

STORAGE NAME: h0409a.cu

DATE: February 22, 2000

**HOUSE OF REPRESENTATIVES
COMMITTEE ON
COLLEGES & UNIVERSITIES
ANALYSIS**

BILL #: HB 409

RELATING TO: Community and Faith-Based Organizations Initiative

SPONSOR(S): Representative Rudolph Bradley

TIED BILL(S): None

ORIGINATING COMMITTEE(S)/COMMITTEE(S) OF REFERENCE:

- (1) COLLEGES & UNIVERSITIES YEAS 6 NAYS 0
 - (2) COMMUNITY AFFAIRS
 - (3) JUDICIARY
 - (4) EDUCATION APPROPRIATIONS
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I. SUMMARY:

The bill creates the Community and Faith-based Organizations Initiative (in conjunction with the Front Porch Florida program) to be administered by the Institute on Urban Policy and Commerce (Institute) at Florida Agricultural and Mechanical University (FAMU). The Institute was established in statute by the 1999 Legislature to address social, economic, and physical issues in Florida's urban communities.

The purpose of the Initiative is to promote community development in low-income areas by assisting community and faith-based organizations in their efforts to combat crime, drug addiction, teenage pregnancy, homelessness, and juvenile delinquency.

The bill authorizes the Institute to: (a) conduct job training programs for individuals in community and faith-based organizations; (b) place recent graduates of business and related professional schools in paid internships that do not exceed one year with community and faith-based organizations; (c) organize an annual conference of leaders of such organizations; (d) fund the development of course materials relating to community development; (e) fund research on economic, operational, and policy issues relating to community development; and (f) fund grants establishing partnerships between universities and community and faith-based organizations.

The bill appropriates \$3 million from the General Revenue fund in fiscal year 2000-2001 to the Institute to administer the Community and Faith-based Organizations Initiative.

II. SUBSTANTIVE ANALYSIS:

A. DOES THE BILL SUPPORT THE FOLLOWING PRINCIPLES:

- | | | | |
|-----------------------------------|------------------------------|-----------------------------|---|
| 1. <u>Less Government</u> | Yes <input type="checkbox"/> | No <input type="checkbox"/> | N/A <input checked="" type="checkbox"/> |
| 2. <u>Lower Taxes</u> | Yes <input type="checkbox"/> | No <input type="checkbox"/> | N/A <input checked="" type="checkbox"/> |
| 3. <u>Individual Freedom</u> | Yes <input type="checkbox"/> | No <input type="checkbox"/> | N/A <input checked="" type="checkbox"/> |
| 4. <u>Personal Responsibility</u> | Yes <input type="checkbox"/> | No <input type="checkbox"/> | N/A <input checked="" type="checkbox"/> |
| 5. <u>Family Empowerment</u> | Yes <input type="checkbox"/> | No <input type="checkbox"/> | N/A <input checked="" type="checkbox"/> |

B. PRESENT SITUATION:

Chapter 95-251, L.O.F., established in statute the Institute on Urban Policy and Commerce (Institute) at Florida Agricultural and Mechanical University. The major purposes of the Institute are to pursue research on urban policy issues confronting the inner-city areas and neighborhoods in the state; to influence the equitable allocation and stewardship of financial resources; to provide training in community planning and design; to assist with the planning, development, and capacity building of urban area nonprofit organizations and government agencies; to develop and maintain a database relating to inner city areas; and to support the community development efforts on inner city areas, neighborhood-based organizations, and municipal agencies.

The Institute must research and recommend strategies concerning critical issues facing the under-served population in urban communities, including but not limited to, transportation and physical infrastructure; affordable housing; tourism and commerce; environmental restoration; job development and retention; child care; public health; life-long learning; family intervention; public safety; and community relations.

The Institute may establish regional urban centers in the inner cities of St. Petersburg, Tampa, Jacksonville, Orlando, West Palm Beach, Ft. Lauderdale, Miami, Daytona Beach, and Pensacola to assist urban communities on critical economic, social, and educational problems affecting the under-served population.

