 community health purchasing alliances.--The agency shall
3 assist in developing a statewide system of community health
4 purchasing alliances. To this end, the agency is responsible
5 for:

6 (5) Establishing a data system for accountable health7 partnerships.

8 (b) The advisory data committee shall issue a report 9 and recommendations on each of the following subjects as each 10 is completed. A final report covering all subjects must be 11 included in the final Florida Health Plan to be submitted to 12 the Legislature on December 31, 1993. The report shall 13 include recommendations regarding:

14 Types of data to be collected. Careful 1. consideration shall be given to other data collection projects 15 16 and standards for electronic data interchanges already in process in this state and nationally, to evaluating and 17 recommending the feasibility and cost-effectiveness of various 18 19 data collection activities, and to ensuring that data 20 reporting is necessary to support the evaluation of providers with respect to cost containment, access, quality, control of 21 22 expensive technologies, and customer satisfaction analysis. Data elements to be collected from providers include prices, 23 utilization, patient outcomes, quality, and patient 24 25 satisfaction. The completion of this task is the first 26 priority of the advisory data committee. The agency shall 27 begin implementing these data collection activities 28 immediately upon receipt of the recommendations, but no later 29 than January 1, 1994. The data shall be submitted by hospitals, other licensed health care facilities, pharmacists, 30 31 and group practices as defined in s. 455.654(3)(f).

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A standard data set, a standard cost-effective 1 2. 2 format for collecting the data, and a standard methodology for 3 reporting the data to the agency, or its designee, and to the alliances. The reporting mechanisms must be designed to 4 5 minimize the administrative burden and cost to health care б providers and carriers. A methodology shall be developed for 7 aggregating data in a standardized format for making 8 comparisons between accountable health partnerships which takes advantage of national models and activities. 9 10 3. Methods by which the agency should collect, 11 process, analyze, and distribute the data. 12 Standards for data interpretation. The advisory 4. 13 data committee shall actively solicit broad input from the 14 provider community, carriers, the business community, and the 15 general public. Structuring the data collection process to: 16 5. Incorporate safeguards to ensure that the health 17 a. care services utilization data collected is reviewed by 18 19 experienced, practicing physicians licensed to practice 20 medicine in this state; b. Require that carrier customer satisfaction data 21 22 conclusions are validated by the agency; c. Protect the confidentiality of medical information 23 to protect the patient's identity and to protect the privacy 24 25 of individual physicians and patients. Proprietary data 26 submitted by insurers, providers, and purchasers are confidential pursuant to s. 408.061; and 27 28 d. Afford all interested professional medical and 29 hospital associations and carriers a minimum of 60 days to review and comment before data is released to the public. 30 31

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Developing a data collection implementation 1 6. 2 schedule, based on the data collection capabilities of 3 carriers and providers. 4 Section 13. Section 408.01, Florida Statutes, is 5 repealed. 6 Section 14. Subsection (9) of section 408.02, Florida 7 Statutes, is repealed. 8 Section 15. Paragraph (g) of subsection (1) of section 9 408.062, Florida Statutes, is repealed. 10 Section 16. Section 408.30, Florida Statutes, is 11 repealed. 12 Section 17. Section 408.7071, Florida Statutes, is 13 repealed. 14 Section 18. Paragraph (c) of subsection (12) and 15 subsection (22) of section 409.908, Florida Statutes, are 16 repealed. Section 19. Paragraph (f) of subsection (35) of 17 section 409.912, Florida Statutes, is repealed, and paragraph 18 19 (c) of subsection (3) of said section is amended to read: 20 409.912 Cost-effective purchasing of health care.--The 21 agency shall purchase goods and services for Medicaid recipients in the most cost-effective manner consistent with 22 the delivery of quality medical care. The agency shall 23 maximize the use of prepaid per capita and prepaid aggregate 24 25 fixed-sum basis services when appropriate and other 26 alternative service delivery and reimbursement methodologies, 27 including competitive bidding pursuant to s. 287.057, designed 28 to facilitate the cost-effective purchase of a case-managed 29 continuum of care. The agency shall also require providers to minimize the exposure of recipients to the need for acute 30 31

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inpatient, custodial, and other institutional care and the 1 2 inappropriate or unnecessary use of high-cost services. 3 (3) The agency may contract with: 4 (c)1. A federally qualified health center or an entity 5 owned by one or more federally qualified health centers or an б entity owned by other migrant and community health centers 7 receiving non-Medicaid financial support from the Federal 8 Government to provide health care services on a prepaid or fixed-sum basis to recipients. Such prepaid health care 9 services entity must be licensed under parts I and III of 10 11 chapter 641 by January 1, 1998, but shall be prohibited from serving Medicaid recipients on a prepaid basis, until such 12 13 licensure has been obtained. However, such an entity is 14 exempt from s. 641.225 if the entity meets the requirements specified in subsections (14) and (15). 15 2. Until March 1, 2000, only, the licensure 16 requirements under parts I and III of chapter 641 shall not 17 apply to a federally qualified health center, an entity owned 18 by one or more federally qualified health centers, or an 19 20 entity owned by other migrant and community health centers 21 receiving non-Medicaid financial support from the Federal 22 Government to provide health care services on a prepaid or fixed-sum basis to recipients. These entities are not 23 prohibited from serving Medicaid recipients on a prepaid 24 25 basis. This subparagraph expires March 1, 2000. 26 Section 20. Section 514.081, Florida Statutes, is 27 repealed. 28 Section 21. Section 636.045, Florida Statutes, is 29 amended to read: 30 636.045 Minimum surplus requirements. --31