The Institute is responsible for collecting, evaluating, and disseminating pertinent empirical data to influence the equitable allocation and stewardship of federal, state, and local financial resources used to improve the quality of life for Florida residents in urban communities. It serves as a clearinghouse for research on socio-economic problems and as an advocate for the development of solutions to these problems. The Institute is required to assess the effectiveness of strategies and their impact on communities and to submit an annual report of its finding and recommendations to the Legislature and the Governor.

C. EFFECT OF PROPOSED CHANGES:

The bill creates the Community and Faith-based Organizations Initiative to be administered by the Institute on Urban Policy and Commerce (Institute) at Florida Agricultural and Mechanical University (FAMU). The purpose of the Initiative is to promote community development in low-income areas by assisting community and faith-based organizations in

their efforts to combat crime, drug addiction, teenage pregnancy, homelessness, and juvenile delinquency.

The bill authorizes the Institute to: (a) conduct job training programs for individuals in community and faith-based organizations; (b) place recent graduates of business and related professional schools in paid internships that do not exceed one year with community and faith-based organizations; (c) organize an annual conference of leaders of such organizations; (d) fund the development of course materials relating to community development; (e) fund research on economic, operational, and policy issues relating to community development; and (f) fund grants establishing partnerships between universities and community and faith-based organizations.

D. SECTION-BY-SECTION ANALYSIS:

SECTION 1: Creates the Community and Faith-based Organizations Initiative that is administered by the Institute on Urban Policy and Commerce at Florida Agricultural and Mechanical University (Institute); authorizes the Institute to: (a) conduct job training programs for individuals in community and faith-based organizations; (b) place recent graduates of business and related professional schools in paid internships that do not exceed one year with community and faith-based organizations; (c) organize an annual conference of leaders of such organizations; (d) fund the development of course materials relating to community development; (e) fund research on economic, operational, and policy issues relating to community development; and (f) fund grants establishing partnerships between universities and community and faith-based organizations. Appropriates \$3 million from the General Revenue fund in fiscal year 2000-2001 to the Institute in order to administer the Community and Faith-based Organizations Initiative.

SECTION 2: Establishes an effective date of July 1, 2000.

III. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT:

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. **Revenues:**

See FISCAL COMMENTS.

2. **Expenditures:**

See FISCAL COMMENTS.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. **Revenues:**

The bill does not appear to have a fiscal impact on local revenues.

2. Expenditures:

The bill does not appear to have a fiscal impact on local expenditures.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The Community and Faith-based Organizations Initiative may enhance and promote community development in low-income communities. Additionally, the bill authorizes the Institute on Urban Policy and Commerce at Florida Agricultural and Mechanical University to establish paid internships with community and faith-based organizations.

D. FISCAL COMMENTS:

The bill appropriates \$3 million from the General Revenue fund in fiscal year 2000-2001 to the Institute to administer the Community and Faith-based Organizations Initiative.

IV. CONSEQUENCES OF ARTICLE VII, SECTION 18 OF THE FLORIDA CONSTITUTION:

A. APPLICABILITY OF THE MANDATES PROVISION:

The bill does not require counties or municipalities to spend funds or to take action which requires the expenditure of funds.

B. REDUCTION OF REVENUE RAISING AUTHORITY:

The bill does not reduce the authority that counties or municipalities have to raise revenues.

C. REDUCTION OF STATE TAX SHARED WITH COUNTIES AND MUNICIPALITIES:

The bill does not reduce the percentage of a state tax shared with counties or municipalities.

V. COMMENTS:

A. CONSTITUTIONAL ISSUES:

A question has been raised regarding the constitutionality of providing state funds that will be used to provide services to or support paid internships with faith-based organizations, to fund grants for partnerships between universities and faith-based organizations, or to fund grants to faith-based organizations for the operation of programs to build strong communities and future community development leaders . This question is more appropriately addressed during the Judiciary Committee review of the proposed legislation.

B. RULE-MAKING AUTHORITY:

None.

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C. OTHER COMMENTS:

None.

VI. AMENDMENTS OR COMMITTEE SUBSTITUTE CHANGES:

None.

VII. SIGNATURES:

COMMITTEE ON COLLEGES & UNIVERSITIES:

Prepared by:

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