1 Except as provided in subsection (2), Each prepaid (1) 2 limited health service organization must at all times maintain 3 a minimum surplus in an amount which is the greater of \$150,000 or 10 percent of total liabilities. Any prepaid 4 5 limited health service organization which had a valid certificate of authority issued pursuant to part I, part II, 6 7 or part III of chapter 637, or chapter 638, before October 1, 8 1993, must maintain the surplus required on September 30, 9 1993, until the following dates, and then shall increase its 10 surplus as follows: 11 12 Date Amount 13 January 1, 1994.....The greater of 14 \$100,000 or 6 percent 15 of total liabilities, 16 whichever is greater. 17 January 1, 1995.....The greater of 18 \$125,000 or 8 percent 19 of total liabilities, 20 whichever is greater. 21 January 1, 1996...... of a second state of the 22 \$150,000 or 10 percent of total liabilities, 23 whichever is greater. 24 25 26 (2) The department may not issue a certificate of 27 authority on or after October 1, 1993, unless the prepaid 28 limited health service organization has a minimum surplus in 29 an amount of \$150,000 or 10 percent of liabilities, whichever 30 is the greater amount. 31

1 Section 22. Subsection (9) of section 641.51, Florida 2 Statutes, is repealed. 3 Section 23. Section 859.03, Florida Statutes, is 4 repealed. Section 24. Section 859.05, Florida Statutes, is 5 6 repealed. 7 Section 25. Section 35 of chapter 93-129, Laws of 8 Florida, is repealed. 9 Section 26. Section 19 of chapter 96-403, Laws of Florida, is repealed. 10 11 Section 27. Section 3 of chapter 98-21, Laws of 12 Florida, is repealed. 13 Section 28. Section 1 of chapter 98-305, Laws of 14 Florida, is repealed. 15 Section 29. Section 4 of chapter 99-214, Laws of 16 Florida, is repealed. Section 30. Section 6 of chapter 99-393, Laws of 17 Florida, is repealed. 18 19 Section 31. Section 192 of chapter 99-397, Laws of 20 Florida, is repealed. 21 Section 32. The proviso language following Specific 22 Appropriation 224 of chapter 99-226, Laws of Florida, is amended to read: 23 24 25 224 SALARIES AND BENEFITS POSITIONS 884 26 FROM GENERAL REVENUE FUND..... 12,856,783 27 FROM ADMINISTRATIVE TRUST FUND..... 22,992,867 28 FROM GRANTS AND DONATIONS TRUST FUND..... 187,973 29 From the funds in Specific Appropriation 224, 30 31 the Agency for Health Care Administration in 16

CS/HB 4045

Florida House of Representatives - 2000 169-445-00

conjunction with the Department of Children and 1 2 Families shall conduct a feasibility study 3 related to the development and implementation of a system to automate patient applications 4 5 for nursing home care under the Medicaid 6 program. 7 8 The Agency for Health Care Administration and the Department of Children and Families shall 9 10 evaluate the potential cost effectiveness of conducting the demonstration project, document 11 12 potential savings to the state and provide a 13 written report to the chairmen of the Senate 14 Budget Committee and the House Fiscal 15 Responsibility Council and to the Governor no 16 later than February 1, 2000. 17 From the funds in Specific Appropriation 224 18 19 and 225B the agency shall provide support for 20 the Medicaid Formulary study panel. 21 22 The Medicaid Formulary study panel is created and shall consist of the following nine 23 24 members: three members appointed by the 25 Governor to include the Director of the Agency 26 for Health Care Administration; three members 27 appointed by the Speaker of the House of 28 Representatives to include a Member of the 29 House of Representatives; and three members appointed by the President of the Senate, to 30 31 include a Member of the Senate. The Governor

17

shall appoint a chairperson of the panel from
among the panel membership. The panel shall be
placed for administrative purposes within the
Agency for Health Care Administration. Staff
support for the panel shall be provided by the
Agency for Health Care Administration.
The panel shall prepare recommendations on the
advisability, feasibility and cost
effectiveness of implementing an appropriate
formulary for the Medicaid program. Included
within the recommendations shall be proposals
which will ensure quality of care, enhance
patient safety, support appropriate
utilization, and maximize cost efficiency. In
addition, the panel shall when making their
recommendations, include studying the pros and
cons of an Open Formulary versus a Restricted
Formulary, and the impact a formulary will have
on the overall Medicaid program.
In addition, the panel must prepare a plan
which must include, but is not limited to, the
following specific components: recommended time
lines for implementation; an appropriate
communication plan to providers and Medicaid
beneficiaries; a plan to obtain all required
waivers from the federal government;
identification of cost savings through a
combination of changes in prescription drug
utilization, enhanced patient compliance, and
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1 reduced purchasing costs; development of 2 appropriate clinical protocols and guidelines; 3 identification of administrative resources to 4 support the program; multi-year projections for 5 benchmarks for additional cost savings; and an 6 ongoing evaluation plan that includes cost and 7 quality measures. However, the agency shall not 8 implement a formulary without specific 9 legislative authorization. 10 Travel and per diem costs of panel members 11 Travel and per diem costs of panel members 12 shall be the responsibility of the appointing 13 agency. 14 The panel shall present its report to the 15 The panel shall present its report to the 16 Governor, the Speaker of the House of 17 Representatives, and the President of the 18 Senate by no later than January 15, 2000. 19 Section 33. This act shall take effect upon becoming a 12 Iaw. 23 Iaw. 24 Iaw. 25 Iaw. 26 <td< th=""><th></th><th></th><th></th></td<>			
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